

# Appendix C. Recreation Management Area Forms

## Recreation Program Objectives

This appendix is focused solely on detailing the management of distinct Special Recreation Management Areas (SRMAs). Additional goals, objectives, and management actions for the Distinct Extensive Recreation Management Areas (ERMAs) and the rest of the planning area is detailed in Chapter 2. Table C.1, “Lander Field Office Recreation and Visitor Services Objectives” (p. 1367) below, displays the standard recreation objectives that apply to the entire Lander Field Office regardless of SRMA or ERMA status. Table C.2, “Difference in Recreation Management Areas” (p. 1368) below, displays the difference between SRMAs, Distinct ERMAs, and the rest of the planning area.

**Table C.1. Lander Field Office Recreation and Visitor Services Objectives**

<b>Lander Field Office Wide Objective(s)</b>
<ul style="list-style-type: none"> <li>● <b>Resource Protection Objective:</b> Increase awareness, understanding, and a sense of stewardship in recreational activity participants so their conduct safeguards cultural and natural resources as defined by Wyoming Standards for Public Land Health or area-specific (such as Areas of Critical Environmental Concern and Wild and Scenic Rivers) objectives.</li> <li>● <b>Visitor Health and Safety Objective:</b> Ensure that visitors are not exposed to unhealthy or unsafe human-created conditions (defined by a repeat or recurring incident in the same year, of the same type, in the same location, due to the same cause).</li> <li>● <b>Use/User Conflict Objective:</b> Achieve a minimum level of conflict between recreation participants and (1) other resource/resource uses sufficient to enable the achievement of identified land use plan goals, objectives, and actions; (2) private land owners sufficient to curb illegal trespass and property damage; and (3) other recreation participants sufficient to maintain a diversity of recreation activity participation.</li> <li>● <b>Objectives Ensuring Facilitation of Hunting Heritage and Wildlife Conservation.</b> <ul style="list-style-type: none"> <li>○ Expand Wildlife-Dependent Recreation opportunities on federal land</li> <li>○ Improve and enhance access to public lands important for Wildlife-Dependent Recreation opportunities</li> <li>○ Ensure the enjoyment of Wildlife-Dependent Recreation among various demographic groups</li> <li>○ Facilitate trophy/high quality hunting opportunities in Wyoming Game and Fish Department hunt units targeted for special management criteria.</li> </ul> </li> </ul>

**Table C.2. Difference in Recreation Management Areas**

	SRMA	Distinct ERMA	The Rest of the Lander Field Office
<b>Recreation Opportunity Management</b>	Managed to <b>provide specific opportunities and settings</b> in response to visitor demand.	Managed to <b>provide diverse opportunities, as necessary to achieve planning objectives.</b>	Managed to <b>provide a diversity of recreation opportunities and settings.</b>
<b>Allowable Uses and Management Actions</b>	Allowable uses and management actions must <b>sustain or enhance recreation settings characteristics.</b>	Allowable uses and management actions <b>address recreation-tourism issues, activities, conflicts, and/or particular recreation setting.</b>	Management Actions and allowable uses may be necessary to protect resources or investments.
<b>Management Common to All Areas</b>	All areas are managed to meet statutory requirements to ensure resource protection, human health and safety, and reduce conflict as well as achieve other program planning objectives.		
ERMA Extensive Recreation Management Area SRMA Special Recreation Management Area			

**Existing Management (Alternative A)**

The 1987 Resource Management Plan (RMP) was drafted under old planning guidance and no longer meets the minimum planning decision requirements directed at planning for recreation and visitor services. Table C.3, “Existing Recreation Management (Alternative A)” (p. 1368) below, outlines the general management direction detailed in the existing plan.

**Table C.3. Existing Recreation Management (Alternative A)**

Area Name	Area Type	Management Focus (Planning Objective)
National Historic Trail	SRMA	A management plan will provide detailed planning for special recreation management areas.
Continental Divide National Scenic Trail	SRMA	A management plan will provide detailed planning for special recreation management areas.
South Pass	SRMA	Management will be oriented toward maintaining recreational opportunities in terms of rustic, open-space settings.
<ul style="list-style-type: none"> <li>● Green Mountain Management Unit</li> <li>● Gas Hills Management Unit <ul style="list-style-type: none"> <li>○ Lysite Badlands</li> <li>○ Sweetwater Rocks</li> <li>○ Copper Mountain</li> </ul> </li> <li>● Beaver Creek Management Unit <ul style="list-style-type: none"> <li>○ Government Draw</li> <li>○ Beaver Rim</li> </ul> </li> <li>● Lander Slope Management Unit</li> </ul>	ERMA	Recreation management will emphasize the resolution of user conflicts/competing uses and provide for resource protection.

Area Name	Area Type	Management Focus (Planning Objective)
<ul style="list-style-type: none"> <li>● East Fork Management Unit</li> <li>● Dubois Management Unit                             <ul style="list-style-type: none"> <li>○ Warm Springs Canyon</li> </ul> </li> </ul>		
Red Canyon Management Unit	ERMA	No direction provided.
Whiskey Mountain Management Unit	ERMA	The BLM will cooperate with the Wyoming Game and Fish Department on non-consumptive wildlife visitor use management.
Dubois Badlands	ERMA	The area will be managed in its natural state. Recreation management will emphasize resolving competing uses and providing for resource protection.
BLM Bureau of Land Management ERMA Extensive Recreation Management Area SRMA Special Recreation Management Area		

As Table C.3, “Existing Recreation Management (Alternative A)” (p. 1368) demonstrates, historic planning for the recreation resource provided little future direction. This lack of direction resulted in several instances where visitor services and management actions were disjointed and sometimes in direct conflict with one another. For existing management to be in compliance with the new Land Use Planning Guidance, the management direction would need to be substantially overhauled so as to provide a similar level of detail contained under alternatives B and C. Table C.4, “Special Recreation Management Areas” (p. 1369) and Table C.5, “Distinct Extensive Recreation Management Areas” (p. 1370) below, display the recreation management areas for the various alternatives.

**Table C.4. Special Recreation Management Areas**

Area Name	Alternative A	Alternative B	Alternative C	Alternative D
CDNST Destination SRMA <ul style="list-style-type: none"> <li>● Alkali Basin RMZ</li> <li>● Sweetwater Mining RMZ</li> </ul>	SRMA  (See Table C.3, “Existing Recreation Management (Alternative A)” (p. 1368))	SRMA	See CDNST ERMA	Same as Alternative B
National Trails Undeveloped SRMA	SRMA (See Table C.3, “Existing Recreation Management (Alternative A)” (p. 1368))	SRMA	See NHT and CDNST ERMA	Same as Alternative B (fewer acres)
Dubois Millsite Community SRMA	Planning area wide ERMA	SRMA	SRMA	Same as Alternative B
Lander Community SRMA <ul style="list-style-type: none"> <li>● Johnny Behind The Rocks RMZ</li> <li>● Sinks Canyon RMZ</li> <li>● The Bus @ Baldwin Creek RMZ</li> </ul>	Planning area wide ERMA	SRMA	Planning area wide ERMA	Same as Alternative B (fewer acres)

Area Name	Alternative A	Alternative B	Alternative C	Alternative D
National Historic Trails Destination SRMA <ul style="list-style-type: none"> <li>National Historic Trails Auto Tour Route RMZ</li> <li>National Historic Trails Group Use RMZ</li> </ul>	SRMA (see Table C.3, "Existing Recreation Management (Alternative A)" (p. 1368))	SRMA	See NHT ERMA	SRMA
Sweetwater Canyon Undeveloped SRMA	Planning area wide ERMA	SRMA	Distinct ERMA	SRMA
Sweetwater Rocks Undeveloped SRMA	Distinct ERMA	SRMA	Distinct ERMA	SRMA (fewer acres than Alternative B)
CDNST Continental Divide National Scenic Trail ERMA Extensive Recreation Management Area NHT National Historic Trail RMZ Recreation Management Zone SRMA Special Recreation Management Area				

**Table C.5. Distinct Extensive Recreation Management Areas**

Area	Alternative A	Alternative B	Alternative C	Alternative D
Castle Gardens ERMA Copper Mountains WSA Dubois Badlands WSA	Distinct ERMA	Distinct ERMA	Distinct ERMA	Planning area wide ERMA
Beaver Creek Nordic Ski Area	Planning area wide ERMA	Distinct ERMA	Distinct ERMA	Distinct ERMA
Coalmine/Government Draw	Distinct ERMA	Distinct ERMA	R&PP Lease	Same as Alternative C
Green Mountain ERMA and ACEC Lander Slope/Red Canyon ACECs Whiskey Mountain/Eastfork ACECs	Distinct ERMA	Distinct ERMA	Distinct ERMA	Same as Alternative C
Muskkrat Basin ERMA Agate Flats ERMA	Planning area wide ERMA	Distinct ERMA	Distinct ERMA	Same as Alternative A
NHTs ERMA (¼ mile on either side of the Trail not contained within a SRMA)	SRMA (see Table C.4, "Special Recreation Management Areas" (p. 1369))	Distinct ERMA (Portions of the trail) (more acres than Alternative C)	Distinct ERMA (entire trail) (fewer acres than Alternative B)	Same as Alternative B
CDNST ERMA (Trail area not contained within a SRMA)	SRMA (see Table C.4, "Special Recreation Management Areas" (p. 1369))	Distinct ERMA (¼ mile on either side of portions of the trail) (fewer acres than Alternative C)	Distinct ERMA (¼ mile on either side of the entire trail) (more acres than Alternative B)	Same as Alternative B
ACEC Area of Critical Environmental Concern CDNST Continental Divide National Scenic Trail ERMA Extensive Recreation Management Area NHT National Historic Trail R&PP Recreation and Public Purposes SRMA Special Recreation Management Area WSA Wilderness Study Area				

