



3.15 Visual Resources

3.15.1 Affected Environment

3.15.1.1 Overview

The study area for visual resources includes the proposed ROWs and groundwater development areas, and an additional 15 miles on all sides of aboveground facilities or to the horizon (**Figures 3.15-1** and **3.15-2**). This is the BLM background zone (15 miles) for visual resources analysis (BLM 1986a). In addition, the visual resources study area includes areas with phreatophytic (primarily shrubs and herbaceous species) and wetland/meadow vegetation (see Sections 3.5, Vegetation Resources; and **Figures 3.5-1, 3.5-2, 3.5-3** and **3.5-4**) associated with the region of study for vegetation types that may be affected by potential groundwater drawdown effects.

Public lands surrounding the proposed ROWs and groundwater development areas consist primarily of BLM-administered lands, although a short portion of Option 1 (Humboldt-Toiyabe Power Line Alignment) would cross USFS-administered lands. Management direction for maintaining the quality of scenic and visual resources is contained in the BLM RMPs and USFS Forest Plans governing the facilities' location and described in terms of the BLM Visual Resource Management (VRM) System and the USFS Scenery Management System. The VRM is based in part on the VRI, which identifies the baseline visual resources of an area.

Land Use Plans

- Las Vegas RMP – The Las Vegas Field Office VRM classes, or objectives, for portions of Clark and adjacent Lincoln counties are illustrated on **Figures 3.15-1** and **3.15-2** (BLM 1998). A Visual Resource Inventory (VRI) was completed in March 2011 and VRI classes are illustrated in **Figures 3.15-3** and **3.15-4**.
- Ely District RMP – The Ely VRM classes, or objectives, are illustrated on **Figures 3.15-1** and **3.15-2** (BLM 2008). A VRI was completed in September 2011; and VRI classes are illustrated in **Figures 3.15-3** and **3.15-4**.
- Humboldt-Toiyabe National Forest Land and RMP – The Humboldt-Toiyabe National Forest Land and RMP contains visual quality objectives (VQO) for lands that would be crossed by Alignment Option 1 (Humboldt-Toiyabe Power Line Alignment).

Visual Resource Management

VRI for the Southern Nevada and Ely District in Nevada and the Fillmore Field Office in Utah provide a baseline scenic quality evaluation, a delineation of distance zones, and a sensitivity level analysis. Based on these three factors, BLM-administered lands are placed into one of four VRI classes that represent the relative value of the visual resources. Classes I and II are the most valued, Class III represents a moderate value, and Class IV is of lesser value. Inventory classes are informational in nature and provide the basis for considering visual values in the development of VRM classes. A summary of the available VRI for the Southern Nevada and Ely Districts can be found in **Appendix F3.15**.

QUICK REFERENCE

GBNP – Great Basin National Park

KOP – Key Observation Point

NPS – National Park Service

OHV – Off-highway Vehicle

SR – State Route

USFS – U.S. Forest Service

VQO – Visual Quality Objectives

VRI – Visual Resource Inventory

VRM – Visual Resource Management

Figure 3.15-1 BLM and U.S. Forest Service Visual Resource Objectives (North)

Figure 3.15-2 BLM and U.S. Forest Service Visual Resource Objectives (South)

Figure 3.15-3 BLM Visual Resource Inventory (North)

Figure 3.15-4 BLM Visual Resource Inventory (South)

The BLM and USFS visual resource objectives define the amount of disturbance an area can absorb before it no longer meets the objective for that area. The BLM VRM classes are assigned to the various landscapes in each of the BLM’s resource areas. The VRM classes range from I to IV, with Class I being the most restrictive and IV being the least restrictive in terms of modifications to the quality of the resources. The objectives of the BLM VRM classes are described as follows:

Class I – To preserve the existing character of the landscape. The level of change to the characteristic landscape should be low and must not attract attention.

Class II – To retain the existing character of the landscape. The level of change to the characteristic landscape should be low. Management activities may be seen, but should not attract the attention of the casual observer. Any changes must repeat the basic elements of form, line, color, and texture found in the predominant natural features of the characteristic landscape.

Class III – To partially retain the existing character of the landscape. The level of change to the characteristic landscape should not dominate the view of the casual observer. Changes should repeat the basic elements found in the predominant natural features of the characteristic landscape.

Class IV – To provide for management activities that require major modification of the existing character of the landscape. The level of change to the characteristic landscape can be high. These management activities may dominate the view and be the major focus of viewer attention. However, every attempt should be made to minimize the impact of these activities through careful location, minimal disturbance, and repeating the basic elements.

Several segments of the proposed project have been co-located in the SWIP and LCCRDA utility corridors, which have been designated VRM Class IV.

To manage scenic resources on public lands, the Humboldt-Toiyabe National Forest uses a system similar to the BLM with VQOs as management guidelines, with Preservation being the most restrictive and Maximum Modification being the least restrictive as shown in **Table 3.15-1**. The Alignment Option 1 route (Humboldt-Toiyabe Power Line Alignment) from Ely to Spring Valley follows a designated utility corridor adjacent to existing power lines in the Humboldt-Toiyabe National Forest. This designated utility corridor has visual resource objectives of partial retention, modification and maximum modification.

BLM Visual Resource Management Classes

Class I – to preserve the existing character of the landscape.

Class II – to retain the existing character of the landscape. Changes should repeat elements in predominant natural features.

Class III – To partially retain the existing character of the landscape. Changes should not dominate the landscape.

Class IV – To provide for management activities that require major modification of the existing character of the landscape. The level of change can be high.

The BLM visual resource objectives are not a reflection of scenic quality. Instead, they are management direction that may allow high levels of change on highly scenic lands if those lands are managed to less restrictive visual resource objectives.

Table 3.15-1 Comparison of United States Forest Service Visual Quality Objectives and Bureau of Land Management Visual Resource Management Classes

USFS VQO Classes	BLM VRM Classes
Preservation	Class I
Retention	Class II ¹
Partial Retention ¹	Class II and III ¹
Modification ¹	Class IV ¹
Maximum Modification ¹	Not comparable to BLM classification. Maximum Modification allows activities that may not appear to completely borrow from naturally established form, line, color, texture, or scale (USFS 1974).

¹ Management objectives of public lands crossed by alternative corridors.

NPS visual quality objectives apply to NPS-managed lands. These lands are not directly affected by the proposed project. NPS management guidance contained in the enabling GBNP legislation, general management plan, and other documents regarding the preservation of scenic values, viewsheds, and night sky conditions for the GBNP propose aspirations for lands outside of GBNP. The enabling legislation established the GBNP based in part on its “outstanding resources and significant geological and scenic values” (NPS 1986). Prior to its establishment as a national park, the area was managed by the USFS as the Wheeler Peak Scenic Area. The Great Basin National Park Management Plan explains that “views across Snake Valley and Spring Valley as visitors approach the park and from various locations within the park greatly enhance experiences and are a significant park resource.” The Plan further states the planning objective to “minimize the adverse visual impacts of human activity on the Snake and Spring valleys” (NPS 1992). As described in *The Guide to Managing the National Park System* (NPS 2006), NPS management directive is to protect natural darkness and other components of the natural landscape in parks. As a result, NPS minimizes the light emanating from park facilities and seeks cooperation of park visitors, neighbors, and local government agencies to prevent or minimize changes to the pastoral basin scenes visible from the Park.

Special Management Areas and Sites

Four Nevada state-designated byways traverse portions of the ROW and groundwater development areas (NDOT 2009). No management plans for these scenic byways are included on the list of completed projects posted on the NDOT website.

- Baker Road (SR 487). Designated by the Director of the Department of Transportation on March 27, 2000. Location – Begins at the junction of U.S. 50/6 and ends at Nevada/Utah state line (Distance = 11.6 miles).
- U.S. 50/6/93. Designated by the Director of the Department of Transportation on March 27, 2000. Location – Begins at the access road to the 3C Ranch (just south of Ely) and ends at the Nevada/Utah State line (Distance = 63 miles).
- U.S. 93 (Nevada's first Scenic Byway). Location – Begins at the junction with SR 318 and ends at Majors Junction (U.S. 6/50) (Distance = 148.8 miles).
- Lehman Caves Road (SR 488). Designated by the Director of the Department of Transportation on March 27, 2000. Location – Begins at the junction of SR 487 and ends at the GBNP gate (Distance = 5.4 miles).

Other Special Management Areas include:

- Mount Wilson Scenic Byway – a BLM-designated byway looping from Pony Springs at U.S. 93 to Pioche at U.S. 93. This byway lies beyond the middle ground (4 miles) of the GWD Project.
- The Silver State Off-Highway Vehicle (OHV) Trail – a congressionally designated OHV trail system in Lincoln County that is crossed by the project as it runs near Pioche, Caliente, and Alamo.
- The Rainbow Canyon BLM Backcountry Byway — a BLM-designated byway looping near Caliente through Kershaw-Ryan State Park past the Caliente Construction Support Area.

The Great Basin National Heritage Area encompasses White Pine County, Nevada and Millard County, Utah and adjacent Indian reservations, and contains nationally significant archaeological, historical, cultural, natural, and scenic features that characterize the Great Basin Area. The Great Basin National Heritage Route in the study area includes scenic western landscapes and nationally significant features that include museums and historic and interpretive sites along U.S. 50 and U.S. 93 in White Pine County. The heritage area and route designation confer no authority to manage or regulate land use (Great Basin Heritage Area Partnership 2011).

In the BLM VRM mapping process, no distinction is made between foreground and middle-ground distances. However, in this document, ‘foreground’ is used to refer to viewing distances under 0.5-mile; ‘middle-ground’ to distances between 0.5 and 4 miles, and ‘background’ to distances over 4 miles.

3.15.1.2 Rights-of-way and Groundwater Development Areas

Visual resources within the GWD Project study area are influenced by a wide variety of characteristics (e.g., topography, geology, vegetation, hydrology). Much of the visual experience in the analysis area is dominated by the arid Great Basin landscape, as shown in **Figure 3.15-5**. The regional landscape is part of the Great Basin section of Fenneman's Basin and Range physiographic province, a vast desert area of the western U.S. extending from eastern Oregon to western Texas characterized by periodic mountain ranges separated by desert plain (Fenneman 1931). The basin topography of central Nevada is notable for a level playa (dry lakebed or stream course) enclosed by steeply rising, barren alluvial fans, and bajadas (shallow slopes that lie at the base of rocky hills, where materials accumulate from the weathering of the rocks) and relatively high ridges in nearly every direction. The mountain ranges rise on both sides of the valleys and provide a scenic backdrop as viewed from U.S. 93, 50, and 6/50 and state highways (UT487, NV893, and NV894).

The study area contains minor human modifications north of Apex in the form of state highways, rural communities, and ranching activities evidenced by the presence of fences and dirt roads. The ON Line Transmission Project consisting of an approximately 235-mile long 500 kV transmission line from the new Robinson Summit Substation in White Pine County to the existing Harry Allen Substation in Clark County (BLM 2010) is currently under construction and considered as a foreseeable project in the Final EIS. The transmission line will be comprised of 100 to 185 feet tall single-circuit steel H-frame and lattice towers. The project generally falls within the designated SWIP Utility Corridor, which is managed as VRM Class IV.

The ROWs for the Proposed Action and alternatives cross 13 valley floors extending from Las Vegas Valley on the south to Spring and Snake valleys in the northern portion of the study area (**Figure 3.0-1**). The proposed pipeline ROWs lie in the valley floors and parallel existing power lines and railroads in certain areas, while the power transmission lines traverse valley floors and cross mountain ranges.

Scenic Quality

Scenic quality is the measure of the visual appeal of a tract of land. The key factors in a landscape that affect existing scenic quality are landform, vegetation, water, color, influence of adjacent scenery, scarcity, and cultural modification (BLM 1986b). A summary of the VRI scenic quality rating units affected by the proposed project can be found in **Table F3.15-1**.

In the northern Great Basin portion of the project area, vegetation patterns are comprised of pinyon-juniper forests in the higher elevations with sagebrush and grasses in the valley floors. Pinyon-juniper communities are effective in screening some surface disturbances. Mojave Desert vegetation and Joshua trees add to the scenic quality of the southern project area. The proposed project crosses steep washes and arroyos, such as Big Springs Wash, and scenic areas such as Cave Valley, Conner Pass, the BLM lands east of GBNP, and some groundwater development areas are adjacent to designated wilderness areas and GBNP.

Scenic Quality is often described as the overall impression retained after travelling through an area of land and is affected by factors such as landform, vegetation, water and color.

Distance Zones and Visibility

Landscapes are subdivided into 3 distance zones based on relative visibility from travel routes or observation points. Distance zones are delineated as part of a VRI, because it provides valuable information that is useful in the sensitivity analysis (see below). Foreground-middle-ground zones (the area that can be seen from an observation point for a distance of 3 to 5 miles) are more visible to the public and changes are more noticeable and are more likely to trigger public concern.

In the BLM VRM mapping process, no distinction is made between foreground and middle-ground distances. However, in this document, 'foreground' is used to refer to viewing distances under 0.5-mile; 'middle-ground' to distances between 0.5 and 4 miles, and 'background' to distances over 4 miles.



View from Wheeler Peak in GBNP looking toward Spring Valley (BLM 2010).



Key Observation Point (KOP) 28 located near Lehman Caves Road (SR 488) outside of the GBNP looking toward Snake Valley and the town of Baker.

Figure 3.15-5 Typical Views of the Basin and Range Physiographic Province with Sagebrush Covered Dry Valleys Enclosed by Alluvial Fans and High Ridges with Pinyon-Juniper Forests

High visibility is a defining characteristic of the region's landscape character. Generally, the vast, open nature of the analysis area provides for wide and distant vistas due to the large open areas of level topography and absence of intervening landscape features, especially from high elevations. According to the National Parks Conservation Association, the GBNP enjoys exceptional air quality allowing viewers to "see more than 186 miles, and occasionally views exceed 230 miles. Peaks in the GBNP enjoy expansive views of Spring and Snake valleys" (National Parks Conservation Association [NPCA] 2009). Wheeler Peak is designated as a Critical Viewing Area in the GBNP General Management Plan, and all exceptional resources associated with the Snake and Spring valley basins are considered critical to the visitor experience (NPS 1992).

The horizon is a significant aspect of all distant views, and the enclosed viewshed generally equates to a hydrologic basin. Field observations found that individual skylined features such as a communication or transmission tower can generally be discerned when extended above the horizon (i.e., skylined) up to 4 miles, when atmospheric conditions permit. Structures below the horizon line typically are not readily discernable up to 3 miles, as they blend with the forms, lines, colors, or textures of the background. The patterns (lines and forms) resulting from large-scale infrastructure projects contrast with natural features and also can be distinguished by the human eye to the background distance zone (15 miles). When viewed from above, such as from mountain peaks, changes to valley floors appear more prominently than when the same change is viewed from the valley floors.

As a result, maintenance of visual resources is a concern from nearby and distant viewing locations, including views from federal lands with high visual resource values, federally designated recreation areas, GBNP, major transportation routes, and population centers such as Baker, Ely, and Las Vegas. Proposed facilities would be located within the foreground and middleground distance zone of areas identified as sensitive, including known travel routes, areas of human habitation, areas of traditional use for recreational areas, and special management areas (**Figures 3.9-1, 3.14-1 and 3.14-2**).

High visibility and isolation from metropolitan areas provides exceptional opportunities for stargazing in the northern portion of the study area. GBNP contains some of the most pristine night sky views in the continental U.S. and one of the best opportunities for stargazing in the National Park System. Existing local light sources in the study area include the towns of Ely, Pioche, Panaca, Caliente, Hiko, Alamo, Lund, and Baker, Nevada. Regional night sky pollution sources include regional haze, airborne dust particles, and the metropolitan areas of Salt Lake City, Provo, St. George, and Cedar City, Utah and Las Vegas, Nevada (NPCA 2009). Nighttime ambient light levels vary depending on the age, condition, and general abundance of lighting sources present within a particular viewshed. Skyglow increases with proximity to the Las Vegas metropolitan area.

Sensitivity Levels

Sensitivity levels are the measure of public concern for scenic quality. Each viewer brings perceptions formed by individual influences: culture, visual training, familiarity with local geography, and personal values. User sensitivity levels are determined by considering use volume and user attitude at each observation point (BLM 1986a,b). A summary of the VRI sensitivity level rating units affected by the proposed project can be found in **Table F3.15-1**.

Use volume refers to the frequency of travel through an area (by road, trail, or river). Protection of visual values generally becomes more important as the number and frequency of viewers increase. The major travelways in the study area include federal and state highways including the four Nevada state-designated byways described above and shown on **Figure 3.15-1 and 3.15-2**. The Silver State Trail is also a popular, non-paved OHV system that traverses the project. Travelers make a deliberate routing choice based on the historical, cultural, and other attractions of scenic byways, as described in Sections 3.18, Socioeconomics and Environmental Justice and 3.9, Recreation. Recreational travel patterns are highly dependent on these highways, the existing local road network, and gated access points.

User attitude is a measure of public concern for scenic quality. User attitude is dependent on factors such as the type of users, public interest, and adjacent land uses. Recreational users, especially those who are attracted to an area by its scenic quality and intact landscape character, tend to be highly sensitive to changes in visual quality. As described in Sections 3.18, Socioeconomics and Environmental Justice and 3.9, Recreation, the most popular recreational uses include OHV use, hunting and fishing, wildlife watching, hiking, and camping. Stargazing also is a popular activity: almost half of all visitors to the GBNP considered dark skies as an important or very important consideration in making their travel plans to go to GBNP (NPS 2007). Designated parks, wilderness areas, the Great Basin National Heritage

Route, wildlife refuges and conservation areas on BLM, USFS, NPS, and state lands are regional destinations (**Figures 3.9-1, 3.14-1 and 3.14-2**). Lands visible from but outside of designated special areas contribute to the quality of the recreational experience. For example, unobstructed views in Spring and Snake valleys are cited as extremely important to the visitor's experience at GBNP (NPS 1992). Visitation fluctuates seasonally and with holidays, with most tourism activity occurring within the 4-month period of June through September.

User attitude also is dependent on the level of public interest associated with the project and is affected by adjacent land uses. As only small portions of the study area are developed, with approximately 96 percent managed by the BLM and relatively large portions designated as special management areas with a remote character, users typically are more sensitive to visual change in the study area.

Potentially sensitive areas for visual resources within 4 miles from proposed project facilities (ROWs, groundwater development areas) include wilderness areas, GBNP, scenic byways, and recreation use areas. Several organized recreation areas (e.g., day use areas, campgrounds) are within 4 miles of the transmission lines as described in Section 3.15.2, Environmental Consequences.

3.15.1.3 Region of Study

Delineation of the visual resources area of study is described above (3.15.1.1, Overview), and depicted on **Figures 3.15-1 and 3.15-2**. Groundwater-dependent vegetation on the valley floor and riparian vegetation along perennial streams, seeps, and springs are scarce and generally attract attention in arid regions. As discussed in Sections 3.3, Water Resources and 3.5, Vegetation Resources, most of the surface water features and associated vegetation occur in the Spring, Snake, Steptoe, and White River valleys. Basin shrubland vegetation cover within the region of study is shown in **Figures 3.5-3 and 3.5-4**, Vegetation Resources.

