

**U.S. Department of the Interior  
Bureau of Land Management  
Little Snake Field Office  
455 Emerson Street  
Craig, CO 81625**

## **DOCUMENTATION OF LAND USE PLAN CONFORMANCE AND NEPA ADEQUACY**

NUMBER: DOI-BLM-CO-N010-2014-0023-DNA

PROJECT NAME: Special Recreation guiding and outfitting permits for Double H Outfitters, LLC

LEGAL DESCRIPTION: Public Lands managed by the Little Snake Field Office

T12N, R83-104W  
T11N, R83-104W  
T10N, R83-104W  
T09N, R83-104W  
T08N, R83-104W  
T07N, R83-104W  
T06N, R83-104W  
T05N, R83-104W  
T04N, R83-104W  
T03N, R83-104W  
T02N, R83-104W  
T01N, R83-104W

APPLICANT: Casey Herod/ Double H Outfitters, LLC

### **A. Describe the Proposed Action**

The proposed action is to issue two Special Recreation Permits (SRP) to Double H Outfitters, LLC; one SRP would be for mountain lion guiding and one would be for big game hunting. Double H Outfitters has applied for these SRPs requesting day use only, with no camping on public lands. The two permits would provide outfitting and guiding for big game hunting and mountain lion hunting on public lands in Game Management Units 1, 2, 3, 4, 5, 10, 11, 12, 13, 14, 15, 201, 131, 211, 214, 231, 301, and 441 throughout the hunting seasons as defined by the Colorado Parks and Wildlife. Both permits would allow for foot and vehicle use with the exception of mountain lion hunting which could involve the use of snow machines or other over-the-snow vehicles. Big game hunting would be restricted to designated or existing roads only. The typical annual use for both would be 50 clients or 300 user days.

These permits would be issued yearly under this DNA unless:

1. Resource or social issues related to the permit occur
2. The permit holder submits an application or operation plan with changes that may affect permit compliance or permit stipulations.
3. There is a need for an Environment Assessment
4. Permit is denied or revoked

All operations must be in compliance with the Special Recreation Permit Terms, Conditions and Stipulations (see Attachment 1&2).

## **B. Land Use Plan (LUP) Conformance**

LUP Name: Little Snake Resource Management Plan and Record of Decision (ROD) Date Approved: October, 2011

- Final RMP/EIS, August, 2010
- Draft RMP/EIS, January, 2007

The proposed action implements the Resource Management Plan Recreation Management objectives on page RMP-42 and 50 of the ROD:

- “Provide a diversity of outdoor recreational opportunities, activities, and experiences for various user groups, unorganized visitors and affected communities, their residences, economies, and the environment.”
- “Support tourism efforts for local economic diversification with public land resources.”
- “Special recreation permits will be considered on a case-by-case basis, depending on applications received. Commercial outfitter camps will be considered on a case-by-case basis. Commercial use permits that provide recreational opportunities, enhance recreational experiences, and protect resources will be authorized.”

The proposed action of issuing SRPs is in conformance with the Little Snake RMP/ROD.

## **C. Identify applicable NEPA documents and other related documents that cover the proposed action.**

- Environmental Assessment, Little Snake Field Office, Programmatic SRP EA, DOI-BLM-CO-N010-2012-0016 EA (January 2013)

## **D. NEPA Adequacy Criteria**

**1. Is the current proposed action substantially the same action (or is a part of that action) as previously analyzed? Is the current proposed action located at a site specifically analyzed in an existing document?**

Yes. The current proposed action is part of the proposed action in the previously approved EA# DOI-BLM-CO-N010-2012-0016.

**2. Is the range of alternatives analyzed in the existing NEPA document(s) appropriate with respect to the current proposed action, given current environmental concerns, interests, and resource values?**

Yes; EA#DOI-BLM-CO-N010-2012-0016 analyzed the environmental impacts of the alternatives of a No Action Alternative and a Proposed Action Alternative. The Proposed Action Alternative was selected as the preferred alternative for the Programmatic SRP EA and approved in the Decision Record signed October 2011. The proposed action in this DNA is a part of the listed activities covered in the Programmatic SRP EA. No new alternatives have been proposed by the public to address current or additional issues or concerns.

**3. Is the existing analysis valid in light of any new information or circumstances?**

Yes. The proposed action would have no disproportionate impacts on minority populations or low income communities per Executive Order (EO) 12898 and would not adversely impact migratory birds per EO 13186.