## Continental Divide National Scenic Trails (Alternatives B and D)

**Table C.6. Alkali Basin Recreation Management Zone**

<b>SUPPORTING INFORMATION</b>
<p style="text-align: center;"><b>This documents the rationale for consideration of the Special Recreation Management Area (SRMA) in the planning process and, if selected, designation of the SRMA in the record of decision.</b></p>
<p>This SRMA is necessary to accommodate national visitor demand for destination oriented long distance trail opportunities in semi-arid sagebrush step regions; this demand has been identified by onsite customers, through community involvement workshops, and through the enabling legislation for the Continental Divide National Scenic Trail (CDNST). The CDNST in the area runs along a high plateau that provides overlook views of the great divide basin, numerous prairie and mountain wildlife species, and is a physically challenging trail. SRMA management will sustain and enhance these amenities as well as accommodate the visitor demand.</p>
<b>SRMA/RECREATION MANAGEMENT ZONE (RMZ) OBJECTIVE(S) DECISIONS</b>
<p style="text-align: center;"><b>Objectives describe the intended recreation activities, experiences and benefits. SRMAs may be subdivided into RMZs with discrete objectives.</b></p>
<p><b>Objective Statement:</b> The Alkali Basin RMZ of the CDNST Destination SRMA will be sustained or enhanced for thru-travelers and middle country hunters (fall) to engage in horseback riding, hiking, hunting (fall), and mountain biking, so that participants in visitor assessments/surveys indicate a higher than average (mean average of 4.0 on a 5 point scale) realization of experience and benefit outcomes listed below:</p>
<p><b>Activities:</b> Horse riding/packing, Hiking/backpacking, Mountain biking, and Hunting (fall)</p>
<p><b>Experiences:</b> Enjoying the sensory experience of a natural landscape, Testing endurance, Escaping everyday responsibilities and, and Being isolated and independent.</p>
<p><b>Benefits:</b> Enhanced awareness and understanding of nature, Closer relationship with the natural world, Improved opportunity to view wildlife close-up, Improved mental health, Improved physical health, Greater retention of distinctive natural landscape features, and Enhanced ability for visitors and residents to find areas providing desired recreation experiences and benefits.</p>
<b>RECREATION SETTING CHARACTERISTIC DESCRIPTIONS</b>
<p style="text-align: center;"><b>Physical, social and operational recreation setting qualities to be maintained or enhanced.</b></p>
<p><b>Physical Characteristics:</b> The CDNST in the area will continue to be on or near motorized routes but at least a ½ mile from improved roads, though they may be in sight. The natural setting of the area may have modifications that would be noticed but not draw the attention of an observer wandering through the area (Visual Resource Management Class II). Facilities and structures in support of recreation and other uses will continue to be rare.</p>
<p><b>Social Characteristics:</b> Average encounters per day during peak CDNST use season (July-September), will not exceed for three consecutive years, 3 encounters per day at known campsite locations, and 6 encounters per day on travel routes. Usual group size will be small.</p>
<p><b>Operational Characteristics:</b> 4-wheel drive vehicles, all-terrain vehicles, dirt bikes, or over-snow vehicles, in addition to nonmotorized mechanized use will continue to be allowed when the trail is on existing or open roads. Motorized vehicles are not allowed on areas where the trail travels cross-country off existing roads or where the trail travels along a closed road. Onsite controls and services will continue to be present but subtle. Offsite services and controls will be provided in the minimum amount necessary to reach management objectives.</p>
<b>MANAGEMENT ACTIONS AND ALLOWABLE USE DECISIONS</b>
<p style="text-align: center;"><b>Land use plan-level management actions and allowable use decisions for the recreation and visitor services program and other programs necessary to: support the recreation objective, maintain or enhance the desired RSCs, address visitor health/safety, mitigate recreation impacts on cultural/natural resources, and reduce use/user conflicts.</b></p>

<p><b>Recreation and Visitor Services Program:</b></p> <ul style="list-style-type: none"> <li>● Utilize adaptive management techniques to provide identified recreation opportunities (activities, experiences, and benefits) and reach desired future setting conditions.</li> <li>● The area will be closed to competitive events. Other Special Recreation Permits will be allowed in this area so long as setting condition and outcome objectives can be maintained.</li> <li>● Continue to enhance the availability of dependable non-potable water sources for trail hikers.</li> <li>● Ensure targeted experiences and benefits as well as recreation setting information is included and explained in all visitor information.</li> <li>● Existing offsite and onsite visitor orientation (kiosk, signs, and informational brochures) will be maintained and enhanced.</li> <li>● Consider the use of a memorandum of understanding or other cooperative agreement between the Bureau of Land Management and pertinent partners to maintain and enhance the area.</li> </ul> <p><b>Other Programs:</b></p> <ul style="list-style-type: none"> <li>● Class II Visual Resource,</li> <li>● Additional Allowable Use Decisions for the CDNST are contained in Table 2.32, “7000 Special Designations (SD) – Congressionally Designated Trails” (p. 157).</li> </ul>
<p><b>IMPLEMENTATION DECISIONS</b></p>
<p><b>Actions to achieve or implement land use plan decisions. If implementation decisions are included in the land use planning document they must have site-specific environmental analysis and be clearly distinguished as appealable decisions.</b></p>
<p><b>Implementation Decisions:</b> (e.g., the land use plan decision may be to designate overnight camping areas while the supporting implementation decisions would address specific site locations, size, and amenities to be provided.)</p>

**Table C.7. Sweetwater Mining Recreation Management Zone**

<p><b>SUPPORTING INFORMATION</b></p>
<p>This Special Recreation Management Area (SRMA) is necessary to accommodate national and regional visitor demand for destination oriented long distance trail and day use trail hiking/learning opportunities in a richly historic area. This demand has been identified by onsite customers, through community involvement workshops, and through the enabling legislation for the Continental Divide National Scenic Trail (CDNST). The CDNST in the area runs through the historic Sweetwater Mining District where historic remains are interpreted and stabilized for public enjoyment. Several existing facilities in the area provide camping, and day use trail/driving for pleasure opportunities. The area also contains a high diversity of vegetation and wildlife, providing additional opportunities for sightseeing and wildlife oriented recreation. SRMA management will sustain and enhance these amenities, as well as accommodate the visitor demand.</p>
<p><b>SRMA/RECREATION MANAGEMENT ZONE (RMZ) OBJECTIVE(S) DECISIONS</b></p>
<p><b>Objective Statement:</b> Manage the Sweetwater Mining District RMZ of the CDNST Destination SRMA for day user and CDNST thru-travelers to engage in cultural site visitation, driving for pleasure, photography, horseback riding, hiking, and mountain biking, so that participants in visitor assessments/surveys indicate a higher than average (mean average of 4.0 on a 5 point scale) realization of experience and benefit outcomes listed below:</p> <p><b>Activities:</b> Cultural site visitation, Driving for pleasure, Photography, Horse riding/packing, Developed site camping, Hiking/backpacking, and Mountain biking.</p> <p><b>Experiences:</b> Testing your endurance, Enjoying the closeness of friends and family, Learning more about things here, Feeling good about the way our cultural heritage is being protected, and Developing skills and abilities.</p> <p><b>Benefits:</b> Improved capacity for outdoor physical activity, Improved mental health, Stronger ties with my family and friends, Greater respect for cultural heritage, Increased appreciation of area’s cultural heritage, Greater opportunity for people with different skills to exercise in the same place, Greater household awareness of and appreciation for our cultural heritage, Greater protection of area historic structures and archeological sites, and Enhanced ability for visitors and residents to find areas providing desired recreation experiences and benefits.</p>
<p><b>RECREATION SETTING CHARACTERISTIC DESCRIPTIONS</b></p>

**Physical Characteristics:** The CDNST in the area will continue to be on or near motorized routes but at least a ½ mile from improved roads, though they may be in sight. The natural setting of the area may have modifications that would be noticed but not draw the attention of an observer wandering through the area (Visual Resource Management Class II). Facilities and structures in support of recreation and other uses will continue to be rare along the CDNST. Additional facilities and structures may be added in areas out of sight or away from the CDNST.

**Social Characteristics:** On the CDNST usually 7-14 encounters per day will occur off travel routes (e.g., staging areas, campgrounds), and 15-29 encounters per day en route. Usual group size is small to moderate. Encounters will largely increase around developed sites and roads adjacent to the CDNST.

**Operational Characteristics:** 4-wheel drive vehicles, all-terrain vehicles, dirt bikes, or over-snow vehicles in addition to nonmotorized mechanized use, are allowed in the area. Motorized uses will not be encouraged or facilitated on the CDNST. Motorized vehicles are not allowed off existing roads, on areas where the trail travels cross-country off existing roads, or where the trail travels along a closed road or nonmotorized trail. Onsite controls and services will be present but harmonize with the natural and historic environment.