3.15.2 Environmental Consequences

3.15.2.1 Rights-of-way

Issues

GWD Project construction and facility maintenance would result in a permanently changed visual setting in visible portions of the study area. The following visual resource issues were evaluated as part of the impact analysis for construction and facility maintenance within the primary pipeline and power line ROWs:

- Short-term and long-term visual resource changes resulting from aboveground facilities, power lines, project surface disturbance, and construction-generated dust.
- Impact of potential light sources associated with aboveground facilities, particularly to viewers in GBNP and other public viewpoints.
- Impacts to public viewpoints visited by tourists and recreational users (e.g., GBNP, Great Basin National Heritage Route, Humboldt-Toiyabe National Forest, NWRs, scenic byways, and other formal and informal recreational areas).
- Compliance of construction and maintenance of project facilities located on public lands administered by the BLM and USFS with visual resource objectives.

Most impacts to the recreational experience are of a visual nature and are addressed in this section as direct effects to visual resources. Other potential direct impacts to recreational use areas are discussed in Section 3.9, Recreation. Visual impacts to historic trails and context-sensitive cultural sites are addressed in Section 3.16, Cultural Resources.

Assumptions

The following assumptions were used in the impact analysis for visual resources:

- All action alternatives would result in some degree of visual change to the study area because most project components would be visible from some location even though they may be remote.
- The valley or basin boundaries naturally define viewshed boundaries. Multiple valleys (i.e., viewsheds) are visible from high elevation locations.
- For purposes of this analysis, potential effects or impacts are considered either construction or maintenance-related. Construction-related impacts are assumed to be short-term (visible during construction activities or up to 2 years); maintenance-related impacts (which include the aboveground facility operations) are assumed to be long-term (visible during all of the project's anticipated lifecycle). Although the overall project construction schedule may exceed 2 years, the spread of construction activities within a basin (i.e., viewshed) would be completed within a term less than 2 years (see SNWA POD construction schedule). The residual effects of restoration are described under Section 3.5, Vegetation Resources, as long-term (greater than 2 years) for perennial herbaceous species and are addressed under long-term visual effects.
- The evaluation assumes that ACMs and BLM BMPs would be implemented and restoration activities would be successful in mitigating long-term vegetation, riparian/wetland, noxious weeds, soil, and geology impacts. If restoration is not successful, then long-term visual resource impacts would be greater than described in this assessment.

Methodology for Analysis

Surface disturbance related impacts to visual resources within the ROWs were evaluated according to the following steps.

- Forty-one KOPs were identified by field reconnaissance with BLM staff and literature review (see **Appendix F3.15**).
- BLM contrast ratings (Form 8400-4) were prepared for all KOPs associated with each alternative to determine long-term compliance with management objectives and are included in **Appendix F3.15**. The contrast ratings

considered vegetation, viewer distance, use frequency, duration of view, relationship to constituent values, visual absorption capacity, and ACMs. **Appendix F3.15** also summarizes the magnitude and extent of the contrast ratings as none, weak, moderate, or strong.

- Photographic simulations were prepared for 12 KOPs where views of the alternatives: 1) would be most visible to the public; 2) were representative of project components; or 3) occurred in visually-sensitive locations such as near scenic byways and within VRM Class II areas. As shown in **Appendix F3.15**, the simulations were based on preliminary engineering information and prepared and evaluated in accordance with BLM Handbook H-8432-1.
- Viewshed analyses for each alternative power line were conducted using GIS to evaluate the overall visibility of proposed power line structures and specific effects to GBNP, scenic byways and recreation areas. The computer-generated viewshed mapping was projected based on the power line heights in **Table 2.5-3** and **Figure 2.5-4** using a 30-meter USGS digital elevation model out to a distance of 4 miles (middleground distance zone) and for the Snake and Spring valleys out to a distance of 15 miles (background distance zone). Due to the general absence of tall land cover that could alter the actual viewshed in this landscape, the topographically-generated viewshed mapping is considered generally accurate.
- The COM Plan would integrate protective measures from the following: BLM RMP Management Actions and BMPs, BO, ACMs, stipulated agreements, and additional mitigation recommended in this EIS. Details of the COM Plan are provided in Section 3.20, Monitoring and Mitigation Summary, along with measures to protect visual resources from ROW construction and operation activities.

3.15.2.2 Proposed Action and Alternatives A through C

Construction and Facility Maintenance

Short-term and Long-term Visual Resource Changes within the ROWs and Project Facilities

The construction impacts associated with project development would be the same for the Proposed Action and Alternatives A through C. The anticipated time frame of proposed project construction is such that short-term visual impacts would likely be most pronounced during brief, yet intense periods of construction, followed by periods of inactivity in each valley. The proposed development within the ROW areas is described in detail in Chapter 2. The following major short-term construction activities would affect visual resources:

- Clearing, grading, construction of the pipeline, and restoration of the permanent and temporary ROW.
- Disturbance, occupancy, and restoration of 97 pipeline staging areas. Staging areas are planned to be placed approximately 3 miles apart, immediately adjacent to the pipeline ROW.
- Clearing, grading, and, in some cases, paving of access roads.
- Construction and occupancy of the Caliente Construction Support Area. Approximately 121 acres southwest of the Caliente area would be utilized for a variety of construction management and materials storage purposes.
- Construction of all aboveground facilities (pressure-reducing stations, pumping stations, regulating tanks, the buried storage reservoir, the water treatment facility, substations, transmission lines, communication facilities, and fencing).
- Disturbance, occupancy, and restoration of 19 plant nursery sites, totaling approximately 249 acres of temporary ROW.
- Disturbance, occupancy, and restoration of an undetermined number of construction camps.
- Construction and re-fill of 8 borrow pits, each approximately 7 acres in size.
- Increased vehicle traffic for worker access and large construction equipment (e.g., trucks, excavators, cranes, etc.) expected during construction. Increased traffic would produce visible activity and dust from disturbance of dry soils, which would impair viewing distances and coat vegetation.
- Increased human presence from the workforce at construction sites and staging areas, which generally are located in sparsely populated areas.

The following long-term components of the Proposed Action and Alternatives A through C would permanently modify visual resources:

- Revegetation and maintenance to the permanent ROW and temporary ROW;
- Three new pressure-reducing stations, approximately 7 acres for 2 of the stations and approximately 13 acres for the third;
- Five new pumping stations, which would vary between 24 to 40 feet above grade and would be colocated with other facilities such as an electrical substation and emergency generator;
- Six new regulating tanks, varying in size but averaging 5 acres each. Tanks may be between 130 and 200 feet in diameter and approximately 30 to 40 feet high;
- A new 40-million-gallon buried storage reservoir, belowground, in a covered concrete tank. The reservoir would be colocated with other facilities such as utility buildings and a maintenance yard in a 75-acre area;
- A new water treatment facility, with maximum building heights of 20 to 30 feet;
- New 230-, 69-, and 25-kV transmission lines. The 230-kV power poles are planned to be single, steel power poles approximately 100 feet in height; the 69-kV power poles are planned to be single, steel poles approximately 60 feet in height; the 25-kV power poles are planned to be single, wooden poles approximately 50 feet in height;
- Two new primary electrical substations (230- to 69-kV) and 5 secondary substations (69- to 25-kV);
- New access roads, paved, and unpaved;
- New communications facilities;
- New fencing and lighting; and
- Increased vehicle traffic and human presence for operations along the ROW and access roads, which generally are located in sparsely populated areas. Depending on the nature of repairs, large construction equipment (e.g., trucks, excavators, cranes, etc.) would be expected. Increased traffic would produce visible activity and dust from disturbance of dry soils, which would impair viewing distances and coat vegetation.

Short-term visual impacts from vegetation clearing and potentially grading within the ROW would occur at all project areas due to project construction. Construction of the pipeline and access roads would result in a new continuous band of moderate to strong contrasting forms, colors, and textures compared to existing conditions.

Long-term visual impacts that would result from pipelines' ROWs and access roads include new banded lines, colors, and textures on the landscape, depending on viewing position. Some pipelines and access roads would follow existing linear features (power lines, pipelines, roads, fences); in these cases, the contrast of a new line on the landscape would be reduced. The magnitude of project-related pipeline and associated disturbances generally increases as the project moves from its northern boundary to the south. When viewed from flat, lower elevations, linear surface disturbances (pipeline, ROW, roads) are generally screened by the average height of vegetation (2 to 5 feet) except when viewed parallel to the line of sight. In areas of rugged terrain, grading would level the uneven form of the landscape, which would create a weak to moderate contrast in form and texture depending on the ground surface. As the ROW parallels existing roads for the majority of the alignment, the duration of views towards the project would typically be high, and viewers would experience the project from multiple angles over long periods of travel (2 hours for viewers traveling at the 70 mph posted speed limit). Large areas of bare earth and establishing vegetation in the ROWs would be visible until the ROWs have been successfully revegetated. ROW-VEG-1: Green Stripping would be applied to ROWs that cross areas with a high risk of wildfire or weed infestation to create a fuel-break mix consisting of perennial species with low-flammability characteristics, and prevent halogeton, red brome, Russian thistle, and other weed species from spreading in Great Basin Desert low elevation shrubland. Where applied, green stripping has the potential to increase the long-term color and textural contrasts as plant structure and diversity may not emulate undisturbed areas. The COM Plan would be developed and implemented to monitor and mitigate the effects of surface disturbing activities on visual resources. The COM Plan would integrate protective measures from the following: BLM RMP Management Actions and BMPs, BO, ACMs, stipulated agreements, and additional mitigation recommended in this EIS. The COM Plan also would be applied to other impact issues discussed in this section.

BLM BMPs require that access roads minimize surface disturbance and take into account the character and steepness of the landform, natural contours, cut material, depth of cut, where the fill material would be deposited, and visual contrast (Ely District Approved RMP/ROD [BLM 2008]). Implementation of the SNWA ACMs for planning and permitting (ACM A.1.1 Plan of Development), clearing and grading (ACM A.1.20 through 23, 25, 27), storm water and erosion control (ACM A.1.55, 56, 60, 66, 67, 68), noxious weeds (ACM A.1.82 to 89), restoration monitoring (ACM A.2.9 and 10), and visual resources (ACM A.11.1 through A.11.4) would help to offset the impacts of road construction. Specific visual resource ACMs would paint cut rock faces in Pahrnagat Canyon to reduce the visual contrast and restore the appearance of natural desert varnish (ACM A.11.4).

Short-term visual impacts from construction of new power lines and ROWs would include vegetation clearing, grading, pole erection, and conductor pulling. Areas around the base of new power lines would likely require minor grading and new or re-developed access roads. Where an access road does not exist, such as Conner Pass, a new access road would be constructed, resulting in new lines, colors, and textures on the landscape. New access roads on steep slopes would require switchbacks where alternate access is unavailable. Conductor pulling and tensioning equipment would be located at various sites along the power line. Depending on the terrain and the number of angles and dead-end sites, numerous pull sites would likely be needed. These construction activities and associated impacts would be most visible along those portions of the study area adjacent to federal and state highways, where project facilities would be visible in the foreground, and where the ROWs cross roadways.

Long-term visual impacts of new power lines and ROWs would create new lines, forms, colors, and textures on the landscape. The direct visual impacts of new power lines depend on the size of proposed power lines and the proximity to existing lines, forms, colors, and textures of the view. As a result, the single steel pole color and form of Proposed Action and Alternatives A, B, and C would contrast to the existing wood single-pole and H-frame power lines characteristic in this region. In general, strong form and line contrasts would be seen in the foreground and middleground of 230-kV power lines (with or without 69-kV and/or 25-kV underhangs) in Steptoe, Spring, Lake, Pahrnagat, Coyote Spring, Delamar, Dry Lake, Hidden North, Garnet, and Las Vegas valleys. Contrasts would be lessened where the power lines parallel existing power line corridors. Less contrast would result from 69-kV, 25-kV, and 69-kV with 25-kV underhang power lines in Spring, Snake, Hamlin, and Cave valleys. Pinyon pine and juniper woodland vegetation more than 20 feet in height in higher elevations within the project ROW may need to be trimmed or removed to provide the necessary clearance. In certain areas, this would result in an open, linear feature in an area currently characterized by a closed canopy. The proposed Caliente construction support area would be located on private land within an existing largely undeveloped industrial area, south of U.S. 93 near the existing railroad tracks and a shooting range. The area is highly visible from U.S. 93 at the southern gateway into Caliente, and has been disturbed with primarily rabbitbrush and bare ground throughout. The proposed pipe storage uses of this site would require about half of the site during the construction period and be similar in appearance to existing railroad support uses to the northeast, such as those used for storing steel track and ties.

Specific SNWA visual resource ACMs would minimize the contrast of pumping stations, the water treatment facility/buried storage reservoir, and pressure reducing stations with the colors of the surrounding landscape through architectural details and painting (ACM A.11.1), but do not address how the visual contrasts of regulating tanks, communication facilities, project signage, roofs, fences, walls, aboveground tanks and pipes, and storage yard surfaces can be reduced through materials and color (**Figures 3.15-6 and 3.15-7**).



KOP 11 Existing Conditions. Photo taken along existing road approximately 4 miles west of U.S. 93, looking east.



KOP 11 Photographic simulation of Lake Valley Pumping Station. Common to all action alternatives.

Figure 3.15-6 Key Observation Point 11



KOP 36 Existing Conditions. Photo taken along U.S. 93 approximately 15 miles south of Alamo, looking southeast.



KOP 36 Photographic simulation of Coyote Spring Valley Pressure Reducing Station. Common to all alternatives.

Figure 3.15-7 Key Observation Point 36

Residents and travelers in the foreground and middleground of Proposed Action and Alternatives A, B, and C would be able to see operation activities, which would be performed using vehicles and, at times, heavy equipment and cranes. Intermittent, annual maintenance activities would result in contrasts to the visual environment ranging from none to weak. Impacts to visual resources also are expected to be intermittent over the life of the project.

Conclusion. Short-term effects to the scenic quality and viewer sensitivity of the study area would result from the construction of the pipeline, aboveground facilities and power lines; project surface disturbance (ROW); increased vehicle traffic and increased human presence; and construction-generated dust. Project surface disturbance areas would require vegetation clearing, grading, occupancy, and restoration activities.

Facility operation and maintenance would locally change the long-term character of the landscape in most of the study area, which contains only minor human modification north of Apex. Long-term impacts to visual resources would consist of moderate to strong form, line, color, and texture contrasts of the revegetated pipeline ROW, access roads, transmission lines, and non-linear project components with the existing predominantly natural setting. Periodic vehicle and worker activity associated with operations and maintenance would be periodically visible.

Proposed mitigation measures:

The following mitigation measures are not currently addressed in BLM BMPs or SNWA ACMs, and are intended to further reduce visual contrasts from ROW surface disturbance, power lines, non-linear project elements, and indirect OHV trail developments. Additional mitigation measures for vegetation resources (ROW-VEG-1) also would apply to visual resources.

ROW-VR-1: ROW Width Reduction. ROW-VR-1: ROW Width Reduction. SNWA, in consultation with the BLM, would reduce the width of permanent ROW and temporary construction ROW to the smallest width feasible in Pahrnat Canyon, VRM Class II areas, and within 1,000 feet adjacent to scenic byways (U.S. 50/6/93) to minimize visual contrasts where feasible. The permanent and temporary ROW width can be reduced through narrower roads within the ROW, steeper trench walls, vertical trenching and/or trench boxes, and reducing the ROW width in relation to the size of the pipeline (e.g., a 16-inch pipeline would require less ROW than an 84-inch pipeline). Effectiveness: This measure may be effective in reducing visual contrast of the permanent and temporary construction ROW in visually-sensitive locations. Pahrnat Canyon, VRM Class II areas, and ROWs within 1,000 feet adjacent to scenic byways account for approximately 50 miles, or 15 percent of the project. For example, in the Pahrnat Canyon area and other locations where rock faces within the ROW would be cut for construction, reducing the facility area to the minimum necessary would reduce rock cuts and minimize surface disturbance, thereby avoiding strong contrasts. Effects on other resources: Application would result in beneficial effects to vegetation, geology, wildlife, and soil resources as surface disturbance and rock cuts would be reduced in specific locations.

ROW-VR-2: Power Line Structure Design. ROW-VR-2: Power Line Structure Design. Where locating new power lines adjacent to existing lines, the existing pole type, color, and span length would be matched to the extent feasible. In areas where there are no existing power lines, SNWA would consult with the BLM during project design to select the most appropriate structure design from the following: wood H-frame structures or single steel poles for 230-kV power lines and single wood poles or single steel poles for 69-kV and 25-kV. All steel poles would be surfaced with Shadow Grey paint in sage/creosote plant communities and self-weathering Corten in pinyon pine plant communities. Effectiveness: This measure may be effective in reducing the visual contrast of high-voltage power lines. Parallel lines which are not matched (in height, structure materials, span length, and location), appear uncoordinated and unnecessarily chaotic, and as such, draw additional attention. For new transmission corridors, structures should resemble the existing transmission structures in the vicinity. Utilizing wood H-frame and single, wooden poles and painted and self-weathering steel structures would reduce the industrial character of galvanized steel structures (see photographic simulations for KOPs 23 and 34 in **Appendix F3.15**). Effects on other resources: If selected by BLM, increased ground disturbance would result from application of H-frame structures compared to single steel poles. Wood power lines may also require a larger number of structures due to shorter span lengths. These design features would not affect other resource values.

ROW-VR-3: Power Line Conductor and Insulator Design. ROW-VR-3: Power Line Conductor and Insulator Design. Conductors would be non-specular and non-reflective. Insulators would be porcelain or polymer material to reduce reflection and refraction. Effects on other resources: Application of these design features may increase the risk

of avian collisions and electrocution with power lines. SNWA, with approval by BLM, will determine to what extent bird diverters would be necessary to reduce bird collisions and electrocution (ACM A.5.8).

ROW–VR-4: Surface Treatment of Project Structures and Buildings. SNWA would consult with BLM on surface treatments. All aboveground, non-electric project structures and buildings would utilize architectural details and be painted or constructed of colored block to blend with the colors of the surrounding landscape, per BLM Manual 8400 – Visual Resources Management. Shadow Grey for sagebrush shrub and shrubland cover types and Beetle for pinyon-juniper woodland should be selected from the BLM Standard Environmental Colors Chart CC-001. Ground surfaces of permanent storage yards that would not be revegetated should have a top-dressing of 2 inches of dark colored aggregate to minimize color contrast. Non-reflective and non-glare paints would be utilized with proper treatment maintenance for the life of the project (see **Appendix F3.15** of the Final EIS for site-specific mitigation). Effectiveness: Treating all surfaces of all project structures and buildings visible to the public such that a) their colors minimize visual intrusion and contrast by blending with the landscape; b) their colors and finishes do not create excessive glare; and c) their colors and finishes are consistent with local policies and ordinances will completely mitigate color contrasts in the middleground and background. Residual visual contrasts of treated structures will remain though at a reduced intensity, since changes from the form, line, and texture of proposed facilities cannot be completely mitigated by color. Effects on other resources: Application would not affect other resource values.

