
Appendix H

Best Management Practices and
Standard Operating Procedures

APPENDIX H

BEST MANAGEMENT PRACTICES AND STANDARD OPERATING PROCEDURES

INTRODUCTION

This appendix provides a list of common standard operating procedures (SOPs) and best management practices (BMPs) for the resource management plan (RMP). Standard operating procedures are established guidelines that are followed by the BLM in carrying out management activities. While the list of SOPs is complete, the list is not intended to be comprehensive; additional SOPs could be developed and implemented to support achieving resource objectives.

Best management practices are state-of-the-art mitigation measures applied on a site-specific basis to avoid, minimize, reduce, rectify, or compensate for adverse environmental or social impacts. They are applied to management actions to aid in achieving desired outcomes for safe, environmentally responsible resource development by preventing, minimizing, or mitigating adverse impacts and reducing conflicts. Best management practices can also be proposed by project applicants for activities on BLM-administered lands (e.g., for gas drilling). Best management practices not incorporated into the permit application by the applicant may be considered and evaluated through the environmental review process and incorporated into the use authorization as conditions of approval or stipulations. Standard conditions of approval and stipulations are also provided in this appendix, as appropriate. Additional BMPs, conditions of approval, and stipulations could be developed to meet resource objectives based on local conditions and resource-specific concerns.

Master Leasing Plan

Best management practices and SOPs that will be analyzed at the development stage and may be applied consistent with environmental analysis and existing lease rights are denoted by “**(MLP)**” in this appendix.

AIR QUALITY (A)

Air quality standards are governed by the Clean Air Act of 1990 (as amended) (42 United States [US] Code Chapter 85). The US Environmental Protection Agency is charged with setting National Ambient Air Quality Standards (US Environmental Protection Agency 2009). At the state level, the Colorado Department of Public Health and Environment (2009) has established its standards.

Standard Operating Procedures

A-1: The BLM has the authority and responsibility under the Federal Land Policy and Management Act of 1976 to manage public lands in a manner that will protect the quality of air and atmospheric values. Therefore, the BLM may manage the pace, place, density, and intensity of leasing and development to meet air quality goals.

A-2: The proponent of a project will be required to minimize air pollutant emissions by complying with all applicable state and federal regulations (including application of best available control technology) and may be required to apply mitigation including but not limited to BMPs and other control technologies or strategies identified by the BLM or Colorado Department of Public Health and Environment in accordance with delegated regulatory authority.

Best Management Practices

A-3: The BLM may require proponents of oil and gas development projects to conduct preconstruction air monitoring within or adjacent to the proposed development area. The purpose of this monitoring is to establish baseline air quality conditions prior to development at the site. The requirement for monitoring will be determined by the BLM based on the absence of existing monitoring; existing air quality conditions; magnitude of potential air emissions from the project or activity; magnitude of existing emission sources in the area; proximity to a federally mandated Class I area, sensitive Class II area, or population center; location within a nonattainment or maintenance area; meteorological or geographic conditions; project duration; or issues identified during project scoping. The project proponent will be required to provide a minimum of one year of baseline ambient air monitoring data for any pollutant(s) of concern as determined by BLM. If BLM determines that baseline monitoring is required, this pre-analysis data must meet Colorado Department of Public Health and Environment air monitoring standards, be obtained from a site within 50 kilometers of the project boundary, and cover the year immediately prior to the proposed project submittal. The project proponent will be responsible for siting, installing, operating, and maintaining any required air monitoring.

A-4: The BLM may require proponents of oil and gas development projects to conduct air monitoring for the life of the oil and gas development project depending on the magnitude of potential air emissions from the project or

activity; proximity to a federally mandated Class I area, sensitive Class II area, or population center; location within a nonattainment or maintenance area; meteorological or geographic conditions; existing air quality conditions; magnitude of existing development in the area; or issues identified during project scoping. The purpose of this air monitoring is to determine impacts attributable to the project over time. The project proponent will be responsible for siting, installing, operating, and maintaining any required air monitoring.

A-5: The BLM may require a project proponent to conduct air quality modeling for any pollutant(s) of concern in the absence of sufficient data to ensure compliance with laws and regulations or to determine the effectiveness of mitigation options, unless the project proponent can demonstrate that the project will result in no net increase in emissions of the pollutant(s) of concern. The requirement for modeling will be based on existing air quality conditions; magnitude of potential air emissions from the project or activity; magnitude of existing emission sources in the area; proximity to a federally mandated Class I area, sensitive Class II area, an area expected to exceed a National Ambient Air Quality Standard or Prevention of Significant Deterioration increment, population center, location within a nonattainment or maintenance area; meteorological or geographic conditions; project duration; or issues identified during project scoping. The BLM, in cooperation with an interagency review team, will determine the parameters for the modeling analysis through the development of a project-specific modeling protocol.

A-6: The BLM may require proponents of oil and gas development projects to submit a contingency plan that provides for reduced operations in the event of an air quality episode. Specific operations and pollutants to be addressed in the contingency plan will be determined by the BLM on a case-by-case basis taking into account existing air quality and project-emitted pollutants.

A-7: Implement directional drilling techniques to reduce construction-related emissions (dust and vehicle and construction equipment emissions).

A-8: (MLP) Improve engine technology (Tier 2 or better) for diesel drill rig engines to reduce nitrogen oxides (NO_x), particulate matter (PM), carbon monoxide (CO), and volatile organic compound (VOC) emissions.

A-9: Utilize natural gas-fired drill rig engines to reduce NO_x emissions and reduce formation of visibility impairing compounds and ozone.

A-10: Improve engine technology (Tier 2 or better) for all mobile and non-road diesel engines to reduce NO_x, PM, CO, and VOC emissions.

A-11: Utilize “Green completion” (also known as closed loop or flareless) technology to reduce VOC and methane emissions. This would also reduce or eliminate open pits and associated evaporative emissions.

A-12: Utilize “Green workovers” to reduce VOC and methane emissions. This would also reduce or eliminate open pits and associated evaporative emissions.

A-13: Eliminate evaporation pits for drilling fluids to reduce VOC and greenhouse gas emissions.

A-14: Electrification of wellhead compression/pumping to reduce local emissions of fossil fuel combustion and transfers to a more easily controlled source.

A-15: Utilize renewable power sources to provide energy for compressors, monitoring equipment, or pumps.

A-16: Replace wet compressor seals with dry seals or use mechanical seals to reduce gas venting (VOC and greenhouse gas emissions).

A-17: Centralize or consolidate gas processing facilities, liquids gathering systems (condensate and produced water), water and/or fracturing liquids delivery systems, to reduce VOC and greenhouse gas emissions from individual dehydration/separator units and to reduce vehicle emissions.

A-18: Eliminate the use of open top tanks to reduce VOC and greenhouse gas emissions.

A-19: Improve capture and control of flashing emissions from all storage tanks and separation vessels with vapor recovery and/or thermal combustion units.

A-20: Improve capture and control of produced water, crude oil, and condensate tank emissions to reduce VOC and greenhouse gas emissions.

A-21: Improve capture and control of dehydration equipment emissions with condensers, vapor recovery, and/or thermal combustion to reduce VOC, hazardous air pollutants, and greenhouse gas emissions.

A-22: Use zero-emissions dehydrators or use desiccants dehydrators to reduce VOC, hazardous air pollutants, and greenhouse gas emissions.

A-23: Reduce miscellaneous fugitive VOC emissions by:

- a) Installing plunger lift systems to reduce well blow downs
- b) Installing and maintaining low VOC-emitting seals, valves, and hatches on production equipment
- c) Initiating equipment leak detection and repair program (e.g., including use of infrared cameras, grab samples, organic vapor detection devices, and/or visual inspection)

- d) Installing or converting gas-operated pneumatic devices to electric, solar, or instrument (or compressed) air driven devices/controllers
- e) Using “low” or “no bleed” gas-operated pneumatic devices/controllers
- f) Using closed-loop system or thermal combustion for gas-operated pneumatic pump emissions
- g) Installing or converting gas-operated pneumatic pumps to electric, solar, or instrument (or compressed) air driven pumps
- h) Install vapor recovery on truck loading/unloading operations at tanks

A-24: Utilize dust suppression techniques on unpaved surfaces, including watering, chemical suppressants, and gravel.

A-25: Utilize remote telemetry and automation of wellhead equipment to reduce vehicle traffic and associated emissions.

A-26: Post and enforce speed limits to reduce airborne fugitive dust from vehicular traffic on unpaved roads.

A-27: Reduce commuter vehicle trips through car pools, commuter vans or buses, innovative work schedules, or work camps.

A-28: Use ultra-low sulfur diesel (e.g., in engines, compressors, and construction equipment) to reduce emissions of particulates and sulfates.

A-29: Utilize best available technology and methods to degasify coal seams prior to mining. Capture methane gas from coal seams to obtain a market income. Modify methane drainage over time to ensure capture is optimal.

A-30: Reduce unnecessary vehicle idling to reduce combustion emissions, ozone formation, visibility impacts, and fuel consumption.

A-31: Reduce the pace of (phased) development to reduce the peak emissions of all pollutants.

A-32: Restrict surface disturbing activities to periods when wind speeds are less than 25 miles per hour.

A-33: Keep soil and coal refuse moist while loading into dump trucks.

A-34: Keep soil and coal refuse loads below the freeboard of the truck.

A-35: Minimize drop heights when loaders dump soil and coal refuse into trucks.

A-36: Tighten gate seals on dump trucks.

A-37: Cover dump trucks before traveling on public roads.

A-38: Cover construction materials, stockpiled soils, and stockpiled coal refuse if they are a source of fugitive dust.

A-39: Train workers to handle construction materials and debris to reduce fugitive emissions.

A-40: Employ water injection or rotoclones on all overburden drills.

A-41: Use chutes, drapes, or other means to enclose conveyor transfer points, screens, and crushers; cover all conveyors.

A-42: Suppress and extinguish spoil and coal fires as soon as is reasonable and safely possible.

References

BLM (US Department of the Interior, Bureau of Land Management). 2009. Air Quality BMPs – Best Management Practices for Fluid Minerals. Internet Web site: www.blm.gov/bmp.

Colorado Department of Public Health and Environment. 2011. Air Quality Control Commission Regulations. Internet Web site: <http://www.cdphe.state.co.us/regulations/airregs>. Accessed on May 21, 2011.

US Environmental Protection Agency. 2009. National Ambient Air Quality Standards. Internet Web site: <http://www.epa.gov/air/criteria.html>. Accessed on October 14, 2009.

SOILS (S)

Standard Operating Procedures

S-1: All routes shall be built and maintained to BLM Manual 9113 (BLM 2011a) standards for road shape and drainage features or where appropriate BLM Manual 9115 (BLM 2012a) standards for primitive roads. For drainage crossings, culverts should be sized for the 50-year storm event with no static head and to pass a 100-year event without failing. Site-specific conditions may warrant BLM to require designs for larger events (e.g., 75- to 100-year storm events). Large culverts and bridges shall be designed and constructed per BLM Manual 9112 (large culverts and bridges) (BLM 2009). Large culverts and bridges shall be designed to pass a 100-year storm event (minimum).

S-2: When saturated soil conditions exist on access roads or location, or when road rutting becomes deeper than 3 inches, construction shall be halted until

soil material dries out or is frozen sufficiently for construction to proceed without undue damage and erosion to soils, roads, and locations.

S-3: Topsoil shall not be placed while in a frozen or muddy condition, when the subgrade is excessively wet, or in a condition that may otherwise be detrimental to proper grading or proposed sodding or seeding.

S-4: Topsoil shall only be used for reclamation and shall not be used as fill or to bed or pad the pipe during backfilling.

S-5: Topsoil stripping will include all growth medium present at a site (e.g., following initial clearing of large trees), as indicated by color or texture. Stripping and storage depth may be specified during the onsite inspection. All stripped topsoil/growth medium will be salvaged, segregated, and stored in a manner that extends biological viability and protects it from loss. Topsoil and all growth medium will be replaced prior to seedbed preparation. No topsoil will be stripped or segregated when soils are saturated or frozen below the stripping depth.

S-6: A Winter Construction Plan will be submitted and approved by the BLM Authorized Officer before a Notice to Proceed will be authorized for construction activities in frozen soils.

S-7: Prohibit placing fill on a frozen foundation.

S-8: Slopes shall not be created so close to property lines as to endanger adjoining properties without adequate protection against sedimentation, erosion, slippage, settlement, subsidence, or other related damages.

S-9: Surface-disturbing actions will be sensitive to natural resource protection. When surface disturbance in sensitive areas is unavoidable, it will be minimized to the greatest extent practicable, especially near drainage features and on soils mapped as being saline (see **Glossary**).

S-10: Surface-disturbing actions associated with development of fluid minerals will follow Surface Operating Standards and Guidelines for Oil and Gas Exploration and Development (commonly referred to as The Gold Book) (BLM 2007).

S-11: As detailed in the site plan for surface water management, drainage from disturbed areas will be confined or directed to minimize erosion, particularly within 100 feet of all drainages. No runoff, including that from roads, will be allowed to flow into intermittent or perennial waterways without first passing through sediment-trapping mechanisms such as vegetation, anchored bales, or catchments.

S-12: Standard secondary containment shall hold 110 percent of the capacity the largest single tank it contains and be impervious to any oil, glycol, produced water, or other toxic fluid for 72 hours. Earthen berms will be compacted and of fine material that will prevent seepage of any spill to surrounding area.

S-13: All tanks with a capacity of ten barrels or greater shall be labeled or posted with the following information: A. Name of operator; B. Operator's emergency contact telephone number; C. Tank capacity; D. Tank contents; and E. National Fire Protection Association label. Smaller chemical storage shall be labeled with contents and National Fire Protection Association label.

S-14: Interim and final reclamation procedures shall utilize best available science and technology to protect natural resources from undue degradation.

S-15: Use BLM GJFO Trail Design Criteria along with BLM Handbooks H-9113-2 (BLM 2011b) and H-9115-2 (BLM 2012b) to evaluate road conditions for maintenance and mitigation.

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S-16: To limit surface disturbance and associated impacts to natural resources, all actions will consider the character of the topography and landform. Deep vertical cuts, long or steep fill slopes, and side cuts across steep slopes will be avoided. Rights-of-way will be shared, and structures and facilities will be grouped.

S-17: Consider site-specific soil and vegetative characteristics and reclamation potential in project design and layout.

S-18: Native vegetation and soils will be protected, and disturbance to them will be minimized.

S-19: Cleared vegetation smaller than 4 inches in diameter will be stockpiled, shredded, and salvaged with topsoil. Cleared vegetation larger than 4 inches in diameter will be scattered over disturbed areas to accomplish reclamation objectives. Excessive vegetation larger than 4 inches in diameter may be removed from BLM-administered land or shredded in place to be salvaged with topsoil. A wood-cutting permit may be purchased from BLM for material removed from the site.

S-20: Windrowing of Topsoil. [Use where appropriate based on topography – may not be appropriate for pads in steep areas or where pad size should be minimized.] Topsoil shall be windrowed around the perimeter of surface disturbance to create a berm that limits and redirects stormwater runoff and extends the viability of the topsoil per BLM Topsoil Best Management Practices (BLM 2009 PowerPoint presentation available upon request from the Grand Junction Field Office). Topsoil shall also be windrowed, segregated, and stored along disturbed surfaces or linear features for later spreading across the

disturbed corridor during final reclamation. Topsoil berms shall be promptly seeded to maintain soil microbial activity, reduce erosion, and minimize weed establishment.

S-21: Where applicable, entrances to construction locations will be covered by gravel “track pads” to prevent sediment and weed seeds from being tracked in and out of the site.

S-22: In areas where all weather access is necessary, the operator will construct and maintain all-weather routes per BLM Manual 9113 (BLM 2011a) standards. Graveling or other appropriate surfacing material will be required to reduce environmental resource damage and provide safe all-weather access.

S-23: Specialized low surface impact equipment (e.g., wide- or balloon-tired vehicles and all-terrain vehicles) or helicopters may be used for activities in off-road areas to protect fragile soils and or other resource values.

S-24: Standard secondary containment shall include a sturdy corrugated metal wall to create a basin, be lined with a heavy impervious poly liner, and be protected with a gravel surface. Small plastic hoppers shall be installed at all loadout connections to catch drips and small leaks.

References

- BLM (US Department of the Interior, Bureau of Land Management). 2007. Surface Operating Standards and Guidelines for Oil and Gas Exploration and Development – The Gold Book. BLM/WO/ST-06/021+3071/REV 07. BLM, Denver, CO. 84 pp.
- _____. 2009. Handbook H-9112-1—Bridges and Major Culverts Handbook. BLM, Washington, DC.
- _____. 2011a. Manual 9113—Roads Manual. BLM, Washington, DC.
- _____. 2011b. Handbook H-9113-2—Roads National Inventory and Condition Assessment Guidance and Instructions. BLM, Washington, DC.
- _____. 2011c. Handbook H-9113-1—Road Design Handbook. BLM, Washington, DC.
- _____. 2012a. Manual 9115—Primitive Roads Manual. BLM, Washington, DC.
- _____. 2012b. Handbook H-9115-2—Primitive Roads Inventory and Condition Assessment Guidance and Instructions. BLM, Washington, DC.
- _____. 2012c. Handbook H-9115-1—Primitive Roads Design. BLM, Washington, DC.

US Department of the Interior and US Department of Agriculture. 2007. Surface Operating Standards and Guidelines for Oil and Gas Exploration and Development. BLM/WO/ST-06/021+3071/REV 07. BLM, Denver, CO. 84 pp.

WATER RESOURCES (H)

Standard Operating Procedures

H-1: The operator/permittee shall adhere to all requirements under the Federal Water Pollution Control Act, as amended through Public Law 107-303, November 27, 2002.

H-2: For surface-disturbing activities exceeding 1 acre, develop and implement Stormwater Pollution Prevention Plans to include site-specific design, systematic site monitoring, installation of run-on/off controls such as ditches or berms, and installation of adaptive BMPs to reduce potential erosion and sediment production and transport. Stormwater will be dispersed to stabilized areas to slow velocity, prevent erosion, and support infiltration into soils. Stormwater BMPs identified in the State-approved Storm Water Pollution Prevention Plan shall be in place prior to any earth-disturbing activity. Additional BMPs will be installed if determined necessary by the BLM. All measures shall be maintained in good, functional condition. All temporary BMPs shall be removed once site stabilization and reclamation efforts have been deemed successful by the BLM.

H-3: For actions requiring individual permits through the US Army Corps of Engineers, require a licensed Professional Engineer to approve and stamp the project design, construction, and reclamation plans to mitigate to the fullest extent practicable riparian resource damage associated with the proposed action.

H-4: Spoil material from clearing, grubbing, and channel excavation shall be disposed of in a manner that will not interfere with the function of the channel and in accordance with all local, state, and federal laws and regulations.

H-5: Surface-disturbing actions associated with development of fluid minerals will follow Surface Operating Standards and Guidelines for Oil and Gas Exploration and Development (commonly referred to as The Gold Book) (BLM 2007).

H-6: Before activities take place, every pad, access road, or facility site will have an approved surface drainage plan for establishing positive management of surface water drainage and to reduce erosion and sediment transport. The drainage plan will include adaptive BMPs, monitoring, maintenance, and reporting. BMPs may include run-on/run-off controls such as surface pocking or revegetation, ditches or berms, basins, and other control methods to reduce erosion. Pre-construction drainage BMPs will be installed as appropriate.

H-7: The operator will reduce potential for contaminating water resources where spills of drilling fluids are most vulnerable. Areas of vulnerability will include a 0.25-mile buffer around the following: mapped alluvial, colluvial, and glacial deposits; springs and perennial water sources; Source Water Protection Areas; and Municipal Watersheds. In these areas, the operator will:

- a) Utilize closed-loop drilling systems
- b) Utilize gas-blocker additives during the cementing process
- c) Contain flowback and stimulation fluids in tanks on well pad with secondary containment mats/blankets (or equivalent)
- d) Install containment devices beneath and around crude oil, condensate, and produced water storage tanks
- e) Collect baseline water quality data from downstream fresh water sources prior to drilling, mining, or storing potentially harmful substances. Parameters to be analyzed will be determined on a site-specific basis based on the nature of the proposed action. The operator will be responsible for submitting a list of parameters to BLM for approval prior to sampling.
- f) Provide notification of potentially impacted Public Water Systems 15 miles downstream
- g) Develop an emergency spill and response program to be reviewed and approved by BLM prior to surface-disturbing activities

H-8: Protection of drinking water supply sources within surface water supply areas (leased or made available for leasing) will concur with Colorado Oil and Gas Conservation Commission rule 317B and subsequent updates.

H-9: All routes shall be built and maintained to BLM Manual 9113 (BLM 2011a) standards for road shape and drainage features or where appropriate BLM Manual 9115 (BLM 2012a) standards for primitive roads. For drainage crossings, culverts should be sized for the 50-year storm event with no static head and to pass a 100-year event without failing. Site-specific conditions may warrant BLM to require designs for larger events (e.g., 75- to 100-year storm events). Large culverts and bridges shall be designed and constructed per BLM Manual 9112 (large culverts and bridges) (BLM 2009). Large culverts and bridges shall be designed to pass a 100-year storm event (minimum).

H-10: Erosion control features shall be maintained through periodic inspection and maintenance, including cleaning dips and cross-drains, repairing ditches, marking culvert inlets to aid in location, and clearing debris from culverts.

H-11: Surface discharges shall comply with all regulatory requirements outlined in the Federal Water Pollution Control Act (commonly referred to as the Clean Water Act), as amended through Public Law 107-303, November 27, 2002.

Additionally, surface discharges should be made to well-defined channels away from major erosional features. Furthermore, discharges should be limited to a volume less than or equal to the naturally occurring mean annual peak flow (which is roughly equivalent to a peak generated by a 2-year 24-hour storm event) and that can be handled by the natural channel under anticipated conditions.

H-12: To protect water quality, anti-backflow devices shall be utilized while drafting fresh water from streams, springs, reservoirs, and wells.

H-13: Range improvements will conform to BLM Manual H-1740-2 and subsequent updates (BLM 2008).

H-14: Discharge of surface and groundwater to surface drainages will comply with the Federal Water Pollution Control Act (as amended through Public Law 107-303, November 27, 2002), will be pre-approved by BLM, and will meet the following criteria:

- a) Discharge operations will not negatively impact downstream beneficial uses
- b) Discharge soil/water interactions will not facilitate the movement of water quality contaminants (e.g., salt, selenium [typically associated with Mancos shale-derived soils], sediment, and metals) above natural rates in surface and/or groundwater
- c) Water discharge shall be limited to well-defined major channels to reduce potential of discharged water dissolving and transporting salts from the stream channel and to reduce concentration of salts in alluvium
- d) Discharges will be limited to a volume that can be handled by the natural channel and less than or equal to the naturally occurring mean annual peak flow (roughly equivalent to a 2-year, 24-hour storm peak)
- e) Discharge points will be located in stable channels or reservoirs away from any downstream head-cuts or other major erosional features (as determined by BLM). Outfall design may include discharge aprons and downstream stabilization of channel side slopes to prevent erosion and provide energy dissipation.
- f) Subject to BLM approval, water quality thresholds for both surface and groundwater will be set and monitored during discharge operations in order that they will cease if thresholds were exceeded

- g) Surface and groundwater quantity and quality will be monitored during all discharge operations. Monitoring locations will be subject to BLM approval. Monitoring activities will continue for at least two water years following cessation of discharge.

H-15: Hazardous substances will not be used in drilling, testing, or completion operations, or introduced at any time into the reserve or cuttings pit. Fluids will be confined to pits or tanks and all pits that may contain liquids will be lined to protect groundwater. Liners will be maintained in good condition, with no tears or holes, until they are removed when the reserve pit is closed.

H-16: Pits will be constructed so that water will not run into them. Fluid levels will be maintained below 2 feet of the lowest point of containment.

H-17: Interim and final reclamation procedures shall utilize best available science and technology to protect natural resources from undue degradation.

Best Management Practices

H-18: (MLP) To limit surface disturbance and associated impacts to natural resources, all actions will consider the character of the topography and landform. Deep vertical cuts, long or steep fill slopes, and side cuts across steep slopes will be avoided. Rights-of-way will be shared, and structures and facilities will be grouped.

H-19: Provide energy dissipaters (e.g., rock piles and logs) where necessary at the downstream end of ditch relief culverts to reduce the erosion energy of the emerging water.

H-20: The face of cut or fill slopes shall not be subject to any concentrated flows of surface water, such as from natural drainage ways, graded swales, and downspouts.

H-21: Provide subsurface drainage where necessary to intercept seepage that would otherwise adversely affect slope stability or create excessively wet site conditions.

H-22: Grade road surfaces only as often as necessary to maintain a stable running surface and to retain the original surface drainage.

H-23: Avoid cutting the toe of cut slopes when grading roads or pulling ditches.

H-24: The operator will be responsible for keeping road inlet and outlet ditches, catch-basins, and culverts free of obstructions, particularly before and during spring runoff. Routine machine-cleaning of ditches shall be kept to a minimum during wet weather. Leave the disturbed area in a condition that provides drainage with no additional maintenance.

H-25: Remove all temporary stream crossings immediately after use, and cross-ditch the ends of routes or rights-of-way to mitigate erosion from disturbed areas.