Subject to WO-IM 2011-154 and in accordance with BLM policy, some of the proposed project areas fall within areas greater than 5,000 acres which may be suitable as lands with wilderness characteristics. The proposed action may impact but not impair wilderness characteristics; however, primitive and unconfined recreation, such as hunting, is appropriate and consistent with applicable requirements of law and other resource management considerations, and is approved by the field manager.

**4. Do the methodology and analytical approach used in the existing NEPA document(s) continue to be appropriate for the current proposed action?**

Yes. EA# DOI-BLM-CO-N010-2012-0016 included methodology and analytical approaches which are appropriate to this proposed action.

**5. Are the direct and indirect impacts of the current proposed action substantially unchanged from those identified in the existing NEPA document(s)? Does the existing NEPA document analyze site-specific impacts related to the current proposed action?**

Yes. Direct and indirect impacts of the proposed action are unchanged from those identified in the existing NEPA documents. EA#DOI-BLM-CO-N010-2012-0016 analyzed the direct, indirect, and site-specific impacts of the area covered under this present proposed action.

**6. Can you conclude without additional analysis or information that the cumulative impacts that would result from implementation of the current proposed action substantially unchanged from those analyzed in the existing NEPA document(s)?**

Yes. The cumulative impacts that would result from the implementation of the proposed action

would remain unchanged from those identified in the existing EA# DOI-BLM-CO-N010-2012-0016. No additional activities have been implemented on either that would change the impacts resulting from the Proposed Action.

**7. Are the public involvement and interagency review associated with existing NEPA document(s) adequate for the current proposed action?**

Yes. Extensive public outreach through scoping and involvement of the public and other agencies in the development of the RMP/EIS. The proposed action was included in the development of the RMP/EIS.

**E. Interdisciplinary Analysis:**

<b>Title</b>	<b>Resource</b>	<b>Date</b>
Ecologist	Air Quality, Floodplains Prime/Unique Farmlands, Water Quality – Surface, Wetlands/Riparian Zones, Upland Soils, Special Status Farmlands	4/22/14
Archaeologist	Cultural Resources, Native American Concerns	7/10/14
Realty Specialist	Environmental Justice	6/17/14
Rangeland Management Spec.	Invasive Non-native Species	4/29/14
Rangeland Management Spec.	Sensitive Plants, T&E Plant	5/12/14
Geologist	Water Quality - Ground	6/23/14
Recreation Specialist	WSA, W&S Rivers, LWCs, ACECs	4/29/14
Wildlife Biologist	Animal Communities	4/17/14
Wildlife Biologist	Special Status, T&E Animal	4/17/14
Rangeland Management Spec	Plant Communities	6/16/14

**Land Health Assessment**

This action has been reviewed for conformance with the BLM’s Public Land Health Standards adopted February 12, 1997. This action will not adversely affect achievement of the Public Land Health Standards.

**Cultural Resources**

The issuance of a Special Recreation Permit is considered an undertaking subject to compliance with Section 106 of the National Historic Preservation Act (NHPA). The BLM has the legal responsibility to consider the effects of its actions on cultural resources located on federal land. BLM Manual 8100 Series; the Colorado State Protocol; and BLM Colorado Handbook of Guidelines and Procedures for Identification, Evaluation, and Mitigation of Cultural Resources provide guidance on Section 106 compliance requirements to meet appropriate cultural resource standards. In Colorado, the BLM's NHPA obligations are carried out under a Programmatic Agreement (PA) among the BLM, the Advisory Council on Historic Preservation, and the State Historic Preservation Officer (SHPO). Should an undertaking be determined to have “no effect” or “no adverse effect” by the BLM Little Snake Field Office archaeologist, the undertaking may proceed under the terms and conditions of the PA. If the undertaking is determined to have “adverse effects,” project-specific consultation is then initiated with the SHPO.

Specific permitted use-areas have likely not been subject to a Class III cultural resource inventories, however, many of the permitted activities do not present potential impacts to cultural resources (no ground disturbance) and, therefore, do not require formal assessment. Activities to be authorized under the FMF Outdoors Special Recreation Permit (the Proposed Action) pose *no potential to affect historic properties* within the permit area. Therefore, the Proposed Action does not constitute an undertaking subject to further evaluation and/or compliance with Section 106 of the NHPA, and no additional cultural resource assessments or consultations are required.

**Conclusion**

Based on the review documented above, I conclude that this proposal conforms to the applicable land use plan and that the NEPA documentation fully covers the proposed action and constitutes BLM’s compliance with the requirements of NEPA.