ROW–VR-5: Facility Siting. SNWA would review facility site locations with the BLM to determine if design features or adjustments could be made to limit the visibility of non-linear facilities. The colocation of facilities has been incorporated into the POD; however, further adjustments for the colocation of non-linear facilities with related project facilities or existing facilities would be reviewed with the BLM. Distance, terrain, and vegetation screening would be utilized to limit the visibility of non-linear facilities. Facility siting to minimize visibility would be subject to engineering and safety requirements that may constrain siting (see **Appendix F3.15** of the Final EIS for site-specific mitigation). Effectiveness: This measure may be effective in reducing the overall visual contrast of facilities within the ROWs. Colocating proposed facilities with other proposed or existing facilities and colocating proposed facilities in previously disturbed areas would be moderately effective. Additive visual effects would occur but at a lesser degree of contrast as scenic integrity and landscape fragmentation would be reduced. For example, at the U.S. 93 crossing in Delamar Valley (**Appendix F3.15**, KOP 5 simulation), the Proposed Action and Alternatives A through C locate a primary electrical substation on the south side of the highway and a regulating tank site on the north side of the highway. Colocating the two facilities on the same side of the highway would reduce landscape fragmentation. Siting facilities behind terrain and vegetation, avoiding placement of buildings on high land features and along “skylines,” and/or locating facilities more than 0.5 mile from designated viewing locations would conceal or reduce changes. For example, at KOP 11 in Lake Valley, a pumping station is located in a recently burned area at the crest of a slope which makes it appear skylined from U.S. 93 (scenic byway). Relocating the pumping station 2,500 feet to the west into the pinyon-juniper stands and behind the ridge would reduce visual contrasts. Proposed facilities would be less visible from viewpoints with high viewer sensitivity or high use volumes, but would remain visible for other viewers. Effects on other resources: Application could affect other resource values, if new locations contain other sensitive resources that would be impacted. The BLM would consider the effects of colocation and other adjustments on other resources values as part of their approval of the final facility sites in the detailed POD.

Additional KOP-specific mitigation measures are described where necessary in each Contrast Rating Form to reduce visual impacts further (see **Appendix F3.15**).

Residual impacts include:

- Given climatic constraints on successful re-vegetation in the study area region, potential visual impacts resulting from changes in woody vegetation in disturbed areas would be visible in the long term until woody vegetation becomes re-established, especially in the linear pipeline/power line ROW.
- While texture and color contrasts might be partially mitigated by using appropriate earth-toned building materials and colors, in general, new buildings, structures, and their shadows would be prominent in the foreground.

Lighting Impacts

Some construction activities would occur during nighttime work shifts. Lighting needed to conduct construction (including drilling and pipeline construction) at night will be limited to the basic requirements to conduct the work and

not onto surrounding areas and roads. BLM RMP BMPs and SNWA ACMs (A.11.2 and A.11.3) for nighttime lighting would minimize light requirements; utilize anti-glare light fixtures, shield and direct lighting downward during construction and operation, and either be manually controlled and used only when occupied or be motion activated if needed for safety and security. These protection measures would be effective in reducing the intensity and frequency of project lighting effects. With implementation of BLM BMPs and SNWA ACMs during the construction period, impacts to nighttime scenic quality would be negligible and temporary.

Lighting to support project operation would be needed throughout the life of the project and would likely be less intense and less frequent than during construction or than the typical effects of a single family residence; therefore, new light sources would pose negligible impacts to nighttime viewsheds. No direct light sources (glare) would be visible from higher elevations. Indirect (rebound) lighting of project facilities may be seen, but would not attract the attention of the casual observer. The degree of contrast associated with intermittent nighttime lighting depends on proximity, the intensity of specific lighting sources, the viewer’s desired experience, and the background or ambient level of combined nighttime lighting in the study area. For example, shielded lighting required for pumping and substation facilities in Snake Valley would be substantially less in extent and intensity than the existing unshielded lights in the nearby towns of Baker and Garrison. The downward directed, shielded lighting would be intermittently visible, but would not significantly contribute to sky glow in the night-time sky. The proposed night-lighting is consistent with lighting guidelines suggested by the International Dark-Sky Association to reduce night-time sky glow (International Dark Sky Association undated).

Conclusion. Exterior lighting for nighttime safety and security would be seen but would not attract attention during construction and project operations.

Proposed mitigation measures:

None.

Residual impacts include:

- Project aboveground facility light sources would be seen but would not attract attention, at an intensity less than the typical effects of a single family residence.

Impacts to Sensitive Viewpoints

Long-term effects would occur at designated recreation and viewing locations, such as scenic byways and recreation and wilderness areas. Recreationists in these areas expect to experience undeveloped or natural viewsheds with high scenic integrity and generally have high sensitivity to visual changes. **Table 3.15-2** shows the length of scenic byways where the power line would be visible within the foreground and middle-ground areas. The direct visual impacts within the viewshed of scenic byways depend on existing lines, forms, colors, and textures of the view, and are documented in **Appendix F3.15**, Visual Resources.

Table 3.15-2 Proposed Action and Alternatives A through C Power Line Impacts to Scenic Byways and Recreation Areas

Total Length (Miles) of Proposed Action and Alternatives A, B, and C Power Line	Scenic Byway Visible within 0.5 mile of Power Lines (Miles)	Scenic Byway Visible within 4 miles of Power Lines (Miles)
323	28	65

Of the 37 KOPs analyzed for the Proposed Action (the remaining 4 KOPs were analyzed for options), 24 would experience moderate to strong visual contrasts as a result of the Proposed Action and Alternatives A through C, as shown in **Appendix F3.15**, Visual Resources.

Recreation and wilderness areas visible within 4 miles of the Proposed Action and Alternatives A through C power lines include the following (see **Figures 3.9-1, 3.14-1, 3.14-2**):

- Arrow Canyon Wilderness Area;
- Baker Archaeological Site ACEC;
- Baking Powder Flat ACEC;
- BLM Elk Viewing and Interpretive Area off of U.S. 6/50/93;
- BLM Silver State and Rainbow Canyon Backcountry Byways (57 miles);
- Caliente SRP Area;
- Cave Lake State Park;
- Chief Mountain OHV Trail;
- Chief Mountain SRMA;
- Comins Lake bird-watching area;
- Coyote Springs ACEC;
- Delamar Mountains Wilderness Area;
- Far South Egans Range Wilderness Area;
- Fortification Range Wilderness Area;
- Great Basin National Heritage Area and Route;
- GBNP;
- High Schells Wilderness Area;
- Highland Ridge Wilderness Area;
- Kane Springs ACEC;
- Loneliest Highway SRMA;
- Mormon Mesa ACEC;
- Mountain Grafton Wilderness Area;
- North Delamar SRMA;
- Pioche SRP Area;
- Silver State OHV Trail;
- Snake Creek Indian Burial Cave;
- Steptoe Valley WMA;
- Swamp Cedar Natural Area;
- USFWS Managed Lands (76,064 acres); and
- Wheeler Peak Critical Viewing Area.

Many of these recreation areas occur at higher elevations, such as wilderness areas and GBNP, and moderate to strong contrasts from new banded lines, forms, and colors would be visible.

A viewshed analysis (**Appendix F3.15**, Visual Resources) for the proposed facilities within the ROWs and the groundwater development areas was prepared using GIS to identify all areas of the GBNP that would have views of

proposed project activities. The computer-generated viewshed mapping was projected from power line heights based on **Table 2.5-3** and **Figure 2.5-4**, using a 30-meter USGS digital elevation model, out to a distance of 15 miles (background distance zone). Night lighting from construction and operation activities were not considered in selecting the viewshed analysis distance, as nighttime impacts would typically be negligible as described under Lighting Impacts.

The GBNP encompasses most of the South Snake Range, which is oriented north to south through the Park forming the divide between Spring Valley viewsheds to the west and Snake Valley viewsheds to the east. Most GBNP visitor facilities are on the east side of the Snake Range divide in Snake Valley. The majority of these facilities, roads, and trails are on north-facing slopes or in drainages and canyons with relatively enclosed viewsheds that do not provide views of the proposed project in Snake Valley. Evidence of visual change would be seen from the summit of Wheeler Peak, trails along the crest of the divide, a portion of the Wheeler Peak Scenic Drive, recorded or unrecorded cultural resource sites, rock art locations, and other roads, trails, and dispersed recreational areas along the upper west aspects of the Snake Range near the divide. These view points are located 10 or more miles from proposed ROW facilities in Snake Valley which would appear as an indistinct band of lighter, smoother vegetation and small block buildings. As depicted in the viewshed analysis of the project towards the GBNP, the project would not be visible from the Lehman Caves Visitor Center, the Lehman Caves, and primitive and developed campgrounds along the Snake Creek (**Appendix F, Figure F3.15-1**).

Evidence of visual change in Spring Valley would be seen from dispersed recreation areas on west aspects of the divide and high peaks, from Wheeler Peak summit, a portion of the Wheeler Peak Trail that extends north of the summit along the crest of the divide, and a primitive trail along the crest of the divide that extends south from a location above Baker Lake to Highland Ridge. These new points are located 10 or more miles from proposed ROW facilities and would overlook the project from a high elevation, with a distant view of project facilities. The project would appear as an indistinct band of lighter, smoother vegetation and small block buildings paralleling existing roads. No other defined view point areas would provide views of proposed activities in Spring Valley.

Outside of the GBNP, the proposed project would be within the viewsheds of the Great Basin Visitor Center, and motorists on the main access road (SR 488) and Snake Creek Road west of SR 487 near the town of Baker. The Great Basin Visitor Center, located north of the town of Baker on SR 487, is approximately 2.8 miles north-northwest of the proposed transmission line and more than 5 miles from the proposed pumping station. Views to the transmission line and other facilities would be blocked by tree stands in the town and lining the highway, and by intervening buildings in the town. The shielded night lighting of the pumping station, a secondary substation, and additional pumping station located approximately 6.5 miles to the south-southeast would also be screened by intervening trees and buildings.

The groundwater development area alongside and north of Baker is an exploration area that would contain an estimated 39 to 48 of production wells in unknown locations. There would be a minimum of 1 mile between each well. Production facilities would be enclosed in a concrete structure. A small number of these structures may be visible from Baker and the Visitor Center depending on screening from trees, landform, and structures.

The pumping stations and secondary substations would be within the foreground distance zone of motorists traveling on SR 487.

Conclusion. Construction and long-term impacts would be visible from scenic viewpoints visited by tourists and recreational users within the foreground of scenic byways and recreation and wilderness areas. The proposed project would be visible along those portions of the study area adjacent to federal and state highways, where transmission lines or substations would be visible in the foreground, and where the project crosses roadways. The Proposed Action and Alternatives A through C would be highly visible within the foreground (0 to 0.5 mile) of approximately 28 miles of scenic byways and within the middleground (0.5 to 4 miles) of approximately 65 miles of scenic byways. Moderate to strong contrasts would occur at 24 of the 36 KOPs analyzed for the Proposed Action and Alternatives A through C. ROW facilities would be located in a distant view (10 or more miles) from high points in GBNP.

When combined, these ROW area surface-disturbing activities would result in direct visual impacts. The scale of surface-disturbing construction activities, visibility adjacent to federal and state highways and scenic byways, and duration throughout the construction and undetermined operation periods would result in short- and long-term visual impacts.

Proposed mitigation measures:

- Application of Additional Mitigation Measures ROW-VR-1 through ROW-VR-5 (which is not currently addressed in BLM BMPs or SNWA ACMs) would reduce visual impacts to sensitive viewpoints from the Proposed Action, and Alternatives A through C.
- Additional KOP-specific mitigation measures are described in applicable contrast rating forms in order to reduce impacts further (see **Appendix F3.15**).

Residual impacts include:

- The scale of linear aboveground and surface-disturbing activities (across more than 300 miles), high visibility from scenic byways and special designation areas, and duration within view (for 2 hours for viewers traveling on U.S. 93 at the 70 mph posted speed limit) would result in long-term visual impacts from sensitive viewpoints.

Compliance with Visual Resource Objectives on Public Lands

In the short term, BLM VRM objectives would generally not be met during construction of the pipeline, power line, pipeline staging areas, and GWD Project facilities. Short-term changes are likely to be most pronounced during brief, yet intense periods of activity, followed by periods of inactivity.

The appearance of ROWs in the process of revegetation would result in strong color, line, and texture contrasts as seen long-term from scenic byways, recreation use areas, and KOPs. These contrasts would be prominent along adjacent highways and elevated KOPs.

The approximate number of acres potentially affected under the Proposed Action and Alternatives A, B, and C are listed in **Table 3.15-3** by BLM VRM Class. When considered in addition to the ON Line Transmission Project in the Coyote Spring Valley, Delamar Valley, Dry Lake Valley, and Muleshoe Valley, the scale and height of this 500-kV power line would substantially reduce the form, line, color, and texture contrasts of the proposed power line and revegetated pipeline ROW and therefore would generally not dominate the view of the casual observer.

Table 3.15-3 Proposed Action, Alternatives A through C, Construction Surface Disturbance Acres by Basin by VRM Class

Basins	VRM Classes			Total
	II	III	IV	
Cave Valley	0	0	712	712
Coyote Spring Valley	0	1,179	498	1,676
Delamar Valley	0	69	799	868
Dry Lake Valley	0	52	2,571	2,623
Garnet Valley	0	304	0	304
Hamlin Valley	0	0	384	384
Hidden Valley (North)	0	478	0	478
Lake Valley	0	0	804	804
Las Vegas Valley	0	158	0	158
Lower Meadow Valley Wash	0	0	0	0
Pahranagat Valley	0	10	242	252
Snake Valley	0	302	578	879
Spring Valley	79	208	2,265	2,552
Steptoe Valley	86	73	163	322
Total	166	2,833	9,015	12,014

Note: The totals may be slightly different than the sum of each row and column due to rounding errors.

Table 3.15-4 shows the length of BLM VRM Classes crossed by the Proposed Action and Alternatives A through C pipeline centerlines.

Table 3.15-4 Proposed Action, Alternatives A through C, Miles of Pipeline Centerlines Crossing VRM Classes

Basins	VRM Classes			Total
	II	III	IV	
Cave Valley	0	0	19	19
Coyote Spring Valley	0	27	13	39
Delamar Valley	0	3	20	23
Dry Lake Valley	0	2	68	70
Garnet Valley	0	7	0	7
Hamlin Valley	0	0	10	10
Hidden Valley (North)	0	12	0	12
Lake Valley	0	0	21	21
Las Vegas Valley	0	6	0	6
Pahranagat Valley	0	0	7	7
Snake Valley	0	8	16	24
Spring Valley	1	4	59	64
Steptoe Valley	0	0	0	0
Total	1	69	231	301

Note: The totals may be slightly different than the sum of each row and column due to rounding errors.

Table 3.15-5 shows the length of BLM VRM Classes crossed by the Proposed Action and Alternatives A through C power lines.

Table 3.15-5 Proposed Action, Alternatives A through C, Miles of Power Lines Crossing VRM Classes

Basins	VRM Classes			Total
	II	III	IV	
Cave Valley	0	0	19	19
Coyote Spring Valley	0	28	11	40
Delamar Valley	0	0	23	23
Dry Lake Valley	0	0	68	68
Garnet Valley	0	2	0	2
Hamlin Valley	0	0	10	10
Hidden Valley (North)	0	12	0	12
Lake Valley	0	0	21	21
Las Vegas Valley	0	0	0	0
Pahranagat Valley	0	0	6	6
Snake Valley	0	8	16	24
Spring Valley	5	7	59	71
Steptoe Valley	7	6	13	27
Total	12	64	245	321

Note: The totals may be slightly different than the sum of each row and column due to rounding errors.

As shown in **Tables 3.15-3** through **3.15-5**, the Proposed Action and Alternatives A through C cross BLM lands managed as VRM Class II in Spring Valley and Steptoe Valley as described below and in **Appendix F3.15**:

- Over Conner Pass between Spring Valley and Steptoe Valley, the proposed power line structures would create a new corridor ascending Conner Pass visible from KOPs 21 and 34 outside of a designated utility corridor. The clearing of existing shrubs and trees from the power line along the slopes of the ridge would create a path of disturbance; and steep terrain would require access road switchbacks and pads for power line structure construction. Pinyon-juniper community would effectively screen the cleared corridor, access roads, and lower portions of the power lines when not parallel to viewers. The power line would be visible from the scenic byway in Spring Valley, however the effect would be transient for vehicles traveling on the highway and management objectives for the VRM Class IV Spring Valley Utility Corridor would be met. Selecting the Option 1 Humboldt-Toiyabe power line alignment would have less of an impact on the landscape because it follows an existing 230-kV transmission corridor and the visibility from scenic byways would be less than the Proposed Action.
- In Steptoe Valley, the proposed power line would be seen 0.9 mile from KOP 29 (NDOW Elk Viewing and Interpretive Area) off of U.S. 6/50/93 (scenic byway), would not follow existing linear features or a designated utility corridor, and would attract attention across the foreground, resulting in moderate form, color, and line contrasts that would not be compatible in a VRM Class II area. Selecting the Option 1 Humboldt-Toiyabe power line alignment would have less of an impact on the landscape because it follows multiple existing 230-kV transmission corridors and the visibility from scenic byways would be less than the Proposed Action.
- In Steptoe Valley, as seen from KOPs 29 and 31 along U.S. 6/50/93 (scenic byway) 7 miles west of Connor Pass, the proposed power line would roughly parallel the highway for 2 miles and cross it at an angle of about 35 degrees, continuing on in a predominantly north-south direction. This alignment and crossing outside of a designated utility corridor, would dominate the landscape when travelling along the scenic byway in both directions, resulting in strong form and moderate color and line contrasts that would not be compatible in a VRM Class II and III areas. Selecting the Option 1 Humboldt-Toiyabe power line alignment would have less of an impact on the landscape because it follows multiple existing 230-kV transmission corridors and the visibility from scenic byways would be less than the Proposed Action.
- In Spring Valley, approximately 1 mile of power line and pipeline ROW would cross VRM Class II lands when the pipeline leaves the VRM Class IV LCCRDA utility corridor. The proposed project would not be visible from scenic byways or major roads or KOPs. Viewers close to the project on BLM roads would notice the line, but would not likely have their attention unduly attracted. The noticeability of the line to viewers would diminish with distance, as it would increasingly blend with the background landscape. Through the application of additional mitigation measures ROW-VR-1 through ROW-VR-5 (which are not currently addressed in BLM BMPs or SNWA ACMs), the Proposed Action and Alternatives A through C would meet BLM VRM Class II objectives.

Evidence of landscape appearance changes from the proposed project ROWs in Snake and Spring valleys would be seen from high elevations such as Wheeler Peak within the GBNP, appearing as a band of lighter, smoother vegetation, and small block buildings generally parallel to existing highways at a distance of 10 miles or more. These changes are not expected to meet the intent of NPS scenery management objectives beyond GBNP boundaries.

Conclusion. Construction activities would not be consistent with BLM visual resource objectives during the construction phase in VRM Class II portions of the GWD Project study area. Approximately 166 acres of land classified as VRM Class II and 2,833 acres of land classified as VRM Class III would be affected by the construction of proposed GWD Project facilities (**Table 3.15-3**). The proposed pipeline would cross approximately 1 mile of land managed as VRM Class II and 69 miles of land classified as VRM Class III (**Table 3.15-4**). The proposed power line would cross approximately 12 miles of land managed as VRM Class II and 64 miles of land classified as VRM Class III (**Table 3.15-5**).

