

## SECTION 3.0

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Affected Environment

## 3.0 AFFECTED ENVIRONMENT

### 3.1 Visual Resources

This section provides a discussion of the existing visual resources in the vicinity of the Imperial Valley Solar Energy Center West project site that could potentially be affected by the construction and operation of the Proposed Action. The effect that a project could have on visual resources would not be limited to the project site. Rather, the degree to which a project could affect the visual quality of a landscape depends on the visual contrast created between a project and the surrounding existing landscape (BLM, 1986).

#### 3.1.1 Regulatory Framework

##### 3.1.1.1 *Bureau of Land Management*

The California Desert Conservation Area (CDCA) encompasses 25 million acres of land in Southern California that were designated by Congress in 1976 through the Federal Land Policy and Management Act. The BLM directly administers approximately 10 million acres of the CDCA (BLM, 1980). All of the BLM-managed public lands in the CDCA (with the exception of a few small and scattered parcels) have been designated geographically into four multiple-use classes. In the CDCA, visual resource management objectives in the multiple-use class guidelines provide the framework for determining appropriate levels of management, protection, and rehabilitation of BLM lands.

The transmission line corridor and adjacent BLM lands are located entirely within the Yuha Basin Area of Critical Environmental Concern (ACEC) of the CDCA Plan, while the proposed solar facility is outside of and immediately adjacent to the designated ACEC land to the west. More specifically, the transmission line corridor is located within a Multiple-Use Class L (Limited Use) designated area within the CDCA. The Multiple-Use Class L (Limited Use) designation protects sensitive, natural, scenic, ecological, and cultural resource values. Public lands designated as Class L are managed to provide for generally lower-intensity, carefully controlled multiple use of resources, while ensuring that sensitive values are not significantly diminished.

The BLM has several manuals that are used to provide direction on how to analyze visual resource effects for projects. BLM's Manual 8400 – Visual Resource Management (VRM) describes the overall policy direction for VRM in the BLM. BLM's Manual H-8410-1 – Visual Resource Inventory provides BLM managers with a means for determining visual values. The inventory consists of a scenic quality evaluation, sensitivity level analysis, and a delineation of distance zones. Based on these three factors, BLM-administered lands are placed into one of four visual resource inventory classes.

Outside of the CDCA area, VRM Classes are used to prescribe the amount of change allowed in the characteristic landscape. The Proposed Action is located within a VRM Class II area. VRM Class II areas have a "low visual sensitivity" resource value. The objective of this class is to "retain the existing character of the landscape. The level of change to the characteristic landscape should be low. Management

activities may be seen, but should not attract the attention of the casual observer. Any changes must repeat the basic elements of form, line, color, and texture found in the predominant natural features of the characteristic landscape” (BLM, 1984).

BLM provides VRM guidance in their Manual 8431 – Visual Resource Contrast Rating. As described in this manual, the BLM requires that projects analyze visual resource impacts by identifying the key observation points (KOPs) within the area surrounding the project site. The following describes the process in selecting KOPs as discussed in Manual 8431:

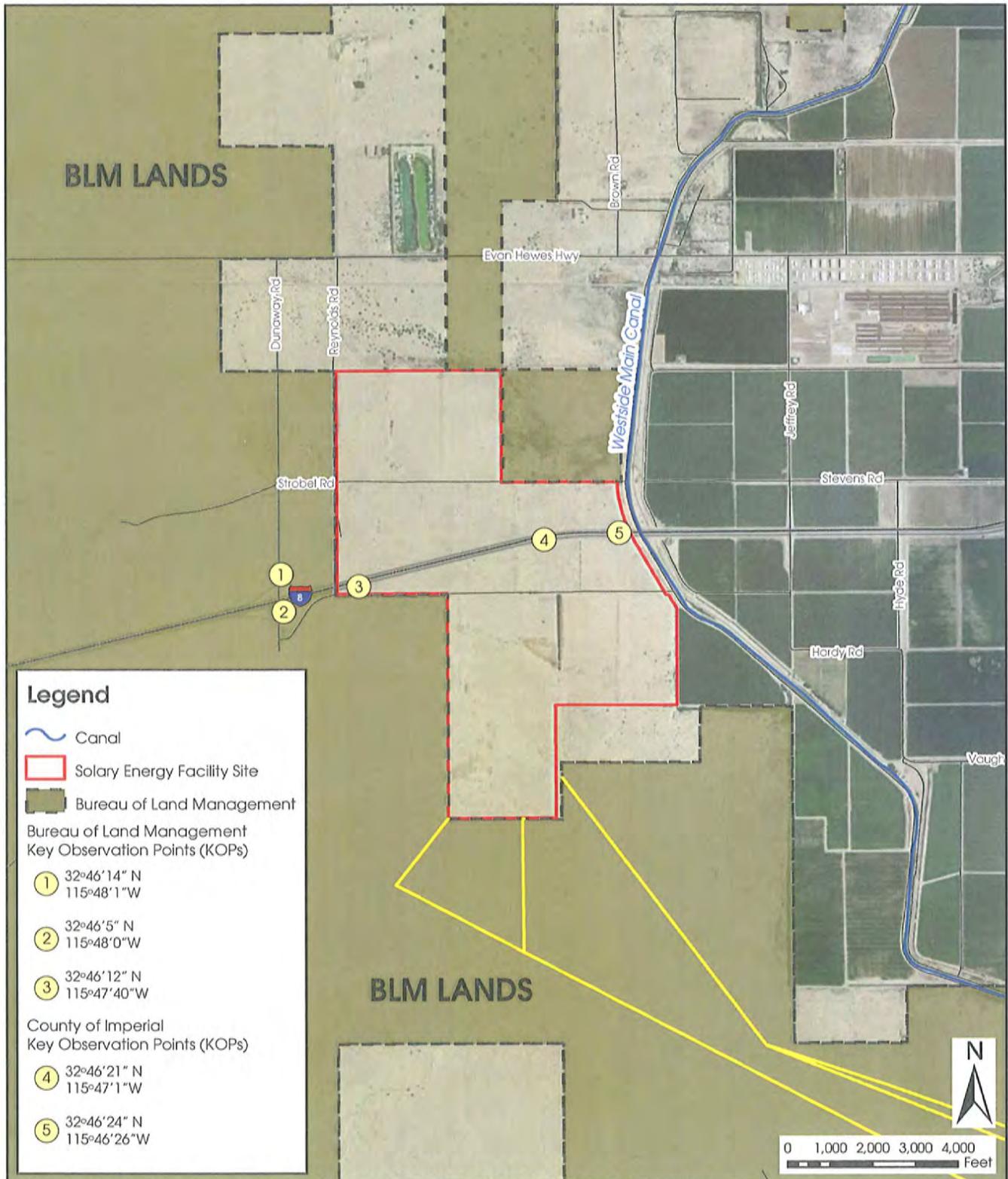
*“The contrast rating is done from the most critical viewpoints. This is usually along commonly traveled routes or at other likely observation points. Factors that should be considered in selecting the KOP’s are; angle of observation, number of viewers, length of time the project is in view, relative project size, season of use, and light conditions (see IID2b for a more detailed description of these factors). Linear projects such as powerlines should be treated from several viewpoints representing:*

- *Most critical viewpoints, e.g., views from communities, road crossings.*
- *Typical views encountered in representative landscapes, if not covered by critical viewpoints.*
- *Any special project or landscape features such as skyline crossings, river crossings, substations, etc.*

As discussed in more detail below and as depicted on Figure 3.1-1, three KOPs were identified that have existing views of BLM lands or the existing Transmission Line Corridor located within BLM lands. The following describes the location of the three KOPs:

1. KOP#1: Located along Dunaway Road, northwest of the transmission line corridor. KOP#1 provides a view of BLM lands adjacent to the solar energy facility site. Due to the flat topography and distance the transmission line corridor is not readily visible from this KOP. No visually compromising elements are visible from this KOP.
2. KOP#2: Located along I-8, northwest of the transmission line corridor. KOP#2 provides a view of BLM lands and the existing transmission line towers in the distance. No visually compromising elements are visible from this KOP.
3. KOP#3: Located along I-8, northwest of the transmission line corridor. KOP#3 provides a view of the existing solar energy facility site, which is currently vacant and fallow. This view shows the existing transmission towers in the distance. Due to the existing flat topography, the adjacent BLM Lands are not readily visible from this KOP. No visually compromising elements are visible from this KOP.

Figures 3.1-2a and 3.1-2b depict photo views of the existing BLM lands from the three KOPs.



SOURCE: ESRI, 2010; Bureau of Land Management, 2009; BRG Consulting, Inc., 2010

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Imperial Solar Energy Center West  
Location of Key Observation Points

FIGURE  
3.1-1



View from KOP #1 (Dunaway road) looking south towards BLM lands. This view shows BLM lands adjacent to the solar energy facility site. Due to the distance and existing topography the transmission line corridor is not visible from this KOP.



View from KOP #2 (I-8) looking southeast towards transmission line corridor. This view shows BLM lands and existing transmission towers in the distance.

SOURCE: BRG Consulting, Inc., 2010

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Imperial Solar Energy Center West  
 Views of Existing BLM Lands  
 and Transmission Line Corridor  
 from Key Observation Points

FIGURE  
 3.1-2a



View from KOP #3 (I-8) looking south towards transmission line corridor. This view shows the solar energy facility site and existing transmission towers in the distance. Due to the existing land topography, the adjacent BLM lands are not readily visible from this KOP.

SOURCE: BRG Consulting, Inc., 2010

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Imperial Solar Energy Center West  
Views of Existing BLM Lands  
and Transmission Line Corridor  
from Key Observation Points

FIGURE  
3.1-2b

### 3.1.1.2 Regional

#### *Southern California Association of Governments*

The Southern California Association of Governments (SCAG) Intergovernmental Review (IGR) section, part of the Environmental Planning division of Planning and Policy, is responsible for performing consistency review of regionally significant local plans, projects, and programs. Regionally significant projects are required to be consistent with SCAG's adopted regional plans and policies. The IGR section does not include any policies that address aesthetics, light or glare.

### 3.1.1.3 Local

#### *Imperial County General Plan*

The Imperial County General Plan contains policies for scenic resources and open spaces to provide guidance for design of development within the County. The Conservation and Open Space element of the General Plan provides specific objectives for maintaining and protecting the aesthetic character of the region and while this EIR/EA analyzes the project's consistency with the General Plan pursuant to State CEQA Guidelines Section 15125(d), the Imperial County Planning Commission and Board of Supervisors will determine the project's consistency with the General Plan.

#### A. Circulation and Scenic Highways Element

The County of Imperial has established a Circulation and Scenic Highway Element in the General Plan (Imperial County, revised 2008) to identify the future transportation needs of local residents and business. The inclusion of Scenic Highways provides a means of protecting and enhancing scenic resources within highway corridors in Imperial County, which is consistent with the Caltrans State Scenic Highway Program.

There are no designated scenic highways surrounding the area of the Proposed Action nor is the project area visible from any designated scenic highway. The portion of I-8 from the San Diego County line and its junction with State Route 98 is eligible for future Scenic Highway Designation. However, this portion of I-8 is several miles west of the Proposed Action, and no portion of the project area is visible from that distant location.

#### B. Conservation and Open Space Element

The Conservation and Open Space Element of the General Plan identifies plans and measures for the preservation and management of biological and cultural resources, soils, minerals, energy, regional aesthetics, air quality, and open space. The Conservation and Open Space Element identifies one goal and one objective for the preservation of regional visual resources. Table 3.1-1 provides an analysis of the project's consistency with Goal 7.

Goal 7: The aesthetic character of the region shall be protected and enhanced to provide a pleasing environment for residential, commercial, recreational, and tourist activity.

Objective 7.1: Encourage the preservation and enhancement of the natural beauty of the desert and mountain landscape.

**TABLE 3.1-1**  
**Project Consistency with General Plan Conservation and Open Space Policies**

General Plan Policies	Consistency with General Plan	Analysis
Goal 7: The aesthetic character of the region shall be protected and enhanced to provide a pleasing environment for residential, commercial, recreational, and tourist activity.	Yes	The potential visual and aesthetic impacts associated with the Proposed Action are evaluated in Section 4.1 Visual Resources. While the Proposed Action will change the visual character at the project site from its existing condition of fallow farmland to solar fields, no significant visual impact has been identified.

Source: BRG Consulting, Inc., 2010.

## 3.1.2 Affected Environment

### 3.1.2.1 *Visual Character and Scenic Quality*

#### A. Imperial County

Imperial County extends over 4,597 square miles between Riverside County (north) and Mexico (south), and between San Diego County (west) and the State of Arizona (east) and contains a wealth of scenic visual resources. These visual resources include desert areas, sand hills, mountains, and the Salton Sea.

The desert includes the Yuha Desert, the West Mesa, lower Borrego Valley, East Mesa, and Pilot Knob Mesa, which add beauty to the natural landscape. The barren landscape contrasts starkly against the backdrop of mountains. Other scenic deserts include the West Mesa area, which is bordered on the east by the Algodones Sand Dunes, the lower Borrego Valley, the East Mesa and Pilot Knob Mesa.

Mountains make up another significant visual resource of Imperial County. On the west side of the County are the eastern foothills of the Peninsular Range. The Chocolate Mountains, so named because of their dark color, are located in the northeastern portion of the County, stretching northwest by southeast between Riverside County and the Colorado River. These mountains reach an elevation of 2,700 feet, and are highly visible throughout the County. They are extremely rugged, virtually undeveloped, and used as a Naval Gunnery Range (Imperial County General Plan, Conservation and Open Space Element).

## B. Project Site

The Proposed Action site consists of two primary components: 1) the Imperial Solar Energy West solar energy facility property located on private lands; and, 2) the proposed electrical transmission line corridor located within BLM lands. The project site is relatively flat.

### *Imperial Solar Energy Center West Solar Energy Facility*

The site of the proposed solar energy facility is located on private land in the unincorporated Seeley area of the Imperial County, approximately eight miles west of the City of El Centro. The solar energy facility site is located east of Dunaway Road, west of the Westside Main Canal, south of Evan Hewes Highway, and north of BLM lands. The site consists of 1,130 acres of privately-owned land, previously used for agricultural production. Currently the site is vacant and undeveloped. BLM lands are located to the west and south of the site, and agricultural lands are located to the east of the site.

### *Electrical Transmission Line Corridor*

The proposed solar energy facility site is located approximately five miles northwest of the existing Imperial Valley Substation. The Proposed Action includes the solar energy facility interconnection to the utility grid at the 230 kV side of the Imperial Valley Substation via an approximately five-mile long transmission line. The proposed right-of-way for the electrical transmission line corridor would be located within Utility Corridor “N” of the BLM’s California Desert Conservation Area Plan (Figure 2-5). The BLM land is primarily vacant and undisturbed desert land; however, existing utilities, including several 230kV transmission lines and towers traverse this area. The existing Imperial Valley substation is also located in this area. As discussed above, this portion of the Proposed Action is located within the Multiple-Use Class L (Limited Use) of the BLM CDCA plan.

## 3.1.2.2 Visibility

Existing views onto the project site are available from the surrounding areas, specifically from Interstate 8, Dunaway Road, and Reynolds Road. On June 16, 2010, BRG Consulting, Inc., conducted a visibility analysis of the project site, which included taking photos from five different KOPs within the surrounding area. Figure 3.1-1 depicts the photo view point locations (KOPs) of the project site. Based on the visibility analysis, the solar energy facility site and transmission line corridor would be visible from vehicles traveling along I-8, Dunaway Road, and Reynolds Road. The solar energy facility site would be visible from KOPs 3, 4, and 5, which are from points located along I-8. Figures 3.1-2b and 3.1-3, provide photos of views of the solar energy facility site that is visible from KOPs 3, 4, and 5. These photos depict the current view conditions of the site from vehicles traveling along I-8.

Also, Figures 3.1-2a and 3.1-2b provide photos of the views of the existing adjacent BLM lands and transmission lines on BLM land that are visible from KOPs 1, 2, and 3. These photos depict the current view conditions of the transmission line from vehicles traveling along I-8.



View from KOP #4 (I-8) looking south towards solar energy facility site. This view shows the solar energy facility site and the existing transmission towers in the distance.



View from KOP #5 (I-8) looking northwest towards the solar energy facility site.

SOURCE: BRG Consulting, Inc., 2010

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Imperial Solar Energy Center West  
Views of Solar Energy Facility Site  
on Imperial County Private Lands  
from Key Observation Points

FIGURE  
3.1-3

### Key Observation Points

Based on a visibility analysis conducted by BRG, the solar energy facility site and transmission line corridor would be visible from KOPs along I-8 and Dunaway Road. The following describes the KOPs for the Proposed Action.

#### Transmission Line Corridor with BLM Lands

As discussed above, the adjacent BLM lands and transmission line corridor located within BLM lands is visible from three KOPs, which are identified as KOPs 1, 2, and 3 on Figure 3.1-1. Figures 3.1-2a and 3.1-2b depict the existing photo views from these KOPs.

#### Solar Energy Facility Site located within Imperial County Private Lands

As discussed above, the solar energy facility site located within Imperial County private lands is visible from three KOPs, which are identified as KOPs 3, 4, and 5 on Figure 3.1-1. Figures 3.1-2b and 3.1-3 depict the existing photo views from these KOPs. The following describes the location of the three KOPs:

1. KOP#4: Located along I-8, in between the north and south portions of the solar energy facility site. KOP#4 provides a view of the solar energy facility site and the existing transmission towers in the distance. The solar energy facility site is vacant and fallow. No visually compromising elements are visible from this KOP.
2. KOP#5: Located along I-8, in between the north and south portions of the solar energy facility site. KOP#5 provides a view of the solar energy facility site, which is currently vacant and fallow. No visually compromising elements are visible from this KOP.

### 3.1.2.3 *Light and Glare*

The project site is located in undeveloped area of the County of Imperial. The site is immediately west of the Westside Main Canal. The canal separates active agricultural lands to the east from the desert lands west of the canal. Due to the nature of the existing surrounding land uses, there is little light generated by surrounding uses and most of the light and glare that exists within the project area is a result of motor vehicles traveling on surrounding roadways. These roadways generate glare both during the night hours, when cars travel with lights on, and during daytime hours because of the sun's reflection from cars and pavement surfaces.

## 3.2 Land Use

### 3.2.1 Regulatory Framework

The following describes the land use plans, policies and regulations that are applicable to implementation of the Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, Alternative 3-Reduced Solar Energy Facility Site, and Alternative 4-No Action/No Project Alternative. The proposed transmission line corridor is located within BLM lands. Potentially applicable federal land use plans include Title V of the Federal Land Management Policy Act, California Desert Conservation Area Plan, and the Yuha Basin Area of Critical Environmental Concern Management Plan, and Flat-tailed Horned Lizard Rangelwide Management Strategy. The solar energy facility site is within the jurisdiction of the County of Imperial. Potentially applicable local land use plans include the County's General Plan and Land Use Ordinance, and the Airport Land Use Compatibility Plan.

#### 3.2.1.1 *Federal*

##### A. Bureau of Land Management (BLM)

As discussed above, the solar energy facility portion of the project site is located adjacent to land under the jurisdiction of, and maintained by the BLM. The BLM land located adjacent to the solar energy facility portion of the project site is land designated for utility corridor use and is under the Yuha ACEC, FTHL Rangelwide Management Strategy and the CDCA Plan for management purposes. The proposed transmission line corridor is located within BLM lands. The following describes the plans applicable to the Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, Alternative 3-Reduced Solar Energy Facility Site, and Alternative 4-No Action/No Project Alternative.

##### *Federal Land Management Policy Act, 1976 as Amended*

The Federal Land Management Policy Act (FLPMA) was originally passed by Congress in 1976. Title V Rights-of-Way of the FLPMA establishes public land policy; guidelines for administration; provides for management, protection, development, and enhancement of public lands; and, provides the BLM authorization to grant rights-of-way. Section 501(a) states that, "The Secretary, with respect to public lands ... are authorized to grant, issue, or renew rights-of-way over, upon, under, or through such lands for ... " Section 501(a)(4), "systems for generation, transmission, and distribution of electric energy, except that the applicant shall also comply with all applicable requirements of the *Federal Energy Regulatory Commission under the Federal Power Act, including part I thereof ...*"

In addition, Section 503 states, "In order to minimize adverse environmental impacts and the proliferation of separate rights-of-way, the utilization of rights-of-way in common shall be required to the extent practical, and each right-of-way or permit shall reserve to the Secretary concerned the right to grant additional rights-of-way or permits for compatible uses on or adjacent to rights-of-way granted pursuant to this Act."

*California Desert Conservation Area Plan (as amended 1999)*

As described above, Congress passed the FLPMA in 1976, which is a law to direct the management of the public lands of the United States. Section 601 of the FLPMA required that a comprehensive long-range Plan be prepared for the California Desert Conservation Area.

The California Desert Conservation Area (CDCA) Plan (1980) has served as the land-use guide for management of the public lands for the past 19 years. During that time 147 amendments have been approved. Additionally, in 1994, the California Desert Protection Act resulted in many other changes to the CDCA Plan. Since 1999, additional amendments have been made to the plan. The goal of the plan is to provide for the use of public lands, and resources of the California Desert Conservation Area, including economic, educational, scientific, and recreational uses, in a manner which enhances wherever possible; and, which does not diminish, on balance, the environmental, cultural, and aesthetic values of the Desert and its productivity. The plan provides direction for management actions and resolution conflicts.

The proposed transmission line corridor component of the Proposed Action is located entirely within the Yuha Basin Area of Critical Environmental Concern (ACEC) of the CDCA Plan. This area is designated as Multiple-Use Class L – Limited Use. The proposed solar energy facility site is located outside of, and immediately adjacent to, the designated ACEC land to the west.

The Energy Production and Utility Corridors Element identifies planning corridors. The proposed transmission line corridor is located within the designated Utility Corridor “N” (see Figure 3.2-3). Furthermore, as shown in Table 1 Multiple-Use Class Guidelines, within the Limited Use area, “New gas, electric, and water transmission facilities and cables for interstate communication may be allowed only within designated corridors (see Energy Production and Utility Corridors Element).” The CDCA identifies that the planning corridors are a tool for guiding the necessary detailed planning and environmental assessment work which will continue to be required where a right-of-way is requested. The establishment of a planning corridor is not an automatic [grant] of a new right-of-way. Finally, the CDCA states that “utility planning corridors specifically address the expansion of utility facilities constructed for the purpose of telecommunications and bulk transfers of electricity, gas, water, petroleum, and other commodities.”

*Yuha Basin Area of Critical Environmental Concern (ACEC) Management Plan*

The Yuha Basin ACEC Management Plan was prepared to provide additional protection to unique cultural resource and wildlife values found in the region while also providing for multiple use management. The ACEC Management Plan allows for the “traversing of the ACEC by proposed transmission lines and associated facilities if environmental analysis demonstrates that it is environmentally sound to do so.”

The proposed transmission line corridor is located entirely within the Yuha Basin ACEC of the CDCA for the Flat-tailed Horned Lizard. The proposed solar facility is located on private lands outside of and immediately adjacent to the designated ACEC land to the west. The ACEC Management Plan encourages surface-disturbing projects to be located outside of Management Areas. However, it does not preclude such projects from the Management Area. If a project must be located within a Management Area, effort

should be made to locate the project in a previously disturbed area or in an area where habitat quality is poor and construction should be timed to minimize mortality.

#### *Flat-tailed Horned Lizard Rangelwide Management Strategy*

The Flat-tailed Horned Lizard Rangelwide Management Strategy (ICC, 2003) (hereafter referred to as the Strategy) was prepared to provide guidance for the conservation and management of sufficient habitat to maintain extant populations of flat-tailed horned lizards, a BLM sensitive species, in each of the five Management Areas within the CDCA in perpetuity. The Strategy, originally developed in 1997, was revised in 2003 by the Flat-tailed Horned Lizard Interagency Coordinating Committee (ICC). The ICC signatory members who participated in the writing and discussion of the 2003 revision are from various agencies including Anza-Borrego State Park, Arizona Game and Fish (Yuma), California State Parks (Ocotillo Wells), U.S. Bureau of Land Management (El Centro, Palm Springs, and Yuma), U.S. Bureau of Reclamation (Yuma), U.S. Fish and Wildlife Service (City of Carlsbad and Phoenix), U.S. Marine Corps Air Station (Yuma), U.S. Naval Air Facility (El Centro), and U.S. Navy SW Division (San Diego). This plan was prepared to provide guidance for the conservation and management of sufficient habitat to maintain extant populations of flat-tailed horned lizards (FTHL) in each of the five Management Areas identified in this plan.

The species is found only in southwestern Arizona, southeastern California, and adjacent portions of Sonora and Baja California Norte, Mexico. On November 29, 1993, the U.S. Fish and Wildlife Service (USFWS) proposed the species for listing as threatened. The Service proposed for listing due to initial evidence suggesting that the FTHL population was in the decline as a result of habitat loss. However, USFWS withdrew its proposed listing on January 23, 2003, based in part on protections offered by this Strategy. This proposed listing was reinstated and withdrawn several times since January 23, 2003. On March 2, 2010, the USFWS placed a notice in the deferral registrar to reinstate the November 29, 1993 proposed rule to list the FTHL as threatened.

The Strategy encourages surface-disturbing projects to be located outside of Management Areas (MA) whenever possible. However, it does not preclude such projects from the MA. If a project must be located within a MA, effort should be made to locate the project in a previously disturbed area or in an area where habitat quality is poor and construction should be timed to minimize mortality. New right of ways may be permitted along the boundaries of MA and only if impacts can be mitigated to avoid long-term effects on FTHLs in the MA. Right of ways may be permitted within the boundaries of MA; however, mitigation would need to be incorporated. The cumulative disturbance per Management Area may not exceed 1%. To discourage development in the MAs the mitigation ratio can be as high as 6:1. Based on review of "Figure 7 – Yuha Desert Management Area" of this Strategy, the transmission line corridor is located within the Yuha Desert Management Area for the FTHL. Several planning actions have been developed as recommendations to signatory agencies to ensure that the goal of maintaining a "long-term stable" population within each MA is achieved. Projects that impact FTHL or their habitat shall implement mitigation measures or pay compensation to minimize impacts. A conference opinion from the USFWS will be obtained by the BLM for the FTHL.

### *Federal Aviation Regulations Part 77*

Part 77, Subpart C, of the Federal Aviation Regulations limits the heights of structures, trees, and other objects in the vicinity of an airport within Compatibility Zones C and D to less than 35 feet above the level of the ground. Proponents of a project which may exceed a Part 77 limit must notify the Federal Aviation Administration as required. Currently, there are no such locations near the existing airports in Imperial County.

### 3.2.1.2 *Local*

#### *County of Imperial General Plan*

The purpose of the Imperial County General Plan is to direct growth, particularly urban development, to areas where public infrastructure exists or can be provided, where public health and safety hazards are limited, and where impacts to the County's abundant natural, cultural, and economic resources can be avoided. Ten elements comprise the County of Imperial General Plan. These elements are: Land Use; Housing; Circulation and Scenic Highways; Noise; Seismic and Public Safety; Conservation and Open Space; Agricultural; Geothermal/Alternative Energy and Transmission; and, Water, and Parks and Recreation Element. Together, these elements satisfy the seven mandatory general plan elements as established in the California Government Code. Goals, objectives, and implementing policies and actions programs have been established for each of the elements.

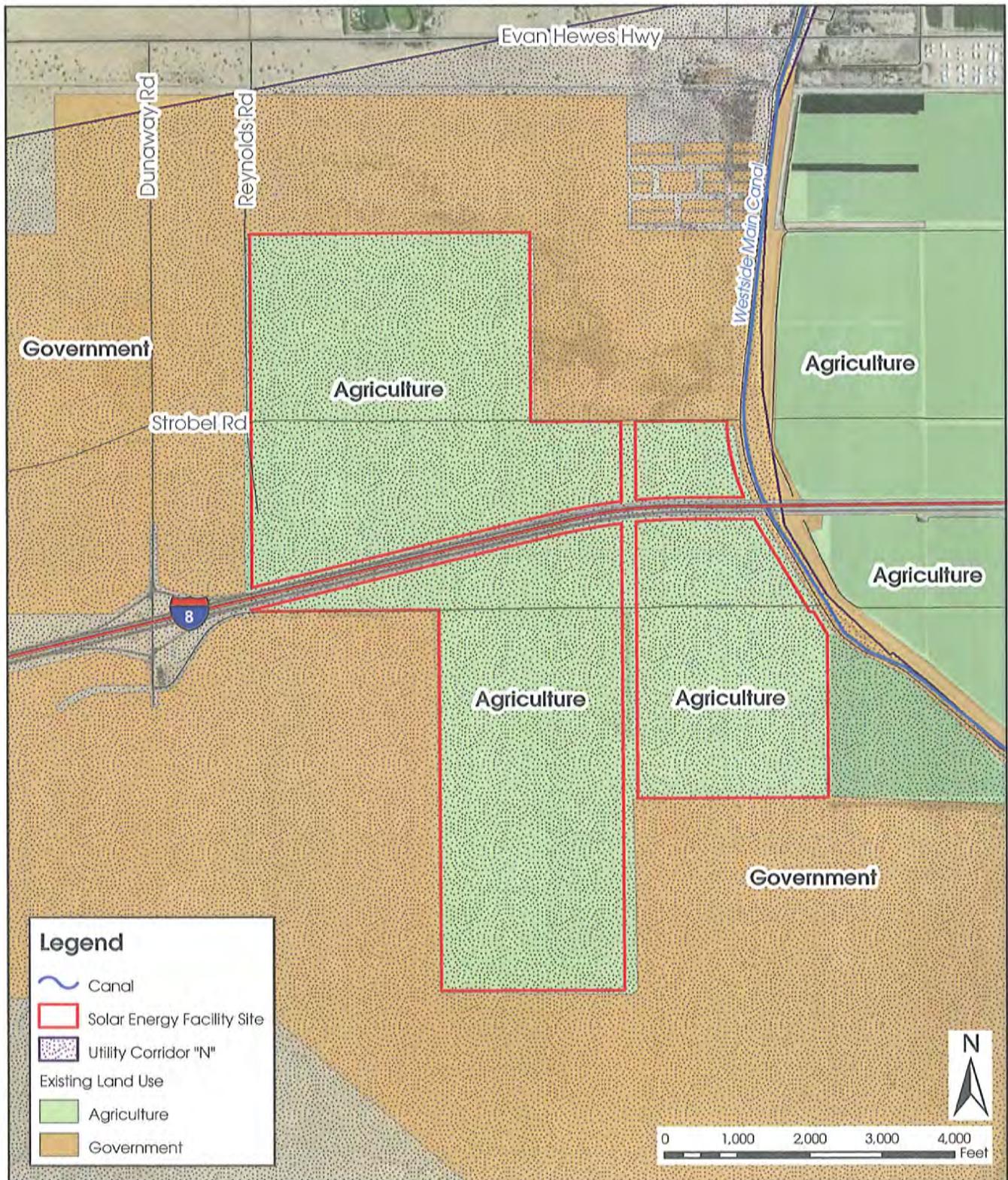
As depicted on Figure 3.2-1, the General Plan designation for the solar energy facility portion of the project site is "Agriculture." The County identifies agricultural land as a form of open space. According to the Conservation and Open Space Element of the General Plan, open space is "any parcel or area of land or water, which is essentially unimproved and devoted to one of the following categories of uses: Preservation of Natural Resources; Managed Production of Resources; Outdoor Recreation; and, Protection of the Public Health and Safety." As such, there are outdoor recreational activities including hunting, bike riding, walking, and bird watching that can take place in agricultural areas.

An analysis of the project's consistency with the General Plan goals and objectives relevant to the Proposed Action is provided in Table 4.2-1 General Plan Consistency Analysis, located in Section 4.2 of this EIR/EA. A detailed analysis of the project's consistency with the General Plan goals, objectives and policies regarding Agriculture is provided in Section 4.9 Agricultural Resources of this EIR/EA.

#### *County of Imperial Land Use Ordinance*

The County of Imperial Land Use Ordinance provides the physical land use planning criteria for development within the jurisdiction of Imperial County. As depicted in Figure 3.2-2, the solar energy facility site is zoned General Agriculture (A-2), General Agriculture Rural (A-2-R) and Heavy Agriculture (A-3).

The purpose of the A-2 and A-2-R zones is to "designate areas that are suitable and intended primarily for agricultural uses (limited) and agricultural related compatible uses" (County of Imperial, 1998). The purpose of the A-3 zone is to "designate areas that are suitable for agricultural land uses; to prevent the



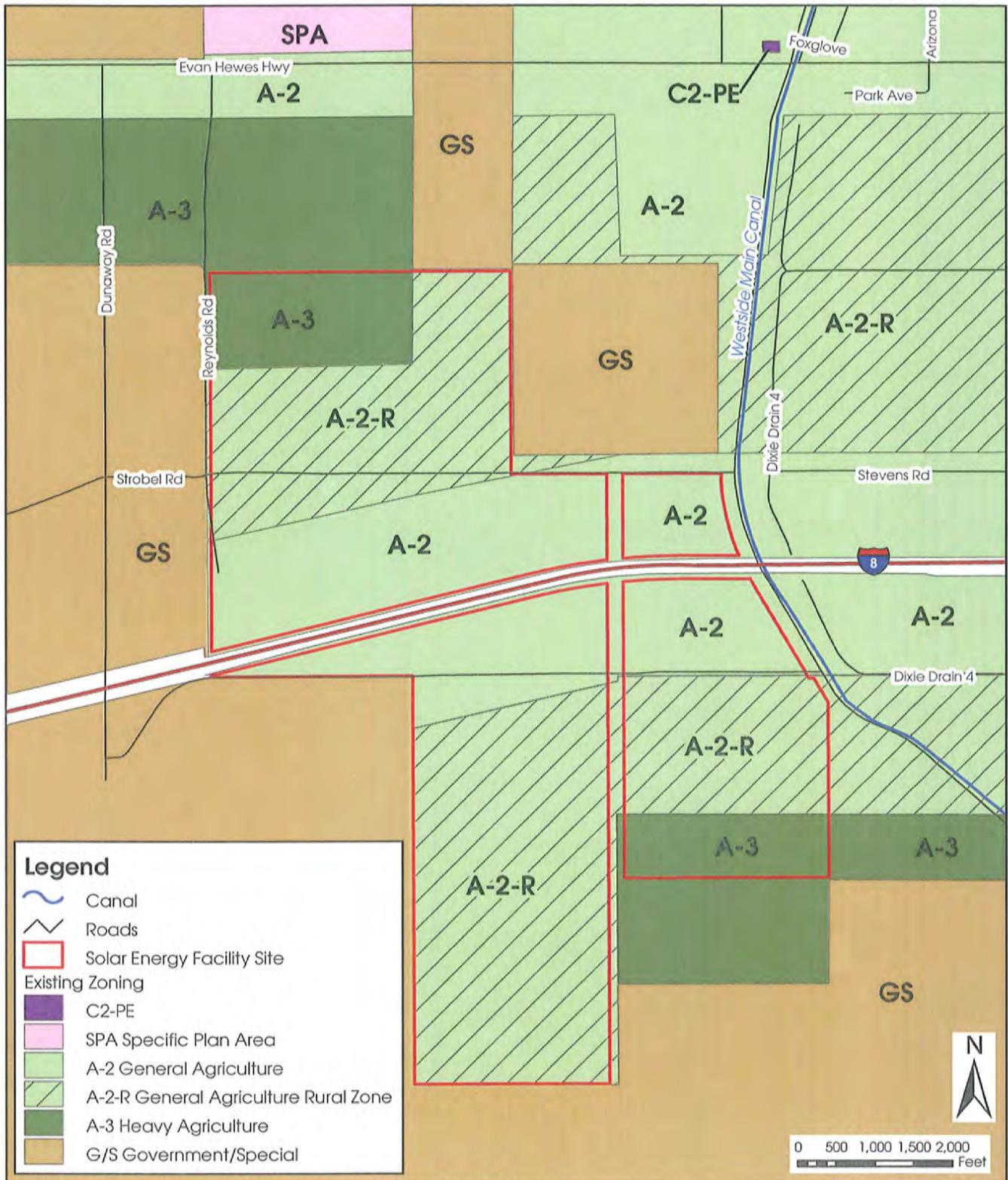
SOURCE: County of Imperial, 2010; ESRI, 2010; BRG Consulting, Inc., 2010

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Imperial Solar Energy Center West  
Existing Land Use Designations

FIGURE  
3.2-1



SOURCE: County of Imperial, 2010; BRG Consulting, Inc., 2010

10/20/10



Imperial Solar Energy Center West

Zoning Map

FIGURE  
3.2-2

encroachment of incompatible uses onto and within agricultural lands; and to prohibit the premature conversion of such lands to non-agricultural uses” (County of Imperial, 1998). Uses in the A-2, A-2-R and A-3 zoning designations are limited primarily to agricultural related uses and agricultural activities that are compatible with agricultural uses. Sections 90508.02 and 90509.02 of the Land Use Ordinance lists many uses that are permitted in the A-2, A-2-R and A-3 zones, but that require a conditional use permit (CUP). Included in these uses are the following:

- Electrical generation plants (less than 50 mW);
- Electrical power generating plant, excluding nuclear or coal fired;
- Electrical substations in an electrical transmission system (500 kV/230 kV/161 kV);
- Facilities for the transmission of electrical energy (100-200 kV);
- Bio-mass energy conversion plant;
- Major facilities relating to the generation and transmission of electrical energy, provided such facilities are not, under state or federal law, to be approved by an agency or agencies of the state and/or federal governments and provided that such facilities shall be approved subsequent to coordination and review with the Imperial Irrigation District for electrical matters;
- Solar energy plants; and,
- Solar energy electrical generator.

Sections 90508.07 and 90509.07 of the Land Use Ordinance apply a 120-foot height limit to all non-residential structures within the A-2, A-2-R and A-3 zones. Specifically, Sections 90508.07 (C) and 90509.07 (C) state, “ Non-Residential structures and commercial communication towers shall not exceed one hundred twenty (120) feet in height, and shall meet ALUC Plan requirements.”

#### *Adjacent Areas Land Use Designations*

Land to the north, south, and east of the project site is designated as Government and land to the east is designated as Government and Agriculture (Figure 3.2-1).

#### *Regional Comprehensive Plan and Regional Transportation Plan*

The Southern California Association of Governments’ (SCAG) Intergovernmental Review (IGR) section, part of the Environmental Planning division of Planning and Policy, is responsible for performing consistency review of regionally significant local plans, projects, and programs. Regionally significant projects are required to be consistent with SCAG’s adopted regional plans and policies such as the Regional Comprehensive Plan and the Regional Transportation Plan. The criteria for projects of regional significance are outlined in CEQA Guidelines Sections 15125 and 15206. According to the SCAG Intergovernmental Review Procedures Handbook, “new or expanded electrical generating facilities and transmission lines” are regionally significant projects. Table 3.2-1 provides a summary of the project’s consistency with the SCAG intergovernmental review policies.

**TABLE 3.2-1**  
**Project Consistency with Southern California Association of**  
**Governments Intergovernmental Review Policies**

SCAG IGR Policies	Consistency with IGR Policies	Analysis
3.05: Encourage patterns of urban development and land use which reduce costs on infrastructure construction and make better use of existing facilities.	Yes	The Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site are consistent with this policy. The project is a renewable energy project and would not discourage patterns of urban development and land use, which reduce costs on infrastructure.
3.14: Support local plans to increase density of future development located at strategic points along the regional commuter rail, transit systems, and activity centers.	Yes	The Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site would not increase the density of future development, because the project is a renewable energy project and not a residential development. As such, Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site are consistent with this policy.
3.16: Encourage developments in and around activity centers, transportation corridors, underutilized infrastructure systems, and areas needing recycling and redevelopment.	Yes	The Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site is a renewable energy project that would provide an additional source of energy for the surrounding area. Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site would not discourage developments in and around activity centers, transportation corridors, underutilized infrastructure systems, and areas needing recycling and redevelopment. The Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site is consistent with this policy.

**TABLE 3.2-1**  
**Project Consistency with Southern California Association of**  
**Governments Intergovernmental Review Policies (cont'd.)**

SCAG IGR Policies	Consistency with IGR Policies	Analysis
3.17: Support and encourage settlement patterns which contain a range of urban densities.	Yes	The Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site would not increase urban densities, because the project is a renewable energy project and not a residential development. As such, Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site are consistent with this policy.
3.18: Encourage planned development in locations least likely to cause adverse environmental impact.	Yes	Direct, indirect, and cumulative impacts resulting from the proposed project have been identified and mitigated as described in the appropriate sections of this EIR/EA.
RTP G6: Encourage land use and growth patterns that complement our transportation investments and improve the cost-effectiveness of expenditures.	Yes	See discussion under Policy 3.16 above.
GV P1.1: Encourage transportation investments and land use decisions that are mutually supportive.	Yes	See discussion under Policy 3.16 above.
GV P4.2: Focus development in urban centers and existing cities.	Yes	The Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site is a renewable energy project and not a residential or commercial development project that would need to focus its development in urban centers or existing cities. However, the solar energy facility would be developed in the Imperial County on land designated as agriculture because this is an allowable use within this zone. As such, Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site are consistent with this policy.

**TABLE 3.2-1**  
**Project Consistency with Southern California Association of**  
**Governments Intergovernmental Review Policies (cont'd.)**

SCAG IGR Policies	Consistency with IGR Policies	Analysis
GV P4.3: Develop strategies to accommodate growth that uses resources efficiently, eliminate pollution and significantly reduce waste.	Yes	See discussion under Policy 3.18 above.

Source: BRG Consulting, Inc., 2010

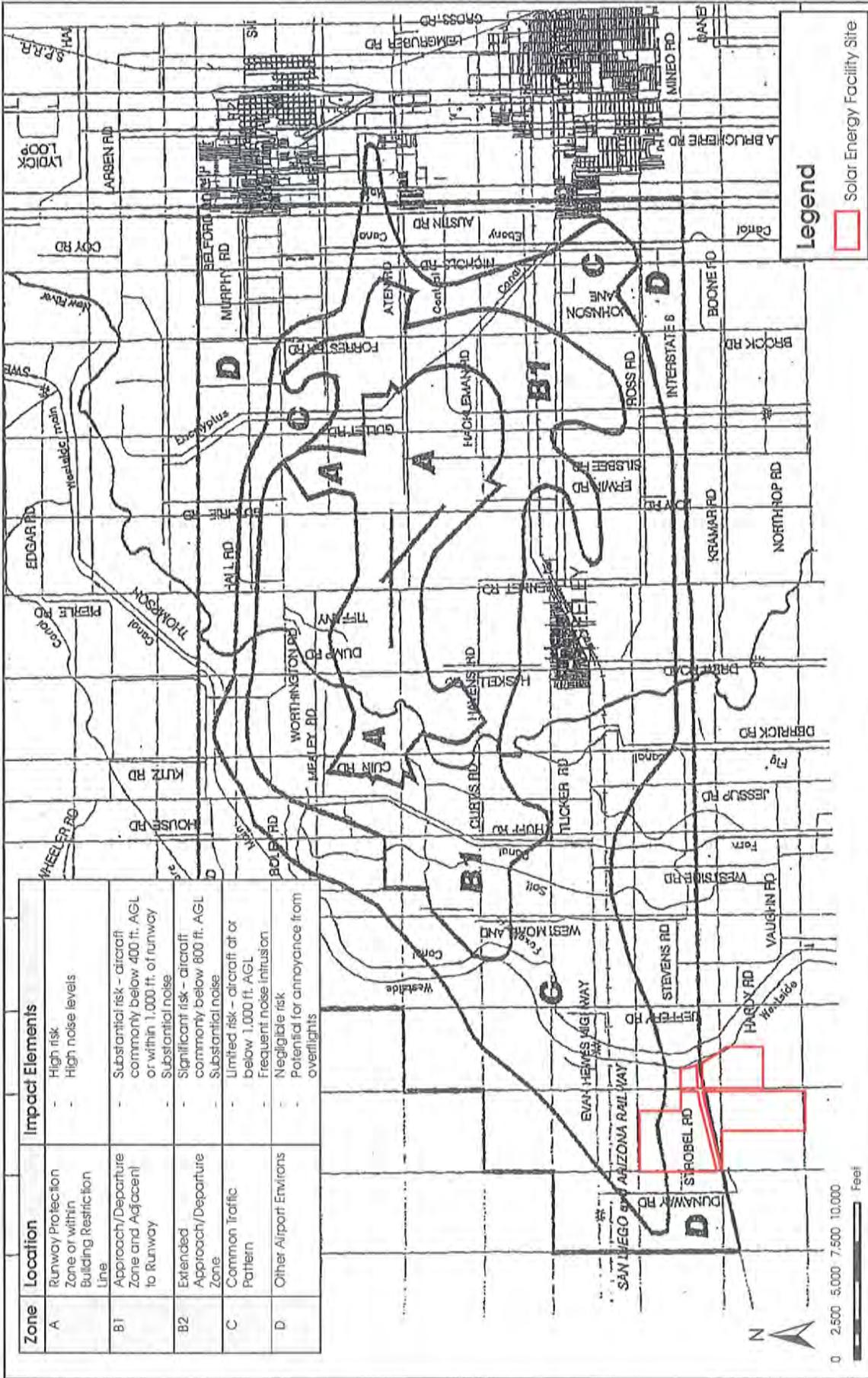
*Imperial County Airport Land Use Compatibility Plan (ALUCP)*

The solar facility site is located approximately six miles southwest of the Naval Air Facility El Centro, California. The solar generating facility and new transmission lines are located within the Imperial County Airport Land Use Compatibility Plan (ALUCP) and are located adjacent to and within the Compatibility Zone "C" and "Zone D", which is identified as having a negligible risk from airport activity (County of Imperial, ALUCP, 1996).

Figure 3.2-3 depicts the project site's location in the context of the Compatibility Map, Naval Air Facility El Centro (1996 Airport Land Use Compatibility Plan, Figure 3G). As shown, the site north of I-8 is located within Zone "C" and "Zone D," and the remainder of the site (south of I-8) is not located within any designated compatibility zone. Table 3.2-2 reproduces Table 2A Compatibility Criteria of the Imperial County Airport Land Use Compatibility Plan. Based on Table 3.2-2 (i.e., Table 2A, Compatibility Criteria of the Imperial County Airport Land Use Compatibility Plan), Zone C is identified as "Limited Risk" and "Frequent Noise Intrusion." Zone D is identified as "Negligible risk" and "Potential for annoyance from overflights." Prohibited uses are identified as schools, hospitals, nursing homes, and those that pose "Hazards to flight." "Hazards to flight" is identified under Policy 3.4 of the ALUCP, which states:

*"Other Flight Hazards* – Land uses which may produce hazards to aircraft in flight shall not be permitted within any airport's planning area. Specific characteristics to be avoided include: (1) glare or distracting lights which could be mistaken for airport lights; (2) sources of dust, steam, or smoke which may impair pilot visibility; (3) sources of electrical interference with aircraft communications or navigation; and (4) any use which may attract large flocks of birds, especially landfills and certain agricultural uses. (ALUCP, pages 2-14 and 2-15)."

Appendix D Compatibility Guidelines for Specific Land Uses of the ALUCP also can be used by local jurisdictions as guidelines for the implementation of the general compatibility criteria listed in Table 2A. Under these guidelines, "Power Lines" and "Power Plants" are all identified as "Compatible" within the Compatibility Zone D. Furthermore, on June 16, 2010, the Airport Land Use Commission (ALUC) determined



10/20/10

FIGURE 3.2-3

ALUCP Compatibility Map - Naval Air Facility, El Centro

Imperial Solar Energy Center West



SOURCE: Imperial County Planning/Building Dept and ALUC, 1996, BRG Consulting, Inc., 2010

F:\Project\1008 Imperial Solar West\2nd Screencheck BR. EA\Chapter 3\Figure 3.2-3 ALUCP.mxd

TABLE 3.2-2

Table 2A  
Compatibility Criteria

Imperial County Airport Land Use Compatibility Plan

Zone	Location	Impact Elements	Maximum Densities		Required Open Land <sup>3</sup>
			Residential (du/ac) <sup>1</sup>	Other Uses (people/ac) <sup>2</sup>	
A	Runway Protection Zone or within Building Restriction Line	<ul style="list-style-type: none"> <li>High risk</li> <li>High noise levels</li> </ul>	0	10	All Remaining
B1	Approach/Departure Zone and Adjacent to Runway	<ul style="list-style-type: none"> <li>Substantial risk - aircraft commonly below 400 ft. AGL or within 1,000 ft. of runway</li> <li>Substantial noise</li> </ul>	0.1	100	30%
B2	Extended Approach/Departure Zone	<ul style="list-style-type: none"> <li>Significant risk – aircraft commonly below 800 ft. AGL</li> <li>Significant noise</li> </ul>	1	100	30%
C	Common Traffic Pattern	<ul style="list-style-type: none"> <li>Limited risk – aircraft at or below 1,000 ft. AGL</li> <li>Frequent noise intrusion</li> </ul>	6	200	15%
D	Other Airport Environs	<ul style="list-style-type: none"> <li>Negligible risk</li> <li>Potential for annoyance from overflights</li> </ul>	No Limit	No Limit	No Requirement

Zone	Additional Criteria		Examples	
	Prohibited Uses	Other Development Conditions	Normally Acceptable Uses <sup>4</sup>	Uses Not Normally Acceptable <sup>5</sup>
A	<ul style="list-style-type: none"> <li>All structures except ones with location set by aeronautical function</li> <li>Assemblages of people</li> <li>Objects exceeding FAR Part 77 height limits</li> <li>Hazards to flight<sup>6</sup></li> </ul>	<ul style="list-style-type: none"> <li>Dedication of aviation easement</li> </ul>	<ul style="list-style-type: none"> <li>Aircraft tiedown apron</li> <li>Pastures, field crops, vineyards</li> <li>Automobile parking</li> </ul>	<ul style="list-style-type: none"> <li>Heavy poles, signs, large trees, etc.</li> </ul>
B1 and B2	<ul style="list-style-type: none"> <li>Schools, day care centers, libraries</li> <li>Hospitals, nursing homes</li> <li>Highly noise-sensitive uses</li> <li>Above ground storage</li> <li>Storage of highly flammable materials</li> <li>Hazards to flight<sup>6</sup></li> </ul>	<ul style="list-style-type: none"> <li>Locate structures maximum distance from extended runway centerline</li> <li>Minimum NLR<sup>7</sup> of 25 dBA in residential and office buildings</li> <li>Dedication of aviation easement</li> </ul>	<ul style="list-style-type: none"> <li>Uses in Zone A</li> <li>Any agricultural use except ones attracting bird flocks</li> <li>Warehousing, truck terminals</li> <li>Single-story offices</li> </ul>	<ul style="list-style-type: none"> <li>Residential subdivisions</li> <li>Intensive retail uses</li> <li>Intensive manufacturing or food processing uses</li> <li>Multiple story offices</li> <li>Hotels and motels</li> </ul>
C	<ul style="list-style-type: none"> <li>Schools</li> <li>Hospitals, nursing homes</li> <li>Hazards to flight<sup>6</sup></li> </ul>	<ul style="list-style-type: none"> <li>Dedication of overflight easement for residential uses</li> </ul>	<ul style="list-style-type: none"> <li>Uses in Zone B</li> <li>Parks, playgrounds</li> <li>Low-intensity retail, offices, etc.</li> <li>Low-intensity manufacturing, food processing</li> <li>Two-story motels</li> </ul>	<ul style="list-style-type: none"> <li>Large shopping malls</li> <li>Theaters, auditoriums</li> <li>Large sports stadiums</li> <li>Hi-rise office buildings</li> </ul>
D	<ul style="list-style-type: none"> <li>Hazards to flight<sup>6</sup></li> </ul>	<ul style="list-style-type: none"> <li>Deed notice required for residential development</li> </ul>	<ul style="list-style-type: none"> <li>All except ones hazardous to flight</li> </ul>	

TABLE 3.2-2  
(cont'd).