Signature of Lead Specialist \_\_\_\_\_ Date \_\_\_\_\_

Signature of NEPA Coordinator \_\_\_\_\_ Date \_\_\_\_\_

Signature of the Authorizing Official /s/ Tim Wilson \_\_\_\_\_ Date 07/15/14  
Tim Wilson, Acting Field Manager

Note: The signed Conclusion on this document is part of an interim step in the BLM’s internal decision process and does not constitute an appealable decision.

**Attachment 1  
DOI-BLM-CO-N010-2014-0023-DNA**

**SPECIAL RECREATION PERMIT TERMS, CONDITIONS AND STIPULATIONS  
FOR ALL PERMITTED ACTIVITIES**

**Stipulations:** The following standard stipulations are automatically included and apply to all permits (some additional stipulations are specific to only certain activities). Failure to comply with these stipulations may result in remedial actions listed below under Performance Evaluation, Section XVIII. B. Per 2932.40, violations of permit terms or stipulations may be subject to fines and imprisonment, in addition to administrative penalties.

**I. RISKS, HAZARDS AND SAFETY**

- A. Adequate first aid and safety equipment shall be provided while performing the permitted activities.
- B. All guides and employees responsible for clients in the field shall be trained in First Aid and hold a valid certification of training from the American Red Cross or its equivalent.
- C. In case of human death, or wildfire, involving the permitted operation, the County Sheriff shall be notified immediately, and the BLM shall be notified immediately after the Sheriff is notified.

**II. INDEMNIFICATION**

- A. The permittee shall indemnify, defend, and hold harmless the United States and/or its agencies and representatives from any and all demands, claims, or liabilities of every nature whatsoever, including, but not limited to damages to property, injuries to or death of persons, arising directly or indirectly from, or in any way connected with the authorized use and occupancy of the lands authorized for use under this permit.
- B. Insurance: Coverage shall be obtained for the permitted operations in the minimum liability coverage amounts of:

<b>GENERAL GUIDELINES FOR MINIMUM INSURANCE REQUIREMENTS</b>		
<b>SRP Event or Activity</b>	<b>Per Occurrence</b>	<b>Per Annual Aggregate</b>
Low Risk: general non-competitive and non-commercial activities such as group camping, group activities, mounted orienteering, backpacking, or dog trials.	\$300,000	\$600,000
Moderate Risk: whitewater boating, horse endurance rides, OHV events, mountain bike races, rock climbing (with ropes), ultra-light outings, rodeos	\$500,000	\$1,000,000

High Risk: bungee jumping, speed record events, unaided rock climbing, heli-skiing, or aviation assisted activities	\$1,000,000	\$2,000,000 - \$10,000,000
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- C. An insurance certificate shall be submitted, stating the limits of coverage, identifying the “Department of the Interior, Bureau of Land Management” as additional insured, that includes the minimum shown above, expiration date, that the permittee or insurer will notify BLM 30 days in advance of termination or modification of the policy, or modification of such insurance, and a list of the activities that are permitted and insured.

### III. LIMITATIONS

- A. This permit authorizes only temporary use in connection with the operations, during the period(s) and in the area(s) identified in the permit and authorized by an Annual Operating Authorization.
- B. If an existing commercial permittee wishes to sell or otherwise terminate his or her business and desires that permit privileges be transferred to a new owner, the permittee must notify the authorized officer in advance, in writing, and receive advance written approval for the permit transfer from the authorized officer.
- C. Use of Non-Public lands: This permit does not authorize use of non-BLM land (i.e. private, city, county, state, or other federal land).
- D. The applicant shall provide upon request the name(s) and address(s) of private landowners whose property is used in connection with the permitted operations, and evidence of permission to use such land.
- E. Access to Public Lands: The BLM does not guarantee legal access to public lands unless legal access for the general public is available. Where legal public access is not available, the permittee is responsible for obtaining permission from the landowner(s) to travel through or use private lands.
- F. Multi-Year Permits: A multi-year permit is not valid unless accompanied by a current Annual Operating Authorization.
- G. Joint Permit Requirement: This permit authorizes use of public lands in this Field Office; use of public lands in other Field Offices or National Forest lands must be approved under a separate or joint permit. Code of Federal Regulation citations for both the BLM and Forest Service are valid and will be enforced for joint permits on associated public lands.
- H. If a lion outfitter does not own their own dogs, they must furnish copies of all lease or rental *arrangements for the dogs and/or dog handler(s) that they plan on using. Dog handlers must be listed as guides.*

#### **IV. ASSIGNMENT AND SUBLETTING OF PERMIT PRIVILEGES**

The permittee may not assign permit privileges to a third party, including booking agents. The permittee or permittee's representative may not assign, contract, or sublease any portion of the permit authorization or interest therein, directly or indirectly, voluntarily or involuntarily. However, contracting of equipment or services may be approved by the authorized officer in advance, if necessary to supplement a permittee's operations. Such contracting should not constitute more than half the required equipment or services for any one trip or activity and the permittee must retain operational control of the permitted activity. If equipment or services are contracted, the permittee shall continue to be responsible for compliance with all stipulations and conditions of the permit.