#### **MANAGEMENT ACTIONS AND ALLOWABLE USE DECISIONS**

##### **Recreation and Visitor Services Program:**

- Utilize adaptive management techniques to provide identified recreation opportunities (activities, experiences, and benefits) and reach desired future setting conditions.
- Motorized and mechanized travel in the SRMA is limited to existing roads and trails.
- Work with the local back country horsemen to teach equine Leave No Trace, as well as potentially provide additional horseback facilities (corrals etc.) and trails.
- Investigate opportunities to re-route the CDNST near Phelps-Dodge Bridge, so thru-hikers do not have to parallel the Atlantic City-Three Forks County Road.
- The CDNST through the area will be closed to competitive events, however other Special Recreation Permits will be permitted so long as setting condition and outcome objectives can be maintained.
- Ensure targeted experiences and benefits as well as recreation setting information is included and explained in all visitor information.
- Work with partners to provide additional interpretation of the historic buildings and other remnants.
- Implement the Miners Delight Interpretation Plan.
- Develop SRMA information and interpretation that connects trail opportunities with developed sites and campgrounds.
- Develop better onsite visitor orientation so visitors to the South Pass State Park are aware of ½ and 1 day CDNST and Volksmarch trail opportunities in the area.
- Solicit partnerships and cooperative agreements to: monitor outcome attainment and preferences through customer assessments (focus group interviews or visitor studies).
- Monitor recreation setting condition through onsite patrols during the trails high use season (June-September).

##### **Other Programs:**

- Class II Visual Resource,
- Additional Allowable Use Decisions for the CDNST are contained in Table 2.32, “7000 Special Designations (SD) – Congressionally Designated Trails” (p. 157).

#### **IMPLEMENTATION DECISIONS**

Implementation Decisions: (e.g., the land use plan decision may be to designate overnight camping areas while the supporting implementation decisions would address specific site locations, size, and amenities to be provided.)

## Designated Trails Undeveloped Special Recreation Management Area (Alternatives B and D)

**Table C.8. Designated Trails Recreation Management Zone**

<b>SUPPORTING INFORMATION</b>
<p>This Special Recreation Management Area (SRMA) is necessary to accommodate local and national visitor demand for undeveloped Congressionally Designated Trail opportunities in semi-arid sagebrush step regions; this demand has been identified by onsite customers, through community involvement workshops, visitor surveys, and through the enabling legislation of the National Historic and Scenic Trails. The area contains 3 Congressionally Designated Trails including: Oregon and California National Historic Trails and the Continental Divide National Scenic Trail (CDNST). The area has abundant prairie wildlife, nearly pristine Wyoming Basin viewshed, and a high probability for solitude. SRMA management will sustain and enhance these amenities as well as accommodate the visitor demand.</p>
<b>SRMA/RECREATION MANAGEMENT ZONE (RMZ) OBJECTIVE(S) DECISIONS</b>
<p><b>Objective Statement:</b> The Designated Trails Undeveloped SRMA will be sustained or enhanced for individuals or small groups of historic trail ‘rut buffs’, CDNST thru-hikers, and middle country hunters (fall season) to engage in cultural site visitation, driving for pleasure, photography, horseback riding, hunting, and hiking so that participants in visitor assessments/surveys indicate a higher than average (mean average of 4.0 on a 5 point scale) realization of experience and benefit outcomes listed below:</p> <p><b>Activities:</b> Cultural site visitation, Driving for pleasure/photography, Horseback riding, Hiking/backpacking, and Hunting.</p> <p><b>Experiences:</b> Enjoying exploring on my own or in small groups, Enjoying nature, Reflecting on the historical significance of the trail and the people who traveled it, and Feeling good about solitude.</p> <p><b>Benefits:</b> Better mental health and health maintenance, Greater respect and appreciation for the areas cultural history, Greater appreciation of the outdoors environment, Closer relationship with the natural world, Greater household awareness of and appreciation of our cultural heritage, Protection of cultural sites, Maintenance of distinctive historical recreation setting, and Increased sense of stewardship for the resource.</p>
<b>RECREATION SETTING CHARACTERISTIC DESCRIPTIONS</b>
<p><b>Physical Characteristics:</b> Majority of the area is on or near 4-wheel drive roads, but at least ½ mile from all improved roads, though they may be in sight. Natural setting may have subtle modifications that would be noticed but not draw the attention of the casual observer wandering through the area. Trails may exist but do not exceed standard to carry expected use. Facilities and structures are extremely rare. However, nonmotorized trail opportunities will be the focus for visitor services/facilities in this area.</p> <p><b>Social Characteristics:</b> Usually fewer than 3-6 encounters per day on the Congressionally Designated Trails. Usually group sizes are small in relation to the surrounding area.</p> <p><b>Operational Characteristics:</b> 4-wheel drive vehicles, all-terrain vehicles, dirt bikes, or over-snow vehicles in addition to nonmotorized mechanized use, are allowed in the area. Motorized uses will not be encouraged or facilitated in the area. Motorized vehicles are not allowed off existing roads, on areas where the trail travels cross-country off existing roads, or where the trail travels along a closed road or nonmotorized trail. Onsite controls and services present but subtle. Minimum amount necessary to achieve planning objectives.</p>
<b>MANAGEMENT ACTIONS AND ALLOWABLE USE DECISIONS</b>

<p><b>Recreation and Visitor Services Program:</b></p> <ul style="list-style-type: none"> <li>● Utilize adaptive management techniques to provide identified recreation opportunities (activities, experiences, and benefits) and reach desired future setting conditions.</li> <li>● The Bureau of Land Management (BLM) and partners will review (using the BLM's contrast rating system) existing facilities and interpretive exhibits to ensure designs harmonize with the characteristic landscape; designs out of character with the landscape will be modified so as not to overpower the landscape.</li> <li>● Emergency closures will be imposed when necessary to protect the historic trail resource.</li> <li>● The BLM will not authorize temporary: facilities, campsites, or staging/parking areas to support Special Recreation Permits within this RMZ. Motorized tours will not be authorized in this RMZ.</li> <li>● In this RMZ, the BLM will authorize special recreation permits for trail oriented nonmotorized group activities consistent with the outcome objective and recreation setting prescriptions above.</li> <li>● No competitive events will be authorized in this RMZ.</li> <li>● Additional management actions will be applied as needed to reduce unplanned visitor impacts (vandalism, social trails, and litter etc.). Ensure targeted experiences and benefits as well as recreation setting information is included and explained in all visitor information.</li> <li>● Ensure targeted experiences and benefits as well as recreation setting information is included and explained in all offsite visitor information.</li> <li>● Some light onsite visitor orientation (kiosk and trail markers) will be developed.</li> <li>● No new onsite interpretation will be developed on the National Historic Trail in this area.</li> <li>● Engage local businesses and other partners to ensure promotional material does not over advertise the area.</li> <li>● Solicit partnerships and cooperative agreements to: Monitor outcome attainment and preferences through customer assessments (focus group interviews or visitor studies).</li> <li>● Monitor recreation setting condition through onsite patrols during the trails high use season (June-September).</li> </ul> <p><b>Other Programs:</b></p> <ul style="list-style-type: none"> <li>● Class II Visual Resource.</li> <li>● Additional Allowable Use Decisions for the CDNST and the National Historic Trails are contained in Table 2.32, "7000 Special Designations (SD) – Congressionally Designated Trails" (p. 157).</li> </ul>
<b>IMPLEMENTATION DECISIONS</b>
<p><b>Implementation Decisions:</b> (e.g., the land use plan decision may be to designate overnight camping areas while the supporting implementation decisions would address specific site locations, size, and amenities to be provided.)</p>

## Dubois Mill Site Special Recreation Management Area (Alternatives B and D)

**Table C.9. Dubois Mill Site Recreation Management Zone**

<b>SUPPORTING INFORMATION</b>
<p><b>This documents the rationale for consideration of the Special Recreation Management Area (SRMA) in the planning process and, if selected, designation of the SRMA in the record of decision.</b></p>
<p>This SRMA is necessary to accommodate local visitor demand for close to home nonmotorized recreation opportunities; this demand has been identified by onsite customers, through community involvement workshops, and through the Dubois Gateway Plan. The public lands in this area are adjacent to newly acquired lands managed by the town of Dubois as open space and a recreational use area for the citizens. These newly acquired lands currently provide undeveloped nonmotorized access to large blocks of Bureau of Land Management (BLM)-administered land, a Wyoming Game and Fish Department habitat management area, and U.S. Department of Agriculture Forest Service lands. The public lands in the area contain a multitude of wildlife oriented recreation opportunities as well as several scenic vistas. SRMA management will sustain and enhance these amenities as well as accommodate the visitor demand.</p>
<b>SRMA/RECREATION MANAGEMENT ZONE (RMZ) OBJECTIVE(S) DECISIONS</b>
<p><b>Objectives describe the intended recreation activities, experiences and benefits. SRMAs may be subdivided into RMZs with discrete objectives.</b></p>

**Objective Statement:** The Dubois Mill-Site Community SRMA will be sustained or enhanced for nonmotorized recreationists to engage in hiking, walking, horseback riding, wildlife viewing, and hunting so that participants in visitor assessments/surveys report a higher than average (mean average of 4.0 on a 5 point scale) realization of experience and benefit outcomes listed below:

**Activities:** Hiking, Walking, Running, Horseback riding, Wildlife viewing, and Hunting.

**Experiences:** Escaping everyday responsibilities for a while, Enjoying frequent access to outdoor physical activity in a natural environment, and Enjoying the areas wildlife, scenery, views, and aesthetics.