H-26: When designing protective/mitigation measures, consider the changes that may occur in the watershed hydrology and sedimentation over the design life of the measure. Moreover, design and construct roads that are self-maintaining and consider using road surfacing, such as gravel when year-long access may be necessary.

H-27: Design and construct stream crossings at right angles, in straight sections of stable reaches to handle (at a minimum) the 100-year flood, and consider culvert and bridge designs that facilitate aquatic life passage.

H-28: Where the access road crosses small drainages and intermittent streams not requiring culverts, low water crossings shall be used. The road will dip to the original streambed elevation of the drainage and the crossing will prevent any blockage or restriction of the existing channel. Material moved from the banks of the crossing will be stockpiled nearby for later use in reclamation. Gravel, riprap, or concrete bottoms may be required in some situations.

H-29: For pipeline crossings of drainage ways: Pipelines crossing at the surface must be constructed high enough to remain above the highest possible flood flows at each crossing. Pipeline crossings below the surface must be buried deep enough to remain undisturbed by scour and fill processes typically associated with passage of peak flows. A hydraulic analysis should be completed during the pipeline design phase to avoid repeated maintenance of such crossings and eliminate costly repairs and potential environmental degradation associated with pipeline breaks at stream crossings (US Department of the Interior 2007). Utilize horizontal-directional boring techniques under perennial water bodies and/or wetland complexes when environmental circumstances allow.

H-30: Minimize crossing of streams (intermittent and perennial) and wetlands with vehicles and heavy machinery.

H-31: Time work in wetlands and watercourses to occur during low-flow season when conditions are driest. High flows occur during late summer early fall as a result of high-intensity convective thunderstorm events. Work in these areas must also be done in a manner consistent with BMPs for biological resources.

H-32: Exclude livestock and vehicles from spring sources and riparian areas where on-site evaluation and/or monitoring data indicate degrading conditions or potential to degrade spring or riparian function.

H-33: Avoid alteration of natural hydrologic function and condition in source areas for springs, seeps, fens, or other water developments. Relocate surface-disturbing activities away from these sensitive areas as site conditions warrant.

H-34: Limit consumptive water use from federal point source water rights on BLM-administered lands that are not sustainable and/or would jeopardize discharge to streams, springs, seeps, fens, or downstream senior water rights.

H-35: Manage and manipulate invasive stands of brush and weeds on forest, range, pasture land by mechanical, chemical, or biological means or by prescribed burning to improve watershed function and condition.

H-36: Limit surface disturbance near drainage features and minimize surface disturbance on steep slopes, fragile soils, saline soils, and Mancos shale-derived soils.

H-37: When activity in streams, wetlands, or riparian areas is unavoidable, the operator will first employ best available technology such as eco-Matting to reduce impacts. The operator would then restore modified or damaged areas as close as practicable to natural conditions to protect banks and wetlands and to re-establish riparian vegetation.

H-38: Maintain to the greatest extent practicable natural flow rates and chemical and physical properties of surface and groundwater during work within stream channels, floodplains, and/or riparian areas.

H-39: Oil and gas drilling operations within municipal watersheds, source water protection areas, or locally important fresh water aquifers should utilize methods and materials that will prevent degradation of the underlying groundwater. This may include practices such as surface and intermediate casing through potential fresh water zones, gas blocker additives to cement jobs, the use of green fracturing fluids, pitless drilling, and closed loop drilling. The use of “green” fracturing fluids will be documented in the form of Material Safety Data Sheets, which will be reviewed by the operator for compliance prior to use. Material Safety Data Sheets will remain on site at all times such chemicals are present.

H-40: Water from well production tests (water wells) or hydrostatic testing of pipelines shall be filtered of sediments prior to discharge into wetlands. Energy dissipating methods (e.g., straw-bails, waddles, and vegetative buffers) shall be in place prior to discharge of production water or water used for hydrostatic testing.

H-41: Within portions of municipal watersheds and source water protection areas available for fluid minerals development, the operator should develop and implement a watershed protection plan. This plan would include characterization and monitoring of baseline hydrologic/hydrogeologic conditions

such as, but not limited to, water quality, water quantity, groundwater flow patterns, connectivity between geologic formations, and communication between surface and groundwater. The operator should collaborate with all watershed stakeholders in development and implementation of the watershed protection plan.

H-42: Livestock feeding and salting shall be done in a manner to protect water quality. When possible, these developments or practices should be done at least 550 meters from riparian zones.

H-43: Maintain appropriate vegetative/riparian buffers around water features to slow runoff and trap sediments and protect water quality. A minimum buffer distance should be 200 meters or greater where site conditions warrant.

H-44: Surface-disturbing actions should not permanently impair floodplain function.

H-45: No operations using chemical processes (except for vegetation management) or other pollutants in their activities will be allowed within 200 feet of any water bodies. This includes staging equipment for refueling, as well as equipment maintenance.

H-46: Fill material will not be cast over hilltops or into drainages.

H-47: All pipeline welds within 100 feet of a perennial stream will be x-rayed to prevent leakage into the stream. Where pipelines cross streams that support federal or state-listed threatened or endangered species or BLM-listed sensitive species, additional safeguards such as double-walled pipe and remotely-actuated block or check valves on both sides of the stream may be used.

H-48: Baseline information of channel characteristics and riparian vegetation present must be documented before actions are permitted to disturb riparian areas and the stream channel.

H-49: Direct overflow from water developments back to the original natural drainage in a way that does not accelerate erosion or modify riparian habitats.

H-50: Avoid soil compaction or surface-disturbing activities in recharge areas that could impair natural function of springs and/or seeps.

References

US Department of the Interior and US Department of Agriculture. 2007. Surface Operating Standards and Guidelines for Oil and Gas Exploration and Development. BLM/WO/ST-06/021+3071/REV 07. BLM, Denver, CO. 84 pp.

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VEGETATION: RANGELAND (VR)

Guidance may come from various sources. See individual resources.

Standard Operating Procedures

VR-1: When making decisions about proposed projects/actions in known sagebrush habitat, existing plans and guidance will be used by interdisciplinary teams and considered in the decision-making process. This guidance includes the conservation actions/guidelines identified in the Western Association of Fish and Wildlife Agencies – Conservation Assessment of Greater Sage-Grouse and Sagebrush habitats (Connelly et al. 2004), and local working group population plans (Pinion Mesa population of Gunnison Sage-Grouse and Parachute-Piceance-Roan Population of Greater Sage-Grouse).

VR-2: Utilize the techniques and methods for vegetation treatments identified in the Record of Decision for Vegetation Treatments Using Herbicides on BLM Lands in 17 Western States (BLM 2007).

Best Management Practices

VR-3: Close and rehabilitate roads quickly once they are no longer needed.

VR-4: Close selected routes to protect special status species and significant plant communities.

VR-5: Build roads to the appropriate standard, no higher than necessary for use and safety, and utilize primitive or two-track roads rather than newly constructed roads where feasible.

VR-6: Pipelines (and electrical power lines when possible) shall be placed within road corridors to minimize disturbance.

VR-7: Minimize disturbance to soil and native vegetation as much as possible.

VR-8: Stockpile topsoil for use in final reclamation. Topsoil shall be stored separately from other fill materials.

VR-9: When timely natural regeneration of the native plant community is not likely to occur, carefully select species that will not compete with or exclude botanical resources for revegetation efforts. Bare sites shall be seeded as soon as appropriate to prevent establishment of undesirable plant species.

VR-10: Ensure that seed used for revegetation as well as straw and hay bales used for erosion control are certified free of noxious weeds.

VR-11: Monitor revegetation sites to ensure successful establishment of desired species.

VR-12: Monitor the long-term success of revegetation efforts to ensure successful establishment of desired species and detect any noxious weed infestations. If revegetation is unsuccessful, continue efforts to establish desired species in disturbed sites.

VR-13: In Salt Desert Shrub communities with biological soil crusts, require reclamation that includes, but is not limited to, broadcasting bacterial inoculants; planting native grass, forbs, and shrubs seedlings; and installing exclosure fences.

References

BLM (US Department of the Interior, Bureau of Land Management). 2007. Final Vegetation Treatment Using Herbicides on BLM Lands in 17 Western States, Programmatic Environmental Impact Statement. BLM, Nevada State Office, Reno, NV. June 2007.

Connelly, J.W., S.T. Knick, M.A. Schroeder, and S.J. Stiver. 2004. Conservation Assessment of Greater Sage-Grouse and Sagebrush Habitat. Western Association of Fish and Wildlife Agencies. Unpublished report. Cheyenne, WY.

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Plant Conservation Initiative for the National Fish and Wildlife Foundation.

VEGETATION: RIPARIAN HABITAT AND WETLANDS (VRW)

Standard Operating Procedures

VRW-1: Utilize the techniques and methods for vegetation treatments identified in the Record of Decision for Vegetation Treatments Using Herbicides on BLM Lands in 17 Western States (BLM 2007).

VRW-2: Utilize the techniques and processes for protection of floodplains as identified in Executive Order 11988, Floodplain Management.

VRW-3: Road crossings that will be used for longer than one year on perennial streams will be engineered and approved by the BLM Authorized Officer.

VRW-4: Do not locate roads or other facilities immediately parallel to streams. Where roads or facilities must cross streams, cross perpendicularly and immediately exit the buffer zone.

VRW-5: (MLP) Armor low-water stream crossings, place properly sized culverts, or span streams as appropriate to protect the riparian zone.

VRW-6: Maintain a minimum of six-inch stubble height at the end of October or winter grazing rotation on streambank (lotic) riparian. If stability of riparian system is dependent upon riparian grasses and forbs, maintain adequate stubble height to dissipate energy from spring runoff.

VRW-7: Maintain a minimum of four-inch stubble height at the end of October on wet meadows (lentic) systems.

VRW-8: Roads and trails (off-highway vehicle, horse, bicycle, and hiking) will avoid wetlands and if avoidance is not possible will be designed and constructed in accordance with Technical Reference 2E22A68-NPS, Off-highway Vehicle Management (Meyer 2002).

Best Management Practices

VRW-9: Minimize crossing of streams (intermittent and perennial) and wetlands with vehicles, heavy machinery, and facilities (e.g., pipelines).

VRW-10: Locate residue piles (e.g., sawdust, field chipping residue, and disposal ponds) away from drainages where runoff may wash residue into water bodies or wetlands.

VRW-11: Maintain appropriate vegetative/riparian buffers from ground disturbing or heavy use activities of at least 200 meters around riparian and wetland areas to protect and enhance the health and function of these systems.

VRW-12: Manage vegetation in riparian areas to provide wildlife habitat, adequate shade, sediment control, bank stability, and recruitment of wood into stream channels.

VRW-13: Locate project staging areas for refueling, maintenance equipment, materials, operating supplies, and boring in areas not designated as riparian and/or wetland areas.

VRW-14: Minimize surface disturbance within riparian areas and in wetlands.

VRW-15: Avoid late summer or early fall grazing in areas with declining willow populations. If grazing during these time periods must occur, allow for at least one full year of rest between grazing rotations.

VRW-16: Utilize riparian pastures as appropriate to manage grazing activities in riparian areas. Vary the timing, duration, and frequency of grazing in riparian pastures.

VRW-17: Create off-stream watering facilities when possible (e.g., stock tanks, stock ponds, and nose pumps). Place grazing stock tanks and other watering facilities at least 550 meters from riparian zones.

VRW-18: Actively move cattle to and from riparian pastures or pastures containing riparian habitat. Do not allow for cattle to drift between pastures (Leonard et al., p. 33-34).

VRW-19: Low-stress stockmanship methods should be used to encourage cattle grazing away from riparian areas. Cattle should be turned out away from riparian areas when enter new pastures or allotments. Cattle should also be guided to appropriate bedding areas.

VRW-20: Cull cattle from the herd that congregate or preferentially graze riparian areas for extended periods of time.

VRW-21: Place salt, hay, grain, molasses, and other supplements on uplands at least 550 meters away from riparian and wetland areas to encourage cattle to graze uplands and move out of riparian areas. Supplementation sites should be at least 1,100 meters (1,200 yards) apart.

VRW-22: Phase the size and timing of vegetation removal treatments within riparian areas. Phasing treatments sizes and timing to reduce soil and water temperatures, maintain bank and soil stability, and retain adequate wildlife habitat for cover and nesting.

VRW-23: Phase the size and timing of vegetation-removal treatments on uplands immediately adjacent to riparian areas, and buffer treatment boundaries away from riparian areas to reduce sedimentation and erosion in riparian zones.

Allow for at least one year between vegetation removal treatments in uplands and in riparian or wetland areas.

VRW-24: Relocate existing roads away from riparian areas as feasible during requested permitting or authorization of these routes. Reclaim abandoned portions of relocated roads back to natural conditions. Recontour routes back to natural slopes as feasible, rip compacted soils (except for in close proximity to desirable trees), and seed disturbed areas.

VRW-25: Fences should not be placed immediately on the edge of riparian areas. Place fences away from riparian or wetland areas to decrease impacts from trailing along fences.

References

- BLM (US Department of the Interior, Bureau of Land Management). 2007. Final Vegetation Treatment Using Herbicides on BLM Lands in 17 Western States, Programmatic Environmental Impact Statement. BLM, Nevada State Office, Reno, NV. June 2007.
- Meyer, K. 2002. Managing degraded off-highway vehicle trails in wet, unstable, and sensitive environments. Technical Reference 2E22A68-NPS: Off-highway Vehicle Management. US Department of Agriculture, Forest Service, Technology and Development Program.
- Leonard, S., G. Kinch, V. Elsbernd, M. Borman, and S. Swanson. 1997. Riparian Area Management Technical Reference 1737-14—Grazing Management for Riparian-Wetland Areas. BLM (US Department of the Interior, Bureau of Land Management) and US Department of Agriculture, Forest Service, Denver, CO. 80pp.

NOXIOUS AND INVASIVE WEED PREVENTION (WEED)

This list incorporates many suggested practices under various land uses and is designed to allow managers to choose those practices that are most applicable to and feasible for each situation. SOPs established by policy or law are identified as such.

Site-Disturbing Projects

Pre-project Planning

WEED-1: Environmental analyses for projects and maintenance programs should assess weed risks, analyze high-risk sites for potential weed establishment and spread, and identify prevention practices.

WEED-2: Determine site-specific restoration and monitoring needs and objectives at the onset of project planning.

WEED-3: Learn to recognize noxious and invasive weeds.

WEED-4: Inventory all proposed projects for weeds prior to ground-disturbing activities. If weeds are found, they should be treated (if the timing is appropriate) or removed (if seeds are present) to limit weed seed production and dispersal.

WEED-5: Be cognizant of moving equipment and machinery from weed-contaminated areas to uncontaminated areas.

WEED-6: Locate and use weed-free project staging areas. Avoid or minimize travel through weed-infested areas, or restrict travel to periods when spread of disseminules is least likely.

WEED-7: Identify sites where equipment can be cleaned. Remove mud, dirt, and plant parts from project equipment before moving it into a project area. Seeds and plant parts should be collected and incinerated when possible.

WEED-8: If certified weed-free gravel pits become available in the county, the use of certified weed-free gravel will be required wherever gravel is applied to BLM-administered lands (e.g., roads). **(SOP)**

WEED-9: Maintain stockpiled, non-infested material in a weed-free condition. Topsoil stockpiles should be promptly revegetated to maintain soil microbial health and reduce the potential for weeds.

WEED-10: Use competitive seed mixes when practical. A certified seed laboratory shall test each lot according to the Association of Official Seed Analysts standards (which include an all-state noxious weed list) and provide documentation of the seed inspection test. The seed shall contain no noxious, prohibited, or restricted weed seeds and shall contain no more than 0.5 percent by weight of other weed seeds. Seed may contain up to 2.0 percent of “other crop” seed by weight, including the seed of other agronomic crops and native plants; however, a lower percentage of other crop seed is recommended. **(SOP)**

Project Implementation

WEED-11: Minimize soil disturbance. To the extent practicable, native vegetation should be retained in and around project activity areas, and soil disturbance should be kept to a minimum.

WEED-12: If a disturbed area must be left bare for a considerable length of time, cover the area with weed barrier until revegetation is possible.

Post-project Actions

WEED-13: Clean all equipment before leaving the project site when operating in weed-infested areas.

WEED-14: Inspect, remove, and properly dispose of weed seed and plant parts found on clothing and equipment. Proper disposal means bagging and incinerating seeds and plant parts or washing equipment in an approved containment area.

WEED-15: Revegetate disturbed soil where appropriate to optimize plant establishment for that specific site. Define revegetation objectives for each site. Revegetation may include topsoil replacement, planting, seeding, fertilization, and certified weed-free mulching as necessary. Use native material where appropriate and feasible.

WEED-16: Monitor sites where seed, hay, straw, or mulch has been applied. Eradicate weeds before they form seed. In contracted projects, contract specifications could require that the contractor control weeds for a specified length of time.

WEED-17: Inspect and document all ground-disturbing activities in noxious weed-infested areas for at least three growing seasons following project completion. For ongoing projects, continue to monitor until reasonably certain that no weeds are present. Plan for follow-up treatments based on inspection results.

Roads and Utilities

Pre-project Planning

WEED-18: Communicate with contractors, local weed districts, or weed management areas about projects and BMPs for prevention.

WEED-19: Remove mud, dirt, and plant parts from project equipment before moving it into a project area. Seeds and plant parts shall be collected and incinerated when practical, or washed off in an approved containment area.
(SOP)

WEED-20: Avoid acquiring water for road dust abatement where access to water is through weed-infested sites.

WEED-21: Treat weeds on travel rights-of-way before seed formation so that construction equipment does not spread weed seed.

WEED-22: Schedule and coordinate blading or pulling of noxious weed-infested roadsides or ditches in consultation with the local weed specialist. When it is necessary to blade weed-infested roadsides or ditches, schedule the activity when disseminules are least likely to be viable.

Project Implementation

WEED-23: Retain shade to suppress weeds by minimizing the removal of trees and other roadside vegetation during construction, reconstruction, and maintenance, particularly on south aspects.

WEED-24: Do not blade or pull roadsides and ditches infested with noxious weeds unless doing so is required for public safety or protection of the roadway. If the ditch must be pulled, ensure that weeds remain onsite. Blade from least-infested to most-infested areas.

Post-project Actions

WEED-25: Power or high-pressure clean all equipment of all mud, dirt, and plant parts before leaving the project site if operating in areas infested with weeds. Seeds and plant parts shall be collected and incinerated when possible.

WEED-26: When seeding has been specified for construction and maintenance activities, seed all disturbed soil (except travel route) soon after work is completed.

WEED-27: Use a certified weed-free seed mix suitable for local environmental conditions that includes fast, early growing (preferably native) species to provide quick revegetation. Consider applying weed-free mulch with seeding. **(SOP)**

WEED-28: Periodically inspect roads and rights-of-way for noxious weeds. Train staff to recognize weeds and report locations to the local weed specialist. Follow-up with treatment when needed.

WEED-29: When reclaiming roads, treat weeds before roads are made impassable. Inspect and follow up based on initial inspection and documentation.

WEED-30: To avoid weed infestations, create and maintain healthy plant communities whenever possible, including utility rights-of-way, roadsides, scenic overlooks, trailheads, and campgrounds.

Recreation Activities

WEED-31: Inspect and clean mechanized trail vehicles of weeds and weed seeds.

WEED-32: Wash boots and socks before hiking into a new area. Inspect and clean packs, equipment, and bike tires.

WEED-33: Avoid hiking through weed infestations whenever possible.

WEED-34: Keep dogs and other pets free of weed seeds.

WEED-35: Avoid picking unidentified “wildflowers” and discarding them along trails or roadways.

WEED-36: Maintain trailheads, campgrounds, visitor centers, boat launches, picnic areas, roads leading to trailheads, and other areas of concentrated public use in a weed-free condition. Consider high-use recreation areas as high-priority sites for weed eradication.

WEED-37: Sign trailheads and access points to educate visitors about noxious and invasive weeds and the consequences of their activities.

WEED-38: In areas susceptible to weed invasion, limit vehicles to designated, maintained travel routes. Inspect and document travel corridors for weeds, and treat as necessary.

WEED-39: Encourage use of pelletized feed for backcountry horsemen and hunters. Pelletized feed is unlikely to contain weed seed.

Watershed Management

WEED-40: Frequently and systematically inspect and document riparian areas and wetlands for noxious weed establishment and spread. Eradicate new infestations immediately because effective tools for riparian-area weed management are limited.

WEED-41: Promote dense growth of desirable vegetation in riparian areas (where appropriate) to minimize the availability of germination sites for weed seeds or propagules transported from upstream or upslope areas.

WEED-42: Address the risk of invasion by noxious weeds and other invasive species in watershed restoration projects and water quality management plans.

Grazing Management

WEED-43: Consider prevention practices and cooperative management of weeds in grazing allotments. Prevention practices may include:

- a) Altering season of use
- b) Minimizing ground disturbance
- c) Excluding livestock grazing
- d) Preventing weed seed transportation
- e) Maintaining healthy vegetation
- f) Revegetating areas
- g) Inspecting areas
- h) Educating permittees and users
- i) Reporting

WEED-44: Provide certified weed-free supplemental feed in a designated area so that new weed infestations can be detected and treated immediately. Pelletized feed is unlikely to contain viable weed seed.

WEED-45: If livestock may contribute to seed spread in a weed-infested area, schedule livestock use prior to seed-set or after seed has fallen.

WEED-46: If livestock were transported from a weed-infested area, annually inspect and treat entry units for new weed infestations.

WEED-47: Consider closing infested pastures to livestock grazing when grazing will either continue to exacerbate the condition or contribute to weed seed spread. Designate those pastures as unsuitable range until weed infestations are controlled.

WEED-48: Manage the timing, intensity (utilization), duration, and frequency of livestock activities to maintain the competitive ability of desirable plants and retain litter cover. The objective is to prevent grazers from selectively removing desirable plant species and leaving undesirable species.

WEED-49: Exclude livestock grazing on newly seeded areas with fencing to ensure that desired vegetation is well established, usually after two to three growing seasons. **(SOP)**

WEED-50: Reduce ground disturbance, including damage to biological soil crusts. Consider changes in the timing, intensity, duration, or frequency of livestock use; location and changes in salt grounds; restoration or protection of watering sites; and restoration of yarding/loafing areas, corrals, and other areas of concentrated livestock use.

WEED-51: Inspect areas of concentrated livestock use, especially watering locations and other sensitive areas that may be particularly susceptible to invasion, for weed invasion. Inventory and manage new infestations.

WEED-52: Defer livestock grazing in burned areas until vegetation is successfully established, usually after two to three growing seasons. **(SOP)**

Outfitting / Recreation Pack and Saddle Stock Use

WEED-53: Allow only certified weed-free hay/feed on BLM-administered lands. **(SOP)**

WEED-54: Inspect, brush, and clean animals (especially hooves and legs) before entering BLM-administered land. Inspect and clean tack and equipment.

WEED-55: Regularly inspect trailheads and other staging areas for backcountry travel. Bedding in trailers and hay fed to pack and saddle animals may contain weed seed or propagules.

WEED-56: Tie or contain stock in ways that minimize soil disturbance and prevent loss of desirable native species.

WEED-57: Authorized trail sites for tying pack animals should be monitored several times per growing season to quickly identify and eradicate new weeds. Trampling and permanent damage to desired plants is likely. Tie-ups shall be located away from water and in shaded areas where the low light helps suppress weed growth.

WEED-58: Educate outfitters to look for and report new weed infestations.

Wildlife

WEED-59: Periodically inspect and document areas where wildlife concentrate in the winter and spring and cause excess soil disturbance.

WEED-60: Use weed-free materials for all wildlife management activities.

WEED-61: Incorporate weed prevention into all wildlife habitat improvement project designs.

Fire

Fire Management Plans

WEED-62: Prescribed fire plans should include pre-burn invasive weed inventory and risk assessment components, as well as post-burn mitigation components.

WEED-63: Integrate prescribed fire and other weed-management techniques to achieve best results. This may involve post-burn herbicide treatment or other practices that require careful timing.

WEED-64: Include weed prevention and follow-up monitoring in all prescribed fire activities. Include in burn plans the possibility for post-burn weed treatment.

Incident Planning

WEED-65: Increase weed awareness and weed prevention by providing training to new and/or seasonal fire staff on invasive weed identification and prevention.

WEED-66: For prescribed burns, inventory the project area and evaluate potential weed spread with regard to the fire prescription. Areas with moderate to high weed cover should be managed for at least two years prior to the prescribed burn to reduce the number of weed seeds in the soil. Continue weed management after the burn.

WEED-67: On wildfires or prescribed burns in or near weed-infested areas, ensure that a Qualified Resource Advisor familiar with weeds issues or who has

access to the relevant information is assigned. Include a discussion of weed-prevention operational practices in all fire briefings.

WEED-68: Use operational practices (e.g., avoiding weed infestations when locating fire lines) to reduce weed spread.

WEED-69: Identify and periodically inspect potential helispots, staging areas, incident command posts, and base camps and maintain a weed-free condition. Encourage network airports and helibases to do the same.

WEED-70: Develop a burned area integrated weed-management plan, including a monitoring component to detect and eradicate new weeds early.

Fire-fighting

WEED-71: Ensure that all equipment (including borrowed or rental equipment) is free of weed seed and propagules before entering incident location.