Proposed mitigation measures:

- Through the application of additional mitigation measures ROW-VR-1 through ROW-VR-5 (which are not currently addressed in BLM BMPs or SNWA ACMs), the Proposed Action and Alternatives A through C would meet BLM VRM Class objectives.
- Additional KOP-specific mitigation measures are described in applicable contrast rating forms in order to reduce impacts further (see **Appendix F3.15**).

Residual impacts include:

- Although outside of the GBNP boundary, the Proposed Action and Alternatives A through C where seen from high elevations with a maximum view in GBNP such as Wheeler Peak would not meet the intent of NPS scenery management objectives beyond GBNP boundaries.

3.15.2.3 Alternative D

The same ROW construction and operation types of effects discussed for the Proposed Action would apply to Alternative D, except that impacts would be limited to Clark and Lincoln counties (including Cave, Delamar, and Dry Lake valleys, as well as the Lincoln County portion of Spring Valley). Under Alternative D, approximately 8,843 acres would be affected across 225 miles of pipeline and 208 miles of power lines (compared to over 12,000 acres of surface disturbance), 306 miles of pipeline, and 323 miles of power lines under the Proposed Action (see **Tables 2.6-10 and 2.6-12**). Impacts to views from GBNP would generally be avoided in Alternative D and NPS visual resource objectives would be met.

Short-term and Long-term Visual Resource Changes within the Rights-of-way and Project Facilities

Short-term effects to the scenic quality and viewer sensitivity of the study area would result from the construction of the pipeline, aboveground facilities and power lines; project surface disturbance; increased vehicle traffic and increased human presence; and construction-generated dust. Project surface disturbance areas would require vegetation clearing, grading, occupancy, and restoration activities. The scenic quality of approximately 8,843 acres across more than 225 miles would be affected in the study area.

The COM Plan would be developed and implemented to monitor and mitigate the effects of surface disturbing activities on visual resources. The COM Plan would integrate protective measures from the following: BLM RMP Management Actions and BMPs, BO, ACMs, stipulated agreements, and additional mitigation recommended in this EIS. The COM Plan also would be applied to other impact issues discussed in this section.

Proposed mitigation measures:

- Through the application of additional mitigation measures ROW-VR-1 through ROW-VR-5 (which are not currently addressed in BLM BMPs or SNWA ACMs), visual impacts would be reduced for Alternative D.

Residual impacts include:

- Given climatic constraints on successful re-vegetation in the study area region, potential visual impacts resulting from changes in woody vegetation in disturbed areas would be visible for a long-term duration until woody vegetation becomes re-established, especially in the linear pipeline/power line ROW.
- While texture and color contrasts might be partially mitigated by using appropriate earth-toned building materials and colors, in general, new buildings, structures, and their shadows would be prominent in the foreground.

Lighting Impacts

Some construction activities would occur during night work shifts. Lighting needed to conduct construction (including drilling and pipeline construction) at night will be limited to the basic requirements to conduct the work. Lighting will be shielded, directed down towards the site and not into surrounding areas or onto roads, and either be manually controlled and used only when occupied or be motion activated if needed for safety and security (ACMs A.11.2 and A.11.3). These protection measures would be moderately effective by limiting the intensity and frequency of project

lighting effects. Construction lighting would not permanently alter the nighttime viewshed and would not be significant.

Exterior lighting for nighttime safety and security would be activated by activity at the specific site and when activated would briefly alter nighttime light conditions in the study area as viewed from scenic byways and recreation areas, federal and state highways, and specific KOPs. No aboveground facility lighting effects would occur in Snake Valley and the White County portion of Spring Valley.

Proposed mitigation measures:

None.

Residual impacts include:

- Project aboveground facility light sources would be seen but would not attract attention, at an intensity less than the typical effects of a single family residence.
- Impacts to Sensitive Viewpoints.

Construction and long-term impacts would be visible from scenic viewpoints visited by tourists and recreational users within the foreground of scenic byways and recreation and wilderness areas, including from cultural resource sites or rock art locations, along those portions of the study area adjacent to federal and state highways, where transmission lines and ROWs or substations would be visible in the foreground, and where the project crosses roadways. Alternative D would be highly visible within the foreground (0 to 0.5 mile) of 1.5 miles of scenic byways, within the middleground (0.5 to 4 miles) of 9.8 miles of scenic byways and from the following recreation areas (see **Figures 3.9-1, 3.14-1, 3.14-2**):

- BLM Silver State and Rainbow Canyon Backcountry Byways (57 miles);
- Kane Springs ACEC;
- Chief Mountain OHV Trail;
- Chief Mountain SRMA;
- North Delamar SRMA;
- Caliente SRP Area;
- Pioche SRP Area; and
- USFWS Managed Lands (76,064 acres).

When combined, these ROW area surface-disturbing activities and nighttime lighting would result in direct visual impacts. The scale of surface-disturbing construction activities, visibility adjacent to federal and state highways and scenic byways, and duration throughout the construction and undetermined operation periods would result in short- and long-term visual impacts.

Proposed mitigation measures:

- Application of additional mitigation measures ROW-VR-1 through ROW-VR-5 (which are not currently addressed in BLM BMPs or SNWA ACMs) would reduce visual impacts to sensitive viewpoints for Alternative D.
- Additional KOP-specific mitigation measures are described in applicable contrast rating forms in order to reduce impacts further (see **Appendix F3.15**).

Residual impacts include:

- Residual impacts (across 225 miles) would be similar to the Proposed Action and Alternatives A through C.

Compliance with Visual Resource Objectives on Public Lands

Compliance with BLM, USFS, NPS, and scenic byway visual resource objectives would be the same as the Proposed Action. Approximately 36 acres of land classified as VRM Class II, and 2,250 acres of land classified as VRM Class III would be affected by the construction of proposed project facilities as shown in **Table 3.15-6**. All KOP contrast ratings would meet BLM visual resource objectives.

Table 3.15-6 Alternative D, Construction Surface Disturbance Acres by Basin and by VRM Class

Basins	VRM Classes			Total
	II	III	IV	
Cave Valley	0	0	712	712
Coyote Spring Valley	0	1,179	498	1,676
Delamar Valley	0	69	799	868
Dry Lake Valley	0	52	2,571	2,623
Garnet Valley	0	304	0	304
Hamlin Valley	0	0	0	0
Hidden Valley (North)	0	478	0	478
Lake Valley	0	0	804	804
Las Vegas Valley	0	158	0	158
Lower Meadow Valley Wash	0	0	0	0
Pahranagat Valley	0	10	242	252
Snake Valley	0	0	0	0
Spring Valley	36	0	646	682
Steptoe Valley	0	0	0	0
Total	36	2,251	6,272	8,559

Note: The totals may be slightly different than the sum of each row and column due to rounding errors.

Table 3.15-7 shows the length of BLM VRM Classes crossed by the Alternative D pipeline.

Table 3.15-7 Alternative D, Pipeline Centerline Miles by Basin and by VRM Classes

Basins	VRM Classes			Total
	II	III	IV	
Cave Valley	0	0	19	19
Coyote Spring Valley	0	26	13	39
Delamar Valley	0	3	20	23
Dry Lake Valley	0	2	68	70
Garnet Valley	0	7	0	7
Hamlin Valley	0	0	0	0
Hidden Valley (North)	0	12	0	12
Lake Valley	0	0	21	21
Las Vegas Valley	0	6	0	6
Pahranagat Valley	0	0	7	7
Snake Valley	0	0	0	0
Spring Valley	1	0	16	16
Steptoe Valley	0	0	0	0
Total	1	57	163	220

Note: The totals may be slightly different than the sum of each row and column due to rounding errors.

Table 3.15-8 shows the length of BLM VRM Classes crossed by the Alternative D power lines.

Table 3.15-8 Alternative D, Power Lines Crossing Miles by Basin and by VRM Classes

Basins	VRM Classes			Total
	II	III	IV	
Cave Valley	0	0	19	189
Coyote Spring Valley	0	28	11	40
Delamar Valley	0	0	23	23
Dry Lake Valley	0	0	68	68
Garnet Valley	0	2	0	2
Hamlin Valley	0	0	0	0
Hidden Valley (North)	0	12	0	12
Lake Valley	0	0	21	17
Las Vegas Valley	0	0	0	0
Pahranagat Valley	0	0	6	6
Snake Valley	0	0	0	0
Spring Valley	1	0	15	16.
Total	1	43	163	208

Note: The totals may be slightly different than the sum of each row and column due to rounding errors.

Proposed mitigation measures:

- Through the application of additional mitigation measures ROW-VR-1 through ROW-VR-5 (which are not currently addressed in BLM BMPs or SNWA ACMs), Alternative D would meet NPS and BLM visual resource objectives.
- Additional KOP-specific mitigation measures are described in applicable contrast rating forms in order to reduce impacts further (see **Appendix F3.15**).

Residual impacts include:

None.

3.15.2.4 Alternative E

The same ROW construction and operation types of effects discussed for the Proposed Action would apply to Alternative E, except that impacts would not occur in Snake or Hamlin valleys, ancillary facilities would be downsized, and three rather than five pumping stations would be required. Under Alternative E, approximately 10,700 acres would be affected by 263 miles of pipeline and 280 miles of power lines (compared to 306 miles of pipeline and 323 miles of power lines under the Proposed Action). Impacts to views east of GBNP would be avoided in Alternative E.

Short-term and Long-term Visual Resource Changes within the Rights-of-way and Project Facilities

Short-term effects to the scenic quality and viewer sensitivity of the study area would result from the construction of the pipeline, aboveground facilities and power lines; project surface disturbance; increased vehicle traffic and increased human presence; and construction-generated dust. Project surface disturbance areas would require vegetation clearing, grading, occupancy, and restoration activities. No changes to scenic quality in Snake Valley would occur.

Facility operation and maintenance would substantially change the long-term character of the landscape in most of the study area, which contains only minor human modification north of Apex. Long-term impacts to visual resources would consist of moderate to strong form, line, color, and texture contrasts of the revegetated pipeline ROW, access

roads, transmission lines, and non-linear project components with the existing predominantly natural setting. Periodic vehicle and worker activity associated with operations and maintenance would be visible.

The COM Plan would be developed and implemented to monitor and mitigate the effects of surface disturbing activities on visual resources. The COM Plan would integrate protective measures from the following: BLM RMP Management Actions and BMPs, BO, ACMs, stipulated agreements, and additional mitigation recommended in this EIS. The COM Plan also would be applied to other impact issues discussed in this section.

Proposed mitigation measures:

- Application of additional mitigation measures ROW-VR-1 through ROW-VR-5 (which are not currently addressed in BLM BMPs or SNWA ACMs) would reduce visual impacts of Alternative E.
- Additional KOP-specific mitigation measures are described in applicable contrast rating forms in order to reduce impacts further (see **Appendix F3.15**).

Residual impacts include:

- Given climatic constraints on successful revegetation in the study area region, potential visual impacts resulting from changes in woody vegetation in disturbed areas would be visible for a long-term duration until woody vegetation becomes re-established, especially in the linear pipeline/power line ROW.
- While texture and color contrasts might be partially mitigated by using appropriate earth-toned building materials and colors, in general, new buildings, structures, and their shadows would be prominent in the foreground.

Lighting Impacts

Some construction activities would occur during night work shifts. Lighting needed to conduct construction (including drilling and pipeline construction) at night will be limited to the basic requirements to conduct the work. Lighting will be shielded, directed down towards the site and not into surrounding areas or onto roads, and either be manually controlled and used only when occupied or be motion activated if needed for safety and security (ACMs A.11.2 and A.11.3). These protection measures would be moderately effective by limiting the intensity and frequency of project lighting effects. Construction lighting would briefly alter the nighttime viewshed.

When activated, exterior lighting for nighttime safety and security would briefly alter nighttime light conditions in the study area during project operations as viewed from scenic byways and recreation areas, federal and state highways, as well as specific KOPs. No project lighting effects would occur in Snake Valley.

Proposed mitigation measures:

None.

Residual impacts include:

Project aboveground facility light sources would be seen but would not attract attention, at an intensity less than the typical effects of a single family residence.

Impacts to Sensitive Viewpoints

Construction and long-term impacts would be visible from scenic viewpoints visited by tourists and recreational users within the foreground of scenic byways and recreation and wilderness areas, along those portions of the study area adjacent to federal and state highways, where transmission lines or substations would be visible in the foreground, and where the project crosses roadways. Visibility of Alternative E from scenic byways and recreation areas would be the same as the Proposed Action except that the project would not be visible from KOPs 14, 15, 16, 17, 18, 19, 20, 27, 28, and 41.

When combined, these ROW area surface-disturbing activities and nighttime lighting would result in direct visual impacts. The scale of surface-disturbing construction activities, visibility adjacent to federal and state highways and scenic byways, and duration within throughout the construction period would result in short- and long-term visual impacts. These effects would also occur over the operation period, which is of an undetermined duration.

Proposed mitigation measures:

- Application of additional mitigation measures ROW-VR-1 through ROW-VR-5 (which are not currently addressed in BLM BMPs or SNWA ACMs) would reduce visual impacts to Alternative E.

Residual impacts include:

- Residual impacts (across 280 miles) would be similar to the Proposed Action and Alternatives A through C.

Compliance with Visual Resource Objectives on Public Lands

Compliance with BLM, USFS, NPS, and scenic byway visual resource objectives would be the same as the Proposed Action. The acres of VRM Class II, III, and IV lands impacted by Alternative E would be the same as the Proposed Action in all basins except Snake Valley and Hamlin Valley, where no facilities would be constructed. **Table 3.15-9** summarizes the acres of land affected by the proposed project facilities under Alternatives E and F in VRM classes. All KOP contrast ratings would meet BLM visual resource objectives.

Table 3.15-9 Alternatives E and F, Construction Surface Disturbance Acres by Basin and by VRM Class

Basins	VRM Classes			Total
	II	III	IV	
Cave Valley	0	0	712	712
Coyote Spring Valley	0	1,179	498	1,676
Delamar Valley	0	69	799	868
Dry Lake Valley	0	52	2,571	2,631
Garnet Valley	0	304	0	304
Hamlin Valley	0	0	0	0
Hidden Valley (North)	0	478	0	478
Lake Valley	0	0	804	804
Las Vegas Valley	0	158	0	158
Lower Meadow Valley Wash	0	0	0	0
Pahranagat Valley	0	10	242	252
Snake Valley	0	0	0	0
Spring Valley	79	208	1,922	2,209
Steptoe Valley	86	73	163	322
Total	166	2,531	7,710	10,414

Note: The totals may be slightly different than the sum of each row and column due to rounding errors.

Table 3.15-10 shows the length of BLM VRM Classes crossed by the Alternatives E and F pipeline.

Table 3.15-10 Alternatives E and F, Pipeline Centerline Miles by Basin and by VRM Classes

Basins	VRM Classes			Total
	II	III	IV	
Cave Valley	0	0	19	19
Coyote Spring Valley	0	27	13	39
Delamar Valley	0	0	20	20
Dry Lake Valley	0	2	68	70
Garnet Valley	0	7	0	7
Hamlin Valley	0	0	0	0
Hidden Valley (North)	0	12	0	12
Lake Valley	0	0	21	21
Las Vegas Valley	0	6	0	6
Pahranagat Valley	0	0		7
Snake Valley	0	0	0	0
Spring Valley	1	4	50	55
Steptoe Valley	0	0	0	0
Total	1	58	197	256

Note: The totals may be slightly different than the sum of each row and column due to rounding errors.

Table 3.15-11 shows the length of BLM VRM Classes crossed by the Alternatives E and F power lines.

Table 3.15-11 Alternatives E and F, Power Lines Crossing Miles by Basin and by VRM Classes

Basins	VRM Classes			Total
	II	III	IV	
Cave Valley	0	0	19	19
Coyote Spring Valley	0	28	11	40
Delamar Valley	0	0	23	23
Dry Lake Valley	0	0	68	68
Garnet Valley	0	2	0	2
Hamlin Valley	0	0	0	0
Hidden Valley (North)	0	12	0	12
Lake Valley	0	0	21	21
Las Vegas Valley	0	0	0	0
Pahranagat Valley	0	0	6	6
Snake Valley	0	0	0	0
Spring Valley	5	7	50	62
Steptoe Valley	7	6	13	27
Total	12	56	211	278

Note: The totals may be slightly different than the sum of each row and column due to rounding errors.

Proposed mitigation measures:

- Through the application of additional mitigation measures ROW-VR-1 through ROW-VR-5 (which are not currently addressed in BLM BMPs or SNWA ACMs), Alternative E would meet BLM visual resource objectives overall and meet NPS visual resource objectives in Snake Valley.
- Additional KOP-specific mitigation measures are described in applicable contrast rating forms in order to reduce impacts further (see **Appendix F3.15**).

Residual impacts include:

- Evidence of change from Alternative E would be seen from high elevations with a maximum view westward in GBNP such as Wheeler Peak, and would not meet the intent of NPS scenery management objectives beyond GBNP boundaries. Views to the north and east of GBNP would meet NPS scenery management objectives because of natural screening, or because no facilities would be located in Snake Valley.

3.15.2.5 Alternative F

Similar to Alternative E, Alternative F was designed to address concerns regarding potential effects from groundwater development in Snake Valley. The same ROW construction and operation types of effects discussed for the Proposed Action would apply to Alternative F, except that ROWs would be granted only within Spring, Cave, Delamar, and Dry Lake Valleys; impacts would not occur in Snake or Hamlin valleys, ancillary facilities would be downsized, and three rather than five pumping stations would be required. Under Alternative F, approximately 10,700 acres would be affected by 263 miles of pipeline and 280 miles of power lines (compared to 306 miles of pipeline, and 323 miles of power lines under the Proposed Action). Impacts to views east of GBNP would be avoided in Alternative F.

Short-term and Long-term Visual Resource Changes within the Rights-of-way and Project Facilities

Short-term effects to the scenic quality and viewer sensitivity of the study area would result from the construction of the pipeline, aboveground facilities, and power lines; project surface disturbance; increased vehicle traffic and increased human presence; and construction-generated dust. Project surface disturbance areas would require vegetation clearing, grading, occupancy, and restoration activities. No changes to scenic quality in Snake or Hamlin valleys would occur.

Facility operation and maintenance would substantially change the long-term character of the landscape in most of the study area, which contains only minor human modification north of Apex. Long-term impacts to visual resources would consist of moderate to strong form, line, color, and texture contrasts of the revegetated pipeline ROW, access roads, transmission lines, and non-linear project components with the existing predominantly natural setting. Periodic vehicle and worker activity associated with operations and maintenance would be visible.

The COM Plan would be developed and implemented to monitor and mitigate the effects of surface disturbing activities on visual resources. The COM Plan would integrate protective measures from the following: BLM RMP Management Actions and BMPs, BO, ACMs, stipulated agreements, and additional mitigation recommended in this EIS. The COM Plan also would be applied to other impact issues discussed in this section.

Proposed mitigation measures:

- Through the application of additional mitigation measures ROW-VR-1 through ROW-VR-5 (which are not currently addressed in BLM BMPs or SNWA ACMs), Alternative F would meet BLM visual resource objectives overall and meet NPS visual resource objectives in Snake Valley.
- Additional KOP-specific mitigation measures are described in applicable contrast rating forms in order to reduce impacts further (see **Appendix F3.15**).