**Benefits:** Better mental and physical health, Increased satisfaction with life, Greater cultivation of an outdoor oriented lifestyle, Greater understanding and respect for private property, Heightened sense of community pride and satisfaction, Greater environmental awareness and stewardship, Greater aesthetic appreciation, and Preservation of this special place.

#### RECREATION SETTING CHARACTERISTIC (RSC) DESCRIPTIONS

##### Physical, social and operational recreation setting qualities to be maintained or enhanced.

**Physical Characteristics:** The area is within ½ mile of the town of Dubois. The natural setting may have modifications that would be noticed but not draw the attention of an observer wandering through the area. Trails may exist but will not exceed standard and density to carry expected use. Facilities and structures are rare and within close proximity to highway/parking area.

**Social Characteristics:** Usually 7-14 encounters with other groups per day.

**Operational Characteristics:** Mountain bikes and other mechanized use, but all use is nonmotorized. Onsite controls and services are present, but harmonize with the natural environment. Offsite services such as an area brochure will be available.

#### MANAGEMENT ACTIONS AND ALLOWABLE USE DECISIONS

##### Land use plan-level management actions and allowable use decisions for the recreation and visitor services program and other programs necessary to: support the recreation objective, maintain or enhance the desired RSCs, address visitor health/safety, mitigate recreation impacts on cultural/natural resources, and reduce use/user conflicts.

##### **Recreation and Visitor Services Program:**

- Utilize adaptive management techniques to provide identified recreation opportunities (activities, experiences, and benefits) and reach desired future setting conditions.
- Pursue partnerships with the town of Dubois and other Dubois Gateway Plan partners to ensure continued enforcement of travel management designations.
- Establish light connecting nonmotorized loop trails, as discussed in community project plan.
- Develop partnerships to pursue land acquisitions and easements necessary to maintain characteristic landscape, natural setting, and targeted experiences and benefits.
- Ensure targeted experiences and benefits, as well as recreation setting information is included and explained in all visitor information.
- Promote the RMZ to the Dubois community through partnerships with local community businesses and the town of Dubois.
- Light interpretation may be developed to facilitate targeted outcomes; utilize community members, academic organizations, and community centers to meet needs for higher levels of education and interpretation.
- The BLM will assist the community with project design, technical expertise, and other services in order to help achieve the objectives outlined in the Dubois Gateway Plan document.
- Develop a memorandum of understanding between the BLM, Dubois Gateway Plan members, and the community of Dubois to ensure continued cooperative community stewardship of public lands contained within the RMZ.
- Solicit partnerships and cooperative agreements to: monitor outcome attainment and preferences through customer assessments (focus group interviews or visitor studies).
- Monitor recreation setting condition through onsite patrols (June-September).

##### **Other Programs:**

- Closed to Fluid Mineral Leasing (alternatives B and D)
- Closed to Geothermal Development (alternatives B and D)

<ul style="list-style-type: none"> <li>● Closed to Geophysical Exploration (alternatives B and D)</li> <li>● Closed To Mineral Material Sales and Free Use Permits (alternatives B and D)</li> <li>● New rights-of-ways are excluded (alternatives B and D)</li> <li>● Renewable Energy Development is excluded (alternatives B and D)</li> <li>● Petition to withdrawal from entry under the 1872 Mining Law (alternatives B and D)</li> <li>● The SRMA is managed as a Class II Visual Resource (alternatives B and D)</li> <li>● Closed to motorized vehicle use (alternatives B and D)</li> </ul>
<b>IMPLEMENTATION DECISIONS</b>
<b>Actions to achieve or implement land use plan decisions. If implementation decisions are included in the land use planning document they must have site-specific environmental analysis and be clearly distinguished as appealable decisions.</b>
<b>Implementation Decisions:</b> (e.g., the land use plan decision may be to designate overnight camping areas while the supporting implementation decisions would address specific site locations, size, and amenities to be provided.)

## Dubois Mill Site Special Recreation Management Area (Alternative C)

**Table C.10. Dubois Mill Site Recreation Management Zone**

<b>SUPPORTING INFORMATION</b>
<b>This documents the rationale for consideration of the Special Recreation Management Area (SRMA) in the planning process and, if selected, designation of the SRMA in the record of decision.</b>
Same as alternatives B and D except for the following: SRMA management will sustain and enhance motorized access to the area as well as accommodate the visitor demand.
<b>SRMA/RECREATION MANAGEMENT ZONE (RMZ) OBJECTIVE(S) DECISIONS</b>
<b>Objectives describe the intended recreation activities, experiences and benefits. SRMAs may be subdivided into RMZs with discrete objectives.</b>
<p><b>Objective Statement:</b> The Dubois Mill-Site Community SRMA will be sustained or enhanced for nonmotorized and motorized recreationists to engage in hiking, walking, horseback riding, wildlife viewing, hunting, and motorized trail riding, so that participants in visitor assessments/surveys report a higher than average (mean average of 4.0 on a 5 point scale) realization of experience and benefit outcomes listed below:</p> <p><b>Activities:</b> Hiking, Walking, Running, Horseback riding, Wildlife viewing, Hunting, and Motorized trail riding.</p> <p><b>Experiences:</b> Escaping everyday responsibilities for a while, Developing skills and abilities, Enjoying having access to close to home outdoor amenities, Enjoying risk taking, and Sharing/talking about your equipment with others.</p> <p><b>Benefits:</b> Better mental and physical health, Increased satisfaction with life, Greater cultivation of an outdoor oriented lifestyle, Improved outdoor recreation skills, Greater sense of adventure, Enhanced sense of freedom, Greater opportunity for people with different skills to exercise in the same place, Improved physical capacity to do my favorite activity, Greater understanding and respect for private property, and Heightened sense of community pride and satisfaction.</p>
<b>RECREATION SETTING CHARACTERISTIC (RSC) DESCRIPTIONS</b>
<b>Physical, social and operational recreation setting qualities to be maintained or enhanced.</b>

**Physical Characteristics:** Within ½ mile of the town of Dubois. Motorized use will be allowed on the designated trail through the area. Natural setting may have modifications that would be noticed, but not draw the attention of an observer wandering through the area. Trails may exist but do not exceed standard and density to carry expected use. Facilities and structures are rare and within close proximity to highway/parking area.

**Social Characteristics:** Usually 7-14 encounters with other groups per day.

**Operational Characteristics:** Motorized use will be allowed on the identified trail (existing access road); the area southwest of the existing access road along Jakey's Fork Rim will be closed to motorized vehicle use. Onsite controls and services are present, but harmonize with the natural environment. Offsite services such as an area brochure will be available.

#### **MANAGEMENT ACTIONS AND ALLOWABLE USE DECISIONS**

**Land use plan-level management actions and allowable use decisions for the recreation and visitor services program and other programs necessary to: support the recreation objective, maintain or enhance the desired RSCs, address visitor health/safety, mitigate recreation impacts on cultural/natural resources, and reduce use/user conflicts.**

#### **Recreation and Visitor Services Program:**

- Utilize adaptive management techniques to provide identified recreation opportunities (activities, experiences, and benefits) and reach desired future setting conditions.
- Pursue partnerships with the town of Dubois and other Dubois Gateway Plan partners to ensure continued enforcement of travel management designations.
- Establish light connecting nonmotorized loop trails as discussed in community project plan.
- Work with the state trails program to ensure effective enforcement of motorized travel limitations in the area.
- Motorized seasonal closures will be implemented with gates at the best available location for enforcement and to ensure control of motorized use.
- The area will be closed to over snow travel.
- Develop partnerships to pursue land acquisitions and easements necessary to maintain characteristic landscape, natural setting, and targeted experiences and benefits.
- Ensure targeted experiences and benefits as well as recreation setting information is included and explained in all visitor information.
- Promote the RMZ to the Dubois community through partnerships with local community businesses and the town of Dubois.
- Light interpretation may be developed to facilitate targeted outcomes; utilize community members, academic organizations, and community centers to meet needs for higher levels of education and interpretation.
- The BLM will assist the community with project design, technical expertise, and other services, in order to help achieve the objectives outlined in the Dubois Gateway Plan document.
- Develop a memorandum of understanding between the Bureau of Land Management, Dubois Gateway Plan members, and the community of Dubois to ensure continued cooperative community stewardship of public lands contained within the RMZ.
- Solicit partnerships and cooperative agreements to: monitor outcome attainment and preferences through customer assessments (focus group interviews or visitor studies).
- Monitor recreation setting condition through onsite patrols (June-September).

#### **IMPLEMENTATION DECISIONS**

**Actions to achieve or implement land use plan decisions. If implementation decisions are included in the land use planning document they must have site-specific environmental analysis and be clearly distinguished as appealable decisions.**

**Implementation Decisions:** (e.g., the land use plan decision may be to designate overnight camping areas while the supporting implementation decisions would address specific site locations, size, and amenities to be provided.)