WEED-72: When possible, use fire-suppression tactics that reduce disturbances to soil and vegetation, especially when creating fire lines.

WEED-73: Use wet or scratch-lines where possible instead of fire breaks made with heavy equipment.

WEED-74: Given the choice of strategies, avoid ignition and burning in areas at high risk for weed establishment or spread.

WEED-75: Hose off vehicles on site if they have traveled through infested areas.

WEED-76: Inspect clothing for weed seeds if foot travel occurred in infested areas.

WEED-77: When possible, establish incident bases, fire operations staging areas, and aircraft landing zones in areas that have been inspected and are verified to be free of invasive weeds.

WEED-78: Cover weed-infested cargo areas and net-loading areas with tarps if weeds exist and cannot be removed or avoided.

WEED-79: Flag high-risk weed infestations in areas of concentrated activity, and show weeds on facility maps.

WEED-80: If fire operations involve travel or work in weed-infested areas, a power wash station should be staged at or near the incident base and helibase. Wash all vehicles and equipment upon arrival from and departure to each incident. This includes fuel trucks and aircraft service vehicles.

WEED-81: Identify areas affected by suppression activities that may be vulnerable to weed invasion, and utilize suppression funds to repair.

Post-fire Rehabilitation

WEED-82: Have a weed specialist review burned area rehabilitation reports to ensure that proper and effective weed prevention and management is addressed.

WEED-83: Thoroughly clean the undercarriage and tires of vehicles and heavy equipment before entering a burned area.

WEED-84: Treat weeds in burned areas. Weeds can recover as quickly as two weeks following a fire.

WEED-85: Schedule inventories one month and one year post-fire to identify and treat infestations. Eradicate or contain newly emerging infestations.

WEED-86: Restrict travel to established roads to avoid compacting soil that could hinder the recovery of desired plants.

WEED-87: Determine soon after a fire whether revegetation is necessary to speed recovery of a native plant community, or whether desirable plants in the burned area will recover naturally. Consider the severity of the burn and the proportion of weeds to desirable plants on the land before it burned. In general, more severe burns and higher pre-burn weed populations increase the necessity of revegetation. Use a certified weed-free seed mix. **(SOP)**

WEED-88: Inspect and document weed infestations on fire access roads, equipment cleaning sites, and staging areas. Control infestations to prevent spread within burned areas.

WEED-89: Seed and straw mulch to be used for burn rehabilitation (e.g., for wattles, straw bales, and dams) shall be certified weed-free. **(SOP)**

WEED-90: Replace soil and vegetation right side up (i.e., any uprooted plants still in a clump of soil are replaced upward) when rehabilitating fire line.

FISH AND WILDLIFE MANAGEMENT AND SPECIAL STATUS SPECIES (FWS)

Standard Operating Procedures

FWS-I: To minimize the spread of aquatic nuisance species, including, but not limited to, zebra mussels, New Zealand mud snails, quagga mussels, rusty crayfish, and whirling disease vectors, personnel working in water will:

- a) Before leaving a particular water, inspect and clean gear used in the water, including watercraft (e.g., boats, canoes, kayaks, and rafts), trailers, oars, nets, waders, wading boots, sandals, and life jackets.

Remove vegetation, mud, grit, algae, and the like, and drain water from boats and other gear.

- b) Prior to entering another water body, clean gear by spraying with 409 or a similar soap or bleach solution, and let equipment dry in the hot sun for several hours, or use hot tap water that drains onto the ground, not down a drain or into another water course.

FWS-2: Constructed fences will comply with applicable wildlife fence standards, such as those described in BLM Handbook H-1741-1, Fencing (BLM 1989). Current standards for fencing cattle out in deer and elk range is a 4-strand fence 40 inches high with a spacing of wires from ground to top of 60 inches (smooth bottom wire), 6 inches (second wire barbed), 6 inches (third wire barbed), and 12 inches (top wire preferably smooth, but it may need to be barbed in areas of intense cattle use).

FWS-3: The GJFO will consult agency species management plans and other conservation plans as appropriate to guide management and devise mitigation measures when needed. Examples of these plans include, but are not limited to, the Colorado Wildlife Action Plan; Colorado Sagebrush: A Conservation Assessment and Strategy; National, Rangewide, statewide, and local working group conservation plans for Gunnison and Greater Sage-Grouse; Sharing the land with pinyon-juniper birds; Birds in a sagebrush sea: managing sagebrush habitats for bird communities; North American Landbird Conservation Plan; North American Waterbird conservation Plan; National and Colorado Partners in Flight Bird Conservation Plans; and Colorado Gunnison's and White-tailed Prairie Dog Conservation Strategy and Recovery plans for federally listed species.

FWS-4: Lessees will be notified that a lease parcel contains potential habitat for threatened, endangered, proposed, candidate, and BLM sensitive plants, fish, and wildlife.

FWS-5: Existing plant location records will be consulted and site inventories will be conducted to identify suitable habitat¹ for these plants. Surveys for occupied suitable habitat will be performed prior to any ground disturbance. Surveys will take place when the plants can be positively identified during the appropriate flowering periods. Surveys will be performed by qualified field botanists/biologists who will provide documentation of their qualifications, experience, and knowledge of the species prior to starting work.

FWS-6: In complex linear or split-estate actions, early coordination with private landowners will facilitate the process the BLM must complete prior to authorizing the action. To comply with the Endangered Species Act, the BLM must consider the effects to listed species on private land that result from a federal action, such as linear rights-of-way or constructing a well pad on private land to drill to federal lease. Before an applicant can contract a biological survey,

the private surface owner must allow the biological consultant access. Projects can be authorized without completing biological surveys on private lands, but this may lead to lengthy delays while the BLM completes consultation.

FWS-7: For Colorado hookless cactus and other threatened, endangered, proposed, and candidate species, surface-disturbing activities will be avoided within 200 meters of occupied plant habitat¹ wherever possible and where geography and other resource concerns allow². Fragmentation of existing populations and identified areas of suitable habitat will be avoided wherever possible.

FWS-8: For BLM sensitive species, surface-disturbing activities will be avoided within 100 meters of occupied plant habitat¹ wherever possible and where geography and other resource concerns allow². Fragmentation of existing populations and identified areas of suitable habitat will be avoided wherever possible.

FWS-9: Where development is allowed within 100 meters of occupied habitat for threatened, endangered, proposed, and candidate species or BLM sensitive species, unauthorized disturbance of plant habitat will be avoided by on-site guidance from a biologist, and by fencing the perimeter of the disturbed area, or such other method as agreed to by US Fish and Wildlife Service. In such instances, a monitoring plan approved by US Fish and Wildlife Service will be implemented for the duration of the project to assess impacts to the plant population or seed bank. If detrimental effects are detected through monitoring, corrective action will be taken through adaptive management.

FWS-10: Surface disturbance closer than 20 meters to a listed plant will be considered an adverse effect. Mitigating measures within this narrow buffer are important and helpful to individual plants, but not all adverse effects can be fully mitigated within this distance. Some adverse effects due to dust, dust suppression, loss of pollinator habitat, and toxic spills will likely remain. There are two possible exceptions to this rule: 1) the new disturbance is no closer to a listed plant than preexisting disturbance, and no new or increased impacts to the listed plant are expected; or 2) the listed plant is screened from the proposed disturbance (e.g., tall, thick vegetation, or a berm acts as a screen or effective barrier to fugitive dust and other potential impacts).

¹ Occupied habitat includes areas historically or currently supporting plants and/or soils containing a viable seed bank. Suitable habitat is defined as an area that contains or exhibits the specific components or constituents necessary for plant persistence, as determined by existing maps plus field inspection and/or surveys. It may or may not be occupied by plants or a seed bank. Potential habitat is defined as an area that satisfies the broad criteria of the species' habitat description. It is usually determined by preliminary in-house assessment.

² An avoidance buffer helps to minimize dust transport, weed invasion, unauthorized vehicular activities, and chemical and produced-water spills, and also helps protect pollinator habitat.

FWS-11: Transplantation of potentially affected plants will not be used as a rationale to defend a “not likely to adversely affect” or a “no effect” determination for listed plant species.

FWS-12: For drilling pads and other installations, surveys will extend beyond the edge of disturbance by at least 200 meters for threatened, endangered, proposed, and candidate species. For linear features such as roads and pipelines, surveys will extend at least 100 meters beyond the edge of the proposed ground disturbance along each side of the right-of-way. If special status plants are found within the survey area, the contractor will determine the complete extent of the occurrence and the approximate number of individuals within it.

FWS-13: Documentation will include individual plant locations and suitable habitat distributions. Prior to conducting plant surveys, the operator will provide the BLM maps (as hard copy and Geographic Information System files) of all proposed areas of disturbance. Maps will include existing and proposed roads, pipelines, well pads, pits, parking lots, and all other work areas. Post-construction or as-built maps will also be submitted to account for any deviations from pre-project maps. Specific polygons where rare plant surveys have been conducted will be included, along with the results of those surveys (positive or negative). The locations of any monitoring plots established to measure the status of rare plants and habitat in the vicinity of project activities will be displayed.

FWS-14: Protect pollinator species for endangered or threatened species by incorporating the SOPs found in the Final Programmatic Environmental Impact Statement for Vegetation Treatments Using Herbicides on BLM Lands in 17 Western States (BLM 2007).

FWS-15: Conduct development on existing or previously disturbed surface locations to reduce impacts on undisturbed areas and minimize impact on wildlife habitat.

FWS-16: To protect nesting raptors, raptor surveys shall be conducted prior to activities that could impact nesting activities. Based on the survey results, the following mitigation measures may be applied:

- a) Protect nest sites from human disturbances by implementing Colorado Parks and Wildlife and US Fish and Wildlife Service recommended buffers around known nest sites.
- b) Provide perching and nesting structures as mitigation where disturbances are impacting raptors.
- c) Apply guidance from Suggested Practices for Raptor Protection on Power Lines: the State of the Art in 2006 (Avian Power Line Interaction Committee 2006) and Avian Protection Plan Guidelines (Avian Power Line Interaction Committee and US Fish and Wildlife

Service 2005) or most current guidance for new power line construction (including upgrades and reconstruction) to prevent electrocution of raptors.

FWS-17: (MLP) Implement drilling technology improvements, such as horizontal drilling, to maximize resource recovery and minimize environmental impacts.

FWS-18: (MLP) Install pipelines adjacent to roads wherever possible.

FWS-19: (MLP) Strategically apply fugitive dust-control measures to reduce coating of vegetation and deposition in water sources, including enforcing established speed limits on BLM-administered and private roads.

FWS-20: Ensure that ponds containing mining or other wastes that are potentially hazardous to fish and wildlife are enclosed to exclude birds, bats, and other wildlife attracted to the water.

FWS-21: When placing culverts on streams containing fish or amphibians, design culverts to maintain or improve aquatic organism passage.

FWS-22: In wildland fire situations work with Fire Resource Advisors during suppression efforts in the GJFO when considering dipping water from ponds, reservoirs, and lakes throughout the Grand Valley. Select reservoirs, ponds, and lakes harbor native and/or endangered fishes and should be avoided if at all possible. If these waters must be used, screen water intakes with 0.25-inch mesh to avoid fish entrainment.

FWS-23: When obtaining water from any live stream or river, the following actions should be taken:

- a) The best method to avoid fish entrainment is to pump from off-channel locations (e.g., ponds, lakes, and diversion ditches) not directly connected to the mainstem rivers even during high spring flows;
- b) If the pump head must be located in the river channel where larval fish are known to occur:
 1. Do not situate the pump in a low-flow or no-flow area, as these habitats tend to concentrate larval or young-of-year fishes. Instead, place the pump into fast moving/riffle habitat.
 2. Limit the amount of pumping, to the greatest extent possible, during that period of the year when larval fish may be present (June 1 to August 15).

3. Avoid pumping, to the greatest extent possible, during the pre-dawn hours (two hours prior to sunrise), as larval fish drift studies indicate that this is a period of greatest daily activity.
- c) Screen all pump intakes with 0.25-inch or finer mesh material.
- d) Report any fish impinged on any intake screens to US Fish and Wildlife Service (970-243-2778) or Colorado Parks and Wildlife:

Northwest Region
711 Independent Avenue, Grand Junction, CO 81505
Phone: (970) 255-6100

Southwest Region
415 Turner Drive, Durango, CO 81303
Phone: (970) 375-6700

Best Management Practices

FWS-24: Design lighting required for recreation, oil and gas, and other programs to be directing downward using shielded lights and only the minimum illumination required. Utilize green lights in areas that require illumination at night and prevent skyward projection of lighting that may disorient night migrating birds. Sodium vapor lights, widely used for streetlights and security lighting, should not be used because they have been shown to attract night-flying birds.

FWS-25: Limit flaring operations when well pads are within 100 meters of occupied threatened, endangered, proposed, candidate, and sensitive species habitat.

FWS-26: Control noxious weeds using integrated techniques. Limit chemical control in areas with rare plant species to avoid damage to non-target species. Mechanical or chemical control in and near rare plant habitat shall only be implemented by personnel familiar with the rare plants.

FWS-27: Prohibit collection of rare plants or plant parts, except as permitted by the BLM Authorized Officer for scientific research.

FWS-28: The use of deicers and dust suppressants within 100 meters of roadside occurrences of special status plant species will require prior approval from the BLM.

FWS-29: Herbicide application shall be kept at least 200 meters from known plant populations, except in instances where weed populations threaten habitat integrity or plant populations. Great care shall be used to avoid pesticide drift in those cases.

FWS-30: Use temporary water delivery lines laid on the surface of the ground to reduce truck traffic.

FWS-31: Retain existing snags for wildlife use in places where they will not create a human hazard.

FWS-32: Where linear disturbance is proposed, edges of vegetation shall be feathered to avoid long linear edges of habitat and allow for greater habitat complexity for wildlife.

FWS-33: Protect existing temporary pools to providing breeding and hibernating habitat for amphibians.

FWS-34: Avoid fragmentation of wildlife habitat, especially in wildlife migration and movement corridors.

FWS-35: (MLP) Encourage the use of a variety of BMPs, as defined by the most recent version of “Best Management Practices for Oil and Gas Development on Public Lands,” <http://www.blm.gov/bmp/>.

FWS-36: Identify in-channel features (e.g., culverts and water-diversion structures) that block aquatic organism movement and/or impair stream connectivity and replace, modify, or remove these impediments as they are identified and as opportunities allow. Consider and address aquatic organism passage and appropriate life-stage requirements when designing new or modifying existing stream crossings.

FWS-37: Where construction of in-channel barriers will benefit aquatic species by limiting access from competitive species and/or disease vectors, consider barriers as a management tool on a site-specific basis.

FWS-38: In critical and sever winter range for deer and elk, avoid recurring transportation activity within two hours before and after sunrise and sunset to avoid disturbing wintering wildlife between December 1 and May 1 (excluding emergencies).

FWS-39: For intensive activities within winter range for wildlife, use carpooling for activities like crew rotations and shift changes.

FWS-40: For intensive activities within winter range for wildlife, monitor and enforce speed limits.

FWS-41: For intensive activities within winter range for wildlife, prohibit pets and possession of fire arms on the site by employees or contractors.

FWS-42: Implement closed-loop drilling systems on all active rigs, using only a small cuttings mixing area on each location.

FWS-43: Optimize completion operations to minimize impact. Techniques include:

- a) Simultaneous drilling and completion operations minimize the operating time on the well pad, where space and safety restrictions permit the use of this technique.
- b) Remote completion operations using nearby existing well pads minimize overall surface disturbance.

FWS-44: Reuse water whenever possible for drilling and completion activities. Recycle all water used in completion activities to meet water needs for completion of subsequent wells on location; this will reduce fresh water consumption and reduce truck traffic.

FWS-45: Expand the water-distribution system to efficiently move water in pipelines, thereby reducing truck traffic for drilling and completion activities.

FWS-46: Reduce visits to well sites through remote monitoring (i.e., supervisory control and data acquisition) and the use of multi-function contractors.

FWS-47: (MLP) Use solar panels as an alternative energy source for on location production equipment to limit trips to the location for production maintenance.

FWS-48: Use dual-fuel natural gas/diesel systems, thereby reducing diesel delivery to the well site by as much as 70 percent.

FWS-49: (MLP) Use existing roads instead of new construction segments wherever feasible.

FWS-50: (MLP) Seed all access roads and facilities other than well pads in a timely manner after construction has been completed. Seed all topsoil from pad construction.

FWS-51: Noise-reduction techniques and designs will be used to reduce noise from compressors or other motorized equipment.

FWS-52: Where new roads are constructed, seasonal restrictions on public vehicular access will be evaluated where there are wildlife conflict or road damage/maintenance issues.

FWS-53: Install multiple pipelines in a single trench to minimize disturbance.

FWS-54: Install trench plugs (sloped to allow wildlife or livestock to exit the trench should they enter) at known wildlife or livestock trails to allow safe crossing on long spans of open trench.

FWS-55: Coordinate with Colorado Parks and Wildlife about BLM projects and BLM-authorized projects that are proposed within 0.5-mile of a small-

capacity water development and 2.0 miles of a large-capacity wildlife water development. Projects determined to have a detrimental effect on wildlife using wildlife water developments will be avoided or rerouted if possible.

FWS-56: Coordinate with Colorado Parks and Wildlife about migratory bird inventories when migratory bird inventories are proposed by BLM or required of third parties.

References

Avian Power Line Interaction Committee. 2006. Suggested Practices for Raptor Protection on Power Lines: the State of the Art in 1996. Edison Electric Institute, Avian Power Line Interaction Committee and California Energy Commission, Washington, DC, and Sacramento, CA.

Avian Power Line Interaction Committee and US Fish and Wildlife Service. 2005. Avian Protection Plan Guidelines, April 2005. Washington, DC.

BLM (US Department of the Interior, Bureau of Land Management). 1989. Handbook H-1741-I—Fencing. BLM, Washington, DC. 58pp.

_____. 2007. Final Vegetation Treatment Using Herbicides on BLM Lands in 17 Western States, Programmatic Environmental Impact Statement. BLM, Nevada State Office, Reno, NV. June 2007.

BLM (US Department of the Interior, Bureau of Land Management) and US Fish and Wildlife Service. 2008. Recommendations for Avoiding Adverse Effects on Threatened, Endangered, Proposed, Candidate, and BLM Sensitive Plants on BLM Lease Lands in Colorado. Draft. July 25, 2008.

US Department of Agriculture, Forest Service. 2007. Designing for Aquatic Organism Passage at Road-Stream Crossings.

Elliott, B.A., S. Spackman Panjabi, B. Kurzel, B. Neely, R. Rondeau, and M. Ewing. 2009. Recommended Best Management Practices for Plants of Concern. Practices developed to reduce the impacts of oil and gas development activities to plants of concern. Unpublished report prepared by the Rare Plant Conservation Initiative for the National Fish and Wildlife Foundation.

WILDLIFE DAMAGE MANAGEMENT (WDM)

Standard Operating Procedures

WDM-I: Control activities conducted by the US Department of Agriculture, Animal and Plant Health Inspection Service, Wildlife Services will be coordinated with the GJFO on an annual basis, including review of authorized control areas and annual submittal of control activities on BLM-administered lands.

WDM-2: US Department of Agriculture, Animal and Plant Health Inspection Service, Wildlife Services will notify the GJFO before any damage control activity is implemented within the restricted area(s), and exceptions will be approved on a case-by-case basis.

WDM-3: All US Environmental Protection Agency use restrictions and requirements for toxicants are to be followed where control devices are employed on BLM-administered lands. The GJFO must be notified before any toxicants are deployed, and a map of the treatment area must be provided. Adequate signage must be provided and maintained.

WDM-4: All aerial control activities in the wild horse area must be conducted in compliance with all applicable Colorado State Statutes, the provisions of the 1971 Wild and Free-Roaming Horses and Burros Act, as amended, and its associated regulations (43 Code of Federal Regulations [CFR] 4700). No harassment of wild horses and burros is permitted under these provisions; maliciously or negligently causing the injury of a wild horse or burro is also expressly prohibited.

WDM-5: Any aerial control activities in the wild horse area will require notification of and prior approval from the GJFO.

WDM-6: During the foaling season (March 1 to June 30), a flyover survey to determine whether wild horses are present will be conducted prior to commencing any wildlife damage management activities. This survey will be conducted at a minimum of 500 feet above ground level. If wild horses are determined to be present, flyover surveys will be adjusted as needed to prevent any disturbance or harassment of the animals present, and wildlife damage activities that would result in disturbance or harassment of these animals will not occur.

WDM-7: All persons involved with wildlife damage management activities shall be briefed on the regulations and penalties relating to harassment of wild horses prior to commencing animal-control operations.

WDM-8: The GJFO will identify through the US Department of Agriculture, Animal and Plant Health Inspection Service, Wildlife Services annual work plan process areas of BLM-administered lands considered special resource use areas on which control activities be avoided except as requested by Colorado Parks and Wildlife, or other protective restrictions may apply. Examples may include special status species habitats (e.g., sage-grouse leks and nesting areas and bald eagle nests).

WDM-9: Interim Management Policies (BLM 2012) must be adhered to at all times in Wilderness Study Areas (WSAs), and the GJFO must be notified before any wildlife damage management activity is implemented. Wildlife damage management activities in WSAs must be directed at the offending animal. Aerial

hunting may be allowed in WSAs as long as those actions do not impair wilderness characteristics.

References

BLM (US Department of the Interior, Bureau of Land Management). 2012. Manual 6330—Management of Wilderness Study Areas. Rel. 6-134. BLM, Washington, DC. July 13, 2012.

WILD HORSES (WH)

Standard Operating Procedures

WH-1: Wild Horse and/or Burro Gathers SOPs.

WH-2: Wild Horse Fertility Control Treatment SOPs.

WH-3: All new or reconstructed exclosures within herd management areas will follow the horse fencing standards.

WH-4: Any new facilities shall be a minimum of 0.25-mile from water sources to avoid hindrance of use by wild horses.

WH-5: Any new facilities shall be designed to avoid injury to horses or fenced to prevent wild horse access.

WH-6: Require rebar to be welded between the rails of cattle guards if the cattle guard or similar device is to be installed in or near herd management areas to decrease the risk of wild horse and/or burro entrapment.

WH-7: All new or reconstructed fences on the perimeter of the wild horse range will be comprised of materials (e.g., wooden poles and smooth wire) that would reduce injury to wild horses.

WH-8: Seed mixes for projects within the wild horse range shall benefit wild horses (emphasis on palatable grasses) while meeting land health standards.

WH-9: If a project involves heavy or sustained traffic, require road signs for safety and protection of wild horses.

WH-10: Above-ground facilities requiring painting will be designed to blend in with local environment.

WH-11: Disturbed areas will be contoured to blend with the natural topography. Blending is defined as reducing form, line, and color contrast associated with the surface disturbance.

WH-12: Still or motion picture photography for personal use is permitted; however, photography for commercial purposes may require a permit. Contact the local BLM office.

WH-13: Feed weed-free certified hay or pellet feed (refer to www.weedfreefeed.com for more information).

WH-14: For guide/outfitters and recreationists: The permittee shall inform all staff and clients that wild horses protected by federal law and will prevent harassment of wild horses from permitted activities. Prohibited acts include, but are not limited to, maliciously injuring or harassing a wild horse, chasing wild horses, removing or attempting to remove a wild horse from BLM-administered lands, destroying a wild horse, selling or attempting to sell a wild horse, and commercially exploiting a wild horse. Crimes are punishable by fine and/or imprisonment. Examples of violations include harassment by all-terrain vehicle, injury or death by a bullet or arrow, and illegal capture.

Best Management Practices

WH-15: Adequate water for livestock and dogs may not be available for recreationists. Springs and other water sources identified on maps may be dry at any time.

WH-16: Bring a sufficient quantity of drinking water for riding stock (15 gallons or more per day, per animal)

WH-17: Secure riding stock adequately (use portable panels or corrals).

WH-18: Ensure that domestic riding stocks are current with annual vaccinations.

WH-19: Do not bring sick or diseased riding animals into herd management areas. Wild horses on the range are not vaccinated against any diseases.

WH-20: Do not drive across, camp on, or stake riding stock out to graze on riparian areas.

WH-21: Water riding stock only at springs or streams with stable banks and dry soils.

WH-22: Keep riding stock secured away from dispersed camp sites and spread manure before leaving.

WH-23: Explore the area prior to hauling in a trailer to assess access. Pulling horse or other trailers off of State- or County-designated roads shall only be done with prior operator knowledge of the road. Many roads are narrow, rough, steep, or impassable. Turning around may be difficult or impossible, especially with a trailer.

WH-24: In the event that a foaling mare or newborn foal is encountered, every effort shall be made to stay away from that location. Do not attempt to help the mare or foal.

WH-25: Stay at least 100 feet away from wild horses.

WH-26: Try not to place yourself between members of a wild horse band or between adjoining bands.

WH-27: Observe wild horses quietly so wild behavior is not disrupted.

WH-28: If you are approached by wild horses while riding horseback, stay calm, maintain control of your animal, and leave the area as soon as possible. Ride with others whenever possible.

WH-29: Mares, especially if in season, may attract wild stud horses to you or your camp. Keep domestic horses secure at all times. Ride with others who are experienced and skilled at resolving unwanted wild horse or burro interactions.

WH-30: Do not feed or try to attract animals towards you.