Policies / Chapter 2

Table 2A Continued  
Compatibility Criteria

Imperial County Airport Land Use Compatibility Plan

NOTES

- |  |  |
|--|--|
| <p>1 Residential development should not contain more than the indicated number of dwelling units per gross acre. Clustering of units is encouraged as a means of meeting the Required Open Land requirements.</p> <p>2 The land use should not attract more than the indicated number of people per acre at any time. This figure should include all individuals who may be on the property (e.g., employees, customers/visitors, etc.). These densities are intended as general planning guidelines to aid in determining the acceptability of proposed land uses.</p> <p>3 See Policy 2.5.</p> | <p>4 These uses typically can be designed to meet the density requirements and other development conditions listed.</p> <p>5 These uses typically do not meet the density and other development conditions listed. They should be allowed only if a major community objective is served by their location in this zone and no feasible alternative location exists.</p> <p>6 See Policy 3.4</p> <p>7 NLR = Noise Level Reduction; i.e., the attenuation of sound level from outside to inside provided by the structure.</p> |
|--|--|

BASIS FOR COMPATIBILITY ZONE BOUNDARIES

The following general guidelines are used in establishing the Compatibility Zone boundaries for each civilian airport depicted in Chapter 3. Modifications to the boundaries may be made to reflect specific local conditions such as existing roads, property lines, and land uses. Boundaries for NAF El Centro are modified in recognition of the differences between civilian and military aircraft characteristics and flight tracks.

- |   |                                   |          |                                   |          |  |          |                             |          |   |
|---|-----------------------------------|----------|-----------------------------------|----------|--|----------|-----------------------------|----------|---|
| <p>A The boundary of this zone for each airport is defined by the runway protection zones (formerly called runway clear zones) and the airfield building restriction lines.</p> <p>Runway protection zone dimensions and locations are set in accordance with Federal Aviation Administration standards for the proposed future runway location, length, width, and approach type as indicated on an approved Airport Layout Plan. If no such plan exists, the existing runway location, length, width, and approach type are used.</p> <p>The building restriction line location indicated on an approved Airport Layout Plan is used where such plans exist. For airports not having an approved Airport Layout Plan, the zone boundary is set at the following distance laterally from the runway centerline:</p> <table border="0" style="margin-left: 20px;"> <tr> <td>Visual runway for small airplanes</td> <td style="text-align: right;">370 feet</td> </tr> <tr> <td>Visual runway for large airplanes</td> <td style="text-align: right;">500 feet</td> </tr> <tr> <td>Nonprecision instrument runway for large airplanes</td> <td style="text-align: right;">500 feet</td> </tr> <tr> <td>Precision instrument runway</td> <td style="text-align: right;">750 feet</td> </tr> </table> <p>These distances allow structures up to approximately 35 feet height to remain below the airspace surfaces defined by Federal Aviation Regulations Part 77.</p> <p>B1 The outer boundary of the Approach/Departure Zone is defined as the area where aircraft are commonly below 400 feet above ground level (AGL). For visual runways, this location encompasses the base leg of the traffic pattern as commonly flown. For instrument runways, the</p> | Visual runway for small airplanes | 370 feet | Visual runway for large airplanes | 500 feet | Nonprecision instrument runway for large airplanes | 500 feet | Precision instrument runway | 750 feet | <p>altitudes established by approach procedures are used. Zone B1 also includes areas within 1,000 feet laterally from the runway centerline.</p> <p>B2 The Extended Approach/Departure Zone includes areas where aircraft are commonly below 800 feet AGL on straight-in approach or straight-out departure. It applies to runways with more than 500 operations per year by large aircraft (over 12,500 pounds maximum gross takeoff weight) and/or runway ends with more than 10,000 total annual takeoffs.</p> <p>C The outer boundary of the Common Traffic Pattern Zone is defined as the area where aircraft are commonly below 1,000 feet AGL (i.e., the traffic pattern and pattern entry points). This area is considered to extend 5,000 feet laterally from the runway centerline and from 5,000 to 10,000 feet longitudinally from the end of the runway primary surface. The length depends upon the runway classification (visual versus instrument) and the type and volume of aircraft accommodated. For runways having an established traffic solely on one side, the shape of the zone is modified accordingly.</p> <p>D The outer boundary of the Other Airport Environs Zone conforms with the adopted Planning Area for each airport.</p> |
| Visual runway for small airplanes   | 370 feet                          |          |                                   |          |  |          |                             |          |   |
| Visual runway for large airplanes   | 500 feet                          |          |                                   |          |  |          |                             |          |   |
| Nonprecision instrument runway for large airplanes  | 500 feet                          |          |                                   |          |  |          |                             |          |   |
| Precision instrument runway   | 750 feet                          |          |                                   |          |  |          |                             |          |   |

sm/Imcrit.

that the proposed action would be consistent with the ALUCP and no height restrictions are required. Because the transmission line corridor is located within BLM lands, the ALUCP only applies to the solar energy facility site, which is located on Imperial County private land.

Although no specific compatibility requirements are required with the implementation the Proposed Action per the ALUCP, the applicant would be required to comply with 14 CFR Part 77.13 if it meets the criteria as identified in the 14 CFR Part 77.13.

## 3.2.2 Affected Environment

### 3.2.2.1 *Regional Setting*

As discussed in Section 2.1.1.1 of this EIR, the site of the proposed solar energy facility is located on 1,130 acres of privately-owned land, previously utilized for agricultural production. The site is located in the unincorporated Seeley area of the County of Imperial, approximately eight miles west of the City of El Centro. Imperial County is located in Southern California, bordering Mexico, west of Arizona, and east of San Diego County. Figure 2-1 depicts the regional location of the property.

### 3.2.2.1 *On-Site Land Uses*

The 1,103-acre solar energy facility site is generally flat, and the project site was previously used for agricultural production or has been previously utilized for agriculture although it has been abandoned for approximately 10 years now or more. Agricultural land in the desert must be artificially irrigated and preferably via gravity feed. The Imperial Irrigation District (IID) comprises of a network of canals that delivers water for various uses including agriculture irrigation. The Westside Main Canal is located immediately adjacent to the west of the solar energy facility site. An IID easement for this canal traverses the site from north to south. Figure 3.2-1 depicts general land uses on and surrounding the solar facility site. Also, Figure 2-1 (Chapter 2.0 Environmental Setting) depicts the location of specific features such as Westside Main Canal.

The proposed transmission corridor is located within primarily undeveloped desert lands; however, a majority of the proposed transmission corridor would be located adjacent to existing transmission facilities that traverse the BLM lands within the Utility Corridor “N” of the Yuha Basin ACEC.

### 3.2.2.2 *Off-Site Land Uses*

The solar energy facility project site is located immediately outside of the western fringe of developed agricultural lands in the County. Federal lands under jurisdiction of the Bureau of Land Management (BLM) are located immediately west and south of the solar site. Agricultural lands are located east of the solar site. The Westside Main Canal located adjacent to the site, is owned and operated by the Imperial Irrigation District (IID). Land uses in the vicinity of the project site include agricultural and government lands. The BLM lands located adjacent and west of the solar site are generally designated by the BLM for utility corridors. Existing transmission lines are located within the existing utility corridors. The proposed transmission corridor is encompassed by desert lands designated as utility Corridor “N” (within the Yuha Basin ACEC). Figure 3.2-1 depicts the off-site land uses, as depicted by the County of Imperial General Plan.

## 3.3 Transportation/Circulation

### 3.3.1 Regulatory Framework

#### 3.3.1.1 State

##### *California Department of Transportation*

The State of California Department of Transportation (Caltrans) is responsible for the design, construction, maintenance, and operation of the California State Highway System. It is also responsible for that portion of the Interstate Highway System within the state's boundaries.

#### 3.3.1.2 Local

##### *County of Imperial Circulation and Scenic Highways Element*

The Circulation and Scenic Highways Element requires that developments contribute positively to the County's transportation network and that negative impacts are reduced. For example, requirements include that new developments provide local roads to serve the needs of the development; new developments participate in the improvement of regional roads; maintain acceptable levels of service along the federal and state highways and the local roadway network; and, adopt design standards for all streets in accordance with their functional classifications and recognized design guidelines. All streets within the County shall be designed in accordance with the adopted County of Imperial Design Standards. In addition, construction of private streets in developments is allowed.

### 3.3.2 Affected Environment

Information contained in this section is summarized from the *Traffic Impact Analysis* prepared by LOS Engineering, Inc. (August 2, 2010). This document is provided on the attached CD of Technical Appendices as Appendix B of this EIR/EA.

#### 3.3.2.1 Methodologies

The number of scenarios to be analyzed in the traffic report was based on the analysis methodology outlined in the County of Imperial Department of Public Works *Traffic Study and Report Policy* dated March 12, 2007, revised June 29, 2007 and approved by the Board of Supervisors of the County of Imperial on August 7, 2007. Based on this study and report policy, the traffic analysis analyzed intersections and segments in the following scenarios to determine the potential impacts:

- Existing conditions;
- Opening Year (2012) without and with Project Conditions (i.e., existing plus project);
- Opening Year (2012) + Cumulative (New Development) Conditions;
- Opening Year (2012) + Cumulative (New Development) + Project Conditions; and,
- Horizon Year (2030) + Project Conditions.

The traffic impact analysis was prepared using the 2000 Highway Capacity Manual's (HCM) operation analysis Level of Service (LOS) evaluation criteria. The operating conditions of the study intersections were measured using the HCM LOS designations ranging from A through F. LOS A represents the best operating conditions and LOS F denotes the worst operating conditions. The individual LOS criterion for each roadway component is provided in the Traffic Impact Analysis (Appendix B of this EIR/EA).

### 3.3.2.2 Existing Circulation Network

The roadways in the vicinity of the project site that may be impacted by traffic generated by the Proposed Action include Interstate 8 (I-8), Dunaway Road, and Evan Hewes Highway. Figure 3.3-1 depicts the existing roadways conditions of the traffic analysis study area. The following provides a brief description of each of these roadways:

*Interstate 8 (I-8)* between Dunaway Road and Imperial Avenue is constructed as a 4 lane divided roadway with 2 lanes in each direction.

*Dunaway Road* between Evan Hewes Highway and I-8 has a classification of Major Collector in the *Imperial County Circulation and Scenic Highway Element Plan*. This roadway is currently constructed as a 2 lane un-divided roadway.

*Evan Hewes Highway* between Dunaway Road and Drew Road has a classification of Prime Arterial in the *Imperial County Circulation and Scenic Highway Element Plan*. This roadway is currently constructed as a 2 lane un-divided roadway.

### 3.3.2.3 Existing Traffic Volumes (Year 2008)

#### A. Peak Hour Intersection Performance

Figure 3.3-2 depicts the existing AM, PM, and daily volumes for the project study area intersections during weekday conditions. Table 3.3-1 summarizes the existing weekday intersections level of service (LOS). All intersections currently operate at LOS C or better during both the weekday AM and PM peak hours.

#### B. Daily Segment Volumes

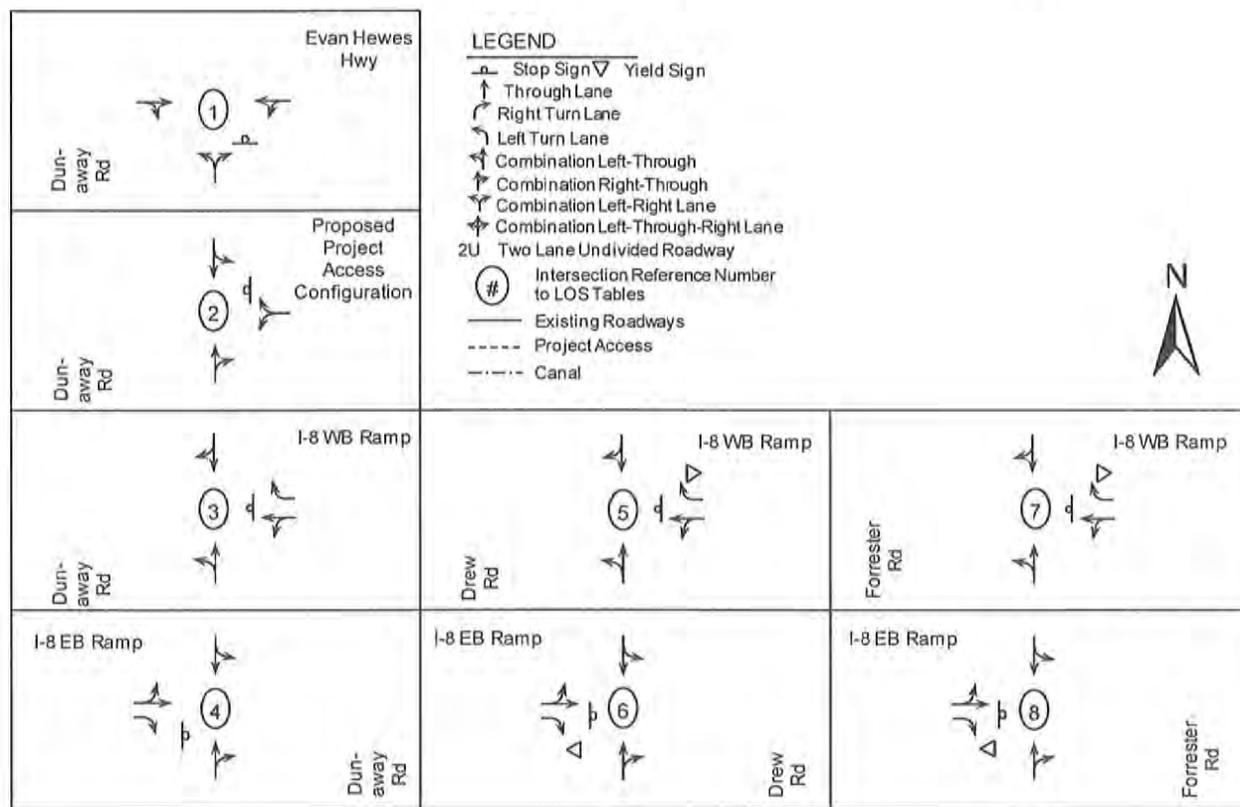
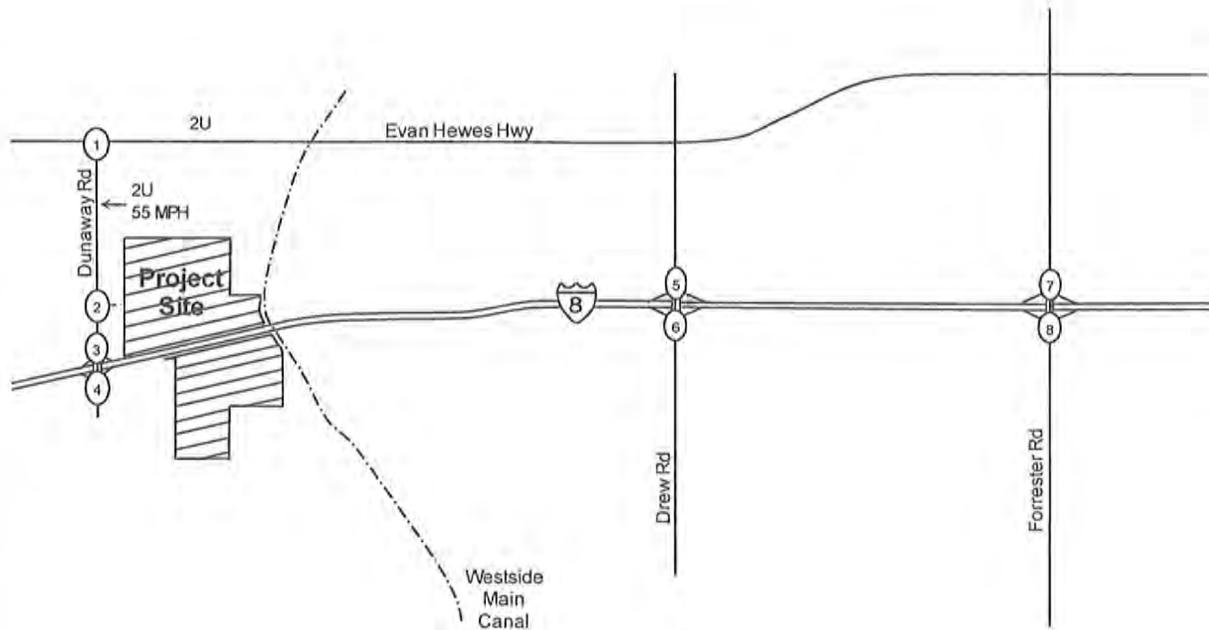
Figure 3.3-2 also identifies the existing ADT's along roadway segments in the project study area during weekday conditions. Table 3.3-2 summarizes the results of the existing daily roadway segment analysis during the weekday conditions. All roadway segments currently operate at LOS A.

#### C. Existing Freeway Analysis

Figure 3.3-2 also identifies ADT's along freeway segments in the project area during the weekday conditions. Table 3.3-3 summarizes the results of the existing daily freeway analysis during the weekday conditions. All freeway segments operate at LOS B or better.

### 3.3.2.4 Year (2012) Conditions

This section analyzes the potential traffic impacts associated with the proposed construction. Specifically, this section documents the Year 2012 conditions when the project is anticipated to be at the peak and



SOURCE: LOS Engineering, Inc., 2010

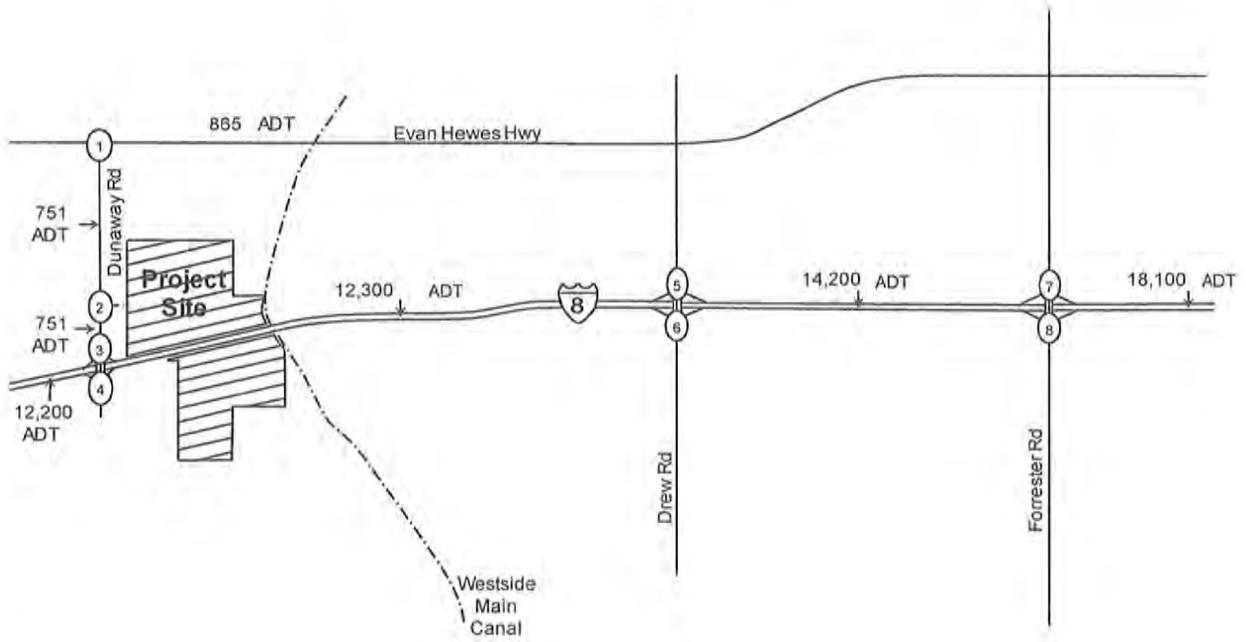
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Imperial Solar Energy Center West

Existing Roadway Conditions

FIGURE  
3.3-1



Evan Hewes Hwy		Dunaway Rd		Project Access	
12 (23)	→	15 (38)	↓	0	(1)
2 (13)	↓	48 (10)	↑	0	(1)
25 (2)	↘	0	↙		
		0	↘		
		0	↙		
		0	↘		
		0	↙		
		0	↘		
		0	↙		

**LEGEND**

- XX AM peak hour volumes at intersections
- YY PM peak hour volumes at intersections
- Z,ZZZ ADT volumes shown along segments
- (#) Intersection Reference Number to LOS Tables
- Existing Roadways
- - - Project Access
- · - · Canal



Dunaway Rd		I-8 WB Ramp		Drew Rd		I-8 WB Ramp	
10 (20)	↖	11 (18)	↖	2 (2)	↑	46 (56)	↖
5 (18)	↓	39 (31)	↑	37 (25)	↖	170 (249)	↓
17 (6)	↑	61 (103)	↖	22 (22)	↖	215 (161)	↖
3 (1)	↖	5 (8)	↖	0 (1)	↖	1 (3)	↖
8 (19)	↖	3 (2)	↖	0 (3)	↖	18 (18)	↖
0 (3)	↖	0 (1)	↖	0 (3)	↖		↖
0 (3)	↖	0 (1)	↖	0 (3)	↖		↖
0 (3)	↖	0 (1)	↖	0 (3)	↖		↖
0 (3)	↖	0 (1)	↖	0 (3)	↖		↖

Dunaway Rd		I-8 EB Ramp		Forrester Rd		I-8 EB Ramp	
13 (6)	↖	5 (8)	↖	35 (54)	↖	42 (51)	↖
1 (1)	↖	3 (2)	↖	0 (1)	↖	146 (231)	↖
0 (3)	↖	0 (1)	↖	3 (1)	↖	36 (30)	↖
0 (3)	↖	0 (1)	↖	0 (1)	↖	19 (18)	↖
0 (3)	↖	0 (1)	↖	0 (1)	↖		↖
0 (3)	↖	0 (1)	↖	0 (1)	↖		↖
0 (3)	↖	0 (1)	↖	0 (1)	↖		↖
0 (3)	↖	0 (1)	↖	0 (1)	↖		↖
0 (3)	↖	0 (1)	↖	0 (1)	↖		↖

SOURCE: LOS Engineering, Inc., 2010

8/10/10



Imperial Solar Energy Center West

Existing Volumes

FIGURE  
3.3-2

**TABLE 3.3-1**  
**Existing Intersection LOS**

Intersection and (Analysis) (1)	Movement	Peak Hour	Existing	
			Delay (2)	LOS (3)
1) Dunaway Road at Evan Hewes Hwy (U)	NB LR	AM	8.8	A
	NB LR	PM	8.6	A
2) Dunaway Road at Project Access (U)	WB LR	AM	Does not Exist	Does not Exist
	WB LR	PM		
3) Dunaway Road at I-8 WB Ramp (U)	WB LR	AM	8.5	A
	WB LR	PM	8.7	A
4) Dunaway Road at I-8 EB Ramp (U)	EB LR	AM	8.9	A
	EB LR	PM	8.7	A
5) Drew Road at I-8 WB Ramp (U)	WB LR	AM	9.2	A
	WB LR	PM	9.0	A
6) Drew Road at I-8 EB Ramp (U)	EB LR	AM	9.6	A
	EB LR	PM	10.8	B
7) Forrester Road at I-8 WB Ramp (U)	WB LR	AM	9.7	A
	WB LR	PM	9.7	A
8) Forrester Road at I-8 EB Ramp (U)	EB LR	AM	12.4	B
	EB LR	PM	16.7	C

Notes: (1) Intersection Control – (S) Signalized, (U) Unsignalized; (2) Delay – HCM Average Control Delay in seconds; (3) LOS = Level of Service.

Source: LOS Engineering, Inc., 2010.

**Table 3.3-2**  
**Existing Segments LOS**

Segment	Classification (as built)	Existing				
		Daily Volume	# of lanes	LOS C Capacity	V/C	LOS
<b>Dunaway Road</b>						
I-8 to Project Access	Major Collector (2U)	751	2	7,100	0.11	A
Project Access to Evan Hewes Hwy.	Major Collector (2U)	751	2	7,100	0.11	A
<b>Evan Hewes Highway</b>						
Dunaway Road to Drew Road	Prime Arterial (2U)	865	2	7,100	0.12	A

Notes: Classification based on 1/20/08 Circulation and Scenic Highways Element. 2U = 2 lane undivided roadway. Daily volume is a 24 hour volume. LOS = Level of Service. LOS is based on actual number of lanes currently constructed. V/C = Volume to Capacity ratio.

Source: LOS Engineering, Inc., 2010.

**TABLE 3.3-3**  
**Existing Freeway Volumes LOS**

Freeway Segment	I-8 Dunaway Road to Drew Road				I-8 Drew Road to Forrester Road				I-8 Forrester Road to Imperial Avenue			
	AM		PM		AM		PM		AM		PM	
Existing (Year 2008)	12,300				14,200				18,100			
ADT	AM		PM		AM		PM		AM		PM	
Direction	EB	WB	EB	WB	EB	WB	EB	WB	EB	WB	EB	WB
Number of Lanes	2	2	2	2	2	2	2	2	2	2	2	2
Capacity (1)	4,700	4,700	4,700	4,700	4,700	4,700	4,700	4,700	4,700	4,700	4,700	4,700
K Factor (2)	0.1076	0.0963	0.0917	0.1517	0.1076	0.0963	0.0917	0.1517	0.1076	0.0963	0.0917	0.1517
D Factor (3)	0.2616	0.7384	0.4419	0.5581	0.2616	0.7384	0.4419	0.5581	0.2616	0.7384	0.4419	0.5581
Truck Factor (4)	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376
Peak Hour Volume	413	1,044	595	1,243	477	1,206	687	1,435	608	1,537	876	1,830
Volume to Capacity	0.088	0.222	0.127	0.265	0.102	0.256	0.146	0.305	0.129	0.327	0.186	0.389
LOS	A	A	A	A	A	A	A	B	A	B	A	B

Notes: ADT = Average Daily Trips; LOS = Level of Service; (1) Capacity of 2,350 pcphpl from CALTRANS' Guide for the Preparation of Traffic Impact Studies, December 2002. (2) Latest K factor from Caltrans (based on 2009 report), which is the percentage of AADT in both directions. (3) Latest D factor from Caltrans (based on 2009 report), which when multiplied by K and ADT will provide peak hour volume. (4) Latest truck factor from Caltrans (based on 2008 report).

Source: LOS Engineering, Inc., 2010.

midpoint of construction activities. Background Year 2012 volumes were calculated by increasing Year 2010 volumes by 5.6% as depicted on Figure 3.3-3. The following describes the intersection, segment, and freeway LOS for the project study area during the Year 2012 conditions.

#### A. Peak Hour Intersection Performance

Figure 3.3-3 depicts the Year 2012 AM, PM, and daily traffic volumes for the project study area intersections. Table 3.3-4 summarizes the Year 2012 weekday intersections LOS. All intersections operate at LOS C or better during both the Year 2012 weekday AM and PM peak hours.

#### B. Daily Segment Volumes

Figure 3.3-3 also identifies the existing ADT's along roadway segments in the project study area during the Year 2012 conditions. Table 3.3-5 summarizes the results of the Year 2012 daily roadway segment analysis during the weekday conditions. All roadway segments during the Year 2012 operate at LOS A.

#### C. Existing Freeway Analysis

Figure 3.3-3 also identifies ADT's along freeway segments in the project area during the Year 2012 conditions. Table 3.3-6 summarizes the results of the Year 2012 daily freeway analysis during the weekday conditions. All freeway segments operate at LOS B or better.

**TABLE 3.3-4**  
**Year (2012) Intersection LOS**

Intersection and (Analysis) (1)	Movement	Peak Hour	Year (2012)	
			Delay (2)	LOS (3)
1) Dunaway Road at Evan Hewes Hwy (U)	NB LR	AM	8.8	A
	NB LR	PM	8.6	A
2) Dunaway Road at Project Access (U)	WB LR	AM	Does not	Does not
	WB LR	PM	Exist	Exist
3) Dunaway Road at I-8 WB Ramp (U)	WB LR	AM	8.5	A
	WB LR	PM	8.8	A
4) Dunaway Road at I-8 EB Ramp (U)	EB LR	AM	8.9	A
	EB LR	PM	8.7	A
5) Drew Road at I-8 WB Ramp (U)	WB LR	AM	9.2	A
	WB LR	PM	9.0	A
6) Drew Road at I-8 EB Ramp (U)	EB LR	AM	9.7	A
	EB LR	PM	10.9	B
7) Forrester Road at I-8 WB Ramp (U)	WB LR	AM	9.9	A
	WB LR	PM	9.8	A
8) Forrester Road at I-8 EB Ramp (U)	EB LR	AM	12.7	B
	EB LR	PM	17.8	C

Notes: (1) Intersection Control – (S) Signalized, (U) Unsignalized; (2) Delay – HCM Average Control Delay in seconds; (3) LOS = Level of Service.

Source: LOS Engineering, Inc., 2010.

**Table 3.3-5**  
**Year (2012) Segments LOS**

Segment	Classification (as built)	Year 2012				
		Daily Volume	# of lanes	LOS C Capacity	V/C	LOS
<b>Dunaway Road</b>						
I-8 to Project Access	Major Collector (2U)	793	2	7,100	0.11	A
Project Access to Evan Hewes Hwy.	Major Collector (2U)	793	2	7,100	0.11	A
<b>Evan Hewes Highway</b>						
Dunaway Road to Drew Road	Prime Arterial (2U)	913	2	7,100	0.13	A

Notes: Classification based on 1/20/08 Circulation and Scenic Highways Element. 2U = 2 lane undivided roadway. Daily volume is a 24 hour volume. LOS = Level of Service. LOS is based on actual number of lanes currently constructed. V/C = Volume to Capacity ratio.

Source: LOS Engineering, Inc., 2010.

**TABLE 3.3-6**  
**Year (2012) Freeway Volumes LOS**

Freeway Segment	I-8 Dunawy Road to Drew Road				I-8 Drew Road to Forrester Road				I-8 Forrester Road to Imperial Avenue			
Existing (Year 2008)	13,000				15,000				19,100			
ADT	13,000				15,000				19,100			
Peak Hour	AM		PM		AM		PM		AM		PM	
Direction	EB	WB	EB	WB	EB	WB	EB	WB	EB	WB	EB	WB
Number of Lanes	2	2	2	2	2	2	2	2	2	2	2	2
Capacity (1)	4,700	4,700	4,700	4,700	4,700	4,700	4,700	4,700	4,700	4,700	4,700	4,700
K Factor (2)	0.1076	0.0963	0.0917	0.1517	0.1076	0.0963	0.0917	0.1517	0.1076	0.0963	0.0917	0.1517
D Factor (3)	0.2616	0.7384	0.4419	0.5581	0.2616	0.7384	0.4419	0.5581	0.2616	0.7384	0.4419	0.5581
Truck Factor (4)	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376	0.8376
Peak Hour Volume	437	1,104	629	1,314	504	1,273	726	1,516	642	1,621	924	1,931
Volume to Capacity	0.093	0.235	0.134	0.280	0.107	0.271	0.154	0.323	0.137	0.345	0.197	0.411
LOS	A	A	A	A	A	A	A	B	A	B	A	B

Notes: ADT = Average Daily Trips; LOS = Level of Service; (1) Capacity of 2,350 pcphpl from CALTRANS' Guide for the Preparation of Traffic Impact Studies, December 2002. (2) Latest K factor from Caltrans (based on 2009 report), which is the percentage of AADT in both directions. (3) Latest D factor from Caltrans (based on 2009 report), which when multiplied by K and ADT will provide peak hour volume. (4) Latest truck factor from Caltrans (based on 2008 report).

Source: LOS Engineering, Inc., 2010.



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## 3.4 Air Quality

### 3.4.1 Regulatory Framework

#### 3.4.1.1 *Federal*

##### Clean Air Act

The federal Clean Air Act requires areas with unhealthy levels of criteria pollutants to develop plans, known as State Implementation Plans (SIPs), describing how and when they will attain the National Ambient Air Quality Standards (NAAQS). SIPs are not single documents; rather they are a compilation of state and local regulations (i.e., new and previously submitted plans, programs (such as monitoring, modeling, permitting, etc.), district rules, state regulations, and federal controls) that a state uses to achieve healthy air quality under the Federal Clean Air Act (CARB, 2007c). State and local agencies must involve the public in the adoption process before SIP elements are submitted to the Environmental Protection Agency (EPA) for approval or disapproval, and the EPA must provide an opportunity for public comment before taking action on each SIP submittal. If the SIP is not acceptable to the EPA, the EPA can take over enforcing the Clean Air Act in that state (U.S. EPA, 2006).

The 1990 amendments to the federal Clean Air Act set new deadlines for attainment based on the severity of the pollution problem and launched a comprehensive planning process for attaining the NAAQS. The promulgation of the new national 8-hour O<sub>3</sub> standard and the fine particulate matter (PM<sub>2.5</sub>) standards in 1997 resulted in additional statewide air quality planning efforts. In response to new federal regulations, future SIPs will also address ways to improve visibility in national parks and wilderness areas.

The consistency of future projects with the SIP would be assessed through the land use and growth assumptions that are incorporated into the air quality planning document. If a Proposed Action is consistent with the applicable General Plan of the jurisdiction where it is located, then the project presumably has been anticipated within the regional air quality planning process. Such consistency would ensure that the project would not have an adverse regional air quality impact. If the relocation or change of vehicular emission patterns from a Proposed Action would not create any further unacceptable microscale impacts immediately adjacent to the Proposed Action area, then the project would have a less than significant air quality impact.

##### National Ambient Air Quality Standards

The EPA established ambient air quality standards for specific pollutants. These standards are called the National Ambient Air Quality Standards (NAAQS). Table 3.4-1 identifies the federal air quality standard for specific pollutants. In general, an area is designated as attainment if the concentration of a particular air pollutant does not exceed the standard for that pollutant. An area is designated as nonattainment for a pollutant if the standard for that pollutant is exceeded.

**TABLE 3.4-1**  
**California and Federal Ambient Air Quality Standards**

Pollutant	Average Time	California Standards <sup>(1)</sup>		Federal Standards <sup>(2)</sup>		
		Concentration <sup>(3)</sup>	Method <sup>(4)</sup>	Primary <sup>(3,5)</sup>	Secondary <sup>(3,6)</sup>	Method <sup>(7)</sup>
Ozone (O <sub>3</sub> )	1 Hour	0.09 ppm (180 µg/m <sup>3</sup> )	Ultraviolet Photometry	-----	Same as Primary Standard	Ultraviolet Photometry
	8 Hour	0.070 ppm (137 µg/m <sup>3</sup> )		0.08 ppm (157 µg/m <sup>3</sup> ) <sup>(8)</sup>		
Respirable Particulate Matter (PM <sub>10</sub> )	24 Hour	50 µg/m <sup>3</sup>	Gravimetric or Beta Attenuation	150 µg/m <sup>3</sup>	Same as Primary Standard	Inertial Separation and Gravimetric Analysis
	Annual Arithmetic Mean	20 µg/m <sup>3</sup>		-----		
Fine Particulate Matter (PM <sub>2.5</sub> )	24 Hour	No Separate State Standard		35 µg/m <sup>3</sup>	Same as Primary Standard	Inertial Separation and Gravimetric Analysis
	Annual Arithmetic Mean	12 µg/m <sup>3</sup>	Gravimetric or Beta Attenuation	15 µg/m <sup>3</sup>		
Carbon Monoxide (CO)	8 Hour	9.0 ppm (10 mg/m <sup>3</sup> )	Non-Dispersive Infrared Photometry (NDIR)	9 ppm (10 mg/m <sup>3</sup> )	None	Non-Dispersive Infrared Photometry (NDIR)
	1 Hour	20 ppm (23 mg/m <sup>3</sup> )		35 ppm (40 mg/m <sup>3</sup> )		
	8 Hour (Lake Tahoe)	6 ppm (7 mg/m <sup>3</sup> )		-----	-----	-----
Nitrogen Dioxide (NO <sub>2</sub> )*	Annual Arithmetic Mean	0.030 ppm (56 µg /m <sup>3</sup> )	Gas Phase Chemiluminescence	0.053 ppm (100 µg/m <sup>3</sup> )	Same as Primary Standard	Gas Phase Chemiluminescence
	1 Hour	0.18 ppm (338 µg/m <sup>3</sup> )		-----		
Sulfur Dioxide (SO <sub>2</sub> )	Annual Arithmetic Mean	-----	Ultraviolet Fluorescence	0.030 ppm (80 µg/m <sup>3</sup> )	-----	Spectrophotometry (Pararosaniline Method)
	24 Hour	0.04 ppm (105 µg/m <sup>3</sup> )		0.14 ppm (365 µg/m <sup>3</sup> )	-----	
	3 Hour	-----		-----	0.5 ppm (1300 µg/m <sup>3</sup> )	
	1 Hour	0.25 ppm (655 µg/m <sup>3</sup> )		-----	-----	
Lead <sup>(8)</sup>	30 Day Average	1.5 µg/m <sup>3</sup>	Atomic Absorption	-----	-----	-----
	Calendar Quarter	-----		1.5 µg/m <sup>3</sup>	Same as Primary Standard	High Volume Sampler and Atomic Absorption

TABLE 3.4-1  
California and Federal Ambient Air Quality Standards (cont'd.)

Pollutant	Average Time	California Standards <sup>(1)</sup>		Federal Standards <sup>(2)</sup>		
		Concentration <sup>(3)</sup>	Method <sup>(4)</sup>	Primary <sup>(3,5)</sup>	Secondary <sup>(3,6)</sup>	Method <sup>(7)</sup>
Visibility Reducing Particles	8 Hour	Extinction of coefficient of 0.23 per kilometer – visibility of ten miles or more (0.07 – 30 miles or more for Lake Tahoe) due to particles when relative humidity is less than 70 percent. Method: Beta Attenuation and Transmittance through Filter Tape.				No Federal Standards
Sulfates	24 Hour	25 µg/m <sup>3</sup>	Ion Chromatography			
Hydrogen Sulfide	1 Hour	0.03 ppm (42 µg/m <sup>3</sup> )	Ultraviolet Fluorescence			
Vinyl Chloride <sup>(8)</sup>	24 Hour	0.01 ppm (26 µg/m <sup>3</sup> )	Gas Chromatography			

- Notes: \* Nitrogen dioxide ambient air quality standard was amended on February 22, 2007, to lower the 1-hr standard to 0.18 ppm and establish a new annual standard of 0.030 ppm. These changes become effective after regulatory changes are submitted and approved by the Office of Administrative Law, expected in late 2007.
- (1) California standards for ozone, carbon monoxide (except Lake Tahoe), sulfur dioxide (1 and 24 hour), nitrogen dioxide, suspended particulate matter – PM<sub>10</sub>, PM<sub>2.5</sub>, and visibility reducing particles, are values that are not to be exceeded. All others are not to be equaled or exceeded. California ambient air quality standards are listed in the Table of Standards in Section 70200 of Title 17 of the California Code of Regulations.
  - (2) National standards (other than ozone, particulate matter, and those based on annual averages or annual arithmetic mean) are not to be exceeded more than once a year. The ozone standard is attained when the fourth highest eight-hour concentration in a year, averaged over three years, is equal to or less than the standard. For PM<sub>10</sub>, the 24 hour standard is attained when the expected number of days per calendar year with a 24 hour average concentration above 150 µg/m<sup>3</sup> is equal to or less than one. For PM<sub>2.5</sub>, the 24 hour standard is attained when 98 percent of the daily concentrations, averaged over three years, are equal to or less than the standard. Contact U.S. EPA for further classification and current federal policies.
  - (3) Concentration expressed first in units in which it was promulgated. Equivalent units given in parentheses are based upon a reference temperature of 25° C and a reference pressure of 760 torr. Most measurements of air quality are to be corrected to a reference temperature of 25° C and a reference pressure of 760 torr; ppm in this table refers to ppm by volume, or micromoles of pollutant per mole of gas.
  - (4) Any equivalent procedure which can be shown to the satisfaction of the ARB to give equivalent results at or near the level of the air quality standard may be used.
  - (5) National Primary Standards: The levels of air quality necessary, with an adequate margin of safety to protect the public health.
  - (6) National Secondary Standards: The levels of air quality necessary to protect the public welfare from any known or anticipated adverse effects of a pollutant.
  - (7) Reference method as described by the EPA. An "equivalent method" of measurement may be used, but must have a "consistent relationship to the reference method" and must be approved by the EPA.
  - (8) The ARB has identified lead and vinyl chloride as 'toxic air contaminants' with no threshold level of exposure for adverse health effects determined. These actions allow for the implementation of control measures at levels below the ambient concentrations specified for these pollutants.

Source: California Air Resources Board (2/22/07)

### 3.4.1.2 State

#### California Ambient Air Quality Standards

Individual states have the option to add additional pollutants, require more stringent compliance, or include different exposure periods, then adopt changes as their own state standards. The California Air Resources Board (CARB) subsequently established the more stringent California Ambient Air Quality Standards (CAAQS). Table 3.4-1 identifies the state air quality standard for specific pollutants. The CARB, in conjunction with local air pollution control districts, monitors ambient air quality at approximately 250 air-monitoring stations across the state.

### 3.4.1.3 Regional

#### Regional Air Quality Management

Local air quality is evaluated in terms of United States and California ambient (outside) air quality standards. The Federal Clean Air Act of 1970, as amended, was established in an effort to assure that acceptable levels of air quality are maintained in all areas of the United States. Pursuant to the CAA, the EPA is responsible for setting national standards, monitoring and enforcement of air quality levels. The primary air quality standards are based upon health-related exposure limits (NAAQS). The primary NAAQS establish maximum allowable concentrations of specific pollutants in the atmosphere and characterize the amount of exposure deemed safe for the public. The EPA also is charged with setting secondary standards to protect against welfare effects, such as damage to farm crops and vegetation and damage to buildings. Pursuant to the CAA, the EPA establishes national air quality standards for six air pollutants. Monitoring of ambient air quality in Imperial County began in 1976. Since that time, monitoring has been performed by the ICAPCD, CARB, and by private industry. Ambient monitoring is typically performed either in locations representative of where people live and work or near industrial sources to document the air quality impacts of those facilities. As of March 1991, nine public agency and private sector monitoring stations were in active service in the county (Imperial County General Plan, 1993).

#### Southern California Association of Governments

The Southern California Association of Governments (SCAG), is the designated Metropolitan Planning Organization for Los Angeles, Ventura, Orange, San Bernardino, Riverside and Imperial counties. To monitor regional development, CEQA requires that regional agencies like SCAG review projects and plans throughout its jurisdiction. SCAG, as the region's "Clearinghouse" collects information on projects of varying size and scope to provide a central point to monitor regional activity. SCAG has the responsibility of reviewing dozens of projects, plans, and programs every month. Projects and plans that are Regionally Significant must demonstrate to SCAG their consistency with a range of adopted regional plans and policies. The applicable SCAG goal for this analysis is Regional Transportation (RTP) Goal 5: Protect the environment, improve air quality and promote energy efficiency, as discussed in Table 3.4-2.

**TABLE 3.4-2**  
**Project Consistency with Applicable SCAG**  
**Regional Transportation Plan Goals**

Regional Transportation Plan Goal	Consistency with RTP	Analysis
Protect the environment, improve air quality and promote energy efficiency	Yes	Impacts to the environment resulting from the Proposed Action are evaluated throughout this EIR/EA. Please refer to Section 7.0 Effects Found Not to Be Significant for a discussion of energy efficiency. With respect to air quality, the project will be implementing mitigation measures consistent with measures described in ICAPCD regulations and the ICAPCD CEQA Air Quality Handbook in order to ensure project air quality impacts do not rise to the level of significance.

Source: SCAG Regional Transportation Plan, 2008.

### 3.4.1.4 Local

#### *Ozone Air Quality Management Plan*

Based on Imperial County's "moderate" nonattainment status for 1997 federal 8-hour ozone standards, Imperial County Air Pollution Control District (ICAPCD) is required to develop an 8-hour Attainment Plan for Ozone. Recently ICAPCD found that Imperial County had no violations of the 8-hour ozone standard for 2008. This determination effectively suspends the requirement for the state to submit an attainment demonstration, a reasonable further progress plan, contingency measure and other planning requirements for so long as Imperial County continues to attain the 1997 8-hour ozone standard. Because this determination does not constitute a re-designation to attainment under the Clean Air Act Section 107(d)(3), the designation status will remain "moderate" nonattainment for the 1997 8-hour ozone standard. However, ICAPCD is required to submit a Modified Air Quality Management Plan (AQMP) to the EPA for approval. The final "Modified" 2009 8-hour Ozone Air Quality Management Plan was adopted by ICAPCD on July 13, 2010.

#### *Particulate Matter State Implementation Plan*

Imperial Valley is classified as nonattainment for federal and state PM<sub>10</sub> standards. As a result, ICAPCD is required to develop a PM<sub>10</sub> Attainment Plan. The final plan was adopted by ICAPCD on August 11, 2009.

*Imperial County General Plan*

The General Plan Conservation and Open Space Element policies related to the Proposed Action are identified below. Table 3.4-3 summarizes the project's consistency with the applicable General Plan air quality policies.

While this EIR/EA analyzes the project's consistency with the General Plan pursuant to State CEQA Guidelines Section 15125(d), the Imperial County Board of Supervisors ultimately determines consistency with the General Plan.

**TABLE 3.4-3**  
**Project Consistency with Applicable General Plan Air Quality Policies**

General Plan Policies	Consistency with General Plan	Analysis
<b>Conservation and Open Space Element</b>		
Ensure that all facilities shall comply with current federal and state requirements for attainment for air quality objectives.	Yes	All project facilities would comply with current federal and State requirements for attainment for air quality objectives through the implementation of mitigation measures (see Section 4.4).
Cooperate with all federal and state agencies in the effort to attain air quality objectives.	Yes	The project applicant would cooperate with all federal and State agencies in the effort to attain air quality objectives through the implementation of mitigation measures provided in Section 4.4.

Source: County of Imperial General Plan Conservation and Open Space Element, 1993.

*ICAPCD Rules*

*Regulation VIII – Fugitive Dust Rules* contains rules to reduce the amount of fugitive dust (PM<sub>10</sub>) generated from anthropogenic (manmade) sources within Imperial County. The rules require actions to prevent, reduce, or mitigate the PM<sub>10</sub> emissions (Imperial County Air Pollution Control District, 2006). Specifically, the project must adhere to Rule 801-Construction and Earthmoving Activities, Rule 805-Paved and Unpaved Road, and Rule 806-Conservation Management Practices to reduce PM<sub>10</sub> emissions. Best Available Control Measures to reduce fugitive dust during construction and earthmoving activities include but are not limited to:

- phasing of work in order to minimize disturbed surface area;
- application of water or chemical stabilizers to disturbed soils;
- construction and maintenance of wind barriers; and,
- use of a Track-Out control device or wash down system at access points to paved roads.

Compliance with Regulation VIII is mandatory on all construction sites, regardless of size. However, compliance with Regulation VIII does not constitute mitigation under the reductions attributed to environmental impacts.

In addition, compliance for the Proposed Action includes: 1) the development of a dust control plan for the construction and operational phase; and, 2) notification to the Air District is required 10 days prior to the commencement of any construction activity. Furthermore, any use of engine(s) and/or generator(s) of 50 horsepower or greater may require a permit through the Air District.

## 3.4.2 Affected Environment

Information contained in this section is summarized from the *Construction Air Quality Conformity Assessment, Imperial Solar Energy Center West, Imperial County, California* prepared by Investigative Science and Engineering, Inc. (ISE) (August 18, 2010). This document is provided on the attached CD of Technical Appendices as Appendix C1 of this EIR/EA.

### 3.4.2.1 Regional and Local Climate

The Proposed Action is located within the boundaries of the Imperial Air Pollution Control District, and is located within the Salton Sea Air Basin (SSAB). The SSAB, which contains part of Riverside County and all of Imperial County, is governed largely by the large-scale sinking and warming of air within the semi-permanent subtropical high-pressure center over the Pacific Ocean. The high-pressure ridge blocks out most mid-latitude storms, except in winter when the high is weakest and farthest south. When the fringes of mid-latitude storms do pass through the Imperial Valley in winter, the coastal mountains create a strong “rainshadow” effect that makes Imperial Valley second only to Death Valley as the driest location within the United States. The flat terrain near the Salton Sea, intense solar heating by day and strong radiational cooling at night create deep convective thermals during the daytime, but equally strong surface-based temperature inversions at night. The inversions and light nocturnal winds trap any local air pollution emissions near the ground with frequently hazy conditions at sunrise, followed by rapid daytime dissipation as winds pick up and convective activity begins.

The lack of clouds and atmospheric moisture creates strong diurnal and seasonal temperature oscillations ranging from average summer maxima of 108° F down to winter morning minima of 38° F. The most pleasant weather occurs from about mid-October to early May when daily highs are in the 70s and 80s with very infrequent cloudiness or rainfall. Imperial County experiences significant (>0.10” in 24 hours) rainfall an average of only four times per year. The local area usually has three days of rain in winter and one thunderstorm day in August, when moisture from the Gulf of California or even the Gulf of Mexico enters the Imperial Valley from the southeast across Mexico and Arizona. The annual rainfall in this arid region is less than three inches per year.

