

Oh Be Joyful Campground Federal Lands Recreation Enhancement Act Site Business Plan



**USDI Bureau of Land Management
Gunnison Field Office**

February 2016

I. Fee Site Project and Area Description



Oh Be Joyful Campground

The purpose of this Business Plan is to propose a user fee for campers at the Oh Be Joyful Campground (OBJ) near Crested Butte, Colorado. The BLM would like to charge an expanded amenity fee for camping at this popular campground. For decades camping has occurred here in a mostly unregulated manner. Although it was considered “dispersed” camping, in fact it was concentrated use occurring in a small area along the Slate River with many impacts to resources. Over the years, roads became more impacted, river banks eroded, tree roots were exposed from concentrated tent use as well as a proliferation of rock fire rings and impacts to vegetation and soils have occurred. The BLM responded by adding picnic tables, fire grates, signs and a vault toilet.

The Federal Lands Recreation Enhancement Act (FLREA) requires a Business Plan to ensure “recreation fee revenues are part of a well-researched operating plan that has been vetted through a public process.” Additionally, 85% of the revenue collected must be used for recreational related facilities, services and programs related directly to visitor enjoyment, access, health and safety including repair, maintenance and enhancement of recreation projects; visitor information/services and signs; habitat restoration (recreation-dependent); law enforcement; and direct operating costs associated with collecting the fee.

Under 16 USC §6802 (g) (2) (A), FLERA states that in order to charge a fee to the public for the use of a developed campground at least a majority of the following must be provided:

- (i) Tent or trailer space
- (ii) Picnic tables
- (iii) Drinking water
- (iv) Access Roads
- (v) The collection of a fee by an employee or agent of the Federal land management agency
- (vi) Reasonable visitor protection
- (vii) Refuse containers
- (viii) Toilet facilities
- (ix) Simple devices for containing a campfire.

Designated sites at OBJ currently provide for six of these nine items. Overflow sites currently provide for five of these items.

Concerning Recreation Management, the 1993 Resource Management Plan states under Alternative E (the Preferred Alternative) that, “The remainder of the Planning Area would be managed for extensive recreation use within the Gunnison Extensive Recreation Management Area (ERMA). Small scale overnight facilities would be considered for a tract on the Slate River (*i.e. referring to OBJ*).” The ERMA consists of all public lands not located within any of the three Special Recreation Management Areas. It

further mentions that, “Facilities and resources in the ERMA that receive more use than others and have good potential include...Slate River Recreation Site (popular with campers and fishers (sic) anglers).”

Under the Preferred Alternative regarding recreation impacts on Fishery Resources (Aquatic Habitat), it further states, “The construction of recreation facilities and subsequent use in or adjacent to, fishery streams would cause the deterioration of habitat quality through vegetation removal and sedimentation. The areas affected by such development would be less than 50 acres.”

Finally within Management Unit E-16 (37,616 acres) in regards to Recreation Management it states, “The Slate River area would be considered for the development of a campground.”

The **Oh Be Joyful Campground** is situated along the Slate River, approximately five miles northwest of the town of Crested Butte, Colorado – accessed from Gunnison County Road 734. The site is administered by the Gunnison Field Office (GFO) within the Southwest District of the Bureau of Land Management (BLM). It is located in the 3rd Congressional District of Colorado.

Description of the Recreation Area

Along the Slate River valley, the BLM manages 620 acres of land. Near the confluence of Oh-be-joyful Creek and the Slate River is a 100 acre zone that contains a campground called Oh Be Joyful (OBJ). A dirt access road heads downhill (southeast) from County Road 734 into the site. The campground has fourteen developed sites (with picnic tables and fire grates) and about 68 overflow/informal camping sites: places where visitors may park and/or pitch a tent, and build a fire in a rock fire ring. The campground currently has an access road, parking, vault restroom, and information/bulletin board. Currently, the Field Office provides two additional portable toilets due to the large volume of people using the site. OBJ Campground is located on the Slate River and the camping area is divided by the river. People can access the west side of the campground via a low water crossing during lower flows. The west side of the campground is inaccessible when the river has higher flows, which is usually during spring runoff.

Natural Resources, Features &/or Attractions

The Slate River flows southeast from the Ruby Range (West Elk Mountains), a series of 12,000+ foot peaks that run north and south. This river runs through the campground, which is located in a spruce-fir-lodgepole pine forest. Just south of the campground Oh-be-joyful Creek runs about six miles east through the Raggeds Wilderness, continues through BLM lands and then joins the Slate River just east of BLM property.



Slate River

Use at OBJ has steadily increased and it has become a sought-after destination for overnight campers. OBJ also sees substantial winter use in the form of xc-skiers and Alpine Touring (AT) skiers. In spring the waters of Oh be-joyful Creek and the Slate River attract numerous skilled kayakers who paddle the area’s many waterfalls and Class III-V rapids.

Creek boaters from around the United States and the world travel here to take on the waterfalls. In 2015, a kayak race was held on the creek for the first time. Other visitors start camping at OBJ by late

May to early June, as water levels drop and the Town of Crested Butte starts the weekend festival season. Many people come to OBJ to enjoy camping next to the calming waters of the Slate River. Being so close to town, they may also attend the many local festivals. Campers at OBJ also participate in a variety of recreation activities such as hiking, mountain biking, off highway vehicle use, playing in the river, fishing, wildflower photography, etc.