WH-31: Keep dogs under control so they do not disturb or chase wild horses.

WH-32: Report sick or injured animals, or violations, to the BLM.

WH-33: Please do not attempt to assist or handle sick or injured animals.

CULTURAL RESOURCES (CR)

Standard Operating Procedures

CR-1: Evaluation of all BLM activities and BLM-authorized activities shall be made in compliance with BLM Manual 8100, The Foundations for Managing Cultural Resources (BLM 2004a) and subsequent 8100 series (BLM 2004b, 2004c, 2004d, 2004e, 2004f, 2004g, and 2004h); Handbook of Guidelines and Procedures for Inventory, Evaluation, and Mitigation of Cultural Resources (BLM 1998); and the current State Protocol Agreement between the Colorado BLM and the Colorado State Historic Preservation Office.

CR-2: In complex linear or split-estate actions, early coordination with private landowners will facilitate the process the BLM must complete prior to authorizing the action. To comply with the National Historic Preservation Act, the BLM must consider the effects to cultural resources on private land that result from a federal action, such as linear rights-of-way or constructing a well pad on private land to drill to federal lease. Before an applicant can contract a cultural survey, the private surface owner must allow the cultural consultant access. Projects can be authorized without completing cultural surveys on private lands, but this may lead to lengthy delays while the BLM completes consultation.

CR-3: The holder of a BLM authorization to carry out land use activities on federal lands, including all leases and permits, must notify the BLM, by telephone

and written confirmation, immediately upon the discovery of human remains, funerary items, sacred objects, or objects of cultural patrimony (43 CFR 10.4[g]). Activities must stop in the immediate vicinity of the discovery. The discovery must be protected from the authorized activity for a period of 30 days or unless otherwise notified by the BLM (43 CFR 10.4[c] and [d]).

CR-4: The National Historic Preservation Act, as amended, requires that if newly discovered historic or archaeological materials or other cultural resources are identified during project implementation, work in that area must stop and the BLM Authorized Officer must be notified immediately. Within five working days, the BLM Authorized Officer will inform the proponent as to:

- a) Whether the materials appear eligible for the National Register of Historic Places;
- b) The mitigation measures the proponent will likely have to undertake before the site could be used (assuming in situ preservation is not practicable) (36 CFR 800.13); and
- c) A timeframe for the BLM Authorized Officer to complete an expedited review under 36 CFR 800.11 to confirm, through the State Historic Preservation Office, that the BLM Authorized Officer's findings were correct and mitigation was appropriate.

CR-5: A standard Education/Discovery stipulation for cultural resource protection shall be attached to the land use authorization. The operator or its contractor is responsible for informing all persons who are associated with the project operations that federal laws protect cultural resources and they will be subject to prosecution for disturbing or destroying any historic or archaeological sites, or collecting any cultural objects, prehistoric or historic from federal lands.

CR-6: Strict adherence to the confidentiality of information concerning the nature and location of archeological resources will be required of any company issued a land use authorization and all of their subcontractors (Archaeological Resource Protection Act, 16 US Code 470hh).

CR-7: When a National Environmental Policy Act of 1969 (NEPA) document specifically stipulates the need for an archaeological monitor during construction or a project is located in areas that require an archaeological monitor to be present (see conditions of approval polygons for Sunnyside, Grand Mesa Slopes, and Indian Creek), it is the applicant's responsibility to contract an archaeological consultant holding a current Colorado BLM permit and authorized to work in the GJFO. Fieldwork authorizations are required prior to any cultural resource monitoring where resources are present or reasonably expected is permitted only when the ground surface is free of snow, unfrozen, and dry.

CR-8: A cultural resource must be allocated to public use prior to:

- a) authorizing or implementing any Heritage Tourism project;
- b) issuing Special Recreation Permits that will use a cultural resource;
or
- c) a BLM recreation project is proposed that involves the use or interpretation of a cultural resource.

Best Management Practices

CR-9: BLM specialists shall complete a File Search Request form and submit to the GJFO Archaeologist as soon as there is proposed BLM activity or BLM-authorized activity that will require preparation of a NEPA document. This will provide the specialist with immediate information as to the need for Class III inventory, whether that will be contracted or in-house, or the presence of cultural resources that may preclude or impede the project.

CR-10: Once it has been determined that a project will require contracted cultural inventory, the BLM specialists shall complete a Request for Cultural Resource Compliance form (*find at S:\blm share\CRM_for_FO\ CR Compliance*) and submit it to the GJFO Archaeologist as soon as a final design for a BLM-proposed project or activity is complete.

CR-11: When possible, locate projects in areas that are previously disturbed. To comply with the National Historic Preservation Act, the BLM must identify significant cultural resources. Under the current regulations and guidelines, the BLM may decide that no inventory needs to be conducted because the proposed action is located in an environment where ground disturbance has modified the surface so extensively that the likelihood of finding intact cultural resources is negligible.

CR-12: Where proposed projects or development will adversely affect a cultural resource, testing, data recovery, or full excavation to recover scientific information may be required as mitigation. The applicant or operator bears the full cost of mitigation and is encouraged to consider avoiding adverse effects through project relocation or redesign rather than mitigating adverse effects.

CR-13: (MLP) A File Search Request form must be submitted to the GJFO Archaeologist identifying the site and the proposed use so the allocation to public use can be confirmed.

References

BLM (US Department of the Interior, Bureau of Land Management). 1998. Handbook of Guidelines and Procedures for Inventory, Evaluation, and Mitigation of Cultural Resources. BLM, Colorado State Office, Lakewood, CO. Revised 2007.

- _____. 2004a. Manual 8100—The Foundations for Managing Cultural Resources. Release 8-72. BLM, Washington, DC. December 3, 2004.
- _____. 2004b. Manual 8110—Identifying and Evaluating Cultural Resources. Release 8-73. BLM, Washington, DC. December 3, 2004.
- _____. 2004c. Manual 8120—Tribal Consultation under Cultural Resources. Release 8-74. BLM, Washington, DC. December 3, 2004.
- _____. 2004d. Manual 8120-1—General Procedural Guidance for Native American Consultation. Release 8-75. BLM, Washington, DC. December 3, 2004.
- _____. 2004e. Manual 8130—Planning for Uses of Cultural Resources. Release 8-76. BLM, Washington, DC. December 3, 2004.
- _____. 2004f. Manual 8140—Protecting Cultural Resources. Release 8-77. BLM, Washington, DC. December 3, 2004.
- _____. 2004g. Manual 8150—Permitting Uses of Cultural Resources. Release 8-78. BLM, Washington, DC. December 3, 2004.
- _____. 2004h. Manual 8170—Interpreting Cultural Resources for the Public. Release 8-79. BLM, Washington, DC. December 3, 2004.

TRIBAL CONSULTATION (TC)

Standard Operating Procedures

TC-1: The BLM has a responsibility to develop a government-to-government relationship with the tribes: the formal relationship that exists between the federal government and tribal governments under US laws. Tribal governments are considered dependent domestic sovereignties with primary and independent jurisdiction (in most cases) over tribal lands. Concerning proposed BLM plans and actions, at least the level of consideration and consistency review provided to state governments must be afforded to tribal governments.

TC-2: The BLM is responsible for consultation under General Authorities defined as “laws, executive orders, and regulations that are not considered cultural resource authorities.” The regulations implementing both the Federal Land Policy and Management Act of 1976 and NEPA require Native American consultation. The American Indian Religious Freedom Act and the Indian Sacred sites order (Executive Order 13007) pertain to the free exercise clause of the First Amendment (BLM Manual 8120-1, Guidelines for Conducting Tribal Consultation [BLM 2004b], Federal Land Policy and Management Act of 1976 Title II, NEPA Section 102 (40 CFR 1501.2 and 1501.7)

TC-3: Tribes must be consulted whenever other governmental entities or the public are formally involved in the BLM's environmental review process in any NEPA documentation that entails public involvement or initial discussions with local or state governments (BLM Handbook H-1790-1, National Environmental Policy Act [BLM 2008]).

TC-4: National Historic Preservation Act Section 106 consultations for cultural resources that are significant to Indian tribes. Consultation with an Indian tribe must recognize the government-to-government relationship between the federal government and Indian tribes. The agency official shall consult with representatives designated or identified by the tribal government. Consultation shall be conducted in a manner sensitive to the concerns and needs of the Indian tribe. (36 CFR 800.2[c][2][ii][C]).

Best Management Practices

TC-5: Notification is conducted by simple, one-way written means. Consultation is generally construed to mean direct, two-way communication.

TC-6: When publishing notices or open letters to the public indicating that the BLM is contemplating an action and that comments are welcome, BLM managers shall send individual letters by certified mail or delivery confirmation to tribes requesting their input on actions being considered. If this is an opening dialogue, prior to having developed a strong working relationship with the tribe, if a timely response is not received, the BLM manager shall follow up with personal telephone calls.

TC-7: For the benefit of both parties, BLM managers are encouraged to strive for the most efficient and effective method of consultation. Whatever method is chosen, all consultation activities shall be carefully documented in the official record.

TC-8: Consultation roles can be facilitated but may not be transferred to others. Cultural resource consulting firms working for land use applicants cannot negotiate, make commitments, or otherwise give the appearance of exercising the BLM's authority in consultations.

TC-9: Owing to their status as self-governing entities, tribes shall be notified and invited to participate at least as soon as (if not earlier than) the Governor, state agencies, local governments, and other federal agencies.

TC-10: Tribal consultation means dialogue between a BLM manager and an American Indian Tribe. The BLM managers are encouraged to visit tribal councils and appropriate tribal leaders on a recurring basis. This face-to-face meeting helps to develop relationships that can reduce the time and effort spent in later consultation or individual projects. This government-to-government consultation shall be treated with appropriate respect and dignity of position.

References

- BLM (US Department of the Interior, Bureau of Land Management). 2004a. Manual 8120—Tribal Consultation under Cultural Resources. Release 8-74. BLM, Washington, DC. December 3, 2004.
- _____. 2004b. Manual 8120-1—General Procedural Guidance for Native American Consultation. Release 8-75. BLM, Washington, DC. December 3, 2004.
- _____. 2008. Handbook H-1790-1—National Environmental Policy Act. BLM, Washington, DC. January 2008.

PALEONTOLOGY (P)

Standard Operating Procedures

P-1: Attach lease notices, stipulations, and other requirements to permitted activities to prevent damage to paleontological resources.

P-2: Prior to any surface-disturbing activities, an inventory of paleontological resources (fossils) may be required. Mitigation may be required upon the discovery of any vertebrate fossil or other scientifically important paleontological resource. Mitigation of scientifically important paleontological resources may include avoidance, monitoring, collection, excavation, or sampling. Mitigation of discovered scientifically important paleontological resources may require the relocation of the disturbance over 100 meters. This and any subsequent mitigation work shall be conducted by a BLM-permitted paleontologist.

P-3: The lessee/operator shall bear all costs for inventory and mitigation (BLM 2008).

P-4: The lessee is prohibited from surface occupancy and surface-disturbing activities within 100 meters around all known scientifically important paleontological resources.

(Locality-specific name)

This stipulation is to protect scientific information that may be damaged from inadvertent or authorized uses.

Exception: The BLM Authorized Officer may: (1) allow for paleontological excavation and (2) change the protection boundary on a case-by-case basis, taking into account topographical barriers, the design of the proposed action, and the characteristics of the paleontological resource.

Modification: None

Waiver: Destruction of all the physical characteristics of a paleontological resource.

P-5: A standard Education/Discovery stipulation for paleontological resource protection shall be attached to the land use authorization. The operator or its contractor is responsible for informing all persons who are associated with the project operations that federal laws protect paleontological resources, and they will be subject to prosecution for disturbing or destroying any vertebrate fossils or paleontological sites, or collecting any fossilized bones, tracks, or any other vertebrate trace fossils from federal lands.

P-6: The Paleontological Resources Preservation Act [16 US Code 470aaa] requires the lessee/operator to immediately suspend activities in the vicinity of a vertebrate fossil discovery, protect the discovery from damage, and notify the BLM Authorized Officer of any paleontological resources discovered as a result of operations under this authorization. The BLM Authorized Officer will evaluate, or will have evaluated, such discoveries as soon as possible, but not later than 10 working days after being notified. Appropriate measures to mitigate adverse effects to significant paleontological resources will be determined by the BLM Authorized Officer after consulting with the operator. Within 10 days, the operator will be allowed to continue construction through the site, or will be given the choice of either: (1) following the BLM Authorized Officer's instructions for stabilizing the fossil resource in place and avoiding further disturbance to the fossil resource; or (2) following the BLM Authorized Officer's instructions for mitigating impacts to the fossil resource prior to continuing construction through the project area.

References

BLM (US Department of the Interior, Bureau of Land Management). 2008. Instruction Memorandum 2009-011—Assessment and Mitigation of Potential Impacts to Paleontological Resources. BLM, Washington, DC. October 10, 2008.

VISUAL RESOURCES (V)

Standard Operating Procedures

V-1: All new surface-disturbing projects or activities, regardless of size or potential impact, will incorporate visual design considerations during project design as a reasonable attempt to meet the Visual Resource Management class objectives for the area and minimize the visual impacts of the proposal. Visual design considerations will be incorporated by:

- a) Using the Visual Resource Management contrast rating process (required for proposed projects in highly sensitive areas, high impact projects, or for other projects where it appears to be the most effective design or assessment tool).
- b) Providing a brief narrative visual assessment for all other projects that require an environmental assessment or environmental impact statement.

- c) Measures to mitigate potential visual impacts could include the use of natural materials, screening, painting, project design, location, or restoration (BLM Handbook H-843 I-I, Visual Resource Contrast Rating [BLM 1986]; or online at <http://www.blm.gov/nstc/VRM/843 I.html>, for information about the contrast rating process).

V-2: All new roads will be designed and constructed to a safe and appropriate standard, “no higher than necessary” to accommodate intended vehicular use. Roads will follow the contour of the land where practical. Existing oil and gas roads that are in eroded condition or contribute to other resource concerns will be brought to BLM standards within a reasonable period of time.

Best Management Practices

V-3: Impacts to dark night skies will be prevented or reduced through the application of specific mitigation measures identified in activity level planning and NEPA-level review. These measures may include directing all light downward, using shielded lights, using only the minimum illumination necessary, using lamp types such as sodium lamps (less prone to atmospheric scattering), using circuit timers, and using motion sensors.

V-4: Any facilities authorized will use the best technology available to minimize light emissions.

V-5: Any new permits/authorizations, including renewals, will be stipulated to use the best technology available to minimize light emissions, as compatible with public health and safety.

V-6: Restrict visual intrusion in Visual Resource Management Class I and II areas and within 0.25-mile of historic trails.

V-7: Screening facilities from view and avoiding placement of production facilities on steep slopes, hilltops, and ridgelines.

V-8: Paint all facilities a color that best allows the facility to blend with the background (operator-committed BMP).

V-9: Gravel of road color shall be similar to adjacent dominant soil colors.

V-10: Reduce impacts on Visual Resource Management Class II and III areas.

V-11: Bury distribution power lines and flow lines in or adjacent to access roads.

V-12: Repeat form, line, color, and texture elements to blend facilities with the surrounding landscape.

V-13: All aboveground facilities, including power boxes, building doors, roofs, and any visible equipment, will be painted a color selected from the latest national color charts that best allows the facility to blend into the background.

V-14: Perform final reclamation recontouring of all disturbed areas, including access roads, to the original contour or a contour that blends with the surrounding topography.

V-15: To the extent opportunities are practicable, extreme visual contrast created by past management practices or human activities will be minimized. Examples include right-of-way amendments, mineral material sites, abandoned mines, and areas impacted by unauthorized off-road driving.

V-16: Reclaim unused well pads within one year.

V-17: Final reclamation of all oil and gas disturbance will involve recontouring of all disturbed areas, including access roads, to the original contour or a contour that blends with the surrounding topography and revegetating all disturbed areas.

V-18: The use of submersible pumps will be strongly encouraged, especially in Visual Resource Management Class I, II, or III areas or any area visible by the visiting public.

V-19: The use of partial or completely below-grade wellheads will be strongly encouraged in high visibility areas as well as VRM Class I, II, or III areas.

V-20: The placement of production facilities on hilltops and ridgelines will be prohibited where they are highly visible.

References

BLM (US Department of the Interior, Bureau of Land Management). 1986. BLM Handbook H-8431-I—Visual Resource Contrast Rating. BLM, Washington, DC. January 17, 1986.

WILDLAND FIRE ECOLOGY AND MANAGEMENT (WFM)

Standard Operating Procedures

Fire Suppression

WFM-1: Resource Advisors and other applicable specialists shall be utilized to advise the Incident Commander and suppression resources on the natural resource values during the suppression effort.

WFM-2: Avoid applying fire retardant in or near drinking water sources.

WFM-3: Avoid the application of retardant or foam within 300 feet of a waterway or stream channel. Deviations from this procedure are acceptable if life or property is threatened.

WFM-4: Fire lines will not be constructed by heavy equipment within riparian stream zones. If construction is necessary due to threats to life or property, control lines shall terminate at the edge of the riparian zone at a location determined appropriate to meet fire-suppression objectives based on fire behavior, vegetation/fuel types, and fire fighter safety.

WFM-5: For streams currently occupied by cutthroat trout or other aquatic special status species, extractions of water from ponds or pools shall not be allowed if stream inflow is minimal and water extraction will lower the existing pond or pool level.

WFM-6: Lands will be temporarily closed to other uses in areas where fire suppression is being implemented.

WFM-7: Stream flow shall not be impounded or diverted by heavy equipment in order to facilitate extraction of water from the stream for fire-suppression efforts.

WFM-8: If it is determined that use of retardant or surfactant foam within 300 feet of a waterway or stream channel is appropriate due to threats to life or property; alternative line construction tactics are not feasible because of terrain constraints, congested areas, or lack of ground personnel; or potential damage to natural resources outweighs possible loss of aquatic life, then the unit administrator shall determine whether there have been any adverse effects to federally listed species. If the action agency determines that adverse effects were incurred by federally listed species or their habitats, then the action agency must consult with US Fish and Wildlife Service, as required by 50 CFR 402.05, as soon as practicable.

WFM-9: Avoid whenever possible burning out unburned islands of native vegetation, specifically sagebrush communities.

WFM-10: Minimize/mitigate impacts to cultural resources and pristine vegetative communities.

WFM-11: Prior to use on BLM-administered lands, thoroughly rinse to remove mud and debris from all fire-suppression equipment from off-district or out of state and used to extract water from lakes, ponds, streams, or spring sources. Examples of this equipment are helicopter buckets, draft hoses, and screens. After cleaning the equipment, disinfect it to prevent the spread of invasive aquatic species. Do not rinse equipment with disinfectant solutions within 100 feet of natural water sources. GJFO suppression equipment used to extract water from sources known to be contaminated with invasive aquatic species, as

identified by US Fish and Wildlife Service and Colorado Parks and Wildlife, also shall be disinfected beforehand on GJFO BLM-administered lands.

WFM-12: Vehicle and equipment shall be washed before being assigned to fires to minimize the spread of noxious weeds. Larger fires with incident management teams assigned may need to have a weed wash station.

Emergency Stabilization, Burned Area Rehabilitation, and Suppression Repair

Treatments from these three programs include the following:

WFM-13: Stabilize areas that have low potential to naturally revegetate and that have high wind and soil erosion potential. Treatments include the following:

- a) Installing water bars and other drainage diversions, culverts along fire roads, dozer lines, and other cleared areas;
- b) Seeding and planting to provide vegetative cover;
- c) Spreading mulch to protect bare soil and discourage runoff;
- d) Repairing damaged roads and drainage facilities;
- e) Clearing stream channels of structures or debris that is deposited by suppression activities;
- f) Installing erosion control structures;
- g) Installing channel-stabilization structures;
- h) Fencing or restricting areas to livestock and wild horse and burro grazing to promote success of natural revegetation or establishment of seeded species;
- i) Temporarily closing lands to other uses during emergency stabilization and rehabilitation practices if activities inhibit treatment;
- j) Repairing or replacing range improvements and facilities; and
- k) Monitoring emergency stabilization and rehabilitation treatments.

Best Management Practices

Fuels Management

WFM-14: Construct fuel breaks or green strips to protect wildland-urban interface communities and provide for firefighter safety by using mechanical, chemical, biological, and prescribed fire treatment methods.

WFM-15: Construct fuel breaks and green strips in areas containing a good understory of native perennials in order to successfully compete with and deter the establishment and spread of annual species.

WFM-16: Seed fuels treatments in areas that do not have a good understory of desirable native perennials that can successfully compete with annual weed species.

WFM-17: Where practicable, use large-scale landscape planning to connect fuel treatments and avoid small, piecemeal projects.

WFM-18: Plan for maintenance cycles and maintain fuel treatments to ensure effectiveness.

WFM-19: Prevent seeded species from being grazed during the first two growing seasons (more than 18 months) following seeding, or until site-specific analysis and/or monitoring data indicates that vegetation cover, species composition, and litter accumulation are adequate to support and protect watershed values, meet vegetation objectives, and sustain grazing use

WFM-20: Provide fire prevention and mitigation outreach information and education to communities within the GJFO.

WILDERNESS, WILDERNESS STUDY AREAS, AND LANDS WITH WILDERNESS CHARACTERISTICS (WSA)

Standard Operating Procedure

WSA-1: All WSAs will be managed in accordance with BLM Manual 6330, Management of Wilderness Study Areas (BLM 2012).

References

BLM (US Department of the Interior, Bureau of Land Management). 2012. Manual 6330—Management of Wilderness Study Areas. Release 6-134. BLM, Washington, DC. July 13, 2012. 56pp.

FORESTRY (F)

Standard Operating Procedures

F-1: No fuel wood cutting of live trees will be allowed for cottonwood, willow, or alder, unless resource objectives allow otherwise.

F-2: No forestry harvest or collection of products will be allowed during the winter closure timing restraints (November 30 to May 1).

F-3: Trees marked for wildlife protection and/or “Seed Tree Do Not Fall” will not be allowed to be harvested for any type of forestry products.

F-4: Harvest plans will be completed on all commercial sales within woodlands and forests, showing access roads, decks, and skid trail locations. Approval of these plans by the BLM Authorized Officer is required before harvest can start.

Best Management Practices

F-5: The closure of new roads will be considered and planned for during sale preparation in accordance with existing policy.

F-6: Clear cuts will be considered for use in the pinyon-juniper and aspen types in critical big game winter ranges and other areas where economically feasible.

F-7: Clear cuts will be considered for use in restoring aspen sites.

F-8: Cuts that thin the pinyon-juniper canopy cover to 20 percent or less will be favored for use in bighorn sheep ranges. These cuts will focus on the smaller trees in the stand,

F-9: Large conifer seed trees (three to seven trees per acre) will be left where practical as wildlife shelter on south-facing slopes of big game winter ranges to ensure the succession of quality snags.

F-10: An average of three to seven trees per acre of the largest nonhazardous snags, particularly those adjacent to openings and open water, will be left on commercial sale areas.

F-11: Sale areas with less than 15 percent ground cover in the understory on critical deer and elk winter ranges will be seeded using a mixture of grasses, forbs, and shrubs and will be paid for with wildlife funds.

F-12: A minimum of 180-year rotation will be allowed for pinyon-juniper stands. Other species will be managed on a rotation of sufficient length to produce cavity trees for flickers and small owls.

F-13: A minimum 50-foot buffer will be maintained along all riparian areas.

F-14: Snags with existing cavities or nests will be priority for retention.

F-15: Snag diameter for retention will be the largest class on site and will be retained in clusters if possible.

F-16: If site potential allows, retain five to seven snags per acre, preferably in a clumped configuration.

F-17: If possible, retain at least 15 live trees per acre for future snag recruitment. Recruitment snags will not have to be structurally superior; live tree with forked and broken tops may be preferred.

F-18: Do not disturb or destroy active or inactive nests of raptors that are reused.

F-19: Avoid heavy equipment use in stands of cottonwood, willow, and alder. If heavy equipment use is necessary, allow on a case-by-case basis and mitigate for adverse impacts.

F-20: Allow dead and down collection of cottonwood for personal use.

F-21: Protect seed and important wildlife habitat trees in pinyon-juniper stands.

F-22: Allow removal of pinyon-juniper encroachment utilizing mechanical, biological, and chemical treatments. Allow tree harvesting for Christmas trees and transplants other woodland products and biomass reduction.

F-23: Minimize disturbance to the soil such that surface runoff does not result in sediment transport into waterbodies. Concentrate skidding on as few skid trails as needed.

F-24: Limit primary skid trails to 10 percent of the total working area.

F-25: Avoid widespread or random skidding patterns with repeated passes.

F-26: Minimize placement and use of skid trails in ephemeral drainages. If skid trails must be within or cross an ephemeral drainage, additional BMPs are needed to protect water quality.

F-27: Minimize the extent of gouges or trenches upon the ground surface that are created by the skidding of trees or logs.

F-28: On sloping terrain, skid trails shall follow along the land contours and shall be kept to 25 percent grade or less when practical.

F-29: Establish decks at locations where soil disturbance is minimized.

F-30: Maintain as close to normal (pre-construction) streamflow by maintaining depth, width, gradient, and capacity of the stream channel at the crossing.

F-31: Perform construction, installation, and removal work during low-water flow if circumstances allow.