Winds in the project area are driven by a complex pattern of local, regional and global forces, but primarily reflect the temperature difference between the cool ocean to the west and the heated interior of the entire desert southwest. Area wind measurements indicate that there are two major wind regimes that dominate airflow distributions. For much of the year, winds flow predominantly from the west to the east. In

summer, intense solar heating in the Imperial Valley creates a more localized wind pattern, as air comes up from the southeast via the Gulf of California. During periods of strong solar heating and intense convection, turbulent motion creates good mixing and low levels of air pollution. However, even strong turbulent mixing is insufficient to overcome the limited air pollution controls on sources in the Mexicali (Mexico) area. Imperial County is predominately comprised of agricultural land and as such, is a factor in the cumulative air quality of the SSAB. The nature of producing food and crops generates dust and small particulate matter. Dust and particulate matter can be emitted into the air with use of agricultural equipment on unpaved roads, land preparation, and harvest practices. The Project area thus experiences unhealthy air quality from photochemical smog and from dust due to extensive surface disturbance and the very arid climate.

### 3.4.2.2 Major Air Pollutants

Air quality is determined by comparing the ambient air concentration of specific pollutants to the “standards” set by the U.S. Environmental Protection Agency (EPA) and the California Air Resources Control Board (CARB). The “standards” were established under the Federal and State Clean Air Acts, to protect the public’s health and welfare. The EPA established the National Ambient Air Quality Standards (NAAQS) for six principal air pollutants (also called criteria pollutants): carbon monoxide (CO), sulfur dioxide (SO<sub>2</sub>), nitrogen dioxide (NO<sub>2</sub>), ozone (O<sub>3</sub>), particulate matter (PM<sub>10</sub> and PM<sub>2.5</sub>) and lead (Pb). Criteria pollutants are the most common air pollutants and are widely distributed across the country. In addition to the criteria pollutants, the California Ambient Air Quality Standards (CAAQS) establish standards for sulfates, hydrogen sulfide (H<sub>2</sub>S), reactive organic gases (ROG), visibility reducing particles, and vinyl chloride.

Descriptions and sources of the criteria pollutants are identified below:

1. Carbon Monoxide – Carbon monoxide (CO) is a colorless, odorless, tasteless and toxic gas resulting from the incomplete combustion of fossil fuels. CO interferes with the blood’s ability to carry oxygen to the body’s tissues and results in numerous adverse health effects. CO is a criteria air pollutant.
2. Oxides of Sulfur – Oxides of Sulfur (SO<sub>x</sub>), typically is a strong smelling, colorless gas that is formed by the combustion of fossil fuels. Sulfur dioxide (SO<sub>2</sub>) and other sulfur oxides contribute to the problem of acid deposition. SO<sub>2</sub> is a criteria pollutant.
3. Nitrogen Oxides – Oxides of Nitrogen, or NO<sub>x</sub>, which consists of nitric oxide (NO), nitrogen dioxide (NO<sub>2</sub>), and nitrous oxide (N<sub>2</sub>O) and are formed when nitrogen (N<sub>2</sub>) combines with oxygen (O<sub>2</sub>). Their lifespan in the atmosphere ranges from one to seven days for nitric oxide and nitrogen dioxide, to 170 years for nitrous oxide. Nitrogen oxides (NO<sub>x</sub>), the generic term for a group of highly reactive gases that contain nitrogen and oxygen in varying amounts, play a major role in the formation of ozone, particulate matter, haze, and acid rain. Nitrogen oxides are typically created during combustion processes such as those that occur in automobiles and power plants. NO<sub>2</sub> is a reddish brown, highly reactive gas that is formed in the ambient air through the oxidation of nitric oxide (NO) and is a criteria pollutant. Home heaters and gas stoves can also produce substantial amounts of NO<sub>2</sub> in indoor settings. Natural sources include lightning and biological processes in soil.

4. Ozone (O<sub>3</sub>) – Ozone (O<sub>3</sub>) is a strong smelling, pale blue, reactive toxic chemical gas consisting of three oxygen atoms. It is a product of the sun's energy. Ozone exists in the upper atmosphere ozone layer as well as at the earth's surface and is a product of the photochemical process involving the sun's energy. Ozone at the earth's surface causes numerous adverse health effects and is a criteria pollutant. Ozone is formed in the atmosphere by the reaction of VOCs and NO<sub>x</sub> in the presence of sunlight, which is most abundant in the summer. Changing weather patterns contribute to yearly differences in ozone concentrations. Ozone is a major component of smog. VOCs are often targeted in efforts to control smog.
5. Particulate Matter (PM<sub>10</sub> and PM<sub>2.5</sub>).

PM<sub>10</sub> (Particulate Matter less than 10 microns) – Is a major air pollutant consisting of tiny solid or liquid particles of soot, dust, smoke, fumes, and aerosols. The size of the particles (10 microns or smaller, about 0.0004 inches or less) allows them to easily enter the lungs where they may be deposited, resulting in adverse health effects. PM<sub>10</sub> also causes visibility reduction and is a criteria air pollutant.

PM<sub>2.5</sub> (Particulate Matter less than 2.5 microns) – A similar air pollutant consisting of tiny solid or liquid particles which are 2.5 microns or smaller (which is often referred to as fine particles). These particles are formed in the atmosphere from primary gaseous emissions that include sulfates formed from SO<sub>2</sub> release from power plants and industrial facilities and nitrates that are formed from NO<sub>x</sub> release from power plants, automobiles and other types of combustion sources. The chemical composition of fine particles highly depends on location, time of year, and weather conditions.
6. Lead (Pb) – A malleable metallic element of bluish-white appearance that readily oxidizes to a grayish color. Lead is a toxic substance that can cause damage to the nervous system or blood cells. Automotive sources were historically the major contributor of lead emissions. However, the use of lead in gasoline, paints, and plumbing compounds has been strictly regulated or eliminated such that today it poses a very small risk. Currently, as a result of a reduction in the amount of lead in gasoline, lead emissions from the transportation sector has greatly declined over the past few decades. Today, industrial processes, primarily metals processing, are the major source of lead emissions to the atmosphere. The highest air concentrations of lead are usually found in the vicinity of smelters and battery manufacturers.
7. Volatile Organic Compounds (VOCs), Reactive Organic Gases, (ROGs) – Volatile Organic Compounds (VOCs) and Reactive Organic Gases (ROGs) are hydrocarbon compounds (any compound containing various combinations of hydrogen and carbon atoms) that exist in the ambient air. VOCs contribute to the formation of smog and/or may themselves be toxic. VOCs often have an odor, and some examples include gasoline, alcohol, and the solvents used in paints. ROG is similar to VOC and is also a precursor pollutant in forming O<sub>3</sub>. ROG consists of compounds containing methane, ethane, propane, butane, which are typically the result of some type of combustion/decomposition process. Smog is formed when ROG and NO<sub>x</sub> react in the presence of light.

8. Reactive Organic Gases (ROG) – Similar to VOC, Reactive Organic Gases (ROG) are also precursors in forming ozone, and consist of compounds containing methane, ethane, propane, butane, and longer chain hydrocarbons which are typically the result of some type of combustion/decomposition process. Smog is formed when ROG and nitrogen oxides react in the presence of sunlight.
9. Hydrogen Sulfide(H<sub>2</sub>S) – A colorless, flammable, poisonous compound. It often results when bacteria break down organic matter in the absence of oxygen. High concentrations of 500-800 ppm can be fatal and lower levels cause eye irritation and other respiratory effects.
10. Sulfates – An inorganic ion that is generally naturally occurring and is one of several classifications of minerals containing positive sulfur ions bonded to negative oxygen ions.
11. Lead (Pb) – A malleable metallic element. It is a toxic substance that can cause damage to the nervous system or blood cells.
12. Visibility Reducing Particles (VRP) – Small particles that occlude visibility and/or increase glare of haziness.

Table 3.4-4 provides a summary of the most relevant health effects caused by the criteria air pollutants.

**TABLE 3.4-4**  
**Health Effects of Criteria Air Pollutants**

Air Pollutant	Health Effects
Carbon Monoxide (CO)	Reduces ability of blood to bring oxygen to body cells and tissues; cells and tissues need oxygen to work. CO may be particularly hazardous to people who have heart or circulatory (blood vessel) problems and people who have damaged lungs or breathing passages.
Sulfur Dioxide (SO <sub>2</sub> )	Breathing problems; may cause permanent damage to lungs.
Nitrogen Dioxide (NO <sub>2</sub> )	Lung damage, illnesses of breathing passages and lungs (respiratory system).
Ozone (O <sub>3</sub> )	Breathing problems, reduced lung function, asthma, irritates eyes, stuffy nose, reduced resistance to colds or other infections, and may speed up aging of lung tissue.
Particulate Matter (PM)	Nose and throat irritation, lung damage, bronchitis, early death.
Lead (Pb)	Brain and other nervous system damage; children are at special risk. Some lead-containing chemicals cause cancer in animals. Lead causes digestive and other health problems.

Source: U.S. EPA, 2006.

### 3.4.2.3 *Regional and Local Conditions*

The SSAB is under the jurisdiction of the Imperial County Air Pollution Control District (ICAPCD). Air quality conditions are monitored at seven locations within the Imperial County portion of the SSAB. Five of these locations are monitored under ICAPCD jurisdiction, while two locations in Calexico are monitored under CARB's jurisdiction. The ICAPCD is primarily responsible for monitoring air quality within the ICAPCD, enforcing regulations for new and existing stationary sources within the Imperial County portion of SSAB, and planning, implementing, and enforcing programs designed to attain and maintain state and federal ambient air quality standards within the AQMD. Mobile source emissions are regulated by CARB in conjunction with the ICAPCD. Local sources of air pollution include motor vehicles and agricultural equipment and operations (CARB, 2007a).

#### A. Criteria Pollutants

Currently, the SSAB is either in attainment or unclassified for all federal and state air pollutant standards with the exception of:

- O<sub>3</sub> (eight-hour);
- total suspended particulate matter less than 10 microns in diameter (PM<sub>10</sub>); and,
- total suspended particulate matter less than 2.5 microns in diameter (PM<sub>2.5</sub>).

Imperial County is classified as a "serious" non-attainment area for PM<sub>10</sub> and a "moderate" non-attainment area for 8-hour O<sub>3</sub> for the NAAQS, and non-attainment for PM<sub>2.5</sub> for the urban areas of Imperial County. Air pollutants transported into the SSAB from the adjacent South Coast Air Basin (Los Angeles, San Bernardino County, Orange County, and Riverside County) and from Mexicali (Mexico) substantially contribute to the non-attainment conditions in the SSAB. Figure 3.4-1 depicts the SSAB in relation to the other air basins in Southern California.

As depicted in Figure 3.4-2, the nearest air quality monitoring stations to the proposed solar energy facility site are located within the City of Calexico (1029 Belcher Street, Calexico, CA 92231, ARB Station ID 13698) and within the City of El Centro (150 9<sup>th</sup> Street, El Centro, CA 92243, ARB Station ID 13694). Calexico Station is located approximately 18.7 miles southeast of the site. It currently records CO, SO<sub>2</sub>, NO<sub>2</sub>, O<sub>3</sub>, PM<sub>10</sub>, and PM<sub>2.5</sub>. El Centro Station is located approximately 12.9 miles east of the solar energy facility site. This station currently records CO, NO<sub>2</sub>, O<sub>3</sub>, PM<sub>10</sub>, and PM<sub>2.5</sub>. Both air quality monitoring stations record Outdoor Temperature, Wind Direction, Horizontal Wind Speed, and Barometric Pressure.

Other stations within the project vicinity present either incomplete or redundant data or were determined not to be representative of localized ambient air quality conditions present at the project site. Due to the type of equipment employed at each station, not every station is capable of recording the entire set of criteria pollutants previously identified in Table 3.4-4. Periodic audits are conducted to ensure calibration conformance in accordance with the EPA.

### 3.4.2.4 *Sensitive Receptors*

High concentrations of air pollutants pose health hazards for the general population, but particularly for the young, the elderly, and the sick. Typical health problems attributed to smog include respiratory ailments,

eye and throat irritations, headaches, coughing, and chest discomfort. Certain land uses are considered to be more sensitive to the effects of air pollution. Schools, hospitals, residences, and other facilities where people congregate, especially children, the elderly and infirm, are considered particularly sensitive to air pollutants. The proposed project site is surrounded by federal lands under the jurisdiction of the Bureau of Land Management immediately to the north, west and south. Agricultural lands are located to the east. These land uses are not developed or considered sensitive. As such, no sensitive receptors are in the project area.



SOURCE: CA Air Resources Board, 2010; ESRI, 2010; BRG Consulting, Inc., 2010

8/24/10

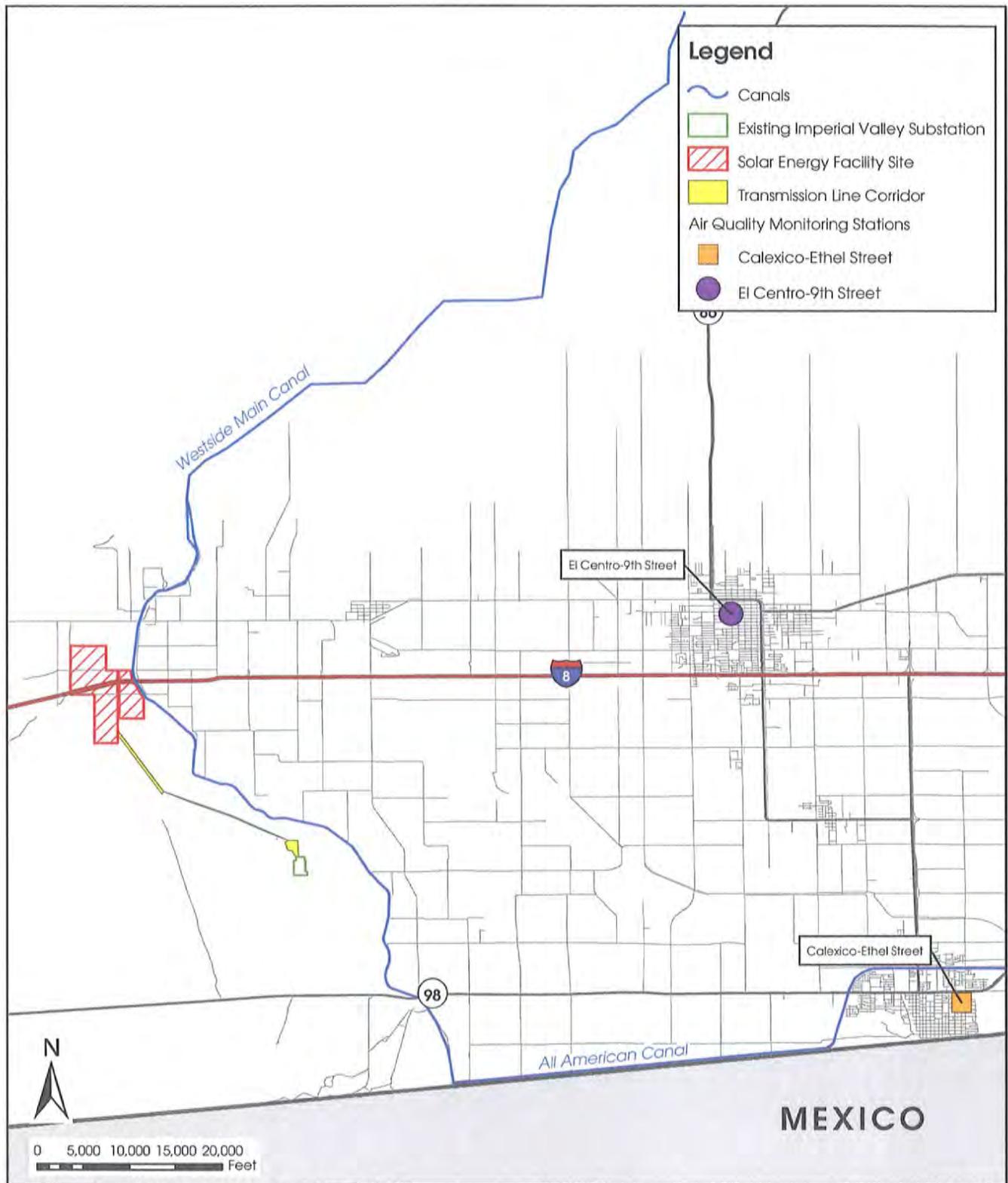


Imperial Solar Energy Center West

Air Pollution Control District Boundaries

FIGURE

3.4-1



SOURCE: ESRI, 2010; BRG Consulting, Inc., 2010

10/19/10



Imperial Solar Energy Center West

Air Quality Monitoring Station Locations

FIGURE  
3.4-2

## 3.5 Greenhouse Gas Emissions

### 3.5.1 Regulatory Framework

#### 3.5.1.1 *International and Federal*

In 1988, the United Nations and the World Meteorological Organization established the Intergovernmental Panel on Climate Change (IPCC) to assess “the scientific, technical and socio-economic information relevant to understanding the scientific basis of risk of human-induced climate change, its potential impacts, and options for adaptation and mitigation.” The most recent reports of the IPCC have emphasized the scientific consensus that real and measurable changes to the climate are occurring, that they are caused by human activity, and that significant adverse impacts on the environment, the economy, and human health and welfare are unavoidable.

The United States joined other countries around the world in signing the United Nations Framework Convention on Climate Change (UNFCCC). The UNFCCC was entered on March 21, 1994. Under the convention, governments gather and share information on greenhouse gas emissions (GHGs), national policies, and best practices; launch national strategies for addressing greenhouse gas emissions and adapting to expected impacts, including the provision of financial and technological support to developing countries; and cooperate in preparing for adaptation to the impacts of climate change.

The Kyoto Protocol is a treaty made under the UNFCCC. Countries can sign the treaty to demonstrate their commitment to reduce their emissions of greenhouse gases or engage in emissions trading. More than 160 countries, 55 percent of global emissions, are under the protocol. United States Vice President Al Gore symbolically signed the Protocol in 1998. However, in order for the Kyoto Protocol to be formally adopted, or ratified, it must be adopted by the U.S. Senate, which was not done by the Clinton administration. To date, the U.S. has not ratified the Kyoto Protocol.

In October 1993, President Clinton announced his Climate Change Action Plan, which had a goal to return greenhouse gas emissions to 1990 levels by the year 2000. This was to be accomplished through 50 initiatives that relied on innovative voluntary partnerships between the private sector and government aimed at producing cost-effective reductions in greenhouse gas emissions.

To date, the Environmental Protection Agency (EPA) has not regulated GHGs under the Clean Air Act; however, the U.S. Supreme Court in *Massachusetts v. EPA* (April 2, 2007) held that the EPA can, and should, consider regulating motor-vehicle GHG emissions. On June 30, 2009, the EPA granted California’s request for a waiver to directly limit GHG tailpipe emissions for new motor vehicles beginning with the current model year. On December 7, 2009, the EPA determined that emissions of GHGs contribute to air pollution that “endangers public health and welfare” within the meaning of the Clean Air Act. This action finalizes the EPA’s “endangerment determination” initially proposed on April 17, 2009, and now obligates the EPA to regulate GHG emissions from new motor vehicles. This finding sets the stage for the inevitable regulation

under the Clean Air Act of GHG emissions from a wide range of stationary and mobile sources unless Congress preempts such regulation by enacting climate change legislation.

On December 7, 2009, the EPA Administrator signed two distinct findings regarding GHG under Section 202(a) of the Federal Clean Air Act (CAA):

- **Endangerment Finding:** The Administrator finds that the current and projected concentrations of the six key well-mixed GHG (CO<sub>2</sub>, CH<sub>4</sub>, N<sub>2</sub>O, hydrofluorocarbons [HFCs], perfluorocarbons [PFCs], and SF<sub>6</sub>) in the atmosphere threaten the public health and welfare of current and future generations.
- **Cause or Contribute Finding:** The Administrator finds that the combined emissions of these well-mixed GHG from new motor vehicles and new motor vehicle engines contribute to the greenhouse gas pollution which threatens public health and welfare.

These findings do not themselves impose any requirements on industry or other entities. However, this action is a prerequisite to finalizing EPA's proposed GHG emission standards for light-duty vehicles, which were jointly proposed by EPA and the United States Department of Transportation National Highway Safety Administration of September 15, 2009.

The Council on Environmental Quality's (CEQ) "Draft NEPA Guidance on Consideration of the Effects of Climate Change and Greenhouse Gas Emissions" proposes that if a Proposed Action would be reasonably anticipated to cause direct emissions of 25,000 metric tons or more of CO<sub>2</sub>-equivalent GHG emissions on an annual basis, agencies should consider this an indicator that a quantitative and qualitative assessment may be meaningful to decision makers and the public. For long-term actions that have annual direct emissions of less than 25,000 metric tons of CO<sub>2</sub>-equivalent, CEQ encourages Federal agencies to consider whether the action's long-term emissions should receive similar analysis. CEQ does not propose this as an indicator of a threshold of significant effects, but rather as an indicator of a minimum level of GHG emissions that may warrant some description in the appropriate NEPA analysis for agency actions involving direct emissions of GHGs.

### 3.5.1.2 State

California Code of Regulations Title 24. Although not originally intended to reduce greenhouse gas emissions, California Code of Regulations Title 24 Part 6: California's Energy Efficiency Standards for Residential and Nonresidential Buildings were first established in 1978 in response to a legislative mandate to reduce California's energy consumption. The standards are updated periodically to allow consideration and possible incorporation of new energy efficiency technologies and methods. Energy efficient buildings require less electricity, natural gas, and other fuels. Electricity production from fossil fuels and on-site fuel combustion (typically for water heating) results in greenhouse gas emissions. Therefore, increased energy efficiency results in decreased greenhouse gas emissions. CARB's greenhouse gas inventory is based on 2006 Title 24 standards.

State Standards Addressing Vehicular Emissions. California Assembly Bill 1493 (Pavley) enacted on July 22, 2002, required CARB to develop and adopt regulations that reduce greenhouse gases emitted by passenger vehicles and light duty trucks. Regulations adopted by CARB will apply to 2009 and later model year vehicles. CARB estimates that the regulation will reduce climate change emissions from the light duty passenger vehicle fleet by an estimated 18 percent in 2020 and by 27 percent in 2030. The federal Corporate Average Fuel Economy (CAFE) standard determines the fuel efficiency of certain vehicle classes in the United States. In 2007, as part of the Energy and Security Act of 2007, CAFE standards were increased for new light-duty vehicles to 35 miles per gallon by 2020.

Executive Order S-01-07. Executive Order S-01-07 was enacted by the Governor on January 18, 2007. Essentially, the order mandates the following: 1) that a statewide goal be established to reduce the carbon intensity of California's transportation fuels by at least 10 percent by 2020; and 2) that a Low Carbon Fuel Standard ("LCFS") for transportation fuels be established for California. It is assumed that the effects of the LCFS would be a 10 percent reduction in GHG emissions from fuel use by 2020.

Executive Order S-3-05. Executive Order S-3-05, signed by Governor Schwarzenegger on June 1, 2005, calls for a reduction in GHG emissions to 1990 levels by 2020 and for an 80 percent reduction in GHG emissions by 2050. Executive Order S-3-05 also calls for the California EPA (CalEPA) to prepare biennial science reports on the potential impact of continued GCC on certain sectors of the California economy. The first of these reports, "Our Changing Climate: Assessing Risks to California," and its supporting document "Scenarios of Climate Change in California: An Overview" were published by the California Climate Change Center in 2006.

Assembly Bill 32, the California Global Warming Solutions Act of 2006. In September 2006, Governor Schwarzenegger signed California AB 32, the global warming bill, into law. AB 32 directs CARB to do the following:

- Make publicly available a list of discrete early action GHG emission reduction measures that can be implemented prior to the adoption of the statewide GHG limit and the measures required to achieve compliance with the statewide limit.
- Make publicly available a GHG inventory for the year 1990 and determine target levels for 2020.
- On or before January 1, 2010, adopt regulations to implement the early action GHG emission reduction measures.
- On or before January 1, 2011, adopt quantifiable, verifiable, and enforceable emission reduction measures by regulation that will achieve the statewide GHG emissions limit by 2020, to become operative on January 1, 2012, at the latest. The emission reduction measures may include direct emission reduction measures, alternative compliance mechanisms, and potential monetary and nonmonetary incentives that reduce GHG emissions from any sources or categories of sources that ARB finds necessary to achieve the statewide GHG emissions limit.
- Monitor compliance with and enforce any emission reduction measure adopted pursuant to AB 32.

CARB has estimated that the 1990 GHG emissions level was 427 MMT net CO<sub>2</sub>e. In 2004, the emissions were estimated at 480 MMT net CO<sub>2</sub>e. CARB estimates that a reduction of 173 MMT net CO<sub>2</sub>e emissions below business-as-usual would be required by 2020 to meet the 1990 levels. This amounts to a 15 percent reduction from today's levels, and a 30 percent reduction from projected business-as-usual levels in 2020.

In response to the requirements of AB 32, the CARB produced a list of 37 early actions for reducing GHG emissions in June 2007. The CARB expanded this list in October 2007 to 44 measures that have the potential to reduce GHG emissions by at least 42 million metric tons of CO<sub>2</sub> emissions by 2020, representing about 25% of the estimated reductions needed by 2020.

Senate Bill 97. Senate Bill 97, enacted in 2007, amends the CEQA statute to clearly establish that GHG emissions and the effects of GHG emissions are appropriate subjects for CEQA analysis. It directs OPR to develop draft CEQA guidelines "for the mitigation of greenhouse gas emissions or the effects of greenhouse gas emissions" by July 1, 2009, and directs the Resources Agency to certify and adopt the CEQA guidelines by January 1, 2010.

On December 30, 2009, the Natural Resources Agency adopted amendments to the CEQA Guidelines in the California Code of Regulations. The amendments went into effect on March 18, 2010, and are summarized below:

- Climate action plans and other greenhouse gas reduction plans can be used to determine whether a project has significant impacts, based upon its compliance with the plan.
- Local governments are encouraged to quantify the greenhouse gas emissions of proposed projects, noting that they have the freedom to select the models and methodologies that best meet their needs and circumstances. In addition, consideration of several qualitative factors may be used in the determination of significance, such as the extent to which the given project complies with state, regional, or local GHG reduction plans and policies. The Guidelines do not set or dictate specific thresholds of significance.
- When creating their own thresholds of significance, local governments may consider the thresholds of significance adopted or recommended by other public agencies, or recommended by experts.
- New amendments include guidelines for determining methods to mitigate the effects of greenhouse gas emissions in Appendix G of the CEQA Guidelines.
- The Guidelines are clear to state that "to qualify as mitigation, specific measures from an existing plan must be identified and incorporated into the project; general compliance with a plan, by itself, is not mitigation."
- The Guidelines promote the advantages of analyzing GHG impacts on an institutional, programmatic level, and therefore approve tiering of environmental analyses and highlights some benefits of such an approach.
- Environmental impact reports (EIRs) must specifically consider a project's energy use and energy efficiency potential, pursuant to Appendix F of the CEQA Guidelines.

Senate Bill 375. Senate Bill 375 requires that regions within the State which have a metropolitan planning organization must adopt a sustainable communities strategy as part of their regional transportation plans. The strategy must be designed to achieve certain goals for the reduction of GHG emissions. The bill finds that GHG from autos and light trucks can be substantially reduced by new vehicle technology, but even so, “it will be necessary to achieve significant additional greenhouse gas reductions from changed land use patterns and improved transportation. Without improved land use and transportation policy, California will not be able to achieve the goals of AB 32.” SB 375 provides that new CEQA provisions be enacted to encourage developers to submit applications and local governments to make land use decisions that will help the State achieve its goals under AB 32,” and that “current planning models and analytical techniques used for making transportation infrastructure decisions and for air quality planning should be able to assess the effects of policy choices, such as residential development patterns, expanded transit serve and accessibility, the walkability of communities, and the use of economic incentives and disincentives.”

Senate Bill 1078, Senate Bill 107, and Executive Order S-14-08. SB 1078 initially set a target of 20% of energy to be sold from renewable sources by the year 2017. The schedule for implementation of the RPS was accelerated in 2006 with the Governor’s signing of SB 107, which accelerated the 20% RPS goal from 2017 to 2010. On November 17, 2008, the Governor signed Executive Order S-14-08, which requires all retail sellers of electricity to serve 33 percent of their load with renewable energy by 2020.

Executive Order S-21-09. Executive Order S-21-09 was enacted by the Governor on September 15, 2009. Executive Order S-21-09 requires that the CARB, under its AB 32 authority, adopt a regulation by July 31, 2010 that sets a 33 percent renewable energy target as established in Executive Order S-14-08. Under Executive Order S-21-09, the CARB will work with the Public Utilities Commission and California Energy Commission to encourage the creation and use of renewable energy sources, and will regulate all California utilities. The CARB will also consult with the Independent System Operator and other load balancing authorities on the impacts on reliability, renewable integration requirements, and interactions with wholesale power markets in carrying out the provisions of the Executive Order. The order requires the CARB to establish highest priority for those resources that provide the greatest environmental benefits with the least environmental costs and impacts on public health.

### 3.5.1.3 *Local*

#### *County of Imperial*

Pursuant to the requirements of SB 97, the Resources Agency adopted amendments to the State CEQA Guidelines to provide regulatory guidance on the analysis and mitigation of GHG emissions in CEQA documents, while giving lead agencies the discretion to set quantitative or qualitative thresholds for the assessment and mitigation of GHG and GCC impacts. Formal CEQA thresholds for lead agencies must always be established through a public hearing process. Imperial County has not established formal quantitative or qualitative thresholds through a public rulemaking process, but CEQA permits the lead agency to establish a project-specific threshold of significance if backed by substantial evidence, until such time as a formal threshold is approved. These project-specific thresholds are provided in section 4.5 if this EIR/EA.

## 3.5.2 Affected Environment

Information in this section is summarized from the *Construction Greenhouse Gas/Global Warming Risk Assessment*, prepared by Investigative Science Engineers. (August 19, 2010). This document is provided as Appendix C2 on the attached CD of Technical Appendices found on the back cover of this EIR/EA.

### 3.5.2.1 Existing Site

The solar energy facility site consists of approximately 1,130 gross acres of privately owned, abandoned undeveloped agricultural land, in the unincorporated Ocotillo area of the County of Imperial, approximately eight miles west of the City of El Centro. The solar energy facility site was previously utilized for agricultural production and is currently vacant land. As such, there are currently no man-made sources of GHGs on the solar energy facility site. As such there are no existing “point source” GHG emissions at the site.

The proposed transmission corridor is located on desert lands under the jurisdiction of the BLM. The site is currently undeveloped and does not generate greenhouse gas emissions. There are currently no man-made sources of GHGs on the transmission line corridor site. As such there are no existing “point source” GHG emissions at the site.

### 3.5.2.2 Global Climate Change

GCC is a change in the average weather of the earth that is measured by temperature, wind patterns, precipitation, and storms over a long period of time. The baseline, against which these changes are measured originates in historical records identifying temperature changes that have occurred in the past, such as during previous ice ages. The global climate is continuously changing, as evidenced by repeated episodes of substantial warming and cooling documented in the geologic record. The rate of change has typically been incremental, with warming or cooling trends occurring over the course of thousands of years. The past 10,000 years have been marked by a period of incremental warming, as glaciers have steadily retreated across the globe. However, scientists have observed an unprecedented acceleration in the rate of warming during the past 150 years. GCC is a documented effect. Although the degree to which the change is caused by anthropogenic (man-made) sources is still under study, the increase in warming has coincided with the global industrial revolution, which has seen the widespread reduction of forests to accommodate urban centers, agriculture, and the use of fossil fuels – primarily the burning of coal, oil, and natural gas for energy. The majority of scientists agree that anthropogenic sources are a main, if not primary, contributor to the GCC warming.

### 3.5.2.3 Greenhouse Gases

Gases that absorb and re-emit infrared radiation in the atmosphere are called greenhouse gases (GHG), in reference to the fact that greenhouses retain heat. Common GHGs include carbon dioxide (CO<sub>2</sub>), water vapor (H<sub>2</sub>O), methane (CH<sub>4</sub>), nitrous oxide (N<sub>2</sub>O), fluorinated gases, and ozone (O<sub>3</sub>). Of these gases, CO<sub>2</sub> and CH<sub>4</sub> are emitted in the greatest quantities from human activities. Emissions of CO<sub>2</sub> are largely by-products of fossil fuel combustion, whereas CH<sub>4</sub> results from off-gassing associates with agricultural practices and landfills. Man-made GHGs, many of which have greater heat-absorption potential than

CO<sub>2</sub>, include fluorinated gases such as hydrofluorocarbons (HFCs), perfluorocarbons (PFCs), and sulfur hexafluoride (SF<sub>6</sub>).

The accumulation of GHG in the atmosphere regulates Earth's temperature. Without the natural heat trapping effect of GHG, Earth's surface would be about 34° C cooler. However, it is believed that emissions from human activities, particularly the consumption of fossil fuels for electricity production and transportation, have elevated the concentration of these gases in the atmosphere beyond the level of naturally occurring concentrations. A detailed discussion of the primary GHGs of concern and the effects of GCC on the environment is provided in the Greenhouse Gas Study (Appendix C2 of this EIR/EA), and in Section 4.5 of this EIR/EA.

### 3.5.2.4 Sources and Global Warming Potentials of Greenhouse Gases

The State of California GHG Inventory performed by the California Air Resources Board (CARB), compiled statewide anthropogenic GHG emissions and sinks. It includes estimates for CO<sub>2</sub>, CH<sub>4</sub>, N<sub>2</sub>O, SF<sub>6</sub>, HFCs, and PFCs. The current inventory covers the years 1990 to 2004, and is summarized in Table 3.5-1. Data sources used to calculate this GHG inventory include California and federal agencies, international organizations, and industry associations. The calculation methodologies are consistent with guidance from the Intergovernmental Panel on Climate Change (IPCC). The 1990 emissions level is the sum total of sources and sinks from all sectors and categories in the inventory. The inventory is divided into seven broad sectors and categories in the inventory. These sectors include: agriculture, commercial; electricity generation; forestry; industrial; residential; and transportation. To date, no GHG inventory has been prepared for Imperial County.

TABLE 3.5-1  
State of California GHG Emissions by Sector

Sector	Total 1990 Emissions (MMTCO <sub>2</sub> e)	Percent of Total 1990 Emissions	Total 2004 Emissions (MMTCO <sub>2</sub> e)	Percent of Total 2004 Emissions
Agriculture	23.4	5%	27.9	6%
Commercial	14.4	3%	12.8	3%
Electricity Generation	110.6	26%	119.8	25%
Forestry (excluding sinks)	0.2	<1%	0.2	<1%
Industrial	103.0	24%	96.2	20%
Residential	29.7	7%	29.1	6%
Transportation	150.7	35%	182.4	38%
Forestry Sinks	(6.7)		(4.7)	

Source: CARB, 2010.

When accounting for GHGs, all types of GHG emissions are expressed in terms of CO<sub>2</sub> equivalents (CO<sub>2</sub>e) and are typically quantified in metric tons (MT) or millions of metric tons (MMT). GHGs have varying global warming potential (GWP). The GWP is the potential of a gas or aerosol to trap heat in the atmosphere; it is the "cumulative radiative forcing effect of a gas over a specified time horizon resulting from the emission of

a unit mass of gas relative to a reference gas." The reference gas for GWP is CO<sub>2</sub>; therefore, CO<sub>2</sub> has a GWP of 1. The other main greenhouse gases that have been attributed to human activity include CH<sub>4</sub>, which has a GWP of 21, and N<sub>2</sub>O, which has a GWP of 310. Table 3.5-2 presents the GWP and atmospheric lifetimes of common GHGs.

**TABLE 3.5-2**  
**Global Warming Potentials and Atmospheric Lifetimes of GHGs**

GHG	Formula	100-Year Global Warming Potential	Atmospheric Lifetime (Years)
Carbon Dioxide	CO <sub>2</sub>	1	Variable
Methane	CH <sub>4</sub>	21	12±3
Nitrous Oxide	N <sub>2</sub> O	310	120
Sulfur Hexafluoride	SF <sub>6</sub>	23,900	3,200

Source: CARB, 2010.

Human-caused sources of CO<sub>2</sub> include combustion of fossil fuels (coal, oil, natural gas, gasoline and wood). Data from ice cores indicate that CO<sub>2</sub> concentrations remained steady prior to the current period for approximately 10,000 years. Concentrations of CO<sub>2</sub> have increased in the atmosphere since the industrial revolution.

CH<sub>4</sub> is the main component of natural gas and also arises naturally from anaerobic decay of organic matter. Human-caused sources of natural gas include landfills, fermentation of manure and cattle farming. Human-caused sources of N<sub>2</sub>O include combustion of fossil fuels and industrial processes such as nylon production and production of nitric acid (SRA, 2009).

Other GHGs are present in trace amounts in the atmosphere and are generated from various industrial or other uses.

The sources of GHG emissions, GWP, and atmospheric lifetime of GHGs are all important variables to be considered in the process of calculating CO<sub>2</sub>e for discretionary land use projects that require a climate change analysis.

### 3.5.2.5 Greenhouse Gases and Electricity Generation

The generation of electricity can produce GHG with the criteria air pollutants that have been traditionally regulated under the Federal and State CAAs. For fossil fuel-fired power plants, the GHG emissions include primarily CO<sub>2</sub>, with much smaller amounts of N<sub>2</sub>O and CH<sub>4</sub> (often from incomplete combustion of natural gas). For solar energy generation projects, the stationary source GHG emissions are much smaller than fossil fuel-fired power plants, but the associated maintenance vehicle emissions are the same. Other sources of GHG emissions include SF<sub>6</sub> from high voltage equipment and HFCs and PFCs from refrigeration/chiller equipment. GHG emissions from the electricity sector are dominated by CO<sub>2</sub> emissions from carbon-based fuels; other sources of GHG emissions are small and also are more likely to be easily controlled or reused or recycled, but are nevertheless documented in this EIR/EA as some compounds have very high global warming potentials.

As California moves towards an increased reliance on renewable energy by implementing Renewable Portfolio Standard (RPS), non-renewable energy resources may be curtailed or displaced as shown in Table 3.5-3. These potential reductions in non-renewable energy, shown in Table 3.5-4, could be as much as 36,000 GWh. These assumptions are conservative in that the forecasted growth in electricity retail sales assumes that the impacts of planned increases in expenditures on (uncommitted) energy efficiency are already embodied in the current retail sales forecast (CEC, 2009). If, for example, forecasted retail sales in 2020 were lowered by 10,000 GWh due to the success of increased energy efficiency expenditures, non-renewable energy needs fall by an additional 8,000 to 6,700 GWh/year, depending on the RPS level, totaling as much as 45,000 GWh per year of reduced non-renewable energy, depending on the RPS assumed as shown in Table 3.5-4.

**TABLE 3.5-3**  
**Estimated Changes in Nonrenewable Energy Potentially Needed**  
**to Meet California Loads, 2008-2020**

California Electricity Supply	Annual GWh
Statewide Retail Sales, 2008, estimated <sup>1</sup>	265,185
Statewide Retail Sales, 2020, forecast <sup>1</sup>	308,070
Growth in Retail Sales, 2008-2020	42,885
Growth in Net Energy for Load <sup>2</sup>	46,316

Notes: 1 = Not including 8% transmission and distribution losses.; 2 = Based on 8% transmission and distribution losses, or 42,885 GWh x 1.08 = 46,316 GWh.; GWH = gigawatt hours

Source: BLM, 2010.

**TABLE 3.5-4**  
**Changes in Nonrenewable Energy, 2008-2020**

California Renewable Electricity	GWh @ 20% RPS	GWh @ 33% RPS
Statewide Retail Sales, 2008, estimated <sup>1</sup>	61,614	101,663
Statewide Retail Sales, 2020, forecast <sup>1</sup>	29,174	29,174
Growth in Retail Sales, 2008-2020	32,440	72,489
Growth in Net Energy for Load <sup>2</sup>	13,876	(-36,173)

Notes: 1 = Renewable standards are calculated on retail sales and not on total generation, which accounts for 8% transmission and distribution losses; 2 = Based on net energy (including 8% transmission and distribution losses), not on retail sales; GWH = gigawatt hours; RPS = Renewables Portfolio Standard.

Source: BLM, 2010.

#### *The Role of Solar Projects in Retirements/Replacements*

Solar power production projects are capable of providing renewable generation energy to replace resources that are or will likely be precluded from serving California loads. State policies, including GHG goals, are discouraging or prohibiting new contracts and new investments in high GHG-emitting facilities such as coal-fired generation, generation that relies on water for once-through cooling, and aging power plants. Some of the existing plants that are likely to require substantial capital investments to continue operation in light of these policies may be unlikely to undertake the investments and will retire or be replaced.

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## 3.6 Geology/Soils and Mineral Resources

### 3.6.1 Regulatory Framework

#### 3.6.1.1 *Federal*

##### *Federal Land Policy and Management Act (FLPMA)*

This Act provides the mandate to the BLM for the management of public lands and resources under its stewardship under the principles of multiple use, sustained yield, and maintenance of environmental quality.

#### 3.6.1.2 *State*

##### *Alquist-Priolo Earthquake Fault Zoning Act (1972)*

The Alquist-Priolo Earthquake Fault Zoning prohibits the location of most structures for human occupancy across the traces of active faults. The State Geologist (Chief of the California Division of Mine and Geology) is required to identify “earthquake fault zones” along known active faults in California. Counties and cities must withhold development permits for human occupancy projects within these zones unless geologic studies demonstrate that there would be no problems.

##### *California Building Code*

California has adopted the 2007 statewide, mandatory codes based on the International Code Council’s (ICC) Uniform codes. Among other elements, Chapter 16 of this code dictates the design and construction standards applicable to resist seismic shaking on structures.

##### *Surface Mining and Reclamation Act*

Part of the purpose of the act is to classify mineral resources in the State and to transmit the information to local governments, which regulate land use in each region of the State. Local governments are responsible for designating lands that contain regionally significant mineral resources in the local General Plans to assure resource conservation in areas of intensive competing land uses. The law has resulted in the preparation of Mineral Land Classification Maps delineating Mineral Resource Zones (MRZ) 1 through 4 for aggregate resources (sand, gravel, and stone).

#### 3.6.1.3 *Local*

##### *County of Imperial General Plan*

The Seismic and Public Safety Element of the County of Imperial General Plan contains goals and policies that will minimize the risks associated with natural and human-made hazards including seismic/geological hazards, flood hazards, and Imperial Irrigation District Lifelines.

The County of Imperial General Plan contains specific policies related to geology, soils, and seismicity. Table 3.6-1 analyzes the consistency of the project with the applicable policies relating to seismic hazards and soil conditions in the County of Imperial General Plan.

**TABLE 3.6-1**  
**Project Consistency with Applicable General Plan Seismic**  
**and Public Safety Policies**

General Plan Policies	Consistency with General Plan	Analysis
1) Implement codified ordinances and procedures which require the review and restriction of land use due to possible natural hazards.	Yes	<p>Division 5 of the County Land Use Ordinance has established procedures and standards for development within earthquake fault zones. Per County regulations, construction of buildings intended for human occupancy which are located across the trace of an active fault are prohibited. An exception exists when such buildings located near the fault or within a designated Special Studies Zone are demonstrated through a geotechnical analysis and report not to expose a person to undue hazard created by the construction.</p> <p>Since the project site is located in a seismically active area, all proposed structures are required to be designed in accordance with the California Building Code (CBC) for near source factors derived from a Design Basis Earthquake (DBE). In addition, appropriate mitigation measures have been incorporated into the EIR/EA to reduce risks associated with seismic hazards.</p> <p>A geotechnical report has been prepared by Landmark Consultants for the Proposed Action, which includes safety considerations in land use planning. The geotechnical report has been referenced in this environmental document, and the report's recommended measures to mitigate potential geologic or seismic hazards that may be associated with the Proposed Action have been incorporated into this EIR.</p>
2) Monitor, evaluate, and analyze existing seismic and geological data as it pertains to Imperial County to determine future regulations and programs.		
3) Implement the geologic hazards section of the County's Codified Ordinances pursuant to the requirements of the Alquist-Priolo Geologic Hazards Zone Act.		
4) Ensure that no structure for human occupancy, other than one-story wood frame structures, shall be permitted within fifty feet of an active fault trace as designated on maps compiled by the State Geologist under the Alquist-Priolo Geologic Hazards Zone Act.		
5) The County should require suppliers of all existing utilities which cross active faults to file with the County an operation plan describing the probable effects of failures at the fault and the various emergency facilities and procedures which exist to assure that failure does not threaten public safety.		
6) Ensure that proposed highway construction which falls within an Alquist-Priolo Act Special Studies Zone shall be reviewed to ensure that grade-separated interchange structures are not located on or near an active fault.		
7) Periodically update maps of existing faults, slide areas, and other geographically unstable areas in the unincorporated area of the County.		
8) Support the safety awareness efforts of the Office of Emergency Services of Imperial County and other agencies through public information and educational activities.		
9) Continue to implement the Alquist-Priolo requirements in designated special study zones in the Imperial County Ordinance.		

Source: County of Imperial General Plan, Seismic and Public Safety Element, 1993.

While this EIR/EA analyzes the project's consistency with the General Plan pursuant to CEQA Guidelines Section 151250, the Imperial County Board of Supervisors ultimately determines consistency with the General Plan.

The Conservation and Open Space Element of the County of Imperial General Plan contains a goal and objectives to preserve mineral resources in the County.

## 3.6.2 Affected Environment

Information contained in this section is summarized from the *Geotechnical Investigation Report, Imperial Solar Energy Center West* prepared by Landmark Consultants, Inc. (LCI) (May 2010). This document is provided on the attached CD of Technical Appendices as Appendix D of this EIR/EA.

### 3.6.2.1 Geology

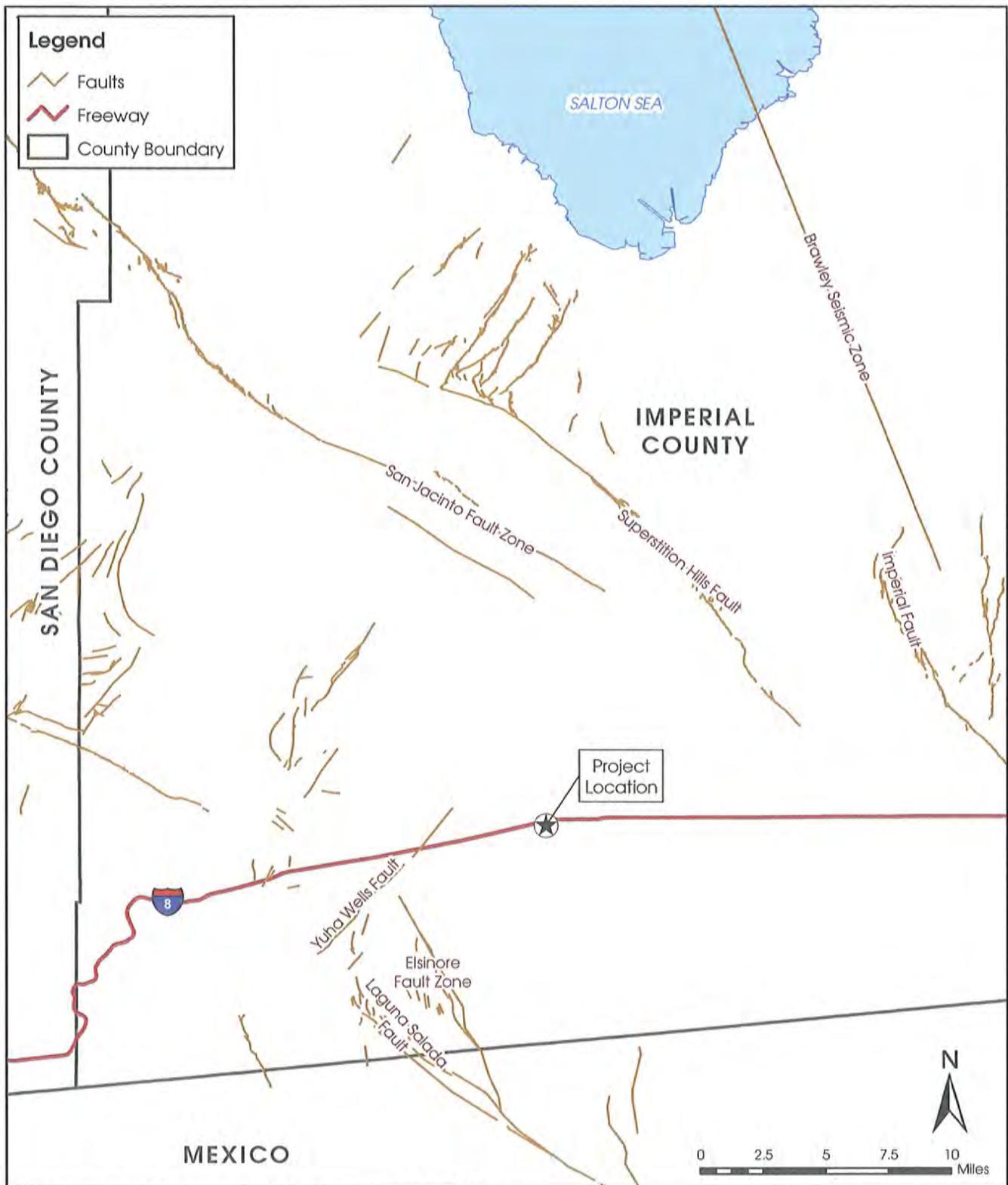
The project site (which includes the solar energy facility and transmission corridor) is located in the Imperial Valley portion of the Salton Trough physiographic province of Southern California. The Salton Trough is a topographic and geologic structural depression resulting from large scale regional faulting. The trough represents the northward extension of the Gulf of California, containing both marine and non-marine sediments since the Miocene Epoch (approximately 5 to 24 million years ago). The project site and surrounding Imperial Valley is directly underlain by Late Pleistocene to Holocene Cahuilla Lake sediments, which consist of interbedded lenticular and tabular silt, sand, and clay. Older deposits consist of Miocene to Pleistocene non-marine and marine sediments deposited during intrusions of the Gulf of California. Basement rock consisting of Mesozoic granite and Paleozoic metamorphic rocks are estimated to exist at depths between 15,000 to 20,000 feet near the center of the basin.