Management Issues

Although the campground only has fourteen developed sites, there are about 68 overflow camping sites - places where visitors can park and/or pitch a tent - in and around the campground. This use causes additional resource damage (impacted vegetation, littering, sanitation issues, damage from off-road use and parking, etc.) due to the high numbers of campers. There are sanitation concerns as the site's toilet capacities (one vault toilet) are often surpassed. Until 2013, there was no BLM law enforcement presence to enforce length-of-stay limitations and other resource regulations. There are presently no commercial tent campgrounds within or in close vicinity to the town of Crested Butte.



Other issues include lack of vehicle access to the south end of the campground across the Slate River (a sometimes dangerous river crossing during high spring flows or through deep holes that can develop later in the season); no foot access across the river without wading; no trash collection; lack of potable water; and eroding river banks adjacent to campsites and trails.

The Oh Be Joyful campground is also located within an active cattle grazing allotment. Visitors experience conflicts with cattle that wander and stay within the campground. Steps will be taken to work with the permittee to develop grazing management practices that minimize conflict with campers and perhaps fence off the campground itself.

Crossing the Slate River Camping at OBJ has a higher demand than available via the developed campsites. The BLM is struggling with public need versus resource protection in the Slate River drainage. One concern of implementing new camping fees is possibly displacing the concentrated overflow camping around OBJ, only to create additional impacts in other locations on BLM or USFS lands.¹ Our goal is to manage camping here to create a positive, healthy experience for the user, yet minimizing resource impacts to the larger Slate River area.

The BLM is currently making improvements at OBJ by providing additional portable toilets each summer, adding picnic tables, removing hazard trees and replacing signs and numbered posts. Plans to designate and relocate a final number of campsites (includes more picnic tables and fire grates), improve/delineate parking spaces, improve the access road, providing another vault toilet, build a group campsite, etc., could commence in 2016 and construction could begin by fall or 2017.

¹ BLM law enforcement has been enforcing length of stay regulations since 2013 at OBJ

Partnerships

The BLM is currently partnering with the Crested Butte Land Trust which borders BLM to the south and east of Oh Be Joyful. The purpose of this partnership is to provide land and facility maintenance and public information to enhance land management and visitor services in the Upper Slate River watershed.

The BLM is also partnering with the Upper Slate River Watershed Coalition to help improve water quality issues along the Slate River. One issue brought to the forefront by this group is human waste and water quality in high visitation areas along the Slate River: Oh Be Joyful is one of their main areas of concern. In 2014-15, the BLM and other partners pooled money to rent portable toilets to install at OBJ and other areas along the Slate River.

In 2015, BLM utilized a graduate student at Western State Colorado University to carry out maintenance and gather visitor information. The BLM also purchased a solar trailer to assist with electrical power needs for a future campground host.

Contact Person

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II. Visitor Demographics (Market)

In a 2012 BLM Recreation Area Survey,² 77% of respondents were male and 23% female. People under the age of 21 comprised 1% of the respondents; ages 22-40 comprised 47%; 44% were from age 41-60 and 21% were 61 years and older. Out of 81 groups, 83% were comprised of people 18 or older and 21% of groups contained children (from 1-5 in number) under age 12.



Oh-be-Joyful Creek kayaker

The majority of people that camp at Oh Be Joyful are not from the Gunnison Valley. Although traditional past use would allude to visitors (or local seasonal residents) seeking a place to camp without paying a fee, many areas on USFS lands are located near Crested Butte that are currently utilized for dispersed/non-fee camping opportunities. Because of current and projected facilities and attributes at Oh Be Joyful, we believe that within a few seasons after implementation, fee compliance would likely be high. Since 2014, a donation tube was placed at the campground and steady contributions have come in.

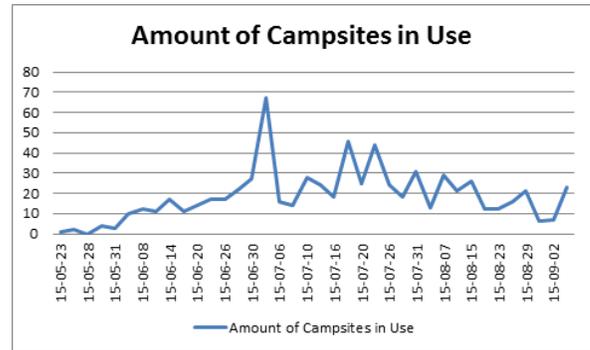
There are no known Native American access issues or rights associated with this area.

² University of Idaho Park Studies Unit BLM survey (125 participants) – A copy is available on the Gunnison Field Office website

III. Recreation Use

Camping, fishing, horseback riding, sight-seeing, hiking/walking, swimming, non-motorized boat use, rock-climbing, driving for pleasure, bicycling, bird-watching, and motorized recreational use were among the many activities listed by visitors in the aforementioned 2012 survey. 30% of those interviewed came to camp, 80% hiked area trails, 22% were sightseeing, 14% picnicked, 19% drove for pleasure, 17% went biking, and 12% watched wildlife or went bird-watching.³

Traffic counter data from 2012 and again in 2015 showed approximately 50,000 people used this recreation site annually from May 15 to Sept 15. Preliminary results from a 2015 monitoring survey shows approximately 50% of the visitation to OBJ is overnight use and that an average of 61 tent/camper units were set up on weekends and 26 tent/camper units on week days with a maximum of 147 tent/camper units on a busy holiday weekend.