F-32: Stabilize the approachways and/or stream crossing locations so sediment is not transported into the stream.

F-33: Approaches to the stream are relatively flat to better control runoff.

F-34: The crossing can be installed at a right (90-degree) angle to the stream channel so crossing distance is minimized.

F-35: Any trees removed during these processes will be purchased by the applicant prior to construction. The applicant is responsible for a per-cord fee.

Guidelines for Christmas Tree and Firewood Harvesting

F-36: Vehicle use is restricted to existing roads and trails. Do not drive off road.

F-37: Do not damage adjacent trees.

F-38: When cutting down standing trees, cut the stump 12 inches or less, or as close to the ground as possible.

F-39: Scatter lopped branches at least 50 feet from the stump.

F-40: Do not top a larger tree to obtain a Christmas tree.

F-41: Do not harvest any trees within 100 feet of a spring or creek unless trees are identified for selective removal to meet resource objectives.

F-42: Pack out personal trash, as well as trash left by others.

F-43: Do not harvest when soils are saturated to a depth of 3 inches to prevent damage to roads.

F-44: The GJFO closes annually to firewood harvesting on November 30. Firewood harvesting reopens in the spring based on road conditions.

LIVESTOCK GRAZING

Standard Operating Procedures

LG-1: Follow the Grazing Guidelines established along with the Colorado Standards for Rangeland Health.

LG-2: Protect seedings from grazing for one full year and through the growing season of the second year. Some seedings established during adverse weather cycles may need protection for a longer period.

LG-3: New fences shall be constructed to BLM standards allowing for the appropriate wildlife passage. Fences constructed will comply with applicable wildlife fence standards, such as those described in BLM Handbook H-1741-1, Fencing (BLM 1989).

LG-4: Bird and wildlife ramps shall be installed in all troughs.

LG-5: Access routes to functioning range improvements shall be retained to allow for periodic maintenance and prevent cross-country travel.

LG-6: Continue to maintain range-improvement projects to support proper livestock management including optimal distribution.

LG-7: Rangeland and vegetation monitoring will be conducted to detect changes in grazing use, trend, and range conditions. These data will be used to support and direct grazing management decisions. These efforts will help ensure that livestock grazing meets objectives for rangeland health and resolves conflicts with wildlife or other resources.

LG-8: Grazing management decisions will be based on inventory and monitoring data, both short-term and long-term, which will be jointly developed by grazing permittees and the appropriate federal land-management agency.

LG-9: All water-development activities for livestock grazing use that exceed the minimum depletion level established by US Fish and Wildlife Service must comply with all US Fish and Wildlife Service fees and prescribed mitigations to offset water depletion in the Colorado River.

LG-10: Surface-disturbing activities will be coordinated with livestock grazing permittees to minimize the effects of the surface disturbance on other approved operations. To the maximum extent practicable, this effort will include consulting on scheduling of operations to mutually minimize effects.

LG-11: Any damage to the function of range improvements (e.g., fence damage, cattle guard cleaning, and livestock loss) from other approved operations will be repaired immediately or remedied by the operator causing the damage.

LG-12: Well pads, pits, and other facilities that could be hazardous to livestock will be fenced to keep livestock out and the fences maintained in functioning condition.

Best Management Practices

LG-13: Development of springs and seeps or other projects affecting water and associated resources shall be designed to maintain the associated riparian area and assure attainment of standards.

LG-14: Disturbance to established rangeland study sites shall be avoided to provide for the continuation of monitoring efforts, which involves comparisons of data to previous records of that site.

LG-15: Facilities shall be constructed a minimum of 0.125-mile from livestock gathering spots, such as water sources and gathering facilities, to prevent disruption of the use of these facilities and potential damage to the facility by livestock.

LG-16: Enclosures may be established in areas where the vegetative potential of the area is questionable or to compare the effectiveness of grazing management.

LG-17: Livestock grazing could be used as an intensively managed prescriptive grazing practice to control cheatgrass and noxious or invasive weeds.

LG-18: Use grazing systems that contain rotation, deferment, and rest to produce a mosaic of habitat patches and increases the density, height, and distribution of native plants.

LG-19: Rotate livestock use areas year to year; avoid grazing in the same place at the same time each year.

LG-20: Avoid re-grazing the same plants in one growing season.

LG-21: Adjust grazing seasons to benefit both warm- and cool-season grass species by providing periodic rest from grazing for each type.

LG-22: Avoid grazing an area during the spring and fall period in one year's time.

LG-23: Allow for adequate litter cover following grazing use to protect soil surface and enhance soil moisture retention.

LG-24: During spring grazing, ensure livestock are removed early enough so that sufficient soil moisture remains for plant recovery.

LG-25: Allow for rest/recovery periods before or after grazing during critical growth periods. Recovery shall include the production of seed to allow for the regeneration of desirable plant species.

LG-26: Occasional grazing use during the dormant season will provide rest during the growing season and will allow plants to recover.

LG-27: Adjust intensity, timing, and/or duration of grazing during periods of drought.

LG-28: Manage livestock grazing, including dormant season use, to ensure adequate residual grass cover remains when soil moisture or wildlife habitat is of concern.

LG-29: Proper utilization allows stubble for root and crown protection, litter accumulation for organic matter contribution to the soil, cover and habitat for wildlife, and forage availability for grazing animals utilizing the area. Generally, utilization levels shall be based upon recovery periods and other resource objectives. Suggested utilization guidelines are:

- a) In areas not meeting land health standards where cattle grazing is a causative factor, limit utilization on key species to 30 percent during the critical growth period and 40 percent during the dormant season

- b) In areas meeting land health standards, limit utilization on key species to 40 percent during the critical growth period and 50 percent during the dormant season
- c) If wildlife/livestock conflicts exist, annual utilization would be read before the next seasons growth begins to account for all uses and demands on the plants
- d) The exception to these guidelines is if the permittee can convince the BLM Authorized Officer that they have the knowledge, ability, and commitment to implement a grazing system that should result in improvements to the ecosystem

LG-30: Limit use in areas of valuable woody plants during times when they are selected.

LG-31: Avoid the following grazing management practices:

- a) Long seasonal use with no recovery time
- b) Heavy use that stresses plants
- c) Little or no re-growth before winter (i.e., little stubble for root crown protection)
- d) Use at the same time every year (i.e., repeating the stress)
- e) No rest or growing season recovery (i.e., little recovery with long seasons of use)
- f) Little or ineffective herding
- g) Salt placed in the same locations year after year
- h) Livestock left behind after pasture moves
- i) Grazing during the critical growth period year after year

LG-32: When using livestock to control noxious or invasive weeds, match animal dietary preference or tolerance to the target species.

LG-33: Use the target weed's phenology when developing a grazing strategy.

LG-34: Manage heavy grazing on target weed species to account for any intermixed desirable species.

Vegetation/Riparian Zone Grazing Management Guidelines

LG-35: To reduce negative impacts to grazing, determine the critical period(s) of a riparian site, and then limit grazing during the critical period(s) to no more often than once every three or four years. Critical periods and impacts are likely to be either in late spring/early summer when streambanks are more easily broken down by trampling, or late summer/early fall, when excessive browsing can damage vegetation. Each site has its own critical period that shall be

individually determined. Important critical period variables are soil moisture, plant species composition, and animal behavior patterns. Site may be grazed every year if use does not occur during the critical period(s). Extended periods of rest or deferment from grazing may be needed to enable recovery of badly degraded sites. Graze earlier in the season when cattle use uplands (Mosley et al. 1997).

LG-36: To maintain streambank stability, limit cattle access to surface water when adjacent streambanks and shorelines are overly wet and susceptible to trampling and sloughing. Streambank trampling can often be reduced by capitalizing on the natural foraging behavior of cattle. Cattle generally avoid grazing excessively wet sites or in cold-air pockets. Cattle seek out wind-swept ridges, and they graze on upland forage when it is more palatable than forage in riparian areas. Avoid hot season grazing of riparian areas (Mosley et al. 1997).

LG-37: To graze a site more than once per growing season, moisture and temperature conditions shall be conducive to plant growth. For such sites, allow a recovery period of at least 30 to 60 days, depending on vegetation type, before re-grazing within the same growing season. Grazing more often and for shorter periods (i.e., three weeks or less at a time) is preferable to fewer and longer grazing periods (Mosley et al. 1997).

LG-38: To control the timing, frequency, and intensity of cattle grazing, consider creating smaller riparian pastures with similar or homogenous features. Adjusting timing, frequency, and intensity of grazing in individual pasture units is more important than adopting a formalized grazing season (Mosley et al. 1997).

LG-39: To protect streambanks, prevent cattle from congregation near surface waters; fencing, supplemental feeding, and herding methods work best. Provide remote watering systems for cattle. Manage the riparian area as a separate and unique pasture. Inappropriate cattle grazing will usually first be evidenced by excessive physical disturbance to streambanks and shorelines (Mosley et al. 1997).

LG-40: On riparian areas that are determined to be non-functioning or functioning at risk as a result of livestock grazing impacts, limits of bank disturbance will be determined and included within the Terms and Conditions of the grazing permit.

LG-41: In general, utilization standards in riparian areas should be no more than 30 percent use of current the year's growth on woody species, and a minimum of 4 inches of stubble height shall remain at the end of the grazing period.

LG-42: To protect streambanks, discourage trailing up and down the channel by placing logs across trails, perpendicular to the stream channel.

LG-43: Adjust intensity, timing, and/or duration of grazing during periods of drought.

References

- BLM (US Department of the Interior, Bureau of Land Management). 1989. Handbook H-1741-I—Fencing. BLM, Washington, DC. 58pp.
- Mosley, J.C., P.C. Cook, A.J. Griffis, and J. O’Laughlin. 1997. Guidelines for Managing Cattle Grazing in Riparian Areas to Protect Water Quality: Review of Research and Best Management Practices Policy. Report No. 15. University of Idaho, Moscow, ID. December 1997.

RECREATION (REC)

Standard Operating Procedures and Best Management Practices

GJFO recreation management relies heavily on community partnerships and employs the basic concept of the four E’s: - Engineering, Education, Enforcement, and Evaluation. Partnerships and the four E’s provide an effective recreation management framework. The following SOPs and BMPs are categorized using that framework. The following SOPs and BMPs are arranged to correspond with those four general categories.

Partnerships

REC-1: Develop and maintain partnerships with recreation-based organizations and service providers. These partnerships should engage partners in the planning, implementation, and monitoring of recreation opportunities and facilities on BLM-administered lands.

REC-2: Administer Extensive Recreation Management Areas (ERMAs) and Special Recreation Management Areas (SRMAs) (and associated Recreation Management Zones [RMZs]) cooperatively through partnership agreements (example memorandum of understanding) between managing partners (e.g., recreation organizations and municipal governments) and the BLM GJFO that outline administrative roles and responsibilities.

REC-3: Consider administering specific recreation facilities (e.g., campgrounds) cooperatively through partnership agreements with partner organizations or businesses.

REC-4: With community partners (local governments, recreation related businesses, clubs, and organizations), utilize community and visitor assessments to determine demand for regional recreation resources and opportunities.

REC-5: Develop and maintain partnerships with local and regional municipalities, recreation organizations, businesses, and other community partners to assist in the maintenance and enhancement of recreation routes, signs, facilities, and visitor services that help achieve recreation management

objectives. Visitor use fees may be charged to support infrastructure and services (e.g., campgrounds, campsites, trailhead facilities, trail construction and maintenance, trail patrols, emergency medical services, law enforcement, maps, and information).

REC-6: Coordinate with adjoining public land management units (i.e., Dominguez-Escalante National Conservation Area, McInnis Canyon National Conservation Area, BLM Colorado River Valley Field Office, BLM Moab Field Office, BLM Uncompahgre Field Office, BLM White River Field Office, Colorado National Monument, US Bureau of Reclamation parcels, Colorado Parks and Wildlife parcels, and County and city parcels) to establish consistent recreation management actions.

Recreation Facilities and Trails (Engineering)

REC-7: Utilize current GJFO “Trail Development Process” and “Trail Design Criteria” guidance (see **Appendix M**) to create and maintain a sustainable recreational route system that helps achieve recreation and other resource use objectives, while protecting natural and cultural resources (BLM 2005, 2014).

REC-8: Reroute or close trails that create resource damage and/or trespass on private property.

REC-9: For recreation facility development, utilize the BLM Guidelines for a Quality Built Environment manual (BLM 2010).

REC-10: Develop and maintain recreation visitor use data monitoring systems to track visitor use trends.

REC-11: Work with targeted recreation users and managing partners to protect and enhance targeted recreation opportunities in ERMA and SRMA.

REC-12: Work with partners (e.g., recreation organizations and municipal governments) to develop connectivity to adjoining urban trails to provide safe access to BLM-administered lands, alternative transportation options, and improved recreational opportunities.

REC-13: In ERMA, avoid management actions that attract or concentrate recreation use at sites of other authorized uses (e.g., camping near stock ponds.)

REC-14: In ERMA, locate new recreation facility developments to mitigate recreation impacts on other resource uses and developments.

REC-15: In SRMA, locate new developments for other resource uses to mitigate impacts to targeted recreation resources.

REC-16: Develop recreation facilities at primary access points that may include, but are not limited to, parking/staging areas that accommodate targeted users, vault toilets, informational kiosks, and shade shelters.

REC-17: Work with private landowners and recreationists to avoid trespass issues where public and private lands interface.

REC-18: Work with community partners and utility permit applicants to minimize the impact to recreation from utility developments in right-of-way corridors and/or Renewable Energy Emphasis areas (wind and solar) that overlap ERMAs and SRMAs.

REC-19: Use guidance from Best Management Practices for Lead at Outdoor Shooting Ranges (US Environmental Protection Agency 2005) in areas where intensive recreational target shooting occurs.

REC-20: Utilize Recreation Management Guidelines to Meet Public Land Health Standards on BLM Lands in Colorado (BLM 2000).

REC-21: Utilize current BMPs and the Recreation Management Guidelines to Meet Public Land Health Standards on BLM Lands in Colorado (BLM 2000) to reduce or eliminate impacts from recreation to the other natural and cultural resources listed in the objective above. This appendix describes BMPs current at the time of the RMP planning process. BMPs will likely evolve over the life of the RMP. Implementation of management actions should be based on the most current BMPs.

REC-22: In areas managed for multiple activities, support cooperative efforts by recreation users and other stakeholders that develop strategies promoting compatible interactions between recreation users (e.g., multi-user/interdisciplinary working groups).

Recreation Information and Education

REC-23: Provide clear, consistent, and standardized messaging to the public regarding recreation opportunities and regulations on BLM-administered lands. This messaging should be included in digital communications (e.g., websites and social media), print media (e.g., brochures and kiosk displays), signage, and personal contacts with recreation customers (e.g., office visits, phone calls, and field contacts).

REC-24: Utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (e.g., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about targeted recreation opportunities in ERMAs and SRMAs.

REC-25: Clearly identify primary access points to recreation areas both onsite (e.g., signs and developed recreation facilities) and offsite (e.g., digital and print media and recreation service providers.)

REC-26: In ERMAs, utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (e.g., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about other resource uses in the area and appropriate recreation behavior that mitigates impacts to operations and facilities of other resource uses.

REC-27: Work with cooperators and partners to provide visitor information and education resources that help achieve area recreation management objectives and the objectives of adjoining or overlapping designations (e.g., WSAs, lands with wilderness characteristics units, Areas of Critical Environmental Concern (ACECs), wildlife emphasis areas, and recreation management areas [RMAs]).

REC-28: Work with managing partners (e.g., local clubs, businesses, and municipalities) to develop appropriate marketing strategies and informational materials (e.g., maps and brochures) that help achieve specific recreation management objectives.

REC-29: Clearly identify RMA/RMZ boundaries using a variety of communication tools and/or barriers including, but not limited to, digital and/or print media, signs and/or fencing, and natural topographic features. Boundary identification strategies should generally employ the most practical, cost-effective, and least-obtrusive materials and methods that are still effective for attaining desired management results. For example, periodic boundary identification signs may be sufficient to contain use along portions of an RMZ boundary. If signing alone proves ineffective, fencing or other physical barriers can be installed.

REC-30: In areas where intensive recreational target shooting occurs, work with volunteers and managing partners to develop and communicate shooting range safety rules, etiquette, and stewardship messages.

REC-31: Promote the seven standard principles of Leave No Trace (www.Int.org) outdoor ethics through print and electronic media and through personal communications with recreationists participating in non-motorized recreation activities on BLM-administered lands.

REC-32: Promote the principles of Tread Lightly (www.treadlightly.org) outdoor ethics, including the Respected Access campaign, through print and electronic media and through personal communications with recreationists participating in recreation activities on BLM- administered lands.

Recreation Monitoring (Enforcement and Evaluation)

REC-33: Special recreation permits will contain noxious weed management stipulations (e.g., pre-event inventories to avoid infested areas; event management to avoid or isolate activities that could cause weed introduction or spread, monitoring, and treatment of infestations exacerbated by the activity; and other appropriate noxious weed management stipulations).

REC-34: Lands may be temporarily closed to other uses during recreation events performed under special recreation permit (e.g., equestrian endurance rides or motorcycle events).

REC-35: In SRMAs, monitor outcome attainment and preferences through customer assessments (e.g., focus group interviews or visitor studies) on five-year intervals or as funding allows. Monitor activity participation and recreation setting characteristics (RSCs) annually during the primary use season of mid-April through October.

REC-36: Manage recreation to minimize or prevent adverse effects to biological and cultural resources using the Recreation Guidelines to Meet Public Land Health Standards on BLM Lands in Colorado (BLM 2000).

REC-37: Ensure all recreation management actions in areas overlapping ACECs help protect the relevance and importance criteria of those ACECs. Conduct social and physical monitoring to determine if recreation use is consistent with specific ACEC goals, objectives, and resource protection measures. Promote stewardship of ACEC resources by providing opportunities for visitors to learn about those resources.

REC-38: Adapt specific recreation regulations (e.g., camping stay limits) if monitoring indicates that recreation use is causing unacceptable resource damage or is compromising achievement of recreation or other resource use objectives.

REC-39: Coordinate with partner groups to complete resource monitoring requirements.

Special Recreation Management Areas

REC-40: In SRMAs, work with recreation users and other stakeholders to ensure protection of targeted activities, experiences, and outcomes.

Bangs SRMA

Bangs RMZ I – Lunch Loops Community Recreation Area

REC-41: (Resource objective): Through the life of the RMP, manage the Bangs SRMA, RMZ I, to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources:

Colorado hookless cactus (*Sclerocactus glaucus*), Grand Junction milkvetch (*Astragalus linifolius*), water quality (non-point source erosion/sedimentation into the Colorado River), soils, paleontological resources, and cultural resources.

REC-42: (Resource use objective): Through the life of the RMP, minimize impacts from other resource uses to recreation to ensure those uses support RMZ recreation objectives. The following resource uses were identified for management consideration in the Bangs SRMA, RMZ I, during the planning process: lands and realty.

REC-43: Partnerships: Develop and maintain partnerships with local and regional recreation organizations and other community partners to assist in the maintenance and enhancement of RMZ routes, signs, facilities, and visitor services.

REC-44: BMPs for the Bangs SRMA, RMZ I, (for both resource and resource use objectives) include, but are not limited to, the following:

- Work with stakeholders to create additional access to the RMZ.
- Work with stakeholders to acquire adjacent lands to be managed consistently with the RMZ and to increase targeted recreational opportunities.
- Work with partners (e.g., City of Grand Junction and Mesa County) to develop connectivity to adjoining urban trails to provide safe access to BLM-administered lands, alternative transportation options, and improved recreational opportunities.
- Utilize current GJFO “Trail Development Process” and “Trail Design Criteria” guidance (see **Appendix M**) to create and maintain a sustainable recreational route system that helps achieve RMZ objectives.
- Administer the RMZ cooperatively through a partnership agreement (example memorandum of understanding) between the City of Grand Junction and BLM GJFO that outlines administrative roles and responsibilities.
- Work with partners, local tourism groups, local businesses, and the City of Grand Junction to tailor information and maps to the needs and wants of local customers. Provide information at local outlets and onsite locations only.
- In SRMAs, locate new developments for other resource uses to mitigate impacts to recreation resources.
- Monitor outcome attainment and preferences through customer assessments (e.g., focus group interviews or visitor studies) on five-year intervals or as funding allows. Monitor activity participation and

recreation setting characteristics (RSCs) annually during the primary use season of mid-April through October.

Bangs RMZ 2: Magellan – Tabeguache OHV Trails

REC-45: (Resource objective): Through the life of the RMP, manage the Bangs SRMA, RMZ 2, to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources: Colorado hookless cactus (*Sclerocactus glaucus*), Grand Junction milkvetch (*Astragalus linifolius*), canyon tree frog (*Hyla arenicolor*), northern leopard frog (*Rana pipiens*), desert bighorn sheep, deer and elk winter range, water quality (non-point source erosion/sedimentation into the Gunnison and Colorado Rivers), soils, riparian resources, paleontological resources, and cultural (historic and prehistoric) resources.

REC-46: (Resource use objective): Through the life of the RMP, minimize impacts from other resource uses to recreation to ensure those uses support RMZ recreation objectives. The following resource uses were identified for management consideration in the Bangs SRMA, RMZ 2, during the planning process: livestock grazing.

REC-47: Partnerships: Develop and maintain partnerships with local and regional OHV organizations and other community partners to assist in the maintenance and enhancement of RMZ routes, signs, facilities and visitor services.

REC-48: BMPs for the Bangs SRMA, RMZ 2, (for both resource and resource use objectives) include, but are not limited to, the following:

- Work with stakeholders to create additional access to the RMZ.
- Work with stakeholders to acquire adjacent lands to be managed consistently with the RMZ and to increase targeted recreational opportunities.
- Utilize current GJFO “Trail Development Process” and “Trail Design Criteria” guidance (see **Appendix M**) to create a sustainable recreational route system that helps achieve RMZ objectives.
- Work with partners, local tourism groups, local OHV clubs, local businesses, and the City of Grand Junction to develop appropriate marketing materials that meet RMZ management objectives.
- In cooperation with partner groups, monitor motorized routes through canyons (e.g., Billings Canyon) on an annual basis.
- Monitor outcome attainment and preferences through customer assessments (e.g., focus group interviews or visitor studies) on five-year intervals or as funding allows. Monitor activity participation and

RSCs annually during the primary use season of mid-April through October.

Bangs RMZ 3: Mica Mine/Rough Canyon Outdoor Classroom

REC-49: (Resource objective): Through the life of the RMP, manage the Bangs SRMA, RMZ 3, to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources: Colorado hookless cactus (*Sclerocactus glaucus*); Grand Junction milkvetch (*Astragalus linifolius*); significant plant communities, including West Slope Pinyon Woodland (*Pinus edulis-Juniperus osteosperma/Coleogyne ramosissima* Woodland); canyon tree frog (*Hyla arenicolor*); northern leopard frog (*Rana pipiens*); desert bighorn sheep; deer and elk winter range; water quality (non-point source erosion/sedimentation into the Gunnison and Colorado Rivers); soils; riparian resources; paleontological resources; and cultural (historic and prehistoric) resources.

REC-50: (Resource use objective): Through the life of the RMP, minimize impacts from other resource uses to recreation to ensure those uses support RMZ recreation objectives. The following resource uses were identified for management consideration in the Bangs SRMA, RMZ 3, during the planning process: mineral collecting, livestock grazing, and lands and real estate.

REC-51: Partnerships: Develop and maintain partnerships with local schools and community partner organizations to assist in the development, implementation, and maintenance of educational opportunities and facilities in the RMZ.

REC-52: BMPs for the Bangs SRMA, RMZ 3, (for both resource and resource use objectives) include, but are not limited to, the following:

- Ensure all management actions in the RMZ help protect the relevance and importance criteria of the Rough Canyon ACEC. Promote stewardship of the ACEC resources by providing opportunities for visitors to learn about those resources.
- Work with cooperators, partners, and local schools to provide curriculum-based, educational opportunities in this zone consistent with the management objectives of the RMZ and ACEC.
- Develop an interpretation and environmental education plan to enhance outdoor classroom opportunities in cooperation with local schools and visitors to the area.
- Conduct social and physical monitoring to determine if recreation use is consistent with the Rough Canyon ACEC goals, objectives, and resource-protection measures.

- Utilize current GJFO “Trail Development Process” and “Trail Design Criteria” guidance (see **Appendix M**) to create and maintain a sustainable recreational route system that helps achieve RMZ and ACEC objectives.
- Monitor outcome attainment and preferences through customer assessments (e.g., focus group interviews or visitor studies) on five-year intervals or as funding allows. Monitor activity participation and RSCs annually during the primary use season of mid-April through October.

Bangs RMZ 4 – Bangs Primitive Backcountry Zone:

REC-53: (Resource objective): Through the life of the RMP, manage the Bangs SRMA, RMZ 4, to minimize recreation impacts to other resources, with special consideration given to protection/ mitigation of the following resources: Colorado hookless cactus (*Sclerocactus glaucus*), deer and elk winter range, water quality (non-point source erosion/ sedimentation into the Colorado River), soils, paleontological resources, and cultural (historic and prehistoric) resources.

REC-54: (Resource use objective): Through the life of the RMP, minimize impacts from other resource use to recreation to ensure those uses support RMZ recreation objectives. The following resource uses were identified for management consideration in the Bangs SRMA, RMZ 4, during the planning process: livestock grazing.