### 3.6.2.2 Seismicity

As is common in most of Southern California, the project site is located within a seismically active region. There are a number of faults considered active in Southern California. These include, but are not limited to the Imperial Valley faults and faults in the San Andreas Fault system, the San Jacinto Fault system, and the Elsinore Fault system. No known active fault or potentially active faults are known to exist on, or in the immediate vicinity of the project site. The closest mapped active faults in the region include: the Laguna Salada fault located approximately 6.5 miles to the southwest; the Superstition Hills fault located approximately 10 miles to the northeast; and the Imperial Fault located approximately 16 miles to the northeast. Figure 3.6-1 depicts the location of regional active faults. Potential hazards that occur from seismic activities include ground shaking, surface rupture, liquefaction, and landslides.

#### A. Ground Shaking

Due to the site's close proximity to active faults, including but not limited to the Imperial, Laguna Salada, and Superstition Hills Faults, one of the seismic hazards most likely to impact the project site is ground shaking resulting from an earthquake on a major active fault. The amount of ground shaking that an area may be subject to during an earthquake is related to the proximity of the area to the fault, the depth of focus, location of the epicenter and the size (magnitude) of the earthquake. Soil type also plays a role in the intensity of shaking. Bedrock, or other dense or consolidated materials are less prone to intense ground shaking than soils such as alluvium.



SOURCE: USGS, 2005; ESRI, 2010; BRG Consulting, Inc., 2010

8/10/10



Imperial Solar Energy Center West

Regional Fault Map

FIGURE

3.6-1

### B. Surface Rupture

Surface rupture occurs when movement on a fault deep within the earth breaks through to the surface. Rupture almost always follows pre-existing fault strands and may occur suddenly during an earthquake or slowly in the form of fault creep. Surface rupture represents a primary or direct potential hazard to structures built on an active fault zone. However, the project site does not lie within a State of California Alquist-Priolo Earthquake Fault Zone, which would be more prone to surface rupture.

### C. Liquefaction

Liquefaction of soils can be caused by strong vibratory motion due to earthquakes in soils that have cohesionless characteristics. Liquefaction occurs primarily in saturated, loose, fine- to medium-grained sands, and most commonly occurs in areas where the groundwater table is less than 10 to 30 feet below the ground surface. When these sediments are shaken, a sudden increase in pore water pressure causes the soils to lose strength and behave as a liquid.

Four conditions are generally required for liquefaction to occur: 1) the soil must be saturated (relatively shallow groundwater); 2) the soil must be loosely packed (low to medium relative density); 3) the soil must be relatively cohesionless (not clayey); and, 4) groundshaking of sufficient intensity must occur to function as a trigger mechanism. All these conditions exist at some degree at the project site.

#### *Groundwater*

Groundwater was encountered approximately 15 to 49 feet during the time of exploration. Groundwater levels are shallower along the east side of the solar facility portion of the project site adjacent to the West Side Main Canal (approximately 8 to 10 feet below ground surface). Groundwater levels may fluctuate with precipitation, irrigation of adjacent properties, drainage, and site grading. The primary constraint related to the presence of groundwater is the potential for liquefaction.

### D. Landslides

Landsliding is caused by slopes becoming unstable and collapsing. Landsliding or slope instability may be caused by natural factors such as fractured or weak bedrock, heavy rainfall, erosion, earthquake activity, and fire, as well as by human alteration of topography and water content. The hazard of landsliding is unlikely due to the regional planar topography of the project site. The project site is relatively flat with no steep topography. Furthermore, no ancient landslides are shown on geologic maps of the region and no indications of landslides were observed during the site investigation conducted by LCI.

### 3.6.2.3 Soils

A subsurface investigation was performed by LCI in 2010. This investigation included drilling 15 borings throughout the solar facility site and laboratory testing and analysis. Soil tests included plasticity index, particle size analysis, unit dry densities and moisture contents, direct shear, unconfined compression, and chemical analysis. Surface soils on the site consist dominantly of silty sands with interbedded silts and clays in the northwestern portion of the site and interbedded clays and sands in the southeastern 300 acres of the site.

#### A. Expansive Soils

Expansive soils are primarily comprised of clays, which increase in volume when water is absorbed and shrink when dry. Expansive soils are of concern because building foundations, concrete flatwork, and asphaltic concrete pavements may be prone to the potential swelling forces and reduction in soil strength. Based on the geotechnical investigation by LCI, the southeastern 300 acres of the solar facility site is underlain by clays of high to very high expansion potential. The onsite near surface soils vary in their potential for expansion. LCI reported Expansion Index (EI) values ranging from 100 (high) to 160 (very high).

#### 3.6.2.4 *Differential Settlement*

Differential settlement refers to a situation in which the slab-on-ground foundation does not settle uniformly. When differential settlement occurs, some portions of the foundation settle more than other portions. Differential settlement in the project area can be due to seismically induced liquefaction.

#### 3.6.2.5 *Mineral Resources*

The project site was previously utilized for agricultural production. No known mineral resources occur within the project site and the project site does not contain mapped mineral resources (USGS, 1983).

## 3.7 Cultural Resources

### 3.7.1 Regulatory Framework

#### 3.7.1.1 *Federal*

National Environmental Policy Act (NEPA). NEPA establishes national policy for the protection and enhancement of the environment. Part of the function of the federal government in protecting the environment is to “preserve important historic, cultural, and natural aspects of our national heritage.” Cultural resources need not be determined eligible for the National Register of Historic Places as in the National Historic Preservation Act (NHPA) of 1966 (as amended) to receive consideration under NEPA. NEPA is implemented by regulations of the Council on Environmental Quality, 40 Code of Federal Regulations [CFR] 1500–1508. NEPA provides for public participation in the consideration of cultural resources issues, among others, during agency decision-making.

National Historic Preservation Act (NHPA). Federal regulations (36 CFR Part 800.2) define historic properties as “any prehistoric or historic district, site, building, structure, or object included, or eligible for inclusion in, in the National Register of Historic Places (NRHP).” Section 106 of the NHPA (Public Law 89-665; 80 Stat 915; USC 470, as amended) requires a federal agency with jurisdiction over a project to take into account the effect of the project on properties included in or eligible for the NRHP, and to afford the Advisory Council on Historic Preservation (ACHP) a reasonable opportunity to comment. The term “cultural resource” is used to denote a historic or prehistoric district, site, building, structure, or object, regardless of whether it is eligible for the NRHP.

Native American Graves Protection and Repatriation Act (1990); Title 25, United States Code (USC) Section 3001, et seq. The statute defines “cultural items,” “sacred objects,” and “objects of cultural patrimony;” establishes an ownership hierarchy; provides for review; allows excavation of human remains, but stipulates return of the remains according to ownership; sets penalties; calls for inventories; and provides for the return of specified cultural items.

#### 3.7.1.2 *State*

State Office of Historic Preservation (OHP). The OHP was established in response to the NHPA of 1966 to administer cultural resource programs established by federal and state law.

Section 15064.5 of the State CEQA Guidelines also requires that Native American concerns and the concerns of other interested persons and corporate entities, including but not limited to museums, historical commissions, associations, and societies be solicited as part of the process of cultural resources inventory. In addition, California law protects Native American burials, skeletal remains, and associated grave goods regardless of their antiquity and provides for the sensitive treatment and disposition of those remains (Health and Safety Code [HSC] Section 7050.5, PRC Sections 5097.94 et seq.).

AB 4239. Established the Native American Heritage Commission (NAHC) as the primary government agency responsible for identifying and cataloging Native American cultural resources. The bill authorized the Commission to act in order to prevent damage to and ensure Native American access to sacred sites and authorized the Commission to prepare an inventory of Native American sacred sites located on public lands.

Public Resources Code 5097.97. No public agency, and no private party using or occupying public property or operating on public property, under a public license, permit, grant, lease, or contract made on or after July 1, 1977, shall in any manner whatsoever interfere with the free expression or exercise of Native American religion as provided in the *United States Constitution* and the *California Constitution*; nor shall any such agency or party cause severe or irreparable damage to any Native American sanctified cemetery, place of worship, religious or ceremonial site, or sacred shrine located on public property, except on a clear and convincing showing that the public interest and necessity so require.

Public Resources Code 5097.98 (b) and (e). Require a landowner on whose property Native American human remains are found to limit further development activity in the vicinity until he/she confers with the NAHC-identified Most Likely Descendants (MLDs) to consider treatment options. In the absence of MLDs or of a treatment acceptable to all parties, the landowner is required to reenter the remains elsewhere on the property in a location not subject to further disturbance.

California Health and Safety Code, Section 7050.5. This code makes it a misdemeanor to disturb or remove human remains found outside a cemetery. This code also requires a project owner to halt construction if human remains are discovered and to contact the county coroner.

### 3.7.1.3 Local

Imperial County General Plan. *The Imperial County General Plan (General Plan)* provides goals, objectives, and policies for the identification and protection of significant cultural resources. The Open Space Element of the *General Plan* includes goals, objectives, and policies for the protection of cultural resources and scientific sites that emphasize identification, documentation, and protection of cultural resources. While the Land Use section (Section 4.2) of this EIR/EA analyzes the project's consistency with the *General Plan* pursuant to State CEQA Guidelines Section 15125 (d), the Imperial County Board of Supervisors and Planning Commission ultimately determine the project's consistency with the *General Plan*.

## 3.7.2 Affected Environment

Information contained in this section is summarized from the *Cultural Resources Survey for the Imperial Valley West Solar Project* prepared by RECON Environmental, Inc. (August 2010).

### 3.7.2.1 Area of Potential Effect (APE)

CSOLAR is proposing a 1,130 acres solar site and 230-kV overhead transmission line with approximately 14 acres of ground disturbance (Proposed Action Transmission Line; IVW-2, IVW-2B) that would connect CSOLAR's photovoltaic (PV) solar energy facility on private land with the Imperial Valley Substation

(Substation). The proposed transmission line would be located on Bureau of Land Management (BLM) land. The transmission corridor (120-foot-wide right-of-way [ROW]) would run from the north side of Substation to connect to the southeast corner of the proposed solar energy. In addition to the Proposed Action for the transmission corridor alignment, CSOLAR is also proposing two alternative transmission corridor alignments and one reduced solar energy site alternative. The Alternative 1-Alternative Transmission Line Corridor transmission line with approximately 14 acres of ground disturbance would include the solar site and the IVW-2 and IVW-2A transmission corridor. Alternative 2-Alternative Transmission Line Corridor would include the solar site, and a transmission line (IVW-1) with approximately 14 acres of ground disturbance that would run parallel to the Southwest Powerlink and then connect to the the Substation. The ROW requirements and transmission construction for the alternatives would be similar to the Proposed Action, described above. Alternative 3-Reduced Solar Energy Facility Site would include transmission corridor IVW-2 and IVW-2B and a reduced solar site of approximately 1,122 acres. Alternative 4 is the project No Action/No Project Alternative. Wide survey areas were defined along each potential gentle route in order to provide a detailed understanding of potential effects. In total 1745 acres were surveyed. For the purposes of analysis the APE associated with the project components (solar energy facility, access roads, and tower locations) was determined to be co-terminus with the survey area.

The 1,745-acre survey area included all of the project components and alternatives which comprise the APE. These components are listed as follows:

- R-1 IV West Solar Energy Facility (1,130 acres)
- IVW-2—Transmission Line 300-foot corridor (55 acres)
- IVW-2—Connection area northwest of existing Substation (39 acres)
- IVW-2B Transmission Line 120-foot corridor (32 acres)
- IVW-2A Alternative 1-Alternative Transmission Line 300-foot corridor (99 acres)
- IVW-1 Alternative2-Alternative Transmission Line 500-foot corridor (362 acres)
- Additional survey area beyond the corridors and buffers (28 acres)

### 3.7.2.2 *Cultural Setting*

The project area is in the West Mesa of the Yuha Desert. The Yuha Desert is an area of extremely low precipitation and high temperatures. Summer highs often reach 120 degrees Fahrenheit, while winters are mild with little or no freezing at lower elevations (Jaeger 1965:39). The relic shoreline or 40-foot contour of the ancient Lake Cahuilla runs south and west of the project footprint. Lake Cahuilla was a freshwater lake that was filled by the Colorado River between 25,000 and 45,000 years ago during the late Pleistocene and then again during the late Holocene. There were numerous Lake Cahuilla filling and desiccation cycles during the late Holocene; however, the number of lakestands and their dates remain problematic (Schaefer 1994a; Waters 1980, 1983; Wilke 1978). These lakestands were significant water sources for prehistoric peoples. The Lake Cahuilla shoreline has been associated with extensive prehistoric use and occupation.

The prehistory of Imperial County, California, may be divided into four major temporal periods: Pre-projectile, Paleoamerican, Archaic, and Late Prehistoric. These time periods have regional expression through various regional archaeological complexes or archaeological cultures.

Pre-projectile Period (prior to 12,000 years Before Present [BP]). A Pre-projectile Period is posited by some researchers for the greater southwestern United States. This time period is represented by the Malpais Complex. The term Malpais was first coined by Malcolm Rogers to refer to very heavily patinated and weathered artifacts that he reasoned were quite old. Rogers later dropped the term and reclassified these materials as San Dieguito I (Rogers 1939). The term Malpais was later resurrected by Julian Hayden to refer to assemblages of very heavily varnished choppers, scrapers, and other core-based tools typically found on old desert pavement areas. Malpais materials are posited to predate the San Dieguito materials, but obtaining radiocarbon or other absolute dates for these materials has proven elusive (e.g., Begole 1981; Childers 1980; Davis et al. 1980; Hayden 1976). Malpais sites are characterized by “bare circles” (i.e., cleared circles or house remains) that have been cleared from volcanic landscapes. Malpais sites are located above drainages on flat, rolling terrain and also a short distance up the side of a slope. Trails are a common feature at these sites (California State Parks 2005). Other researchers are quite skeptical of this posited time period (e.g., Schaefer 1994a). The Yuha Burial Site and the Yuha Pinto Wash Site, both located in the Yuha Desert south of the project, are two controversially dated sites (Moratto 1984).

Paleoamerican Period (12,000 BP to about 8,000 BP). The earliest part of the Paleoamerican Period in the region is represented by the Fluted Point Tradition. Fluted points have been well documented and dated for the Rocky Mountain and Great Plains areas (Haurly 1975; Hester 1972; Jennings 1978; McGuire and Schiffer 1982). In these regions, they are often associated with big game kill sites and are interpreted to reflect a Big Game Hunting Tradition. In the Great Basin and California, however, their dating is more problematic. They are typically found along the shorelines of Pleistocene *playas*, along fossil streams, and in passes connecting such places (Fredrickson 1973; Riddell and Olsen 1969). Some researchers suggest that this reflects a lacustrine or riparian adaptation ancestral to the Western Pluvial Lakes Tradition or San Dieguito–Lake Mojave Complex that developed after about 12,000 Before Present (BP) (Moratto 1984).

The San Dieguito–Lake Mojave Complex is thought to have existed approximately 10,000 to 7,000 years ago during a time of greater rainfall than the present in southeastern California (Warren and Crabtree 1986). The assemblage consists of heavy percussion, core, and flake-based tools: domed and keeled choppers, planes, and scrapers. One also finds light-percussion flaked spokeshaves, flaked-stone crescentics, and leaf-shaped projectile points. In the Mojave Desert, one also finds the distinctive Lake Mojave- and Silver Lake-stemmed projectile points. Fluted points are also occasionally found on San Dieguito–Lake Mojave surface sites (Moratto 1984). Milling equipment is apparently rare or absent (Warren and Crabtree 1986:184). Subsistence is generally thought to have been focused on highly ranked resources such as large mammals. This subsistence strategy may have encouraged a pattern of relatively high residential mobility. Some cleared circles, trails, and geoglyphs in the Colorado Desert have been tentatively included in the San Dieguito–Lake Mojave Complex. Temporal placement of these sites is based on degree of embeddedness in desert pavements and patination, a dating method that has not been proven reliable (Hayden 1976; McGuire and Schiffer 1982; Rogers 1939).

Archaic Period (7,000 to 1,500 BP). The early Archaic Period is represented by the Pinto Complex (7,000 to 4,000 BP) in the Colorado Desert. There is an apparent shift to a more generalized economy and a gradually increased emphasis on the exploitation of plant resources. The ground stone artifacts associated with this complex are typically thin slabs with smooth, highly polished surfaces, not the basin metates and manos typical of later times. Rogers (1939: 52-53) argued that the thin, polished “slab metates” were not milling stones, but rather were used to process fibrous leaves or skins (Susia 1964; Wallace 1962; Warren 1984). Projectile points consist of the distinctive Pinto Series atlatl points made by hard hammer percussion technique. The assemblage also includes scrapers, knives, scraper-planes, and choppers. The mixed core-based tool assemblage of the Pinto Complex may indicate a range of adaptations to a more diversified set of plant and animal resources brought about by a generalized desiccating trend in the West, punctuated by occasional, more mesic times. The early component at the Indian Hill Rockshelter in Anza-Borrego Desert State Park, approximately 22 miles west of the project area, has been dated to this period. In general, archaeological sites dating to this period are rare in the Colorado Desert (Cleland et al. 2003).

According to Schaefer (1994a), Indian Hill Rockshelter (CA-SDI-2537), located in the eastern foothills of the Jacumba Mountains, is the only well-documented site in the Colorado Desert of this period. A radiocarbon date of 4070±100 years BP was obtained from a burial. This site contained rock-lined features, Elko points, core tools, hammerstones, and manos reused as cooking stones and in hearths, brown ware and buff ware ceramics, ceramic pipes, and shell beads (MacDonald 1992). The ceramics were found in the upper levels of the deposit and date to a later site component. MacDonald (1992) suggests that Indian Hill Rockshelter was a multi-component site used as a food storage facility with numerous rock-lined features, occupied during the winter and spring.

The following the Pinto Complex is the Gypsum Complex, or Amargosa Complex (4000 to 1500 BP). This complex is characterized by the presence of fine, pressure-flaked Elko and Humboldt series and Gypsum-type projectile points. The assemblage also contains leaf-shaped points; rectangular-based knives; flake scrapers; T-shaped drills; and occasional large scraper-planes, choppers, and hammerstones. Manos and basin metates become relatively common, and the mortar and pestle were introduced late in the complex (Warren 1984:416). The fluorescence of tool types and the refinement of milling equipment suggest a more generalized and effective adaptation to desert conditions in the Greater Southwest (Warren and Crabtree 1986).

Late Prehistoric Period (1,500 to 450 BP). The Late Prehistoric Period, also known as the Patayan Complex, begins by approximately 1500 BP. At this time, the archeological record in the Colorado Desert shifts to the Patayan Complex (e.g., Schaefer 1994a). The Patayan Complex, first termed by Colton (1945), is characterized by dramatic cultural change and an expanded population in the Salton Trough. Paddle and anvil pottery was introduced, probably from Mexico by way of the Hohokam Complex of the middle Gila River area (Schroeder 1975, 1979; Rogers 1945). Lower Colorado Buff Ware, as described in the Patayan Complex, appears by about 1250 BP in the Colorado Desert (Waters 1982; Hildebrand 2003). Tizon Brownware, found in San Diego County, northern Baja California, and the western Salton Basin, occurs slightly later (Griset 1996).

The Patayan Complex is divided into three phases: Patayan I, II, and III. The terms Yuman I, II, and III—as termed by M. Rogers (1945)—coincide with the three Patayan periods with slight differences in terms of ceramic types and are defined by changes in ceramic types and the filling and desiccation of Lake Cahuilla (Waters 1982; Weide 1976). Lower Colorado Buff Ware types for each Patayan Period are listed in Section 3.2.

The settlement system of Patayan I (1250–950 BP) is characterized by small mobile groups living in dispersed seasonal settlements along the Colorado River. Hunting and gathering was the subsistence strategy used by these mobile groups. Yuman I people also have been described as having resided in the delta of the Colorado River from the 9th century until approximately 900 BP (Rogers 1945). A subsistence shift to floodplain horticulture occurred along the Colorado River and perhaps along the Alamo River and New River during the Patayan II Period (950–450 BP) (Baksh 1994; Forde 1931). Like elsewhere in the Southwest, principal crops were maize, beans, and squash, but mesquite was actually more important to the diet. Fish from the Colorado River was the main source of protein (Castetter and Bell 1951). The shift to Patayan II coincides with the various filling–recession episodes of Lake Cahuilla and the lacustrine environment created by the lake. Yuman II also spanned from 900 to 450 BP and is characterized with an expansion into large settlement areas because of filling of Lake Cahuilla (Rogers 1945). During Patayan III (450–20 BP), there was a population shift because of the final desiccation of Lake Cahuilla (Rogers 1945; Waters 1982). Rogers (1945) also mentioned this population shift during his discussion of the Yuman III Period.

Smaller projectile points signifying the advent of the bow and arrow appear about 1050 BP in the Colorado Desert. Cottonwood Series points predate the Desert Side-notched Series (Justice 2002:368). Also during this period, burial practices shifted from inhumations to cremations. Other culture traits generally associated with this period include increasingly elaborate kinship systems, rock art including the famous geoglyphs or ground figures found along the Colorado River, and expanded trading networks as evidenced by the presence of shell from the Pacific Ocean and Gulf of California in Colorado Desert sites (Davis 1961; McGuire and Schiffer 1982; Warren 1984; Schaefer 1994a). Numerous trails that appear to date to this period throughout the Colorado Desert suggest the growing importance of long- and short-distance travel for trading expeditions, religious activities, visiting, and warfare.

The greatly increased number of Late Prehistoric Period archaeological sites suggests an expansion of population. The settlement pattern is characterized by small mobile groups living in seasonal settlements along the Colorado River floodplain. These locations were influenced by the filling and desiccation of Lake Cahuilla at least four times during this period (Schaefer 1994a).

### 3.7.2.3 *Ethnohistory*

The project area was utilized prehistorically by a variety of Native American groups, including the Kumeyaay (the Kamia is a subset of this group), the Cocopah, and the Quechan. These three groups speak the language of the Yuman family of the Hokan language stock (Kroeber 1920). Short descriptions of their individual ethnographic context are outlined below.

Kumeyaay. At the time of the Spanish invasion, the Kumeyaay (also known as Kamia, Ipai, Tipai, and Diegueño) occupied the southern two thirds of San Diego County. The Kumeyaay lived in semi-sedentary, politically autonomous villages or *rancherías*. A settlement system typically consisted of two or more seasonal villages with temporary camps radiating away from these central places (Cline 1984). The Kumeyaay economic system consisted of hunting and gathering, with a focus on small game, acorns, grass seeds, and other plant resources. The most basic social and economic unit was the patrilocal extended family. A wide range of tools was made of both locally available and imported stone, including scrapers, choppers, flake-based cutting tools, and biface knives. The Kumeyaay made pottery and fine baskets of either coiled or twined construction. Trade was an important feature of Kumeyaay subsistence. Coastal groups traded salt, dried seafood, dried greens, and abalone shells to inland and desert groups for products such as acorns, agave, mesquite beans, and gourds (Almstedt 1982:10; Cuero 1970:33; Luomala 1978:602).

Kamia. The Kamia traditional territory included the southern Imperial Valley from the latitude of the southern half of the Salton Sea to well below what is the US-Mexico international border (Forbes 1965; Luomala 1978:593). Their main settlements were along the New and Alamo rivers (Gifford 1931). Subsistence among the Kamia consisted of hunting and gathering, and floodplain horticulture. In normal years, the Colorado River would overflow its banks in the spring and early summer and fill rivers such as the New and Alamo. When the floodwater receded, the Kamia would plant in the mud. A dam was maintained at Xatopet on the east/west portion of the Alamo River to control water flow and allow farming in years when water flow was insufficient. The Kamia's major food staple was mesquite and screwbean (Gifford 1931:23). Hunting contributed to the diet in a minor way in terms of overall caloric intake, but provided valuable protein, and skin and bone for clothing, blankets, and tools. Small game, primarily rabbits, was most frequently taken using bow and arrow or rabbit stick (*macana*). Sometimes fires were set along sloughs to drive rabbits out. Individuals with bow and arrow also hunted deer and mountain sheep. Fish were also taken in sloughs with bow and arrow, by hand, hooks, basketry scoops, and seine nets.

Cocopah. The Cocopah lived on the west side of the Colorado River delta from the tidewater area, north to a little above the latitude of Volcano Lake or Cerro Prieta, several miles south of the US-Mexico border (Castetter and Bell 1951:52; Gifford 1933:261; Kroeber 1920). Cocopah subsistence was similar to other river Yuman people, although their location in the Colorado River delta area had a somewhat different environment from that of the upstream tribes (Castetter and Bell 1951; Sykes 1937). The Colorado River frequently changed course within the general floodplain throughout the area below the Grand Canyon. The river formed very active meanders in the delta region, requiring settlement and field movement among the Cocopah and other delta peoples. Mesquite and screwbean grew in profusion and formed a dietary staple of the Cocopah. Other important wild food sources of the delta region were "wild rice or wild wheat," and *quelite* or amaranth. The Cocopah planted a variety of maize, pumpkins, tepary beans, cowpeas, muskmelons, watermelons, and *heshmicha* (grain resembling wheat), and sugar cane (Gifford 1933). Hunting was relatively unimportant and was confined primarily to the hills and mountains. Fish was the most important animal food among Lower Colorado River peoples.

Quechan. The Quechan (Kwatsan) were formerly called the Yuma Indians. Their territory was centered at the confluence of the Gila and Colorado Rivers (present-day Yuma, Arizona), but extended north on the Colorado about 60 miles, and 30 miles up the Gila (Miguel n.d., cited in Bee 1982:37). According to Quechan tradition, the northern boundary was in the vicinity of Blythe, California; the southern boundary reached into Baja California and Sonora, Mexico. The Quechan had a relatively large population and a stable horticultural and gathering economy. Throughout winter and spring, the Quechan lived in large, seasonal settlements or *rancherías* located on terraces above the Colorado River floodplain. When the floodwaters of spring receded, the Quechan left their winter villages on the river terraces and dispersed into camps near their 2- to 3-acre horticultural plots distributed along the river floodplain. Planting was done in the mud as the river receded. Major crops included maize, squash, pumpkin, watermelon, and wheat (Castetter and Bell 1951). Quechan villages were actually a collection of houses, or *rancherías*, dispersed along the Colorado and Gila rivers. Households consisted of composite families that lived together and moved, more or less as a unit, from place to place within a constantly changing floodplain environment.

#### 3.7.2.4 *Historic Period*

The Spanish Period (1769–1821) in the Colorado Desert begins with the Alarcon exploration up the Colorado River in 1540 and the land expedition to the Colorado River by Melchior Diaz in the same year. Cabrillo claimed the coast of Alta California for Spain in 1542. It was not until 1769 that a permanent settlement was founded. In that year, the San Diego Presidio and the San Diego Mission—in what is now Old Town—were established (Rolle 1998). Native American culture in the coastal strip of California rapidly deteriorated despite repeated attempts to revolt against the Spanish invaders (Carrico 1987; Cook 1976). One of the hallmarks of the Spanish colonial scheme was the rancho system, in which large land grants were made to meritorious or well-connected individuals to encourage settlement (Rolle 1998).

The first Spanish explorer to actually enter the Imperial Valley was Pedro Fages, who rode along the northwestern edge of the Colorado Desert while looking for deserters from San Diego in 1772. He apparently entered the desert on an Indian trail he discovered, which led through Oriflamme Canyon to Carrizo Creek and the desert floor (Bolton 1931:214; Lawton 1976:47; Pourade 1961:53-54). Fages was followed by Juan Bautista de Anza. Both of the 1774 and 1775 Anza expeditions (guided by Padre Francisco Garcés) set out from Tubac, Sonora, to Yuma; south into Mexico; then west to Imperial Valley; and stopped at what he called Santa Rosa de las Lajas (Yuha Well). From there the expedition continued north through the Yuha Desert and went what is now the community of Borrego Springs and north to San Gabriel (Forbes 1965). The route was abandoned in 1781 after the Quechan revolted against two Spanish settlements near Yuma (Forbes 1965). Both Fages and Anza passed west of the project area.

During the Mexican Period (1822–1848), the mission system was secularized by the Mexican government and these lands allowed for the dramatic expansion of the rancho system. The southern California economy became increasingly based on cattle ranching. General Stephen Kearney, guided by Kit Carson, and his troops crossed the Colorado Desert east of the survey area in 1846 following the Native American trails. The famous Mormon Battalion, under the command of Philip St. George Cook, followed a similar route in 1847. The Mexican Period ended, when Mexico signed the Treaty of Guadalupe Hidalgo on February 2,

1848, concluding the Mexican–American War (1846–1848; Rolle 1998). California became a state in 1850 (Rolle 1998).

A great influx of Americans and Europeans followed the discovery of gold in northern California in 1848. The gold seekers and homesteaders traveled through the Colorado Desert using the same route as Kearny and the Mormon Battalion, then known as the Southern Emigrant Trail in the early 1900s. In 1853 the route was used by the Birch Overland Mail and later in 1858 by the Butterfield Southern Overland Mail Line. After 1861, when the mail route stopped service, the route was used mostly for cattle drives from Mason and Vallecitos valleys to Carrizo Valley and the Fish Creek area in the desert (Cook and Fulmer 1980). In 1890, prospectors in search of minerals in the Anza–Borrego Desert began using the route (Cook and Fulmer 1980). Today this old Indian and pioneer route is called County Route S2, or the Great Southern Overland Stage Route of 1849, which connects Ocotillo at Interstate 8 with Warner Springs to the north.

The segment of the Southern Pacific Railroad that runs northeast of the project area was constructed in the 1870s (Pourade 1964). Around the turn of the century, the Imperial Valley experienced considerable population growth after the construction of irrigation projects, and agriculture became a prime focus of economic activity. By the turn of the 20th Century Dr. O. M. Wozencraft’s vision of a vast irrigated agricultural land in Imperial County was coming to fruition with the first delivery of Colorado River water released through a newly constructed canal system in 1901 (Dowd 1956:7, 21-22). Part of that early canal system included what is now known as the West Side Main (CA-IMP-7834), but in the early 1900s went by the name of Encina Canal. This canal was constructed in Baja California at Sharp’s Heading, crossed the New River r at that time a small channel—via a flume, then turned west and north, crossing the international border at a point approximately 10 miles west of Calexico (Dowd 1956:23).

Very early into the development of the canal system it was recognized that an all American system needed to be built in order to maintain control of the water supply entering the network. Ironically perhaps, the illegally built head gate on the Colorado River in Mexican territory failed to hold back the record seasonal flow of 1905-1907, resulting in the destruction of thousands of feet of flume, miles of canals, and thousands of acres of land. Improvements to the system followed and the West Side Main Canal was enlarged and improved, and by 1940 was tied in to the All-American Canal, just in time for it to continue service to the western agricultural fields when much of the network was shuttered following that year’s earthquake (Dowd 1956:43, 45, 103-104). The construction of the All-American Canal to transport water from the Colorado River to Imperial Valley between 1934 and 1940 transformed agricultural development and settlement of the Imperial and Coachella valleys. The areas served by the canal have become one of the richest and most important agricultural areas in the U.S. since the completion of the canal in 1938 (Queen 1999).

### 3.7.2.5 *Records Search*

Prior to the survey, a record search was requested from the South Coastal Information Center (SCIC) at San Diego State University. The information obtained from the record search was used to determine if previous surveys had been conducted in the area of potential effect, what resources might be expected, and whether any cultural resources have been recorded within the project limits. According to the results from

SCIC, several prehistoric sites include temporary camps, lithic scatters, ceramic and lithic scatters, foot trails and trail markers, rock rings, hearths, sleeping circles, and cremations, while the historic sites include trash scatters, Westside Main Canal, Evan Hewes Highway, and the SD&A Railroad. Twenty-six previously recorded sites (23 prehistoric and 3 historic) and 13 isolates (all prehistoric) are located within the proposed APE. See Table 3.7-1.

### 3.7.2.6 *Field Inventory Results*

Fieldwork proceeded under BLM Cultural Resource Use Permit CA-08-16 and a fieldwork authorization CA 670-10-108FA02 from the El Centro Field Office. RECON archaeologists conducted the pedestrian survey of the 1,128 acres for a solar energy facility and 584 acres of transmission corridors as the APE between April 28 and June 11, 2010, using 15-m transects. The field team navigated the project area by means of a sub-meter global positioning system (GPS) unit. RECON downloaded a georeferenced map into a field GPS unit to facilitate route finding and resource recording. RECON maintains a GIS database with ESRI's ArcView, ArcInfo, and ArcGIS programs to manage, analyze, and display this information. The field GPS unit consisted of a handheld Trimble GEO-XH with linked beacon receiver. These instruments provided the field team with sub-meter accuracy and real-time position correction and recording capability. Aerial photographs of the project area and compasses were also used.

The project area was inspected for evidence of archaeological materials such as flaked and ground stone tools or fragments, ceramics, milling features, and human remains. When archaeological materials were found, the transect intervals were reduced from 15 m to 3–5 m. The locations of the features and the artifacts within new site areas were recorded using a sub-meter GPS. Features were measured and photographed. Sketch maps were made by means of GPS data and aerial photographs of the site location. General photographs of the site area and close-up shots of diagnostic items or other descriptive scenes were taken. Natural features, such as shrubs and drainages, and modern features, such as roads, were depicted on maps as appropriate. No artifacts were collected during the survey. California Department of Parks and Recreation (DPR) site forms, update forms, and maps will be submitted to the South Coastal Information Center.

Ground visibility in most areas was excellent due to the typically low-density ground cover of the desert. The R-1 project area is currently fallow, but has in the past been developed for agricultural purposes and as such geological formations have been erased in an effort to create level fields. These areas were once part of the low-gradient floor of the Salton Trough and Lake Cahuilla (below the 40-foot contour) and generally comprise fine sands and clays with occasionally interspersed outcrops of sandstone and angular and subangular cobble formations. The transmission corridors also lie below the ancient shoreline (40-foot contour). A portion of the proposed project crosses a lower lake stand which was evidenced by a sharp distinction between the low-gradient gravel strewn fan above, and the clay rich playa formation below. West and south of the R-1 agricultural fields, the area is dominated by the Yuha wash and an unnamed wash system that drain the higher elevations to the south and southwest. In between these two systems lies a large alkali pan which has been dissected by a series of seasonal drainages.

Table 3.7-1  
Previously Recorded Sites Within the APE

P-Number	Trinomial	Quad	Site Type	Features	Artifacts	Date	Location
13-001408	IMP-1408	Yuha Basin	Ceramic and lithic scatters	Possible hearths	Ceramics, lithics	1979	IVW-1/Alt. 2
13-001413	IMP-1413	Plaster City	Lithic scatter/isolate	-	Flake	2009	R-1/all alternatives
13-003400	IMP-3400	Plaster City	Wagon road	-	-	1978	R-1/all alternatives
13-003777	IMP-3777	Plaster City	Isolate	-	Core	1979	IVW-1/Alt. 2
13-003778	IMP-3778	Plaster City	Isolate	-	Chopper	1979	IVW-1/Alt. 2
13-003779	IMP-3779	Plaster City	Isolate	-	Chopper, flake	1979	IVW-1/Alt. 2
13-003787	IMP-3787	Yuha Basin	Isolate	-	Chopper	1979	IVW-1/Alt. 2
13-003788	IMP-3788	Yuha Basin	Lithic scatter	-	Lithics	1979	IVW-1/Alt. 2
13-003789	IMP-3789	Yuha Basin	Lithic scatter	-	Lithics	1979	IVW-1/Alt. 2
13-004247	IMP-4247	Yuha Basin	Lithic scatter	-	Lithics	1980	IVW-1/Alt. 2
13-004249	IMP-4249	Yuha Basin	Isolate	-	Core	1980	IVW-1/Alt. 2
13-004349	IMP-4349	Yuha Basin	Temporary camp	-	Ceramics, lithics, groundstone	1981	IVW-1/Alt. 2
13-004516	IMP-4516	Mount Signal	Isolate	-	Flake	1981	IVW-1/Alt. 2
13-004518	IMP-4518	Mount Signal	Temporary camp	-	Ceramics, lithics, FAR	1981	IVW-2b/ Proposed Action
13-005709	IMP-5709	Plaster City	Isolate	-	Ceramic	1984	IVW-1/Alt. 2
13-008334	IMP-7834	Plaster City	Westside Main Canal	-		2007	R-1
13-009620	IMP-8665	Yuha Basin	Ceramic and lithic scatters	-	Ceramics, lithics	2006	IVW-1/Alt. 2
13-009622	IMP-8666	Yuha Basin	Ceramic and lithic scatters	-	Ceramics, lithics, groundstone	2007	IVW-1/Alt. 2
13-009624	IMP-8668	Yuha Basin	Ceramic and lithic scatters	-	Ceramics, lithics, groundstone	2007	IVW-1/Alt. 2
13-009655	IMP-8698	Mount Signal	Ceramic and lithic scatters	-	Ceramics, lithics	2006	IVW-1/Alt. 2
13-009656	IMP-8699	Mount Signal	Trash scatter	-	Tin cans, metal, glass	2007	IVW-1/Alt. 2
13-009790	IMP-8766	Yuha Basin	Temporary camp	-	Ceramics, lithics, shell bead, bone	2006	IVW-1/Alt. 2

Table 3.7-1  
Previously Recorded Sites Within the APE (cont'd.)

P-Number	Trinomial	Quad	Site Type	Features	Artifacts	Date	Location
13-009833	IMP-8807	Mount Signal	Lithic scatter	-	Lithics	2007	IVW-1/Alt. 2
13-009917	IMP-8843	Yuha Basin	Ceramic and lithic scatters	-	Ceramics, lithics	2007	IVW-1/Alt. 2
13-009919	IMP-8845	Yuha Basin	Lithic scatter	-	Lithics	2007	IVW-1/Alt. 2
13-011610	IMP-10522	Yuha Basin	Ceramic and lithic scatters	-	Ceramics, lithics, FAR, groundstone	2009	IVW-1/Alt. 2
13-009126	-	Yuha Basin	Isolate	-	Ceramics	2006	IVW-1/Alt. 2
13-009541	-	Plaster City	Isolate	-	Debitage	2007	R-1/all alternatives
13-009542	-	Plaster City	Isolate	-	Flake	2007	R-1/all alternatives
13-009543	-	Plaster City	Isolate	-	Flake	2007	R-1/all alternatives
13-009550	-	Yuha Basin	Isolate	-	Cores	2007	IVW-1/Alt. 2
13-009841	-	Yuha Basin	Isolate	-	Mano, flake	2007	IVW-1/Alt. 2
13-009843	-	Mount Signal	Isolate	-	Flake	2007	IVW-1/Alt. 2
13-009856	-	Mount Signal	Isolate	-	Ceramics	2007	IVW-1/Alt. 2
13-009857	-	Mount Signal	Isolate	-	Core	2007	IVW-1/Alt. 2
13-009859	-	Mount Signal	Isolate	-	Mano, flake	2007	IVW-1/Alt. 2
13-009889	-	Yuha Basin	Isolate	-	Flakes	2007	IVW-1/Alt. 2
13-009890	-	Yuha Basin	Isolate	-	Flakes	2007	IVW-1/Alt. 2
13-011392	-	Mount Signal	Isolate	-	Debitage	2008	IVW-1/Alt. 2

Source: RECON, 2010.

The 1,745-acre project area was subjected to a Class III survey in order to determine if there are new cultural resources present, document where these resources are and what they consist of, and attempt to determine the archaeological sites' time of occupation and function within the prehistoric settlement and economic systems. RECON archaeologists conducted the pedestrian survey of the 1,137 acres for a solar energy facility and 611 acres of transmission corridors as the APE between April 28 and June 11, 2010, using 15-meter transects. The project area was inspected for evidence of archaeological materials such as flaked and ground stone tools or fragments, ceramics, milling features, and human remains. No artifacts were collected during the survey. The results of the survey have been organized according to the different project areas. Of the 26 previously recorded sites and 13 previously recorded isolates, nine previously recorded sites were relocated, and 35 new sites and 84 new isolates were identified within the APE. Table 3.7-2 provides a list of the nine previously recorded and 35 new sites that were located within the APE during the current survey effort. Detailed descriptions of those sites are discussed below.

#### Alternatives Summary

Proposed Action contains 14 sites (S-4, S-11, S-12, S-13, S-14, S-15, S-32, S-33, S-34, S-35, S-36, S-37, IMP-7834, S-7, S-8, and SR-4).

Alternative 1-Alternative Transmission Line Corridor contains 17 sites (S-4, S-11, S-12, S-13, S-14, S-15, S-16, S-17, S-18, S-19, S-20, S-34, SC-6, IMP-7834, S-7, S-8, and SR-4).

Alternative 2-Alternative Transmission Line Corridor contains 28 sites (S-3, S-4, S-9, S-10, S-21, S-22, S-23, S-24, S-25, S-26, S-27, S-28, S-29, S-30, S-31, IMP-4349, IMP-10522, IMP-8665, IMP-8666, IMP-8668, IMP-8669, IMP-8699, IMP-8766, IMP-8807, IMP-7834, S-7, S-8, and SR-4).

Alternative 3-Reduced Solar Energy Facility Site contains 13 sites (S-4, S-11, S-12, S-13, S-14, S-15, S-32, S-33, S-34, S-35, S-36, S-37, and IMP-7834).

#### A. Previously Recorded Sites

##### Proposed Action

The Proposed Action consists of the 1,128-acre solar site (R-1) in addition to the Transmission Lines IVW-2 and IVW2b, which connect with the northern portion of the Substation. To summarize, the Proposed Action consists of the following components (totaling 1,254 acres):

- R-1—IV West Solar Energy Facility (1,128 acres)
- IVW-2—Transmission Line 300-foot corridor (55 acres)
- IVW-2—Connection area northwest of existing Substation (39 acres)
- IVW-2b—Transmission Line 120-foot corridor (32 acres)

TABLE 3.7-2  
Sites within the APE

Trinomial or Temporary #	Type
IMP-4349	Temporary camp
IMP-7834	Westside Main Canal
IMP-8665	Ceramic and lithic scatter
IMP-8666	Ceramic and lithic scatter
IMP-8668	Ceramic and lithic scatter
IMP-8699	Trash scatter
IMP-8766	Temporary camp
IMP-8807	Lithic scatter
IMP-10522	Ceramic and lithic scatter
S-3	Sparse ceramic and lithic scatter
S-4	Ceramic and lithic scatter
SR-4	Lithic scatter
SC-6	Sparse ceramic scatter
S-7	Sparse ceramic and lithic scatter
S-8	Sparse lithic scatter
S-9	Sparse lithic scatter
S-10	Ceramic and lithic scatter and historic trash scatter
S-11	Temporary camp
S-12	Sparse lithic scatter
S-13	Sparse ceramic and lithic scatter
S-14	Lithic scatter with hearth
S-15	Sparse lithic scatter
S-16	Sparse lithic scatter
S-17	Sparse ceramic and lithic scatter
S-18	Sparse lithic scatter
S-19	Sparse lithic scatter
S-20	Ceramic and lithic scatter
S-21	Sparse ceramic and lithic scatter
S-22	Temporary camp
S-23	Sparse lithic scatter
S-24	Sparse lithic scatter
S-25	Sparse lithic scatter
S-26	Ceramic and lithic scatter
S-27	Sparse lithic scatter
S-28	Ceramic and lithic scatter
S-29	Sparse lithic scatter
S-30	Ceramic and lithic scatter
S-31	Hearth feature with artifacts
S-32	Sparse ceramic and lithic scatter
S-33	Sparse lithic scatter
S-34	Sparse ceramic and lithic scatter
S-35	Lithic scatter
S-36	Sparse ceramic and lithic scatter
S-37	Sparse ceramic and lithic scatter

Source: RECON Environmental Inc., 2010.

*IMP-7834*

CA-IMP-7834 is the Westside Main Canal built about 1907 as part of larger Imperial Valley irrigation canal system and later incorporated into the All-American Canal system during its construction between 1934 and 1940. The canal is dirt sided, and has been repaired and dredged on a regular basis for maintenance. In 1998 a segment of the Westside Main Canal was included in a study of several Imperial Irrigation District canal segments, which were found ineligible for inclusion on the NRHP due to lack of integrity (Hupp 1999). The Westside Main Canal has not been formally determined eligible. This site was relocated and appears to be in good condition.

*Alternative 1-Alternative Transmission Line Corridor*

Alternative 1-Alternative Transmission Line Corridor includes the 1,128-acre solar energy facility (R-1) as well as Transmission Line IVW-2 (similarly to the Proposed Action) and Transmission Line IVW-2a, which crosses a parcel of private land. Thus, Alternative 1-Alternative Transmission Line Corridor (totaling 1,321 acres) can be summarized as follows:

- R-1—IV West Solar Energy Facility (1,128 acres)
- IVW-2—Transmission Line 300-foot corridor (55 acres)
- IVW-2—Connection area northwest of existing Substation (39 acres)
- IVW-2a Transmission Line 300-foot corridor (99 acres)

No additional previously recorded sites were identified.

*Alternative 2-Alternative Transmission Line Corridor*

Alternative 2-Alternative Transmission Line Corridor utilizes a route which runs parallel to the Southwest Powerlink bisecting a private parcel before connecting to the south side of the Substation. The Alternative 2-Alternative Transmission Line Corridor (IVW-1) lies south of the Proposed Action and Alternative 1-Alternative Transmission Line corridors. Alternative 2-Alternative Transmission Line Corridor (totaling 1,490 acres) can be summarized as follows:

- R-1—IV West Solar Energy Facility (1,128 acres)
- IVW-1 Transmission Line 500-foot corridor (362 acres)

*IMP-4349*

CA-IMP-4349 was first recorded in 1981 and was previously recorded as a ceramic and lithic scatter; however, the 1984 updated site form labels it as a temporary camp. This site was relocated during the current survey and incorporated into a large temporary camp, 5726-S-22.

*IMP-8665*

CA-IMP-8665 was first recorded in 2006 as a ceramic and lithic scatter. This site was relocated during the current survey and incorporated into a large temporary camp, 5726-S-22.

*IMP-8666*

CA-IMP-8666 was originally recorded in 2007 as a ceramic and lithic scatter. This site was relocated during the current survey and incorporated into a large temporary camp, 5726-S-22.

*IMP-8668*

CA-IMP-8668 was first recorded in 2006 as a ceramic and lithic scatter. This site was relocated during the current survey and incorporated into a large temporary camp, 5726-S-22.

*IMP-8699*

CA-IMP-8699 is a historical artifact scatter that was recorded in 2007. This was relocated during the current survey.

*IMP-8766*

CA-IMP-8766 was recorded in 2006 and is a ceramic and lithic scatter. This site was relocated during the current survey and incorporated into a large temporary camp, 5726-S-22.

*IMP-8807*

CA-IMP-8807 was first recorded in 2007. This site was relocated during the current survey.

*IMP-10522*

CA-IMP-10522 was recorded in 2009 as ceramic and lithic scatter. This site was relocated during the current survey and incorporated into a large temporary camp, 5726-S-22.

*Alternative 3-Reduced Solar Energy Facility Site*

Alternative 3-Reduced Solar Energy Facility Site is identical to the Proposed Action in that it utilizes the Transmission Lines IVW-2 and IVW2b. However, for Alternative 3-Reduced Energy Facility Site, the solar energy facility itself (R-1) would be reduced by 7-8 acres to 1,122 acres. Thus, Alternative 3-Reduced Solar Energy Facility Site (totaling 1,246 acres) can be summarized as follows:

- R-1—IV West Reduced Solar Energy Facility Site (1,122 acres)
- IVW-2—Transmission Line 300-foot corridor (55 acres)
- IVW-2—Connection area northwest of existing Substation (39 acres)
- IVW-2b—Transmission Line 120-foot corridor (32 acres)

All sites were previously identified under the Proposed Action.

*Alternative 4-No Action/No Project Alternative*

Under the Alternative 4-No Action/No Project Alternative the IV West Solar Energy Facility would not be approved and would not be used for solar power generation. The solar energy facility (R-1) would remain as fallow agricultural land, and none of the transmission line corridors would be utilized. No cultural sites

would be impacted under the Alternative 4-No Action/No Project Alternative, and no mitigation would be required.

## B. New Sites

### Proposed Action

#### 5726-SR-4

5726-SR-4 is a sparse lithic scatter in an abandoned agricultural field, the edge of an area that floods during heavy rains.

#### 5726-S-7

5726-S-7 is a sparse ceramic and lithic scatter consisting of a dispersed scatter of sandstone fire-affected rock (FAR), two fine-grained porphyritic metavolcanic (FGPM) flakes, and one Black Meas/Tumco (BT) ceramic sherd. The sherd is typed as BT.

#### 5726-S-8

5726-S-8 is a sparse lithic scatter consisting of 10+ pieces of FAR, one quartz flake, and one FGPM flake.

#### 5726-S-4

5726-S-4 is a ceramic and lithic scatter on a low rise in the large alluvial fan east of the western Lake Cahuilla shoreline.

#### 5726-S-11

5726-S-11 is a temporary camp situated on a gravel and sandstone ridge between two substantial northeast-trending seasonal washes. The site includes 14 hearths, scattered FAR, 119 pieces of lithic debitage, three flaked lithic tools, 18 cores, 12 assayed cobbles, and 31 ceramic sherds consisting of five different ceramic types (BT, Salton Buff, Colorado Buff, Tizon Brown Ware, and Salton Brown Ware).

#### 5726-S-12

5726-S-12 is a sparse lithic scatter consisting of one chert assayed cobble, one FGPM assayed cobble, four FGPM flakes, and scattered FARs.

#### 5726-S-13

5726-S-13 is a sparse ceramic and lithic scatter.

#### 5726-S-14

5726-S-14 is a lithic scatter with a FAR hearth, situated on the eastern edge of a substantial northeasterly trending seasonal wash.

#### 5726-S-32

5726-S-32 is a sparse lithic and ceramic scatter.

**5726-S-33**

5726-S-33 is a sparse lithic scatter.

**5726-S-34**

5726-S-34 is a sparse lithic and ceramic scatter.

**5726-S-35**

5726-S-35 is a lithic scatter with FAR scattered along a rocky alluvial fan/playa edge east of the western Lake Cahuilla shoreline.

**5726-S-36**

5726-S-36 is a sparse lithic and ceramic scatter located in a shallow pan on a broad alluvial fan east of the western Lake Cahuilla shoreline.

**5726-S-37**

5726-S-37 is a sparse lithic and ceramic scatter located in a shallow pan on a broad alluvial fan east of the western Lake Cahuilla shoreline.

**Alternative 1-Alternative Transmission Line Corridor****5726-SC-6**

5726-SC-6 is a sparse ceramic scatter.