Visitors are also attracted to viewing the numerous waterfalls on Oh-be-joyful Creek having received national attention in local press, online blogs, [YouTube](#) and national publications such as [Outside Magazine](#) and river guidebooks.

During weekends, local events⁴ in Crested Butte and holidays, large numbers of campers utilize the area. Future use levels would be expected to increase as recreation tourism continues to be a strong indicator of visitation. In the last three years BLM staff has noted a significant increase in overnight use.



Cross-country skiers enjoying winter trails

IV. Financial Analysis (Costs and Revenues)

Please see Attachment A: Revenue/Expenditure Worksheet for a detailed analysis of how costs and revenues were calculated. Revenues collected will be used to provide maintenance, purchase picnic tables, posts, signs, metal fire grates, fence materials and bear boxes, build an additional toilet,

³ Percentages do not equal 100 because visitors could choose more than one activity.

⁴ Several hundred people at one time have been observed by BLM staff at OBJ during Crested Butte festival events such as Vinotok, 4th of July, Bluegrass Festival, Wine Festival, Wild Flower Festival, etc.

construct tent pads where needed, pump vault restrooms, maintain/improve roads and parking areas, erect barriers, and provide for a campground host.

Costs

▪ **Anticipated Fee Collection Costs**

Additional staffing needs are not currently anticipated. Infrastructure needs and start-up costs for implementing this fee proposal would include some new directional/information signs, campsite markers/posts, and a metal kiosk fee station with an envelope dispenser. Providing a campground host might reduce the projected amount of time and costs needed by assisting with fee compliance checks, visiting campsites daily and asking campers to pay, without actually handling any money. (Please see Attachments A & AA for details)

▪ **Actual Operating Costs**

The estimated cost of maintaining and patrolling the campground is approximately \$25,764 per year (19-week season). This includes labor (personnel costs for bi-weekly maintenance & fee collection), supplies & materials, replacing/repairing equipment (picnic tables, signs, etc.), transportation costs, renting portable toilets, and pumping the vault 2-3 times (minimally) a season.

▪ **Overhead Costs**

Management costs are generally covered by Management of Lands & Resources account (MLR) funding of the applicable program areas. In FY 16 it is estimated that management/overhead costs would be about \$6,435.

▪ **Compliance-Enforcement Capability**

The BLM LE Ranger (law enforcement) has patrolled the campground 2-3 times weekly throughout the summer season. For a 19-week season, their costs would be \$8,765 (labor) plus \$1,715 for vehicles. Other BLM employees would be there at least twice during the week (M-F) for cleaning and compliance checks. In 2015, a WSCU graduate student performed maintenance several times a week. If a volunteer campground host was utilized, the host could perform much of the daily maintenance. Fee collection would still be conducted by two BLM personnel at least twice a week and they would offer any needed assistance to the host. One of these visits would need to be coordinated with the LEO for collections.

▪ **Security Measures**

Fees would be deposited in a pipe safe that is currently onsite and used for donations. There is no electricity onsite. A solar-powered light would be installed. Only a designated fee collection officer would be authorized to remove funds from the pipe safe and two people would be present to do so.

• **Future Improvements**

Planned improvements such as adding picnic tables, metal fire grates, additional restroom(s), constructing tent pads, providing bear boxes, road and parking improvements, etc. at OBJ campground would increase maintenance costs. As picnic tables and/or metal fire grates are added to an overflow campsite, the fee would be increased to \$10/site/night to ensure consistency. If water is provided for campers, all sites would increase by \$5/night (overflow site = \$10/night; designated site = \$15/night; group site = \$35/night). In 2016, through an Environmental Assessment and planning effort, the BLM will determine how many total sites will be allowed in the OBJ campground, where they will be located and what facilities and development will occur in a detailed recreation site development plan. It's estimated that a total of 50-70 campsites (total) will be established. An analysis of the effects of the site plan on resources will be addressed in an Environmental Assessment.

Revenues

Proposed Fee Structure:

- \$10/night fee for sites with picnic tables and campfire containment devices (8 people/2 tents).
- \$5/night fee for overflow sites with campfire containment devices (8 people/2 tents).
- \$30/night fee for proposed group campsite (site designed for 9-25 people).
- Shared amenities for all sites include: access road, toilet facilities, information kiosk, tent space, fire containment device, reasonable visitor protection and parking.
- As a picnic table &/or a metal fire grate is added to overflow sites, these sites would become designated sites and be charged \$10/night.
- If potable water is provided, all designated sites would increase by \$15/night

Fire containment devices are defined as either a metal fire grate or a rock fire ring. As previously stated, as infrastructure improvements are made at OBJ, overnight fees will be charged accordingly for campsites. If this fee proposal is approved, dispersed camping would no longer be allowed at the OBJ Campground and the surrounding area (~100 acres). The BLM feels a fee is necessary for the entire OBJ area, or additional “unapproved” camping spots within and around the campground would continue to increase, leading to more resource damage and associated issues.

The BLM is currently developing a recreation site plan for the OBJ Campground and the surrounding area. The planning process will begin in 2016 and implementation could begin soon afterwards. The BLM will examine the need for: additional roads, realignment of and/or road improvements, parking areas, a footbridge, additional campsites (including group sites), retaining or eliminating the river crossing, additional toilets, signage and to address concerns regarding hydrology, forest health, livestock grazing and other pertinent issues.