REC-55: Partnerships: Develop and maintain partnerships with local and regional recreation organizations and other community partners to assist in the oversight and monitoring of the RMZ.

REC-56: BMPs for the Bangs SRMA, RMZ 4, (for both resource and resource use objectives) include, but are not limited to, the following:

- Work with stakeholders to acquire adjacent lands to be managed consistently with the RMZ and to increase targeted recreational opportunities.
- Monitor outcome attainment and preferences through customer assessments (e.g., focus group interviews or visitor studies) on five-year intervals or as funding allows. Monitor activity participation and RSCs annually during the primary use season of mid-April through October.

Dolores River Canyons SRMA

REC-57: (Resource objective): Through the life of the RMP, manage the Dolores River Canyons SRMA to minimize recreation impacts to other

resources, with special consideration given to protection/mitigation of the following resources: rare plants, including Kachina daisy (*Erigeron kachinensis*), Eastwood's monkeyflower (*Mimulus eastwoodiae*), San Rafael milkvetch (*Astragalus rafaensis*), Fisher milkvetch (*Astragalus piscator*), Dolores River skeleton plant (*Lygodesmia doloresensis*), horseshoe milkvetch (*Astragalus equisolensis*), Grand Junction milkvetch (*Astragalus linifolius*), tufted fraseria (*Frasera paniculatum*), Osterhout's cryptantha (*Cryptantha osterhoutii*), and Gypsum catseye; significant plant communities, including Foothills Riparian Shrubland (*Forestiera pubescens shrubland*) and Narrowleaf Cottonwood Riparian Forest (*Acer negundo* – *Populus angustifolia*/ *Celtis reticulata* Forest); (*Cryptantha gypsophila*); invasive non-native vegetation including Russian knapweed (*Acroptilon repens*) and tamarisk (*Tamarix* spp.); bald eagle (*Haliaeetus leucocephalus*); peregrine falcon (*Falco peregrinus*); deer and elk winter range; riparian resources; visual resources; paleontological resources; and cultural (historic and prehistoric) resources.

REC-58: (Resource use objective): Through the life of the RMP, minimize impacts from other resource use to recreation to ensure those uses support RMZ recreation objectives. The following resource uses were identified for management consideration in the Dolores River Canyons SRMA during the planning process: gold prospecting, lands and realty (right-of-way corridor), and livestock grazing. In the portions of this RMZ that overlap the right-of-way corridor, manage recreation to achieve management objectives for the right-of-way corridor.

REC-59: Partnerships

- Develop and maintain partnerships with local and regional recreation organizations and other community partners to assist in the oversight and monitoring of the SRMA.
- Coordinate education and interpretation efforts to ensure consistency with Unaweep-Tabeguache Scenic and Historic Byway objectives and actions.

REC-60: BMPs for the Dolores River Canyons SRMA (for both resource and resource use objectives) include, but are not limited to, the following:

- Ensure all management actions in the SRMA help protect the relevance and importance criteria of the Dolores River Riparian ACEC and The Palisade ACEC. Promote stewardship of ACEC resources by providing opportunities for visitors to learn about those resources.
- Work with cooperators and partners to provide educational opportunities in the area that are consistent with the management objectives of the SRMA and ACECs.

- Develop an interpretation and environmental education plan to enhance educational/interpretive opportunities in cooperation with managing partners and visitors to the area.
- Conduct social and physical monitoring to determine if recreation use is consistent with ACEC goals, objectives, and resource protection measures.
- Work with community partners, and utility permit applicants to minimize the impact to recreation from utility developments in the right-of-way corridor.
- Utilize current GJFO “Trail Development Process” and “Trail Design Criteria” guidance (see **Appendix M**) to create and maintain a sustainable recreational route system that helps achieve SRMA and ACEC objectives.
- Monitor outcome attainment and preferences through customer assessments (e.g., focus group interviews or visitor studies) on five-year intervals or as funding allows. Monitor activity participation and RSCs annually during the primary use season of mid-April through October.

Grand Valley OHV SRMA

REC-61: (Resource objective): Through the life of the RMP, manage the Grand Valley OHV SRMA to minimize recreation impacts in areas adjacent to the SRMA, with special consideration given to protection/mitigation of the following resources: Colorado hookless cactus (*Sclerocactus glaucus*), Grand Junction suncup (*Camissonia eastwoodiae*), Grand Junction buckwheat (*Eriogonum contortum*), water quality (salinity and non-point source erosion/sedimentation into the Colorado River), and Mancos soils.

REC-62: (Resource use objective): Through the life of the RMP, minimize impacts from other resource use to recreation to ensure those uses support SRMA recreation objectives. The following resource uses were identified for management consideration in the Grand Valley OHV SRMA during the planning process: lands and realty (right-of-way corridor, land acquisitions, and private property trespass) and livestock grazing. In the portions of this SRMA that overlap the right-of-way corridor, manage recreation to achieve management objectives for the right-of-way corridor.

REC-63: Partnerships

- Develop and maintain partnerships with local and regional recreation organizations, businesses, and other community partners to assist in the maintenance and enhancement of SRMA routes, signs, facilities, and visitor services identified as necessary for achievement of SRMA objectives.

- Coordinate with local governments, businesses, and other recreation tourism partners to develop and implement strategies for protecting water quality by reducing non-point sources of pollutants from the SRMA.

REC-64: BMPs for the Grand Valley OHV SRMA (for both resource and resource use objectives) include, but are not limited to, the following:

- Clearly identify primary access points to the SRMA both onsite (e.g., signs and developed recreation facilities) and offsite (e.g., digital and print media and recreation service providers.)
- Work with stakeholders to create additional access to the SRMA.
- Work with stakeholders to acquire adjacent lands to be managed consistently with the SRMA and to increase targeted recreational opportunities.
- Work with partners (e.g., State of Colorado, City of Grand Junction, and Mesa County) to develop connectivity to adjoining urban trails to provide safe access to BLM-administered lands, alternative transportation options, and improved recreational opportunities.
- Work with partners, local tourism groups, local businesses, and municipalities to develop appropriate marketing information and maps to promote SRMA objectives.
- Monitor outcome attainment and preferences through customer assessments (e.g., focus group interviews or visitor studies) on five-year intervals or as funding allows. Monitor activity participation and RSCs annually during the primary use season of mid-April through October.

North Fruita Desert SRMA

REC-65: (Resource objective): Through the life of the RMP, manage the North Fruita Desert RMZ to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources: mule deer and elk winter range, water quality (non-point source erosion/sedimentation into the Colorado River), and soils.

REC-66: (Resource use objective): Through the life of the RMP, minimize impacts from other resource uses to recreation to ensure those uses support RMZ recreation objectives. The following resource uses were identified for management consideration in the North Fruita Desert RMZ during the planning process: livestock grazing.

REC-67: Partnerships: Develop and maintain partnerships with local and regional recreation organizations and other community partners to assist in the

maintenance and enhancement of SRMA routes, signs, facilities, and visitor services.

REC-68: BMPs for the North Fruita Desert RMZ (for both resource and resource use objectives) include, but are not limited to, the following:

- Work with stakeholders to acquire adjacent lands to be managed consistently with the SRMA and to increase targeted recreational opportunities.
- Work with partners (e.g., Colorado Plateau Mountain Bike Trail Association, City of Fruita, and Mesa County) to develop connectivity to adjoining urban trails to provide safe access to BLM-administered lands, alternative transportation options, and improved recreational opportunities.
- Utilize current GJFO “Trail Development Process” and “Trail Design Criteria” guidance (see **Appendix M**) to create a sustainable recreational route system that helps achieve SRMA objectives.
- Reroute trails that create resource damage and/or trespass on private property.
- Consider administering portions of the SRMA (e.g., campground) cooperatively through partnership agreements with partner organizations or businesses.
- Work with local, regional, national, and international chambers of commerce, tourism groups, and businesses to provide accurate recreation information, user ethics, and use/user expectations, with an emphasis on promotional marketing.
- If monitoring indicates long-term camping is displacing targeted SRMA visitors, implement a seven-day camping limit.
- Monitor outcome attainment and preferences through customer assessments (e.g., focus group interviews or visitor studies) on five-year intervals or as funding allows. Monitor activity participation and RSCs annually during the primary use season of mid-April through October.

Palisade Rim SRMA

REC-69: (Resource objective): Through the life of the RMP, manage the Palisade Rim SRMA to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources: deer and elk winter range, Colorado hookless cactus (*Sclerocactus glaucus*), water quality (non-point source erosion/sedimentation into the Colorado River), soils, paleontological resources, and cultural resources.

REC-70: (Resource use objective): Through the life of the RMP, minimize impacts from other resource uses to recreation to ensure those uses support RMZ recreation objectives. The following resource uses were identified for management consideration in the Palisade Rim SRMA during the planning process: lands and realty (access across US Bureau of Reclamation withdrawal parcel), land acquisition, private property trespass). In the portions of the SRMA that overlap the right-of-way corridor, manage recreation to achieve right-of-way corridor management objectives.

Rec-71: Partnerships

- Develop and maintain partnerships with local and regional recreation organizations and other community partners to assist in the maintenance and enhancement of SRMA routes, signs, facilities, and visitor services.
- Coordinate with Town of Palisade, Orchard Mesa Irrigation District, US Bureau of Reclamation, and Colorado Department of Transportation to develop and/or maintain necessary recreation facilities and access.
- Coordinate with Town of Palisade and other service providers to appropriately market the SRMA to achieve SRMA objectives.

REC-72: BMPs for the Palisade Rim SRMA (for both resource and resource use objectives) include, but are not limited to, the following:

- Work with stakeholders to improve existing access and create additional access to the SRMA.
- Work with stakeholders to acquire adjacent lands to be managed consistently with the SRMA and to increase targeted recreational opportunities.
- Work with partners (e.g., Town of Palisade and Mesa County) to develop connectivity to adjoining urban trails to provide safe access to BLM-administered lands, alternative transportation options, and improved recreational opportunities.
- Utilize current GJFO “Trail Development Process” and “Trail Design Criteria” guidance (see **Appendix M**) to create a sustainable recreational route system that helps achieve SRMA objectives.
- Reroute, or close and naturalize trails that create resource damage and/or trespass on private property.
- Administer the SRMA cooperatively through partnership agreements (example memorandum of understanding) between the Town of Palisade, US Bureau of Reclamation, and Colorado

Department of Transportation, Orchard Mesa Irrigation District, and BLM GJFO that outline administrative roles and responsibilities.

- Work with partners, local tourism groups, local businesses and municipalities (Town of Palisade) to develop appropriate marketing information and maps to promote SRMA objectives.
- Monitor outcome attainment and preferences through customer assessments (e.g., focus group interviews or visitor studies) on five-year intervals or as funding allows. Monitor activity participation and RSCs annually during the primary use season of mid-April through October.

Extensive Recreation Management Areas

REC-73: In ERMAs managed for multiple activities, consider separating incompatible recreation uses in either time or space if conflict arises and warrants the change (e.g., different uses on different trails on different days and designating directional travel on system trails).

REC-74: Develop and maintain partnerships as appropriate with local residents, local and regional recreation organizations, businesses, local government agencies, and other community partners to assist in the maintenance and enhancement of routes, signs, facilities, monitoring, and visitor services that help achieve recreation objectives in ERMAs/RMZs.

Barrel Springs ERMA

REC-75: (Resource objective): Through the life of the plan, manage the Barrel Springs ERMA to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources: deer and elk winter range, fragile and slumping soils, riparian habitat, paleontological resources, rare plants - Piceance Bladderpod (*Lesquerella parviflora*), and the following Significant plant communities: Montane Riparian Woodland (*Populus balsamifera* Woodland), Emergent Wetlands (*Eleocharis rostellata* Herbaceous Vegetation), Foothills Riparian Shrubland (*Betula occidentalis* / *Maianthemum stellatum* Shrubland).

REC-76: (Resource use objective): Through the life of the RMP, manage recreation in the Barrel Springs ERMA to ensure a balance between protecting targeted recreation activities and settings with other resource uses. In this area, consider the following resource uses: fluid mineral leasing, livestock grazing, and lands and realty.

REC-77: BMPs for the Barrel Springs ERMA (for both resource and resource use objectives) include, but are not limited to, the following:

- In ERMAs, utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management

strategies (e.g., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about other resource uses in the area, and appropriate recreation behavior that mitigates impacts to operations and facilities of other resource uses.

- Utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (i.e., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about the RMA's targeted recreation opportunities.
- In ERMAs, avoid management actions that attract or concentrate recreation use at sites of other authorized uses (e.g., camping near stock ponds.)
- In ERMAs, locate new recreation facility developments to mitigate recreation impacts on other resource uses and developments.
- Utilize current GJFO "Trail Development Process" and "Trail Design Criteria" guidance (see **Appendix M**) to create and maintain a sustainable recreational route system that helps achieve ERMA objectives.
- Work with targeted recreation users and Colorado Parks and Wildlife to protect and enhance hunting opportunities in the ERMA.

Gateway ERMA

REC-78: (Resource objective): Through the life of the RMP, manage the Gateway ERMA to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources: scenic values; wilderness characteristics; geological features; plant species of concern, including Gypsum Valley cateye (*Cryptantha gypsophila*), San Rafael milkvetch (*Astragalus rafaelensis*), Naturita milkvetch (*Astragalus naturitensis*), Grand Junction milkvetch (*Astragalus linifolius*); two significant plant communities, including Fremont's Cottonwood Riparian Forests (*Populus deltoides* ssp. *wislizeni* / *Rhus trilobata* Woodland) and Emergent Wetlands (*Eleocharis rostellata* herbaceous vegetation); deer and elk winter range; cliff-nesting raptors; cultural resources; and paleontological resources. The resources listed above are also identified for special management and protection in one or more of the following areas that the ERMA overlaps or is immediately adjacent to: Palisade WSA, Sewemup WSA, Maverick lands with wilderness characteristics unit, Unaweep Canyon lands with wilderness characteristics unit, Dolores River Riparian ACEC, Juanita Arch ACEC, The Palisade ACEC, Sinbad Valley ACEC, Unaweep Seep ACEC, Blue Mesa wildlife emphasis area, Bull Hill wildlife emphasis area, Calamity Camp National Historic Register site, and Dolores River Riparian SRMA.

REC-79: (Resource use objective): Through the life of the RMP, manage recreation in the Gateway ERMA to ensure a balance between protecting targeted recreation activities and settings with other resource uses. In this area, consider the following resource uses: uranium exploration and mining, mineral material sales, and livestock grazing.

REC-80: BMPs for the Gateway ERMA (for both resource and resource use objectives) include, but are not limited to, the following:

- In ERMAs, utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (e.g., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about other resource uses in the area, and appropriate recreation behavior that mitigates impacts to operations and facilities of other resource uses.
- Utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (i.e., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about the ERMA's targeted recreation opportunities.
- In ERMAs, avoid management actions that attract or concentrate recreation use at sites of other authorized uses (e.g., camping near stock ponds and parking on or near cultural sites.)
- In ERMAs, locate new recreation facility developments to mitigate recreation impacts on other resource uses and developments.
- Work with partners (e.g., Museum of Western Colorado and Gateway Canyon Resort) to focus interpretive media and other educational efforts on cultural heritage tourism and the stewardship of natural and cultural resources.
- Work with cooperators and partners to provide educational opportunities in the area that are consistent with the management objectives of the ERMA and adjoining or overlapping WSAs, lands with wilderness characteristics units, ACECs, wildlife emphasis areas and SRMAs.
- Ensure all management actions in the ERMA help protect the relevance and importance criteria of the Dolores River Riparian ACEC, Juanita Arch ACEC, The Palisade ACEC, and Sinbad Valley ACEC. Promote stewardship of ACEC resources by providing opportunities for visitors to learn about those resources.
- Develop an interpretation and environmental education plan to enhance educational/interpretive opportunities in cooperation with managing partners and visitors to the area.

- Work with managing partners to develop appropriate marketing strategies that help achieve the ERMA's objectives.
- Utilize current GJFO "Trail Development Process" and "Trail Design Criteria" guidance (see **Appendix M**) to create and maintain a sustainable recreational route system that helps achieve ERMA objectives.

Grand Valley Shooting Ranges ERMA

REC-81: (Resource use objective): Through the life of the RMP, manage the Grand Valley Shooting Ranges ERMA to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources: Colorado hookless cactus (*Sclerocactus glaucus*) and water quality (lead contamination and non-point source erosion/sedimentation into the Colorado River).

REC-82: (Resource use objective): Through the life of the RMP, manage recreation in the Grand Valley Shooting Ranges ERMA to ensure a balance between protecting targeted recreation activities and settings with other resource uses. In this area, consider the following resource uses: livestock grazing and fluid mineral leasing.

REC-83: Partnerships

- Coordinate with community (Mesa County), state (Colorado Parks and Wildlife), and national (National Rifle Association) partners to maintain shooting range access, facilities (e.g., parking areas, fences/barriers, backstops, shade shelters, shooting benches, and chronograph pads), and visitor services (e.g., volunteer range stewards) that help achieve ERMA objectives.
- Work with partners to post conditions of use and facilitate activity participation.

REC-84: BMPs for the Grand Valley Shooting Ranges ERMA (for both resource and resource use objectives) include, but are not limited to, the following:

- In ERMAs, utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (e.g., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about other resource uses in the area, and appropriate recreation behavior that mitigates impacts to operations and facilities of other resource uses.
- In ERMAs, Utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (i.e., onsite staff and/or volunteer information, education,

and enforcement patrols) to inform recreation participants about the RMA's targeted recreation opportunities.

- Use guidance from the Best Management Practices for Lead at Outdoor Shooting Ranges (US Environmental Protection Agency 2005)
- Locate new recreation facility developments to mitigate recreation impacts on other resource uses and developments.
- Work with volunteers and managing partners to develop and communicate shooting range safety rules, etiquette, and stewardship messages.

Gunnison River Bluffs ERMA

REC-85: (Resource objective): Through the life of the RMP, manage the Gunnison River Bluffs ERMA to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources: Colorado hookless cactus (*Sclerocactus glaucus*), cliff-nesting raptors, paleontological resources, and cultural resources.

REC-86: (Resource use objective) Through the life of the RMP, manage recreation in the Gunnison River Bluffs ERMA to ensure a balance between protecting targeted recreation activities and settings with other resource uses. In this area, consider the following resource uses: livestock grazing and lands and realty.

REC-87: BMPs for the Gunnison River Bluffs ERMA (for both resource and resource use objectives) include, but are not limited to, the following:

- In ERMAs, utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (i.e., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about other resource uses in the area, and appropriate recreation behavior that mitigates impacts to operations and facilities of other resource uses.
- Utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (i.e., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about the ERMA's targeted recreation opportunities.
- Work with partners (e.g., City of Grand Junction and Mesa County) to develop connectivity to adjoining urban trails to provide safe access to BLM-administered lands, alternative transportation options, and improved recreational opportunities.

- Utilize current GJFO “Trail Development Process” and “Trail Design Criteria” guidance (see **Appendix M**) to create and maintain a sustainable recreational route system that helps achieve ERMA objectives.
- Administer the ERMA cooperatively through partnership agreements (example memorandum of understanding) between managing partners (e.g., Old Spanish Trail Association and Mesa County) and BLM GJFO that outline administrative roles and responsibilities.
- In ERMAs, avoid management actions that attract or concentrate recreation use at sites of other authorized uses (e.g., trails near livestock developments or private residences.)
- In ERMAs, locate new recreation facility developments to mitigate recreation impacts on other resource uses and developments.

Horse Mountain ERMA

RMZ I – Horse Mountain Trails

REC-88: (Resource objective): Through the life of the RMP, manage the Horse Mountain ERMA, RMZ I, to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources: Colorado hookless cactus (*Sclerocactus glaucus*) and water quality (non-point source erosion/sedimentation into the Colorado River).

REC-89: (Resource use objective): Through the life of the RMP, manage recreation in the Horse Mountain ERMA, RMZ I, to ensure a balance between protecting targeted recreation activities and settings with other resource uses. Consider the following resource uses: fluid mineral leasing and livestock grazing. In the portions of this RMZ that overlap the right-of-way corridor and Wind Energy Emphasis Area, manage recreation to achieve management objectives for those designations.

REC-90: Partnerships: Work with community partners (e.g., Town of Palisade, Mesa County, City of Grand Junction, local businesses, and private landowners) to plan and develop a trail system that helps achieve RMZ objectives.

REC-91: BMPs for the Horse Mountain ERMA, RMZ I, (for both resource and resource use objectives) include, but are not limited to, the following:

- In ERMAs, utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (i.e., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about other resource uses in the area, and appropriate recreation

behavior that mitigates impacts to operations and facilities of other resource uses.

- Utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (i.e., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about the RMZ's targeted recreation opportunities.
- Work with community partners, and utility permit applicants to minimize the impact to recreation from utility developments in the right-of-way corridor and Wind Energy Emphasis area that overlap the RMZ.
- Work with partners (e.g., Town of Palisade, City of Grand Junction and Mesa County) to develop connectivity to adjoining urban trails to provide safe access to BLM-administered lands, alternative transportation options, and improved recreational opportunities.
- Utilize current GJFO "Trail Development Process" and "Trail Design Criteria" guidance (see **Appendix M**) to create and maintain a sustainable recreational route system that helps achieve RMZ objectives.
- Administer the RMZ cooperatively through partnership agreements (example memorandum of understanding) between managing partners (e.g., Town of Palisade) and BLM GJFO that outline administrative roles and responsibilities.
- In ERMA's, avoid management actions that attract or concentrate recreation use at sites of other authorized uses (e.g., trails near livestock developments or private residences.)
- In ERMA's, locate new recreation facility developments to mitigate recreation impacts on other resource uses and developments.

RMZ 2 – C Road OHV Open Area

REC-92: (Resource objective): Through the life of the RMP, manage the Horse Mountain SRMA, RMZ 2, to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources: Colorado hookless cactus (*Sclerocactus glaucus*) and water quality (non-point source erosion/sedimentation into the Colorado River).

REC-93: (Resource use objective): Through the life of the RMP, manage recreation in the Horse Mountain SRMA, RMZ 2, to ensure a balance between protecting targeted recreation activities and settings with other resource uses. In this area, consider the following resource uses: lands and realty (right-of-way corridor) and fluid mineral leasing. In the portions of this RMZ that overlap the

right-of-way corridor, manage recreation to achieve management objectives for the right-of-way corridor.

REC-94: BMPs for the Horse Mountain SRMA, RMZ 2, (for both resource and resource use objectives) include, but are not limited to, the following:

- Clearly identify OHV open area boundaries using a variety of communication tools and/or barriers including, but not limited to, digital and/or print media, signs and/or fencing, and natural topographic features. Boundary identification strategies should generally employ the most practical, cost-effective, and least-obtrusive materials and methods that are still effective for attaining desired management results. For example, periodic boundary identification signs may be sufficient to contain use along portions of an open OHV area boundary. If signing alone proves ineffective, fencing or other physical barriers can be installed.
- Develop recreation facilities at primary access points that may include, but are not limited to, parking/staging areas that accommodate OHV-hauling rigs, OHV loading/unloading ramps, vault toilets, informational kiosks, and shade shelters.
- Clearly identify primary access points to the RMZ both onsite (e.g., signs and developed recreation facilities) and offsite (e.g., digital and print media and recreation service providers.)
- Work with partners, local businesses and municipalities to tailor information and maps to promote RMZ objectives.
- In ERMAs, utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (i.e., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about other resource uses in the area, and appropriate recreation behavior that mitigates impacts to operations and facilities of other resource uses.
- Utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (i.e., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about the RMZ's targeted recreation opportunities.
- Work with adjoining landowners and users to minimize conflicts with private property.
- Work with community partners, and utility permit applicants to minimize the impact to recreation from utility developments in the right-of-way corridor where it overlaps the RMZ.

- Administer the RMZ cooperatively through partnership agreements (example memorandum of understanding) between managing partners and BLM GJFO that outline administrative roles and responsibilities.
- In ERMA, locate new recreation facility developments to mitigate recreation impacts on other resource uses and developments.

RMZ 3 – Target Shooting

REC-95: (Resource objective): Through the life of the RMP, manage the Horse Mountain SRMA, RMZ 3, to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources: Colorado hookless cactus (*Sclerocactus glaucus*) and water quality (lead contamination and non-point source erosion/sedimentation into the Colorado River).

REC-96: (Resource use objective): Through the life of the RMP, manage recreation in the Horse Mountain SRMA, RMZ 3, to ensure a balance between protecting targeted recreation activities and settings with other resource uses. In this area, consider the following resource uses: fluid mineral leasing and livestock grazing. In the portions of this RMZ that overlap the right-of-way corridor, manage recreation to achieve management objectives for the right-of-way corridor.

REC-97: Partnerships

- Coordinate with community partners to maintain access and facilities (e.g., access roads, parking areas, fences/barriers, and signage), and visitor services (e.g., volunteers) that help achieve RMZ objectives.
- Work with partners to post conditions of use and facilitate activity participation.
- Work with adjoining landowners and users to minimize conflicts with private property.