# Lander Community Special Recreation Management Area (Alternatives B and D)

**Table C.11. Johnny Behind the Rocks Recreation Management Zone**

SUPPORTING INFORMATION
<p>This Special Recreation Management Area (SRMA) is necessary to accommodate local visitor demand for close to home nonmotorized recreation opportunities in the Lander area; this demand has been identified by onsite customers and through community involvement workshops. The public lands in this area are located within a 15 minute drive of the town of Lander. The area currently provides a limited amount of nonmotorized trail opportunities, with diverse and appealing topography. The public lands in the area also contain a multitude of wildlife oriented recreation opportunities as well as several scenic vistas including a prairie waterfall. SRMA management will sustain and enhance these amenities as well as accommodate the visitor demand.</p>
SRMA/RECREATION MANAGEMENT ZONE (RMZ) OBJECTIVE(S) DECISIONS
<p><b>Objective Statement:</b> The Johnny Behind the Rocks RMZ of the Lander Community SRMA will be sustained or enhanced for nonmotorized recreationists to engage in horseback riding, hiking, trail running, wildlife viewing, and mountain biking so that participants in visitor assessments/surveys report a higher than average (mean average of 4.0 on a 5 point scale) realization of experience and benefit outcomes listed below:</p> <p><b>Activities:</b> Horseback riding, Trail running, Mountain biking, Hiking, and Wildlife viewing.</p> <p><b>Experiences:</b> Enjoying the sensory experience of a natural landscape, Enjoying exercise and physical fitness, Developing skills and abilities, Enjoying having access to close to home outdoor amenities, and Feeling that this community is a special place to live.</p> <p><b>Benefits:</b> Improved mental and physical health, Greater connection to nature, Improved opportunity to view wildlife close up, Greater sense of place, Improved outdoor recreation skills, Heightened sense of satisfaction with our community, and Reduced adverse human impacts such as litter, vegetative trampling, and unplanned trails.</p>
RECREATION SETTING CHARACTERISTIC DESCRIPTIONS
<p><b>Physical Characteristics:</b> Majority of the area is on or near improved country roads, but at least ½ mile from any highways, except in the area directly adjacent to Highway 287. Natural setting may have subtle modifications that would be noticed but not draw the attention of the casual observer wandering through the area. Facility and trail development will focus on sufficient densities and developments to provide for a ¾ day (6-8 hours) of use. Facilities and structures will continue to be rare and co-located within close proximity to highway/parking area.</p> <p><b>Social Characteristics:</b> Usually 3-6 encounters per day off travel routes and 7-15 encounters per day on travel routes. Usual group size is small.</p> <p><b>Operational Characteristics:</b> Excluding county roads, adjacent highway, the Blue Ridge Road, and livestock permittee access to range improvements; the area will be managed for mountain bikes and non motorized use. Onsite controls and services are present, but harmonize with the natural environment.</p>
MANAGEMENT ACTIONS AND ALLOWABLE USE DECISIONS
<p><b>Recreation and Visitor Services Program:</b></p> <ul style="list-style-type: none"> <li>● Utilize adaptive management techniques to provide identified recreation opportunities (activities, experiences, and benefits) and reach desired future setting conditions.</li> <li>● Implement closures to motorized vehicle use; utilize administrative access agreements to allow for the maintenance of range improvements.</li> <li>● Mechanized use will be limited to designated roads and trails; these trails will be identified through the environmental assessment process in consideration of recommendations from partners such as the grazing permittees, an established ‘friends’ group or club, and other stakeholders or members of the public.</li> <li>● Pursue a land trade and access agreements for parcels in and adjacent to this RMZ.</li> <li>● Ensure targeted experiences and benefits as well as recreation setting information is included and explained in all offsite visitor information.</li> <li>● Engage local sporting good businesses and other partners in the development and distribution of a brochure and/or area guide book.</li> <li>● Some light onsite visitor orientation (kiosk and trail markers) will be developed.</li> <li>● This RMZ will be managed in a custodial fashion, until which time that a ‘friends group’ or local club demonstrates a willingness to be involved in the management and stewardship of the site.</li> </ul>

- A memorandum of understanding (MOU) will be developed between the Bureau of Land Management (BLM) and pertinent partners such as livestock grazing permittees, local sporting good retailers, and an established friends group or club. The MOU will assign responsibility for the stewardship and development of the site and related amenities; the majority of the cost and labor responsibilities associated with initial investments and maintenance of the identified trails and related amenities will be born upon the established friends group or club.
- The BLM and other partners will provide matching contributions when funding and labor pool allows.
- Solicit partnerships and cooperative agreements to: monitor outcome attainment and preferences through customer assessments (focus group interviews or visitor studies).
- Monitor recreation setting condition through onsite patrols May-November.

**Other Programs:**

- No Surface Occupancy for Oil and Gas Development (alternatives B and D)
- Closed to Geothermal Development (alternatives B and D)
- Closed to Geophysical Exploration (alternatives B and D)
- Closed To Material Sales and Free Use Permits (alternatives B and D)
- Closed to sand and gravel disposal (alternatives B and D)
- New rights-of-ways are excluded (alternatives B and D)
- Renewable Energy Development is excluded (alternatives B and D)
- Closed to salable materials (alternatives B and D)
- Petition to withdrawal from entry under the 1872 Mining Law (alternatives B and D)
- The SRMA is managed as a Class II Visual Resource (alternatives B and D)
- Closed to motorized vehicle use (alternatives B and D)

**IMPLEMENTATION DECISIONS**

**Implementation Decisions:** (e.g., the land use plan decision may be to designate overnight camping areas while the supporting implementation decisions would address specific site locations, size, and amenities to be provided.)

**Table C.12. Sinks Canyon Recreation Management Zone**

<b>SUPPORTING INFORMATION</b>
<p>This Special Recreation Management Area (SRMA) is necessary to accommodate local visitor demand for close to home nonmotorized muscle powered recreation opportunities in the Lander area; this demand has been identified by onsite customers and through community involvement workshops. The area currently provides a limited amount of nonmotorized trail opportunities, and world renowned climbing opportunities. Adjacent to Wyoming State Parks and U.S. Department Agriculture, Forest Service (Forest Service) lands, provide additional day hiking and overnight camping opportunities. SRMA management will sustain and enhance these amenities as well as accommodate the visitor demand.</p>
<b>SRMA/RECREATION MANAGEMENT ZONE OBJECTIVE(S) DECISIONS</b>
<p>The Sinks Canyon Climbing area of the Lander Valley Community SRMA will be sustained or enhanced for muscle-powered recreationists to engage in climbing and hiking so that participants in visitor assessments/surveys report a higher than average (mean average of 4.0 on a 5 point scale) realization of experience and benefit outcomes below:</p> <p><b>Activities:</b> Climbing, and Hiking.</p> <p><b>Experiences:</b> Enjoying risk taking adventure, Developing skills and abilities, Enjoying meeting new people, Enjoying teaching others about the outdoors, Feeling that this community is a special place to live, and Feeling good about how this attraction is being used and enjoyed.</p> <p><b>Benefits:</b> Improved mental and physical health, Improved skills for outdoor enjoyment, Improved leadership abilities, Improved teamwork and cooperation, Better sense of place, Heightened sense of satisfaction with our community, Increased local tourism revenue, and Greater value-added local services/industry.</p>
<b>RECREATION SETTING CHARACTERISTIC DESCRIPTIONS</b>

<p><b>Physical Characteristics:</b> Majority of the area is on or near improved country roads, but at least ½ mile from any highways, except in the area directly adjacent to Highway 287. Natural setting may have subtle modifications that would be noticed but not draw the attention of the casual observer wandering through the area. Trails may exist but do not exceed standard and density to carry expected use. Facilities and structures are rare and isolated.</p> <p><b>Social Characteristics:</b> People seem to be everywhere, but human contact remains intermittent.</p> <p><b>Operational Characteristics:</b> Excluding county roads, adjacent highway, adjacent United States Forest Service (USFS) and private roads; motorized use will not be allowed on Bureau of Land Management (BLM)-administered lands. Onsite controls and services are present, but harmonize with the natural environment. Majority of services are provided by the Wyoming State Parks and USFS.</p>
<p><b>MANAGEMENT ACTIONS &amp; ALLOWABLE USE DECISIONS</b></p>
<p><b>Recreation and Visitor Services Program:</b></p> <ul style="list-style-type: none"> <li>● Utilize adaptive management techniques to provide identified recreation opportunities (activities, experiences, and benefits) and reach desired future setting conditions.</li> <li>● Implement closures to mechanized and motorized travel (Alternative B only).</li> <li>● Mechanized and motorized travel limited to designated roads and trails (alternatives A and C).</li> <li>● Work with local climbing community and adjacent land management agencies to maintain this area.</li> <li>● Ensure targeted experiences and benefits as well as recreation setting information is included and explained in all visitor information.</li> <li>● Engage local sporting good businesses and other partners in the development and distribution of a brochure and/or area guide book.</li> <li>● Some onsite visitor orientation (kiosk and trail markers) will be developed.</li> <li>● A memorandum of understanding will be developed between the BLM and pertinent partners such as local sporting goods retailers, Wyoming State Parks, the National Outdoor Leadership School, and an established friends group or club.</li> <li>● The BLM and other partners will provide matching contributions when funding and labor pool allows.</li> <li>● Solicit partnerships and cooperative agreements to: monitor outcome attainment and preferences through customer assessments (focus group interviews or visitor studies).</li> <li>● Monitor recreation setting condition through onsite patrols.</li> </ul> <p><b>Other Programs:</b></p> <ul style="list-style-type: none"> <li>● No Surface Occupancy for Oil and Gas Development (alternatives A, B, and D)</li> <li>● Closed to Geothermal Development (alternatives A, B, and D)</li> <li>● Closed to Geophysical Exploration (alternatives A, B, and D)</li> <li>● Closed To Material Sales and Free Use Permits (alternatives A, B, and D)</li> <li>● New rights-of-ways are excluded (alternatives A, B, and D)</li> <li>● Renewable Energy Development is excluded (alternatives A, B, and D)</li> <li>● Petition to withdrawal from entry under the 1872 Mining Law (Alternative B)</li> <li>● The SRMA is managed as a Class II Visual Resource (alternatives A, B, and D)</li> <li>● Mineral entry requires a Plan of Operations (alternatives A and D)</li> <li>● Closed to motorized vehicle use (alternatives B and D)</li> <li>● Motorized use limited to designated roads (Alternative A)</li> <li>● Mechanized use limited to designated roads and trails (Alternative B)</li> </ul>
<p><b>IMPLEMENTATION DECISIONS</b></p>
<p>Implementation Decisions: (e.g., the land use plan decision may be to designate overnight camping areas while the supporting implementation decisions would address specific site locations, size, and amenities to be provided.)</p>