The following is required:

- A. A third party advertisement used to book a trip must clearly indicate that the trip will be operated by the company holding the permit;
- B. Guides and employees must fall under federal and state employment regulations and be listed in the operating plan prior to each operating season. (ie. IRS Form-1099, independent contractor form).
- C. If you are proposing to employ guides or employees who are licensed and/or permitted outfitters elsewhere that must be disclosed at the time you submit their name and information on your guide list.
- D. Written notice must be given to the BLM to use equipment with outfitter markings (company names, logos, etc.) other than those of the permit holder prior to the time of use (hunt, launch, tour, etc.).

#### **V. NON-EXCLUSIVE USE**

- A. Roads, trails and trailheads, or campsites commonly in public use shall not be blocked or enclosed by the permittee.
- B. Public lands will generally remain available on a first-come, first served basis to other commercial and private recreational users.

#### **VI. CONDUCT AND MANNERS**

- A. The permittee is at all times responsible for the actions of himself, his employees, clients and guests in connection with the authorized operations, and shall not cause a public disturbance or engage in activities which create a hazard or nuisance.

- B. The permittee should practice the TREAD LIGHTLY and LEAVE NO TRACE land ethics and inform their clients about these practices and ensure that they follow them.

## **VII. MODIFICATION OR AMENDMENT**

- A. The permittee shall request amendment or modification of the permit to provide for changes prior to issuance of annual operating authorization in: use areas or sites, season of use, service provided, fee structure, or any other changes in operations.

## **VIII. PAYMENTS**

- A. Use Fee Payments: Permit fees are due and payable in advance based on estimated use gross receipts. Payments shall be sent to the Field Office by check, money order or cashier's check, made payable to the "Bureau of Land Management".
- B. Basis for Fee: The annual permit fee shall be three percent (3 %) of total client charges or \$100.00 annual minimum for commercial permits, or \$5.00 per person per day for events whichever is greater. Gross receipts shall be the sum of all payments made by clients for services rendered in connection with the permitted operations, before disbursement to private landowner for use of private land, payment to employees, and any other disbursement.
- C. Periodic Payments: At the Field Manager's discretion, when the estimated use fee is greater than one thousand dollars (\$1,000), a schedule for periodic payments may be arranged.
- D. End of Season Payment: The actual use fee shall be determined from the use reports. Payment should accompany the post-use reports and trip logs due 30 days after the last day of use or as specified on SRP.
- E. Refunds:
  - 1. No refunds of less than ten dollars (\$10.00) will be made.
  - 2. Unless requested in writing all overpayments will be credited for use for the following operating season.
- F. Late Payments  
Late payment of fees may result in additional fee penalties, permit probation, suspension, and/or revocation, and interest and administrative handling charges.
- G. Deductions: Allowable deductions in permit fees shall be agreed upon in advance, and may include costs related to the permitted operations incurred by the permittee for long distance off-site transportation, and off-site lodging, per Handbook H-2930-1.

- H. Discounts for Non-Public Lands use (For Upland Use Only) must be requested and approved prior to use. No discounts are allowed for river related permits.

## **IX. USE REPORTS**

- A. Trip Logs: Trip Logs shall be submitted within 30 days of the authorized use season or as specified on the permit, on a form provided by the BLM, or an approved equivalent. Trip logs shall indicate accurately the dates of use, location, type of use, number of clients, number of staff, vehicles and livestock used, total receipts, and any deductions claimed. Penalty fees may be charged for late reports.
- B. Post Use Report: A Post Use Report shall be submitted as specified or within 30 days of the last day of use authorized or as specified on permit, on a form provided by the BLM, or an approved equivalent. The post use report shall indicate accurately the total number of clients served during the term of the permit, total staff and total use, total receipts and total deductions claimed, discounts for time off public lands, and describe any accidents or injuries occurred, and management problems or concerns. Penalty fees will be charged for late reports.
- C. Late Use Reports: **Late submission of use reports may be cause for action against the permittee**, including late fees, probation, suspension, and/or revocation, and criminal penalties.
- D. Non-Use: Zero use must be requested in writing prior to the issuance of Annual Operating Authorization. Minimum payments still apply. The authorized officer may cancel a permit after two consecutive seasons of non-use. In certain areas covered by Special Recreation Management Plans, travel management plans, or other site-specific plans, special provisions regarding non-use of permits may apply.