Residual impacts include:

- Given climatic constraints on successful revegetation in the study area region, potential visual impacts resulting from changes in woody vegetation in disturbed areas would be visible for a long-term duration until woody vegetation becomes re-established, especially in the linear pipeline/power line ROW.
- While texture and color contrasts might be partially mitigated by using appropriate earth-toned building materials and colors, in general, new buildings, structures, and their shadows would be prominent in the foreground.

Lighting Impacts

Some construction activities would occur during night work shifts. Lighting needed to conduct construction (including drilling and pipeline construction) at night will be limited to the basic requirements to conduct the work. Lighting will be shielded, directed down towards the site and not into surrounding areas or onto roads, and either be manually controlled and used only when occupied or be motion activated if needed for safety and security (ACMs A.11.2 and A.11.3). These protection measures would be moderately effective by limiting the intensity and frequency of project lighting effects. Construction lighting would briefly alter the nighttime viewshed.

When activated, exterior lighting for nighttime safety and security would intermittently alter nighttime light conditions in the study area during project operations as viewed from scenic byways and recreation areas, federal and state highways, as well as specific KOPs. No project lighting effects would occur in Snake Valley.

Proposed mitigation measures:

None.

Residual impacts include:

Project aboveground facility light sources would be seen but would not attract attention, at an intensity less than the typical effects of a single family residence.

Impacts to Sensitive Viewpoints

Construction and long-term impacts would be visible from scenic viewpoints visited by tourists and recreational users within the foreground of scenic byways and recreation and wilderness areas, along those portions of the study area adjacent to federal and state highways, where transmission lines or substations would be visible in the foreground, and where the project crosses roadways. Visibility of Alternative F from scenic byways and recreation areas would be the same as the Proposed Action except that the project would not be visible from KOPs 14, 15 16, 17, 18, 19, 20, 27, 28, and 41.

When combined, these ROW area surface-disturbing activities and nighttime lighting would result in direct visual impacts. The scale of surface-disturbing construction activities, visibility adjacent to federal and state highways and scenic byways, and duration within throughout the construction period would result in short- and long-term visual impacts. These effects would also occur over the operation period, which is of an undetermined duration.

Proposed mitigation measures:

- Application of additional mitigation measures ROW-VR-1 through ROW-VR-5 (which are not currently addressed in BLM BMPs or SNWA ACMs) would reduce visual impacts to sensitive viewpoints of Alternative F.

Residual impacts include:

- Residual impacts (across 280 miles) would be similar to the Proposed Action and Alternatives A through C.

Compliance with Visual Resource Objectives on Public Lands

Compliance with BLM, USFS, NPS, and scenic byway visual resource objectives would be the same as the Proposed Action. The acres of VRM Class II, III, and IV lands impacted by Alternative F are shown in **Tables 3.15-9** through

3.15-11 and would be the same as the Proposed Action in all basins except Snake Valley where no facilities would be constructed. Proposed mitigation measures:

- Through the application of additional mitigation measures ROW-VR-1 through ROW-VR-5 (which are not currently addressed in BLM BMPs or SNWA ACMs), Alternative F would meet BLM visual resource objectives overall and meet NPS visual resource objectives in Snake Valley.
- Additional KOP-specific mitigation measures are described in applicable contrast rating forms in order to reduce impacts further (see **Appendix F3.15**).

Residual impacts include:

- Evidence of change from Alternative F would be seen from high elevations with a maximum view westward in GBNP such as Wheeler Peak, and would not meet the intent of NPS scenery management objectives beyond GBNP boundaries. Views to the north and east of GBNP would meet NPS scenery management objectives because of natural screening, or because no facilities would be located in Snake Valley.

3.15.2.6 Alignment Options 1 through 4

Impacts for the Alignment Options 1 through 4 are identified in relation to the relevant segment of the Proposed Action in **Table 3.15-12**.

Table 3.15-12 Visual/Aesthetic Resource Impact Summary for Alignment Options 1 through 4

Alignment Option	Analysis
<p>Alignment Option 1 (Humboldt-Toiyabe Power Line Alignment) Option Description: Change the locations of a portion of the 230-kV power line from Gonder Substation near Ely to Spring Valley. Applicable To: Proposed Action and Alternatives A through C, E, and F.</p>	<p>Slightly smaller construction-related area of disturbance due to a reduction in the total length of the ROW corridor (12 miles versus 20 miles). Facilities would be detectable, with perceptible effects of disturbance from three KOPs (23, 24, and 25). USFS and BLM visual objectives would be met. Fewer ROW miles in BLM VRM Classes II (1.2 versus 11.9 miles) and III (55 versus 63.9 miles). Fewer ROW miles as viewed from scenic byways and recreation areas (0.5 mile radius – 21.6 versus 28.8 miles; 4 mile radius – 55.7 versus 65.5 miles). Less overall visual impacts compared to the Proposed Action as Alignment Option 1 would follow an existing transmission corridor and access road through a canyon, whereas the Proposed Action would create a new transmission corridor crossing a forested ridge within view of a scenic byway.</p>
<p>Alignment Option 2 (North Lake Valley Pipeline Alignment) Option Description: Change the locations of portions of the mainline pipeline and electrical transmission line in North Lake Valley. Applicable To: Proposed Action and Alternatives A through C, E, and F.</p>	<p>A larger construction-related area of disturbance. Fewer ROW miles in BLM VRM Class II (10.7 versus 11.9 miles), but more within BLM VRM Class III (86.1 versus 63.9 miles). More ROW miles viewed from scenic byways and recreation areas (0.5 mile radius – 51.6 versus 28.8 miles; 4 mile radius – 83.5 versus 65.5 miles). Greater overall visual impacts compared to the Proposed Action as Alignment Option 2 power line, pumping station, and primary electrical station would be highly visible adjacent to a scenic byway (see simulation for KOP 35 in Appendix F3.15).</p>
<p>Alignment Option 3 (Muleshoe Substation and Power Line Alignment) Option Description: Eliminate the Gonder to Spring Valley transmission line, and construct a substation with an interconnection with an interstate, high voltage power line in Muleshoe Valley. Applicable To: Proposed Action and Alternatives A through C, E, and F.</p>	<p>No impacts to BLM Class II and III lands and scenic byways between Gonder and Spring Valley versus the Proposed Action power line. Fewer ROW miles in BLM VRM Classes II (1.2 versus 11.9 miles) and III (55 versus 63.9 miles). Fewer ROW miles as viewed from scenic byways and recreation areas (0.5 mile radius – 24.4 versus 28.8 miles; 4 mile radius – 46.5 versus 65.5 miles). The Muleshoe Electrical Substation would be colocated with a Pressure Reducing Station, thereby reducing overall visual changes. Less overall visual impacts compared to the Proposed Action as Alignment Option 3 would eliminate 34 miles of power line and access road impacts between Gonder and Spring Valley and 138 kV power lines would replace 230 kV power lines along the main alignment.</p>

Table 3.15-12 Visual/Aesthetic Resource Impact Summary for Alignment Options 1 through 4 (Continued)

Alignment Option	Analysis
<p>Alignment Option 4 (North Delamar Valley Pipeline and Power Line Alignment) Option Description: Change the location of a short section of mainline pipeline in Delamar Valley to follow an existing transmission line. Applicable To: All alternatives.</p>	<p>Less overall aboveground and surface disturbance visual impacts compared to the Proposed Action as Alignment Option 4 would be located adjacent to an existing transmission line and be approximately 3 miles shorter. Visual effects to U.S. 93 would be increased due to construction of a new pumping station near Highway 93.</p>

3.15.2.7 No Action

Under the No Action Alternative, the proposed GWD Project would not be developed, would not contribute to visual changes, and would not contribute to visual resource cumulative effects in the analysis area. Rural landscapes crossed by the proposed project facilities would likely remain undeveloped and relatively unchanged because the majority of the land is federal. Development within the LCCRDA corridor would affect visual resources in both Lincoln and Clark counties, though potential effects would likely be less noticeable since new development would occur within an existing linear feature on the landscape. Future projects, potentially including energy generation, transmission projects, and commercial/residential development, could occur within the analysis area, depending upon national energy supply and demand and other factors. These future potential projects could alter the visual character of the analysis area, thereby contributing to cumulative effects.

3.15.2.8 Alternative Comparison of Visual Resource Impacts for Construction and Facility Maintenance

A comparison of visual resource impacts is shown in **Table 3.15-13**.

Table 3.15-13 Comparison of Visual Resource Impacts from Proposed Action, Alternatives A through F

Parameter	Proposed Action, Alternatives A through C	Alternative D	Alternatives E and F
Surface Disturbance in VRM Class II Areas (Acres)	166	36	166
Surface Disturbance in VRM Class III Areas (Acres)	2,833	2,251	2,531
Miles of Pipeline Crossing VRM Class II Areas (Miles)	1	1	1
Miles of Pipeline Crossing VRM Class III Areas (Miles)	69	57	58
Miles of Power Lines Crossing VRM Class II Areas (Miles)	12	1	12
Miles of Power Lines Crossing VRM Class III Areas (Miles)	64	43	56
Miles of Power Lines within the Foreground of Scenic Byways (Miles)	28	2	28
Miles of Power Lines within the Middleground of Scenic Byways (Miles)	65	10	65
KOP Contrast Ratings Comply with VRM Class II and III Objectives?	Yes with application of mitigation measures	Yes	Yes with application of mitigation measures

Note: The totals for miles and acreages may be slightly different than presented elsewhere in text due to rounding errors.

3.15.2.9 Groundwater Development and Groundwater Pumping

Issues

The primary visual issues and concerns associated with the construction and operation of the proposed project are the same as the issues identified for the ROWs analysis; the following additional issues are specific to groundwater development:

Groundwater Field Development Construction and Facility Maintenance

- Short-term and long-term visual resource changes resulting from aboveground facilities, power lines, project surface disturbance, and construction-generated dust.
- Impact of potential shielded light sources associated with aboveground facilities.
- Impacts of the project to public viewpoints visited by tourists and recreational users (e.g., GBNP, Humboldt-Toiyabe National Forest, NWRs, scenic byways, and other formal and informal recreational areas).
- Compliance of construction and maintenance of project facilities located on public lands administered by the BLM with visual resource objectives.

Groundwater Pumping

- Potential changes in landscape appearance (primarily valley floors) as the result of groundwater drawdown (due to vegetation transition that would likely occur in wetland/meadow and basin shrubland areas; see Section 3.5, Vegetation Resources).

Assumptions

The assumptions used in the analysis for impacts to visual resources from groundwater development and pumping are the same assumptions that are listed in the analysis for ROWs in Section 3.15.2.1; the following additional issues are specific to groundwater development:

Groundwater Field Development Construction and Facility Maintenance

- The Ely District and Las Vegas RMP management actions and best management practices would be applied to all proposed construction activities, based on the most current RMPs – Ely District 2008; Las Vegas 1998 (BLM 2008, 1998).
- The ACMs included in the SNWA POD to manage surface disturbance effects for ROWs provide a basis for appropriate measures that may be submitted in future SNWA ROW applications. For purposes of impact analysis, it has been assumed that measures appropriate for ROW construction would be applied to ROW construction in groundwater development areas.

Groundwater Pumping

- Assumptions about the potential changes in water dependent resources from groundwater pumping do not incorporate additional assumptions about the effects of climate change because specific long term effects of climate change are not presently known, and the incremental contribution of climate change effects to project effects cannot be reasonably estimated. A general discussion of climate change effects is provided in Section 3.1, Air and Atmospheric Values.

Methodology for Analysis

- The methods outlined under ROWs were applied to project surface development activities.
- Where it is determined that vegetation on valley floors could decline due to groundwater pumping (see Section 3.5, Vegetation Resources), the change in landscape appearance was estimated and compared to visual resource objectives for compliance. The types of impacts are described in general terms with impact indicators. Where BLM BMPs and SNWA ACMs may not adequately reduce impacts, additional mitigation recommendations, and avoidance criteria are provided.

- Mitigation measures discussed in this resource section focus on new measures. Where applicable, some of the ROW mitigation measures may apply to surface disturbance activities associated with groundwater development. These ROW mitigation measures also would be considered in subsequent NEPA tiers.
- SNWA would be required to implement a comprehensive COM Plan that would include all future hydrographic basins and all facilities associated with the SNWA GWD Project. The COM Plan includes a requirement for comprehensive monitoring and mitigation program for the entire project that would integrate the various required monitoring and mitigation actions. The COM Plan would integrate protective measures from the following: BLM RMP Management Actions and BMPs, BO, ACMs, stipulated agreements, and additional mitigation recommended in this EIS. Details of the COM Plan are provided in Section 3.20, Monitoring and Mitigation Summary, along with measures to protect visual resources from ROW construction and operation activities.

3.15.2.10 Proposed Action

Groundwater Development Area

Future site-specific impact assessments will assess visual impacts for specific project facilities in detail as the locations of facilities become better defined.

Short-term and Long-term Visual Resource Changes Resulting From Construction and Operation of Aboveground Facilities

As described in Chapter 2, Section 2.5, a total of 174 groundwater wells could be constructed under the Proposed Action with between 10 and 93 planned in each of the 5 hydrologic basins including: Spring Valley (75 to 93 wells), Snake Valley (39 to 48 wells), Cave Valley (10 to 11 wells), Dry Lake Valley (10 to 11 wells), and Delamar Valley (10 to 11 wells).

Well drilling is anticipated to last approximately 30 days per well. Construction of all well sites proposed under the project could take 20 or more years to complete, though specific projects would likely be completed intermittently during this time frame (i.e., construction would not be constant over a 20-year period). Wells are also assumed to be located at least 1 mile apart, and may be clustered in well fields of grids up to 4 wells. Visible grading for each well site would require a 1.5 acre permanent ROW with an additional 0.5 acre temporary construction ROW. Visible well site components within the well pad would consist of an aboveground well housing that would be constructed from concrete blocks. Even with the anticipated construction time frame, all construction-related visual resource impacts are considered short term; there would be no long-term construction-related impacts to visual resources in the study area.

Major construction activities associated with the groundwater development areas would likely include vegetation disturbance and removal, road building or upgrading, and development of well sites (drilling of the well and construction of associated well housing). These activities are similar to those described under ROWs above, except with smaller power lines, pipeline ROWs, and new wells. In general, construction in the groundwater development areas would also introduce visual contrasts similar to those previously described for ROWs, as well as a relatively high degree of human activity compared to the current conditions. Impacts are dependent on the location and visibility of roads and well pads in relation to the volume and sensitivity of viewers. In general, the magnitude of visual impacts would be greater in those basins with a higher number of proposed groundwater production wells (Spring and Snake valleys) compared to those with fewer proposed wells (Delamar, Dry Lake, and Cave valleys).

The construction activities would require work crews, vehicles, and equipment that would temporarily add to the visual impacts associated with construction of the proposed project, similar to those described under ROWs above, except with smaller power lines, pipeline ROWs, and new wells. Increased vehicle traffic for worker and staff access and large construction equipment (e.g., trucks, excavators, cranes) would be expected during construction, as well as future operations and maintenance activities. Increased traffic would produce visible activity and dust from disturbance of dry soils, impairing viewing distances and coating vegetation. Suspension and visibility of dust would be influenced by the number of vehicles, speed, road surface materials, and weather conditions (see Section 3.1, Air and Atmospheric Values). Additionally, construction materials would be visible during construction.

The following long-term components of the Proposed Action would permanently modify visual resources:

- Up to 174 permanent, graded wellpad ROWs of 1.5 acres each;
- Well housings on each wellpad constructed of concrete block;
- Revegetation of up to 2,874 acres of temporary ROWs adjacent to each wellpad;
- Revegetation and maintenance of up to 5,536 acres of permanent ROWs;
- Up to 351 miles of existing, new, or improved access roads to each wellpad located within the collector pipeline ROWs;
- Up to 434 miles of aboveground 25 kV power lines, with 50 feet of permanent ROW;
- Up to 434 miles of collector pipelines ranging from 10 inches to 30 inches in diameter;
- Up to 145 staging areas of 1 acre each;
- Five secondary substations to reduce power from 69 to 25 kV;
- Three hydroturbine energy recovery facilities;
- Two future pumping stations to convey water into the main and lateral pipelines, approximately 5 acres each of permanent and temporary ROW; and
- Communication facilities and fiber optic cables (installed underground) along access roads and on wellpads.

The COM Plan would be developed and implemented to monitor and mitigate the effects of surface disturbing activities on visual resources. The COM Plan would integrate protective measures from the following: BLM RMP Management Actions and BMPs, BO, ACMs, stipulated agreements, and additional mitigation recommended in this EIS. The COM Plan also would be applied to other impact issues discussed in this section.

In its ACMs, Appendix E of the POD (SNWA 2011), SNWA would implement its ROW ACMs to future ROWs including production wells, collector pipelines, and associated facilities; locate collector pipelines, distribution power lines, and secondary substations along existing roads or other utility alignments, as feasible, which would reduce landscape fragmentation (ACM B.1.3); paint or use colored block to blend well housings with the colors of the surrounding landscape (ACM B.1.4); and minimize nighttime lighting (ACM B.1.4).

Long-term surface disturbance impacts would be similar to ROW area impacts described above, but the scale of power lines and collector pipelines would result in smaller disturbance areas. Since the well housings generally would have low profiles (i.e., only 1 story/10 feet high), visual impacts from surface disturbance would largely be screened by the average height of vegetation (2 to 5 feet) when viewed from lower elevations. When viewed from higher elevations, the well pads would appear as geometric squares and the access roads as linear ribbons, in a grid-like pattern of roads and wellpads on a homogeneous valley floor where not colocated along existing roads and other utility alignments. Cut and fill required for wellpads on slopes above 5 percent would attract attention within the foreground-middleground. New aboveground power lines would have similar effects as those described for ROWs; they would be apparent in the foreground, and would increase the contrast of access roads and collector pipelines.

Within the groundwater development areas, periodic vehicle and worker activity would be expected for operations and maintenance purposes. The frequency would be less than during construction. Except during periods of major maintenance, temporary visual impacts similar to those described under construction impacts above would be anticipated.

Lighting Impacts

Short-term and long-term lighting impacts would be similar to ROWs described above.

Impacts to Sensitive Viewpoints

Construction and long-term impacts would be visible from scenic viewpoints visited by tourists and recreational users within the foreground of scenic byways and recreation and wilderness areas, adjacent to federal and state highways,

where distribution power lines or substations would be visible in the foreground, and where the project crosses roadways.

Compliance with Visual Resource Objectives

Most of the groundwater development areas are located in VRM Class III and IV areas and generally construction activities are considered consistent with these VRM classes. As identified in **Table 3.15-14**, a portion of the proposed groundwater development actions are located in VRM Class II areas, particularly in the Cave, Dry Lake, Snake, and Spring valleys. As described in Chapter 2, a small fraction of the groundwater development areas would be reserved for temporary and permanent ROWs. Construction activities in these areas would likely be seen and attract the attention of observers at KOPs, creating potential short-term conflicts with VRM Class II objectives.

Table 3.15-14 Groundwater Development Areas within BLM VRM Classes (Acres), Proposed Action

VRM Classes	Cave Valley	Delamar Valley	Dry Lake Valley	Snake Valley	Spring Valley	Total
II	5,912	0	3,486	474	13,536	23,409
III	819	41,877	50,398	41,368	247,636	382,098
IV	28,056	29,611	114,877	50,318	100,199	323,061
Grand Total	34,787	71,488	168,761	92,160	361,371	728,568

Note: Only a fraction of the groundwater development areas would be reserved for future facilities.