**5726-S-15**

5726-S-15 is a sparse lithic scatter.

**5726-S-16**

5726-S-16 is a sparse lithic scatter.

**5726-S-17**

5726-S-17 is a sparse ceramic and lithic scatter. The site is situated on the large alluvial fan east of the western Lake Cahuilla shoreline.

**5726-S-18**

5726-S-18 is a sparse lithic scatter. The site is situated on the large alluvial fan east of the western Lake Cahuilla shoreline.

**5726-S-19**

5726-S-19 is a sparse lithic scatter. The site is located on the edge of a raised gravel fan, with several small intermittent drainages to the NE.

#### 5726-S-20

5726-S-20 is a ceramic and lithic scatter. The site is located on top of a low plateau, on the east edge of the large alluvial fan east of the western Lake Cahuilla shoreline.

#### Alternative 2-Alternative Transmission Line Corridor

#### 5726-S-3

5726-S-3 is sparse ceramic and lithic scatter. The site is on the large alluvial fan east of the western Lake Cahuilla shoreline.

#### 5726-S-4

For description, see above.

#### 5726-S-9

5726-S-9 is a sparse lithic scatter.

#### 5726-S-10

5726-S-10 is a multi-component site composed of a large quarry/lithic scatter with four identifiable reduction stations and a small historic trash scatter.

#### 5726-S-21

5726-S-21 is a sparse ceramic and lithic scatter.

#### 5726-S-22

5726-S-22 is a temporary campsite situated on a floodplain east of the western 40-foot Lake Cahuilla Shoreline berm. The site extends outside of the survey corridor and incorporates the mapped boundaries of IMP-4349, -8665, -8666, -8766, -8767, -8668, and -10522 because there are artifacts between these previously recorded sites that were within a 30-m radius of each other that were defined as a single site in the current survey. Its location on a floodplain east of the Yuha Wash suggests that the site surface has eroded over time forming fan aprons as the water receded to elevations below the 40-foot high water mark of Lake Cahuilla. This type of environmental activity typically results in the shallow burying of lower alluvial deposits and movement of artifacts. There is a potential for shallowly buried deposits at 5726-S-22.

5726-S-22 is similar to IMP-5204 that is a temporary camp with a large moderate density scatter of ceramics, flakes, and ground stone artifacts. IMP-5204 is also located below the 40-foot contour in the recessional beach environment near the Yuha Wash. Excavations at IMP-5204 demonstrated the presence of a shallow (20-cm) subsurface deposit. Site IMP-5204 differs from 5726-S-22 because it contains a hearth and fish bone

#### 5726-S-23

5726-S-23 is a sparse lithic scatter on the large alluvial fan east of the western Lake Cahuilla shoreline, in an area of small braided washes.

#### 5726-S-24

5726-S-24 is a sparse lithic scatter situated on a gravel fan, approximately 60m north of a seasonal drainage.

#### 5726-S-25

5726-S-25 is a sparse lithic scatter.

#### 5726-S-26

5726-S-26 is a ceramic and lithic scatter. The site is situated on the large alluvial fan east of the western Lake Cahuilla shoreline, with a low berm to the north. A two-track trail cuts through the site.

#### 5726-S-27

5726-S-27 is a sparse lithic scatter. The site is situated on the large alluvial fan east of the Lake Cahuilla shoreline.

#### 5726-S-28

5726-S-28 is a ceramic and lithic scatter. The site is situated on the large alluvial fan east of the western Lake Cahuilla shoreline in a faint, shallow wash area.

#### 5726-S-29

5726-S-29 is a sparse lithic scatter/reduction station consisting of ten FGPM flakes and one FAR. The site is located in a cobble bed exposed by a series of small interlaced seasonal washes.

#### 5726-S-30

5726-S-30 is a ceramic and lithic scatter.

#### 5726-S-31

5726-S-31 is a hearth with associated artifacts including one granite metate fragment, three sandstone metate fragments that are burned (constitute the hearth), and two FGPM flakes. The site is situated on the large alluvial fan east of the western Lake Cahuilla shoreline. Site 5726-S-26 is immediately to the north.

### 3.7.2.7 *Native American Religious Concerns*

#### Sacred Lands File Search Results

A Sacred Lands File search request was submitted to the NAHC on October 6, 2010. The response letter dated October 12, 2010, established that the Sacred Lands File (SLF) search for the project area failed to indicate the presence of Native American cultural resources in the immediate project area. The letter indicated consultation as the best way to avoid unanticipated discoveries. A list of contacts for adjacent tribes was enclosed. Specifically, the letter recommended contacting Carmen Lucas for insight regarding specific information about the cultural resources located in the project area.

### Native American Consultation

With the filing of the Imperial Valley Solar Energy Center West application for a ROW, the BLM, as the lead federal agency, invited tribes into consultation pursuant to the Executive Memorandum of April 29th, 1994, as well as other relevant laws and regulations, including Section 106 of the NHPA. To date, ten Native American tribes have been identified and invited to consult on this project. The BLM invited the tribes into government-to-government consultation by letter on June 24, 2010. The BLM has received responses from the Fort Yuma Quechan Tribe and Cocopah Indian Tribe indicating their interest in the project and their desire to continue consultation. The BLM, El Centro Field Office Archaeologist also received a phone call and discussed the project with Ms. Carmen Lucas of the Kwaaymii Laguna Band of Mission Indians. She requested additional information regarding the project and will continue to be consulted. The BLM is continuing to provide updates on the status of the environmental review process and the Section 106 process, invite the tribes into government-to-government consultation, and request their help in identifying any issues or concerns. The cultural resource inventory reports were sent to all tribes for their review and comment on 11/1/2010. The letter included with the reports also invited Tribes to a meeting and archaeological sites visits to be held in El Centro on 11/16/2010. The meeting will present information to the tribes regarding the proposed project and will be an opportunity for Tribes to ask questions or express their concerns regarding the proposed project. The consultation process is still ongoing.

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## 3.8 Noise

### 3.8.1 Regulatory Framework

#### 3.8.1.1 *Federal*

##### *Occupational Safety and Health Act of 1970*

Onsite noise levels are regulated by the Federal Occupational Safety and Health Administration (OSHA). This regulation protects workers from the effects of occupational noise exposure. The noise exposure level of workers is regulated at 90 dBA over an 8-hour work shift to protect hearing (29 Code of Regulations [CFR] 1910.95). Employee exposure to levels exceeding 85 dBA requires that employers develop a hearing conservation program. Such programs include adequate warning, the provision of hearing protection devices, and periodic employee testing for hearing loss.

#### 3.8.1.2 *State*

California Occupational Safety and Health Administration has promulgated Occupational Noise Exposure Regulations (California Code of Regulations, Title 8, Section 5095–5099) that set employee noise exposure limits. These standards are equivalent to the Federal OSHA standards.

The State of California regulates vehicular and freeway noise affecting classrooms, sets standards for sound transmission and occupational noise control, and identifies noise insulation standards and airport noise/land use compatibility criteria. The State of California General Plan Guidelines, published by the Governor's Office of Planning and Research (OPR) in 1998, also provide guidance for the acceptability of projects within specific CNEL/L<sub>dn</sub> contours. The guidelines also present adjustment factors that may be used in order to arrive at noise acceptability standards that reflect the noise control goals of the community, the particular community's sensitivity to noise, and the community's assessment of the relative importance of noise pollution. The County of Imperial has utilized the adjustment factors provided and has modified the state's Land Use Compatibility standards for the purpose of implementing the Noise Element of its General Plan. Table 3.8-3 summarizes the acceptable and unacceptable community noise exposure limits for various land use categories as currently defined by the State of California.

#### 3.8.1.3 *Local*

##### *County of Imperial General Plan*

The County of Imperial General Plan Noise Element identifies and defines existing and future environmental noise levels from sources of noise within or adjacent to the County of Imperial; establishes goals and objectives to address these impacts, and provides Implementation Programs to implement these goals and objectives. Goals and objectives applicable to the Proposed Action include:

## A. Goals and Objectives

### *Goals*

- Provide an acceptable noise environment for existing and future residents in Imperial County.
- Review proposed projects for noise impacts and require design which will provide acceptable indoor and outdoor noise environments.
- Provide for environmental noise analysis inclusion in long range planning activities which affect the County.

### *Objectives*

- Adopt noise standards which protect sensitive noise receptors from adverse impacts.
- Ensure that noise standards and policies are compatible with the standards and policies of other General Plan Elements and other County agencies.
- Control noise levels at the source where feasible.
- Identify sensitive receptors with noise environments which are less than acceptable, and evaluate measures to improve the noise environment.
- Adopt criteria delineating projects which should be analyzed for noise impact to sensitive receptors.
- Provide acoustical analysis guidelines which minimize the burden on project proponents and project reviewers.
- Work with project proponents to utilize site planning, architectural design, construction, and noise barriers to reduce noise impacts as projects are proposed.
- Coordinate regularly with Caltrans to obtain information on trends and plans for roadway changes and improvements which could affect the noise environment.

## B. Implementation Programs and Policies

The General Plan Noise Element policies related to the Proposed Action are identified below. Table 3.8-1 summarizes the project's consistency with the applicable General Plan noise policies.

While this EIR/EA analyzes the project's consistency with the General Plan pursuant to State CEQA Guidelines Section 15125(d), the Imperial County Board of Supervisors ultimately determines consistency with the General Plan.

**TABLE 3.8-1**  
**Project Consistency with Applicable General Plan Noise Policies**

General Plan Policies	Consistency with General Plan	Analysis
<p>1) Acoustical Analysis of Proposed Projects</p> <p>The County shall require the analysis of proposed discretionary projects, which may generate excessive noise, or which may be impacted by existing excessive noise levels.</p>	Yes	A noise study has been completed for the project. Short-term and long-term impacts were found to be less than significant, as described in Section 4.8.
<p>2) Noise/Land Use Compatibility</p> <p>Where acoustical analysis of a proposed project is required, the County shall identify and evaluate potential noise/land use conflicts that could result from the implementation of the project. Projects which may result in noise levels that exceed the “Normally Acceptable” criteria of the Noise/Land Use Compatibility Guidelines shall include mitigation measures to eliminate or reduce the adverse noise impacts to an acceptable level.</p>	Yes	Refer to analysis of Policy 1.
<p>3) Interior Noise Environment</p> <p>Where acoustical analysis of a proposed project is required, the County shall identify and evaluate projects to ensure compliance to the California (Title 24) interior noise standards and the additional requirements of this Element.</p>	Yes	Refer to analysis of Policy 1.
<p>4) New Noise Generating Projects</p> <p>The County shall identify and evaluate projects which have the potential to generate noise in excess of the Property Line Noise Limits. An acoustical analysis must be submitted which demonstrates the project’s compliance.</p>	Yes	Refer to analysis of Policy 1.

**TABLE 3.8-1**  
**Project Consistency with Applicable General Plan Noise Policies**  
 (cont'd.)

General Plan Policies	Consistency with General Plan	Analysis
5) Project Which Generate Off-site Traffic Noise The acoustical analysis shall identify and evaluate projects which will generate traffic and increase noise levels on off-site roadways. If the project site has the potential to cause a significant noise impact to sensitive receptors along those roadways, the acoustical analysis report shall consider noise reduction measures to reduce the impact to a level less than significant.	Yes	Refer to analysis of Policy 1.

Source: County of Imperial General Plan Noise Element, 1997.

#### *Noise Impact Zones*

A Noise Impact Zone is an area that is likely to be exposed to significant noise. The County of Imperial defines a Noise Impact Zone as an area which may be exposed to noise greater than 60 dB CNEL or 75 dB  $L_{eq}(1)$ . The purpose of the Noise Impact Zone is to define areas and properties where an acoustical analysis of a Proposed Action is required to demonstrate project compliance with land use compatibility requirements and other applicable environmental noise standards. For purposes of the Noise Element, any property is defined as being in a Noise Impact Zone if it is.

- Within the Noise Impact Zone distances to classified roadways, as indicated in Table 3.8-2.
- Within 750 feet of the centerline of any railroad.
- Within 1,000 feet of the boundary of any railroad switching yard.
- Within the existing or projected 60 db CNEL contour of any airport or approved ALUCP.
- Within one-quarter mile of existing farmland which is in an agricultural zone.

Any noise sensitive land uses, such as residential land uses, located within the specified distances from the various roadways listed in Table 3.8-2 are considered to be within a Roadway Noise Impact Zone. These zones are areas where the exterior noise level is expected to exceed the exterior noise standard and thus warrant further analysis to determine the level of impact to the specific land use and to develop any necessary noise mitigation measures.

**TABLE 3.8-2**  
**Roadway Noise Impact Zones**

Roadway Classification	Distance from Centerline (Feet)
Interstate	1,500
State Highway or Prime Arterial	1,100
Major Arterial	750
Secondary Arterial	450
Collector Street	150

Source: Imperial County General Plan Noise Element, 1993

#### *Noise/Land Use Compatibility Standards*

Land use compatibility defines the acceptability of a land use in a specified noise environment. Table 3.8-3 provides the County of Imperial Noise/Land Use Compatibility Guidelines. When an acoustical analysis is performed, conformance of the Proposed Action with the Noise/Land Use Compatibility Guidelines is used to evaluate the potential noise impact and will provide criteria for environmental impact findings and conditions for project approval.

#### *Interior Noise Standards*

The California Noise Insulation Standards provided in California Code of Regulations Title 24, establishes a maximum interior noise level, with windows closed, of 45 dB CNEL, due to exterior sources.

The County of Imperial has established the following interior noise standards to be considered in acoustical analyses:

- The interior noise standard for detached single family dwellings shall be 45 dB CNEL; and
- The interior noise standard for schools, libraries, offices and other noise-sensitive areas where the occupancy is normally only in the day time, shall be 50 dB averaged over a one-hour period ( $L_{eq}(1)$ ).

#### *Construction Noise Standards*

Construction noise, from a single piece of equipment or a combination of equipment, shall not exceed 75 dB  $L_{eq}$  when averaged over an eight (8) hour period, and measured at the nearest sensitive receptor. This standard assumes a construction period, relative to an individual receptor of days or weeks. Construction equipment operation shall be limited to the hours of 7 a.m. to 7 p.m., Monday through Friday, and 9 a.m. to 5 p.m. Saturday. No commercial construction operations are permitted on Sundays or holidays.

#### *County of Imperial Noise Ordinance*

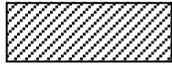
Noise generating sources in Imperial County are regulated under the County of Imperial Codified Ordinances, Title 9, Division 7 (Noise Abatement and Control). Noise limits are established in Chapter 2 of this ordinance. Under Section 90702.00 of this rule, 70 dB is the normally acceptable limit for the Industrial, Manufacturing, Utilities, and Agricultural category of land use.

**TABLE 3.8-3**  
**Land Use Compatibility for Community Noise Environments**

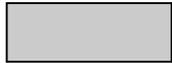
Land Use Category	Community Noise Exposure Ldn or CNEL, dB					
	55	60	65	70	75	80
Residential	Diagonal Hatching					
Transient Lodging – Motels, Hotels	Diagonal Hatching					
Schools, Libraries, Churches, Hospitals, Nursing Homes	Diagonal Hatching					
Auditoriums, Concert Halls, Amphitheaters						
Sports Arena, Outdoor Spectator Sports						
Playgrounds, Neighborhood Parks	Diagonal Hatching					
Golf Courses, Riding Stables, Water Recreation, Cemeteries	Diagonal Hatching					
Office Buildings, Business Commercial and Professional	Diagonal Hatching	Diagonal Hatching				
Industrial, Manufacturing Utilities, Agriculture	Diagonal Hatching	Diagonal Hatching				

**TABLE 3.8-3**  
**Land Use Compatibility for Community Noise Environments**  
 (cont'd.)

Interpretation:



Normally Acceptable: Specified land use is satisfactory based upon the assumption that any buildings involved are of normal conventional construction, without any special noise insulation requirements.



Conditionally Acceptable: New construction or development should be undertaken only after a detailed analysis of the noise reduction requirements is made and needed noise insulation features included in the design. Conventional construction, but with closed windows and fresh air supply systems or air conditioning will normally suffice.



Normally Unacceptable: New construction or development should generally be discouraged. If new construction or development does proceed, a detailed analysis of the noise reduction requirements must be made and needed noise insulation features included in the design.



Clearly Unacceptable: New construction or development should generally not be undertaken.

Source: County of Imperial, 1993.

#### Imperial County Right-to-Farm Ordinance

In recognition of the role of agriculture in the county, the County of Imperial has adopted a “right-to-farm” ordinance (County of Imperial Codified Ordinances, Division 2, Title 6: Right to Farm). A “right-to-farm” ordinance creates a legal presumption that ongoing standard farming practices are not a nuisance to adjoining residences and requires a disclosure to land owners near agricultural land operations or areas zoned for agricultural purposes. The disclosure advises persons regarding potential discomfort and inconvenience that may occur from operating machinery as a result of conforming and accepted agricultural operations.

## 3.8.2 Affected Environment

The noise analysis provided in this section is summarized from the *Construction Acoustical Site Assessment Imperial Solar Energy Center West* prepared by Investigative Science and Engineering, Inc. (ISE) (August 20, 2010). This document is provided on the attached CD of Technical Appendices as Appendix F of this EIR/EA.

### 3.8.2.1 Noise Measurement Scales and Noise Attenuation

The standard unit of measurement of noise is the decibel (dB). The decibel measurement is logarithmic; meaning each increase in one decibel is a tenfold increase in the level of noise. A sound level of zero “0” decibels (dB) is the threshold of human hearing. This level would be barely audible to a human of normal hearing under extreme silent listening conditions. Typically, the quietest environmental conditions (rural areas with extensive shielding) yield sound levels of approximately 20 dB. Normal speech has a sound level

of approximately 60 dB. Sound levels above 120 dB roughly correspond to the threshold of pain and would be associated with sources such as jet engine noise or pneumatic equipment. The minimum change in sound level that the human ear can detect is approximately 3 dB. A change in sound level of 10 dB is usually perceived by the average person as a doubling (or halving) of the sounds loudness. A change in sound level of 10 dB actually represents an approximate 90 percent change in the sound intensity, but only about a 50 percent change in the perceived loudness.

Because the human ear is not equally sensitive to sound at all frequencies, a special frequency-dependent rating scale has been devised to relate noise to human sensitivity. The method commonly used to quantify environmental sounds consists of determining all of the frequencies of a sound according to a weighting system that reflects the nonlinear response characteristics of the human ear. This is called “A” weighting, and the decibel level measured is called the A-weighted sound level, or dBA. In practice, the level of a noise source is conveniently measured using a sound level meter that includes a filter corresponding to the decibel curve.

Community noise levels are measured in terms of the A-weighted decibel. The County of Imperial uses the Community Noise Equivalent Level (CNEL) scale for land use/noise compatibility assessment. The CNEL is a time-weighted noise measurement scale that represents the average noise level over a 24-hour period, and is based on the A-weighted decibel. Time weighting refers to the fact that noise occurring during certain noise-sensitive time periods is given greater significance. In the calculation of CNEL, noise that occurs during the evening time period (7 p.m. to 10 p.m.) is weighted by 5 dB and a 10 dB weighting during the nighttime period (10 p.m. to 7 a. m.).

The County of Imperial also uses the Leq scale to measure community noise levels. The Leq scale represents the average energy noise level over a sample period of time. The Leq represents the decibel sound level that would contain the same amount of energy, as a fluctuating sound level over the sample time period.

#### Noise Attenuation

The noise level from a particular source generally declines as the distance to the receptor increases. Other factors such as the weather and reflecting or shielding also intensify or reduce the noise level at any given location. Typically, a single row of buildings between the receptor and noise source reduces the noise level by about 5 dBA. Exterior noise levels can normally be reduced by 15 dBA inside buildings constructed with no special noise insulation.

Noise from traffic on roads depends on the volume and speed of traffic and the distance from the traffic. A commonly used rule of thumb for traffic noise is that for every doubling of distance from the road, atmospheric spreading over hard or soft sites reduces the noise level by about 3 or 4.5 dBA, respectively. For a stationary source, the noise is reduced by at least 6 dBA for each doubling of distance. Further, because of the logarithmic nature of the decibel scale, a doubling of traffic on any given roadway or doubling a stationary source would cause a noise increase of approximately 3 dBA.

### 3.8.2.2 Groundborne Vibration

Groundborne vibration is measured in terms of the velocity of the vibration oscillations. As with noise, a logarithmic decibel scale (VdB) is used to quantify vibration intensity. Groundborne vibration is usually perceived as annoying to building occupants when it exceeds 80 Vdb (for fewer than 70 vibration events per day). The degree of annoyance depends on the type of land use, individual sensitivity to vibration, and the frequency of vibration events. Typically, vibration levels must exceed 100 Vdb before building damage.

### 3.8.2.3 Existing Noise Levels

#### A. Existing Noise Exposure

Ambient noise levels were measured at two noise-monitoring locations (ML3 and ML4). The measurements collected reflect ambient sound levels representative of the extremely rural agricultural setting of the Proposed Action. The major source of existing noise at ML 3 was from background community and far-field noise, while at ML 4 noise dominance was entirely from distant traffic activity along Interstate 8 (I-8). No unusual noise sources or levels were indicated during the acoustical site assessment. Table 3.8-4 provides the ambient noise levels measured at two locations within the solar energy facility site. The values for the predicted equivalent sound level ( $L_{eq-h}$ ), the maximum and minimum measured sound levels ( $L_{max}$  and  $L_{min}$ ), and the statistical indicators  $L_{10}$ ,  $L_{50}$ , and  $L_{90}$  are provided for each of the monitoring stations. Figure 3.8-1 depicts the locations of the ambient noise levels measured at these two locations. These measurement locations were selected to present the ambient baseline conditions on the solar energy facility site. As shown in Table 3.8-4, the measured ambient noise levels onsite range between approximately 40.3 and 46.4 dBA Leq.

**TABLE 3.8-4**  
**Existing Ambient Noise Levels**

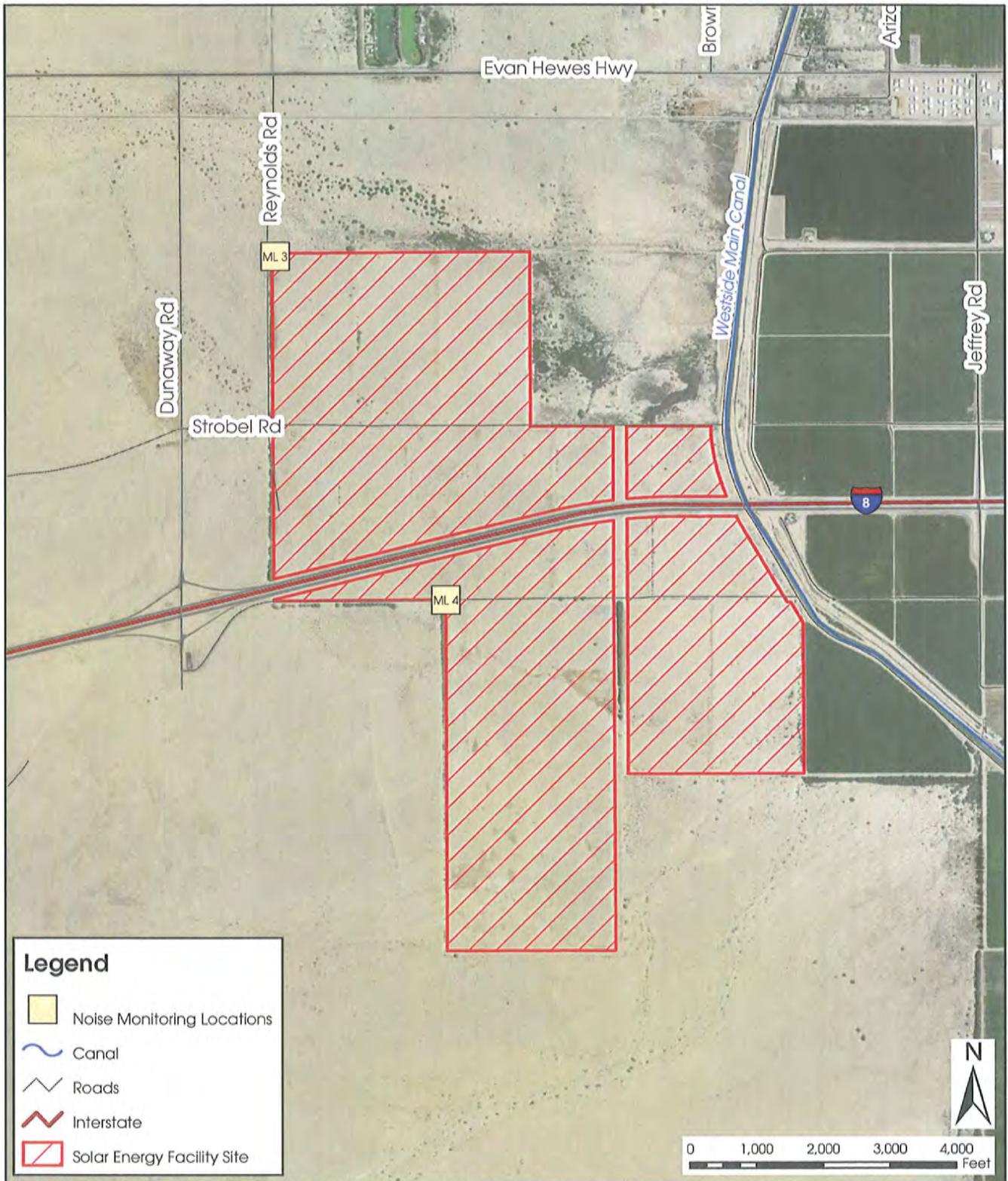
Monitoring Location <sup>1</sup>	1-Hour Noise Level Descriptors in dBA					
	$L_{eq}$	$L_{max}$	$L_{min}$	$L_{10}$	$L_{50}$	$L_{90}$
ML 3	40.3	58.0	30.1	44.0	37.3	33.4
ML 4	46.4	53.9	40.9	48.8	45.7	43.5

Notes: Measurements performed by ISE on July 30, 2010.  
Monitoring Location 3: Near Reynolds Road approximately 300-feet from roadway centerline.  
Monitoring Location 4: Along I-8 frontage approximately 700-feet from edge of shoulder.  
1 = See Figure 3.8-1 for ambient measurement location.

Source: ISE, 2010.

#### B. Existing Roadway Noise Levels

The existing (2010) traffic noise levels in the project area were established in terms of the CNEL metric by modeling the roadway for the current traffic and speed characteristics. Streets with the highest volumes of traffic generate the highest noise levels. Table 3.8-5 depicts the distance to the CNEL contour needed to achieve 60, 65, 70, and 75 dB noise levels for the 2010 existing traffic volumes.



SOURCE: ESRI, 2008; ISE, Inc., 2010; BRG Consulting, Inc., 2010

10/19/10



Imperial Solar Energy Center West

Ambient Noise Monitoring Location Map

FIGURE  
3.8-1

**TABLE 3.8-5**  
**2010 Existing Traffic Noise Conditions**

Roadway	Segment	ADT	Speed (MPH)	SPL (dBA)	CNEL Contour Distances (feet)			
					75 CNEL	70 CNEL	65 CNEL	60 CNEL
Dunaway Road	I-8 to Project Access	751	45	58.2	4	8	18	38
	Project Access to Evans Hewes Highway	751	45	58.2	4	8	18	38
Evans Hewes Highway	Dunaway Road to Drew Road	865	45	58.8	4	9	19	42

Notes: CNEL = Community Noise Equivalent Level.  
 ADT= Average Daily Trips.  
 SPL= Sound Pressure Level in dBA at 50-feet from the road edge.  
 Source: ISE, 2010.

### C. Existing Vibration Levels

Due to the undeveloped and vacant nature of the project site, there is currently no source of groundborne vibration present on the site.

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## 3.9 Agricultural Resources

### 3.9.1 Regulatory Framework

#### *Federal*

##### *Farmland Protection Policy Act (FPPA)*

The purpose of the law is to minimize the extent to which Federal programs contribute to the unnecessary conversion of farmland to nonagricultural uses. The FPPA also stipulates that federal programs be compatible with state, local and private efforts to protect farmland. The U.S. Department of Agriculture's Natural Resources Conservation Service is charged with oversight of the FPPA.

#### *State*

##### *The Williamson Act (California Land Conservation Act, California Government Code, Section 51200 et. seq.)*

The Williamson Act is a statewide mechanism for the preservation of agricultural land and open space land. The Act provides a comprehensive method for local governments to protect farmland and open space by allowing lands in agricultural use to be placed under contract (agricultural preserve) between a local government and a land owner.

#### *Local*

##### *County of Imperial General Plan*

The Agricultural Element of the General Plan serves as the primary policy statement for implementing development policies for agricultural land use in Imperial County. The Goals, Objectives, Implementation Programs, and Policies found in the Agricultural Element provide direction for private development as well as government actions and programs. Imperial County's Goals and Objectives are intended to serve as long-term principles and policy statements to guide agricultural use decision-making and uphold the community's ideals.

##### *County of Imperial Right to Farm Ordinance No. 1031*

The purpose and intent of the County of Imperial 's Right to Farm Ordinance is to reduce the loss to the County of its agricultural resources by clarifying the circumstances under which agricultural operations may be considered a nuisance. The Ordinance includes a requirement for disclosure of agricultural operations as part of real estate transactions that may occur in the vicinity of agricultural operations.

### 3.9.2 Affected Environment

In the nineteenth century, Imperial Valley held little attraction for settlers. The stage routes along the Southern Emigrant Trail and the Alternate Eastern Route to San Diego were the main transportation corridors through the valley for years. Although many people traveled through Imperial Valley, few recognized its agricultural potential. In March of 1900, surveys for a feasible canal route from the Colorado

River to Imperial Valley were conducted and the Imperial Land Company was formed as a subsidiary of the California Development Company. The Imperial Land Company was organized to promote opportunities for agricultural development of the Valley and to bring in settlers. The settlers would be able to claim government land under the Desert Land Act. In 1901, the California Development Company succeeded in conveying the first irrigation water to Imperial Valley with the opening of the Alamo Canal. Imperial Valley began to develop rapidly as land was cleared and more irrigation and drainage ditches were completed. By 1907, Imperial County, originally part of San Diego County, was incorporated as a separate jurisdiction.

In recent years, several factors have significantly altered the agricultural conditions in the County. Expanded population has given rise to booming residential and commercial development, which in turn has substantially increased the value of land and the cost of water and labor essential for successful agricultural production. As urbanization expands throughout the County, there is a growing economic incentive for local farmers to sell off agricultural lands or relocate their operations elsewhere, and agricultural land within the County is gradually disappearing, although the pace has slowed down somewhat with the recent housing slump and economic recession.

### 3.9.2.1 *Existing Activities*

The transmission line corridor is located on BLM lands and is not subject to agricultural uses as agricultural uses are prohibited in this area by the CDCA. The 1,130 gross acre (1,056 net buildable acres) solar energy facility portion of the project site is located on privately-owned land, previously utilized for agricultural production. The site is located in the unincorporated Seeley area of the County of Imperial, approximately eight miles west of the City of El Centro. The Westside Main Canal is located immediately east of the proposed solar energy facility site.

### 3.9.2.2 *Zoning*

The solar energy facility site is zoned A-2 (General Agriculture), A-2-R (General Agricultural Rural Zone), and A-3 (Heavy Agriculture) pursuant to the County's Land Use Ordinance. Pursuant to the Imperial County General Plan, the site is located within land designated for agricultural uses. The solar energy facility site is located immediately outside of the western fringe of developed agricultural lands in the County. Federal lands under jurisdiction of the BLM are located immediately west and south of the site. The Proposed Action would not conflict with the existing zoning of the site that currently allows for agricultural use, as it is a conditionally allowed use under the existing zoning categories.

### 3.9.2.3 *Important Farmland Categories*

The California Department of Conservation Farming, Mapping and Monitoring Program (FMMP) produces Important Farmland Maps, which are a hybrid of soil resource quality and land use information. USDA Soil Survey information (see Section 3.9.2.4), and the corresponding Important Farmland candidacy recommendations are used in the assessment of local land. The goal of the program is to provide consistent and impartial data to decision makers for use in assessing present status, reviewing trends, and planning for the future of California's agricultural land resources. According to the 2004 FMMP, the solar energy facility site only contains land designated as Farmland of Local Importance (1,048.4 acres) and

Other Land (8.5 acres). No portion of the solar energy facility site contains land classified as Prime Farmland or Farmland of Statewide Importance. Figure 3.9-1 depicts the Important Farmlands Classifications on-site. Table 3.9-1 provides the approximate acreage amounts associated with each of the Important Farmland Classifications on-site.

**TABLE 3.9-1**  
**Department of Conservation Important Farmlands On-Site**

Agriculture Classification	Approximate Acreage
Prime Farmland	-
Farmland of Statewide Importance	-
Unique Farmland	-
Farmland of Local Importance	1048.4
Urban & Built-Up	-
Other Land	8.5
<b>Totals</b>	<b>1056.9</b>

Source: California Department of Conservation, 2004.

**A. Farmland of Local Importance**

Farmland of Local Importance is defined by the California Department of Conservation as:

“land that meets all the characteristics of Prime and Statewide, with the exception of irrigation. Farmlands not covered by the above categories but are of significant economic importance to the county. They have a history of good production for locally adapted crops. The soils are grouped in types that are suited for truck and orchid crops.”

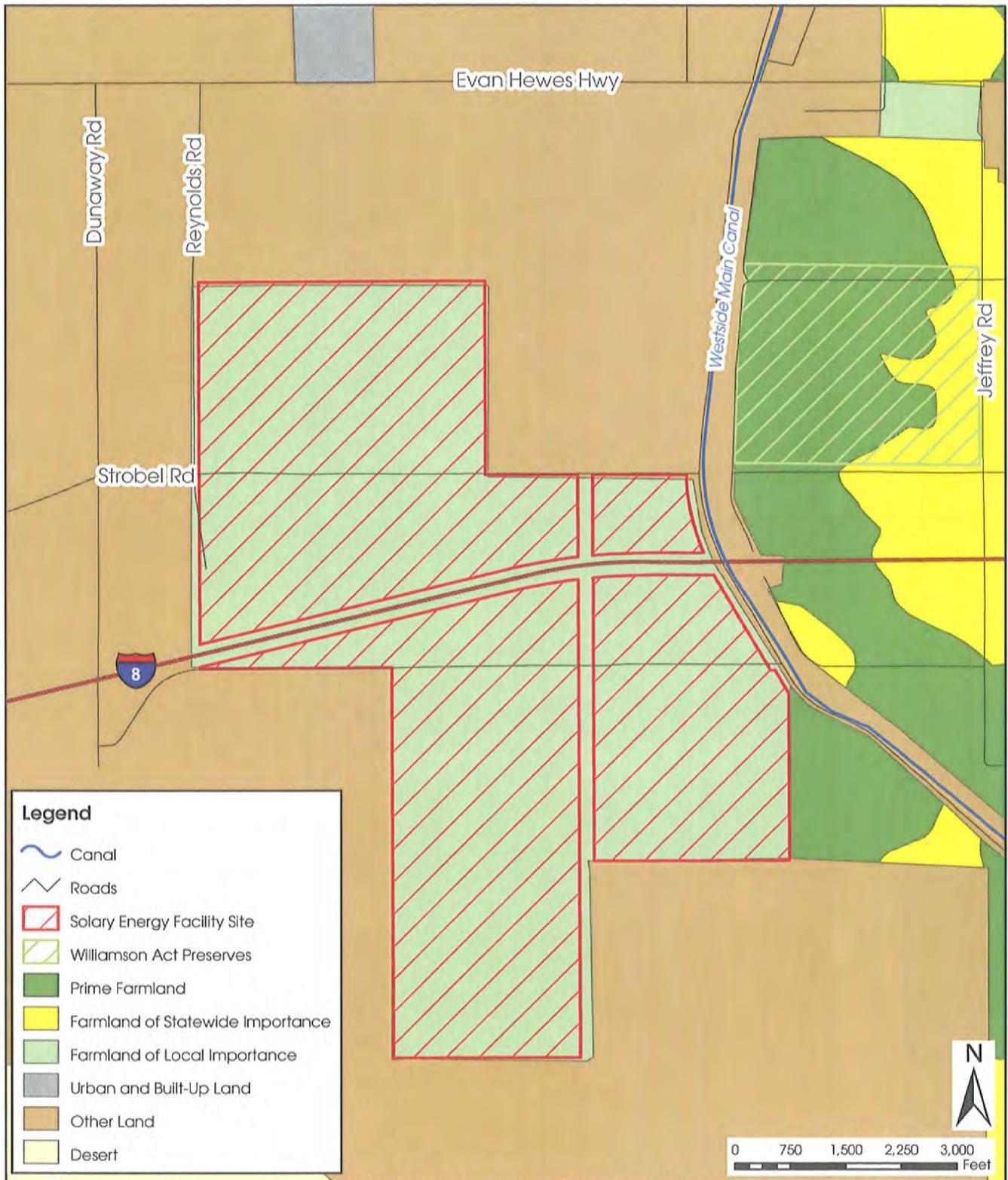
The majority of the site is classified as Farmland of Local Importance (approximately 1048.4 acres) (Figure 3.9-1).

**B. Other Land**

Other Land is defined by the California Department of Conservation as:

“land not included in any other mapping category. Common examples include low density rural developments; brush, timber, wetland, and riparian areas not suitable for livestock grazing; confined livestock, poultry, or aquaculture facilities; strip mines, borrow pits; and, water bodies smaller than 40 acres. Vacant and nonagricultural land surrounded on all sides by urban development and greater than 40 acres is mapped as Other Land.”

Approximately 8.5 acres of the proposed solar energy facility site is classified as Other Land.



SOURCE: CA Dept of Conservation, 2006; ESRI, 2010; County of Imperial, 2010; BRG Consulting, Inc., 2010 10/19/10



Imperial Solar Energy Center West  
 Important Farmlands

FIGURE  
 3.9-1

### 3.9.2.4 Imperial County Agriculture Conversion

Table 3.9-2 provides the conversions of agricultural land to non-agricultural uses within Imperial County from 2004-2006. As shown in this table, 196,177 acres of Prime, 311,645 acres of Statewide Importance, 2,281 of Unique, and 33,037 acres of Farmland of Local Importance were inventoried in 2006. Based on the County's total acreage, the lands identified by the FMMP for the site as Farmland of Local Importance comprises 0.001 percent of the total land respectively. As shown in Table 3.9-2, there was a net loss of agricultural lands within Imperial County from 2004-2006. The trend in the conversion of agricultural land is expected to continue due to development pressure, and other factors.

**TABLE 3.9-2**  
**Imperial County Change in Agricultural Land Use Summary**  
**(2004-2006)**

Land Use Category	Total Acreage Inventoried		2004-2006 Acreage Changes			
	2004	2006	Acres Lost (-)	Acres Gained (+)	Total Acreage Changed	Net Acreage Changed
Prime Farmland	196,928	196,177	1,335	584	1,919	-751
Farmland of Statewide Importance	313,218	311,645	2,028	455	2,483	-1,573
Unique Farmland	2,133	2,281	85	233	318	148
Farmland of Local Importance	33,333	33,037	1,789	1,493	3,282	-296
Important Farmland Subtotal	545,612	543,140	5,237	2,765	8,002	-2,472
Grazing Land	0	0	0	0	0	0
Agricultural Land Subtotal	545,612	543,140	5,237	2,765	8,002	-2,472
Urban and Built-Up Land	26,358	26,897	706	1,245	1,951	539
Other Land	455,698	457,511	967	2,780	3,747	1,813
Water Area	902	1,022	0	120	120	120
Total Area Inventoried (1)	1,028,570	1,028,570	6,910	6,910	13,820	0

Source: Farmland Conversion Report 2004 to 2006 (Department of Conservation).

#### C. Agricultural Soils

In 1973, the U.S. Department of Agriculture (USDA) conducted a Soil Survey for the Imperial Valley Area and published maps and guidelines to define the condition and location of various kinds of soils in the region. Soils were characterized according to their appearance, depth, consistency, slope, and erosion factors.

The Soil Survey has grouped the various soil types identified in its study into eight soil Capability Classes according to any limiting characteristics that would prevent suitable use for agricultural purposes. These classes are indicated below in Table 3.9-3. Soils are graded I-VIII, with I denoting the most suitable class for cultivation.

**TABLE 3.9-3**  
**Soil Capability Classes**

Class	Description
I	Soils have few limitations that restrict their use.
II	Soils have moderate limitations that reduce the choice plants or that require moderate conservation practices.
III	Soils have severe limitations that reduce the choice plants, require very careful management, or both.
IV	Soils have very severe limitations that reduce the choice of plants, require very careful management, or both.
V	Soils are not likely to erode but have other limitations, impractical to remove, that limit their use largely to pasture or range, woodland, or wildlife habitat.
VI	Soils have severe limitations that make them generally unsuited to cultivation and limit their use largely to pasture or range, woodland, or wildlife habitat.
VII	Soils have very severe limitations that make them unsuited to cultivation and that restrict their use largely to pasture or range, woodland, or wildlife habitat.
VIII	Soils and landforms have limitations that preclude their use for commercial crop production and restrict their use to recreation, wildlife, or water supply, or to aesthetic purposes.

Source: United States Department of Agriculture, 1973.

Soils are also rated by the Storie Index, a numerical system expressing the relative degree of suitability, or value of a soil for general intensive agriculture use. The index considers a soil's color and texture, the depth of nutrients, presence of stones, and slope, all of which relate to the adequacy of a soil type for use in crop cultivation. The rating does not take into account other factors, such as the availability of water for irrigation, the climate, and the distance from markets. Values of the index range from 1 to 100 and are divided into six grades, with an index of 100 and a grade of 1 being the most suitable farmland. Table 3.9-4 identifies the Storie Index classifications. The Storie Index of soils in the Imperial Valley region range from 5 to 97. The Storie Index of a soil indicates the relative degree of value of the soil for general intensive agriculture and is based on soil characteristics only. Soils that have a Storie rank of 10 or below are considered to have a very low agricultural potential. Soils are considered to be prime for high quality agricultural production if their Storie Index Rating is 80 or greater.

**TABLE 3.9-4**  
**Storie Index Ratings**

Grade	Index Rating	Description
1	80 to 100	Few or no limitations that restrict use for crops.
2	60 to 80	Suitable for most crops, few special management needs, minor limitations that narrow crop choices.
3	40 to 60	Suitable for few crops or to special crops, requires special management.
4	20 to 40	Severely limited for crops, requires careful management.
5	10 to 20	Not suitable for cultivated crops, can be used for pasture and range.
6	Less than 10	Not suitable for farming.

Source: United States Department of Agriculture, 1973.

The USDA survey found a variety of fourteen soil types present on the proposed solar energy facility site. These include Glenbar complex; Holtville silty clay (wet); Imperial silty clay (wet); Imperial-Glenbar silty clay loams (2 to 5 percent slopes); Indio-Vint complex; Meloland fine sand; Meloland very fine sandy loam (wet); Meloland and Holtville loams (wet); Niland gravelly sand; Rositas sand (0 to 2 percent slopes); Rositas fine sand (0 to 2 percent slopes); Rositas fine sand (wet, 0 to 2 percent slopes); Vint loamy very fine sand (wet); and, Vint and Indio very fine sandy loams (wet). Figure 3.9-2 depicts the distribution of soil types on the site. Table 3.9-5 provides details on the variety of soils found on the site, along with their Capability Class and Storie Index rating.

The California Farmland Mapping and Monitoring Program (FMMP) maintains a list of these USDA soil types by the County that meet criteria for Prime Farmland Soils and Farmland of Statewide Importance Soils.

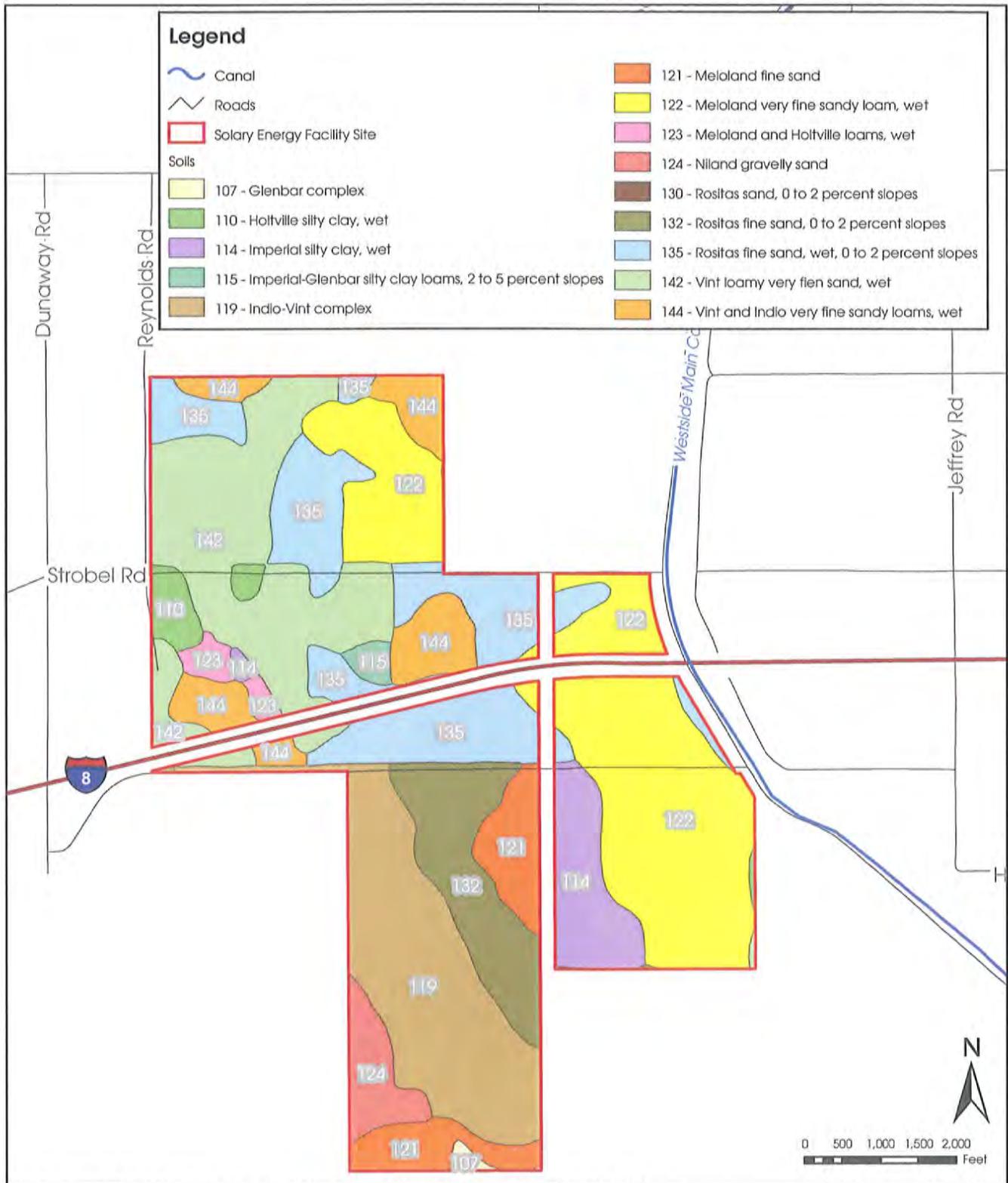
Holtville silty clay (wet) (which comprises 1.8% of the project area), Indio-Vint complex (14.7%), Meloland very fine sand loam (wet) (23.6%), Meloland and Holtville loams (wet) (1.1%), Vint loamy very fine sand (wet) (16.2%), and Vint and Indio very fine sandy loams (wet) (6.2%) meet the criteria for the Prime Farmland designation. Glenbar complex (0.3% of the project area), Imperial silty clay (wet) (4.8%), Imperial-Glenbar silty clay loams (2 to 5 percent slopes) (0.6%), Meloland very fine sand (5.3%), Niland gravelly sand (2.6%), Rositas sand (0 to 2 percent slopes) (0.005%), Rositas fine sand (0 to 2 percent slopes) (7.2%), and Rositas fine sand (wet, 0 to 2 percent slopes) (15.8%) are considered Farmland of Statewide Importance.

#### D. Williamson Act

The Williamson Act (California Land Conservation Act, California Government Code, Section 51200 et. seq.) is a statewide mechanism for the preservation of agricultural land and open space land. The Act provides a comprehensive method for local governments to protect farmland and open space by allowing lands in agricultural use to be placed under contract (agricultural preserve) between a local government and a land owner. Amendments to the Budget Act of 2009 reduced the Williamson Act subvention payments budget to \$1,000, essentially suspending the subvention payments to the Counties. No portion of the project site is under a Williamson Act preservation contract; however, there is land within 0.25 miles of the project site under a Williamson Act preservation contract.

#### E. County of Imperial General Plan

Agriculture has been the single most important economic activity of Imperial County throughout its history. The County of Imperial recognizes the area as one of the finest agricultural areas in the world due to several environmental and cultural factors including good soils, a year-round growing season, the availability of adequate water transported from the Colorado River, extensive areas committed to agricultural production, a gently sloping topography, and a climate that is well-suited for growing crops and raising livestock. The Agricultural Element in the County of Imperial General Plan demonstrates the long-term commitment by the County to the full promotion, management, use, and development and protection of agricultural production, while allowing logical, organized growth of urban areas (County of Imperial, 1993).



SOURCE: U.S. Dept of Agriculture, 2008; ESRI, 2010; BRG Consulting, Inc., 2010

10/19/10



Imperial Solar Energy Center West  
 Proposed Solar Energy  
 Facility Site Soil Types

FIGURE  
 3.9-2

**TABLE 3.9-5  
Soil Suitability**

Map Symbol	Mapping Unit	Capability Class	Storie Index Rating
107	Glenbar Complex	IIIs-6	52
110	Holtville silty clay, wet	IIw-5	30
114	Imperial silty clay, wet	IIIw-6	22
115	Imperial-Glenbar silty clay loam, wet 0-2% slopes	IIIw-6	34
119	Indio-Vint complex	IIs-1	90
121	Meloland fine sand	IIIs-3	47
122	Meloland very fine sandy loam, wet	IIIw-3	43
123	Meloland and Holtville loams, wet	IIIw-3	43
124	Niland gravelly sand	IVs-3	21
126	Niland fine sand	IIIs-3	36
132	Rositas fine sand, 0-2% slopes	IIIs-4	62
135	Rositas fine sand, wet, 0-2% slopes	IIIw-4	36
142	Vint loamy very fine sand, wet	IIw-4	57
144	Vint and Indio very fine sandy loams, wet	IIw-3	60

Source: United States Department of Agriculture, 1973.