## **X. INSPECTION OF RECORDS AND PREMISES**

- A. The BLM and its cooperators, including Colorado Parks and Wildlife (CPW), USDA Forest Service shall at all times have the right to enter the premises located on public land on official business. The permittee shall allow reasonable access to private lands owned or utilized in the permitted operation for purposes related to administration of the permit.

## **XI. SIGNING AND ADVERTISING**

- A. Signs or advertising devices on public land require advance approval on the location, design, size, shape or color, and message.

- B. All advertising shall be accurate and not misrepresent in any way the services or accommodations provided, or the area authorized for use. Brochures and other advertising materials shall include the following disclosure: "All or part of this operation is conducted on Public Lands under special permit from the U.S. Bureau of Land Management".
- C. Official BLM agency symbols may not be used in advertising.

## **XII. CAMPSITES**

- A. Camps may be set up for no longer than necessary, and no earlier than 5 days prior to the first day of use authorized and must be removed within five days after the authorized use period. No year-round, permanent camps may be established on BLM lands; only temporary facilities are permitted.
- B. Camps shall be located to avoid conflict with public road and trail traffic, and stream or lake access, and to the extent possible shall be located out of sight of major trails.
- C. All campsites and temporary improvements shall be as described in the approved operating plan.
- D. All campsite facilities including but not limited to tents, latrines, livestock control facilities, shall be located at least 200 feet from the nearest spring, stream, lake, pond or reservoir unless specifically authorized otherwise.
- E. All campsites must be approved prior to use. Clearances may be required, such as inventories for cultural resources and/or for threatened or endangered species.

## **XIII. CAMPFIRES**

- A. Unless permanent fire rings are designated, open campfires shall be built only in areas free of hazardous fuels. Fire rings or pits shall be set on bare mineral soil. After use, fire rings or pits shall be obliterated and the site rehabilitated. Open fires may be prohibited during periods of extremely high fire hazard by order of the BLM, the applicable county or the State of Colorado.
- B. Campfires shall be completely extinguished when left unattended. The permittee is responsible for all fires started by him/herself, employees, or clients, and may be held responsible for fire suppression costs resulting from wildfire caused by his/her operations.
- C. An axe, shovel, water bucket or extinguisher for fire control shall be available at each campfire.

- D. Wildfire caused by the permitted operation shall be reported immediately to the nearest BLM office. The permittee is responsible for informing employees, clients, and participants of the current fire danger and required restrictions or precautions that may be in effect.

## **XV. LIVESTOCK USE**

- A. Authorized pasture use of livestock is temporary and limited to transportation purposes, and will not establish a priority for future use of the range. Rangeland grazing may be restricted and feed may be required to be packed, all feed supplied as part of permitted operations must be **certified weed free**. The permittee shall prevent localized over grazing and damage to vegetation by permitted livestock.
- B. Construction of permanent fences or corrals is not permitted. Temporary livestock control structures may be erected with advanced approval, including corrals and hitching racks, provided they are dismantled after the use season.
- C. The permittee may be required to pay additional fees for forage consumed by livestock during the permitted operations. This fee will be at the current rate for grazing use.
- D. Livestock shall not be tied to trees for other than short term, temporary stops. Hobbles, pickets, high lines or corrals shall be used to control livestock.
- E. Livestock control structures (corrals, hitching racks, pickets, high lines) must be at least 200 feet from springs, streams, lakes, reservoirs or other water sources. Whatever method of livestock control is used, it will not result in removal or death of the under story vegetation.
- F. Pack stock may be grazed if permitted by the SRP. If electric fences are used, they will be moved every 3 days to a new area. If picket ropes are used, they will be moved every other day to a new area. If high lines are used, their location must be approved in advance.

## **XVI. EQUIPMENT CACHES**

Food and/or equipment caches require advance authorization. When authorized, caches shall be neatly stored out of sight of roads and trails. Food caches must be “wildlife proof.”