Fees would be paid by campers using a self-serve method, placing a fee in an envelope and then into a pipe safe. Envelope stubs would be attached to a site post at each campsite. BLM employees would collect fees twice per week. BLM would follow standard collection/remittance and deposit guidelines and procedures as described in H-2930-1 and BLM’s Collections Reference Guide.

At this time, the Gunnison Field Office is not planning to use the National Recreation Reservation System to reserve campsites but may consider doing so in the future.



Typical Overflow Campsite

- Anticipated Future Fee Revenues (Expanded Amenity Fee)
 - Based on an initial 26 designated sites and 30 overflow sites, minimum amounts collected would be expected to be about \$18,320 in 2016 increasing to \$23,206 over a five year period (anticipating that compliance would rise from 75% initially to 95% after five years). If a campground host were utilized for maintenance, then some salary could be saved previously used by seasonal BLM employees and become additional revenue. (See Attachment A: Revenue/Expenditure Worksheet)
 - Senior Pass and Access permits will be accepted as discounts for campers.

- As picnic tables are provided at overflow sites (i.e. become designated sites), revenues would increase.
- Aggregate Effect of Proposed Fees on Users and Service Providers
 - We believe that charging a fee at OBJ will increase the appreciation of the facilities provided and the value of the natural resources for visitors at this site. It will decrease vandalism, littering, discourage people who are living illegally on public lands and create a better sense of stewardship for the natural resources along the Slate River.
 - There would be no net effect on other service providers in the area, since the other campgrounds are in either different drainages, provide unrelated services, or located long distances away. The campground would offer no competition to the commercial campground located in the town of Crested Butte, because it is only for RVs and does not allow tent camping.

V. Comparable Market Value Assessment

In 2015, five USFS Concession campgrounds and one City of Gunnison Campground were compared to OBJ. There are no private campgrounds with similar amenities in the area. Of the six campgrounds compared all had vault toilets, picnic tables, fire rings, trash service, access roads and parking and three had drinking water.

Campground/Site Name	Agency or Private?	Overnight Fee Charged?	Number of Campsites	Vault Toilet	Drinking Water	Picnic Tables	Fire Containment Device	Trash Service	Showers, Store, Laundry, playground, etc.	Flush Toilets
Oh Be Joyful	BLM/Government	No	~82	Yes	No	Yes (designated sites)	Yes	No	No	No
Cement Creek	USFS/Concession	\$14	13	Yes	No	Yes	Yes	Yes	No	No
Gothic*	USFS/Concession	\$12	4	Yes	No	Yes	Yes	Yes	No	No
Lake Irwin	USFS/Concession	\$16	32	Yes	Yes	Yes	Yes	Yes	No	No
Granite	USFS/Concession	\$12	6	Yes	No	Yes	Yes	Yes	No	No
Almont	USFS/Concession	\$10	10	Yes	Yes	Yes		Yes	No	No
Gunnison City Mountain Park	City of Gunnison	\$7	10	Yes	Yes	Yes	Yes	Yes	No	No
Crested Butte RV Resort*	Private	\$52 - \$67	18	No	Yes	Yes	Yes (one communal pit)	Yes	Yes	Yes

Proximity to project area: 10-20 miles distance

Price range: Of the 6 examined campgrounds (white background) overnight rates ranged from \$7 to \$16 making the average rate \$11.83.

Selected fee and method: \$10 (Fair Market Value) for designated sites and \$5 for overflow sites; \$30 for group sites.

**Sites closest to Oh Be Joyful & town of Crested Butte*

VI. Rationale for New Fees

- Reasons for Implementing Fees

- Improve public health by providing more toilets, drinking water, fire rings, and picnic tables
- Improve the overall management of the campground
- Continue/increase facility maintenance
- Better protect water quality, vegetation and other natural resources
- Increase visitor resource compliance
- Create an enjoyable, high-quality/equitable experience for all visitors
- **Results in Not Implementing the Fee Change**
 - Human waste issues would lead to unacceptable impacts to water quality and public health issues
 - Reduced maintenance of the campground facilities, or even closure of some facilities in lean budget years
 - Aging infrastructure would continue to deteriorate as use already exceeds capacity
 - Human-caused impacts would notably increase as well such as littering, erosion, vegetation damage, vandalism, etc.
 - Due to high visitation and projected increases in recreation tourism, human health and safety could be adversely affected



VII. Objectives for Use of Fee Receipts

Fees collected will enable the BLM to make numerous improvements. MLR account funds (Congressional allocations for BLM), grants and partnerships will all be utilized to continue to provide services and make improvements to the OBJ campground. Listed below is a prioritized list of many of the proposed enhancements:

- install, repair or replace equipment (picnic tables (\$30,000), fire grates (\$11,000), signs/kiosks (\$9,000), barriers (\$1,000), bear boxes (\$45,000), etc.);
- concentrate campsites in appropriate areas;
- continue pumping the vault toilet (\$1,200-1,800/year);
- continue to rent portable toilets for peak periods (\$1,500/year) and leverage funds to purchase/install an additional permanent vault toilet (\$25-60,000);
- install a fence to eliminate cattle in campground (\$20,000);
- provide a map and better visitor information for a new kiosk (\$4,800);
- perform additional (more frequent) maintenance such as cleaning restrooms and fire pits, picking up trash, etc.;
- drill a well and provide a hand pump for potable water (\$30,000);

- better maintain the access and campground roads (\$2,000/year);
- mitigate/reduce stream bank erosion and impacts to plants and soils (\$5,000);
- provide a stipend for a campground host;
- and educate visitors regarding mission and resource-related information.