The County's Agricultural Element identifies several Implementation Programs and Policies for the preservation of agricultural resources. The Agricultural Element recognizes that the County can and should take additional steps to provide further protection for agricultural operations and at the same time provide for logical, organized growth of urban areas. The County must be specific and consistent about which lands will be maintained for the production of food and fiber and for support of the County's economic base. The County's strategy and overall framework for maintaining agriculture includes the following policy directed at the Preservation of Important Farmland:

The overall economy of Imperial County is expected to be dependent upon the agricultural industry for the foreseeable future. As such, all agricultural land in Imperial County is considered as Important Farmland, as defined by Federal And State agencies, and should be reserved for agricultural uses. Agricultural land may be converted to non-agricultural uses only where a clear and immediate need can be demonstrated, such as requirements for urban housing, commercial facilities, or employment opportunities. All existing agricultural land will be preserved for irrigation agriculture, livestock production, aquaculture, and other agriculture-related uses except for non-agricultural uses identified in this General Plan or in previously adopted City General Plans.

The following program is provided in the Agricultural Element:

No agricultural land designated except as provided in Exhibit C shall be removed from the Agriculture category except where needed for use by a public agency, for geothermal

purposes, where a mapping error may have occurred, or where a clear long term economic benefit to the County can be demonstrated through the planning and environmental review process. The Board (or Planning Commission) shall be required to prepare and make specific findings and circulate same for 60 days (30 days for parcels considered under Exhibit C of this element) before granting final approval of any proposal which removes land from the Agriculture category.

Also, the following policy addresses Development Patterns and Locations on Agricultural Land:

"Leapfrogging" or "checkerboard" patterns of development have intensified recently and result in significant impacts to the efficient and economic production of adjacent agricultural land. It is a policy of the County that leapfrogging will not be allowed in the future. All new non-agricultural development will be confined to areas identified in this plan for such purposes or in Cities' adopted Spheres of Influence, where new development must adjoin existing urban uses. Non-agricultural residential, commercial, or industrial uses will only be permitted if they adjoin at least one side of an existing urban use, and only if they do not significantly impact the ability to economically and conveniently farm adjacent agricultural land.

Agricultural Element Programs that address "Leapfrogging" or "checkerboard" development include:

All non-agricultural uses in any land use category shall be analyzed during the subdivision, zoning, and environmental impact review process for their potential impact on the movement of agricultural equipment and products on roads located in the Agriculture category, and for other existing agricultural conditions which might impact the project, such as noise, dust, or odors.

The Planning and Development Services Department shall review all proposed development projects to assure that any new residential or non-agricultural commercial uses located on agriculturally zoned land, except land designated as a Specific Plan Area, be adjoined on at least one entire property line to an area of existing urban uses. Developments which do not meet this criteria should not be approved.

## 3.10 Health, Safety and Hazardous Materials/Fire and Fuels Management

### 3.10.1 Regulatory Framework

#### 3.10.1.1 *Federal*

*Resource Conservation and Recovery Act (RCRA) of 1976 (42 USC 6901 et seq.)*

The RCRA gives the Environmental Protection Agency (EPA) the authority to control hazardous waste from the “cradle-to-grave.” This includes the generation, transportation, treatment, storage, and disposal of hazardous waste. The RCRA also sets forth a framework for the management of non-hazardous solid wastes. The 1986 amendments to the RCRA enabled the EPA to address environmental problems that could result from underground tanks storing petroleum and other hazardous substances.

*Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) of 1980 (42 USC 6901 et. seq.)*

CERCLA provides for the cleanup of sites contaminated by hazardous substances. It authorizes the Federal government to clean up sites using the Hazardous Substances Superfund. Through CERCLA, EPA was given the power to seek out those parties responsible for any release and assure their cooperation in the cleanup. Superfund site identification, monitoring, and response activities in states are coordinated through the state environmental protection or waste management agencies.

*Emergency Planning and Community Right-to-Know Act (EPCRA) of 1986 (42 USC 11001 et seq.)*

The EPCRA was enacted by Congress as the national legislation on community safety. This law is designed to help local communities protect public health, safety, and the environment from chemical hazards. To implement EPCRA, Congress requires each state to appoint a State Emergency Response Commission (SERC). The SERCs are required to divide their states into Emergency Planning Districts and to name a Local Emergency Planning Committee (LEPC) for each district.

*Hazardous Materials Transport Act – Code of Federal Regulations*

Requires that suppliers of hazardous materials prepare and implement security plans in accordance with Department of Transportation (DOT) regulations and ensure that hazardous material drivers comply with personnel background security checks. It also addresses the transportation of natural and other gases by pipeline.

*Federal Water Pollution Control Act (Clean Water Act)*

Aims to prevent the discharge or threat of discharge of oil into navigable waters or adjoining shorelines.

*Clean Air Act*

The Clean Air Act (CAA) establishes a nationwide emergency planning and response program, and imposes reporting requirements for businesses that store, handle, or produce significant quantities of

extremely hazardous materials (42 USC Section 7401 et. seq. as amended). It also requires states to implement a comprehensive system to inform local agencies when a significant quantity of such material is stored or handled at the facility (42 USC Section 112(r)). These requirements are reflected in the California Health and Safety Code, Section 25531 et. seq.

#### *Superfund Amendments and Reauthorization Act (SARA)*

This contains the Emergency Planning and Community Right to Know Act.

#### *Federal Insecticide, Fungicide and Rodenticide Act (FIFRA)*

FIFRA provides for federal regulation of pesticide distribution, sale, and use. All pesticides distributed or sold in the United States must be registered by EPA.

#### *Occupational Safety and Health Act (OSHA)*

Congress passed OSHA to assure safe and healthful working conditions for working men and women; by authorizing enforcement of the standards developed under the Act; by assisting and encouraging the States in their efforts to assure safe and healthful working conditions; by providing for research, information, education, and training in the field of occupational safety and health.

#### *Federal Regulation 49 FAR Part 77*

Federal Regulation 49 FAR Part 77 establishes standards and notification requirements for objects affecting navigable airspace. This notification serves as the basis for:

- Evaluating the effect of the construction or alteration on operating procedures;
- Determining the potential hazardous effect of the proposed construction on air navigation;
- Identifying mitigating measures to enhance safe air navigation; and,
- Charting of new projects.

Notification allows the Federal Aviation Administration (FAA) to identify potential aeronautical hazards in advance, thus preventing or minimizing the adverse impacts to the safe and efficient use of navigable airspace. The regulations identify three-dimensional imaginary surfaces on and around airports through which no object should penetrate. These surfaces include the primary approach and transitional, horizontal, and conical surfaces. Criteria utilized in determining the shape, size, and position of the various surfaces are outlined in the federal regulations. Projects anticipated to obstruct navigable airspace would be subject to review associated with Part 77.

### 3.10.1.2 State

#### *California Environmental Protection Agency*

The California Environmental Protection Agency (Cal EPA) and the State Water Resources Control Board establish rules governing the use of hazardous materials and the management of hazardous waste. Applicable state and local laws include the following:

- Public Safety/Fire Regulations/Building Codes
- Hazardous Waste Control Law
- Hazardous Substances Information and Training Act
- Air Toxics Hot Spots and Emissions Inventory Law
- Underground Storage of hazardous Substances Act
- Porter-Cologne Water Quality Control Act

#### *Department of Toxic Substances Control*

Within Cal EPA, the Department of Toxic Substances Control has primary regulatory responsibility, with delegation of enforcement to local jurisdictions that enter into agreements with the state agency, for the management of hazardous materials and the generation, transport, and disposal of hazardous waste under the authority of the Hazardous Waste Control Law (HWCL).

California's Secretary of Environmental Protection has established a unified hazardous waste and hazardous materials management regulatory program as required by statute (Health and Safety Code Chapter 6.11). The unified program consolidates, coordinates, and makes consistent portions of the following six existing programs:

- Hazardous Waste Generations and Hazardous Waste On-site Treatment
- Underground Storage Tanks
- Hazardous Material Release Response Plans and Inventories
- California Accidental Release Prevention Program
- Aboveground Storage Tanks (spill control and countermeasure plan only)
- Uniform Fire Code Hazardous Material Management Plans and Inventories

The statute requires all counties to apply to the Cal EPA Secretary for the certification of a local unified program agency. Qualified cities are also permitted to apply for certification. The local Certified Unified Program Agency (CUPA) is required to consolidate, coordinate, and make consistent the administrative requirements, permits, fee structures, and inspection and enforcement activities for these six program elements within the county. Most CUPAs have been established as a function of a local environmental health or fire department.

The Office of the State Fire Marshal participates in all levels of the CUPA program including regulatory oversight, CUPA certifications, evaluations of the approved CUPAs, training, and education. DTSC serves as the CUPA in Imperial County.

#### *California Division of Aeronautics*

The California Division of Aeronautics fosters and promotes the development of a safe, efficient, dependable, and environmentally compatible air transportation system. The division issues permits for and

annually inspects hospital heliports and public-use airports, makes recommendations regarding proposed school sites within 2 miles of an airport runway, and authorizes helicopter landing sites at or near schools. Aviation system planning provides for the integration of aviation into transportation system planning on a regional, statewide, and national basis. The Division of Aeronautics administers noise regulations and land use planning laws that foster compatible land use around airports and encourages environmental mitigation measures to lessen noise, air pollution, and other impacts caused by aviation. The division prohibits the construction of any structure that would penetrate an imaginary surface, unless the California Division of Aeronautics has first issued a permit allowing its construction.

#### *California Highway Patrol (CHP)*

A valid Hazardous Materials Transportation License, issued by the CHP, is required by the laws and regulations of State of California Vehicle Code Section 3200.5 for transportation of either:

- Hazardous materials shipments for which the display of placards is required by state regulations; or,
- Hazardous materials shipments of more than 500 pounds, which would require placards if shipping in greater amounts in the same manner.

Additional requirements on the transportation of explosives, inhalation hazards, and radioactive materials are enforced by the CHP under the authority of the State Vehicle Code. Transportation of explosives generally requires consistency with additional rules and regulations for routing, safe stopping distances, and inspection stops (Title 14, California Code of Regulations, Chapter 6, Article 1, Sections 1150-1152.10). Inhalation hazards face similar, more restrictive rules and regulations (Title 13, California Code of Regulations, Chapter 6, Article 2.5, Sections 1157-1157.8). Radioactive materials are restricted to specific safe routes for transportation of such materials.

#### *California Emergency Response Plan*

California has developed an Emergency Response Plan to coordinate emergency services provided by federal, state, and local government and private agencies. Response to hazardous materials incidents is one part of this plan. The plan is managed by the State Office of Emergency Services (OES), which coordinates the responses of other agencies including Cal-EPA, the CHP, the California Department of Fish and Game (CDFG), the Regional Water Quality Control Board (RWQCB), Imperial County Sheriff's Department, Imperial County Fire Department, and the City of Imperial Police Department.

#### *California Safe Drinking Water and Toxic Enforcement Act*

The Health and Welfare Agency has authority over the Safe Drinking Water and Toxic Enforcement Act. This act prevents certain chemicals that cause cancer and reproductive toxicity from being discharged into sources of drinking water.

### 3.10.1.3 Local

#### *County of Imperial General Plan*

The County of Imperial General Plan Seismic and Public Safety Element contains an implementation program to reduce the threat of seismic and public safety hazards within the unincorporated areas of the County. Implementation programs and policies are divided into three major topics: Seismic/Geological Hazards; Flood Hazards; and, Imperial Irrigation District Lifelines. The Seismic and Public Safety Element also contains a set of goals and objectives for land use planning and safety, emergency preparedness, and the control of hazardous materials. The goals and objectives, together with the implementation programs and policies, are the statements that will provide direction for private development.

The County of Imperial General Plan contains specific policies related to geology, soils, and seismicity. Table 3.10-1 analyzes the consistency of the project with the applicable policies relating to seismic hazards and public safety in the County of Imperial General Plan.

While this EIR/EA analyzes the project's consistency with the General Plan pursuant to CEQA Guidelines Section 151250, the Imperial County Board of Supervisors ultimately determines consistency with the General Plan.

#### *Imperial County Office of Emergency Services – Emergency Operations Plan*

The Imperial County Fire Department (ICFD) is the local Office of Emergency Services in Imperial County. The OES Coordinator is the County Fire Chief, who is assisted by an Assistant OES Coordinator who maintains the OES program for the County of Imperial. ICFD acts as the lead agency for the Imperial County Operational Area (OA) and provides leadership in all phases of developing the emergency management organization, including public education, training, EOC operations, interagency coordination, and plan development (Imperial County OES, 2007).

The Imperial County Operational Area Emergency Operations Plan (EOP) provides a comprehensive, single source of guidance and procedures for the County to prepare for and respond to significant or catastrophic natural, environmental, or conflict-related risks that produce situations requiring coordinated response. It further provides guidance regarding management concepts relating to response and abatement of various emergency situations, identifies organizational structures and relationships, and describes responsibilities and functions necessary to protect life and property. The EOP is consistent with the requirements of the Standardized Emergency Management System (SEMS) as defined in Government Code Section 8607(a) and the U.S. Department of Homeland Security National Incident Management System (NIMS) for managing response to multi-agency and multi-jurisdictional emergencies. SEMS/NIMS incorporates the use of the Incident Command System (ICS), mutual aid, the operational area concept, and multi/interagency coordination (Imperial County OES, 2007).

**TABLE 3.10-1**  
**Project Consistency with Applicable General Plan Seismic  
and Public Safety Policies**

General Plan Policies	Consistency with General Plan	Analysis
<b>Seismic and Public Safety Element</b>		
1) Implement codified ordinances and procedures which require the review and restriction of land use due to possible natural hazards.	Yes	<p>Division 15 of the County Land Use Ordinance has established procedures and standards for development within earthquake fault zones. Per County regulations, construction of buildings intended for human occupancy which are located across the trace of an active fault are prohibited. An exception exists when such buildings located near the fault or within a designated Special Studies Zone are demonstrated through a geotechnical analysis and report not to expose a person to undue hazard created by the construction.</p> <p>A geotechnical report has been prepared by Landmark Consultants for the Proposed Action. The report's recommended measures to mitigate potential geologic or seismic hazards have been incorporated into this EIR/EA.</p>
3) Implement the geologic hazards section of the County's Codified Ordinances pursuant to the requirements of the Alquist-Priolo Geologic Hazards Zone Act.	Yes	See response for Policy 1, above.
4) Ensure that no structure for human occupancy, other than one-story wood frame structures, shall be permitted within fifty feet of an active fault trace as designated on maps compiled by the State Geologist under the Alquist-Priolo Geologist Hazards Zone Act.	Yes	See response for Policy 1, above.
8) Support the safety awareness efforts of the Office of Emergency Services of Imperial County and other agencies through public information and educational activities.	Yes	See response for Policy 1, above.
9) Continue to implement the Alquist-Priolo requirements in designated special study zones in the Imperial County Ordinance.	Yes	See response for Policy 1, above.

Source: County of Imperial General Plan, Seismic and Public Safety Element, 1993.

### *Imperial County-Mexicali Emergency Response Plan*

The Environmental Protection Agency's U.S.-Mexico Environmental Program (Border 2012) is a collaboration between the United States and Mexico to improve the environment and protect the health of people living along the border. The bi-national program focuses on cleaning the air, providing safe drinking water, reducing the risk of exposure to hazardous waste, and ensuring emergency preparedness along the U.S.-Mexico border. According to the EPA, rapid economic and population growth along the U.S.-Mexico border has increased the potential for hazardous waste releases and emergencies. In addition, terrorism is a growing concern for both the United States and Mexico. The ability to plan and prepare bi-nationally improves the probability of adequately responding to incidents and protecting the environment and public from exposure to harmful contaminants and possible serious environmental or health impacts. The Imperial County-Mexicali Emergency Response Plan is intended to streamline emergency response, notification and communication efforts. The plan also guarantees cooperation among all levels of emergency response personnel. Along with reducing risks associated with hazardous materials, the plan calls for necessary training, a crucial element in emergency response (U.S. EPA, 2008).

## 3.10.2 Affected Environment

Information contained in this section is summarized from the *Phase I Environmental Site Assessment, 1,150-Acre Imperial Valley West Property, Imperial County, California* prepared by Tetra Tech, Inc. (March 2010) and *Phase II Environmental Site Assessment, Imperial Valley West Property, Imperial County, California* prepared by Tetra Tech, Inc. (April 2010). These documents are provided on the attached CD of Technical Appendices as Appendix G1 and G2 of this EIR/EA.

### 3.10.2.1 Project Location

The site of the proposed solar energy facility is located on 1,130 acres of privately-owned land, previously utilized for agricultural production. The site is located in the unincorporated Seeley area of the County of Imperial, approximately eight miles west of the City of El Centro. The proposed transmission lines would be located within the Yuha Desert, and within BLM's Utility Corridor "N" of the California Desert Conservation Area plan. Imperial County is located in Southern California, bordering Mexico, west of Arizona, and east of San Diego County. The proposed transmission lines would be located within BLM's Utility Corridor "N."

### 3.10.2.2 Hazardous Materials Defined

Under Title 22 of the California Code of Regulations (CCR), the term "hazardous substance" refers to both hazardous materials and hazardous wastes, both of which are classified according to four properties: (1) toxicity; (2) ignitability; (3) corrosiveness; and, (4) reactivity (CCR Title 22, Chapter 11, Article 3). A hazardous material is defined in Title 22 of the California Code of Regulations (CCR) as:

...A substance or combination of substances which because of its quantity, concentration, or physical, chemical or infectious characteristics, may either (1) cause, or significantly contribute to an increase in mortality or an increase in serious irreversible, or incapacitating reversible, illness; or, (2) pose a substantial present or potential hazard to human health or environment when improperly treated, stored, transported or disposed of or otherwise managed (California Code of Regulations, Title 22, Section 66260.10).

Chemical and physical properties that cause a substance to be considered hazardous, including the properties of toxicity, ignitability, corrosivity, and reactivity, are defined in the CCR, Title 22, Sections 66261.20 through 66261.24. Factors that influence the health effects of exposure to hazardous materials include the dose to which the person is exposed, the frequency of exposure, the exposure pathway, and individual susceptibility.

### 3.10.2.3 *Environmental Site Assessment(s)*

The purpose of the Phase I Environmental Site Assessment (Phase I ESA) prepared for the Proposed Action was to determine if any recognized or potential environmental conditions are present on the solar energy facility site. The American Society for Testing and Materials (ASTM) defines “recognized environmental conditions” (RECs) as “any hazardous substance or petroleum product under conditions that indicate an existing, past, or material threat of release into the structures, ground, groundwater, or surface water at the subject site.”

The Phase I ESA includes results of a site reconnaissance to identify current conditions of the solar energy facility site and adjoining properties, a review of various readily available federal, state, and local government agency records, and review of available historical site and site vicinity information. Two recognized environmental conditions were found related to the solar energy facility site. Thus, a Phase II ESA was conducted for the solar energy facility site.

The purpose of the Phase II ESA was to assess six recognized environmental conditions identified in the Phase I ESAs including the presence of five solid waste disposal areas (SWDAs) and the presence of gray ash-like fill materials on the solar energy facility site.

Research conducted indicates that prior to the 1970s, the solar energy facility site was undeveloped desert. Throughout the 1970s, the solar energy facility site was used for agricultural and residential purposes. Currently, the solar energy facility site consists of fallow agricultural land with associated access roads, out-of-service irrigation ditches and associated pumping equipment. Although there was previously a residential development containing a house and other structures on the solar energy facility site, only the foundation appears to remain in place. There also appears to be piles of gray fill material located east of the former residential development. The proposed transmission line corridor is located on undeveloped desert lands.

#### A. Background Review

A review of historic topographic, aerial photographs, historic Sanborn Fire Insurance maps, and City directory listings was performed to evaluate potentially adverse environmental conditions resulting from previous ownership and uses of the site. Additionally, state and federal regulatory lists containing information regarding hazardous materials on or within a 1-mile radius of the project site were reviewed. Results from the background review are presented in the Phase I ESA prepared by Tetra Tech, Inc. (Appendix G1).

## B. Site Reconnaissance

A site reconnaissance was performed on February 1, 2010. The reconnaissance included observations of the site and observation of adjoining properties. The site was observed for the presence of surface staining and/or stressed vegetation; drums, aboveground storage tanks, and containers; evidence of waste disposal; fill material; transformers; vents, air stacks, and odors; underground storage tanks; wells; alterations in vegetation; pits, ponds, and lagoons; and presence of pesticides.

### 3.10.2.4 Hazardous Materials

#### *Surface Staining and/or Stressed Vegetation*

No surface staining or unnaturally stressed vegetation was observed during the site reconnaissance as reported in the Phase I ESA. Oil staining was observed on the sides of out-of-service irrigation pumping equipment along the access road located south of Interstate 8. The staining did not appear to extend to the ground below.

#### *Drums, Aboveground Storage Tanks, and Containers*

No evidence of fuel storage tanks was observed during the site reconnaissance in the Phase I ESA. However, a 5-gallon container used to store used oil and several used automotive oil filters were observed in the wooded area between Reynolds Road and an out-of-service irrigation ditch along the western boundary of the solar energy facility site. No staining was observed on the ground beneath the used oil container and filters and no odors were detected.

Empty drums were observed in three SWDAs located on the site south of Interstate 8. No staining was observed beneath the drums and no odors were detected.

A total of four empty drums were observed in the out-of-service irrigation ditch along the access road and traversing the portion of the solar energy facility site located south of Interstate 8. No staining was observed beneath any of the drums, and no odors were detected.

#### *Underground Storage Tanks*

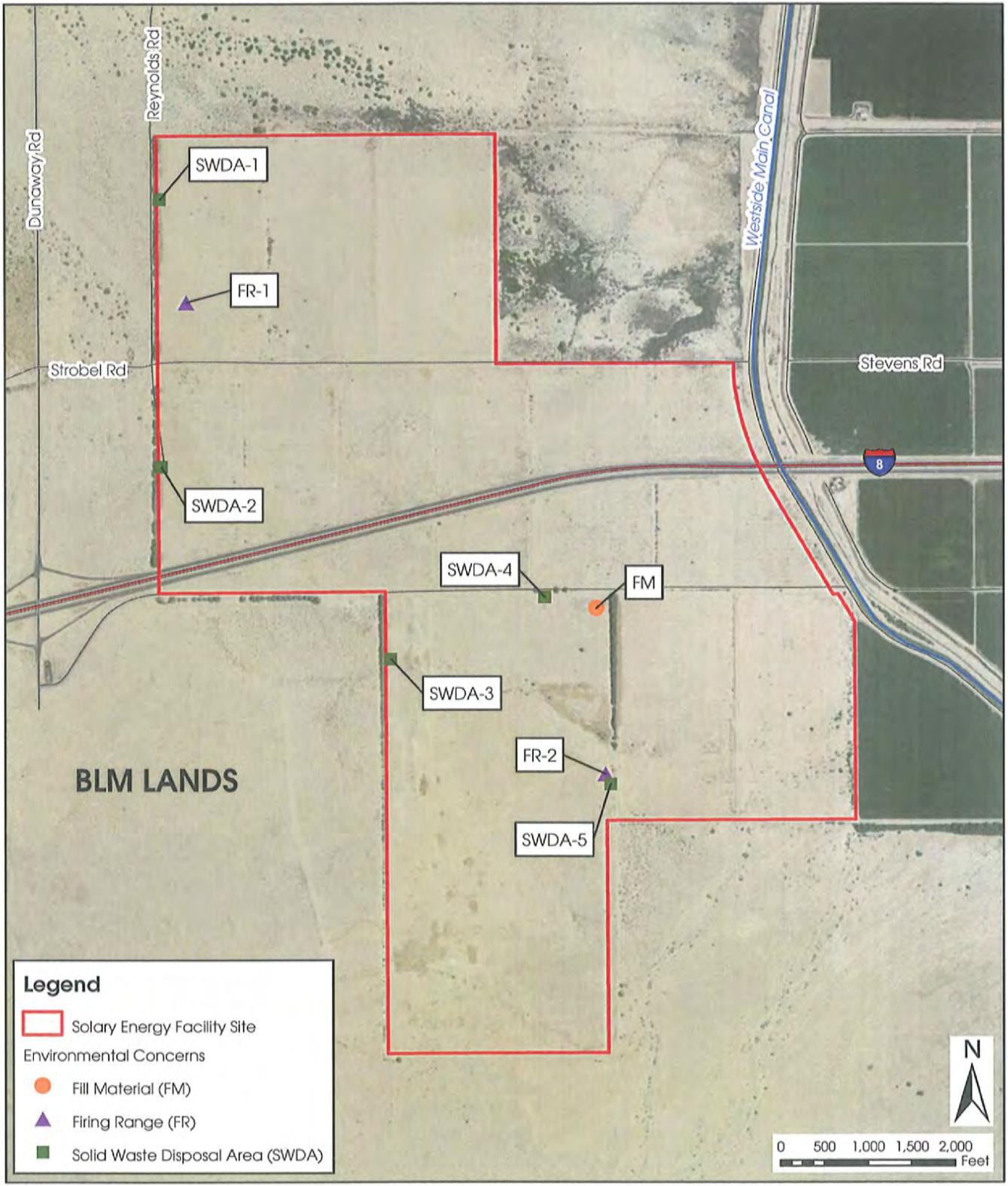
No evidence of underground storage tanks (USTs) was observed on the site in the Phase I ESA.

#### *Trash and Debris*

Figure 3.10-1 depicts the location of the following SWDAs and piles of fill material described below.

#### SWDA-1 and SWDA-2

Two SWDAs (SWDA-1 and SWDA-2) were identified in the Phase I ESA containing plastic containers, cardboard, glass, paper trash, furniture, a 5-gallon container of used oil, used automotive oil filters, tires, scrap metal, wires, fencing, spent ammunition casings, lumber, and other general refuse were observed in the wooded areas between Reynolds Road and an out-of-service irrigation ditch along the western boundary of the solar energy facility site. Materials observed immediately east of the wooded area contained bullet holes, indicating that a portion of the SWDA was previously used as a firing range



SOURCE: Tetra Tech, Inc., 2010; ESRI, 2010; BRG Consulting, Inc., 2010

10/21/10



Imperial Solar Energy Center West  
 Location of  
 Recognized Environmental Concerns

FIGURE  
 3.10-1

(depicted on Figure 3.10-1 as “FR-1”). No staining was observed on the ground beneath the used oil container and filters and no odors were detected; however organic matter completely covered the ground surface.

The Phase II ESA consisted of soil sampling to assess if hazardous waste concentrations were within normal background ranges or concentrations. Undisturbed soil in the trench wall was sampled at the depth of approximately 12 inches below grade surface. Analyte concentrations detected do not meet the threshold concentration for classification as non-RCA or RCRA hazard waste, nor do compounds detected at SWDA-1 and SWDA-2 exceed EPA Region IX soil Regional Screening Levels (RSLs) for industrial property.

The sample location selected within FR-1 area was approximately 200 feet east of the irrigation ditch and was selected based on the location of the targets. Two surface samples were taken at the same location.

Lead concentrations for both samples do not meet the threshold concentration for classification as non-RCRA or RCRA hazardous waste, nor does the lead concentration detected exceed the EPA Region IX soil RSL for industrial property. No further action is required.

#### SWDA-3

SWDA-3 was identified containing plastic containers, cardboard, glass, paper trash, an empty drum, and other general refuse. SWDA-3 was observed near the wooded area along the western boundary of the solar energy facility site located south of Interstate 8.

The Phase II ESA soil sampling detected analyte concentrations that do not meet the threshold concentration for classification as non-RCA or RCRA hazard waste, nor do compounds detected at SWDA-3 exceed EPA Region IX soil RSLs for an industrial property.

#### SWDA-4

SWDA-4 was identified in the Phase I ESA containing scrap metal, wires, fencing, lumber, concrete, an empty drum, and other general refuse. SWDA-4 was observed south of the unnamed access road traversing the portion of the solar energy facility site located south of Interstate 8.

The Phase II ESA soil sampling detected analyte concentrations that do not meet the threshold concentration for classification as non-RCA or RCRA hazard waste, nor do compounds detected at SWDA-4 exceed EPA Region IX soil RSLs for an industrial property.

#### SWDA-5

SWDA-5 was identified in the Phase I ESA containing rusted scrap metal, wires, fencing, air duct components, empty drums, spent ammunition casings, and other general refuse. SWDA-5 was observed in the south-central portion of the solar facility site. Observed refuse exhibited bullet holes, suggesting that the area was used as a firing range (depicted on Figure 3.10-1 as “FR-2”).

Although no staining was observed on the ground beneath the drums and no odors were detected, there exists the potential for substances previously stored in the drums to be released onsite. Due to the potential for soil and/or groundwater to be affected by materials disposed of onsite, the presence of SWDA-2, SWDA-3 and SWDA-4 are considered RECs. Due to the potential for soil and/or groundwater to be affected by materials disposed of onsite, particularly lead compounds from spend ammunition, the presence of SWDA-1 and SWDA-5 is considered a REC.

The Phase II ESA soil sampling analyzed a total of three samples taken at various soil layers (12,18, and 20 inches). Soil sample 5-12 was collected from the organic matter layer at approximately 12 inches below grade surface. Analyte concentrations reported do not meet the threshold concentration for classification as non-RCRA or RCRA hazardous waste. The concentration of arsenic detected in sample 5-12 was 2.57 mg/Kg, which exceeds the EPA Region IX industrial soil RSL concentration of 1.6 mg/Kg. However, this concentration is within the common range of arsenic found in natural soils (1 to 50 mg/Kg)<sup>1</sup> and is less than the 10.9 mg/Kg maximum concentration normally found in soil in the western United States<sup>2</sup>. Therefore, arsenic at this sample location is considered to be naturally occurring. Concentrations of the remaining compounds detected in sample 5-12 do not exceed RSLs for an industrial property.

A trace amount of motor oil (20 mg/Kg) was detected in sample 5-12, but this low level does not appear to be present in concentration that represents a threat to human health or the environment.

Soil samples 5-18 and 5-20 had similar results as 5-12. Analyte concentrations reported to not meet the threshold concentration for classification as non-RCRA or RCRA hazardous waste. Although the concentrations of arsenic exceeded the EPA Region IX Industrial soil RSL concentration, these concentrations are within the normal range of elemental concentrations in the western United States. Therefore, arsenic concentrations in these sample locations are considered to be naturally occurring. Concentrations of the remaining compounds detected in sample 5-12 do not exceed RSLs for an industrial property.

The area identified as FR-2 is located within SWDA-5. Several spent ammunition casings were observed on the ground approximately 200 feet east of SWDA. The sample location was located along the western edge of the area containing the waste materials and was selected based on the location of the targets. The lead concentration reported at FR-2 does not meet the threshold concentration for classification as non-RCRA or RCRA hazardous waste, nor does the lead concentration detected at FR-2 exceed the EPA Region IX soil RSL for an industrial property.

#### *Fill Material*

As depicted on Figure 3.10-1, several piles of gray ash-like material were observed south of the unnamed access road that traverses the solar energy facility site, south of Interstate 8. The location of the fill material is depicted as "FM" on Figure 3.10-1. The piles were approximately 2 to 3 feet high and covered an area

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<sup>1</sup> USEPA Office of Solid Waste and Emergency Response, Hazardous Waste Land Treatment, SW-874 (April, 1983) page 273, Table 6.46.

<sup>2</sup> Data from U.S. Geological Survey Professional Paper 1270 (1984): Element Concentrations in Soils and other Surficial Materials of the Conterminous United States.

approximately 1 acre in size. Based on the size and configuration of the piles, the presence of nearby tire tracks, and their proximity to the access roads, the gray material appears to have been imported and dumped in the area. Due to the potential for hazardous substances to be present within the dumped material and the associated risks posed to onsite soil and/or groundwater, the presence of fill material is considered a REC.

Gravel fill material was observed along access roads and irrigation ditches located throughout the project site.

The Phase II ESA consisted of soil sampling to assess if element concentrations were within normal background ranges of soil in the western United States. Three soil samples were collected from different layers of the fill material: 1) at the surface; 2) 12 inches; and, 3) 18 inches below the surface.

The analyte concentrations reported for the surface sample do not meet the threshold concentration for classification as non-RCRA or RCRA hazardous waste. With the exception of arsenic, concentrations of analytes detected in the surface sample were less than the applicable EPA Region IX soil RSLs for industrial property. However, the concentration of arsenic in the gray ash-like material (2.59 mg/Kg) was within the common range of arsenic found in natural soils (1 to 50 mg/Kg), and is less than the 10.9 mg/Kg maximum concentration normally found in soil in the western United States.

The analyte concentrations reported for the sample collected 12 inches below the surface do not meet the threshold concentration for classification as non-RCRA or RCRA hazardous waste. With the exception of arsenic, concentrations of all substances detected were less than the applicable EPA Region IX soil RSLs for industrial property. However, the concentration of arsenic (1.84 mg/Kg) collected from the non-native black material located just above the natural ground surface elevation was within the common range of arsenic found in natural soils (1 to 50 mg/Kg), and is less than the 10.9 mg/Kg maximum concentration normally found in soil in the western United States. Trace amounts of naphthalene, gasoline, and diesel fuel were also detected in the soil sample. However, the low levels of these substances do not appear to be present in concentrations that pose a threat to human health or the environment.

The analyte concentrations reported for the sample collected 16 inches below the surface do not meet the threshold concentration for classification as non-RCRA or RCRA hazardous waste, nor do detected compounds exceed EPA Region IX soil RSLs for industrial property. A trace amount of diesel fuel was detected. However, the low level of diesel fuel does not appear to be present in concentrations that pose a threat to human health or the environment.

#### *Transformers*

Neither pad- nor pole-mounted transformers were observed on the solar energy facility site in the Phase I ESA.

#### *Vents, Air Stacks, and Odors*

No vents or air stacks were observed and no odors were detected on the solar energy facility site during the site reconnaissance in the Phase I ESA. Piping associated with pumping equipment was observed along the unnamed access road that crosses the project site located south of Interstate 8.

#### *Wells*

No evidence of groundwater or oil and gas wells was observed on the solar energy facility site during the site reconnaissance in the Phase I ESA. Several plastic and concrete pipes believed to be associated with the onsite drainage and/or irrigation systems were observed to be protruding from the ground throughout the solar energy facility site.

#### *Alterations in Vegetation*

The solar energy facility site appears to have been leveled and cleared of naturally-occurring vegetation prior to development for previous agricultural uses. Mature saltcedar and palm trees were observed along out-of-service irrigation ditches, and several species of unidentified herbaceous plants were observed throughout the fallow agricultural fields.

#### *Pits, Ponds, and Lagoons*

No pits, ponds, or lagoons were observed on the solar energy facility site during the site reconnaissance in the Phase I ESA. Irrigation ditches that are abandoned traverse the site.

#### *Pesticides and Herbicides*

The solar energy facility site was previously used for agricultural purposes, and as such contamination from pesticides and herbicides is a potential hazard. Interviews with current property owners of the solar energy facility site state that commercially available herbicides, pesticides, and fertilizers have been applied to the crops and associated fields.

### **3.10.2.5 Environmental Database Search**

Based on a review of the EDR prepared for the project site, four surrounding sites were found within the requested search radii. A review of federal, state and local environmental records indicates that two aboveground storage tank sites are located within 2.25 miles of the solar energy facility site; one registered storage tank site is located within approximately 2.25 miles of the solar energy facility site; and, one Notify 65 site (facility that could impact drinking water) is within approximately three miles of the solar energy facility site.

Forty-one orphan sites (sites with inadequate address information to be mapped by EDR) were also identified. Tetra Tech, Inc. evaluated all 41 of the orphan sites individually and none of the orphan sites was identified within American Society of Testing and Materials (ASTM) standard search distances of the solar energy facility site. All 41 of the orphan sites appear to be located over two miles from the site.

### 3.10.2.6 *Airport Comprehensive Land Use Plan*

The project site is located within Zones “C” and “D” of the Imperial County Airport Land Use Compatibility Plan (ALUCP), (See Section 4.2 Land Use). The project site is located approximately six miles southwest of the nearest airport: Naval Air Facility El Centro. According to the NOP response letter from United States Marine Corps dated June 23, 2010, the project site is located under a military low-level training route, Visual Route (VR)-288. Military aircraft are authorized to fly at up to but not exceeding the speed of sound at altitudes as low as the published minimum while operating inside this route. There is frequent fixed wing and helicopter traffic along this route. As such, the project site may experience noise, vibrations, and interference from the over flight of aircraft. No private airstrips are located in the vicinity of the site.

### 3.10.2.7 *Emergency Plans*

The County of Imperial has adopted the “Imperial County Emergency Plan,” which addresses the County’s planned response to extraordinary emergency situations associated with natural disasters, technological incidents, and nuclear defense operations. The plan does not apply to normal day-to-day emergencies and routine procedures used in coping with such emergencies. The County’s plan identifies certain open space areas and public buildings to serve as emergency shelters when residents must be relocated. The Proposed Action site is not designated as an emergency shelter area.

### 3.10.2.8 *Fire Hazard*

The potential for a major fire in the unincorporated areas of the County is generally low. According to the Imperial County Natural Hazard Disclosure (Fire) Map prepared by the California Department of Forestry and Fire Protection (2000) (<http://www.fire.ca.gov/ab6/mhd/3.pdf>), no portion of the solar energy facility site or proposed transmission line corridor is located in an area characterized as either: (1) a wildland area that may contain substantial forest fire risk and hazard; or (2) very high fire hazard severity zone.

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## 3.11 Hydrology and Water Quality

### 3.11.1 Regulatory Framework

#### 3.11.1.1 *Federal*

##### *Clean Water Act*

The Clean Water Act (CWA) provides a structure for regulating discharges into the waters of the U.S. The Environmental Protection Agency (EPA) is given the authority to implement pollution control programs.

Section 401 of the CWA requires that any activity which may result in a discharge into waters of the U.S. must be certified by the California State Water Resources Control Board ((SWRCB) as administered by the Regional Water Quality Control Boards (RWQCB). This certification ensures that the Proposed Action does not violate State and/or Federal water quality standards. The site for the Proposed Action is within the jurisdiction of the Colorado River RWQCB.

Section 404 of the CWA regulates the discharge of dredged, excavated, or fill materials in wetlands, streams, rivers, and other U.S. waters. The United States Army Corps of Engineers (ACOE) is the federal agency authorized to issue 404 Permits for certain activities conducted in wetlands or other U.S. waters. Section 404 Permits are not granted without prior 401 certification.

Section 303(d) of the CWA requires states, territories and authorized tribes to develop a list of water quality limited segments. The waters on the list do not meet water quality standards, even after point sources of pollution have installed the minimum required levels of pollution control technology. The law requires that these jurisdictions establish a priority ranking for water on the lists and develop action plans to improve water quality.

The CWA established the National Pollutant Discharge Elimination System (NPDES), which requires permits for discharges of pollutants from certain point sources into waters of the United States. The CWA allows the EPA to delegate NPDES permitting authority to states with approved environmental regulatory programs. California is one of the delegated states. The NPDES permit applicable to this project is the General Construction Stormwater Permit.

##### *Federal Emergency Management Agency*

Imperial County is a participant in the National Flood Insurance Program (NFIP), a federal program administered by the Federal Emergency Management Agency (FEMA). Participants in the NFIP must satisfy certain mandated floodplain management criteria. The National Flood Insurance Act of 1968 has adopted, as a desired level of protection, an expectation that developments should be protected from floodwater damage of the Intermediate Regional Flood (IRF). The IRF is defined as a flood that has an average frequency of occurrence on the order of one in 100 years, although such a flood may occur in

any given year. Imperial County is occasionally audited by the Department of Water Resources (DWR) to ensure the proper implementation of FEMA floodplain management regulations.

### 3.11.1.2 State

#### *The Porter-Cologne Water Quality Control Act*

The Porter-Cologne Act grants the SWRCB and the RWQCBs power to protect water quality and is the primary vehicle for implementation of California's responsibilities under the federal Clean Water Act. Any person proposing a discharge waste within any region must file a report of waste discharge within the appropriate board.

#### *General Construction Stormwater Permit*

Pursuant to Section 402(p)(4) of the CWA, EPA promulgated regulations for NPDES permit applications for stormwater discharges. On November 16, 1990, the EPA published final regulations that establish stormwater to waters of the United States from construction projects that encompass one (1) or more acres of soil disturbance are effectively prohibited unless the discharge is in compliance with an NPDES Permit. State Water Resources Control Board (SWRCB) Order No. 2009-0009, NPDES General Permit No. CAS000002, "General Permit for Stormwater Discharges Associated with Construction Activity", is the active general stormwater construction activity permit for the State of California and RWQCB.

This permit was modified and reissued on August 19, 1999 based on a court challenge by the San Francisco, Santa Monica, San Diego, and Orange Coast Bay Keepers groups. The Court issued a judgment and directed the SWRCB to modify the provisions of the General Permit to, among others, require permits to implement specific sampling and analytical procedures to determine whether Best Management Practices (BMPs) implemented on the construction site are: 1) preventing further impairment by sediment in storm waters discharged directly into waters listed as impaired for sediment or silt; and 2) preventing other pollutants, that are known or should be known by permittees to occur on construction sites and that are not visually detectable in stormwater discharges, from causing or contributing to exceedances for water quality objectives. Based on the Court's direction, the two areas of the permit that were modified were the Stormwater Pollution Prevention Plan (SWPPP) and the Monitoring Program and Reporting Requirements portions of the permit.

The CRB RWQCB administers the NPDES permit program regulating storm water from construction activities for projects greater than one acre in size in the project site. In order to be in compliance with the Permit, all projects involving one acre or more of soil disturbance require a General Construction Stormwater Permit, which includes the following:

- Notices of Intent (NOIs) – Certification to be signed by owner of the construction site.
- Stormwater Pollution Prevention Plans (SWPPPs). Required elements of SWPPP include: 1) Site description addressing the elements and characteristics specific to the site; 2) Description of BMPs for erosion and sediment controls; 3) BMPs for construction waste handling and disposal; (4) Implementation of approved local plans; (5) Proposed post-construction controls, including

description of local post-construction erosion and sediment control requirements; (6) Non-storm water management; (7) Identify a sampling and analysis strategy and sampling schedule for discharges from construction activity which discharge into water bodies listed on the 303 (d) List of Water Quality Limited Segments; and 8) For all construction activity, identify a sampling and analysis strategy and sampling schedule for pollutants which are not visually detectable in stormwater discharges, which are known to occur on the construction site, and which could cause or contribute to an exceedance of water quality objectives in receiving waters.

- **Monitoring Program and Reporting Requirements** – Including inspection of prevention measures record keeping and annual certification of compliance, due July 1, 1993, and each July 1<sup>st</sup> thereafter. Dischargers of stormwater associated with construction activity that directly enters a water body listed on the 303 (d) List of Water Quality Limited Segments shall conduct a sampling and analysis program for the pollutants causing the impairment. Discharges that flow through tributaries that are not listed on the 303(d) List of Water Quality Limited Segments or that flow into MS4 are not subject to these sampling and analysis requirements.

### 3.11.1.3 Local

#### *County of Imperial General Plan*

Due to the economic, biological, and agricultural significance water plays in the Imperial County, the Water Element and the Conservation and Open Space Element of the General Plan contain policies and programs, created to ensure water resources are preserved and protected. Table 3.11-1 identifies General Plan policies and programs for water quality and flood hazards that are relevant to the Proposed Action and summarizes the project's consistency with the General Plan. While this EIR/EA analyzes the project's consistency with the General Plan pursuant to State CEQA Guidelines Section 15125(d), the Imperial County Board of Supervisors ultimately determines consistency with the General Plan.

#### *County of Imperial Land Use Ordinance, Title 9.*

- *Division 10:* Regulates and controls the design, construction, quality of materials, use and occupancy, location and maintenance of all buildings and/or structures within the unincorporated areas of the County.
- *Division 22:* This Ordinance is intended to preserve, protect and manage the groundwater within the County.

#### *Imperial Irrigation District Regulation*

The Imperial Irrigation District (IID) delivers water to over 450,000 acres of highly productive farmland in southernmost Southern California. Established by a vote of the people in 1911, IID is the nation's largest irrigation district and serves one of the fastest-growing regions in the West. The IID was formed to acquire properties of the bankrupt California Development Company and its Mexican subsidiary. By 1922, the IID had acquired 13 mutual water companies, which had developed and operated distribution canals in the Imperial Valley. By the mid-1920s, the IID was delivering water to nearly 500,000 acres.

**TABLE 3.11-1**  
**Project Consistency with Applicable General Plan Flood Hazard**  
**and Water Quality Policies**

General Plan Policies	Consistency with General Plan	Analysis
<b>Conservation and Open Space Element</b>		
1) Structural development normally shall be prohibited in the designated floodways. Only structures which comply with specific development standards should be permitted in the floodplain.	Yes	The Proposed Action does not contain a residential component nor would it place housing within a 100-year flood hazard area.
<b>Water Element</b>		
1) The County of Imperial shall make every reasonable effort to limit or preclude the contamination or degradation of all groundwater and surface water resources in the County.	Yes	A drainage and water quality report has been prepared by Tory R. Walker Engineering for the Proposed Action. These reports have been referenced in this environmental document, and the report's recommended measures to mitigate water quality impacts have been incorporated into this EIR/EA.
2) All development proposals brought before the County of Imperial shall be reviewed for potential adverse effects on water quality and quantity, and shall be required to implement appropriate mitigation measures for any significant impacts.	Yes	See response for Water Element Policy 1) above.

Source: County of Imperial General Plan Conservation and Open Space Element, 1993.  
County of Imperial General Plan Water Element, 1993.

Since 1942, water has been diverted at Imperial Dam on the Colorado River through the All-American Canal, all of which the IID operates and maintains. Today, the IID serves irrigation water and electric power to farmers and residents in the lower southeastern portion of California's desert (IID, 2008).

The Colorado River is the lifeline of the Imperial Valley. Its course runs a 1,400-mile distance and its watershed covers 157 million acres of land. The river produces approximately 14 million acre-feet of water per year. One acre-foot is equal to 325,900 gallons—enough to sustain the water needs of a family of five for one year. The river is highly saline and carries approximately one ton of salt per acre-foot of water applied to fields, posing problems for growers. Imperial Valley farmers battle salinity by leaching salts through the root zone into subsurface tile drainage systems. This saline water is then carried through the

district's drainage canals into the Salton Sea. To date, there are 230 miles of main canals, 1,428 miles of canals and laterals of which 1,109 miles are concrete-lined or pipe-lined, and 1,406 miles of drainage ditches in the Imperial Valley. The Colorado River is also an extremely silty river. Six desilting basins remove silt from the water at the Imperial Dam before it is diverted into the All-American Canal.

Adequate drainage in the Imperial Valley makes the difference between barren land and highly productive soil. The IID maintains regulation over the drainage of water to their canals, including the design requirements of stormwater retention basins. Retention basins are intended to retain water from major stormwater events. The IID requires that retention basins be sized to handle an entire rainfall event in case the IID system is at capacity. Additionally, the IID requires that outlets to IID facilities be no larger than 12 inches in diameter and must contain a backflow prevention device (IID, 2008).

### 3.11.2 Affected Environment

Information contained in this section is summarized from: 1) *Preliminary CEQA Level Drainage Study for Imperial Valley West Solar Farm* prepared by Tory R. Walker Engineering, Inc. (June 25, 2010, revised October 4, 2010); and, 2) *Preliminary Water Quality Report for Imperial Valley West Solar Farm* prepared by Tory R. Walker Engineering, Inc. (June 25, 2010, revised October 4, 2010). These documents are provided on the attached CD of Technical Appendices as Appendix H-1 and Appendix H-2 of this EIR/EA.

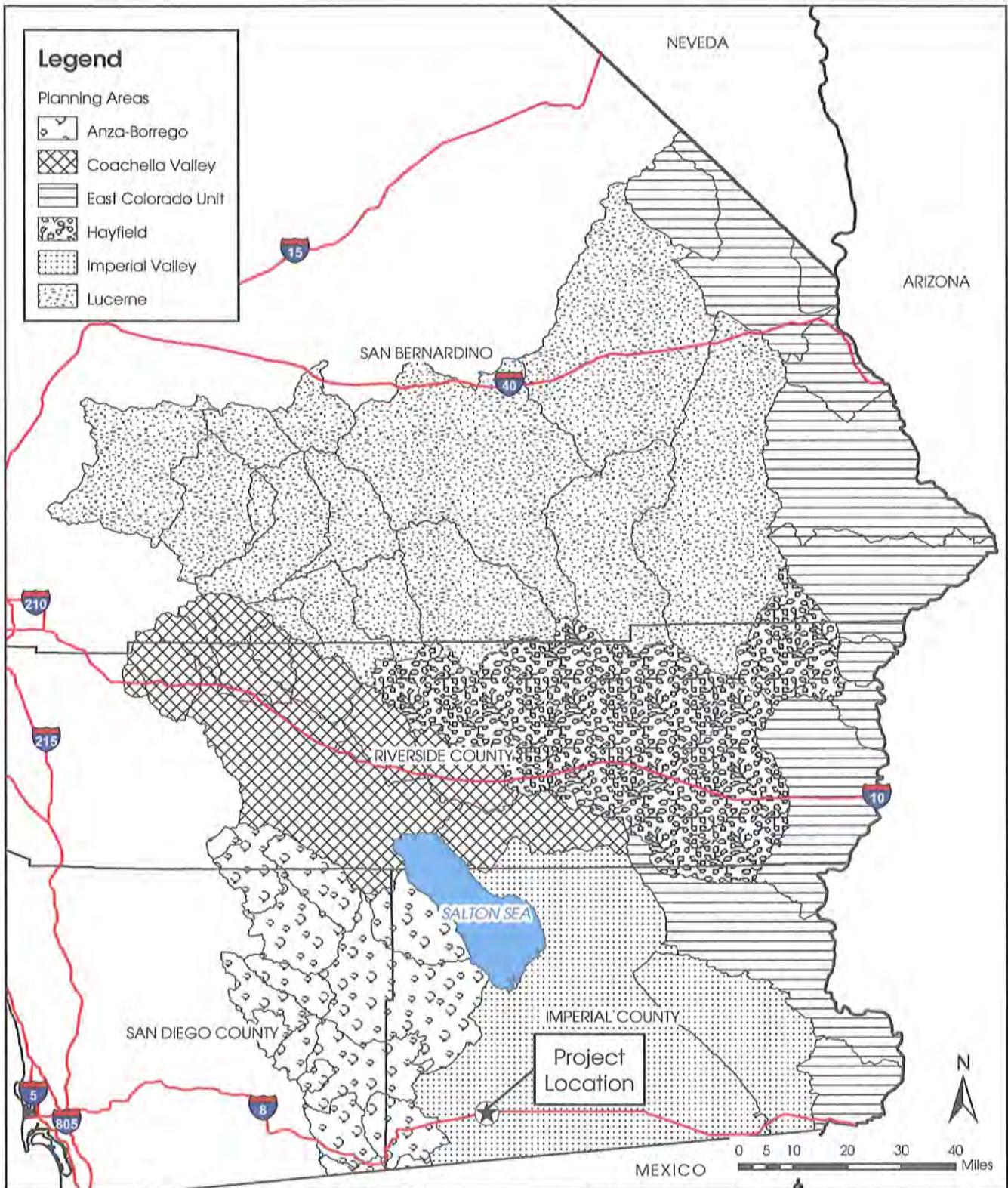
#### 3.11.2.1 Hydrologic Setting

The Proposed Action is located within the Colorado River Basin (CRB) Regional Water Quality Control Board (RWQCB), Region 7. The CRB contains 63 major drainage basins and is over 13 million acres in size. The CRB encompasses all of Imperial County and parts of Riverside, San Bernardino and San Diego Counties.