## **XVII. RESOURCE PROTECTION**

- A. Aesthetics: Permittee shall protect the scenic and aesthetic values of the public lands used in the operations, and maintain premises on permitted areas to acceptable standards of repair, orderliness, and cleanliness.
- B. Rehabilitation: After camps and other temporary facilities are dismantled, insofar as practical, the area shall be left in a natural state. Reseeding with BLM approved seed mix may be required of any areas disturbed by campsites.
- C. Sanitation: Self contained or pit type toilets/privies, with or without tent coverings, shall be used at all campsites on public land. The permittee will be responsible for establishing a latrine for all permitted camps and for final rehab when the camp is removed. Waste from self contained toilets must be disposed of at a State approved sewage disposal facility. When abandoned, toilet pits shall be covered with a minimum of 12 inches of topsoil and back filled to pre-existing grade. While in use, human waste in pits shall be covered with a layer of topsoil or lime after each individual use.
- D. Trash Disposal: Camps and other permitted areas shall be regularly cleaned and no trash or litter shall be allowed to accumulate. Combustible trash may be burned when campfires are authorized. All non-combustible trash, including but not limited to tin cans, spent brass, glass bottles, foil, and wire shall be packed out. Trash shall not be buried on public land.
- E. Dead animals and their remains shall be disposed of at least 200 feet away from springs, streams, lakes, ponds, campsites, roads/trails.
- F. Waste or by-products of any kind shall not be discharged into any stream, reservoir, lake or pond.
- G. Soils: Permittee shall conduct the permitted operations in a manner which prevents rutting, or soil erosion.
- H. Vegetation Damage/Removal: All operations shall be conducted in a manner which prevents damage to or loss of vegetation cover. Poles may be cut for temporary facilities if these are authorized by permit on public land. Cutting, clearing or defacing of standing trees, alive or dead, or clearing and cutting of shrub/groundcover for any other reason shall require specific advance authorization. When tree cutting is authorized, stumps shall be left no higher than 6 inches above ground level and slash shall be lopped and scattered. A separate permit is required for removal and transportation of woodland/tree products from public land.
- I. Firewood Cutting: Firewood may be cut on public land only for campsite use while on public land, and may not be transported off the public lands without a separate firewood cutting permit. Only dead and down trees shall be cut for

firewood, with stumps left no higher than 6 inches above ground level, and the slash shall be lopped and scattered.

- J. Protection of Public Property: Signs, equipment, markers, fences, livestock watering facilities or any other property found on public land shall not be damaged, destroyed, defaced, removed, or disturbed.
- K. Cultural Resources: All persons associated with operations under this permit must be informed that any objects or sites of cultural, paleontological, and scientific interest, such as historic or prehistoric resources, graves or grave markers, human remains, ruins, cabins, rock art, fossils, or artifacts shall not be damaged, destroyed, removed or disturbed. If in connection with operations under this permit any of the above resources are discovered, the permittee shall immediately stop operations in the immediate area of the discovery, protect such resources, and notify the BLM authorized officer of the discovery. The immediate area of the discovery must be protected until the operator is notified in writing to proceed by the authorized officer.
- L. Wilderness and Wilderness Study Areas (WSA): Use of electric generators, all motorized and mechanized equipment including chainsaws and vehicles is prohibited within a Wilderness and most WSAs. Check with your local office to see if there are exceptions. If supplemental livestock feed is used, cubed, pelletized, or processed feed or **certified weed free hay** shall be used.
- M. Permittee is responsible for knowing where Public Land, Wilderness, and WSA boundaries are and the restrictions that may apply to an area of operation within these boundaries. Maps and information concerning restrictions are available at the local Field Office.
- N. Facility Construction: Construction of permanent facilities or improvements of any kind, including but not limited to roads, trails or structures, is not approved by this permit and shall require separate written authorization.

## **XVIII. PERFORMANCE EVALUATION**

- A. The BLM shall conduct periodic inspections and performance evaluations of the permittee's operations and compliance with the terms, conditions and stipulations of the Permit.

Evaluation Ratings are as follows:

**Acceptable** means that the permittee has generally operated in accordance with the terms and conditions established for the permit

**Probationary** means that the permittee has not operated in full accordance with the terms and conditions of the permit. Corrective action by the holder is mandatory and

continued operation at this level of performance is unacceptable. If this performance level is received 2 years in a row, the authorized officer may suspend or terminate the permit and/or deny future permit applications.

**Unacceptable** means that the permittee has not operated in accordance with the terms and conditions of the permit and cannot be allowed to continue. This performance level will result in suspension or termination of permit privileges as appropriate to the circumstances.

- B. **Violations and Penalties:** Any violation of the permit terms, conditions and stipulations may be subject to penalties prescribed in 43 CFR 2932.40, which may include fines up to \$1,000 and/or imprisonment up to 12 months. Additionally, any such violation may result in permit termination, suspension, or probation. Violations may also be cause for the BLM to deny approval of a Special Recreation Permit or Operating Authorization for subsequent years. If a permit is terminated, permit applications will not be approved for any person connected to or affiliated with the operation under a terminated or suspended permit.