Please see Attachment A (Fee Revenue) & AA (Non-Fee Revenue): Revenue Expenditure Worksheets

VIII. Social/Economic Impacts

The overall effects of charging fees would be to improve the social conditions of the campground and visitor experiences. People who pay for lodging or a service tend to value the place (its intrinsic worth) and its amenities further. The proposed fees to be charged are at or below similar public and private campgrounds in the area. Campers would benefit from improved maintenance, the presence of campground hosts, additional facilities (such as a second vault toilet) and possibly future amenities (a footbridge, potable water, dumpsters, etc.).

There are still vast areas on both the BLM and USFS where people can camp for free without any services/amenities provided. The Gunnison Field Office has almost 600,000 acres available for dispersed camping and only 3 other campgrounds where fees are collected.

One social impact of charging a fee at OBJ is the displacement of people living illegally on public lands. It's anticipated the public who do not wish to pay a camping fee can disperse camp on BLM and U.S. Forest Service lands in the Crested Butte area. The U.S. Forest Service is concerned that charging a fee will force campers to other nearby dispersed campsites on the Gunnison National Forest. Crested Butte and Gunnison County are acutely aware of this issue. The town of Crested Butte is presently constructing affordable housing in Crested Butte. The City is also considering the construction of a campground on the east side of town.



Visitors who have used this campground in the past would have an economic impact of having to pay for a campsite. A fee could influence some campers to go elsewhere to seek a free campsite (i.e. dispersed camping w/o any facilities) and create additional resource impacts elsewhere.

IX. Visitor Feedback Mechanisms

The Gunnison Field Office provided a process for campers to comment and leave opinions about the proposed fees at the campground (a poster placed on the campground bulletin board encouraged camper feedback and listed ways to contact the BLM). Public comments were invited via news releases in several newspapers. The fee proposal was also posted on our Field Office website and office public bulletin board.

X. Public Participation

The Gunnison Field Office has:

- Posted a notice on the OBJ campground bulletin board inviting visitor comments
- Held informal discussions with campers in 2011 and 2015 who were generally favorable to the concept of charging fees
- Issued news releases to local papers and media
- Met with Gunnison County commissioners
- Placed the notice on the GFO-BLM website and office public bulletin board
- Made notifications to our community partners and appropriate organizations
- Posted notices in local (Crested Butte and Gunnison) bike and outdoor shops to solicit public involvement in the fee proposal decision

The results are summarized below:

BLM received 10 comments from scoping. Seven respondents supported the fee proposal; one was neutral (a reporter), and two parties did not specifically support the proposed fees, but neither did they voice specific opposition.