The CRB has been organized into six different planning areas; the Imperial Valley Planning Area, Anza-Borrego Planning Area, Coachella Valley Planning Area, Hayfield Planning Area, East Colorado River Planning Area, and Lucerne Planning Area. Figure 3.11-1 depicts the general location, and the configuration of these planning areas.

The Proposed Action site lies within the Imperial Valley Planning Area, an area that covers 2,500 square miles in the southern portion of the CRB region, almost all of it in Imperial County. The Imperial Valley Planning Area's northern boundary is along the Salton Sea and the Coachella Valley Planning Area. The easterly and westerly boundaries are contiguous with the westerly and easterly boundaries of the East Colorado River Basin and the Anza-Borrego Planning Area respectively. Its southerly boundary is along the International Border with Mexico. The Planning Area contains the cities of El Centro, Brawley, and Calexico. The Planning Area drains mostly toward the Salton Sea and is drained by the New and Alamo Rivers (RWQCB, 2005).

The site is located in the Brawley Hydrologic Area (Basin Number 723.10) within the Imperial Hydrologic Unit and an undefined Hydrologic Sub-area. The surface and groundwater receiving waters located in the area and downstream of the solar energy facility include the Dixie Drain (#4), the Salt Creek Slough, the New River, and the Salton Sea.



SOURCE: Teale Data Center, 2004; ESRI, 2010; BRG Consulting, Inc., 2010

8/24/10



Imperial Solar Energy Center West

Colorado River Basin Planning Area

FIGURE  
3.11-1

### 3.11.2.2 Existing Hydrology/Drainage

All watersheds within the Imperial Valley drain into the Salton Sea, a closed water body located at an elevation of 270 feet below sea level. The Valley is within the Salton Trough, which is a depression that has its high point on the Colorado River Delta, in Mexico, at an elevation of 47 feet above sea level, and at its lowest point at -275 feet below sea level near the Riverside County Line. The lowest elevational area is the bed of the ancient Lake Cahuilla that existed about 600 years ago when the Colorado River probably flowed inland. The main sources of inflows into the Salton Sea are from the New and Alamo Rivers that flow from the Colorado River delta through the irrigated fields of the Valley and into the Salton Sea. The New and Alamo rivers also convey surface runoff and lesser amounts of treated municipal and industrial wastewaters from the Imperial Valley. The total watershed area draining into the Salton Sea covers 8,360 square miles (RWQCB, 2005).

#### A. Offsite Drainage

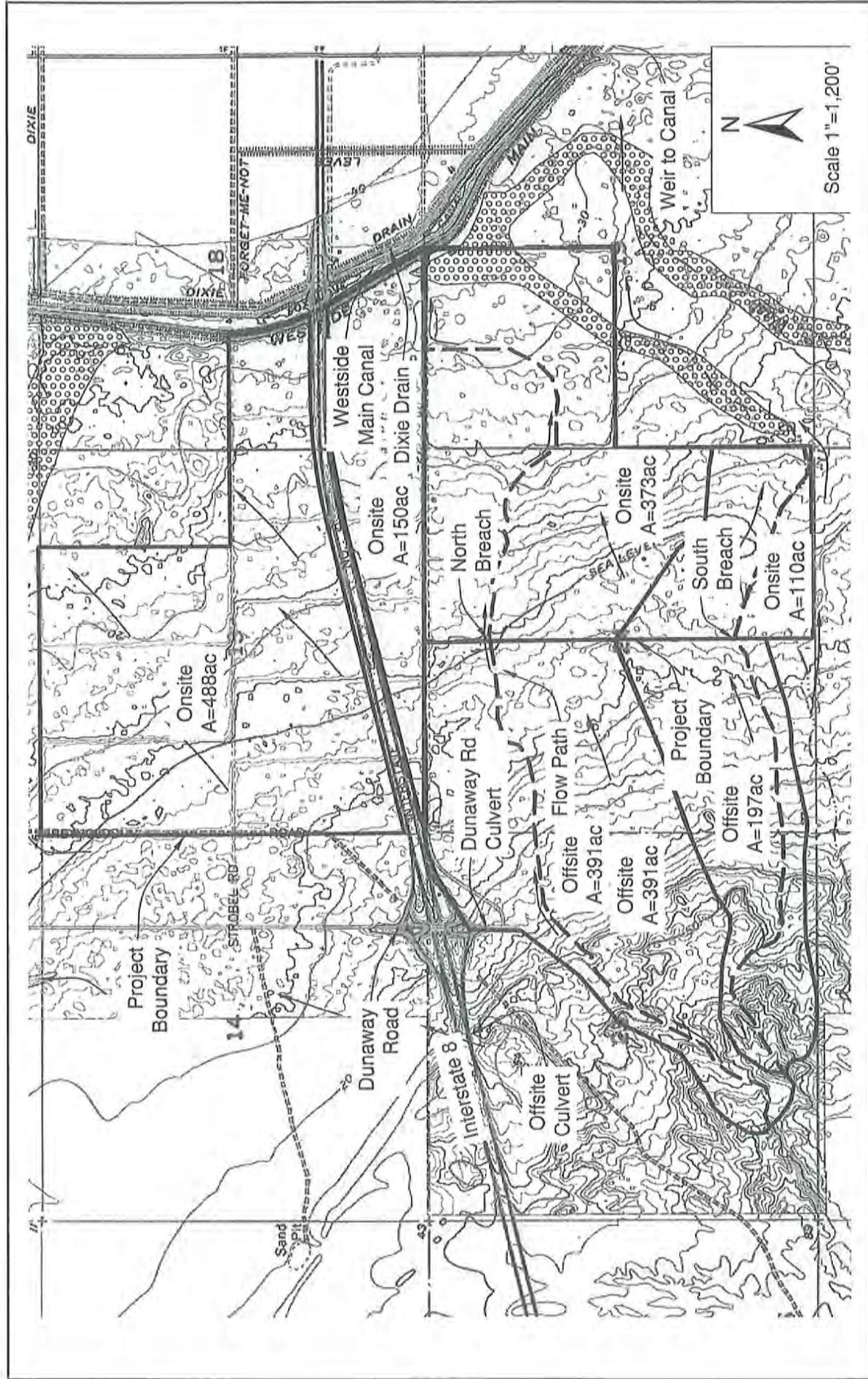
There are two locations where offsite flows from the Yuha Desert enter the Proposed Action solar energy facility site. These locations are breaches through the agricultural berm that defines the western boundary of the site. The breaches are referred to as the north and south breaches. Figure 3.11-2 depicts the location of these breaches. The north breach cannot be repaired, as offsite runoff would then pond on the land west of the site. However, the south breach will be repaired, and flow will be routed south to the offsite wash that parallels the southern border of the solar energy facility site.

#### B. Onsite Drainage

The existing solar energy facility site, both north and south of I-8, has a watercourse generally running from west to east. Offsite and onsite storm runoff ponds in many locations, with any excess gradually flowing east towards the Westside Main Canal. Runoff that enters the north breach flows through an isolated non-wetland water before dissipating on the eastern fields. Runoff that enters the south breach dissipates as sheet flow immediately after entering the solar energy facility site. Runoff will sheet flow through the site and then return to the Yuha Wash. As mentioned above, the south breach will be repaired and the flow routed south to the Yuha Wash, which is the existing downstream flow path. Runoff entering the north breach will be routed in a channel to a detention basin upstream of the Dixie Drain.

Existing ditches and culverts around the perimeters of the fields also convey runoff, but due to lack of maintenance, many of the existing drainage facilities are plugged or have reduced capacity. Runoff that reaches the eastern edge of the solar facility site south of I-8 ponds onsite and drains through a 24-inch culvert to the IID Dixie Drain, located east of the Westside Main Canal. The southern portion of the site drains from west to east and discharges to the undeveloped land south of the solar energy facility site.

Runoff on the north side of I-8 also flows towards the eastern property edge. The existing agricultural ditches and culverts capture the runoff at the field breaks and convey it east and north. The tile drains and a portion of the site drain to a culvert that passes under the Westside Man Canal to the Dixie Drain. Runoff from the remainder of the site flows across the undeveloped areas north of the site to an offsite connection to the Dixie Drain.



10/20/10

FIGURE 3.11-2

Imperial Solar Energy Center West

Off-Site and Existing Condition Watershed

SOURCE: Tony R. Walker Engineering, Inc., 2010



F:\projects\1008 Imperial Solar West\2nd Screencheck\ER\_EA\Chapter 3\Section 11\Figure 3.11-2 Off-Site and Existing Con Watershed.dwg

### 3.11.2.3 Existing Flooding

According to the Federal Emergency Management Agency (FEMA) Flood Insurance Rate Map, the majority of the solar energy facility site is located in Zone X, which is an area determined to be outside of the 0.2% annual chance of a flood. A portion of the project site, south of Interstate 8 is located in Zone A, which is an area subject to 1% annual chance of a flood. Figure 3.11-3 depicts the location of the floodplain on the solar energy facility site. The flooding source for this floodplain is the Yuha Wash. An existing degraded agricultural berm separates the wash from the solar energy facility site, but site visit evidence from Tory R. Walker Engineering, Inc. indicates that the berm, though not breached, has been overtopped by flood flows.

The climate of the Imperial Valley is arid, with hot summers and mild winters. Imperial Valley has temperatures ranging from lows in the mid 30's in January to highs of 110 or higher in July and August, with little moisture. The average annual precipitation is 2.92 inches (County of Imperial, 2006).

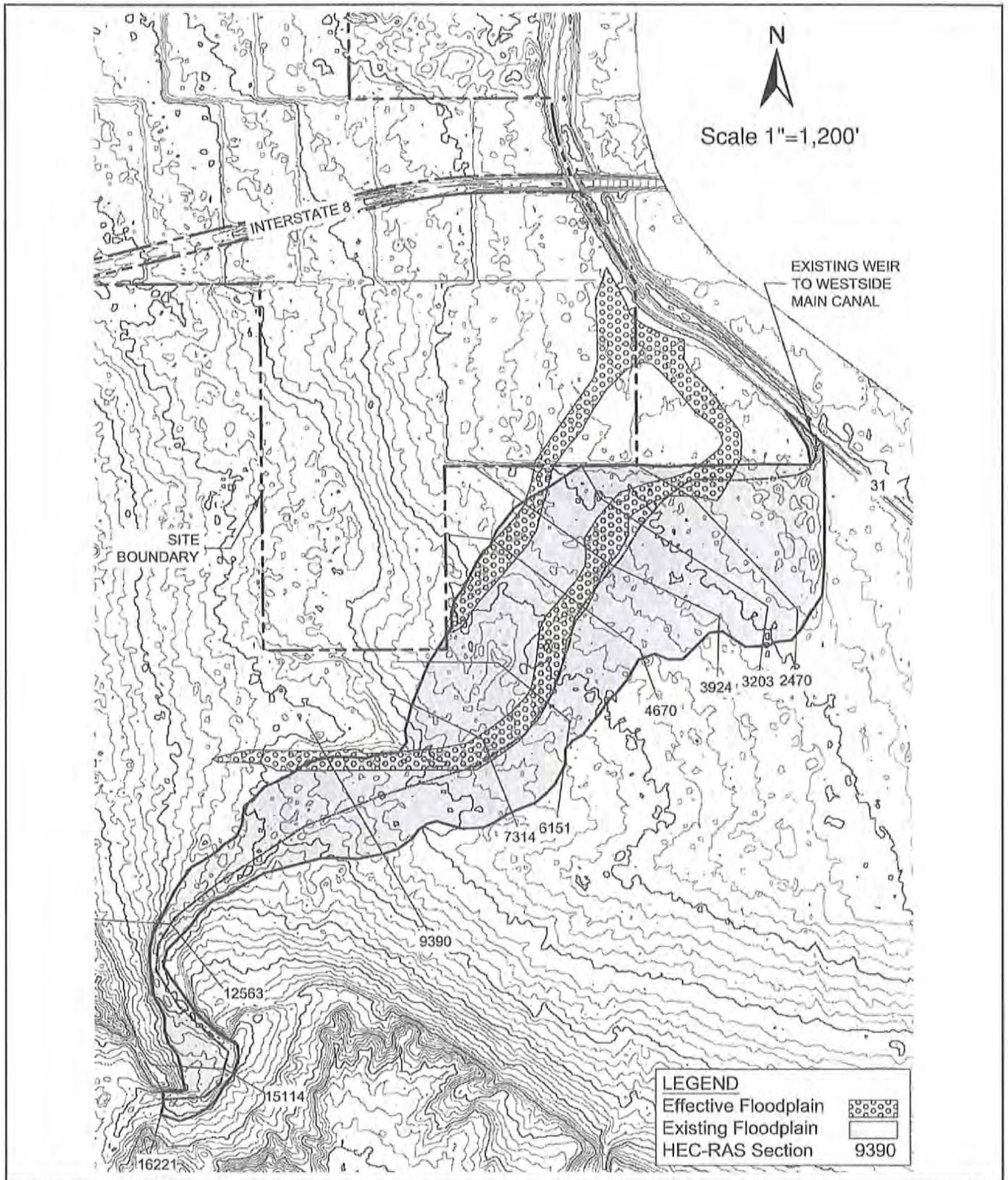
### 3.11.2.4 Existing Water Quality

#### A. Water Quality Control Plan for the Colorado River Basin Region (Region 7)

The federal Clean Water Act and the California Porter-Cologne Water Quality Control Act require that Water Quality Control Plans (more commonly referred to as Basin Plans) be prepared for the nine state-designated hydrologic basins in California.

Each of the nine regional boards in California is required to adopt a Basin Plan. The Basin Plan serves to guide and coordinates the management of water quality within the region. According to the Basin Plan, "the intent of the Basin Plan is to provide definitive guidelines, and give direction to the full scope of Regional Board activities that serve to optimize the beneficial uses of the state waters within the Colorado River Basin Region of California by preserving and protecting the quality of these waters." Specifically the Basin Plan: (1) designates beneficial uses for inland surface waters, reservoirs and lakes, and ground water; (2) sets both numerical and non-numerical (narrative) water quality objectives that must be attained or maintained to protect the designated beneficial uses; (3) describes implementation programs to protect the beneficial uses of all waters in the Region; and, (4) describes surveillance and monitoring activities to evaluate the effectiveness of the Basin Plan. The Basin Plan incorporates by reference all applicable State and Regional Board plans and policies.

Under Section 303 (d) of the 1972 Clean Water Act, states, territories and authorized tribes are required to develop a list of water quality limited segments. The waters on the list do not meet water quality standards, even after point sources of pollution have installed the minimum required levels of pollution control technology. The law requires that these jurisdictions establish a priority ranking for water on the lists and develop action plans to improve water quality. The impaired waterbodies listed on the 303(d) list for Hydrologic Area (728) are the Imperial Valley Drains, the New River and the Salton Sea. However, the solar energy facility site does not flow to a drain included on the 303(d) listing of Imperial Valley Drains. As such, no drain listings and 303(d) impairments are provided for Imperial Valley Drains on Table 3.11-2. Table 3.11-2 summarizes project receiving waters listed on the 303 (d) list and their relative impairments.



SOURCE: Tory R. Walker Engineering, Inc., 2010

10/20/10



Imperial Solar Energy Center West

Floodplain Exhibit

FIGURE  
3.11-3

**TABLE 3.11-2**  
**Project Receiving Waters 303(d)**

RECEIVING WATER	HYDROLOGIC UNIT CODE	303 (d) IMPAIRMENT(S)
New River	728.00	1,2,4-Trimethylbenzene, Chlordane, Chloroform, Chlorpyrifos, Copper, DDT, Diazinon, Dieldrin, Mercury, Meta-para xylenes, Nutrients, Organic Enrichment/Low Dissolved Oxygen, o-Xylenes, PCBs, p-Cymene, DCB, Pesticides, Selenium, Toluene, Toxaphene, Toxicity, and Trash
Salton Sea	728.00	Nutrients, Salinity, Selenium

Source: RWQCB, 2006

The project is located approximately 200 yards from the Dixie Drain (#4), two miles from the Salt Creek Slough, eight miles from the New River, and 40 miles from the Salton Sea.

#### B. Beneficial Uses

Beneficial uses of surface water and groundwater have been established for surface and ground waters in the region. According to the RWQCB Basin Plan:

- Beneficial uses are defined as the uses of water necessary for the survival or well being of man, plants and wildlife. The uses of water serve to promote the tangible and intangible economic, social and environmental goals of mankind.
- Examples include the drinking, swimming, industrial, and agricultural water supply, and the support of fresh and saline aquatic habitats. According to the Basin Plan, beneficial uses have been designated for specific coastal water bodies, inland surface waters, and groundwater.

In 1972, the State Water Quality Control Board (SWQCB) adopted a uniform list and description of beneficial uses to be applied throughout all hydrological basins of the State.

According to Table 3.11-3 (from Table 2-3 of the Water Quality Control Plan for the Colorado River Basin Region), the beneficial uses of the Dixie Drain (#4) and the Salt Creek Slough (both considered part of the IID drains), the New River, and the Salton Sea are as follows:

**TABLE 3.11-3  
Beneficial Uses**

Ground Waters	Hydraulic Unit Basin Number	MUN	AGR	IND	PROC	GWR	FRESH	POW	REC1	REC2	BIOL	WARM	COLD	WILD	RARE	SPWN	AQUA
Imperial Valley Drains	723.10						X		X	X		X		X	X		
New River	723.10			X			X		X	X		X		X	X		
Salton Sea	728.0			X					X	X		X		X	X		X

Source: Tory R. Walker Engineering, Inc., 2010.

IND- Industrial Service Supply: Includes uses of water for industrial activities that do not depend primarily on water quality including, but not limited to, mining, cooling water supply, hydraulic conveyance, gravel washing, fire protection, or oil well re-pressurization.

FRSH-Freshwater Replenishment: Includes uses of water for natural or artificial maintenance of surface water quantity or quality.

REC1- Water Contact Recreation: Includes uses of water for recreational activities involving body contact with water, where ingestion of water is reasonably possible. These uses include, but are not limited to, swimming, wading, water-skiing, skin and scuba diving, surfing, white water activities, fishing and use of natural hot spring.

REC2- Non-Contact Water Recreation: Includes uses of water for recreational activities involving proximity to water, but not formally involving contact with water where ingestion of water is reasonably possible. These uses include, but are not limited to, picnicking, sunbathing, hiking, beachcombing, camping, boating, tidepool and marine life study, hunting, sightseeing, or aesthetic enjoyment in conjunction with the above activities.

WARM- Warm Freshwater Habitat: Includes uses of water that support warm ecosystems including, but not limited to, preservation or enhancement of aquatic habitats, vegetation, fish, or wildlife, including invertebrates.

WILD- Wildlife Habitat: Includes uses of water that support terrestrial ecosystems including, but not limited to, the preservation and enhancement of terrestrial habitats, vegetation, wildlife (e.g., mammals, birds, reptiles, amphibians, invertebrates), or wildlife water and food sources.

RARE- Preservation of Rare, Threatened, or Endangered Species: Includes uses of water that support habitats necessary, at least in part, for the survival and successful maintenance of plant or animal species established under state or federal law as rare, threatened or endangered.

AQUA- Aquaculture: Includes the uses of water for aquaculture or mariculture operations including, but not limited to, propagation, cultivation, maintenance, or harvesting of aquatic plants and animals for human consumption or bait purposes.

### C. Water Quality Objectives

Like the designation of beneficial uses, the designation of water quality objectives must satisfy all of the applicable requirements of the California Water Code, Division 7 (Porter-Cologne Act). The Clean Water Act, California Water Code, Section 13241 provides that each RWQCB shall establish water quality objectives for the waters of the state (i.e., surface and ground water) which, in the Regional Board's judgment, are necessary for the reasonable protection of beneficial uses and for the prevention of nuisance. The Clean Water Act Section 303 requires that the State adopt water quality objectives (called water quality criteria) for surface waters.

### D. 303(d) List of Water Quality Limited Segments

The RWQCBs identify water quality objectives in order to protect the designated beneficial uses of the water bodies. Section 303(d) of the federal Clean Water Act (CWA, 33 USC 1250, *et seq*, at 1313(d)), requires States to identify waters that do not meet water quality standards after applying certain required technology-based effluent limits. Waters that do not meet the water quality standards are referred to as "impaired" water bodies. States are required to compile this information in a list and submit the list to the United States Environmental Protection Agency (USEPA) for review and approval. This list is known as the Section 303(d) List of Water Quality Limited Segments. As part of the listing process, States are required to prioritize water/watersheds for future development of total maximum daily load (TMDL). The TMDL establishes the allowable pollutant loadings or other quantifiable parameters for a water body and provides the basis for the State to establish water quality based controls. The purpose of TMDLs is to ensure that beneficial uses of the water body are restored and that the water quality objectives are achieved. On July 25, 2003 USEPA gave final approval to California's 2002 Section 303(d) List of Water Quality Limited Segments.

The New River and the Salton Sea are listed as impaired waterbodies on the 2006 303(d)list. The New River has 303 (d) impairments for 1,2,4-Trimethylbenzene, Chlordane, Chloroform, Chlorpyrifos, Copper, DDT, Diazinon, Dieldrin, Mercury, Meta-para xylenes, Nutrients, Organic Enrichment/Low Dissolved Oxygen, o-Xylenes, PCBs, p-Cymene, DCB, Pesticides, Selenium, Toluene, Toxaphene, Toxicity, and Trash. The Salton Sea has 303(d) impairments for Nutrients, Salinity, and Selenium.

### E. Best Management Practices

Best Management Practices (BMPs) were originally developed to protect water quality by controlling erosion and sedimentation at the source. They have since been expanded to include controlling the volume and concentration of chemical pollutants entering Waters of the United States.

BMPs include such standard practices as lengthening runoff retention periods, covering bare areas with mulches, constructing infiltration facilities, and providing public education as to the consequences, both legally and environmentally, of illicit discharges to storm drains.

Quality control BMPs are further subdivided into source control BMPs as the primary system, and treatment BMPs as the secondary system. Treatment BMPs are more effective and efficient when used to handle pollutants that get past the source control BMPs. Quantity control BMPs are subdivided into volume control (e.g., infiltration and retention BMPs) and those directed toward peak rate control (e.g., retention facilities).

To maximize efficiency and minimize costs, treatment and quantity control BMPs can be designed into a single facility. An example is the use of a wet pond, which treats stormwater by allowing solids to settle out and promoting biological assimilation of dissolved pollutants through the use of an extended retention period. Peak rate is then obtained through the controlled release of water from the pond.

In order to select, design and implement the most effective and efficient BMPs, certain parameters have to be established. Important items to consider include identification of target pollutants, physical and chemical characteristics of those pollutants, anticipated volumes and concentrations of pollutants and stormwater, and any regulatory action levels (e.g., drinking water standards, nondegradation policies).

## 3.12 Biological Resources

### 3.12.1 Regulatory Framework

#### 3.12.1.1 *Federal*

##### A. Federal Protection for Sensitive Wildlife Species and Habitats

Endangered Species Act. The federal Endangered Species Act of 1973 (ESA) provides a framework for the protection of plant and animal species that are at risk of becoming extinct. It is administered by the U.S. Fish and Wildlife Service (USFWS). Section 7 of the ESA requires each federal agency to consult with the USFWS about projects that may adversely affect species listed as threatened or endangered under the ESA ("listed species"). Habitat critical to these listed species may also be separately designated under the ESA.

The Section 7 consultation process requires each federal agency to prepare a "Biological Assessment" (BA) to determine if the project is likely to adversely affect listed species or designated critical habitat. In response, the USFWS prepares a "Biological Opinion" (BO) for listed species or a "Conference Opinion" (CO) for species proposed for listing, which states the USFWS position on whether the project would likely jeopardize the continued existence of the listed species or adversely modify designated critical habitat.

Migratory Bird Treaty Act. The Migratory Bird Treaty Act (MBTA) (16 U.S.C. 703 et seq.) is a federal statute that implements treaties with several countries on the conservation and protection of migratory birds. The MBTA is enforced by U.S. Fish and Wildlife Service (USFWS). This act prohibits the killing of any migratory birds without a valid permit. Any activity which contributes to unnatural migratory bird mortality could be prosecuted under this act. With few exceptions, most birds are considered migratory under this act.

Bald and Golden Eagle Protection Act. The Bald and Golden Eagle Protection Act (16 U.S.C. 668-668c) prohibits anyone without a permit issued by the USFWS from "taking" bald and golden eagles including their parts, nests, or eggs. The Act defines "take" as "pursue, shoot, shoot at, poison, wound, kill, capture, trap, collect, molest or disturb." For purposes of these guidelines, "disturb" means: "to agitate or bother a bald or golden eagle to a degree that causes, or is likely to cause, based on the best scientific information available, 1) injury to an eagle, 2) a decrease in its productivity, by substantially interfering with normal breeding, feeding, or sheltering behavior, or 3) nest abandonment, by substantially interfering with normal breeding, feeding, or sheltering behavior."

California Desert Conservation Area (CDCA). The CDCA encompasses 25 million acres of land in southern California that were designated by Congress in 1976 through the Federal Lands and Policy Management Act. The BLM directly administers approximately 10 million acres of the CDCA. The CDCA Plan-designated Yuha Basin Area of Critical Environmental Concern (ACEC) Management Plan was prepared to give additional protection to unique cultural resource and wildlife values found in the region, while also providing for multiple use management. The ACEC Management Plan allows for the "traversing of the

ACEC by proposed transmission lines and associated facilities if environmental analysis demonstrates that it is environmentally sound to do so.”

Federal Water Pollution Control Act (Clean Water Act). The Clean Water Act (CWA) provides a structure for regulating discharges into the waters of the U.S. The Environmental Protection Agency (EPA) is given the authority to implement pollution control programs. Section 404 of the CWA regulates the discharge of dredged, excavated, or fill material in wetlands, streams, rivers, and other U.S. waters. ACOE is the federal agency authorized to issue 404 Permits for certain activities conducted in wetlands or other U.S. waters. Section 401 of the CWA grants each state the right to ensure that the State’s interests are protected on any federally permitted activity occurring in or adjacent to Waters of the State. In California, the Regional Water Quality Control Boards (RWQCB) are the agency mandated to ensure protection of the State’s waters. For a Preferred Action that requires an ACOE CWA 404 permit and has the potential to impact Waters of the State, the RWQCB will regulate the project and associated activities through a Water Quality Certification determination.

### 3.12.1.2 State

#### A. California State Protection for Sensitive Wildlife Species and Habitats

California Endangered Species Act. The California Endangered Species Act of 1984 (CESA) provides a framework for the listing and protection of wildlife species determined to be threatened or endangered in California.

California Fish and Game Code 3503.5. Raptors (birds of prey) and active raptor nests are protected by the California Fish and Game Code 3503.5. This code prohibits the “taking” of any birds of prey or their nests or eggs unless authorized.

California Fish and Game Code 3513. Protects California’s migratory birds by making it unlawful to take or possess any migratory nongame bird as designated in the MBTA or any part of such migratory nongame birds.

California Fish and Game Code, Section 1600, as amended. Section 1602 of the California Fish and Game Code requires an entity to notify California Department of Fish and Game (CDFG) regarding any proposed activity within a stream or river channel. This includes activities which may substantially divert or obstruct the natural flow of, or substantially change or use any material from the bed, channel, or bank of, any river, stream or lake. CDFG may determine that the proposed activity will not substantially adversely affect an existing fish or wildlife resource. If not, the proposed activity may not be undertaken until the entity and CDFG enter into an agreement. The agreement would include reasonable measures necessary to protect the existing fish or wildlife resource.

Native Plant Protection Act. The Native Plant Protection Act (*California Fish and Game Code Section. 1900-1913*) (NPPA) prohibits the taking, possessing, or sale within the state of any plant listed by CDFG as rare, threatened, or endangered.

Porter-Cologne Water Quality Control Act, as amended. The Porter-Cologne Act grants the State Water Resources Control Board (SWRCB) and the RWQCBs power to protect water quality and is the primary vehicle for implementation of California's responsibilities under the federal Clean Water Act. Any person proposing a discharge waste within any region must file a report of waste discharge with the appropriate board.

### 3.12.1.3 Local

#### *County of Imperial General Plan*

Relevant County of Imperial General Plan policies related to biological resources are provided below. Table 3.12-1 summarizes the project's consistency with the County's General Plan policies.

While this EIR/EA analyzes the project's consistency with the General Plan pursuant to State CEQA Guidelines Section 15125(d), the Imperial County Board of Supervisors ultimately determines consistency with the General Plan.

## 3.12.2 Affected Environment

Information contained in this section is summarized from the *Biological Technical Report for the Imperial Solar Energy Center West Project* prepared by RECON Environmental, Inc. (October 19, 2010); *Imperial Solar Energy West Spring 2010 Rare Plant Survey Report* prepared by RECON Environmental, Inc (July 23, 2010); *Burrowing Owl Nesting Season Surveys for the Imperial Solar Energy Center West Project* prepared by RECON Environmental, Inc. (July 29, 2010); and, *Focused Survey Results for the Southwestern Willow Flycatcher on the Imperial Solar Energy Center West Project* prepared by RECON Environmental, Inc. (July 30, 2010). These reports are provided on the attached CD of Technical Appendices as Appendix I-1, Appendix I-2, Appendix I-3, and Appendix I-4 of this EIR/EA.

General biological surveys, rare plant surveys, and a jurisdictional delineation were conducted during the spring of 2010 within the proposed solar energy facility and transmission line corridor alternatives to map vegetation communities, inventory species present at the time of the survey, and assess the presence or potential for occurrence of sensitive and priority plant and animal species within the project area. In addition, focused burrowing owl and southwestern willow flycatcher surveys were conducted.

Field surveys were conducted on the 1,713.4-acre survey area that includes the following project components:

**TABLE 3.12-1**  
**Project Consistency with General Plan Biological Resource Policies**

General Plan Policies	Consistency with General Plan	Analysis
<p>Open Space Conservation Policy: The County shall participate in conducting detailed investigations into the significance, location, extent, and condition of natural resources in the County.</p> <p>Program: Notify any agency responsible for protecting plant and wildlife before approving a project which would impact a rare, sensitive, or unique plant or wildlife habitat.</p>	Yes	<p>Biological assessments and reports have been conducted at the project site in regard to the proposed project.</p> <p>Applicable agencies responsible for protecting plants and wildlife will be notified of the proposed project and provided an opportunity to comment on this EIR/EA prior to the County's consideration of any project's approvals.</p>
<p>Land Use Element Policy: The General Plan covers the unincorporated area of the County and is not site specific, however, a majority of the privately owned land is located in the area identified by the General Plan as "Agriculture," which is also the predominate area where burrowing owls create habitats, typically in the brims and banks of agricultural fields.</p> <p>Program: Prior to approval of development of existing agricultural land either in form of one parcel or a numerous adjoining parcels equally a size of 10 acres or more shall prepare a Biological survey and mitigate the potential impacts. The survey must be prepared in accordance with the United States Fish and Wildlife and California Department of Fish and Game regulations, or as amended.</p>	Yes	<p>See response to the Open Space Conservation Policy above. Additionally, a Burrowing Owl survey has been conducted in accordance with the wildlife agency protocols. The results and mitigation are provided in this section (3.12) and Section 4.12 of this EIR/EA.</p>

Source: Imperial County, 1993.  
Imperial County, 2008.

Solar Energy Facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)

- R-1: Imperial Solar Energy Center West Solar Energy Facility (1,128 acres)

Transmission Line Corridor

- IVW-1: Transmission Line 500-foot corridor (362.2 acres R.O.W.)
- IVW-2: Transmission Line (IVW-2 and IVW-2A) 300-foot corridor (192.4 acres R.O.W.)
- IVW-2b: Transmission Line Segment (30.8 acres R.O.W.)

The Proposed Action consists of a solar energy facility (R-1) and two transmission line route alternatives, the Proposed Action, Alternative 1-Alternative Transmission Line Corridor, and Alternative 2-Alternative Transmission Line Corridor. The Proposed Action includes the solar energy facility and transmission line corridor IVW-2 and IVW-2B. Alternative 1-Alternative Transmission Line Corridor includes the solar energy facility, transmission line corridor IVW-2, and transmission line segment IVW-2A. Alternative 2-Alternative Transmission Line Corridor includes the solar energy facility and transmission line corridor IVW-1. Alternative 3-Reduced Solar Energy Facility Site includes the reduced solar energy facility and the same transmission line corridor portions as the Proposed Action Transmission Line Corridor (IVW-2 and IVW-2B). Figure 3.12-1 depicts the location of these project components.

### 3.12.2.1 *Vegetation Communities*

Vegetation communities are classified by the dominant or co-occurring species, and are referred to as alliances. As summarized in Table 3.12-2, the vegetation communities observed onsite are the Creosote bush-white burr sage scrub, Desert wash (smoke tree woodland and big galleta shrub steppe mix), mesquite thicket, tamarisk thicket, open water, abandoned agricultural fields (upland mustard), and active agricultural fields.

Figure 3.12-2a depicts the location of these vegetation communities on the solar energy facility and the northern portion of the transmission line corridor alternatives. Figure 3.12-2b depicts the location of the vegetation communities on the southern portion of the transmission line corridor alternatives.

#### A. Creosote bush-white burr sage scrub

*Solar Energy Facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)*

Approximately 0.1 acre of the creosote bush-white burr sage scrub vegetation occurs on the solar facility site. This native vegetation alliance is dominated by creosote bush and white burr sage with relatively sparse vegetative cover and very flat topography.

**TABLE 3.12-2**  
**Vegetation Communities/Land Cover Types**  
**Within the Project Survey Area**

Vegetation Community/Land Cover Type	Solar Energy Facility	Transmission Line Corridor			Total (acres)
	R-1 (acres)	IVW-1 (acres)	IVW-2/2A (acres)	IVW-2B (acres)	
Creosote bush-white burr sage scrub	.01	344.2	187.5	30.8	562.6
Desert wash	6.7	17.6	4.8	-	29.1
Mesquite thicket	6.3	-	-	-	6.3
Tamarisk thicket	15.6	-	-	-	15.6
Arrow weed thicket	1.0	-	-	-	1.0
Open water	5.0	-	-	-	5.0
Abandoned agricultural fields	1,090.6	0.4	0.1	-	1,091.1
Active agricultural fields	0.6	-	-	-	0.6
Developed	2.1	-	-	-	2.1
<b>TOTAL</b>	<b>1,128.0</b>	<b>362.2</b>	<b>192.4</b>	<b>30.8</b>	<b>1,713.4</b>

Source: RECON Environmental, Inc., 2010.

**Proposed Action and Alternative 3-Reduced Solar Energy Facility Site's Transmission Line Corridor**

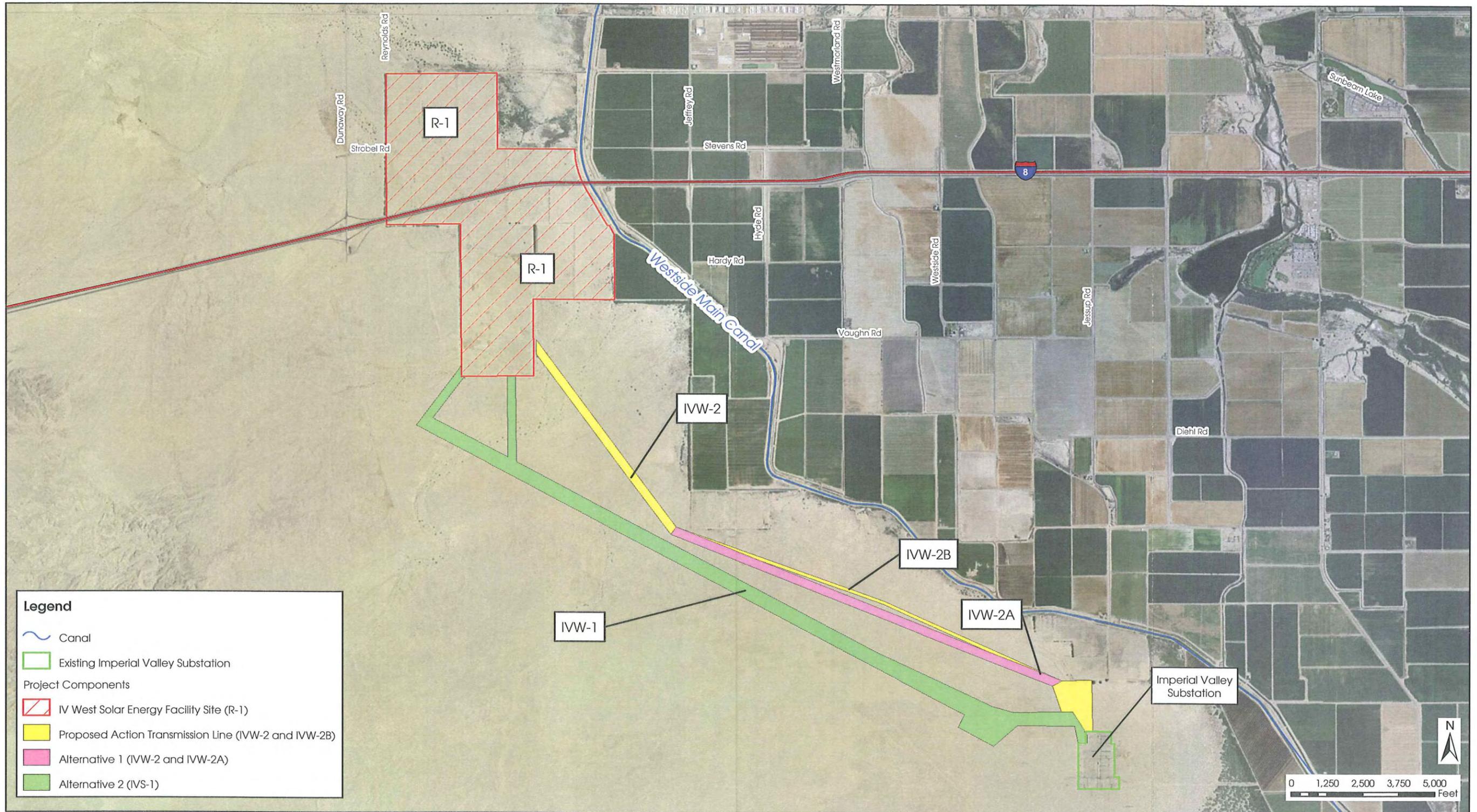
Approximately 187.5 acres of creosote bush-white burr sage scrub vegetation occur on the Proposed Action and Alternative 3-Reduced Solar Energy Facility Site's Transmission Line Corridor, IVW-2 and 30.8 acres on the transmission line segment IVW-2b. .

*Alternative 1-Alternative Transmission Line Corridor*

Approximately 218.3 acres of creosote bush-white burr sage scrub vegetation occur on the Alternative 1-Alternative Transmission Line Corridor. Approximately 187.5 acres are present on transmission line corridor IVW-2

*Alternative 2-Alternative Transmission Line Corridor*

Approximately 344.2 acres of creosote bush-white burr sage scrub vegetation occur on the Alternative 2-Alternative Transmission Line Corridor, IVW-1. This vegetation is the dominant vegetation community within the transmission line corridor alternatives in the survey area. A layer of desert pavement is present between the shrubs in varying densities throughout the creosote bush-white burr sage vegetation. A number of annual species were observed during the spring surveys that offered a sparse herbaceous layer intermixed with the desert pavement. These species include desert sunflower, desert sand verbena, Peirson's browneyes, and Mediterranean grass.



SOURCE: ESRI, 2010; RECON Environmental, Inc., 2010; BRG Consulting, Inc., 2010

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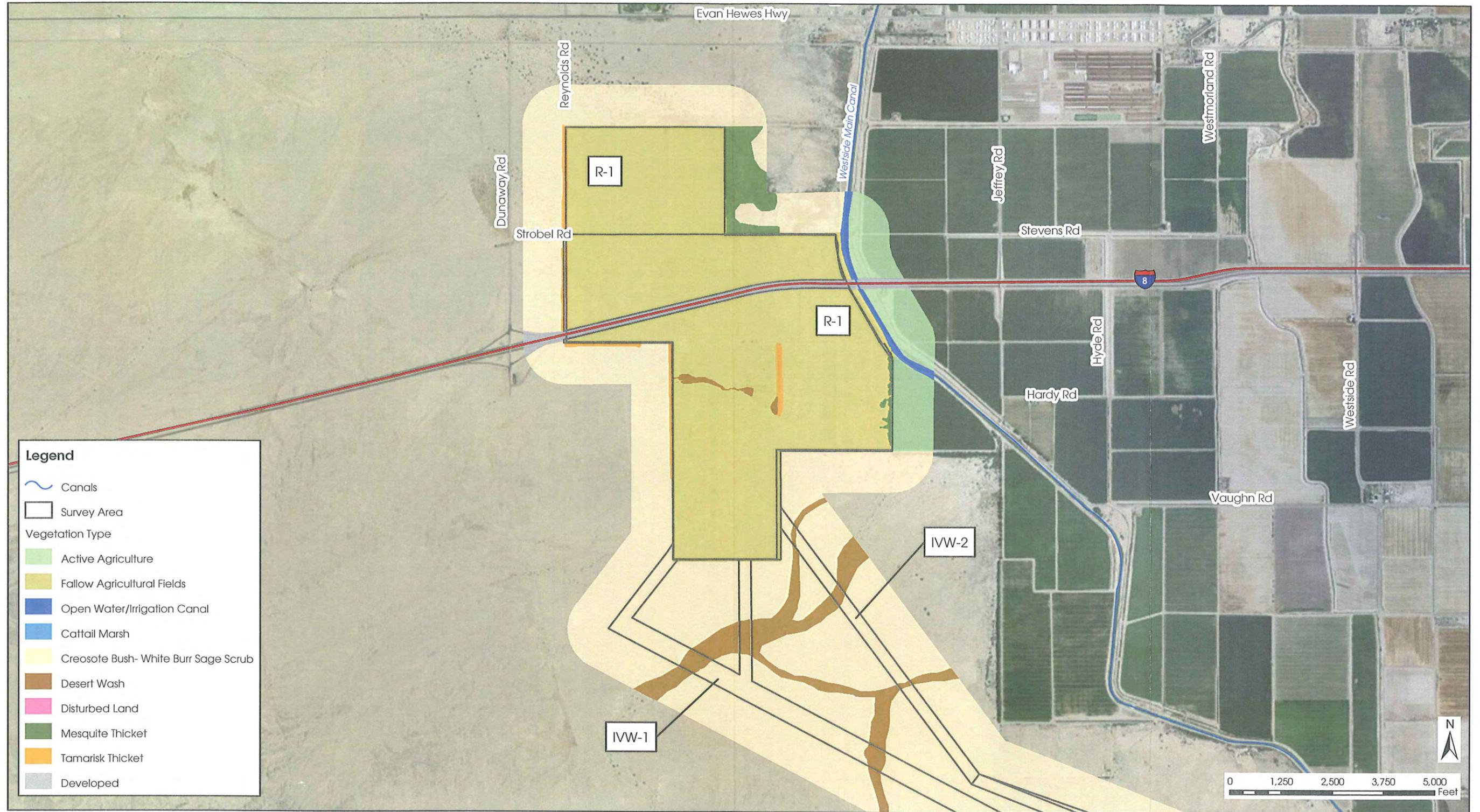
Imperial Solar Energy Center West

# Overview of the Imperial Solar Energy Center West Project

FIGURE  
3.12-1

F:\projects\1008 Imperial Solar West\2nd Screencheck EIR\_EA\Chapter 3\Section 12\Figure 3.12-1 Overview of the Imperial Solar Energy Center West Project.mxd

Figure 3.12-1: Project Components  
(11x17) back



SOURCE: ESRI, 2010; RECON Environmental, Inc., 2010; BRG Consulting, Inc., 2010

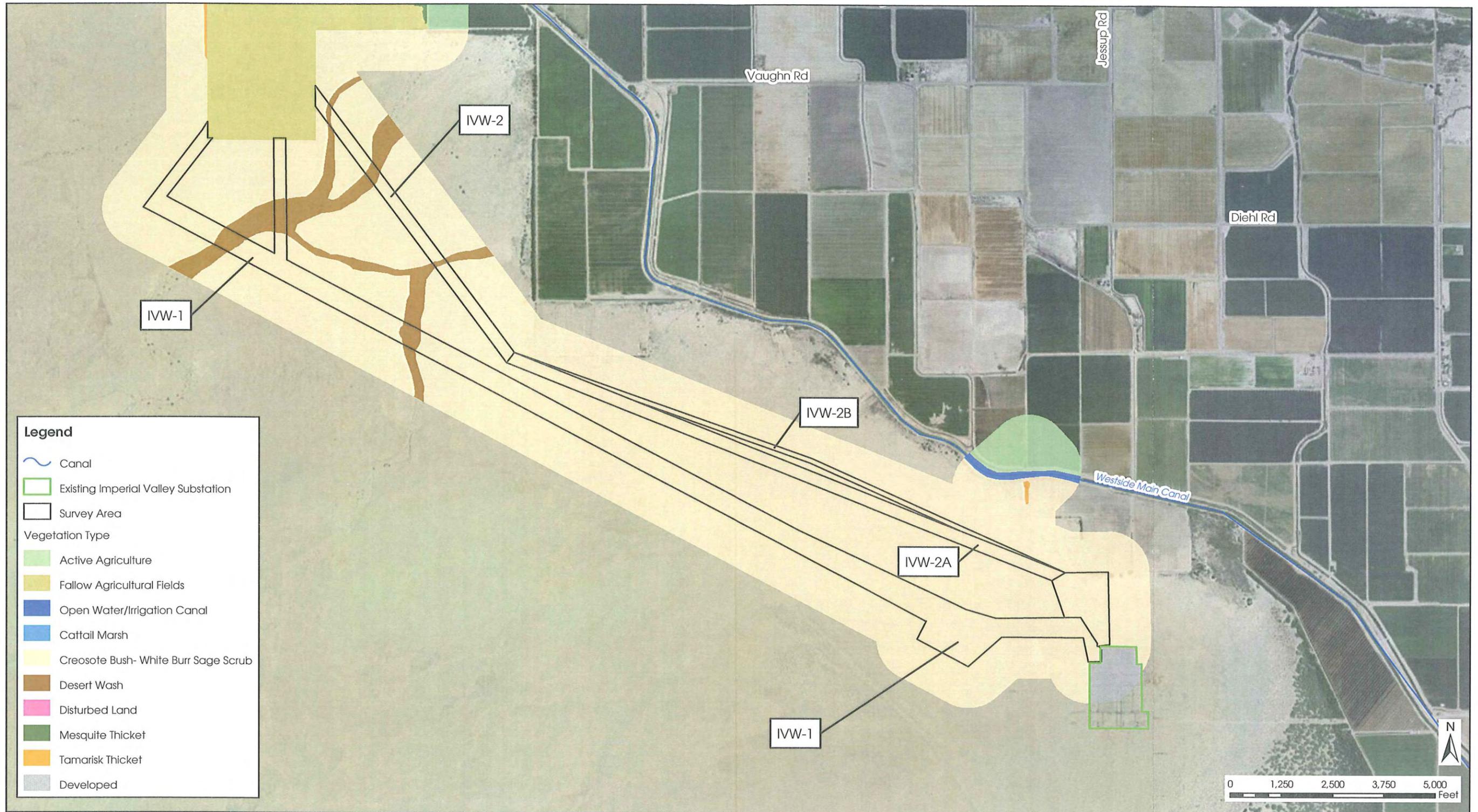
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Imperial Solar Energy Center West  
Vegetation Communities

FIGURE  
3.12-2a

Figure 3.12-2a  
(11x17)back



SOURCE: ESRI, 2010; RECON Environmental, Inc., 2010; BRG Consulting, Inc., 2010

10/20/10



Imperial Solar Energy Center West  
Vegetation Communities

FIGURE  
3.12-2b

Figure 3.12-2b  
(11x17) back

## B. Desert Wash

*Solar Energy Facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)*

Approximately 6.7 acres of desert wash are located on the southwest portion of the solar energy facility site.

*Proposed Action and Alternative 3-Reduced Solar Energy Facility Site's Transmission Line Corridor*

Approximately 4.8 acres of desert wash are located on the Proposed Action and Alternative 3-Reduced Solar Energy Facility Site's Transmission Line Corridor (IVW-2). Desert wash is not present on the transmission line segment (IVW-2b).

*Alternative 1-Alternative Transmission Line Corridor*

Approximately 4.8 acres of desert wash are located on the Alternative 1-Alternative Transmission Line Corridor. Desert washes are braided with the main flow channels primarily lacking in vegetation, while the sandbars and banks support smoke tree woodland and/or big galleta shrub steppe vegetation alliances. The areas dominated by smoke tree woodland support a number of species, including rayless encelia, sweetbush, individual honey mesquite trees and salt cedar trees, scattered saltbush shrubs, a moderate to sparse cover of big galleta grass, and sparse creosote bush and white burr sage. A few locations that have larger dense patches of galleta grass adjacent to or in the middle of the smoke tree woodland are classified as big galleta shrub steppe.

*Alternative 2-Alternative Transmission Line Corridor*

A number of desert washes, including the large Yuha Wash, flow northeast through the transmission line corridor alternatives from Mount Signal into the Westside Main Canal. Approximately 17.6 acres of desert wash vegetation are located on the Alternative 2-Alternative Transmission Line Corridor.