REC-98: BMPs for the Horse Mountain SRMA, RMZ 3, (for both resource and resource use objectives) include, but are not limited to, the following:

- Clearly identify RMZ boundaries using a variety of communication tools and/or barriers including, but not limited to, digital and/or print media, signs and/or fencing, and natural topographic features. Boundary identification strategies should generally employ the most practical, cost-effective, and least-obtrusive materials and methods that are still effective for attaining desired management results. For example, periodic boundary identification signs may be sufficient to

contain use along portions of the RMZ boundary. If signing alone proves ineffective, fencing or other physical barriers can be installed.

- In ERMAs, utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (e.g., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about other resource uses in the area, and appropriate recreation behavior that mitigates impacts to operations and facilities of other resource uses.
- Utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (i.e., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about the RMA's targeted recreation opportunities.
- In ERMAs, locate new recreation facility developments to mitigate recreation impacts on other resource uses and developments.
- Work with area residents, volunteers and managing partners to develop and communicate shooting safety rules, etiquette, and stewardship messages.

North Desert ERMA

REC-99: (Resource objective): Through the life of the RMP, manage the North Desert ERMA to minimize recreation impacts to other resources, with special consideration given to protection/mitigation of the following resources: Colorado hookless cactus (*Sclerocactus glaucus*), Grand Junction buckwheat (*Eriogonum contortum*), Grand Junction suncup (*Camissonia eastwoodiae*), Dolores River skeletonplant (*Lygodesmia doloresensis*); significant plant communities, including Saline Bottomland Shrublands (*Sarcobatus vermiculatus* / *Suaeda moquinii* Shrubland), Western Slope Grasslands (*Achnatherum hymenoides* Shale Barren Herbaceous Vegetation), Cold Desert Shrublands (*Atriplex confertifolia* / *Achnatherum hymenoides* Shrubland), Gardner's Mat Saltbush Shrublands (*Atriplex gardneri* / *Leymus salinus* Dwarf-shrubland), and Skunkbrush Riparian Shrubland (*Rhus trilobata* Shrubland); water quality (non-point source erosion/sedimentation into the Colorado River); Mancos Shale; saline soils; deer and elk winter range; and pronghorn.

REC-100: (Resource use objective): Through the life of the RMP, manage recreation in the North Desert ERMA to ensure a balance between protecting targeted recreation activities and settings with other resource uses. In this area, consider the following resource uses: coal leasing, mineral material sales, fluid mineral leasing, and livestock grazing. In the portions of this RMZ that overlap the right-of-way corridor and Solar Energy Emphasis Areas (Mitchell Road and 21 Road), manage recreation to achieve management objectives for those designations.

REC-101: Develop and maintain partnerships with local and regional OHV recreation organizations and other community partners to assist in the maintenance and enhancement of ERMA routes, signs, facilities, and visitor services.

REC-102: BMPs for the North Desert ERMA (for both resource and resource use objectives) include, but are not limited to, the following:

- In ERMAs, utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (i.e., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about other resource uses in the area, and appropriate recreation behavior that mitigates impacts to operations and facilities of other resource uses.
- Utilize information portals (e.g., information/education kiosks, signs, brochures, maps, and websites) and management strategies (i.e., onsite staff and/or volunteer information, education, and enforcement patrols) to inform recreation participants about the ERMA's targeted recreation opportunities.
- Work with community partners, and utility permit applicants to minimize the impact to recreation from utility developments in the right-of-way corridor and Solar Energy Emphasis areas that overlap the ERMA.
- Work with partners (e.g., City of Fruita, City of Grand Junction, and Mesa County) to develop connectivity to adjoining urban trails to provide safe access to BLM-administered lands, alternative transportation options, and improved recreational opportunities.
- Utilize current GJFO "Trail Development Process" and "Trail Design Criteria" guidance (see **Appendix M**) to create and maintain a sustainable recreational route system that helps achieve ERMA objectives.
- Administer the ERMA cooperatively through partnership agreements (example memorandum of understanding) between managing partners (e.g., City of Fruita, City of Grand Junction, and Mesa County) and BLM GJFO that outline administrative roles and responsibilities.
- In ERMAs, avoid management actions that attract or concentrate recreation use at sites of other authorized uses (e.g., trails near livestock developments or private residences.)
- In ERMAs, locate new recreation facility developments to mitigate recreation impacts on other resource uses and developments.

References

- BLM (US Department of the Interior, Bureau of Land Management). 2000. Recreation Management Guidelines to Meet Public Land Health Standards on Bureau of Land Management Lands in Colorado. BLM, Colorado State Office, Lakewood, CO. Internet Web site: http://www.blm.gov/co/st/en/BLM_Information/newsroom/2000/recguidefnr/guide_final.html.
- _____. 2005. Trail Design Criteria. BLM, Grand Junction Field Office, Grand Junction, CO.
- _____. 2010. Guidelines for a Quality Built Environment, First Edition. December 2010.
- _____. 2014. Trail Development Process. (in progress). Unpublished report. BLM, Grand Junction Field Office, Grand Junction, CO.
- US Environmental Protection Agency. 2005. Best Management Practices for Lead at Outdoor Shooting Ranges, EPA-902-B-01-001 Revised June 2005. US Environmental Protection Agency, Region 2, Denver, CO.

LANDS AND REALTY (LR)

Standard Operating Procedures

LR-1: Power lines shall be constructed in accordance to standards outlined in Suggested Practices for Raptor Protection on Power Lines: The State of the Art in 1996 (Avian Power Line Interaction Committee 2006). Right-of-way applicants shall assume the burden and expense of proving that proposed pole designs not shown in the above publication are “raptor safe.” Such proof shall be provided by a raptor expert approved by the BLM Authorized Officer.

LR-2: Rights-of-way and other lands and realty authorizations, including power lines, pipelines, transmission corridors, energy development sites and related development, and gravel pits, will contain noxious and invasive plant management terms or stipulations for all ground-disturbing actions. These will include conducting a pre-disturbance noxious weed inventory, designing to avoid or minimize vegetation removal and weed introduction or spread, managing weeds during the life of the right-of-way or authorization to prevent or minimize weed introduction or spread, abandoning the right-of-way or authorization to establish competitive vegetation on bare ground areas, and monitoring revegetation success and weed prevention and control for a reasonable number of years.

LR-3: Rights-of-way will be constructed to avoid physical damage to range improvements and rangeland study areas.

LR-4: The right-of-way holder shall notify the BLM Authorized Officer at least 48 hours prior to the commencement construction, reclamation, maintenance, or any surface-disturbing activities under this grant.

LR-5: Copies of the right-of-way grant with the stipulations shall be kept on site during construction and maintenance activities. All construction personnel shall review the grant and stipulations before working on the right-of-way or permitted area.

LR-6: All facilities shall be labeled with the authorization number, operator, and contact information.

LR-7: No signs or advertising devices shall be placed on the premises or on adjacent BLM-administered lands, except those posted by or at the direction of the BLM Authorized Officer.

LR-8: The Holder shall promptly remove and dispose of all waste caused by its activities. The term “waste” as used herein means all discarded matter including, but not limited to, human waste, trash, garbage, refuse, petroleum products, ashes, and equipment. No burning of trash, trees, brush, or any other material shall be allowed.

LR-9: The Proponent (applying for new right-of-way) shall notify all existing right-of-way holders in the project area prior to beginning any surface-disturbance or construction activities. The Holder shall obtain an agreement with any existing right-of-way holders or other parties with authorized facilities that cross or are adjacent to those of the holder to assure that no damage to an existing right-of-way or authorized facility will occur. The agreement(s) shall be obtained prior to any use of the right-of-way or existing facility.

LR-10: The Holder shall participate in the formation of a Road User’s Association for the road if new rights-of-way are granted for use of the existing road. All new users will be required to join the association.

LR-11: The Holder will provide a performance bond for the authorized facility, acceptable to the BLM Authorized Officer, in the amount of \$(_) that must be maintained in effect until restoration of the right-of-way has been accepted by the BLM Authorized Officer. The bond shall be furnished by the holder within 30 days of signing the grant () and shall be applied to all additional authorizations associated with the project as necessary.

LR-12: Incorporate conditions of approval and mitigation measures from the Final Programmatic EIS on Wind Energy Development on BLM-administered Lands in the Western US (BLM 2005), as applicable.

LR-13: Incorporate conditions of approval and mitigation measures from the Solar Energy Programmatic EIS, as applicable (BLM 2012).

LR-14: All construction activities shall be confined to the minimum area necessary. The exterior boundaries of the construction area shall be clearly flagged prior to any surface-disturbing activities.

LR-15: Existing roads will be used wherever possible. Additional roads shall be kept to the minimum. Route locations must be approved by the BLM prior to construction.

LR-16: When blasting is necessary, the following precautions will be used:

- a) In areas of human use, blasting blankets will be used.
- b) Landowners or tenants in close proximity to the blasting will be notified in advance of the blasting so that livestock and other property can be adequately protected.
- c) Access to the blasting area will be restricted by construction personnel stationed at each end of the area to be blasted.
- d) Blasting within 0.25-mile of federally owned or controlled springs and flowing water wells must be approved in writing by the area manager.
- e) No blasting will be permitted within 0.25-mile of historic trails, natural areas, identified archaeological sites, and recreation areas.
- f) Powder magazines will be located out of sight or at least 0.5-mile from roads. Loaded shot holes will not be left unattended. Approval from the area manager will be obtained for the magazine locations.

LR-17: (MLP) Roads will be constructed and maintained to BLM road standards [BLM Manual 9113 (BLM 2011a)]. All vehicle travel will be within the approved driving surface.

Standard Operating Procedures for Pipeline Projects

LR-18: A preconstruction field conference shall be requested by the grantee at least five working days prior to any construction activities unless otherwise agreed upon by the BLM Authorized Officer.

LR-19: Once the pipeline is constructed, the grantee/operator shall restore the existing roadway to meet or exceed conditions prior to construction. The preconstruction width of the driving surface shall also be restored and erosion-control structure installed subject to approval of the BLM Authorized Officer. The grantee/operator shall be responsible for road maintenance from the beginning to completion of operations. This may include, but not be limited to, blading the roadway, cleaning ditches and drainage facilities, dust abatement, or other requirements as directed by the BLM Authorized Officer.

LR-20: Construction width shall include the existing road. The pipeline shall be located two to three feet from the edge of the ditch along the existing road. The existing road shall be on the working side of the trench.

LR-21: The grantee shall accomplish the crossing of the pipeline owned by (company name) in accordance with an agreement between the grantee/operator.

LR-22: Pipeline location warning signs shall be installed within five days of construction completion. Each sign shall be permanently marked with the right-of-way serial number.

Standard Operating Procedures for Geophysical Exploration

LR-23: The operator will furnish a map with the Notice of Intent showing approximate line to be used. A map will also be filed with the Notice of Completion showing the completed line. The map will be of a minimum scale of 0.5-inch equals 1.0 mile.

LR-24: Rehabilitation of disturbed areas is to be done concurrent with the geophysical operations.

LR-25: Blasting or vibrating within 0.25-mile of federally-owned or controlled springs and flowing water wells or cultural resource sites must be approved in writing by the area manager.

LR-26: Plugging of drill holes will conform to the Colorado Reclamation Standards Abandoned Drill Holes Act. Drill hole cuttings will be returned to the hole.

LR-27: No blading or other dirt work will be allowed without written permission from the area manager.

LR-28: Adhere to Standard Terms and Conditions described in BLM Handbook H-3150-1: Onshore Oil and Gas Geophysical Exploration Surface Management Requirements (BLM 1994).

Best Management Practices

LR-29: Coordinate with the Colorado Parks and Wildlife early in the sale process on proposals to sell BLM-administered land encumbered by a small-capacity wildlife water development.

References

Avian Power Line Interaction Committee. 2006. Suggested Practices for Raptor Protection on Power Lines: The State of the Art in 1996. Edison Electric Institute, Avian Power Line Interaction Committee, and the California Energy Commission. Washington, DC, and Sacramento, CA.

BLM (US Department of the Interior, Bureau of Land Management). 1994. Handbook H-3150-1—Onshore Oil and Gas Geophysical Exploration Surface Management Requirements. BLM, Washington, DC. Revised 2007.

_____. 2005. Final Programmatic Environmental Impact Statement on Wind Energy Development on BLM-Administered Lands in the Western US. BLM, Washington, DC. June 2005.

_____. 2011a. Manual 9113—Roads Manual. BLM, Washington, DC.

_____. 2011b. Handbook H-9113-1—Road Design Handbook. BLM, Washington, DC.

_____. 2012. Approved Resource Management Plan Amendments/Record of Decision for Solar Energy Development in Six Southwestern States. BLM, Washington, DC. October 2012.

MINERALS AND ENERGY (M&E)

Actions involving minerals and energy are governed by:

- Minerals Leasing Act of 1920 (30 US Code 181 et seq.);
- Federal Oil and Gas Royalty Management Act (30 US Code 1718[b]);
- Federal Onshore Oil and Gas Leasing Reform Act (30 US Code 226[g]);
- 43 CFR 8900 et seq.
- Federal On Shore Orders 1-7
- 43 CFR 3809 regulations (Locatable Minerals Management)

Standard Operating Procedures

SOPs are measures that are required in most circumstances. Some are based on laws and policy, while others are specific to the planning area to achieve resource management objectives.

Geophysical Exploration

M&E-1: If operations open an existing fence, temporary gates will be installed for use during the course of operations, or the fence will be immediately repaired. On completion of operations, fences will be restored to their original condition or better.

M&E-2: When saturated soil conditions exist on access roads or location, or when road rutting becomes deeper than 3 inches, construction shall be halted until soil material dries out or is frozen sufficiently for construction to proceed without undue damage and erosion to soils, roads, and locations.

M&E-3: For geophysical operations, specialized low surface impact equipment (e.g., wide- or balloon-tired vehicles or all-terrain vehicles) or helicopters may be used for activities in off-road areas to protect fragile soils and or other resource values.

M&E-4: Prohibit the use of subsurface explosives and vibrosis buggies within 0.25-mile of all spring sources and perennial streams.

M&E-5: Powder magazines will be located at least 1.0 mile from traveled roads, unless otherwise authorized after analysis or review. Loaded shot holes and charges will be attended at all times.

M&E-6: Materials or equipment related to project activities (e.g., trash, flagging, and lath) will be removed to an authorized disposal site.

M&E-7: Project materials which could be a hazard to public health, safety, or resource values will be stored in appropriate secondary containment. No oil or lubricants will be drained onto the ground surface.

M&E-8: Shot-hole cuttings will be returned to the hole, or an alternative plan will be submitted for BLM approval.

Reducing Fluid Mineral Development Footprint

M&E-9: Surface-disturbing actions will be sensitive to natural resource protection. When surface disturbance in sensitive areas is unavoidable, they will be minimized to the greatest extent practicable, especially near drainage features and on soils mapped as being saline (see **Glossary**).

M&E-10: Utilities such as gas and water lines, power lines, and roads will be located in common corridors where practicable.

Administrative / General and Planning

M&E-11: (MLP) Consider site specific soil and vegetative characteristics and reclamation potential in project design and layout.

M&E-12: (MLP) Design and construct energy service roads to a safe and appropriate standard, no higher than necessary to accommodate their intended use.

M&E-13: (MLP) Locate and construct roads and other linear facilities to follow the contour of the landform or mimic lines in the vegetation.

M&E-14: (MLP) A pre-construction meeting will be held with the BLM before and to facilitate implementation of plans and ensure compliance with stipulations or conditions of approval. The BLM will be notified at least 48 hours prior to construction or reclamation work.

M&E-15: By November 1 each year, companies will provide georeferenced spatial data depicting as-built locations of all facilities, wells, roads, pipelines, power lines, reservoirs, discharge points, and other related facilities to the BLM for all Master Development Plans where construction and development have been completed.

M&E-16: Where winter range areas are not protected by lease stipulations, operations such as construction, drilling, completion, work-overs and other intensive activities will be avoided from January 1 to March 1 to minimize impacts to wintering big game.

M&E-17: Before activities take place, every pad, access road, or facility site will have an approved surface drainage plan (storm water management plan) for establishing positive management of surface water drainage, to reduce erosion and sediment transport. The drainage plan will include adaptive BMPs, monitoring, maintenance and reporting. BMPs may include run-on/run-off controls such as surface pocking or revegetation, ditches or berms, basins, and other control methods to reduce erosion. Pre-construction drainage BMPs will be installed as appropriate.

M&E-18: (MLP) Before surface disturbance, agreements will be obtained with all existing rights-of-way holders, authorized users and pipeline operators affected by permitted activities. If agreement cannot be reached, the operator will comply with the law or regulations.

M&E-19: Disclosure of hydraulic fracture fluids per Colorado Oil and Gas Conservation Commission rule 205A will be done using www.FracFocus.org 30 days following the conclusion of the hydraulic fracturing treatment and in no case later than 90 days after the commencement of such hydraulic fracturing treatment.

Pre-Construction

M&E-20: Stakes, snow fence, or flagging will be installed to mark boundaries of permitted areas of disturbance, including pre-construction BMPs and soils storage areas, and be maintained in place until final construction cleanup is completed.

M&E-21: (MLP) Pre-construction drainage BMPs will be installed as appropriate, per the approved surface/storm drainage water management plan to protect stream drainages and to reduce erosion and sediment transport.

M&E-22: (MLP) Surveys for raptor nests, sensitive plant, and animal species and cultural resources will be conducted prior to construction activities following BLM survey standards. Survey results will be submitted to the BLM for analysis and recommendations before project approval.

Construction

M&E-23: (MLP) All routes shall be built and maintained to BLM Manual 9113 (BLM 2011a) standards for road shape and drainage features or where appropriate BLM Manual 9115 (BLM 2012a) standards for primitive roads. For drainage crossings, culverts should be sized for the 50-year storm event with no static head and to pass a 100-year event without failing. Site specific conditions may warrant BLM to require designs for larger events (e.g., 75- to 100-year storm events). Large culverts and bridges shall be designed and constructed per BLM Manual 9112 (large culverts and bridges) (BLM 2009a). Large culverts and bridges shall be designed to pass a 100-year storm event (minimum).

M&E-24: As detailed in the site plan for surface/storm water management, drainage from disturbed areas will be confined or directed to minimize erosion, particularly within 100 feet of all drainages. No runoff, including that from roads, will be allowed to flow into intermittent or perennial waterways without first passing through sediment-trapping mechanisms such as vegetation, anchored bales, or catchments.

M&E-25: (MLP) Topsoil stripping will include all growth medium present at a site (e.g., following initial clearing of large trees), as indicated by color or texture. Stripping and storage depth may be specified during the onsite inspection. All stripped topsoil /growth medium will be salvaged, segregated, and stored in a manner that extends biological viability and protects it from loss. Topsoil and all growth medium will be replaced prior to seedbed preparation. No topsoil will be stripped or segregated when soils are saturated or frozen below the stripping depth.

M&E-26: (MLP) Access roads requiring construction with cut-and-fill will minimize surface disturbance and consider the character of the landform's contours, visual contrasts, the cut materials, the depth of cut, where the fill material will be deposited, and other resource concerns.

M&E-27: (MLP) Fill material will not be cast over hilltops or into drainages without BLM approval.

M&E-28: (MLP) When saturated soil conditions existing on access roads or location, or when road rutting becomes deeper than 3 inches, construction shall be halted until soil material dries out or is frozen sufficiently for construction to proceed without undue damage and erosion to soils, roads, and locations.

M&E-29: (MLP) Construction activities at drainage crossings (e.g., burying pipelines and installing culverts) will be timed to avoid high-flow conditions. Construction activities that affect stream flow will consist of either a piped stream diversion or the use of a coffer dam and pump to divert flow around the disturbed area.

M&E-30: (MLP) When activity in a wetland is unavoidable, the operator will reduce impacts through the use of oak or high-density polyethylene (HDP) mats and will restore all temporarily disturbed wetlands or riparian areas, consulting with the BLM to determine appropriate mitigation, including verification of native plant species to be used in restoration.

M&E-31: (MLP) All stream crossings affecting perennial streams or streams supporting riparian habitat shall be professionally engineered (design, construction, and maintenance).

M&E-32: (MLP) Where the access road crosses small drainages and intermittent streams not requiring culverts, low-water crossings shall be used. The road will dip to the original streambed elevation of the drainage and the crossing will prevent any blockage or restriction of the existing channel. Material moved from the banks of the crossing will be stockpiled nearby for later use in reclamation. Gravel, riprap, or concrete bottoms may be required in some situations.

M&E-33: (MLP) All pipeline welds within 100 feet of a perennial stream will be x-rayed to prevent leakage into the stream. Where pipelines cross streams that support federal or state-listed threatened or endangered species or BLM-listed sensitive species, additional safeguards such as double-walled pipe and remotely-actuated block or check valves on both sides of the stream may be used.

M&E-34: (MLP) Water from hydrostatic testing of pipelines will be filtered of sediments prior to discharge. Energy dissipating methods such as straw-bales, wattles, and vegetative buffers will be in place before any discharge of water.

M&E-35: (MLP) Baseline information of channel characteristics and riparian vegetation present must be documented before actions are permitted to disturb riparian areas and the stream channel.

Drilling

M&E-36: (MLP) Pits that may contain liquid, such as reserve pits, produced water pits, frac-water pits, cuttings trenches (if covered by water/fluid), and evaporation pits, will install and maintain netting to prevent entry or use by migratory birds. They will be fenced on three sides before drilling activity and closed off on the fourth side after drilling is completed.

M&E-37: If any pit that may contain liquid is constructed with a slope steeper than 3:1, or if the pit is lined, escape ramps will be installed every 50 feet along the pit slope and at each corner to allow escape by livestock and wildlife.

M&E-38: Fluids will be confined to pits and all pits that may contain liquids will be lined to protect groundwater. Liners will be maintained in good condition, with no tears or holes, until they are removed when the reserve pit is closed.

M&E-39: Pits will be constructed so that water will not run into them. Fluid levels will be maintained below two feet of the lowest point of containment.

Utilization and Production

M&E-40: Operations will not damage, disrupt or interfere with water flows and/or improvements associated with springs, wells, or impoundments.

M&E-41: Regularly scheduled road maintenance will include, but not be limited to, crown or slope reconstruction, clean-out of ditches, culverts and catchments, replacement of the road surface, and dust abatement.

M&E-42: Well pads and facilities will be kept free of unnecessary equipment, trash, and other materials not in current use.

M&E-43: Pits will be promptly drained, tested, closed, and reclaimed according to local state and federal regulations.

M&E-44: Dust from vehicular traffic, equipment operations, or wind events will be controlled as needed. No application of surfactants or dust agents will proceed without BLM approval. In areas with soils mapped as Mancos shale, application of water on native road surfaces will be limited to minimize mobilization of selenium. In such areas, alternate dust-abatement measures such as proper road surfacing and maintenance, and speed limits will be used, subject to BLM approval.

M&E-45: Noise will be minimized by methods such as closed compressor buildings to comply with Colorado Oil and Gas Conservation Commission standards for noise.

M&E-46: (MLP) Pipeline warning signs permanently marked with the operator's and owner's names (emergency contact) and purpose (product) of the pipeline will be installed within five days of construction completion and before use of the pipeline for transportation of product.

M&E-47: All production equipment with a chimney, vent, or stack shall be fitted with a device to prevent birds from entering or perching on the chimney, such as an excluder cone or equivalent.

M&E-48: Production facilities will be located and arranged to facilitate safety and maximize areas to be reclaimed.

M&E-49: (MLP) All above-ground facilities should be painted a natural color selected from the BLM Standard Environmental Color Chart to minimize contrast with adjacent vegetation and/or rock outcrops. Color(s) should be selected in the field at the proposed project location and should be planned for the season with the greatest number of viewers. Selected color(s) should be one to two shades darker than those naturally occurring in the background

landscape (this will also help with the effects of fading over time). The operator may need to paint drill rig anchors and those minor working tips and edges of production facilities that are subject to Occupational Safety and Health Administration safety requirements a red, yellow, or orange color.

M&E-50: Standard secondary containment shall hold 110 percent of the capacity the largest single tank it contains and be impervious to any oil, glycol, produced water, or other toxic fluid for 72 hours. Earthen berms must be compacted and of fine material that will prevent seepage of any spill to surrounding area.

M&E-51: All tanks with a capacity of ten barrels or greater shall be labeled or posted with the following information: A. Name of operator; B. Operator's emergency contact telephone number; C. Tank capacity; D. Tank contents; and E. National Fire Protection Association label. Smaller chemical storage shall be labeled with contents and National Fire Protection Association label.

M&E-52: All liquids management hoses will be stored inside secondary containment when not in use.

M&E-53: (MLP) All open top tanks, catchments or secondary containment vessels will be equipped with sturdy metal screening to prevent access to wildlife of all sizes to prevent entrapment and drowning of small wildlife.

Site Stabilization, Reclamation and Monitoring

M&E-54: Road and pipeline reclamation, including seedbed preparation and seeding of temporarily disturbed areas, will be completed within 30 days following completion of construction.

M&E-55: (MLP) Following completion of pad construction, topsoil storage piles, stormwater control features, and cut-and-fill slopes will be temporarily seeded to stabilize the materials, maintain biotic soil activities, and minimize weed infestations. When this is not feasible, disturbed surfaces must be stabilized using other methods like hydro-mulch or erosion matting while vegetation is establishing. Seedbed preparation is not generally required for topsoil storage piles or other areas of temporary seeding.