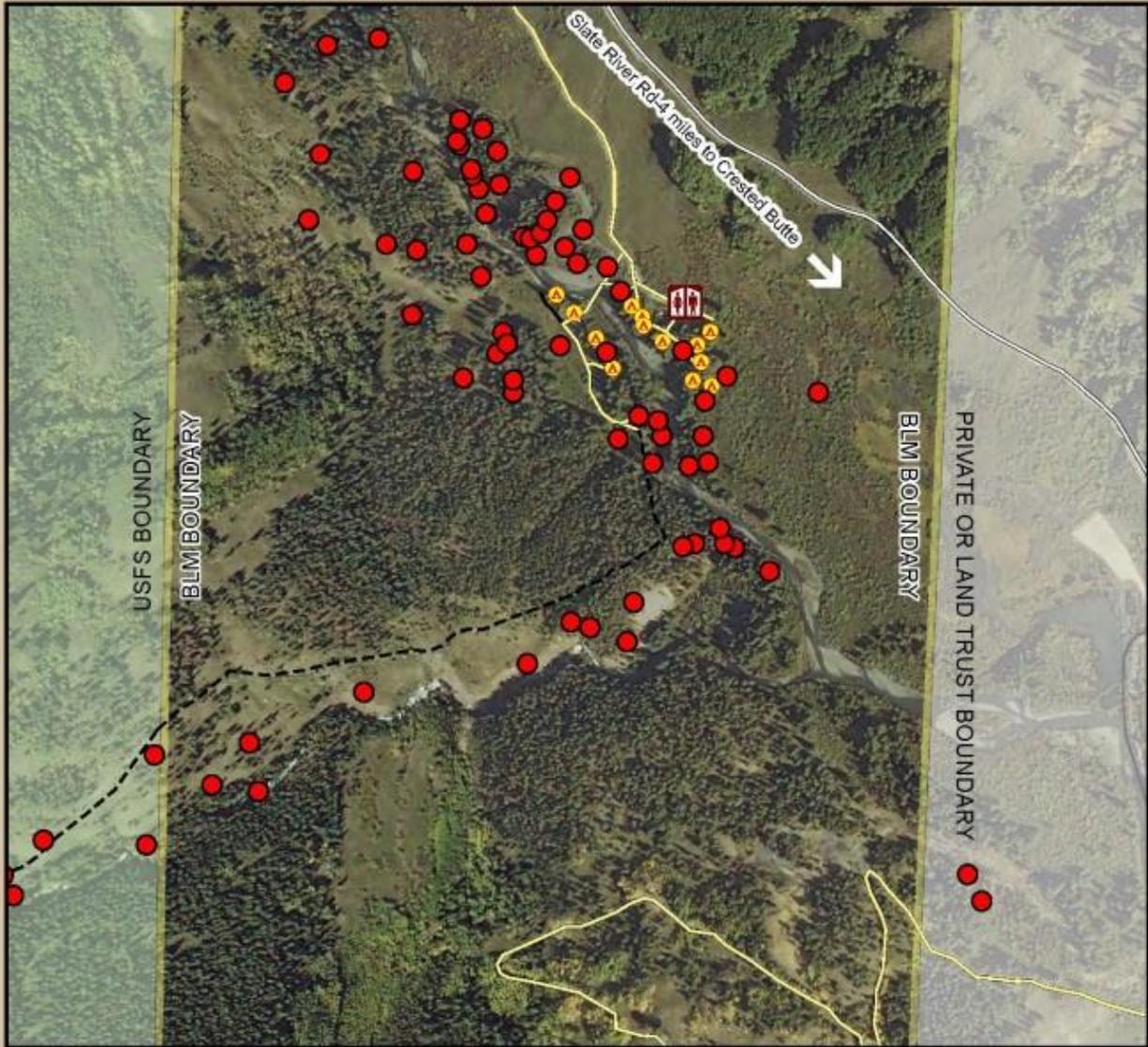
- 1) Respondent supported fees; noted that campground needs major attention; camping should be allowed only in designated sites; need bridge in future, more permanent toilet facilities; and that partnerships should support improvements and operation expenses.
- 2) Improvements are much needed; supported fees for camping to make improvements; prohibit dispersed camping.
- 3) "Implementing a managed, designated campground at OBJ has been a necessity for several years"; mentioned partnerships to help support the costs of managing the campground.
- 4) "I definitely support fees and tighter regulation."
- 5) "I strongly support your efforts to improve the Oh-Be-Joyful campsite area. I believe it is entirely reasonable to make some needed improvements to the campground and to help finance these improvements and future utilization of the site, through imposition of an overnight user fee of \$10 per night." They also stressed other partners should help fund improvements & maintenance.

- 6) This respondent stated that there were serious implications of charging a fee and mentioned concerns with reservations, road improvements, administrative costs, law enforcement, handling of revenue, displacing campers elsewhere, etc. They encouraged financial partnerships to address needs so that fees might not be necessary. They did not specifically support the fee proposal or come out against it.
- 7) This respondent was a newspaper reporter and had a list of questions that we provided answers for.
- 8) Respondent fully supported fee, stated that campground needs more patrol and oversight. Said proposed fee was too low...should be \$15 to \$20.
- 9) Respondent said, "\$10.00 per night is a 'hell of a deal' for this campground - \$17.00 sounds better to me." Has seen campground change from the 1970's to present.
- 10) One respondent called by telephone to ask questions. They did not (at this time) specifically express support for/nor against fee proposal. They reminded BLM that a majority of the amenities must be provided in order to justify charging a fee under the Federal Lands Recreation Enhancement Act subsection (g) (2) (A).

Each year the Gunnison Field office will prepare an annual FLERA report on this campground (and other Field Office campgrounds) and release the report to the media as well as post it on our website. The report will include visitation numbers, amount of fees collected, what the fees were spent on and improvements made to the campground and/or facilities.

Visitors will have opportunities to comment by leaving their suggestions. The tear-off portion of their recreation fee permit envelope (Reference 36 CFR 71) has a "Suggestions for Improvements" lined section for comments and tells visitors to drop their suggestions in the box provided. The GFO would add a Comments/Suggestion box to the kiosk/fee area.

Oh Be Joyful, Campsite Inventory Sept 2015



Attachment A: Revenue/Expenditure Worksheet

USFS/BLM & Colorado RRAC Form

Form Updated on 4-29-08

Oh Be Joyful Campground		Assuming a 13 week season = 91 days			
Annual Fee Revenue	FY 2016 Final Total	FY 2017 Final Total	FY 2018 Projected	FY 2019 Projected	FY 2020 Projected
Site or Pass Type					
Campground Fees (26 Designated sites)	\$13,055	\$13,926	\$14,796	\$15,666	\$16,537
Campground Fees (30 Overflow sites)	\$5,265	\$5,616	\$5,967	\$6,318	\$6,669
Total Annual Revenues (Estimated)	\$18,320	\$19,542	\$20,763	\$21,984	\$23,206

\$10/site x 26 designated sites x 91 days = \$23,660 w/ full compliance (26 sites x ~4 persons/site x 90 days = 9,360 campers/season)

Will estimate that 65% of designated sites are full on weekdays & 95% on weekends

\$5/site x 30 dispersed sites x 91 days = \$13,650 w/ full compliance

~40% of dispersed sites full/weekdays & 80% full on weekends for ~13 week camping season = \$8,424 maximum collection possible