The totals may be slightly different than the sum of each row and column due to rounding errors.

Groundwater production wells generally are considered consistent with the visual resource goals of VRM Classes III and IV (see Section 3.15.1, Affected Environment) with application of BLM BMPs, except from elevated locations where a maximum view of facilities within a basin occurs. Effects would be most apparent in Spring Valley and Snake valleys where the majority of facilities would be located. In areas classified as VRM II, unmitigated production wells would constitute an impact concern for visual resources.

Groundwater development activities would be visible primarily from trails and roads located along the Snake Range divide and the upper slopes of the range. Snake Valley groundwater facilities (ROWs, well pads) are estimated to be located 10 miles or more (measured horizontally) from the Mt. Wheeler summit viewing areas in GBNP. Spring Valley groundwater facilities could be viewed as close as 3 miles (measured horizontally) from the Mt. Wheeler summit viewing area.

Other GBNP facilities are located on north-facing slopes or in drainages and canyons with enclosed viewsheds and would not be affected by views of groundwater development activities. Groundwater development activities in the Spring and Snake valleys (these are outside of the GBNP boundary) would not meet the intent of NPS scenery management objectives beyond GBNP boundaries.

Groundwater development activities may not be consistent with BLM visual resource objectives in those portions of Spring (13,539 acres), Snake (474 acres), Cave (5,912 acres), and Dry Lake (3,486 acres) valleys classified as VRM Class II, unless sited and screened from view. Long-term surface disturbance impacts would be similar to ROW area impacts described above, but the scale of power lines and collector pipelines would result in smaller disturbance areas. Since the well housings generally would have low profiles (i.e., only 1 story/10 feet high), visual impacts from surface disturbance would largely be screened by the average height of vegetation (2 to 5 feet) when viewed from lower elevations. When viewed from higher elevations, the well pads would appear as geometric squares and the access roads as linear ribbons, forming a grid-like pattern of roads and wellpads on a homogeneous valley floor. Cut and fill required for wellpads on slopes above 5 percent would attract attention within the foreground-middleground. New aboveground power lines would be apparent in the foreground and increase the contrast of access roads. In general, buildings and structures would contrast moderately to strongly in form, line, color, and texture with the existing and generally natural landscape.

Conclusion. Development of the groundwater development areas would change the visual setting in the study area subsequent to, and in addition to, the action alternatives for the proposed ROW facilities. Impacts from construction, operations, and maintenance are dependent on the location and visibility of future facilities in relation to the volume

and sensitivity of viewers. Development of up to 174 well sites would affect the overall visual landscape in each of the 5 hydrologic basins. Changes in visual characteristics due to vegetation disturbance, removal and the re-establishment of woody vegetation would persist for more than 5 years over 5,536 acres of permanent ROW, 2,874 acres of temporary ROW, and up to 145 staging areas. Increased vehicle traffic for worker access and large construction equipment (e.g., trucks, excavators, cranes, etc.) would be expected during construction. Increased vehicle traffic from worker access and movement of construction equipment would produce visible activity and dust from soil disturbance, which would impair viewing distances and coat vegetation.

It is assumed that SNWA would implement ROW ACMs, including its commitment to locate collector pipelines, distribution power lines, and secondary substations along existing roads or other utility alignments to use VRM compatible paint and materials for aboveground structures, and to minimize nighttime lighting. Further, in future site-specific NEPA analyses, SNWA would implement additional mitigation recommendations to: 1) avoid locating groundwater production wells on slopes greater than 5 percent; 2) bury distribution power lines; 3) utilize terrain and distance to screen groundwater development facilities from sensitive viewpoints; and 4) avoid siting facilities in BLM VRM Class I and II areas. Assuming implementation of these measures, it is expected that groundwater field development construction and facility maintenance would meet VRM Class objectives.

Proposed mitigation measures:

GW-VR-1: Avoid Siting Facilities on Slopes. Where determined necessary by BLM for visual resource protection, groundwater development facilities would not be located on slopes greater than 5 percent. Effectiveness: Siting facilities in areas that avoid creating cut and fill slopes would be effective in reducing or avoiding visual impacts and decrease the magnitude of landscape fragmentation. Effects on other resources: None.

GW-VR-2: Install Distribution Power Lines Underground. Where determined necessary by BLM for visual resource protection reasons, distribution power lines (voltages less than 33 kV) would be placed underground, when not located within high voltage transmission corridors. Underground power lines can be located within the 100-foot ROW with a minimum separation in accordance with the National Electric Safety Code Standard 353. Underground power lines should be located within the disturbed area of the permanent ROW to minimize soil disturbance and visual contrasts to the extent feasible. Effectiveness: Undergrounding distribution power lines would completely eliminate aboveground power line visual impacts as distribution level voltages account for all of the power lines in the groundwater development areas. The need to underground distribution power lines located outside of disturbance areas would be determined with BLM as a line of soil disturbance and vegetation removal would result from grading of the power line ROW. Effects on other resources: Application would result in beneficial effects to vegetation, avian species, and some wildlife. There would be no implementation effects from this measure, if underground power lines are located within other disturbed project areas. Where located outside of disturbance areas, there would be increased effects to vegetation, wildlife, and soils until vegetation has been re-established. In general, groundwater buildings and structures would contrast moderately to strongly contrast in form, line, color, and texture with the existing and generally natural landscape due to the built structures' rectilinear geometry, symmetry, and surface characteristics.

GW-VR-3: Site Wellfield Facilities away from Designated Viewing Locations. Where determined necessary by BLM for visual resource protection reasons, site groundwater development production wells, staging areas, and pumping stations more than 0.5 mile from designated viewing locations with high viewer sensitivity (e.g., scenic byways, KOPs, wilderness areas and national parks) except where they are within the temporary and permanent ROW for the main or lateral pipelines or collocated with ROW facilities. Utilize terrain to screen groundwater development facilities and avoid placing buildings on high land features and along "skylines" to conceal or reduce changes. Effectiveness: This measure would be effective. Siting facilities in areas that utilize terrain and vegetation screening or that locate structures and facilities more than 0.5 mile from designated viewing locations would mitigate visual impacts. Proposed facilities would be less visible from viewpoints with high viewer sensitivity or high use volumes, but would remain visible for other viewers. Effects on other resources: None.

GW-VR-4: Site Groundwater Development Structures and Facilities in BLM VRM Class III or IV Areas. No well pads or roads would be constructed in Class I and II areas. Effectiveness: Siting facilities to avoid VRM Class II areas would be effective in minimizing visual impacts from sensitive viewpoints. VRM Class II areas account for nearly 24,000 acres or approximately 3 percent of the potential groundwater development area. Compatibility with VRM objectives would be determined in subsequent NEPA documents. Effects on other resources: None.

Potential residual impacts include:

- The open, flat, and homogeneous nature of valley floors has a low visual absorption capacity to change. Long-term visual impacts would be greater in basins with a higher number of proposed groundwater production wells (e.g., Spring and Snake valleys) compared to those with fewer proposed wells (e.g., Delamar, Dry Lake, and Cave valleys). Well housings, and up to 434 miles of pipelines and 25 kV power lines in each of the five hydrologic basins would permanently modify visual resources in the study area by creating moderate to strong contrasts in form, line, color, and texture with the existing natural landscape. Periodic vehicle and worker activity associated with operations and maintenance would be visible and produce dust on unimproved roads.
- Groundwater development activities in the Spring and Snake valleys would not meet the intent of NPS scenery management objectives beyond GBNP boundaries.

Groundwater Pumping

Potential Changes in Landscape Appearance from Groundwater Drawdown Effects on Vegetation

The incremental expansion of the Proposed Action groundwater drawdown area over time in relation to the wetland and basin shrubland cover types, potentially affected springs, and potentially affected perennial stream segments is summarized in Section 3.5, Vegetation Resources and **Figure 3.5-6**. There are no criteria regarding the effects of groundwater drawdown on the vegetation communities that characterize the study area to assist in making a determination of impacts that are incompatible with BLM VRM Class II and III objectives. Site-specific effects to vegetation from groundwater drawdown and compliance with management objectives would be addressed through subsequent NEPA analyses.

The COM Plan would be developed and implemented to monitor and mitigate the effects of surface disturbing activities on visual resources. The COM Plan would integrate protective measures from the following: BLM RMP Management Actions and BMPs, BO, ACMs, stipulated agreements, and additional mitigation recommended in this EIS. The COM Plan also would be applied to other impact issues discussed in this section.

SNWA ACMs and stipulated agreements for Spring, Delamar, Dry Lake, and Cave valleys propose several broad measures to minimize groundwater pumping effects on vegetation. GW-VEG-3, described in Section 3.5, Vegetation Resources, specifies a Monitoring, Mitigation, and Management Plan for Snake Valley that includes monitoring measures for vegetation community composition and distribution. These measures also would reduce effects on visual resources.

Conclusion. Drawdown of groundwater would potentially dry out the soil moisture profile of ET area vegetation (wetland/meadow, basin shrubland), and vegetation dependent on spring flows. Drawdown induced root zone stress may result in broad scale vegetation composition changes at various locations across the landscape. It is expected that the overall pattern and form of native vegetation communities within the landscape would remain similar over time. Because these vegetation composition changes would proceed slowly, it is unlikely that most public viewers (primarily highway travelers and dispersed recreational users) would recognize a change in vegetation community appearance as a distinct contrast relative to the surrounding landscape. On a more site-specific scale, valley residents (ranchers and farmers), and tribal members who visit traditional use areas may recognize changes in vegetation communities over time because of long term familiarity with specific landscape features such as springs, and frequent visits to these types of sites.

Proposed monitoring measure:

As described in Water Resources, Section 3.3, **GW-WR-3a (Comprehensive Water Resources Monitoring Plan)** would be implemented for sites identified as critical to providing early warning of potential effects to federal resources and federal water rights (see Water Resources, Section 3.3 for complete wording of GW-WR-3a).

Proposed mitigation measures:

As described in Water Resources Section 3.3.2, water resources mitigation measure GW-WR-7 would assist in avoiding or minimizing impacts to federal resources and federal water rights. Implementation of this measure would reduce potential effects to hydric soils associated with locations where federal water rights or federal water dependant

resources are mitigated. Monitoring of surface water resources and groundwater elevations under monitoring measure GW-WR-3a would be used to determine the effectiveness of the implemented measures.

As described in Water Resources Section 3.3.2, GW-WR-7 (Groundwater Drawdown Effects to Federal Resources and Federal Water Rights) would be implemented for federal resources and federal water rights where flow reductions are indicated during the comprehensive monitoring studies. If monitoring indicates that impacts are occurring or likely will occur in the future, the BLM would assess the impacts to determine if an emergency action involving a “Cease and Desist” order on pumping is required or if the development of a mitigation plan is more appropriate. If the BLM determines that a mitigation plan is required, SNWA would prepare a site-specific plan for avoiding, minimizing the magnitude of, or offsetting drawdown effects on federal resources and federal water rights. The specific mitigation measures may include but are not limited to the following: reduction or cessation of pumping; geographical redistribution of groundwater withdrawals; recharge projects to offset local groundwater drawdown; flow augmentation; or other on-site or off-site improvements. (See Water Resources section 3.3.2 for complete wording of GW-WR-7).

Potential residual impacts include:

- The COM Plan, ACMs, and water resources monitoring and mitigation measures could be effective in reducing impacts to landscape appearance. Gradual and subtle changes in vegetation community composition and appearance may occur over long periods of time. The ability to recognize these changes would vary by the relative experience of the viewer with the landscapes affected. One relevant objective of the COM Plan to landscape appearance is to avoid and minimize impacts to water-dependent ecosystems and associated components. Long-term drying of soils may permanently reduce the ability of these soils to support vegetation. It is not possible to determine the level of impact at this time. Residual effects on landscape appearance could exist considering the potential long recovery period that could occur. Some unavoidable adverse impacts to landscape appearance could occur at some locations.

3.15.2.11 Alternative A Groundwater Development Area

Development of the groundwater development areas would result in a permanently changed visual setting in the study area subsequent to, and in addition to, the action alternatives for the proposed ROW facilities. Impacts from construction, operations, and maintenance are dependent on the location and visibility of future facilities in relation to the volume and sensitivity of viewers, and will be addressed through future site-specific impact assessments. Development of up to 117 well sites would affect the overall visual landscape in each of the 5 hydrologic basins. Changes in visual characteristics due to vegetation disturbance, removal, and the re-establishment of woody vegetation would persist for more than 5 years over 3,171 acres of permanent ROW, 1,643 acres of temporary ROW, and up to 82 staging areas. Long-term visual impacts would be greater in basins with a higher number of proposed groundwater production wells (e.g., Spring and Snake valleys) compared to those with fewer proposed wells (e.g., Delamar, Dry Lake, and Cave valleys). Up to 246 miles of pipelines and 25-kV power lines in each of the five hydrologic basins would permanently modify visual resources in the study area by creating moderate to strong contrasts in form, line, color, and texture with the existing natural landscape. It is assumed that SNWA would implement its ROW ACMs, including its commitment to locate collector pipelines, distribution power lines, and secondary substations along existing roads or other utility alignments, use VRM compatible paint and materials for aboveground structures, and minimize nighttime lighting. Further, in future site-specific NEPA analyses, SNWA would implement additional mitigation recommendations to: 1) avoid locating groundwater production wells on slopes greater than 5 percent; 2) bury distribution power lines in sensitive viewing situations; 3) utilize terrain and distance to screen groundwater development facilities from sensitive viewpoints; and 4) avoid siting facilities in BLM VRM Class I and II areas. Based on these measures, it is expected that groundwater field development construction and facility maintenance would meet VRM Class objectives.

Proposed mitigation measures:

Same as the Proposed Action.

Potential residual impacts include:

Same as the Proposed Action.

Groundwater Pumping

The effects of drawdown of groundwater under Alternative A would be less than the Proposed Action, but would still potentially dry out the soil moisture profile, creating a drawdown-induced root zone stress that would change the composition of existing vegetation. Pumping would occur in five basins at distributed locations. The potential responses by viewers to gradual changes in vegetation communities are the same as those described for the Proposed Action.

Conclusion. The Proposed Action conclusion would apply to this alternative.

Proposed monitoring measure:

As described in Water Resources, Section 3.3, **GW-WR-3a (Comprehensive Water Resources Monitoring Plan)** would be implemented for sites identified as critical to providing early warning of potential effects to federal resources and federal water rights (see Water Resources, Section 3.3 for complete wording of GW-WR-3a).

Proposed mitigation measures:

As described in Water Resources Section 3.3.2, water resources mitigation measure GW-WR-7 would assist in avoiding or minimizing impacts to federal resources and federal water rights. Implementation of this measure would reduce potential effects to hydric soils associated with locations where federal water rights or federal water dependant resources are mitigated. Monitoring of surface water resources and groundwater elevations under monitoring measure GW-WR-3a would be used to determine the effectiveness of the implemented measures.

As described in Water Resources Section 3.3, **GW-WR-7 (Groundwater Drawdown Effects to Federal Resources and Federal Water Rights)** would be implemented for federal resources and federal water rights where flow reductions are indicated during the comprehensive monitoring studies. If monitoring indicates that impacts are occurring or likely will occur in the future, the BLM would assess the impacts to determine if an emergency action involving a "Cease and Desist" order on pumping is required or if the development of a mitigation plan is more appropriate. If the BLM determines that a mitigation plan is required, SNWA would prepare a site-specific plan for avoiding, minimizing the magnitude of, or offsetting drawdown effects on federal resources and federal water rights. The specific mitigation measures may include but are not limited to the following: reduction or cessation of pumping; geographical redistribution of groundwater withdrawals; recharge projects to offset local groundwater drawdown; flow augmentation; or other on-site or off-site improvements. (See Water Resources section 3.3.2 for complete wording of GW-WR-7).

Potential residual impacts include:

- The COM Plan, ACMs, and water resources monitoring and mitigation measures could be effective in reducing impacts to landscape appearance. Gradual and subtle changes in vegetation community composition and appearance may occur over long periods of time. The ability to recognize these changes would vary by the relative experience of the viewer with the landscapes affected. One relevant objective of the COM Plan to landscape appearance is to avoid and minimize impacts to water-dependent ecosystems and associated components. Long-term drying of soils may permanently reduce the ability of these soils to support vegetation. It is not possible to determine the level of impact at this time. Residual effects on landscape appearance could exist considering the potential long recovery period that could occur. Some unavoidable adverse impacts to landscape appearance could occur at some locations.

3.15.2.12 Alternative B

Groundwater Development Area

Development of the groundwater development areas would result in a permanently changed visual setting around points of diversion in five basins subsequent to, and in addition to, the action alternatives for the proposed ROW facilities. Impacts from construction, operations, and maintenance are dependent on the location and visibility of future facilities in relation to the volume and sensitivity of viewers and will be addressed through future site-specific impact assessments. Development of up to 136 well sites would affect the overall visual landscape in each of the 5 hydrologic basins. Changes in visual characteristics due to vegetation disturbance, removal and the re-establishment of woody vegetation would persist for more than 5 years over 3,077 acres of permanent ROW, 1,587 acres of temporary ROW, and up to 79 staging areas. Long-term visual impacts would be greater in basins with a higher number of proposed groundwater production wells (e.g., Spring and Snake valleys) compared to those with fewer proposed wells (e.g., Delamar, Dry Lake, and Cave valleys). Up to 236 miles of pipelines and 25-kV power lines in each of the 5 hydrologic basins would permanently modify visual resources in the study area by creating moderate to strong contrasts in form, line, color, and texture with the existing natural landscape. It is assumed that SNWA would implement its ROW ACMs, including its commitment to locate collector pipelines, distribution power lines, and secondary substations along existing roads or other utility alignments, use VRM compatible paint and materials for aboveground structures, and minimize nighttime lighting. Further, in future site-specific NEPA analyses, SNWA would implement additional mitigation recommendations to: 1) avoid locating groundwater production wells on slopes greater than 5 percent; 2) bury distribution power lines; 3) utilize terrain and distance to screen groundwater development facilities from sensitive viewpoints; and 4) avoid siting facilities in BLM VRM Class I and II areas. Based on these measures, it is expected that groundwater field development construction and facility maintenance would meet VRM Class objectives.

Proposed mitigation measures:

Same as the Proposed Action.

Potential residual impacts include:

Same as the Proposed Action.

Groundwater Pumping

The effects of groundwater drawdown on vegetation under Alternative B would be similar to the Proposed Action. The potential responses by viewers to gradual changes in vegetation communities are the same as those described for the Proposed Action.

Conclusion. The Proposed Action conclusion would apply to this alternative.

Proposed monitoring measure:

As described in Water Resources, Section 3.3, **GW-WR-3a (Comprehensive Water Resources Monitoring Plan)** would be implemented for sites identified as critical to providing early warning of potential effects to federal resources and federal water rights (see Water Resources, Section 3.3 for complete wording of GW-WR-3a).

Proposed mitigation measures:

As described in Water Resources Section 3.3.2, water resources mitigation measure GW-WR-7 would assist in avoiding or minimizing impacts to federal resources and federal water rights. Implementation of this measure would reduce potential effects to hydric soils associated with locations where federal water rights or federal water dependant resources are mitigated. Monitoring of surface water resources and groundwater elevations under monitoring measure GW-WR-3a would be used to determine the effectiveness of the implemented measures.