#### **XVIV. CERTIFICATION**

I have read these terms, conditions and stipulations and understand that I must abide by them while performing activities in connection with the permitted operations.

Date \_\_\_\_\_ Signature \_\_\_\_\_

Print Name \_\_\_\_\_

Company Name \_\_\_\_\_

**COLORADO BLM SPECIAL STIPULATIONS**  
**COMPETITIVE, ORGANIZED, AND OFF-HIGHWAY VEHICLE EVENTS**  
*FOR ALL PERMITS*

**Staffing Requirements:**

1. The operating plan will include a section to address event monitoring. The event monitoring section will address how the permittee will accomplish the following: Permittee is in charge of maintaining control of the permitted event area at all times. Permittee will have adequate staff to ensure that all rules are followed. During the event, permittee will provide on-the-ground staff monitoring to ensure that use is confined to areas actually authorized by permit.
2. Permittee is responsible for crowd control, ensuring that the event is orderly, does not endanger bystanders or participants, and is conducted in a peaceable manner to enhance recreation satisfaction and promote the public well being. Road crossings will be identified on the map and flag workers will be used where appropriate.

**Operating Plans:**

3. Permittee will be responsible for implementing the approved operating plan that includes, a medical plan to address response to and transportation of any injured participants or spectators, emergency response staff, level of training of staff, and type of medical equipment on site (ambulance/air ambulance), and a safety plan that includes advising the local sheriff, fire, and emergency medical service of the event.
4. Permittee agrees to reroute and/or relocate use areas to avoid sensitive areas identified by BLM before or during the event.
5. Permittee will mark approved routes, staging areas, parking areas, etc. with non-defacing markers and signs. Permittee is responsible for the prompt removal of these markers and signs immediately upon completion of event.
6. Permittee will monitor all range fence gates opened for the event to prevent passage by livestock and closed immediately at the end of the event.
7. Permittee is responsible for ensuring the safety of all spectators, entrants, vendors, and/or support personnel, and ensuring that all permit actions are in conformance with local, state, and federal health and safety standards.
8. Permittee is responsible for furnishing self-contained chemical sanitation facilities and trash receptacles at locations as necessary, to keep these serviced neat and clean during the event, and to provide for off-site disposal of all refuse and human waste generated from the event, in accordance with all applicable local, state, and federal ordinances, laws, and regulations.
9. Operation and maintenance of all sanitation, food service, water supply systems, and facilities by the permittee or his/her vendors shall comply with the standards of the local department of

health and the United States Public Health Service and have the necessary permits to operate on Public Land.

10. Permittee will provide first-aid/EMT services adequate to meet emergency needs arising from the event, including CPR and medi-vac transportation for hospital care.

11. At the conclusion of the event, all trash and evidence of the event will be removed by the permittee and inspected by the Field Manager, or delegated authorized personnel, to meet the specifications established in the environmental document.

12. Pit areas will be open to authorized event participants and pit crews only. Permittee will provide a list of authorized personnel and participants who are permitted within each pit area. Storage areas for pit supplies will be identified on the map.

13. Spectator locations, and distances from track. These areas will be identified by the use of snow fence or ropes, road delineators, setbacks and personnel to monitor said areas. Spectator viewing areas will be identified on attached map. The Event Operation Plan shall clearly identify in detail how spectator's safety will be provided for and what control measures will be utilized. Permittee must establish a safe distance for spectators and set speed limits in pits and other sensitive areas.

14. The permittee shall be responsible for clean-up and remediation in the event of an accident or mechanical failure resulting in the spillage of fuels, lubricants, coolants, hydraulic fluids, or other petroleum-based or synthetic organic compounds. Tarps are required under vehicles in the pit area to aid cleanup in the event of a spill.

15. All pits must have the equivalent of a UL approved two (2) 10-lb. ABC fire extinguisher at all times. Extinguisher(s) must be manned during all pit stops. This capability may be accomplished using fire extinguishers of any combination (minimum 5-lb. extinguisher) that equals 20 lbs. (i.e. two 10 lb., four 5 lb.). If 5 LB extinguishers are to be utilized, then the pit crew must man two fire extinguishers and be at the ready. All pit fire extinguishers must have current (less than one year old) seal in place, and be fully charged.

16. Permittee will provide the BLM with a medical plan to address response to and transportation of any injured participants or spectators. This plan will include number of emergency response staff, level of training of staff, and type of medical equipment on site (ambulance/air ambulance).

17. Welding and use of open flames will be monitored by permittee and confined to areas void of vegetation to prevent the ignition of vegetation in the surrounding areas.