Note: Insert zero in cells with no value

Oh Be Joyful Campground & Day Use Fee Area					
Annual Fee Expenditures	FY 2016 Final Total	FY 2017 Final Total	FY 2018 Projected	FY 2019 Projected	FY 2020 Projected
Operations/Visitor Services:					
Personnel	\$1,264	\$1,277	\$1,290	\$1,303	\$1,316
Vehicles	\$1,617	\$1,657	\$1,698	\$1,740	\$1,828
Equipment					
Materials & Supplies					
Misc.					
Subtotal	\$2,881	\$2,934	\$2,988	\$3,043	\$3,144
Collections:					
Personnel (2 compliance checks/week)	\$3,517	\$3,552	\$3,588	\$3,624	\$3,660
Vehicles					
Equipment					
Materials & Supplies (envelopes, etc.)					
Misc.					
Subtotal	\$3,517	\$3,552	\$3,588	\$3,624	\$3,660
Capital Improvements:					
Personnel					
Vehicles					
Equipment (Infrastructure)	\$10,000	\$9,900	\$11,400	\$12,300	\$13,700
Materials & Supplies (signs, posts, etc.)					
Misc.					
Subtotal	\$10,000	\$9,900	\$11,400	\$12,300	\$13,700
Safety/Security/Law Enforcement:					
Personnel					
Vehicles					
Equipment					

Materials & Supplies (Solar Light at fee station)					
Misc.					
Subtotal					
Annual Maintenance:					
Personnel					
Vehicles					
Equipment					
Materials, Supplies, Services	\$1,200	\$1,800	\$1,200	\$1,800	\$1,200
Misc.	\$1,200	\$1,200	\$1,300	\$1,300	\$1,400
Subtotal	\$2,400	\$3,000	\$2,500	\$3,100	\$2,600
Deferred Maintenance					
Personnel					
Vehicles					
Equipment					
Materials & Supplies					
Misc.		\$2,000		\$2,000	
Subtotal					
Total Expenditures	\$18,798	\$19,386	\$20,476	\$22,067	\$23,104

All Sites

Sites (#)	Proposed Fee	Season length (days)	Maximum Possible Funds Collected
26	\$10	91	\$23,660
30/56	\$5	91	\$13,650

Overflow Sites

Figure 30 sites on a regular basis, 13 week season equals 91 days

12 sites are full on weekdays (30 x 40%)

24 sites are full on weekends (30 x 80%)

12 sites x 5 days x \$5 = \$300/week

24 sites x 2 days x \$5 = \$240/week

\$540/week for dispersed sites

\$540 x 13 weeks equals **\$7,020** maximum likely to collect

Infrastructure Expenditures Based on Projected Income

Year	2016	2017	2018	2019	2020
Item/Income	\$18,320	\$19,542	\$20,763	\$21,984	\$23,206
Picnic Tables	\$6,000	\$6,000	\$6,000	\$6,000	\$6,000
Tent Pads			\$2,500	\$1,000	\$5,000
Bear Boxes		\$900	\$1,800	\$1,800	\$2,700
Info Kisok	\$4,000				
Roads (Deferred Mait.)		\$2,000		\$2,000	
Lantern Holders		\$1,000	\$1,100	\$1,500	
Fire Rings					
Total Spent	\$10,000	\$9,900	\$11,400	\$12,300	\$13,700
Amount Left	\$8,320	\$9,642	\$9,363	\$9,684	\$9,506

Ops/Collection Costs (L1232)	\$6,398	\$6,486	\$6,576	\$6,667	\$6,804
Ann. Maint. Costs	\$2,400	\$3,000	\$2,500	\$3,100	\$2,600
Remainder	(\$478)	156	287	-\$83	102

Attachment AA: Revenue/Expenditure Worksheet

USFS/BLM & Colorado RRAC Form

Updated on 4-29-08

Oh Be Joyful Campground					
Annual Non-Fee Revenue	FY 2016 Final Total	FY 2017 Final Total	FY 2018 Projected	FY 2019 Projected	FY 2020 Projected
Non-Fee Revenue Type					
Appropriations: MLR Funds	\$46,391	\$23,865	\$26,094	\$24,450	\$26,725
Appropriations:					
Appropriations:					
Appropriations:					
Rec Fee Board Grant					
Donations					
Volunteers					
Other					
Total Annual Revenues					

Note: Insert zero in cells with no value.

Oh Be Joyful Campground					
Annual Non-Fee Expenditures	FY 2016 Final Total	FY 2017 Final Total	FY 2018 Projected	FY 2019 Projected	FY 2020 Projected
Operations/Visitor Services:					
Personnel	\$6,435	\$6,499	\$6,564	\$6,630	\$6,696
Vehicles					
Equipment					
Materials & Supplies (Landfill costs, etc.)					
Misc.					
Subtotal	\$6,435	\$6,499	\$6,564	\$6,630	\$6,696
Collections:					
Personnel	\$3,917	\$3,956	\$3,996	\$4,036	\$4,076
Vehicles					
Equipment					
Materials & Supplies					
Misc.					
Subtotal	\$3,917	\$3,956	\$3,956	\$4,036	\$4,076
Capital Improvements:					
Personnel					
Vehicles					
Equipment	\$22,790				
Materials & Supplies					
Misc.					
Subtotal	\$22,790	\$0	\$0	\$0	\$0
Safety/Security/Law Enforcement:					
Personnel	\$8,765	\$8,852	\$8,941	\$9,030	\$9,120