**Table C.13. The Bus @ Baldwin Creek Recreation Management Zone**

<p><b>SUPPORTING INFORMATION</b></p>
<p>This Special Recreation Management Area (SRMA) is necessary to accommodate local visitor demand for close to home nonmotorized recreation opportunities in the Lander area; this demand has been identified by onsite customers and through community involvement workshops. The public lands in this area are located within walking and pedal biking distance from the town of Lander. The area currently provides a limited amount of nonmotorized trail opportunities, with diverse and appealing topography, and some slick rock formations. SRMA management will sustain and enhance these amenities as well as accommodate the visitor demand.</p>
<p><b>SRMA/RECREATION MANAGEMENT ZONE (RMZ) OBJECTIVE(S) DECISIONS</b></p>

The Bus @ Baldwin Creek RMZ of the Lander Valley Community SRMA will be sustained or enhanced for nonmotorized recreationists to engage in horseback riding, hiking, trail running, and mountain biking, so that participants in visitor assessments/surveys report a higher than average (mean average of 4.0 on a 5 point scale) realization of experience and benefit outcomes listed below:

**Activities:** Horseback riding, Trail running, Mountain biking, and Hiking.

**Experiences:** Enjoying having easy access to natural landscapes, Enjoying exercise and physical fitness, Enjoying closeness of friends and family, Enjoying having access to close to home outdoor amenities, and Feeling that this community is a special place to live.

**Benefits:** Improved mental and physical health, Greater connection to nature, Greater sense of place, Stronger ties with family and friends, Heightened sense of satisfaction with our community, and Reduced adverse human impacts such as litter, vegetative trampling, and unplanned trails.

#### RECREATION SETTING CHARACTERISTIC (RSC) DESCRIPTIONS

**Physical Characteristics:** Majority of the area is on or near improved country roads, but at least ½ mile from any highways. Natural setting may have subtle modifications that would be noticed but not draw the attention of the casual observer wandering through the area. Trails may exist but do not exceed standard and density to carry expected use. Facilities and structures are rare and isolated.

**Social Characteristics:** Usually 3-6 encounters per day off travel routes and 7-15 encounters per day on travel routes. Usually group size is small.

**Operational Characteristics:** Excluding county roads, adjacent housing development access roads, and livestock permittee access to range improvements; the area will be managed for nonmotorized use. Onsite controls and services are present, but harmonize with the natural environment.

#### MANAGEMENT ACTIONS AND ALLOWABLE USE DECISIONS

##### Recreation and Visitor Services Program:

- Utilize adaptive management techniques to provide identified recreation opportunities (activities, experiences, and benefits) and reach desired future setting conditions.
- Implement closures to motorized vehicle use; utilize administrative access agreements to allow for the maintenance of range improvements.
- Mechanized use will be limited to designated roads and trails; these trails will be identified through the environmental assessment process in consideration of recommendations from partners such as the state land board, the grazing permittees, an established friends group or club, and other stakeholders or members of the public.
- Facility and trail development will focus on sufficient densities and developments to provide for a ¼ day (2-4 hours) of use.
- Ensure targeted experiences and benefits as well as recreation setting information is included and explained in all visitor information.
- Engage local sporting good businesses and other partners in the development and distribution of a brochure and/or area guide book.
- Some onsite visitor orientation (kiosk and trail markers) will be developed.
- This RMZ will be managed in a custodial fashion, until which time that a 'friends group' or local club demonstrates a willingness to be involved in the management and stewardship of the site.
- A memorandum of understanding (MOU) will be developed between the Bureau of Land Management (BLM) and pertinent partners such as the Wyoming State Land Board, livestock grazing permittees, local sporting good retailers, and an established friends group or club.
- The MOU will assign responsibility for the stewardship and development of the site and related amenities; the majority of cost and labor responsibilities associated with initial investments and maintenance of the identified trails and related amenities will be born upon the established friends group or club.
- The BLM and other partners will provide matching contributions when funding and labor pool allows.
- Solicit partnerships and cooperative agreements to: monitor outcome attainment and preferences through customer assessments (focus group interviews or visitor studies).
- Monitor recreation setting condition through onsite patrols May-November.

##### Other Programs:

- No Surface Occupancy for Oil and Gas Development (alternatives A, B, and D)
- Closed to Geothermal Development (alternatives A, B, and D)

- Closed to Geophysical Exploration (alternatives A, B, and D)
- Closed To Material Sales and Free Use Permits (alternatives A, B, and D)
- New rights-of-ways are excluded (alternatives B and D)
- Co-locate new ROWs whenever possible (Alternative A)
- Renewable Energy Development is excluded (alternatives B and D)
- Petition to withdrawal from entry under the 1872 Mining Law (Alternative B)
- Mineral entry requires a Plan of Operations (alternatives A and D)
- Closed to motorized vehicle use (alternatives B and D)
- Motorized use limited to designated roads (alternatives A and C)
- Mechanized use limited to designated roads and trails (Alternative B)

**IMPLEMENTATION DECISIONS**

Implementation Decisions: (e.g., the land use plan decision may be to designate overnight camping areas while the supporting implementation decisions would address specific site locations, size, and amenities to be provided.)

## National Historic Trails Destination Special Recreation Management Area (Alternatives B and D)

**Table C.14. National Historic Trails Auto Tour Route Recreation Management Zone**

<b>SUPPORTING INFORMATION</b>
<p>This Special Recreation Management Area (SRMA) is necessary to accommodate regional visitor demand for destination oriented Congressionally Designated Trail opportunities in a safe and facility rich environment; this demand has been identified by onsite customers, through community involvement workshops, visitor surveys, and through the enabling legislation of the National Historic Trails. The area contains four Congressionally Designated Trails including: Oregon, Mormon Pioneer, Pony Express, and California National Historic Trails. The area is currently used for intensive motorized oriented interpretation/wayside exhibits and therefore has the infrastructure and administrative support to accommodate this demand. SRMA management will maintain and enhance these amenities.</p>
<b>SRMA/RECREATION MANAGEMENT ZONE (RMZ) OBJECTIVE(S) DECISIONS</b>
<p>The Auto Tour Route RMZ will be sustained or enhanced for highway travelers to engage in historic site visitation/learning, teaching history, photography, and driving for pleasure so that participants in visitor assessments/surveys indicate a higher than average (mean average of 4.0 on a 5 point scale) realization of experience and benefit outcomes listed below:</p> <p><b>Activities:</b> Cultural site visitation, Learning cultural heritage, Teaching cultural heritage, Photography, and Driving for pleasure.</p> <p><b>Experiences:</b> Enjoying the closeness of friends and family, Learning more about the cultural heritage here, Having others nearby who could help you if needed, and Sharing Wyoming’s cultural heritage with new people.</p> <p><b>Benefits:</b> Enjoying easy access to cultural and historic sites, Stronger ties with family and friends, Increased appreciation of the areas cultural history, Greater household awareness of and appreciation of our cultural heritage, Greater protection of area historic structures and archeological sites, and Sustainability of community’s cultural heritage, Increased local tax revenue from visitors.</p>
<b>RECREATION SETTING CHARACTERISTIC DESCRIPTIONS</b>
<p><b>Physical Characteristics:</b> Majority of the area is on or near primary highways, but still within a rural area. Natural setting may have modifications that range from being easily noticed to strongly dominant to observers. These alterations would remain visually subordinate from sensitive travel routes and use areas.</p> <p>Paved, improved, and/or primitive roads/highways as well as nonmotorized trails dominate the landscape. Facilities and structures are readily apparent and may range from scattered to small dominant clusters.</p> <p><b>Social Characteristics:</b> People seem to be everywhere, but human contact remains intermittent.</p> <p><b>Operational Characteristics:</b> Ordinary highway auto and truck traffic is characteristic. Controls and services obvious and numerous. Largely harmonize with the man-made environment.</p>
<b>MANAGEMENT ACTIONS AND ALLOWABLE USE DECISIONS</b>