M&E-56: Interim reclamation includes recontouring and revegetating the entire portion of the disturbed area, except that part of the well pad needed for production activities.

- a) It will be completed within six months following completion of the last well planned for the pad or after a year has passed with no new wells drilled on the pad. All areas unnecessary to production activities will be revegetated, including the area within the remaining rig anchors. In special cases, an exception to this will be requested.

- b) Before interim reclamation is scheduled, the operator will meet with BLM to inspect the disturbed area, review the existing reclamation plan, and agree upon any revisions to it.
- c) All parts of the area unnecessary for long-term operations will be reshaped to blend with natural topography, covered evenly with topsoil, and a seedbed prepared.
- d) For cut-and-fill slopes, initial reclamation will typically consist of moving fill material back into cuts, back-filling, and reshaping to achieve the configuration specified in the reclamation plan. Compacted areas will be well ripped in two passes at perpendicular directions. In fragile or loose soils, compaction techniques such as tread-walking may be necessary to prevent high erosion hazard. Topographic contours will be reshaped to blend with natural topography. These may include berms and swales to manage water drainage, support revegetation, mitigate visual impacts, and maximize natural appearances.

M&E-57: Seedbed Preparation. Good seedbed preparation is key to soil stabilization, moisture infiltration, and improving the chances for revegetation success.

- a) Following contouring, backfilled or ripped surfaces will be covered evenly with topsoil.
- b) Within 24 hours of broadcast seeding, the spread topsoil will be roughened by a method such as pitting, raking, or harrowing before seeding to break up any crust that has formed and ensure good seed-to-soil contact.
- c) To control erosion and enhance vegetative establishment on slopes steeper than 3:1, or to create a more natural looking landscape in areas of visual sensitivity, seedbed preparation may include pocking or pitting the soil material to form microbasins scaled to the site and materials. These microbasins will be constructed in irregularly spaced and irregularly aligned rows with an orientation perpendicular to the natural flow of runoff down a slope.
- d) Requests to use soil amendments, including fertilizer and soil conditioners, will be submitted to the BLM for approval. Submittal will include basic information on the amendment and the purpose of its use.

M&E-58: Seed Mixes. Seed mixes will typically consist of native, early-succession species, or species with the ability to establish quickly in disturbed soil areas. Non-native species considered desirable under special circumstances, such as sterile non-native grasses, will be submitted to the BLM for approval before use.

- a) Seed mix composition will be calculated based on the number of Pure Live Seed per pound rather than percentage by weight. Seeding rate in pounds per acre will be based on the total number of Pure Live Seeds per square foot.
- b) Weed free seed will be used. It will contain no noxious, prohibited, or restricted weed seeds and no more than 0.5 percent by weight of any other weed seeds. Seed may contain up to 2.0 percent of "other crop" seed by weight, including the seed of other agronomic crops and native plants; however, a lower percentage of other crop seed is recommended. To maintain quality, purity, germination, and yield, only tested, certified seed for the current year, with a minimum germination rate of 80 percent and a minimum purity of 90 percent, will be used unless otherwise approved by BLM in advance of purchase. Seed shall be viability-tested in accordance with state law(s) and within nine months before purchase.
- c) Seed mixes for temporary use may contain one or more sterile hybrid grasses or other non-native cover crop in addition to native perennial species, if pre-approved by BLM.
- d) For private surfaces, BLM-approved seed mixes will be recommended, but the surface landowner has ultimate authority over the seed mix to be used in reclamation.
- e) Seed tags or other official documentation of the seed mix will be supplied to the BLM for approval at least 14 days before the date of proposed seeding. Seed that does not meet the above criteria will not be applied to BLM-administered lands. A Sundry Notice describing the completed work, the weed-free certification, and the seed tag(s) will be submitted BLM within 30 days after seeding.

M&E-59: Seeding Procedures

- a) Seeding will be conducted no more than 24 hours following completion of final seedbed preparation (see Seedbed Preparation).
- b) Where practical, seed will be planted by drill-seeding to a depth of 0.25- to 0.5-inch along the contour of the site. Drill seeding will be followed by culti-paction to enhance seed-to-soil contact and prevent losses of both. Where drill-seeding is impracticable, seed may be installed by broadcast-seeding at twice the drill-seeding rate, followed by raking or harrowing to provide 0.25- to 0.5-inch of soil cover. Hydro-seeding and hydro-mulching may be used in temporary seeding or in areas where drill-seeding or broadcast-seeding/ raking are impracticable. Hydro-seeding and hydro-mulching must be conducted in two separate applications to ensure adequate seed-to-soil contact.

- c) If interim revegetation is unsuccessful, reseeding will be repeated annually until satisfactory vegetative cover has been achieved. Requirements for reseeding of temporary areas will be considered on a case-by-case basis. Seeding will be considered successful when the site is protected from erosion and revegetated with a vigorous, self-sustaining, and diverse cover of native (or otherwise approved) plant species. The BLM shall not require reseeding during periods that have proven less than optimal.

M&E-60: Mulch

- a) Mulch will be applied within 24 hours following completion of seeding. Where areas have been drill- or broadcast-seeded and raked, certified weed-free straw or certified weed-free native grass hay mulch will be crimped into the soil. Hydro-mulching may be used in areas of interim reclamation where crimping is impractical, in areas of interim reclamation that were hydroseeded, and in areas of temporary seeding regardless of seeding method.
- b) Mulch will not be applied in areas where erosion potential necessitates use of a biodegradable erosion-control blanket (straw matting).

M&E-61: Cut-and-fill slopes will be protected against erosion by contour grading, microbasins, or other measures approved by the BLM. Well-anchored BMPs such as biodegradable matting, weed-free bales, or wattles may also be used on cut-and-fill slopes and along drainages to protect against soil movement.

M&E-62: The reclaimed pad will be protected from disturbance by a fence to exclude livestock grazing for the first two growing seasons or until seeded species are firmly established, whichever comes later. Seeded species will be considered firmly established when perennial grass and forb species are at least 80 percent cover of that of the surrounding or reference area.

M&E-63: Monitoring. Because weed and reclamation management activities are components of a long-term process, monitoring and reporting are integral to and long-term commitment to land health.

- a) All sites considered as “operator reclamation in progress” will be routinely monitored for reclamation success. Reports will be submitted to the BLM by December 1 of each year. Annual reports will include whether accomplishment of objectives appears likely and of not, what corrective actions are proposed.
- b) All sites will be routinely monitored for the presence of noxious weeds or other undesirable plant species as set forth in the joint BLM/US Department of Agriculture, Forest Service Noxious and Invasive Weed Management Plan for Oil and Gas Operators.

Pesticide use proposals will be approved by the BLM before application of herbicides. Annual weed monitoring reports shall be submitted to the BLM by December 1. They will include weed species found (listed by common names), total acres infested with weeds, total acres treated, treatment methods, and total pounds of active ingredient of pesticides applied. All Noxious Weed Inventory and Pesticide Application records for that year will be included with the report.

M&E-64: Visual Resources

- a) Every proposal will include a detailed, site-specific description and plan of how it will meet the Visual Resource Management Class of the area where it is proposed. As much as possible all proposed features will be located and placed to avoid or minimize visibility from travel corridors, residential areas, and other sensitive observation points.
- b) To the extent practical, existing vegetation shall be preserved when clearing and grading for pads, roads, and pipelines. Cleared trees and rocks may be salvaged for redistribution over reshaped cut-and-fill slopes or along linear features.
- c) Above-ground facilities will be painted a non-reflective natural color selected to minimize contrast with adjacent vegetation or rock outcrops. Colors may be specified by the BLM on a project-by-project basis.
- d) Adaptive management techniques may be applied before or after construction to mitigate straight-line visual contrast effects of pad margins, cut-and-fill slopes, pipeline alignments, or other cleared vegetation. This could include additional tree removal along contrasting edges to create irregularly shaped openings or more natural-looking mosaic patterns, or treating surfaces to mitigate visual contrasts in color or surface texture.

Best Management Practices

BMPs are adaptive state-of-the-art mitigation measures applied on a site-specific basis to reduce, prevent, or avoid adverse environmental or social impacts. Numerous BMPs for oil and gas development are also incorporated into the general oil and gas development requirements. These include minimizing the number and size of pads through use of multiple well designs and directional drilling, centralizing hydraulic fracturing and water management, minimizing road footprints, centralizing support facilities such as tank batteries, collocating utilities and pipelines in common corridors and aligning them along roadways, and implementing intensive interim reclamation practices. The BLM encourages applicants to include in their proposals BMPs such as those identified. If not, BLM will likely require them. Actual BMPs proposed or required during the

permitting process to mitigate impacts are expected to vary according to technologies and site-specific needs. BMPs will also be expected to change over the life of a project, being adaptively updated in response to monitoring and changing project conditions. Additional practices could be required, withdrawn, or modified in response to changing activities or future planning. Such adaptive changes to BMPs may generally be implemented without further review or land use planning, but will be analyzed during the NEPA analysis associated with the permitting process. Monitoring and adaptive management practices will help to refine and clarify needed BMPs, consistent with the goals and objectives of this RMP.

The listed BMPs are not intended to be complete, but rather to offer operators and resource staff examples of commonly used methods to reduce impacts that sometimes result when fluid mineral development occurs. More fluid mineral development BMPs can be found at www.blm.gov/bmp.

Geophysical Exploration

M&E-65: Specialized low surface impact equipment (e.g., wide- or balloon-tired vehicles or all-terrain vehicles) or helicopters may be used for activities in off-road areas to protect fragile soils and or other resource values.

M&E-66: (MLP) Pre-mobilization inspection will be performed to insure that all construction equipment and vehicles are clean and free of weeds, weed seed, soil, and vegetative material prior to moving onto BLM-administered lands. Driving through or parking on noxious weed infestations will be avoided.

Reducing Fluid Mineral Development Footprint

M&E-67: (MLP) The operator will co-locate multiple wells on well pads and use directional drilling to reduce the number of pads and roads.

M&E-68: (MLP) The operator will use centralized completions to reduce the number of truck trips, expense, exhaust emissions, and fugitive dust.

M&E-69: (MLP) To minimize construction disturbance, truck traffic, dust, and other impacts to air quality, soils, and wildlife, centralized production facilities will be used for all natural gas liquids and produced water.

M&E-70: (MLP) Telemetry will be used to remotely monitor producing wells and facilities to reduce vehicular traffic. During winter closures, unavoidable monitoring and or maintenance activities will be conducted between 9 a.m. and 3 p.m., to the extent practical.

Administrative / General and Planning

M&E-71: (MLP) To limit surface disturbance and associated impacts to natural resources, all actions will consider the character of the topography and landform. Deep vertical cuts, long or steep fill slopes, and side cuts across steep

slopes will be avoided. Rights-of-way will be shared, and structures and facilities will be grouped.

M&E-72: (MLP) Drilling will be done with closed-loop systems as much as possible, particularly in areas where water resources are most vulnerable, including soils mapped as alluvial, colluvial, and glacial deposits; near springs and perennial water sources; in important groundwater recharge areas; and within municipal watersheds.

M&E-73: (MLP) Chemicals used in the fracturing process will be biodegradable, non-toxic, pH neutral, residual free, non-corrosive, non-polluting, and non-hazardous in the forms and concentrations being used. Documentation in the form of Material Safety Data Sheets will be reviewed by operator for compliance prior to use, and Material Safety Data Sheets will remain on site at all times such chemicals are present.

M&E-74: (MLP) In municipal watersheds, the operator will develop and implement a Watershed Protection Plan. This plan will characterize baseline hydrologic and hydrogeologic conditions such as, but not limited to, water chemistry, water quantity, groundwater flow patterns, connectivity between geologic formations, and communication between surface and groundwater. The operator will collaborate with all watershed stakeholders in development of the plan.

M&E-75: (MLP) Adopt BMPs per the BLM and US Department of Agriculture, Forest Service Noxious and Invasive Weed Management Plan for Oil and Gas Operators (BLM and US Department of Agriculture, Forest Service 2007).

M&E-76: Incorporate BMPs and conditions of approval from the Final Programmatic EIS for Geothermal Leasing in the Western US (BLM and US Department of Agriculture, Forest Service 2008), as applicable.

Pre-Construction

M&E-77: (MLP) Pre-mobilization inspections will be performed to ensure that all construction equipment and vehicles are clean and free of soils, weeds, weed seed, and vegetative material prior to moving onto BLM-administered lands. Driving through or parking on noxious weed infestations will be avoided.

Construction

M&E-78: (MLP) Surface-disturbing actions associated with development of fluid minerals will follow Surface Operating Standards and Guidelines for Oil and Gas Exploration and Development (commonly referred to as The Gold Book) (BLM 2007b).

M&E-79: (MLP) Where feasible, entrances to construction locations will be covered by gravel “track pads” to prevent sediment and weed seeds from being tracked in and out of the site.

M&E-80: (MLP) In areas of mapped Mancos Shale, saline soils, or fragile soils, groundwater will not be discharged to surface water drainages to minimize mobilization and transport of selenium, salts, and sediment within the Colorado River Basin.

M&E-81: (MLP) Where linear disturbance is proposed, edges of vegetation removal will be feathered to avoid long linear habitat edges and support habitat complexity for wildlife. Additional trees will be removed along such edges to create irregularly shaped openings and more natural mosaic habitat.

M&E-82: (MLP) Cleared vegetation smaller than four inches in diameter will be stockpiled, shredded, and salvaged with topsoil. Cleared vegetation larger than four inches in diameter will be scattered over disturbed areas to accomplish reclamation objectives. Excessive vegetation larger than four inches in diameter may be removed from BLM-administered land or shredded in place to be salvaged with topsoil. A wood cutting permit will be purchased from BLM for material removed from the site.

M&E-83: (MLP) Windrowing of Topsoil. [Use where appropriate based on topography – may not be appropriate for pads in steep areas or where pad size should be minimized.] Topsoil shall be windrowed around the perimeter of surface disturbance to create a berm that limits and redirects stormwater runoff and extends the viability of the topsoil per BLM Topsoil Best Management Practices (BLM 2009b PowerPoint presentation available upon request from the Grand Junction Field Office). Topsoil shall also be windrowed, segregated, and stored along disturbed surfaces or linear features for later spreading across the disturbed corridor during final reclamation. Topsoil berms shall be promptly seeded to maintain soil microbial activity, reduce erosion, and minimize weed establishment.

M&E-84: (MLP) Cattle guards will be installed and maintained whenever access roads intersect existing gates or fences.

Drilling

M&E-85: (MLP) Catalytic converters will be installed on all internal combustion engines to minimize emissions to Tier 3 levels.

M&E-86: Hazardous substances will not be used in drilling, testing, or completion operations or introduced at any time into the reserve or cuttings pit.

Utilization and Production

M&E-87: (MLP) Secondary containment shall include a sturdy corrugated metal wall to create a basin, be lined with a heavy impervious poly liner, and be protected with a gravel surface. Small hoppers or drip pans shall be installed at all loadout connections to catch drips and small leaks.

M&E-88: When special resource values are at risk, such as crucial wildlife areas, companies controlling access into these areas will gate and lock roads or restrict use to authorized users.

M&E-89: Speed control measures will be in place on all project-related unpaved roads to reduce fugitive dust.

M&E-90: (MLP) Use enclosed tanks instead of open tanks or pits to reduce fugitive VOC emissions.

M&E-91: (MLP) Use vapor recovery units on oil, condensate, and produced water storage tanks to reduce fugitive VOCs and recovers British thermal unit-rich vapors for sale or use on site.

M&E-92: (MLP) Use and maintain proper hatches, seals, and valves to minimize VOC emissions.

M&E-93: (MLP) Optimize glycol circulation and install flash tank separator to capture methane and reduce VOC emissions on glycol dehydrators.

M&E-94: (MLP) Replace wet seals with dry seals in centrifugal compressors. Centrifugal wet seal compressor emissions from the seal oil degassing vent can be reduced by the replacement of wet seals with dry seals that emit less methane and have lower power requirements.

M&E-95: Reduce gas leaks and emissions from reciprocating compressors by the economic replacement of rod packing at frequent intervals.

M&E-96: Reduce methane and VOC emissions by installing or replacing high-bleed pneumatic devices with low-bleed pneumatic devices.

M&E-97: Reduce methane emissions by installing plunger lifts and smart automation systems which monitor well production parameters.

M&E-98: Implement a Direct Inspection and Monitoring Program that identifies and cost effectively fixes fugitive gas leaks using leak detection, infrared camera, organic vapor analyzer, soap solution, ultrasonic leak detectors, measurement, calibrated bagging, rotameters, and/or high volume samplers.

Site Stabilization, Reclamation and Monitoring

M&E-99: (MLP) During interim reclamation, contour land forming will be used to create a visual barrier to the permanent structures location on the site.

M&E-100: (MLP) Re-topsoil and revegetate access road cut-and-fill slopes, backslopes and road shoulders, and borrow ditches. Also, revegetate the travel surface of surfaced roads and turnarounds, where practical. With low-traffic roads, this will result in a hardpan, two-track road that is stable and requires less maintenance.

References

- BLM (US Department of the Interior, Bureau of Land Management). 1992. Handbook H-3042-1—Solid Minerals Reclamation. Release 3-275. BLM, Washington, DC. February 2, 1992. 104 pp.
- _____. 2002. Handbook H-3600-1—Mineral Materials Disposal. Release 3-315. BLM, Washington, DC. February 22, 2002. 171 pp.
- _____. 2009a. Handbook H-9112-1—Bridges and Major Culverts Handbook. BLM, Washington, DC.
- _____. 2009b. Topsoil Best Management Practices. Microsoft PowerPoint presentation. Unpublished report. BLM, Grand Junction Field Office, Grand Junction, CO.
- _____. 2011a. Manual 9113—Roads Manual. BLM, Washington, DC.
- _____. 2011b. Handbook H-9113-1—Road Design Handbook. BLM, Washington, DC.
- _____. 2012a. Manual 9115—Primitive Roads Manual. BLM, Washington, DC.
- BLM (US Department of the Interior, Bureau of Land Management) and US Department of Agriculture, National Forest Service. 2007a. Noxious and Invasive Weed Management Plan for Oil and Gas Operators: Grand Junction Field Office and Grand Valley Ranger District. BLM, Grand Junction Field Office, Grand Junction, CO. March 2007.
- _____. 2007b. Surface Operating Standards and Guidelines for Oil and Gas Exploration and Development – The Gold Book. BLM/WO/ST-06/021+3071/REV 07. BLM, Denver, CO. 84 pp.
- _____. 2008. Record of Decision, Programmatic Environmental Impact Statement for Geothermal Leasing in the Western US – Appendix B. BLM, Washington Office, Washington, DC. December 2008.

RENEWABLE ENERGY (RE)

Standard Operating Procedures

RE-1: Authorize rights-of-way by applying appropriate BMPs from the BLM Record of Decision for Implementation of a Wind Energy Development Program (BLM 2005), land use restrictions, stipulations, and mitigation measures.

References

- BLM (US Department of the Interior, Bureau of Land Management). 2005. Record of Decision for Implementation of a Wind Energy Development

Program and Associated Land Use Plan Amendments. BLM, Washington, DC. December 15, 2005.

TRANSPORTATION AND ACCESS (TA)

Standard Operating Procedures

TA-1: Continue coordination with counties and other agency road entities to promote utilization of BMPs for road maintenance they perform within GJFO boundaries. Maintain an inventory of existing road and trail systems.

TA-2: (MLP) BLM Manual 9113 (BLM 2011a) and BLM Handbook 9113-2 (BLM 2011b) will be used to guide all maintenance and road construction designs and requirements. Include definitions for functional road classification and maintenance levels for BLM roads.

TA-3: All highway rights-of-way and other road authorizations will contain noxious and invasive weed stipulations that include prevention, inventory, treatment, and revegetation or rehabilitation. Road abandonment will include at least three years of post-abandonment monitoring and treatment.

TA-4: All travel management decisions will concur with the BLM GJFO Travel Management Plan (see **Appendix M**).

Best Management Practices

TA-5: In order to ensure public access and safety, the GJFO shall continue an active road maintenance program employing the use of redesign, blading, brush removal for sight distance as appropriate, scarification, graveling, water barring, low water crossings, spur ditching, seeding, and installation/cleaning of culverts.

TA-6: NEPA Requirements. No new NEPA analysis will be required for road maintenance activities within the defined maintenance disturbance/easement footprint, which is defined as previously disturbed or maintained. Disturbance outside of the defined maintenance disturbance/easement footprint or road realignment will be subject to additional NEPA compliance.

References

BLM (US Department of the Interior, Bureau of Land Management). 2011a. Manual 9113—Roads Manual. BLM, Washington, DC.

_____. 2011b. Handbook H-9113-2—Roads National Inventory and Condition Assessment Guidance and Instructions. BLM, Washington, DC.

_____. 2011c. Handbook H-9113-1—Road Design Handbook. BLM, Washington, DC.

RECLAMATION (R)

The objectives of interim reclamation are to restore vegetative cover and a portion of the landform sufficient to maintain healthy, biologically active topsoil; control erosion; and minimize loss of habitat, forage, and visual resources during the life of the well or facilities.

The long-term objective of final reclamation is to return the land to a condition approximating that which existed prior to disturbance. This includes restoration of the landform and natural vegetative community, hydrologic systems, visual resources, and wildlife habitats. To ensure that the long-term objective will be reached through human and natural processes, standards will be enforced to meet objectives for site stability, visual quality, hydrological function, and vegetative productivity.

Standard Operating Procedures

R-1: A reclamation plan will be provided to the BLM with the original proposed action or when activities are needed. The plan will follow the BLM Colorado Northwest District Template for Reclamation Plans (BLM 2012). Reclamation plans will discuss interim and final reclamation activities. The plan will include provisions for:

- a) Reclamation timeline
- b) Pre-disturbance planning recommendations if applicable
- c) Vegetation monitoring plan
- d) Stabilization and stormwater
- e) Dust abatement
- f) Vegetation clearing
- g) Topsoil management
- h) Pit closures, if applicable
- i) Recontouring and seedbed preparation
- j) Application of topsoil and revegetation
- k) Fencing
- l) Management of invasive, noxious, and non-native species

Best Management Practices

R-2: Trees and vegetation will be left along the edges of the pads whenever feasible to provide screening.

R-3: (MLP) To help mitigate the contrast of recontoured slopes, reclamation will include measures to feather cleared lines of vegetation and to save and redistribute cleared trees, debris, and rock over recontoured cut-and-fill slopes.

R-4: To reduce the view of production facilities from visibility corridors and private residences, facilities will not be placed in visually exposed locations (such as ridgelines and hilltops).

R-5: Production facilities will be clustered and placed away from cut-and-fill slopes to allow the maximum recontouring of cut-and-fill slopes.

R-6: (MLP) All long-term above ground structures will be painted [Covert Green] (from the BLM Supplemental Environmental Colors chart) to blend with the natural color of the late summer landscape background.

R-7: Projects should be located to take advantage of existing vertical features, such as landforms or existing stands of vegetation to provide visually screening.

R-8: (MLP) Projects should not be located in visually exposed locations, such as ridgelines and hilltops.

R-9: (MLP) Projects should be located in areas that will minimize the amount of cut-and-fill needed to meet natural grade.

R-10: (MLP) Linear disturbances (roads and pipelines) should follow the natural contours of the landscape as much as possible.

R-11: Project design should take into consideration any existing vegetation surrounding the project that can be used for visual screening. Care should be taken to preserve the integrity of the vegetation, and the vegetation should remain standing and undamaged when the cut-and-fill slopes are recontoured.

R-12: (MLP) Thinning and feathering of existing vegetation may also be used in areas where clearing within dense vegetation is required. Thinning and feathering will reduce the hard line between new construction and existing vegetation and will emulate the forms of natural clearings.

R-13: (MLP) Production facilities should be placed to maximize recontouring of the cut-and-fill slopes and interim reclamation. Facilities should be oriented in the direction that is least visually obtrusive and should be clustered to reduce the overall impact and the area that will need to be visually mitigated. Facilities should be located away from the cut-and-fill slopes and, if possible, near the access road or entrance to the pad to maximize the total surface area that can be reclaimed.

R-14: (MLP) Cut-and-fill slopes should be recontoured to the approximate original contour or consistent with the adjacent topography so that the reclaimed landscape features blend into the natural surroundings.

R-15: (MLP) Berms may be utilized to provide visual screening but should be used only when viewing the surrounding natural environment and should blend with the adjacent topography.

R-16: (MLP) Cleared vegetation and rocks salvaged during construction should be salvaged and redistributed over reshaped cut-and-fill slopes or along linear features to emulate the color and texture closer to that of the natural landscape and to help create microclimates to encourage vegetation growth. The material should be placed so that it appears to be naturally deposited.

R-17: (MLP) Above-ground facilities should be painted a natural color selected from the BLM Standard Environmental Color Chart to minimize contrast with adjacent vegetation and/or rock outcrops. Color(s) should be selected in the field at the proposed project location and should be planned for the season with the greatest number of viewers. Selected color(s) should be one to two shades darker than those naturally occurring in the background landscape (this will also help with the effects of fading over time).

References

BLM (US Department of the Interior, Bureau of Land Management). 2012. Draft BLM Colorado Northwest District Template for Reclamation Plans. Unpublished report.