As described in Water Resources Section 3.3, **GW-WR-7 (Groundwater Drawdown Effects to Federal Resources and Federal Water Rights)** would be implemented for federal resources and federal water rights where flow reductions are indicated during the comprehensive monitoring studies. If monitoring indicates that impacts are occurring or likely will occur in the future, the BLM would assess the impacts to determine if an emergency action

involving a “Cease and Desist” order on pumping is required or if the development of a mitigation plan is more appropriate. If the BLM determines that a mitigation plan is required, SNWA would prepare a site-specific plan for avoiding, minimizing the magnitude of, or offsetting drawdown effects on federal resources and federal water rights. The specific mitigation measures may include but are not limited to the following: reduction or cessation of pumping; geographical redistribution of groundwater withdrawals; recharge projects to offset local groundwater drawdown; flow augmentation; or other on-site or off-site improvements (see Water Resources section 3.3.2 for complete wording of GW-WR-7).

Potential residual impacts include:

- The COM Plan, ACMs, and water resources monitoring and mitigation measures could be effective in reducing impacts to landscape appearance. Gradual and subtle changes in vegetation community composition and appearance may occur over long periods of time. The ability to recognize these changes would vary by the relative experience of the viewer with the landscapes affected. One relevant objective of the COM Plan to landscape appearance is to avoid and minimize impacts to water-dependent ecosystems and associated components. Long-term drying of soils may permanently reduce the ability of these soils to support vegetation. It is not possible to determine the level of impact at this time. Residual effects on landscape appearance could exist considering the potential long recovery period that could occur. Some unavoidable adverse impacts to landscape appearance could occur at some locations.

3.15.2.13 Alternative C

Groundwater Development Area

Development of the groundwater development areas would result in a permanently changed visual setting in the study area subsequent to, and in addition to, the action alternatives for the proposed ROW facilities. Impacts from construction, operations, and maintenance are dependent on the location and visibility of future facilities in relation to the volume and sensitivity of viewers, and will be addressed through future site-specific impact assessments. Development of up to 117 well sites would affect the overall visual landscape in each of the 5 hydrologic basins. Changes in visual characteristics due to vegetation disturbance, removal, and the re-establishment of woody vegetation would persist for more than 5 years over 3,171 acres of permanent ROW, 1,643 acres of temporary ROW, and up to 82 staging areas. Long-term visual impacts would be greater in basins with a higher number of proposed groundwater production wells (e.g., Spring and Snake valleys) compared to those with fewer proposed wells (e.g., Delamar, Dry Lake, and Cave valleys). Up to 246 miles of pipelines and 25-kV power lines in each of the 5 hydrologic basins would permanently modify visual resources in the study area by creating moderate to strong contrasts in form, line, color, and texture with the existing natural landscape.

Proposed mitigation measures:

Same as the Proposed Action.

Potential residual impacts include:

Same as the Proposed Action.

Groundwater Pumping

The effects of groundwater drawdown on vegetation under Alternative C would be similar in type, but less than the acres of vegetation affected by the Proposed Action. The potential responses by viewers to gradual changes in vegetation communities are the same as those described for the Proposed Action.

Conclusion. The Proposed Action conclusion would apply to this alternative.

Proposed monitoring measure:

As described in Water Resources, Section 3.3, **GW-WR-3a (Comprehensive Water Resources Monitoring Plan)** would be implemented for sites identified as critical to providing early warning of potential effects to federal resources and federal water rights (see Water Resources, Section 3.3 for complete wording of GW-WR-3a).

Proposed mitigation measures:

As described in Water Resources Section 3.3.2, water resources mitigation measure GW-WR-7 would assist in avoiding or minimizing impacts to federal resources and federal water rights. Implementation of this measure would reduce potential effects to hydric soils associated with locations where federal water rights or federal water dependant resources are mitigated. Monitoring of surface water resources and groundwater elevations under monitoring measure GW-WR-3a would be used to determine the effectiveness of the implemented measures.

As described in Water Resources Section 3.3, **GW-WR-7 (Groundwater Drawdown Effects to Federal Resources and Federal Water Rights)** would be implemented for federal resources and federal water rights where flow reductions are indicated during the comprehensive monitoring studies. If monitoring indicates that impacts are occurring or likely will occur in the future, the BLM would assess the impacts to determine if an emergency action involving a “Cease and Desist” order on pumping is required or if the development of a mitigation plan is more appropriate. If the BLM determines that a mitigation plan is required, SNWA would prepare a site-specific plan for avoiding, minimizing the magnitude of, or offsetting drawdown effects on federal resources and federal water rights. The specific mitigation measures may include but are not limited to the following: reduction or cessation of pumping; geographical redistribution of groundwater withdrawals; recharge projects to offset local groundwater drawdown; flow augmentation; or other on-site or off-site improvements (see Water Resources section 3.3.2 for complete wording of GW-WR-7).

Potential residual impacts include:

- The COM Plan, ACMs, and water resources monitoring and mitigation measures could be effective in reducing impacts to landscape appearance. Gradual and subtle changes in vegetation community composition and appearance may occur over long periods of time. The ability to recognize these changes would vary by the relative experience of the viewer with the landscapes affected. One relevant objective of the COM Plan to landscape appearance is to avoid and minimize impacts to water-dependent ecosystems and associated components. Long-term drying of soils may permanently reduce the ability of these soils to support vegetation. It is not possible to determine the level of impact at this time. Residual effects on landscape appearance could exist considering the potential long recovery period that could occur. Some unavoidable adverse impacts to landscape appearance could occur at some locations.

3.15.2.14 Alternative D

Groundwater Development Area

Development of the groundwater development areas would result in similar construction and operation effects as discussed for the Proposed Action, except that impacts would not occur in White Pine County. Impacts from construction, operations, and maintenance are dependent on the location and visibility of future facilities in relation to the characteristic landscape and the volume and sensitivity of viewers and would be addressed through future site-specific impact assessments.

Conclusion. Development of up to 83 well sites would affect the overall visual landscape in each of the 4 hydrologic basins. Changes in visual characteristics due to vegetation disturbance, removal, and the re-establishment of woody vegetation would persist for more than 5 years over 2,635 acres of permanent ROW, 1,370 acres of temporary ROW, and up to 69 staging areas. Up to 206 miles of pipelines and 25-kV power lines in each of the 5 hydrologic basins would permanently modify visual resources in the study area by creating moderate to strong contrasts in form, line, color, and texture with the existing natural landscape. Evidence of changes in views from GBNP would be avoided in Alternative D.

Proposed mitigation measures:

None.

Potential residual impacts include:

- The open, flat, and homogeneous nature of valley floors has a low visual absorption capacity to change. Long-term visual impacts would be greater in basins with a higher number of proposed groundwater production wells (e.g., Spring Valley) compared to those with fewer proposed wells (e.g., Delamar, Dry Lake, and Cave valleys). Well housings and up to 206 miles of pipelines and 25 kV power lines in each of the 4 hydrologic basins would permanently modify visual resources in the study area by creating moderate to strong contrasts in form, line, color, and texture with the existing natural landscape. Periodic vehicle and worker activity associated with operations and maintenance would be visible and produce dust on unimproved roads.

Groundwater Pumping

The effects of drawdown of groundwater under Alternative D would be less than the Proposed Action. The potential responses by viewers to gradual changes in vegetation communities on the same as those described for the Proposed Action.

Conclusion. The Proposed Action conclusion would apply to this alternative.

Proposed monitoring measure:

As described in Water Resources, Section 3.3, **GW-WR-3a (Comprehensive Water Resources Monitoring Plan)** would be implemented for sites identified as critical to providing early warning of potential effects to federal resources and federal water rights (see Water Resources, Section 3.3, for complete wording of GW-WR-3a).

Proposed mitigation measures:

As described in Water Resources Section 3.3.2, water resources mitigation measure GW-WR-7 would assist in avoiding or minimizing impacts to federal resources and federal water rights. Implementation of this measure would reduce potential effects to hydric soils associated with locations where federal water rights or federal water dependant resources are mitigated. Monitoring of surface water resources and groundwater elevations under monitoring measure GW-WR-3a would be used to determine the effectiveness of the implemented measures.

As described in Water Resources Section 3.3, **GW-WR-7 (Groundwater Drawdown Effects to Federal Resources and Federal Water Rights)** would be implemented for federal resources and federal water rights where flow reductions are indicated during the comprehensive monitoring studies. If monitoring indicates that impacts are occurring or likely will occur in the future, the BLM would assess the impacts to determine if an emergency action involving a "Cease and Desist" order on pumping is required or if the development of a mitigation plan is more appropriate. If the BLM determines that a mitigation plan is required, SNWA would prepare a site-specific plan for avoiding, minimizing the magnitude of, or offsetting drawdown effects on federal resources and federal water rights. The specific mitigation measures may include but are not limited to the following: reduction or cessation of pumping; geographical redistribution of groundwater withdrawals; recharge projects to offset local groundwater drawdown; flow augmentation; or other on-site or off-site improvements (see Water Resources, Section 3.3, for complete wording of GW-WR-7).

Potential residual impacts include:

- The COM Plan, ACMs, and water resources monitoring and mitigation measures could be effective in reducing impacts to landscape appearance. Gradual and subtle changes in vegetation community composition and appearance may occur over long periods of time. The ability to recognize these changes would vary by the relative experience of the viewer with the landscapes affected. One relevant objective of the COM Plan to landscape appearance is to avoid and minimize impacts to water-dependent ecosystems and associated components. Long-term drying of soils may permanently reduce the ability of these soils to support vegetation. It is not possible to

determine the level of impact at this time. Residual effects on landscape appearance could exist considering the potential long recovery period that could occur. Some unavoidable adverse impacts to landscape appearance could occur at some locations.

3.15.2.15 Alternative E

Groundwater Development Area

Development of the groundwater development areas would result in similar construction and operation types of effects discussed for Alternative D except that impacts would not occur in the portion of Snake Valley in White Pine County, and would be limited to Spring, Delamar, Dry Lake, and Cave valleys. Impacts from construction, operations, and maintenance are dependent on the location and visibility of future facilities in relation to the volume and sensitivity of viewers, and would be addressed through future site-specific impact assessments.

Conclusion. Development of up to 83 well sites would affect the overall visual landscape in each of the 4 hydrologic basins. Changes in visual characteristics due to vegetation disturbance, removal, and the re-establishment of woody vegetation would persist for more than 5 years over 2,683 acres of permanent ROW, 1,396 acres of temporary ROW, and up to 70 staging areas. Up to 210 miles of pipelines and 25 kV power lines in each of the 4 hydrologic basins would permanently modify visual resources in the study area by creating moderate to strong contrasts in form, line, color, and texture with the existing natural landscape. Long-term visual impacts would be greatest in Spring Valley as it would contain a higher number of proposed groundwater production wells compared to Delamar, Dry Lake, and Cave valleys.

Proposed mitigation measures:

None.

Potential residual impacts include:

The open, flat, and homogeneous nature of valley floors has a low visual absorption capacity to change. Long-term visual impacts would be greater in basins with a higher number of proposed groundwater production wells (e.g., Spring Valley) compared to those with fewer proposed wells (e.g., Delamar, Dry Lake, and Cave valleys). Well housings and up to 210 miles of pipelines and 25 kV power lines in each of the four hydrologic basins would permanently modify visual resources in the study area by creating moderate to strong contrasts in form, line, color, and texture with the existing natural landscape. Periodic vehicle and worker activity associated with operations and maintenance would be visible and produce dust on unimproved roads. No facilities would be located in proximity to GBNP in Snake Valley.

Groundwater Pumping

The effects of drawdown of groundwater under Alternative E would be less than the Proposed Action. The potential responses by viewers to gradual changes in vegetation communities are the same as those described for the Proposed Action.

Conclusion. The Proposed Action conclusion would apply to this alternative.

Proposed monitoring measure:

As described in Water Resources, Section 3.3, **GW-WR-3a (Comprehensive Water Resources Monitoring Plan)** would be implemented for sites identified as critical to providing early warning of potential effects to federal resources and federal water rights (see Water Resources, Section 3.3, for complete wording of GW-WR-3a).

Proposed mitigation measures:

As described in Water Resources, Section 3.3.2, water resources mitigation measure GW-WR-7 would assist in avoiding or minimizing impacts to federal resources and federal water rights. Implementation of this measure would reduce potential effects to hydric soils associated with locations where federal water rights or federal water dependant

resources are mitigated. Monitoring of surface water resources and groundwater elevations under monitoring measure GW-WR-3a would be used to determine the effectiveness of the implemented measures.

As described in Water Resources, Section 3.3, **GW-WR-7 (Groundwater Drawdown Effects to Federal Resources and Federal Water Rights)** would be implemented for federal resources and federal water rights where flow reductions are indicated during the comprehensive monitoring studies. If monitoring indicates that impacts are occurring or likely will occur in the future, the BLM would assess the impacts to determine if an emergency action involving a “Cease and Desist” order on pumping is required or if the development of a mitigation plan is more appropriate. If the BLM determines that a mitigation plan is required, SNWA would prepare a site-specific plan for avoiding, minimizing the magnitude of, or offsetting drawdown effects on federal resources and federal water rights. The specific mitigation measures may include but are not limited to the following: reduction or cessation of pumping; geographical redistribution of groundwater withdrawals; recharge projects to offset local groundwater drawdown; flow augmentation; or other on-site or off-site improvements (see Water Resources Section 3.3, for complete wording of GW-WR-7).

Potential residual impacts include:

- The COM Plan, ACMs, and water resources monitoring and mitigation measures could be effective in reducing impacts to landscape appearance. Gradual and subtle changes in vegetation community composition and appearance may occur over long periods of time. The ability to recognize these changes would vary by the relative experience of the viewer with the landscapes affected. One relevant objective of the COM Plan to landscape appearance is to avoid and minimize impacts to water-dependent ecosystems and associated components. Long-term drying of soils may permanently reduce the ability of these soils to support vegetation. It is not possible to determine the level of impact at this time. Residual effects on landscape appearance could exist considering the potential long recovery period that could occur. Some unavoidable adverse impacts to landscape appearance could occur at some locations.

3.15.2.16 Alternative F Groundwater Development Area

Alternative F would exclude groundwater development from Snake Valley. Alternative F is similar to Alternatives D and E, except that groundwater development in all the remaining project basins, including Spring Valley, would be spatially distributed as described for the Proposed Action. Impacts from construction, operations, and maintenance are dependent on the location and visibility of future facilities in relation to the volume and sensitivity of viewers, and would be addressed through future site-specific impact assessments.

Conclusion. Development of up to 117 well sites would affect the overall visual landscape in each of the 4 hydrologic basins. Changes in visual characteristics due to vegetation disturbance, removal and the re-establishment of woody vegetation would persist for more than 5 years over 4,359 acres of permanent ROW, 2,270 acres of temporary ROW, and up to 115 staging areas. Up to 344 miles of pipelines and 25 kV power lines in each of the 4 hydrologic basins would permanently modify visual resources in the study area by creating moderate to strong contrasts in form, line, color, and texture with the existing natural landscape. Long-term visual impacts would be greatest in Spring Valley as it would contain a higher number of proposed groundwater production wells compared to Delamar, Dry Lake, and Cave valleys.

Proposed mitigation measures:

None.

Potential residual impacts include:

The open, flat, and homogeneous nature of valley floors has a low visual absorption capacity to change. Long-term visual impacts would be greater in basins with a higher number of proposed groundwater production wells (e.g., Spring Valley) compared to those with fewer proposed wells (e.g., Delamar, Dry Lake, and Cave valleys). Well housings, and up to 332 miles of pipelines and 25 kV power lines in each of the 4 hydrologic basins would permanently modify visual resources in the study area by creating moderate to strong contrasts in form, line, color, and texture with the existing

natural landscape. Periodic vehicle and worker activity associated with operations and maintenance would be visible and produce dust on unimproved roads. No facilities would be located in Snake Valley in proximity to GBNP.

Groundwater Pumping

The effects of drawdown of groundwater under Alternative F would be less than the Proposed Action. The potential responses by viewers to gradual changes in vegetation communities are the same as those described for the Proposed Action

Conclusion. The Proposed Action conclusion would apply to this alternative.

Proposed monitoring measure:

As described in Water Resources, Section 3.3, **GW-WR-3a (Comprehensive Water Resources Monitoring Plan)** would be implemented for sites identified as critical to providing early warning of potential effects to federal resources and federal water rights (see Water Resources, Section 3.3, for complete wording of GW-WR-3a).

Proposed mitigation measures:

As described in Water Resources, Section 3.3.2, water resources mitigation measure GW-WR-7 would assist in avoiding or minimizing impacts to federal resources and federal water rights. Implementation of this measure would reduce potential effects to hydric soils associated with locations where federal water rights or federal water dependant resources are mitigated. Monitoring of surface water resources and groundwater elevations under monitoring measure GW-WR-3a would be used to determine the effectiveness of the implemented measures.

As described in Water Resources, Section 3.3, **GW-WR-7 (Groundwater Drawdown Effects to Federal Resources and Federal Water Rights)** would be implemented for federal resources and federal water rights where flow reductions are indicated during the comprehensive monitoring studies. If monitoring indicates that impacts are occurring or likely will occur in the future, the BLM would assess the impacts to determine if an emergency action involving a "Cease and Desist" order on pumping is required or if the development of a mitigation plan is more appropriate. If the BLM determines that a mitigation plan is required, SNWA would prepare a site-specific plan for avoiding, minimizing the magnitude of, or offsetting drawdown effects on federal resources and federal water rights. The specific mitigation measures may include but are not limited to the following: reduction or cessation of pumping; geographical redistribution of groundwater withdrawals; recharge projects to offset local groundwater drawdown; flow augmentation; or other on-site or off-site improvements (see Water Resources Section 3.3, for complete wording of GW-WR-7).

Potential residual impacts include:

- The COM Plan, ACMs, and water resources monitoring and mitigation measures could be effective in reducing impacts to landscape appearance. Gradual and subtle changes in vegetation community composition and appearance may occur over long periods of time. The ability to recognize these changes would vary by the relative experience of the viewer with the landscapes affected. One relevant objective of the COM Plan to landscape appearance is to avoid and minimize impacts to water-dependent ecosystems and associated components. Long-term drying of soils may permanently reduce the ability of these soils to support vegetation. It is not possible to determine the level of impact at this time. Residual effects on landscape appearance could exist considering the potential long recovery period that could occur. Some unavoidable adverse impacts to landscape appearance could occur at some locations.

3.15.2.17 No Action

Groundwater Development Area

Under the No Action Alternative, the proposed groundwater field development construction and facility maintenance would not occur, would not contribute to visual changes, and would not contribute to visual resource cumulative effects in the analysis area. Groundwater field development by existing and approved projects would continue.

Groundwater Pumping

Based on the hydrologic model analysis for this EIS, groundwater pumping under the No Action Alternative could affect surface water sources in 8 to 19 basins. As indicated by the number of springs or perennial streams located within the 10-foot groundwater drawdown contour, most of the effects could occur in the following valleys: Dry Lake, Lake, Panaca, Lower Meadow Valley, Wash, Patterson, and Clover. Wetland/meadows and basin shrubland shrub vegetation associated with the surface water sources could be altered in terms of composition and density. As a result, gradual and subtle effects on views of the landscape could become evident, as a result of composition changes in these vegetation communities.