**Recreation and Visitor Services Program:**

- Utilize adaptive management techniques to provide identified recreation opportunities (activities, experiences, and benefits) and reach desired future setting conditions.
- Work with partners and other agencies to continue maintenance of existing sites.
- Work with partner entities and the Wyoming State Historic Preservation Office to sustainably develop areas where new sites are needed to deliver targeted outcomes.
- The Bureau of Land Management (BLM) and partners will review (using the BLM's contrast rating system) existing facilities and interpretive exhibits to ensure designs harmonize with the characteristic landscape; designs out of character with the landscape will be modified so as not to overpower the landscape.
- Ensure targeted experiences and benefits as well as recreation setting information is included and explained in all visitor information.
- Utilize promotion to focus the majority of trail orientated users into this RMZ.
- Partner with education institution or local museum to develop an interpretive plan to ensure existing interpretation is accurate and delivers a consistent message.
- Coordinate with the National Park Service (NPS) to continue publishing "National Historic Trails Auto Tour Route Interpretive Guide Across Wyoming."
- Utilize promotion to tie this RMZ in with campground facilities in the Green Mountain Extensive Recreation Management Area; as well as available amenities in the Fremont County area.
- Ensure promotion of the area reaches interested user segments by piggyback marketing the RMZ with NPS marketing for Yellowstone National Park.
- Partner with National Historic Trails Center and other local museums to develop displays to demonstrate to potential visitors the opportunities that are available within the RMZ and similar management RMZs within the BLM Casper Field Office.
- The BLM will focus motorized trail orientated special recreation permits and trail interpretation in this RMZ.
- Additional administrative actions will be applied as needed to reduce unplanned visitor impacts (vandalism, social trails, litter etc.).
- Solicit partnerships and cooperative agreements to: monitor outcome attainment and preferences through customer assessments (focus group interviews or visitor studies), monitor recreation setting condition through onsite patrols June-September.

**Other Programs:**

- The SRMA will be managed as a Class II Visual Resource.
- Additional Allowable Use Decisions for the National Historic and Scenic Trails are contained in Table 2.32, "7000 Special Designations (SD) – Congressionally Designated Trails" (p. 157).

**IMPLEMENTATION DECISIONS**

**Implementation Decisions:** (e.g., the land use plan decision may be to designate overnight camping areas while the supporting implementation decisions would address specific site locations, size, and amenities to be provided.)

**Table C.15. Group Use Recreation Management Zone**

<b>SUPPORTING INFORMATION</b>
<p>This Special Recreation Management Area (SRMA) is necessary to accommodate regional visitor demand for destination oriented Congressionally Designated Trail reenactment opportunities in semi-arid sagebrush step regions; this demand has been identified by onsite customers, through community involvement workshops, visitor surveys, and through the enabling legislation of the National Historic Trails. The area contains four Congressionally Designated Trails including: Oregon, Mormon Pioneer, Pony Express, and California National Historic Trails. The area is currently used for intensive nonmotorized reenactments and therefore has the infrastructure and administrative support to accommodate this demand. SRMA management will maintain and enhance these amenities.</p>
<b>SRMA/RECREATION MANAGEMENT ZONE (RMZ) OBJECTIVE(S) DECISIONS</b>

The Group Reenactment RMZ of the National Historic Trails Destination SRMA will be sustained or enhanced for organized groups and other trail enthusiasts to engage in physically demanding cultural site visitation/learning, photography, and historic reenactments, so that participants in visitor assessments/surveys indicate a higher than average (mean average of 4.0 on a 5 point scale) realization of experience and benefit outcomes listed below:

**Activities:** Cultural site visitation, Learning cultural heritage, Teaching cultural heritage, Photography, and Historic reenactment.

**Experiences:** Develop personal and spiritual values, Reflect on personal values, Gaining an experience I can look back on, and Teach and learn about history here.

**Benefits:** Increased opportunities for youth, Greater spiritual growth, Greater appreciation of cultural histories, Increased understanding of history, Stronger ties with family and friends, Greater household awareness of and appreciation of our cultural heritage, Protection of cultural sites, Maintenance of distinctive historical recreation setting, and Reduced human impacts such as: litter, vegetation trampling, and unplanned trails.

#### RECREATION SETTING CHARACTERISTIC DESCRIPTIONS

**Physical Characteristics:** The majority of this route is on or near 4-wheel drive roads, but at least ½ mile from all improved roads, though they may be in sight. Natural setting may have subtle modifications that would be noticed, but not draw the attention of an observer wandering through the area. Primitive motorized routes and nonmotorized trails may exist, facilities and structures are rare and often accessible via unimproved routes.

**Social Characteristics:** The average group size between July 1- August 15, should not exceed 100 people/group for three consecutive years. The average encounters with other groups per day between July 1- August 15, should not exceed 6 encounters per day for three consecutive years on the National Historic Trail.

**Operational Characteristics:** 4-wheel drive vehicles, all-terrain vehicles, dirt bikes, or over-snow vehicles in addition to nonmotorized mechanized use when the trail is on existing roads. Motorized vehicles are not allowed on Rocky Ridge. Vehicle use on the National Historic Trail in support of Special Recreation Permits will be limited. Onsite controls and services are low; primarily offsite. Minimum amount necessary to achieve planning objectives.

#### MANAGEMENT ACTIONS AND ALLOWABLE USE DECISIONS

##### Recreation and Visitor Services Program:

- Utilize adaptive management techniques to provide identified recreation opportunities (activities, experiences, and benefits) and reach desired future setting conditions.
- Permanently close trail section over Rocky Ridge to motorized use.
- Motorized and mechanized travel in the remainder of the SRMA will be limited to existing roads and trails.
- The Bureau of Land Management (BLM) and partners (State Historic Preservation Office and National Park Service) will review (using the BLM's contrast rating system) interpretive exhibits to ensure designs harmonize with the characteristic landscape; designs out of character with the landscape will be modified so as not to overpower the landscape.
- Group use in the area is directed and managed through the 2005 Finding of No Significant Impact/Decision Record for Handcart Trekking.
- No competitive events will be authorized in this RMZ.
- Additional administrative actions will be applied as needed to reduce unplanned visitor impacts (vandalism, social trails, litter etc.).
- Ensure targeted experiences and benefits as well as recreation setting information is included and explained in all visitor information.
- Utilize promotion to educate users on the physically demanding nature of this RMZ.
- Partner with education institution or local museum to develop an interpretive plan to ensure existing interpretation is accurate and delivers a consistent message.
- Review all interpretation to ensure all site-specific stories are told (Oregon Trail, Pony Express, etc.).
- Provide replacement/offsite interpretation opportunities for visitors physically unable to access motorized vehicle closure of Rocky Ridge, this site may be an interpretation panel or set of panels overlooking Rocky Ridge in close proximity to an improved motorized route.
- Solicit partnerships and cooperative agreements to: monitor outcome attainment and preferences through customer assessments (focus group interviews or visitor studies), monitor recreation setting condition through onsite patrols June-September.
- With stakeholder involvement, apply Limits of Acceptable Change (LAC) to ensure protection of the Historic Trail Resource. LAC focuses on a cycle of designing-implementing-monitoring-evaluating-adjusting actions to respond to future recreation issues and the results of monitoring.

**Other Programs:**

- The SRMA will be managed as a Class II Visual Resource.
- Additional Allowable Use Decisions for the National Historic and Scenic Trails are contained in Table 2.32, “7000 Special Designations (SD) – Congressionally Designated Trails” (p. 157).

**IMPLEMENTATION DECISIONS**

**Implementation Decisions:** (e.g., the land use plan decision may be to designate overnight camping areas while the supporting implementation decisions would address specific site locations, size, and amenities to be provided.)