**Communication:**

18. Permittee will conduct a mandatory participant meeting where all participants will sign in. If a participant is not signed in, they will not participate in the event. This meeting will be documented. Key personnel and procedures will be identified such as medical, safety and incident command individuals. In case of an incident, permittee will be considered the key

contact for Law Enforcement, Sheriff, BLM and event organizers. If permittee chooses to designate another individual for this duty the operation plan must be amended and signed to reflect this change. This contact will have the authority to stop the race if necessary and will be in radio or phone contact with event organizers.

19. Permittee is responsible for ensuring that participants do not drive off designated use areas and/or course routes; participant and spectator use will be restricted from sensitive areas.

20. Permittee will take all reasonable measures to inform other recreationists in the area of the event and associated temporary road restrictions, including publication of notices to this effect in the local news media.

21. Permittee will take all reasonable measures to ensure that entrants, spectators and casual users attracted by the event will not harass wildlife or livestock in the vicinity, including publication of notices discouraging such actions in the local news media.

22. State and local law enforcement will always be advised of upcoming events. Permittees are required to submit communication and safety plans that include advising the local sheriff, fire, and emergency medical service of the event.

23. Permittee will advise all spectators of current fire restrictions and regulations in effect. Special emphasis should be placed on any prohibition of smoking and campfires using solid fuels (wood, charcoal, etc).

**Notifications:**

24. Permittee is responsible for ensuring that all authorized motorized use conforms to the Conditions of Use set forth in 43 CFR Subpart 8341.1.

25. Nothing in this permit will be construed as a license for the permittee, employees, or clients to use areas of the public lands which are otherwise limited or closed (e.g., limited or closed off-highway vehicle designation areas).

26. State and local laws and ordinances apply to all BLM-administered public land, subject to overriding federal law. This includes, but is not limited to, laws and ordinances governing (a) operation and use of motor vehicles, aircraft, and boats; (b) hunting and fishing; (c) use of firearms; (d) injury to persons or destruction of property; (e) air and water pollution; (f) littering; (g) sanitation; and (h) use of fire. See 43 CFR 8341.1(d)

27. The Field Manager reserves the right to postpone or cancel the event if environmental conditions develop in which the event would subject the land to substantial resource damage or the public to unacceptable risk. These would include factors such as heavy rains, flooding, early thawing, etc.

28. Permittee shall protect the scenic and aesthetic values of the area under permit and the adjacent lands while exercising privileges granted during setup, operation, and maintenance of

the permitted operation. When facilities for the event are dismantled, the area should be left in a natural state.

29. Permittee will restore any resource damage from the event as specified by the Field Manager.

30. Permittee assumes responsibility for coordinating the event with all adjacent landowners and securing access needed across privately owned lands, ensuring that trespass does not occur.

31. Proof of insurance shall be provided at least 30 days prior to the event. Insurance shall be consistent with requirements stated in the Colorado BLM Special Recreation Permit information booklet or as amended by the Field Manager.

32. All event officials will receive a copy of applicable stipulations prior to competitive event(s). Permittee will ensure that the “Additional Standard Stipulations for Competitive and Off-Highway Vehicle Events” are posted on the event promoter’s website and provided in participant material.

33. Permittee, entrants, and/or spectators will not interfere with other valid uses occurring on the public land such as grazing, mining, and other recreational uses.

34. BLM reserves the right to revoke a permit for reasons such as, but not limited to, noncompliance with stipulations (before and/or during the event), failure to provide services specified in the operating plan, or untimely permit reporting.

35. Permittee agrees to make all relevant books, documents, papers, and records of his/her operation available to BLM upon request (as outlined in 43 CFR Subpart 2932.55) for analysis by qualified representatives of BLM and other agencies authorized to review BLM’s permitting activities.

36. Permittee shall post a copy of the authorizing permit in plain view where all clients and BLM, DPOR, and CPW employees have the opportunity to read it.

37. Permittee will notify BLM immediately of any accident resulting in loss of life.

**Certification:** I have read these terms, conditions and stipulations and understand that I must abide by them while performing activities in connection with the permitted operations.

Signature

Print Name

Date

**Attachment 2**  
**DOI-BLM-CO-N010-2014-0023-DNA**

**ADDITIONAL TERMS, CONDITIONS AND STIPULATIONS**  
**FOR ALL PERMITTED ACTIVITIES**

1. Over the snow vehicles will not be permitted in snow depth less than 2 feet.

Certification: I have read these additional terms, conditions and stipulations and understand that I must abide by them while performing activities in connection with the permitted operations.

Signature

Print Name

Date