3.15.2.18 Alternatives Comparison

Comparisons of visual resource impacts for groundwater development and pumping are shown in **Table 3.15-15**.

Table 3.15-15 Comparison of Visual Resource Impacts for Groundwater Development and Pumping, Proposed Action and Alternatives A through F

Parameter	Proposed Action	Alternative A	Alternative B	Alternative C	Alternative D	Alternative E	Alternative F
Groundwater Field Construction and Facility Maintenance							
Basins Affected by Aboveground Facilities	5	5	5	5	4	4	4
Groundwater Development Areas in VRM Class II (acres)	23,409	23,409	23,409	23,409	12,822	22,938	22,938
Groundwater Development Meets Intent of GBNP Visual Objectives	No	No	No	No	Yes	No	No
Groundwater Production Wells	Up to 174	Up to 117	Up to 136	Up to 117	Up to 83	Up to 83	Up to 117
Collector Pipelines and Electric Power Lines (miles)	Up to 434	Up to 246	Up to 236	Up to 246	Up to 206	Up to 210	Up to 332
Total Surface Disturbance from Permanent and Temporary ROW (acres)	Up to 8,410	Up to 4,814	Up to 4,664	Up to 4,814	Up to 4,005	Up to 4,079	Up to 6,620

3.15.3 Cumulative Impacts

3.15.3.1 Impacts Common to All Alternatives

Climate Change Effects

Climate change already appears to be influencing both natural and managed ecosystems of the American Southwest (Breshears et al. 2005, Westerling et al. 2006, Seager et al. 2007) and models indicate the likelihood of the Southwest being a climate change “hotspot” in the coming decades (Diffenbaugh et al. 2008). Recent warming in the Southwest is among the most rapid in the nation, significantly more than the global average in some areas (USGCRP 2009). Projections suggest continued strong warming in the region, with significant increases in temperature (USGCRP 2009) and decreases in precipitation (Seager et al. 2007). A warmer atmosphere and an intensified water cycle are likely to mean not only a greater likelihood of drought for the Southwest, but also an increased risk of flooding (USGCRP 2009). Greater variability in patterns of precipitation can be anticipated in the future. In the coming century, mean global temperature could increase significantly, with an associated increase in both the frequency of extreme events (heat waves, droughts, storms) and the frequency and extent of wildfire (IPCC 2007; Westerling & Bryant 2008; Krawchuk et al. 2009). Under such conditions, future impacts could be substantial for some resources, impacting biodiversity, protected areas, and agricultural lands.

3.15.3.2 Climate Change Effects to Visual Resources

Climate change effects were not evaluated for this resource because potential effects to visual as a result of climate change cannot be directly quantified.

Issues

Rights-of-way and Facility Maintenance

- Long-term, cumulative visual resource changes resulting from aboveground facilities, power lines, project surface disturbance, construction-generated dust, and potential light sources due to past, present, and RFFAs as seen from public viewpoints on roadways, residential areas, and public lands visited by tourists and recreational users (e.g., GBNP, Humboldt-Toiyabe National Forest, NWRs, scenic byways, and other formal and informal recreational areas).
- Compliance of cumulative effects from past, present, and RFFAs on public lands with visual resource objectives.

Groundwater Pumping Effects

- Changes in vegetation appearance of hydrologic basins as the result of groundwater drawdown from PPAs and RFFAs.

Assumptions

Rights-of-way and Facility Maintenance

- Study Area. The study area includes the affected valleys or hydrologic basin boundaries which naturally define viewshed boundaries from low elevations as shown on **Figure 3.3.1-1**. When viewed from higher elevations, the study area extends 15 miles from the proposed ROWs and groundwater development areas. This corresponds to the BLM background distance zone for visual resource analysis.
- The PPAs and RFFA footprints are based on utility ROWs and other surface disturbance activities identified in BLM and other databases (see Chapter 2, **Table 2.9-1** and Section 2.9, Description of the Proposed Action and Alternatives). No cumulative effects to visual resources related to surface development activities are anticipated outside the basins affected by ROW and groundwater development activities.
- Time frames. Surface disturbance effects range from full build out of the ROW facilities (approximately 2050) to full build out plus 75 years, which is the estimated time for some vegetation species to recover to their former density and size.

Groundwater Pumping Effects

- The groundwater pumping effects study area is the regional model boundary, as shown on **Figure 3.0-1**.
- Time frames. Time frames for groundwater pumping effects range from full build out of the entire project (approximately 2050) to full build out plus 75 years, which is the estimated time for some vegetation species to recover to their former density and size.

Methodology for Analysis

Rights-of-way and Facility Maintenance

- The cumulative effect of aboveground facilities to the scenic quality and landscape character of the study area were estimated by identifying aboveground facilities for PPAs and RFFAs, and the development areas for the project alternative within each basin viewshed. Because the Basin and Range physiographic pattern of broad, low desert plains bounded by high mountain ridges provides for wide and distant vistas (Section 3.15.1.2), it is reasonable that cumulative effects would occur within the same viewshed.
- Cumulative impacts to visual resources would occur where project facilities, PPAs, and RFFAs change high scenic quality areas (as represented by VRI Class I and II, and VRM Class I and II areas) or occupy the same field of view as PPAs and RFFAs, so that changes in the visible landscape character are perceived. For example, cumulative impacts would occur if a viewer perceives that the scenic quality or landscape character of a viewshed (i.e., Spring Valley) or multiple basins (study area as seen from highways) is diminished by the proliferation of aboveground structures or construction effects, even if the changes are not within the same field of view as existing or future structures. The result is a perceived “cultural modification” of the existing landscape character.

Groundwater Pumping Effects

- Cumulative visual effects were qualitatively estimated from Section 3.5, Vegetation Resources, cumulative based on the potential changes to Wetland/Meadow and Basin Shrubland, springs, and perennial stream reaches.

3.15.3.3 No Action

Under No Action, the proposed groundwater development facilities would not be constructed. However, the cumulative effects of PPAs, as well as the RFFAs may occur as discussed in the next Section, 3.15.3.4, Proposed Action.

3.15.3.4 Proposed Action

Rights-of-way and Facility Maintenance

Cumulative Visual Resource Changes from Aboveground Facilities and Surface Disturbance

Historically, PPAs, aboveground development, and surface disturbance have resulted in transportation and utility corridors, rural communities, mining districts, wildfires, ranching and agriculture facilities, and recreational use areas. Highways, local roads, and distribution-voltage power lines occur in nearly every basin. Industrial uses and high-voltage power lines occur in Apex, north of Las Vegas. Major urban developments occur throughout the Las Vegas Valley. North of Las Vegas, commercial and residential areas are concentrated around the rural communities of Ely, McGill, Baker, Garrison, Pioche, and Panaca. Few high-voltage power lines above 138 kV exist, although multiple linear utility ROWs for high-voltage power lines and pipelines have been authorized by BLM and are considered as PPAs and construction has not commenced. While there are no steel power lines in the study area from Apex to Ely, construction began in 2010 on the 236-mile 500 kV ON Line Transmission Project which will be comprised of 100 to 185 feet tall single-circuit steel H-frame and lattice towers (BLM 2010). However, between the developed areas of Apex to Ely the overall level of development is low; most of the study area is characterized as a primarily natural-appearing Great Basin ranch landscape with historical, cultural and recreational points of interest.

RFFA surface disturbance areas are shown by hydrologic basin in **Table 2.9-1** and **Figures 2.9-1** and **2.9-2** illustrate RFFA locations. RFFA aboveground facilities that fall within the same hydrologic basins as project alternatives have the most potential to create foreseeable future changes to the scenic quality and landscape character of the study area.

Cumulative Effects. Visual resource cumulative effects would result from the Proposed Action, the PPAs, and RFFAs including a new utility corridor and associated facility developments that would generally parallel the proposed project in the SWIP and LCCRDA corridors. Because the majority of the project is located in a designated utility corridor, it is

probable that additional development would occur in the corridor if the proposed project is not developed. The visual impact of each reasonably foreseeable type of activity (e.g., wind, high-voltage power lines, roads, water development) is dependent on its siting, facility design, lighting, compliance with VRM best practices, and relationship to sensitive viewing areas. Similar to the Proposed Action, all of the wind, high-voltage power lines, and water development project types require vegetation removal and site grading, access roads, staging areas, underground or overhead collection and communication lines, and operation and maintenance facilities, resulting in increased human presence, increased vehicle traffic, and construction-generated dust similar to but at varying scales and extents than the construction and facility maintenance impacts described for the Proposed Action. The potential construction schedules for one or more of these projects could overlap the construction period for the Proposed Action, resulting in the potential for multiple construction activities visible within the same viewshed.

Wind generation projects generally include 3 or more commercial wind turbine generators that are typically over 300 feet tall sited in dispersed array patterns across high and low elevation areas. Due to their color, height, placement on the landscape, night lighting, and motion, wind generation are generally a major focus of viewer attention up to 12 miles, and individual wind turbine generators can be seen by the unaided human eye at distances up to 36 miles (Argonne National Laboratory 2012). The Spring Valley Wind Energy Facility shown in **Figure 3.15-8** consists of 66 wind generation turbines with a total height of approximately 130 meters (426 feet) and has been approved by BLM on 8,500 acres of BLM land in Spring Valley. Construction began on the Spring Valley Wind project in the summer of 2011, and is anticipated to be completed by June 30, 2012 (Pattern Energy 2012).



Figure 3.15-8 Photographic simulation of the Spring Valley Wind Energy Facility as seen from Wheeler Peak (BLM 2010)

The present LCCRDA utility corridor that extends from southern Dry Lake Valley to the vicinity of Apex is currently occupied by one electrical high-voltage power line and will be occupied by the ON Line Transmission Project under construction. The ON Line Transmission Project shown in **Figure 3.15-9** consists of 100 to 185 feet tall single-circuit steel H-frame and lattice towers in an adjacent utility ROW. This project will increase the extent, scale, and magnitude of visual contrasts from new linear structures, access roads, and color and vegetation changes. Within the same viewshed as the Proposed Action, the TransWest Express, Zephyr, or other reasonably foreseeable high-voltage power line projects would result in additive visual contrasts comparable to the ON Line Transmission Project.

Roads and water development actions would result in visual impacts similar to the Proposed Action, with long-term impacts to visual resources consisting of moderate form, line, color, and texture contrasts of the revegetated pipeline ROW and aboveground power lines with the existing predominantly natural setting. New access roads, authorized and unauthorized OHV recreational trails, and highway improvements would create an extensive network of roads that when viewed together would result in a fragmented landscape appearance that would be highly visible from high elevations.



Figure 3.15-9 Photographic simulation of the ON Line Transmission Project, which would be comparable to additional high-voltage power lines that could be located in existing utility corridors (BLM 2010)

Projects that directly intersect or parallel the Proposed Action ROWs or that fall within the foreground or middleground viewshed of the Proposed Action have the most potential to create foreseeable future surface-disturbance and aboveground actions with potential cumulative impacts (see **Figures 2.9-1** and **2.9-2**). Intersections occur at existing road and highway crossings in all affected hydrologic basins; the LCCRDA utility corridor that extends from Lake Valley to the vicinity of Apex; throughout the Apex industrial area; and power line and access roads for future wind energy projects in Snake, Spring, Lake, Dry Lake, and Delamar valleys.

When within the same viewshed (i.e., basin), the Proposed Action, PPAs, and RFFAS would contribute to cumulative visual resource impacts by permanently altering the scenic quality and landscape character over large areas of the affected hydrologic basins, converting the ranching and recreational landscape character to a more infrastructure, energy, and industrial based landscape character. Substantial future wind, and high-voltage power line aboveground structures, and surface disturbance development from roads, water development, and/or other uses would occur in the 13 basins. All basins are estimated to have between 1 and 3 different future project types (power lines, roads, water development, etc). When combined with PPAs and RRFAs, the Proposed Action ROWs and groundwater developments would equate to less than 1 percent of all future surface disturbance in the basins. Future aboveground facilities would be visible over a much larger area within each basin, potentially affecting most of the viewshed despite the actual acres that would be directly impact by the construction and operation of cumulative projects.

Viewpoints with high viewer sensitivity or high use volumes would see the cumulative changes throughout the study area. Short-term and long-term visual resource changes would be obvious from public viewpoints visited by tourists and recreational users (e.g., GBNP, Humboldt-Toiyabe National Forest, NWRs, scenic byways, and other formal and informal recreational areas as shown in **Figure 3.9-1**). Sensitive viewpoints are located in every affected valley in the study area, as well as in many high elevations that provide broad, overlooking views of the affected valleys. The greatest number of potential viewers would be traveling on scenic byways U.S. 93 and U.S. 50/6/93, which is the primary north-south route through the study area.

The type, scale, and number of Proposed Action and cumulative actions would result in large portions of the following viewsheds and sensitive viewing areas impacted:

- Dry Lake , Delamar, Coyote Spring Valleys – strong contrasts and cumulative effects resulting from the Proposed Action ROW and groundwater development areas, combined with existing utility ROWs, the TransWest Express, Zephyr, ON Line Transmission Project, Eastern Nevada transmission line, other high voltage power lines, roads, and water development. These projects would be visible from the Silver State Trail Backcountry Byway and Highway 93.
- Lake Valley – strong contrasts and cumulative effects resulting from the Proposed Action ROWs, combined with the Wilson Creek Wind Project, high voltage power lines, roads, water development, and other RFFAs. These projects would be visible from scenic byway U.S. 93 and the Silver State Trail Backcountry Byway.
- Spring Valley – strong contrasts and cumulative effects resulting from the Proposed Action ROWs and groundwater developments, combined with existing high voltage power lines, the Spring Valley Wind Energy project, roads, water development, and fiber optic lines. These projects would be visible from scenic byway U.S. 50/6/93, the Loneliest Highway Special Recreation Management Area, developed recreation and bird watching sites, Humboldt-Toiyabe National Forest, and high elevations of GBNP.
- Snake Valley – the GWD Project would not interact cumulatively with foreseeable projects in Snake Valley. The GWD Project facilities would be located in open rangeland. Some of the rangeland near Baker has been converted to grassland to improve forage production. The GWD Project facilities would be located within this intermixture of natural and modified landscapes. The visual resource effects of project facilities as viewed from GBNP are discussed by individual project alternative.
- Steptoe Valley – strong contrasts and cumulative effects resulting from the Proposed Action power line combined with roads, water, fiber optic, power lines, and other RFFAs in the Ely vicinity, along scenic byway U.S. 50/6/93, from designated fishing and bird watching areas, and the Loneliest Highway and Egan Crests Special Recreation Management Areas.

Conclusion. Cumulative effects to visual resources would occur from aboveground facilities and surface disturbance, which include large scale facilities such as high-voltage power lines, wind energy projects, as well as ancillary facilities such as substations and roads within the viewsheds of the Proposed Action. The Proposed Action's contribution to development within the desert landscape would result in cumulative visual impacts when considered with existing and RFFAs within the immediate viewsheds of Spring, Dry Lake, Lake, Coyote Spring, Delamar, and Steptoe valleys.

Cumulative Effects Compliance with Visual Resource Objectives

A small number of linear ROWs cumulative actions would affect USFS management objectives. USFS visual quality objectives apply only to USFS-managed lands which primarily are located on the region's mountain ranges, and would not be affected by the majority of cumulative actions.

Cumulative projects, as seen from highways approaching the park and from high elevations within the GBNP, would not meet the intent of NPS scenery management objectives beyond GBNP boundaries.

Most of the Proposed Action and cumulative projects are located on BLM lands managed for VRM IV objectives, which accommodates major visual changes. The Proposed Action's contribution to the development of the desert landscape would potentially conflict with BLM VRM Classes II and III when considered with existing and RFFAs within the immediate viewsheds of Delamar, Dry Lake, Lake, Spring, and Steptoe valleys as follows:

- Delamar Valley – the Proposed Action when combined with existing and future wind, power, and linear ROWs crossing VRM Class II and III would dominate attention.
- Dry Lake Valley – the Proposed Action when combined with existing and future wind, groundwater development, linear ROWs crossing VRM Class II and III would dominate attention.
- Lake Valley – the Proposed Action when combined with existing and future wind, power, and linear ROWs crossing VRM Class II and III would attract attention.

- Spring Valley – the Proposed Action when combined with existing and future wind, power, and linear ROWs crossing VRM Class II and III would dominate attention.
- Steptoe Valley – the Proposed Action when combined with existing and future linear ROWs crossing VRM Class II and III in the vicinity of Ely would attract attention.

Conclusion. The Proposed Action when considered with existing and RFFAs would meet USFS and GBNP visual quality objectives for land administered by USFS and NPS, but would not meet the intent of GBNP viewshed preservation objectives outside of NPS boundaries.

The majority of cumulative projects cross BLM lands managed for VRM Class IV. Individual PPAs and RFFP activities may be consistent with VRM II, III, and IV objectives, depending on the distance from which facilities would be viewed and the VRM Class in which they are located. However, the type, number, magnitude, and geographic extent of cumulative projects located in relatively close proximity to each other within the same basin could potentially attract or dominate attention, increasing the potential that Class II and III objectives would not be met in many of the affected valleys. Wind energy projects in particular have the potential to be highly visible from distances of more than 30 miles, depending on the size of the turbines and other factors such as atmospheric conditions and intervening terrain. The Proposed Action’s contribution to the development of the desert landscape would potentially conflict with BLM VRM Classes II and III when considered with existing and RFFAs within the immediate viewsheds of Dry Lake, Lake, Spring, and Steptoe valleys. In addition, cumulative development in the designated utility corridor would also potentially conflict with established VRM classes. As a result, future VRIs and RMP VRM Class decisions may downgrade, or change VRM Class II and III lands to VRM Class IV.

Groundwater Pumping Effects

Gradual and subtle visual changes to ET areas and wetlands below springs may result from long term cumulative groundwater pumping. See the discussion of cumulative effects to vegetation, and the relative contribution of the GWD Project alternatives to the total cumulative effects in Section 3.5, Vegetation Resources.

Table 3.15-16 summarizes the impacts from groundwater development area construction, operations, and maintenance for Alternatives A through F as compared to the Proposed Action.

Table 3.15-16 Summary of Cumulative Visual Impacts for Alternatives A through F, Groundwater Development Areas

Alternative A	Alternative B	Alternative C	Alternative D	Alternative E	Alternative F
Development					
Effects would be similar to the Proposed Action, although reduced in extent as groundwater development areas are reduced in Alternative A.	Cumulative effects to visual resources would occur in all basins from Alternative B similar to Alternative A.	Cumulative effects to visual resources would occur in all basins from Alternative C similar to Alternative A.	Cumulative effects to visual resources would occur in all basins from Alternative D similar to Alternative A, except in Spring Valley north of the White Pine County line and Snake Valley where no impacts would occur.	Cumulative effects to visual resources would occur in all basins from Alternative E similar to Alternative A, except in Snake Valley where no impacts would occur.	Cumulative effects to visual resources would occur in all basins from Alternative E similar to Alternative A, except in Snake Valley where no impacts would occur.
Pumping					
Gradual and subtle changes in vegetation community composition and appearance may occur over long periods of time. The ability to recognize this change would vary by the relative experience of the viewer with the landscapes affected. See Section 3.5, Vegetation Resources, for the potential trends in vegetation composition and structure in response to groundwater pumping.					