Vehicles	\$1,715	\$1,758	\$1,802	\$1,892	\$1,939
Equipment					
Materials & Supplies					
Misc.					
Subtotal	\$10,480	\$10,610	\$10,743	\$10,922	\$11,059
Annual Maintenance					
Personnel	\$2,584	\$2,610	\$2,636	\$2,662	\$2,689
Vehicles	\$185	\$190	\$195	\$200	\$205
Equipment					
Materials & Supplies					
Misc.					
Subtotal	\$2,769	\$2,800	\$2,831	\$2,862	\$2,894
Deferred Maintenance					
Personnel					
Vehicles					
Equipment					
Materials & Supplies					
Misc. (Road Grading)			\$2,000		\$2,000
Subtotal	\$0	\$0	\$2,000	\$0	\$2,000
Total Expenditures	\$46,391	\$23,865	\$26,094	\$24,450	\$26,725

Fee Program Management					
Position	Hours/yr	Cost/hr			
FOM	8	\$71.37	\$571		
AFOM	16	\$71.28	\$1,140		
LORP	32	\$61.73	\$1,975		

**Counting of Fees
& Bank Deposit**

Position	Hours/yr	Cost/hr			
Admin. Asst.	33	\$23.48	\$775		
Park Ranger	20	\$36.95	\$739		
LORP	20	\$61.73	\$1,235		

Colorado RRAC: Attachment B
US Forest Service - Region 2
BLM - Colorado
Recreation Fee Proposals
Summary of Public Involvement

Date: January 11, 2016

Unit: BLM Gunnison Field Office

Proposal: New Fee X Fee Change _____

Summary of Fee Proposals:

(for multi-fee structure, replace with other graphic if needed)

Site/Service	Current Price	Proposed Price
Oh Be Joyful Campground	NA	\$10.00 per night (designated developed campsite) \$5.00 per night (overflow campsite)

Public Participation (List of Potential) Activities:

Public Participation Tasks	Date(s)
Posted notice on Oh Be Joyful campground bulletin board inviting comments on fee proposal.	May 15, 2015

Posted notice at Gunnison Field Office public bulletin board in Gunnison, CO	January 29, 2015
Issued press releases announcing fee proposal in Crested Butte News and Gunnison Country Times (as well as other standard PR venues)	2/17/2015 news release was sent to six media sources. 2/19/2015 published in the CB News & Gunnison Country Times. Not able to track the smaller newspapers to verify if the release was published.
Posted notices of proposed fee for OBJ campground in local camping/outdoors shops, bike shops, etc. in Crested Butte & Gunnison	Benefits explained in press releases listed above. 3/5/15; 3/11/15 (See attached list)
Internal memo sent out to GFO employees announcing proposed fee changes.	2/18/2015
Posted information on fee proposal on GFO web site.	3/11/2015
Posted Federal Register notice of proposed new fees (if appropriate) as per REA, Sec. 4 (b).	TBD: Contact SOPL (Jack Placchi) &/or SWD PAO (Shannon Borders)
Letter sent to residents near the (Fee Area) announcing proposed new fee.	n/a - none in immediate area
Briefed local Congressional Staff on fee proposal. Included Senators (List) offices and Congressional Representative (List) offices.	Next Congressional Briefing (Spring) in Montrose or Grand Junction.
Briefed Gunnison County commissioners on fee proposal.	2/24/2015
Personal contacts were made with (List) interested individuals/organizations about the fee proposal.	Town of Crested Butte KM Coal Creek Watershed Coalition 3/3/15 KM Crested Butte Land Trust KM/SWS USFS SWS

	Mount Crested Butte KM
E-mails/letters were sent to permitted individuals and organizations about the fee proposal.	Grazing permittee 1/26/16 (Jake) No SRPs affected by proposal 1/26/16 (Jim)

Danielle Beamer - CBLT

Michael Yearman - Crested Butte

Aaron Huck Mayor - Crested Butte

Aaron Drendel (241-3740)/John Murphy - USFS

Curtis Allen - Grazing permittee within OBJ area

SWRAC - Presentation at the March 18, 2016 meeting

Fee Proposal NOTICES Posted

3/5/2015

- The Alpineer
- Big Al's Bicycle Heaven
- Crested Butte Public Library
- City offices of Crested Butte
- Crested Butte Sports (Mt. Crested Butte)

3/11/2015

- Tomichi Cycles
- Double Shot Cyclery

- *All Sports Replay*
- *Gunnison Public Library*
- *Gene Taylor's Sporting Goods*
- *Rock & Roll Sports*
- *Gunnison County Administrative Offices*

Public Participation Results (include # of responses/category):

Method of Communication	Summary of Comments- as of 1/29/2016
Posted On-site Notices - (OBJ Campground)	None received
Posted on-site notices - (GFO & Local Shops)	None received
Press Releases & News Story of User Benefits	9 comments received via e-mail in response to press releases. 1 phone conversation from No Fee Coalition.
BLM Web Site Posting Total=	None received
Federal Register Notice	TBD
Letters to Neighbors	n/a, but one e-mail received was from a "neighbor" near Nicholson Lake
Congressional Staff Briefing	No comments from Congressional staff at this time
County Commissioners Briefing	No formal comments received
General Customer Contact Feedback	n/a
E-mail Responses from permitted groups Total= X	n/a