## Sweetwater Canyon Undeveloped Special Recreation Management Area (Alternatives B and D)

**Table C.16. Sweetwater Canyon Recreation Management Zone**

<b>SUPPORTING INFORMATION</b>
This Special Recreation Management Area (SRMA) is necessary to accommodate local visitor demand for undeveloped/back country opportunities in semi-arid sagebrush step regions; this demand has been identified by onsite customers and through community involvement workshops. The canyon waterway is a designated Wilderness Study Area (WSA) and considered for inclusion as a Wild and Scenic River. The area also provides spectacular scenic canyon walls, numerous wildlife species, high quality trout fishing, and opportunities for solitude. SRMA management will sustain and enhance these amenities as well as accommodate the visitor demand.
<b>SRMA/RECREATION MANAGEMENT ZONE (RMZ) OBJECTIVE(S) DECISIONS</b>
The Sweetwater Canyon Undeveloped SRMA will be sustained or enhanced for back country enthusiasts to engage in hiking, backpacking, fishing, horseback riding, hunting, and wildlife viewing so that participants in visitor assessments/surveys report a higher than average (mean average of 4.0 on a 5 point scale) realization of experience and benefit outcomes listed below:
<b>Activities:</b> Hiking/backpacking, Horseback riding, Hunting, Fishing, and Wildlife viewing.
<b>Experiences:</b> Enjoying the sensory experience of a natural landscape, Feeling good about solitude, Being isolated and independent, and Enjoying an escape from crowds of people.
<b>Benefits:</b> Enhanced awareness and understanding of nature, Improved appreciation of nature, Greater connection to nature, Improved opportunity to view wildlife close up, Better understanding of wildlife’s contribution to my quality of life, Greater sense of place, Reduced human impacts such as litter, vegetative trampling, and unplanned trails, Increased awareness and protection of natural landscapes, Enhanced ability for visitors and residents to find areas providing desired recreation experiences and benefits, and Maintenance of community’s distinctive recreation tourism market.
<b>RECREATION SETTING CHARACTERISTIC DESCRIPTIONS</b>
<b>Physical Characteristics:</b> Implement motorized vehicle closures to enhance back country setting. Essentially an unmodified natural environment. Evidence of humans is unnoticed by an observer wandering through the area. Trails may exist but do not exceed standard to carry expected use. Facility and structures are extremely rare, and are located in disturbed (e.g., roaded or front country) areas.
<b>Social Characteristics:</b> Usually 3-6 encounters per day off travel routes (e.g., campsites) and 7-15 encounters per day on travel routes. Usual group size is small.
<b>Operational Characteristics:</b> Access to this area utilizes existing routes available for 4-wheel drive vehicles, all-terrain vehicles, dirt bikes, or over-snow vehicles in addition to nonmotorized mechanized routes. A large portion of this area (WSA and inaccessible portions) do not allow for any motorized or mechanized use. Onsite controls and services are low; primarily offsite. Minimum amount necessary to achieve planning objectives.
<b>MANAGEMENT ACTIONS AND ALLOWABLE USE DECISIONS</b>

<p><b>Recreation and Visitor Services Program:</b></p> <ul style="list-style-type: none"> <li>● Utilize adaptive management techniques to provide identified recreation opportunities (activities, experiences, and benefits) and reach desired future setting conditions.</li> <li>● Implement closures within the WSA to motorized and mechanized vehicles.</li> <li>● Motorized and mechanized travel outside of the WSAs will be limited to designated roads and trails; these roads and trails will be identified through this Resource Management Plan as an implementation action.</li> <li>● The WSA will be closed to organized group and competitive event Special Recreation Permits.</li> <li>● Other Special Recreation Permits will be limited as necessary to reach and maintain desired future setting condition</li> <li>● A foot/horseback trail may eventually need to be developed or identified (from existing trails within the area) to ensure resource protection. Additional trails may also be added to connect the main trail to additionally identified access points.</li> <li>● Ensure targeted experiences and benefits as well as recreation setting information is included and explained in all visitor information.</li> <li>● Engage local sporting good businesses and other partners to ensure promotional material does not over advertise the area.</li> <li>● Some onsite visitor orientation (kiosk and signs) may be developed.</li> <li>● Consider the use of a memorandum of understanding or other cooperative agreement between the Bureau of Land Management and pertinent partners to maintain and enhance this areas unique natural setting.</li> <li>● Work with the Wyoming Game and Fish Department and other interested entities to maintain and enhance terrestrial and aquatic habitat in the area.</li> <li>● Solicit partnerships to ensure adequate maintenance of the areas signs and fences.</li> <li>● Solicit partnerships and cooperative agreements to: monitor outcome attainment and preferences through customer assessments (focus group interviews or visitor studies).</li> <li>● Monitor recreation setting condition through onsite patrols.</li> </ul> <p><b>Other Programs:</b></p> <ul style="list-style-type: none"> <li>● The WSA is managed under the Interim Management Policy for Lands Under Wilderness Review</li> <li>● The WSA is managed as a Class I Visual Resource (all alternatives)</li> <li>● Closed to Livestock Grazing (Alternative B)</li> <li>● Closed to Motorized and Mechanized Travel (Alternative B)</li> </ul>
<b>IMPLEMENTATION DECISIONS</b>
<p><b>Implementation Decisions:</b> (e.g., the land use plan decision may be to designate overnight camping areas while the supporting implementation decisions would address specific site locations, size, and amenities to be provided.)</p>

## Sweetwater Rocks Undeveloped Special Recreation Management Area (Alternatives B and D)

**Table C.17. Sweetwater Rocks Recreation Management Zone**

<b>SUPPORTING INFORMATION</b>
<p>This Special Recreation Management Area (SRMA) is necessary to accommodate local visitor demand for undeveloped/back country opportunities in semi-arid sagebrush step regions; this demand has been identified by onsite customers and through community involvement workshops. The Sweetwater Rocks contain 4 designated Wilderness Study Area (WSA). The area also provides spectacular scenic granite formations, numerous wildlife species, high quality climbing, and opportunities for solitude. SRMA management will sustain and enhance these amenities as well as accommodate the visitor demand.</p>
<b>SRMA/RECREATION MANAGEMENT ZONE (RMZ) OBJECTIVE(S) DECISIONS</b>

The Sweetwater Rocks Undeveloped SRMA will be sustained or enhanced for back country enthusiasts to engage in hiking, backpacking, climbing, horseback riding, hunting, and wildlife viewing, so that participants in visitor assessments/surveys report a higher than average (mean average of 4.0 on a 5 point scale) realization of experience and benefit outcomes below:

**Activities:** Climbing, Hiking/backpacking, Horseback riding, Hunting, and Wildlife viewing.

**Experiences:** Developing skills and abilities, Enjoying having access to hands on environmental learning, Enjoying the sensory experience of a natural landscape, Feeling good about solitude, being isolated and independent, and Enjoying teaching others about the outdoors.

**Benefits:** Improved leadership abilities, Improved outdoor knowledge and self confidence, Enhanced awareness and understanding of nature, Improved appreciation of nature, Greater connection to nature, Improved opportunity to view wildlife close up, Greater respect for private property and local lifestyles, Greater sense of place, Improved outdoor recreation skills, Reduced human impacts such as litter, vegetative trampling, and unplanned trails, Improved respect for privately owned lands, Increased awareness and protection of natural landscapes, Enhanced ability for visitors and residents to find areas providing desired recreation experiences and benefits, Maintenance of community's distinctive recreation tourism market, and Greater value added service industry.

#### RECREATION SETTING CHARACTERISTIC DESCRIPTIONS

**Physical Characteristics:** Implement motorized vehicle closures to enhance back country setting. Essentially an unmodified natural environment. Evidence of humans is unnoticed by an observer wandering through the area. Trails may exist but do not exceed standard to carry expected use. Facility and structures are extremely rare, and are located in disturbed (e.g., roaded or front country) areas.

**Social Characteristics:** Usually 3-6 encounters per day off travel routes (e.g., campsites) and 7-15 encounters per day on travel routes. Usual group size is small.

**Operational Characteristics:** Access to this area utilizes existing routes available for 4-wheel drive vehicles, all-terrain vehicles, dirt bikes, or over-snow vehicles in addition to nonmotorized mechanized routes. A large portion of this area (WSAs and inaccessible portions) do not allow for any mechanized use. Onsite controls and services are low; primarily offsite. Minimum amount necessary to achieve planning objectives.

#### MANAGEMENT ACTIONS AND ALLOWABLE USE DECISIONS

##### Recreation and Visitor Services Program:

- Utilize adaptive management techniques to provide identified recreation opportunities (activities, experiences, and benefits) and reach desired future setting conditions.
- Implement closures within the WSA to motorized and mechanized vehicles (Alternative B), utilize administrative access agreements to allow for the maintenance of range improvements. Motorized and mechanized travel outside of the WSAs will be limited to designated roads and trails; these roads and trails will be identified through this Resource Management Plan.
- The Bureau of Land Management (BLM) will work with local landowners, the Access Fund, Friends of Sweetwater Rocks, local sporting goods retailers, and the National Outdoor Leadership School to pursue land trades, acquisitions or easement in and around this RMZ to facilitate better nonmotorized access.
- Partners will also emphasize the importance of: getting landowner permission before crossing any and all private lands, abiding by Wyoming State land restrictions on overnight camping, and increasing understanding of land ownership patterns in the area.
- Ensure targeted experiences and benefits as well as recreation setting information is included and explained in all visitor information.
- Engage local sporting good businesses and other partners to ensure promotional material does not over advertise the area.
- Some onsite visitor orientation (kiosk and signs) may be developed.
- A memorandum of understanding (MOU) will be developed between the BLM and willing/pertinent partners such livestock grazing permittees, local sporting good retailers, the friends of Sweetwater Rocks, the National Outdoor Leadership School, the Wyoming State Land Board, the Access Fund, the Nature Conservancy, and private landowners.
- The MOU will emphasize the desires to maintain this areas unique natural setting while also ensuring protection of private property rights. The BLM will work cooperatively with all partners to pursue improved nonmotorized access.
- Solicit partnerships and cooperative agreements to: monitor outcome attainment and preferences through customer assessments (focus group interviews or visitor studies).

- Monitor recreation setting condition through onsite patrols.

**Other Programs:**

- All WSAs are managed consistent with the Interim Management Policy for Lands Under Wilderness Review
- Manage as a Class I Visual Resource
- Closed to motorized and mechanized vehicles in the WSA (Alternative B)
- Detailed management of the area outside of the WSA is detailed in Table 2.31, “6000 Land Resources (LR) – Recreation” (p. 144).

**IMPLEMENTATION DECISIONS**

**Implementation Decisions:** (e.g., the land use plan decision may be to designate overnight camping areas while the supporting implementation decisions would address specific site locations, size, and amenities to be provided.)