## C. Mesquite Thicket

*Solar Energy Facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)*

Approximately 6.3 acres of mesquite thicket, dominated by honey mesquite, are present along the eastern edge of the proposed solar energy facility, adjacent to an irrigation ditch. A dense understory of quailbush is present along the edges of the thicket and in between the honey mesquite trees. A larger mesquite thicket is present outside of the survey area along the northeast border of the solar energy facility site.

*Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site*

Mesquite thicket vegetation is not present on the Proposed Action Transmission Line Corridor or on any transmission line corridor alternatives.

#### D. Tamarisk Thicket

*Solar Energy Facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)*

Approximately 15.6 acres of tamarisk thicket are present along the western boundary of the solar energy facility site and the southern portion of the solar energy facility. Tamarisk thicket trees form dense tamarisk thickets that preclude other plant species from establishing.

*Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site*

Tamarisk thicket vegetation is not present on the Proposed Action Transmission Line Corridor or on any transmission line corridor alternatives.

#### E. Arrow weed Thicket

*Solar Energy Facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)*

Approximately one acre of arrow weed thicket vegetation occurs on the solar energy facility site. This vegetation is located along the edges of the Westside Main Canal in many locations, forming 5-foot-deep arrow weed thickets. These thickets largely exclude other plant species, but weedy invasive species such as sow thistle, Sahara mustard, and London rocket grow along the banks in between the arrow weed thickets.

*Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site*

Arrow weed thicket vegetation is not present on the Proposed Action Transmission Line Corridor or on any transmission line corridor alternatives.

#### F. Open Water

*Solar Energy Facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)*

The Westside Main Canal borders the abandoned agricultural fields on the eastern edge of the solar energy facility site. This canal is unvegetated but holds water, and is classified as open water. Approximately five acres of open water are located adjacent to the proposed the solar energy facility.

*Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site*

Open water is not present on the Proposed Action Transmission Line Corridor or on any transmission line corridor alternatives.

## G. Abandoned Agriculture

*Solar Energy Facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)*

The majority of the solar energy facility site contains abandoned agricultural fields. Approximately 1,090.6 acres are present on the solar energy facility site. Many of these fields have been abandoned approximately 10 years, while the southwestern portion appears to have been abandoned much longer. Mustard species such as Sahara mustard and London rocket provide the dominant vegetative cover in most areas, and are classified in the upland mustard vegetation alliance. Nettle-leaf goosefoot and Mediterranean grass are also co-dominant species that provide significant vegetative cover.

*Proposed Action and Alternative 3-Reduced Solar Energy Facility Site's Transmission Line Corridor*

Abandoned agricultural fields occur on 0.1 acre on the Proposed Action and Alternative 3 Transmission Line Corridor (IVW-2). Abandoned agricultural fields are not present on the IVW-2B transmission line segment.

*Alternative 1-Alternative Transmission Line Corridor*

Abandoned agricultural fields occur on 0.1 acre on the Alternative 1-Alternative Transmission Line Corridor (IVW-2). Abandoned agricultural fields are not present on the IVW-2A transmission line segment.

*Alternative 2-Alternative Transmission Line Corridor*

Approximately 0.4 acre of abandoned agricultural fields occurs on the Alternative 2-Alternative Transmission Line Corridor.

## H. Active Agricultural

*Solar Energy Facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)*

Approximately 0.6 acre of active agricultural land occurs on the eastern boundary of the solar energy facility site.

*Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site*

Active agricultural land is not present on the Proposed Action Transmission Line Corridor or on any transmission line corridor alternatives.

## I. Developed Land

*Solar Energy Facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)*

Approximately 2.1 acres of developed land are present on the solar energy facility site. Particularly, this developed land is the portion of Interstate 8 that transects the solar energy facility site.

*Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site*

Developed land is not present on the Proposed Action Transmission Line Corridor or on any transmission line corridor alternatives.

### 3.12.2.2 *Wildlife*

The wildlife species observed on-site were typical of the desert scrub, desert wash, and agricultural habitats, which provide cover, foraging, and breeding habitat for a variety of native wildlife species. Animals observed onsite within the Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site are listed in Attachment 3 of the biological technical report (Appendix I-1 of this EIR/EA).

### 3.12.2.3 *Sensitive Biological Resources*

#### A. *Special Status Plant Species (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)*

There are a number of special status plant species that are known from the vicinity of the project area. Attachment 4 of the biological technical report lists all species known from the vicinity that are listed by the federal or state government as threatened or endangered, or are listed as sensitive by BLM or the State of California as a Species of Special Concern.

#### *Federally Listed Species*

Based on the literature review, one federally threatened plant species, Peirson's milkvetch, was identified as having the potential to occur within the survey area. However, this species was not observed during focused spring rare plant surveys, and is not expected to occur based on elevation, lack of dune habitat, and range restrictions.

#### *State Listed Species*

Three state-listed species were identified during the literature review as having the potential to occur within the survey area: Algodones Dunes sunflower, Wiggins' croton, and Peirson's milkvetch. However, these species were not observed during focused spring rare plant surveys, and are not expected to occur within the survey area based on elevation and the lack of suitable habitat.

#### *BLM Sensitive Species*

BLM sensitive species include all species currently on California Native Plant Society (CNPS) List 1B (Plants Rare, Threatened, or Endangered in California and Elsewhere), as well as others that are designated by the California's BLM State Director. Several BLM sensitive species were identified as having the potential to occur within the survey area. However, these species were not observed during focused spring rare plant surveys, and either have a low potential to occur or are not expected to occur within the survey area based on elevation and the lack of suitable habitat.

### Priority Plant Species

Priority plant species are rare, unusual, or key species that are not considered sensitive by BLM or listed as threatened and endangered. Priority plant species are specifically plants that are included on the CNPS Lists 2-4. List 2 contains plants that are rare, threatened, or endangered in California, but more common elsewhere. List 3 contains plants which needs more information. The plants in List 4 are of limited distribution or infrequent throughout a broader area in California, and their vulnerability or susceptibility to threat appears relatively low at this time. Four priority plant species were observed within the survey area during spring rare plant surveys, including brown turbans, Salton milkvetch, Thurber's pilostyles, and Parish's desert-thorn. Two additional species, Abram's sandmat and devil's claw, have the potential to occur within the survey area. These species bloom in the fall and were not detected by spring surveys. An additional survey is planned for fall 2010 in order to evaluate the presence or absence of these species in the survey area. Table 3.12-3 summarizes the priority plant species, CNPS status, and observed location. Figure 3.12-3a and Figure 3.12-3b depicts the location of special status species on the project site.

**TABLE 3.12-3**  
**Priority Plant Species Observed On-Site**

Species Name	CNPS Status	Observed Location(s)
Brown turbans	List 2	IVW-2 (Proposed Action, Alternative 1, and Alternative 3 Transmission Line Corridor)
Salton milkvetch	List 4	IVW-1 corridor (Alternative 2-Alternative Transmission Line Corridor)
Thurber's pilostyles	List 4	R-1 (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)
Parish's desert thorn	List 2	None

Source: BRG Consulting and RECON Environmental, Inc. (2010).

*Brown turbans* is a CNPS List 2 species. It is an inconspicuous annual herb in the sunflower family that grows less than 16 inches tall with pink-tinged to brownish flowers that bloom March to April and in December. Its range is the Sonoran desert in San Diego and Imperial counties. It grows in creosote-bush scrub below 1,100 feet, on arid slopes with shallow soils and rocky surface rubble, volcanic flats and slopes, and on rocky ridges. Two brown turban plants were observed during spring rare plant surveys, one within the IVW-2 (Proposed Action, Alternative 1, and Alternative 3 Transmission Line Corridor) corridor and one outside of the corridor.

*Salton milkvetch* is a CNPS List 4 species. It is a robust, malodorous, short-lived perennial herb in the legume family that flowers from January to April. It is distributed at elevations between 200 to 800 feet in the Sonoran Desert of Arizona, California, and Baja California. It prefers to grow in barren, sandy areas with mild soil disturbance. *Salton milkvetch* was found at one location within IVW-1 (Alternative 2-Alternative Transmission Line Corridor), and one location, adjacent to, but outside of the IVW-2 corridor. At both locations, this species was within the Yuha Wash encompassed by desert wash vegetation.

*Thurber's pilostyles* is a CNPS List 4 species. It is a perennial stem-parasite in the rafflesia family that shows only its flowers and bracts on the stem of its host plant. The host plant is indigo bush, usually Emory's indigo bush. While Emory's indigo bush occurs in both the southern Mojave and Sonoran deserts, in California *Thurber's pilostyles* is limited to the southern Sonoran Desert in Riverside, San Diego, and Imperial counties, where it occurs in open desert scrub at elevations below 1,000 feet. *Thurber's pilostyles* was observed on 49 Emory's indigo bush shrubs located within the desert wash in the southern half of the proposed solar energy facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site).

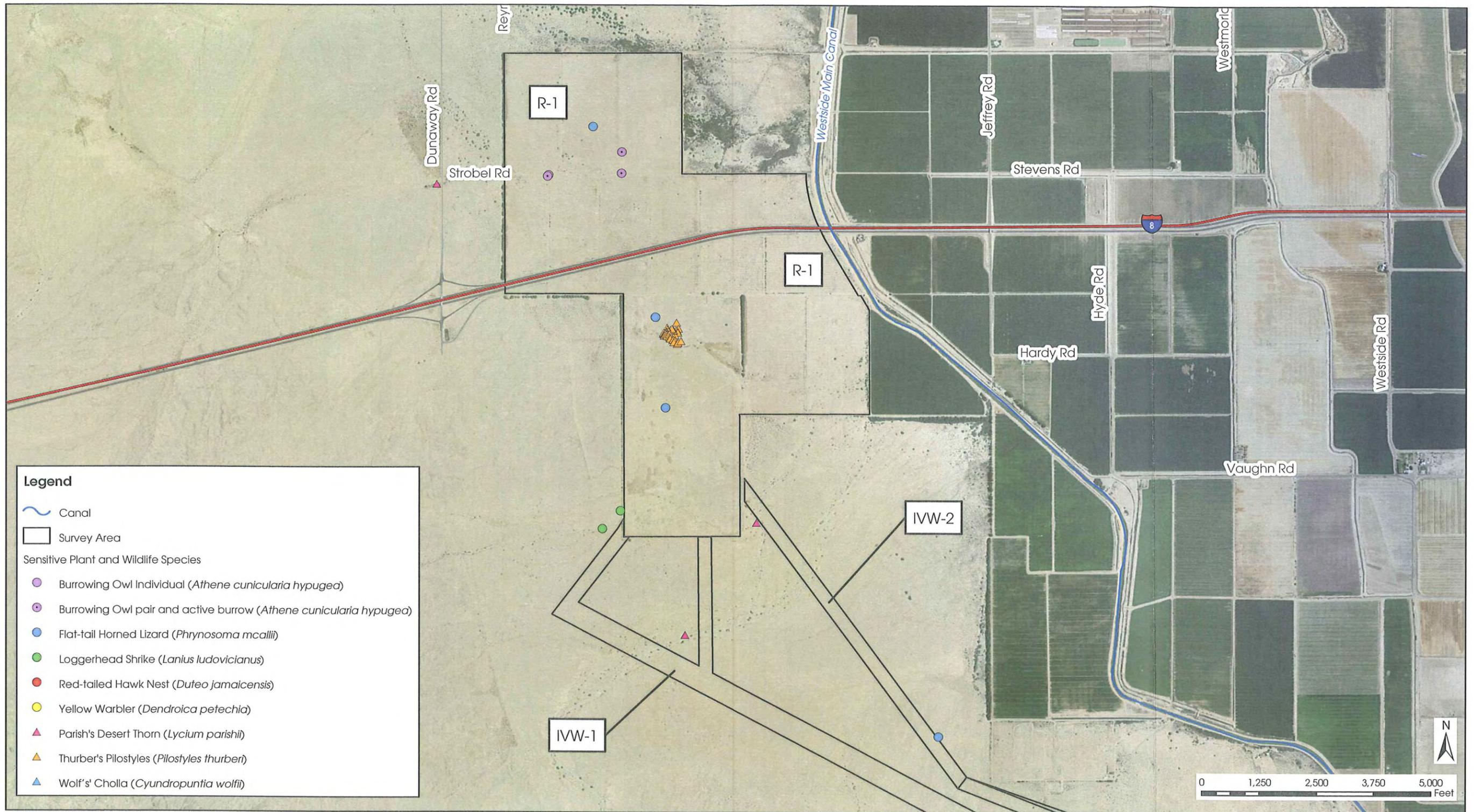
*Parish's desert thorn* is a CNPS List 2 species. It is an intricately-branched spiny shrub in the nightshade family that may grow 10 feet tall and produces purplish tubular flowers in March and April. *Parish's desert thorn* is found from Sonora, Mexico and Arizona to Riverside, Imperial, and eastern San Diego counties. The habitat for *Parish's desert thorn* is sandy to rocky slopes in creosote-bush desert scrub at elevations below 3,300 feet. Two *Parish's desert thorns* were observed offsite in the vicinity of the survey area near IVW-1 and IVW-2. At both locations, this species was within the Yuha Wash encompassed by desert wash vegetation.

B. Special Status Wildlife Species (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)

A number of special status wildlife species were evaluated for the potential to occur within the survey area. Table 3.12-4 provides a summary of 15 of those species and their potential to occur. These species are discussed in detail below, and include federally listed species, state-listed species, and BLM sensitive species that are known to occur in the Imperial Valley, as well as CDFG species of special concern that were observed during surveys.

Federally Listed Species

Five federally listed or proposed listed wildlife species were evaluated based on their presence or their occurrences in Imperial County: Flat-tailed horned lizard (FTHL; *Phrynosoma mcallii*), Yuma clapper rail (*Rallus longirostris yumanensis*), southwestern willow flycatcher (*Empidonax traillii extimus*), least Bell's vireo (*Vireo bellii pusillus*), and Peninsular bighorn sheep (*Ovis canadensis nelsoni*). Each of these species is discussed below (see Table 3.12-4).



SOURCE: ESRI, 2010; RECON Environmental, Inc., 2010; BRG Consulting, Inc., 2010

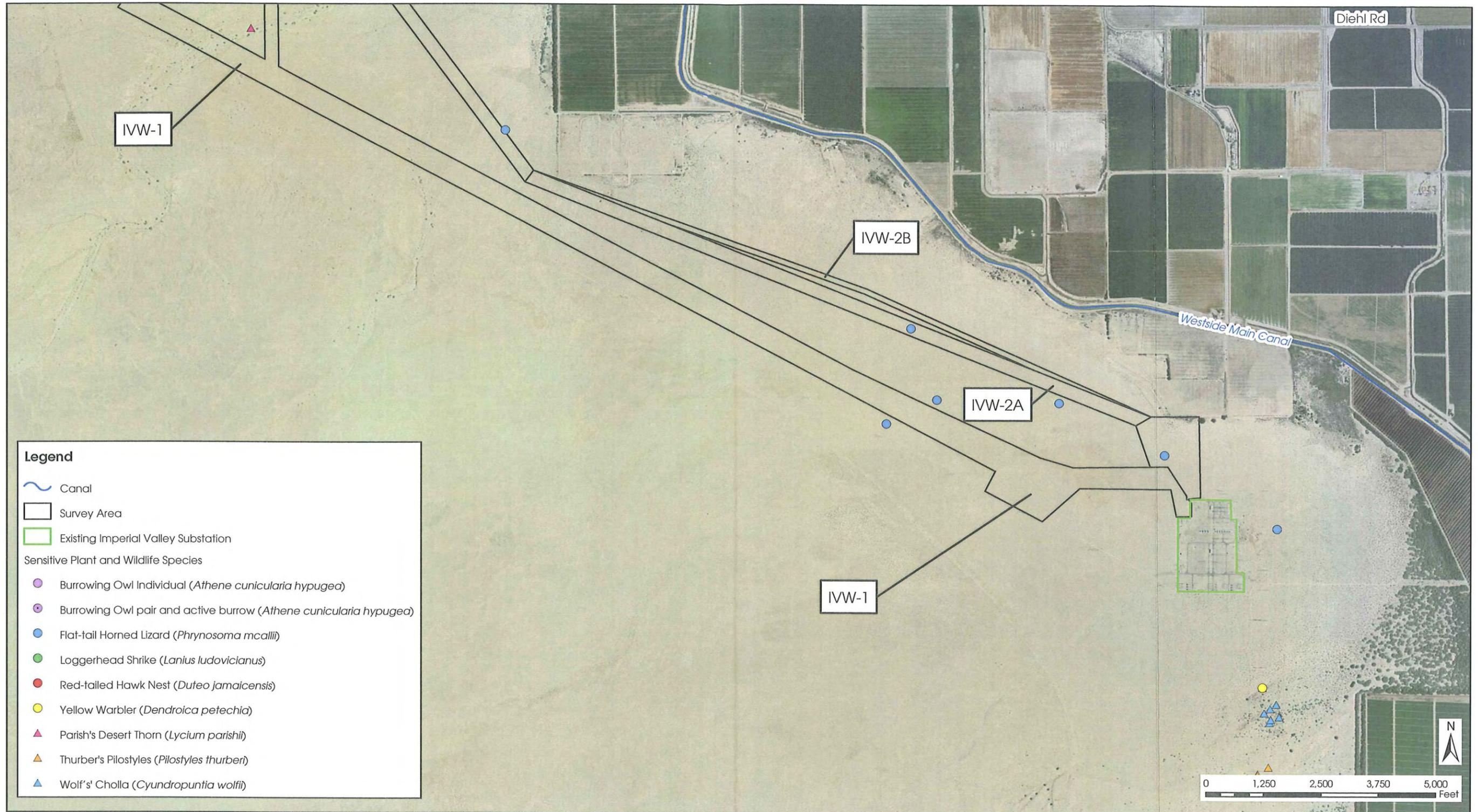
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Imperial Solar Energy Center West  
Special Status Species

FIGURE  
3.12-3a

Figure 3.12-3a  
(11x17) back



SOURCE: ESRI, 2010; RECON Environmental, Inc., 2010; BRG Consulting, Inc., 2010

10/20/10



Imperial Solar Energy Center West  
Special Status Species

FIGURE  
3.12-3b

Figure 3.12-3b  
(11x17) back

**TABLE 3.12-4**  
**Special Status Wildlife Species Occurrence**

Species Name	Status	Occurrence
Flat-tailed horned lizard	Federal: Proposed Threatened BLM: Sensitive	Observed on or adjacent to all project components.
Yuma clapper rail	Federal: Endangered State: Threatened	Not expected to occur. Not detected on site.
Southwestern willow flycatcher	Federal: Endangered State: Endangered	Migrant willow flycatcher observed near Solar Energy Facility. Not expected to nest or forage long-term.
Least Bell's vireo	Federal: Endangered	Not expected to occur. Not detected on site.
Peninsular bighorn sheep	Federal: Endangered State: Threatened	Not expected to occur. Not detected on site.
Greater Sandhill crane	State: Threatened	Not expected to nest. May forage in Solar Energy Facility. None detected.
Barefoot banded gecko	State: Threatened	No potential to occur.
Colorado Desert fringe-toed lizard	BLM: Sensitive	High potential to occur. Not observed on site.
Burrowing owl	BLM: Sensitive	Observed in Solar Energy Facility; potential to occur along transmission line
California leaf-nosed bat	BLM: Sensitive	Potential to forage. Not expected to roost.
Pallid bat	BLM: Sensitive	Potential to forage. Not expected to roost.
Loggerhead shrike	State: Species of Special Concern	Observed throughout the survey area
Crissal thrasher	State: Species of Special Concern	Observed in mesquite thickets
LeConte's thrasher	State: Species of Special Concern	Observed in mesquite thickets
Golden eagle	State: Fully Protected Species	Not expected to occur. Not detected on site.

Source: RECON Environmental, Inc. (2010).

*Flat-tailed Horned Lizard (Phrynosoma mcallii)*-Proposed Threatened. In California, the FTHL was designated a sensitive species by the BLM in 1980. In 1988, a petition was submitted to the California Fish and Game Commission (CFGC) to list the species as endangered. In 1989, the commission voted against the proposed listing. In 1993, the USFWS published a proposed rule to list the FTHL as a threatened species (USFWS 2006). In 2006, the USFWS withdrew its proposal (USFWS 2010a). On March 2, 2010, USFWS re-instated the 1993 proposed listing of the FTHL as federally threatened (USFWS 2010a). The Ninth Circuit Court of Appeals has ordered the USFWS to make a final listing determination by November 3, 2010.

FTHL have the typical flattened body shape of horned lizards. It is distinguished from other species in its genus by its dark dorsal stripe, lack of external ear openings, broad flat tail, and comparatively long spines on the head (Funk 1981 as cited in ICC 2003). The FTHL has two rows of fringed scales on each side of its body. The species has cryptic coloring, ranging from pale gray to light rust brown dorsally and white or cream ventrally with a prominent umbilical scar. The only apparent external difference between males and

females is the presence of enlarged postanal scales in males. Maximum snout-vent length for the species is 3.3 inches (Muth and Fisher 1992 as cited in ICC 2003).

FTHLs escape extreme temperatures by digging shallow burrows in the loose sand. Adults are primarily inactive from mid-November to mid-February. Juvenile seasonal activity is often dependent on temperature fluctuations. Breeding activity takes place in the spring with young hatching in late July and September. The diet of horned lizards typically consists of greater than 95 percent native ant species, mostly large harvester ants (*Pogonomyrmex* spp.).

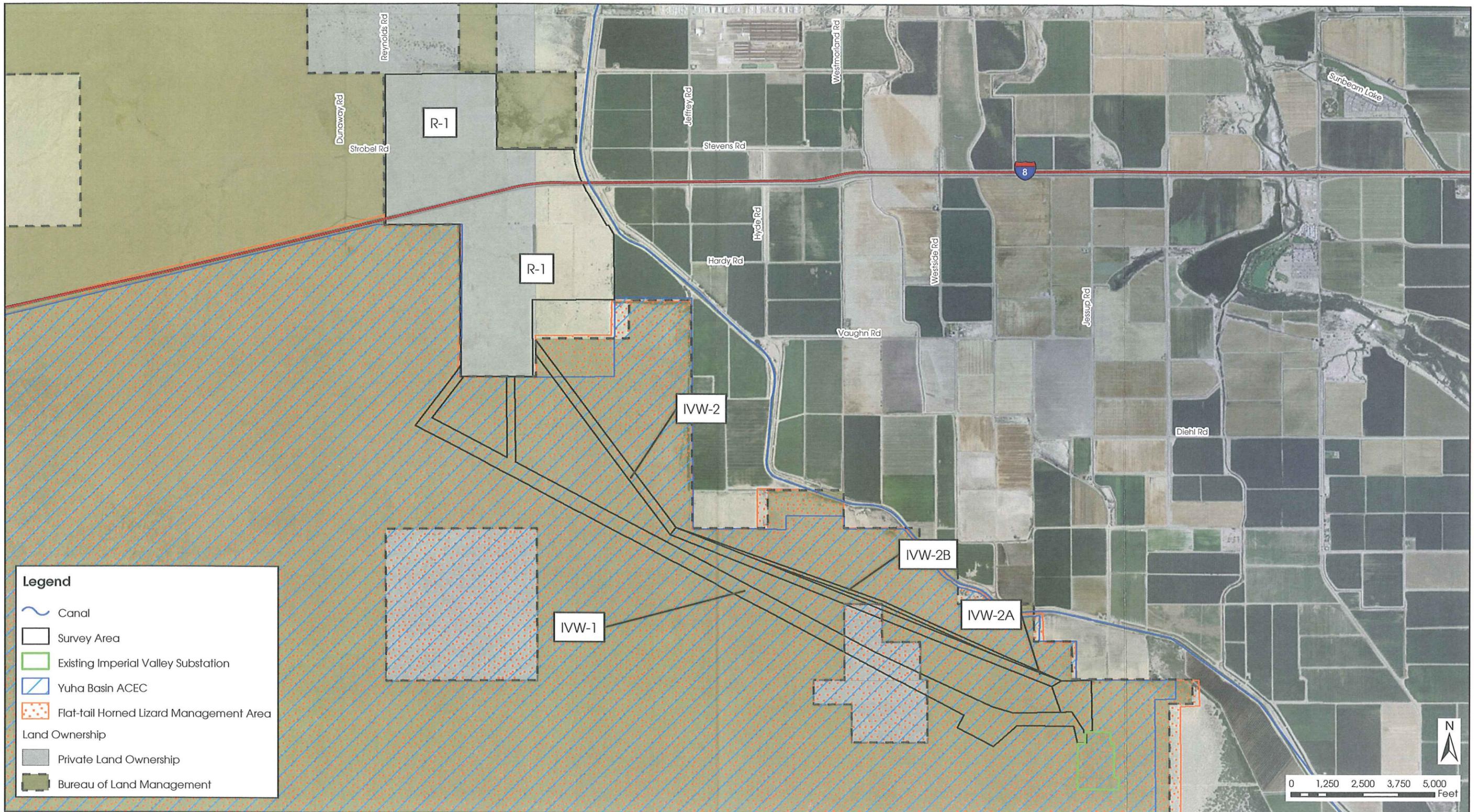
The FTHL is found in the low deserts of southwestern Arizona, southeastern California, and adjacent portions of northwestern Sonora and northern Baja California, Mexico. In California, the FTHL is restricted to desert washes and desert flats in central Riverside, eastern San Diego, and Imperial counties. The majority of the habitat for the species is in Imperial County (Turner et al. 1980 as cited in ICC 2003).

The lizard is known to inhabit sand dunes, sheets, and hummocks, as well as gravelly washes. The species is thought to be most abundant in creosote bush scrub vegetation communities. However, this species may also be found in desert scrub, desert wash, succulent shrub, alkali scrub, sparsely vegetated sandy flats, desert pavement, and rocky slopes. It is typically found in dry, hot areas of low elevation (less than 800 feet).

Human activities have resulted in the conversion of approximately 34 percent of the historic habitat of the FTHL. The decline in the FTHL population is primarily due to impacts from utility lines, roads, geothermal development, sand and gravel mining, off-highway vehicle (OHV) recreation, waste disposal sites, military activities, pesticide use, and U.S. Border Patrol (USBP) activities (ICC 2003). The Argentine ant (*Linepithema humile*), an invasive species, was considered as a possible threat, but dismissed as such, since the climate at the dunes is too dry for Argentine ants to survive.

The Flat-tailed Horned Lizard Interagency Coordinating Committee (ICC)'s *Flat-tailed Horned Lizard Rangelwide Management Strategy* (2003) designated five Management Areas (MA) to help focus conservation and management of FTHL key populations. The action area for the proposed project falls partially within the Yuha Basin Management Area (see Figure 3.12-4); while the proposed transmission line falls entirely within the MA, the proposed Solar Energy Facility is adjacent to the MA.

The BLM recently estimated the population size on the three MAs by using capture-mark-recapture techniques incorporating detection probabilities (USFWS 2010f). Grant analyzed the BLM mark-recapture data from the Yuha Desert MA for 2002 and 2004. The Yuha Desert MA in 2002 was estimated to have 25,514 adult lizards (95 percent confidence interval= 12,761 to 38,970), and in 2004 was estimated to have 73,017 adult lizards (95 percent confidence interval=4,837 to 163,635) (USFWS 2010f). Recent data indicate that a relatively large FTHL population remains in the Yuha Desert, and a recent report from USFWS (2010 as cited in USFWS 2010f) analyzing several years of occupancy and demographic data concluded that FTHL populations in the Yuha Desert MA are not low and have not declined since 2007 and probably have not declined since 1997 (USFWS 2010f). However, recently analyzed, unpublished USFWS data over all years



SOURCE: ESRI, 2010; RECON Environmental, Inc., 2010; BRG Consulting, Inc., 2010

10/20/10



Imperial Solar Energy Center West  
 Yuha Desert Flat-tail Horned Lizard Management Area

FIGURE  
 3.12-4

(11x17) back

indicate that the density of FTHL in the Yuha MA ranges between 1.3 to 3.1 animals/hectare with a confidence interval of 95% (2010 as cited in USFWS 2010f). It must be noted also that the research plots for the population studies, the demographic plots within the MAs, are selected based on the best available FTHL habitat within each MA. Therefore the data are not random and habitat within the Yuha MA varies by substrate, plant cover, OHV use, etc.

Due to the known occupation of FTHL within the MA, no protocol-level surveys were required or conducted along the proposed transmission line. Five FTHLs were observed incidentally within the survey area during various biological surveys conducted in April, May, June, and July 2010. As depicted in Figure 3.12-3a, three individuals were observed within the abandoned agricultural fields of the solar energy facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site). Two individuals were observed within the IVW-2 corridor (Proposed Action, Alternative 1, and Alternative 3 Transmission Line Corridor).

The proposed transmission corridor alternatives fall within the Yuha MA, and habitat for FTHL throughout much of the proposed corridors is consistent with habitat criteria for this species, including sparse desert scrub vegetation, soft, sandy soils, and the presence of harvester ants. Surface cobbling (mild desert pavement) is present in portions of the western half of the transmission corridors, and the density of FTHL in these areas may be less than in adjacent habitat with softer soils. This is reflected in the presence of horned lizard scat, which was observed regularly within the IVW-1 and IVW-2 corridors; scat was denser in the eastern half of the corridors where soil was softer and lacking cobble.

Although FTHLs were observed within the abandoned agricultural lands of the proposed Solar Energy Facility, the abandoned fields provide low-quality habitat for this species. The soils throughout the Solar Energy Facility survey area are still very compact from previous farming practices, with significantly fewer small mammal burrows present than in the adjacent creosote bush- white burr sage scrub vegetation. The dominant vegetative cover is relatively dense (50- to 80-percent cover in many areas) non-native invasive Sahara mustard, London rocket, nettle-leaf goosefoot, and Mediterranean grass. Harvester ants, horned lizards' primary food source, are present within the proposed Solar Energy Facility, but other typical habitat criteria for the FTHL including soft sandy soils and sparse vegetation, are largely lacking.

*Yuma Clapper Rail (Rallus longirostris yumanensis)*. The Yuma clapper rail was federally listed as endangered on March 11, 1967, under the Endangered Species Preservation Act, and state-listed as threatened on February 22, 1978. The Yuma clapper rail is also protected under the Migratory Bird Treaty Act and similar State laws. Critical habitat has not been established for this species.

This bird breeds in freshwater marshes along the Colorado River from Needles, California, to the Colorado River delta and at the Salton Sea. The Yuma clapper rail breeds in freshwater marshes and brackish waters and nests on firm, elevated ground, often under small bushes. It typically occupies emergent marsh vegetation, such as pickleweed and cordgrass, as well as mature stands of bulrush and cattail around the Salton Sea. High water levels may force them into willow and tamarisk stands. Tamarisk is also used after breeding and in winter at some sites. Nests are built between March and late July in clumps of living

emergent vegetation over shallow water. Typical home ranges exceed 17 acres, increasing after the breeding season.

The diet of Yuma clapper rails is dominated by crayfish, with small fish, tadpoles, clams, and other aquatic invertebrates also utilized (Ohmart and Tomlinson 1977, Anderson and Ohmart 1985, Todd 1986, Eddleman 1989, Conway 1990 as cited in USFWS 2010b). The seasonal availability of crayfish in different habitat locations corresponds to shifts in habitat use by Yuma clapper rails (Bennett and Ohmart 1978, Eddleman 1989, Conway et al. 1993 as cited in USFWS 2010b).

Yuma clapper rails are active most of the daylight hours, with little to no activity after dark. Daily movement was lowest during the late breeding period (May-July) and highest during the late winter (January-February) (USFWS 2010b). Juvenile dispersal, movements by unpaired males during the breeding season and by both sexes post-breeding, and relocations in response to changing water levels are also documented (USFWS 2010b). Studies to determine migratory patterns showed a difficulty in locating the Yuma clapper rail during winter months without telemetry. While the Yuma clapper rail was previously thought to be migratory, experts have determined that they are year-round residents, albeit discreet during winter months, of the lower Colorado River and Salton Sea (USFWS 2010b).

Habitat destruction and depredation by mammals and raptors have caused population declines. It is also possible that increased selenium concentrations from agricultural runoff are affecting reproduction (Unitt 2004; Zeiner 1989).

This species was not observed during surveys and is not expected to nest within the survey area. Morning surveys of the tamarisk and open water (Westside Main Canal) within the ISEC-West were conducted in April (one general bird survey), May (one general bird survey), and June (three focused burrowing owl surveys). The nearest known location for this species is approximately 2 miles east of the survey area, adjacent to the New River (USFWS 2010b). There is no suitable marsh vegetation within the survey area to support this species and it is not expected to occur.

*Southwestern Willow Flycatcher* (*Empidonax traillii extimus*). The southwestern willow flycatcher is federally listed as endangered, and all willow flycatchers in California, including the southwestern and two other subspecies (*E. t. brewsteri* and *E. t. adastus*) are state-listed as endangered. Critical habitat was designated for the southwestern willow flycatcher on October 19, 2005 in San Diego County, California and in Arizona (USFWS 2005). No critical habitat was designated within Imperial County, California.

Willow flycatchers are in the Tyrannidae family and are one of ten species of *Empidonax* flycatchers in the United States. *Empidonax* flycatchers are difficult to distinguish visually but have distinctive songs. The southwestern willow flycatcher is generally paler than other willow flycatcher subspecies and also differs in morphology. Southwestern willow flycatchers are migrants, arriving on their breeding grounds in mid-May to early June (Garrett and Dunn 1981; Unitt 2004). The southwestern willow flycatcher migrates from its breeding range in August or September. Several subspecies of willow flycatcher migrate through southern California, with the most common migrant being *E. t. brewsteri* (Unitt 2004). It is virtually impossible to

differentiate between subspecies of willow flycatcher during migration. The southwestern willow flycatcher requires riparian habitat with willow (*Salix* spp.) thickets (Grinnell and Miller 1944). Understory species include mule fat (*Baccharis* sp.) and arrow weed (*Pluchea* sp.). Southwestern willow flycatchers also nest in areas with tamarisk (*Tamarix* spp.) and Russian olive (*Eleagnus angustifolia*) in areas where these species have replaced the native willow. Surface water is required at nesting sites. Estimated nesting habitat patch size varies from 0.2 to 1.5 acres. Nests are constructed in densely vegetated thickets with trees between 13 and 23 feet in height (Tibbitts et al. 1994; USFWS 1993).

Threats in the United States include loss of riparian habitat due to water diversion, flood control, urbanization, grazing, and invasion of non-native species. Parasitism by brown-headed cowbirds has been a significant factor in the decline of this species in California and Arizona and elsewhere (Sedgwick 2000). Tropical deforestation may also contribute to the decline of this species, but the effects are not known (USFWS 1993).

The southwestern willow flycatcher breeds in southern California, Arizona, New Mexico, southern Nevada, southern Utah, western Texas, northwestern Mexico, and possibly southwestern Colorado and winters in Mexico, Central America, and possibly northern South America (USFWS 1993). Historically common in all the lower-elevation riparian areas of southern California, the southwestern willow flycatcher was found in the Los Angeles Basin, San Bernardino/Riverside County area, and San Diego County (Unitt 2004). Southwestern willow flycatcher persists in the Colorado, Owens, Kern, Mojave, Santa Ana, Santa Margarita, San Luis Rey, Santa Clara, Santa Ynez, Sweetwater, and San Dieguito river systems and in San Timeteo, Pilgrim, and Temecula Creeks.

Southwestern willow flycatchers are not expected to nest within the survey area due to lack of suitable habitat. During focused burrowing owl surveys in early June 2010, at least five willow flycatchers were observed foraging in a wind-row comprised of mesquite and tamarisk trees along the southeastern boundary of R-1. In order to determine subspecies and migratory status of this species, a USFWS protocol survey for southwestern willow flycatcher was initiated.

Four focused surveys for southwestern willow flycatcher took place June 13 and 23, and July 7 and 13, 2010. On June 13<sup>th</sup>, no willow flycatchers were observed within the ISEC West survey area. One willow flycatcher was observed approximately 6 miles south of the project, adjacent to the survey area for the ISEC South project (RECON 2010). Prior to this observation, a recording of the southwestern willow flycatcher vocalization was played in order to elicit a response. The individual willow flycatcher did not respond to the vocalization for the southwestern subspecies, but did respond to the vocalization of the northern subspecies *E. t. brewsteri*. During the subsequent surveys for both the ISEC South and West projects in late June and July 2010, no willow flycatchers were detected.

Based on this data, the willow flycatchers observed in early June are likely *E. t. brewsteri*, using the mesquite and tamarisk vegetation for foraging during migration. Based on all available data of southwestern willow flycatcher habits, known populations, and habitat requirements, no willow flycatchers, including the southwestern subspecies, are expected to nest within the survey area.

Least Bell's Vireo (*Vireo bellii pusillus*). Least Bell's vireo was federally listed as an endangered species on May 2, 1986, and the USFWS designated critical habitat for the least Bell's vireo in 1994 (USFWS 1994). A draft recovery plan for the least Bell's vireo was developed in 1998 (USFWS 1998).

Least Bell's vireo is a small, nondescript vireo, with generally gray plumage, rounded wings with pale white wing bars and narrow white eye rings. Juveniles are distinguished from adults by whiter plumage and more distinct wing bars. This species has a distinctive song and is most easily located through its vocalizations. Least Bell's vireo is a migratory songbird that winters in Baja California, Mexico, arriving in California from mid-March to April and departing for Baja California again in September (Brown 1993). Breeding season generally ranges from March through July. Males establish breeding territories that range in size from 0.5 to 4 acres (RECON 1988). Nests are commonly located on branches approximately 1.5 to 5 feet above the ground (Brown 1993). Most pairs produce only one brood per season but have been documented to produce up to four in one season (Franzreb 1989). Least Bell's vireo is parasitized throughout its breeding range by brown-headed cowbirds (*Molothrus ater*), which are the cause of a substantial proportion of nest failures (Brown 1993).

These birds are restricted to dense riparian habitats that usually have a canopy of willows (*Salix* spp.) and an understory comprised of mule fat (*Baccharis* sp.), wild rose (*Rosa californica*), and other riparian species (Franzreb 1989). Least Bell's vireos select riparian areas with dense shrub cover and a well-developed understory for nesting. Degradation of riparian habitat due to invasion by exotic plants, grazing practices, and other causes have decreased the amount of available habitat for least Bell's vireo.

Least Bell's vireo was historically common, ranging from near Red Bluff in Tehama County south through the Central Valley and the foothills of the Sierra Nevada. In the coastal region this bird ranged from Santa Clara County south to San Fernando in Baja California. Desert sites include Owens Valley, Death Valley, and oases in the Mojave Desert (Franzreb 1989).

After 1940, extensive habitat loss and nest parasitism by the brown-headed cowbird caused the population to decline and this species has been extirpated from many historic areas, including the Central Valley (Franzreb 1989). It has been estimated that 95-97 percent of the riparian habitat within the floodplain of southern California has been lost due to flood control measures and development (Faber et al. 1989). In 1986 when least Bell's vireo was listed as endangered, the total population in California was estimated at 300 pairs, with the majority of the birds located in San Diego County. Following the listing, intensive brown-headed cowbird trapping programs were initiated and the population began to increase, showing exponential growth in some locations such as the Santa Margarita River, Tijuana River, and Prado Basin and Hidden Valley Drain on the Santa Ana River.

Currently, least Bell's vireo is known from coastal Santa Barbara County south into Baja California. Least Bell's vireo is also present in the desert of San Diego County at Anza Borrego State Park, where 117 territories were recorded in 2002 (USFWS 2006). Large populations are located on the Santa Margarita River in San Diego County and the Santa Ana River in Riverside and San Bernadino counties (USFWS 2006).

No least Bell's vireo were observed within the survey area during various spring and summer surveys conducted in 2010. There are no large riparian corridors that provide suitable habitat for this species to nest within the survey area, and the nearest reported location of this species is approximately 25 miles to the northwest (State of California 2010b). This species may forage within the survey area during migration, but it is not expected to use the survey area for long term nesting or foraging.

*Peninsular Bighorn Sheep (Ovis canadensis nelsoni)*. Peninsular bighorn sheep (*Ovis canadensis nelsoni* [=cremnobates]) (distinct vertebrate population segment) was federally listed endangered on March 18, 1998, and state-listed threatened on June 27, 1971 (USFWS 2001). The Peninsular bighorn sheep is similar in appearance to other desert bighorn sheep. The coat is pale brown, and the permanent horns, which become rough and scarred with age, vary in color from yellowish brown to dark brown. The horns are massive and coiled in males; in females, they are smaller and not coiled. In comparison to other desert bighorn sheep, the Peninsular bighorn sheep is generally described as having paler coloration and having horns with very heavy bases (Cowan 1940). Previously, this subspecies was considered to be distinct from the other subspecies of *Ovis canadensis*. However, new DNA analysis has concluded that the Peninsular bighorn sheep are synonymous with Nelson's bighorn sheep (*Ovis canadensis nelsoni*); *O. c. cremnobates* was placed into the same subspecies as Nelson's bighorn sheep. The distinct vertebrate population segment that occurs within the Peninsular Ranges is the population of this subspecies that is listed as federally endangered (USFWS 2000). Critical habitat was designated in 2009 and includes portions of western Imperial County, approximately 20 miles west of the survey area.

Peninsular bighorn sheep occur on steep, open slopes, canyons, and washes in hot and dry desert regions where the land is rough, rocky, and sparsely vegetated. Open terrain with good visibility is critical, because bighorn primarily rely on their sense of sight to detect predators (USFWS 2001). Most Peninsular bighorn sheep live between 300 and 4,000 feet in elevation, where average annual precipitation is less than four inches and daily high temperatures average 104 degrees Fahrenheit in the summer. Caves and other forms of shelter (e.g., rock outcrops) are used during inclement weather and for shade during the hotter months. In the Peninsular Ranges, bighorn sheep use a wide variety of plant types as food sources, including shrubs, forbs, cacti, and grasses (USFWS 2001). Although steep escape route terrain is closely associated with bighorn sheep, low rolling and flat terrain including foothills and washes provide an alternative source of high quality browse forage during times when resources become limited (USFWS 2001). Lambing areas are associated with ridge benches or canyon rims adjacent to steep slopes or escarpments. Alluvial fans (sloping deposits of gravel, sand, clay, and other sediments that spread fanlike at the base of canyons and washes) are also used for breeding, feeding, and movement (USFWS 2001).

Historically, bighorn sheep have been documented in the Peninsular Ranges since early explorers such as Anza observed them in the 1700s (Bolton 1930, as cited in USFWS 2001). The distribution of Peninsular bighorn sheep has become more fragmented in the recent past, possibly due to the construction of roads that bisect ancestral bighorn trails and restrict bighorn movement (USFWS 2001). Bighorn sheep exhibit a natural patchy distribution as a result of natural breaks in mountainous habitat (Schwartz et al. 1986 and Bleich et al. 1990a, 1996, as cited in USFWS 2001). Currently, the Peninsular bighorn is distributed in fragmented

populations from the Jacumba Mountains in San Diego County near the U.S.–Mexico border to the San Jacinto Mountains in Riverside County (USFWS 2001).

Prior to 2009, the nearest recorded location for this species was approximately 16.7 miles west of the survey area, in the rocky hills southwest of Ocotillo, California (State of California 2010b). In March 2009, biologists observed a small herd (five ewes and/or juveniles) on the Imperial Valley Solar Project, located northwest of the proposed ISEC West Solar Energy Facility (BLM 2010). This sighting was approximately 4 miles east of designated critical habitat, and was considered an unusual occurrence as the habitat on the Imperial Valley Solar project site is not optimal for the sheep due to lack of cover, escape routes, human recreational OHV use, and distance from typical habitat (BLM 2010).

The survey area does not contain the steep, rocky terrain that typically provides cover and habitat for the Peninsular bighorn sheep. The Coyote, In-Ko-Pah, and Jacumba mountains, peninsular ranges that provide suitable year-round habitat for this species, are located seven to ten miles from the proposed project. The project is situated adjacent to the large agricultural complex that surrounds El Centro, and does not function as a movement corridor for Peninsular bighorn sheep between the mountain ranges in the Imperial Valley. While it is possible that the Peninsular bighorn sheep may on the rare occasion move into the survey area for foraging, the site is too far from shelter and cover to be a regular source for foraging or water (USFWS 2000). The proximity of the action area to continuous agricultural activities also reduces the likelihood of use by Peninsular bighorn sheep, who are sensitive to human activity and disturbance (USFWS 2010f).

Peninsular bighorn sheep were not detected in the survey area during various biological surveys conducted in April, May, June, and July 2010. Given the distance from suitable rocky terrain; sparse vegetation within the survey area; lack of detection within the survey area; and the unlikelihood of the survey area to function as a corridor for this species, Peninsular bighorn sheep are not likely to occur within the survey area.

#### State-Listed Species

Four state-listed wildlife species were evaluated based on their known occurrences in Imperial County: greater sandhill crane, Yuma clapper rail, barefoot banded gecko, and Peninsular bighorn sheep. Of these species, the Yuma clapper rail and Peninsular bighorn sheep are federally listed and discussed above. The greater sandhill crane and barefoot banded gecko species are discussed below.

*Greater Sandhill Crane (Grus canadensis tabida)*. The greater sandhill crane is state-listed as threatened and is protected under the federal MBTA and similar State legal protections. This species is known to winter in Imperial County.

Both greater (*Grus canadensis tabida*) and lesser (*G. c. canadensis*) sandhill cranes occur in California. Historically, *G. c. tabida* was a fairly common breeder on northeastern plateau (Zeiner et al. 1989). It is now reduced greatly in numbers, and breeds only in Siskiyou, Modoc, and Lassen counties and in Sierra Valley, Plumas, and Sierra counties (Zeiner et al. 1989). In summer, this race occurs in and near wet meadow,

shallow lacustrine, and fresh emergent wetland habitats. It winters primarily in the Sacramento and San Joaquin valleys from Tehama County south to Kings County where it frequents annual and perennial grassland habitats, moist croplands with rice or corn stubble, and open, emergent wetlands. It prefers relatively treeless plains. The migratory subspecies *G. c. canadensis* winters in similar habitats in the San Joaquin and Imperial valleys (Zeiner et al. 1989), and to a lesser extent in the Sacramento Valley. In southern California, it concentrates on the Carrizo Plain, San Luis Obispo County, with smaller flocks near Brawley, Imperial County, and Blythe, Riverside County (Zeiner et al. 1989). The latter two flocks may be partly, or largely, *G. c. tabida*, which formerly wintered more commonly in southern California, but which has declined greatly there and throughout its range. Outside of known wintering grounds, *G. c. tabida* is extremely rare except that migrates over much of interior California. A few coastal sightings of greater sandhill crane exist from Marin County southward, but there are no records from offshore islands. When foraging, the greater sandhill crane prefers open shortgrass plains, grain fields, and open wetlands (Zeiner et al. 1989), but it may also feed on dry plains far from water. The greater sandhill crane feeds on grasses, forbs, especially cereal crops (newly planted or harvested); and also uses its long bill to probe in soil for roots, tubers, seeds, grains, earthworms, and insects. It will also feed on larger prey, such as mice, small birds, snakes, frogs, and crayfish.

The greater sandhill crane is likely to forage within the arrow weed thicket along the Westside Main Canal and adjacent agricultural fields east of the Westside Main Canal (outside of the survey area) during winter, but this species is not expected to breed in the survey area.

**Barefoot Banded Gecko (*Coleonyx switaki*).** The barefoot banded gecko is state listed as threatened. Its known range occurs along the eastern face of the Peninsular Ranges in San Diego and Imperial counties, and little information is known about its extended range or abundance.

Habitat for the barefoot banded gecko is found in arid rocky areas on flatlands, canyons, and thornscrub, especially where there are large boulders and rock outcrops, and where vegetation is sparse (Murphy 1974). In California, inhabits the arid desert slopes of the eastern side of the Peninsular Ranges from near Borrego Springs south to the Baja California border, and may occur at elevations from near sea level to over 2,000 ft. (700 m). An isolated population is known to occur in the Coyote Mountains of Imperial County. It ranges farther south in Baja California along the eastern edge of the mountains to near Santa Rosalia (Murphy 1974).

The barefoot banded gecko is insectivorous. Most likely, the breeding season lasts from Spring to Summer, May to July. Females lay one or two eggs, roughly three weeks after mating, and may lay eggs several times each season. Eggs hatch after around two months, in late summer to early fall (Murphy 1974).

No barefoot banded geckos are expected to occur within the project area based on a lack of suitable habitat in the form of large boulders and rocky outcrops.

### BLM Sensitive Wildlife

Six BLM sensitive wildlife species were evaluated based on their presence on the BLM sensitive list within the El Centro Field Office's jurisdiction: Colorado Desert fringe-toed lizard, FTHL, barefoot banded gecko, western burrowing owl, California leaf-nosed bat, and pallid bat. The FTHL and barefoot banded gecko are proposed federally listed and state-listed species, respectively, and are discussed above.

*Colorado Desert Fringe-toed Lizard (Uma notata notata)*. The Colorado fringe-toed lizard is a CDFG Species of Special Concern and a BLM sensitive species. They are primarily insectivores, but also take plant material. Their diet consists of ants, beetles, antlion larvae, hemipterans, grasshoppers, and caterpillars. Plant foods include buds, flowers, leaves, and seeds. Conspecifics and other lizards are also eaten occasionally. Sight is most frequently used to find food on the surface of sand. Buried fringe-toed lizards also use hearing to detect prey on the sand surface, or to find buried prey when above ground (Zeiner et al. 1988).

Fringe-toed lizards usually seek refuge from enemies by burrowing in the sand ("sand swimming") within five to six centimeters (2 to 2.4 inches) of the surface. They are usually buried on the lee sides of dunes and hummocks to prevent excavation by wind. Rodent burrows and the bases of shrubs are also used for cover and thermoregulation. Lizards usually hibernate in sand 30 centimeters (12 inches) deep, but juveniles and subadults may be found closer to the surface (Zeiner et al. 1988).

The Colorado Desert fringe-toed lizard is found in the Colorado and Sonoran deserts south of the Salton Sea in Imperial and San Diego counties. Its elevational range extends from sea level up to 180 meters (590 feet) (Jennings and Hayes 1994). The Colorado Desert fringe-toed lizard is restricted to fine, loose, wind-blown sand dunes, dry lakebeds, sandy beaches or riverbanks, desert washes, and sparse desert scrub (Zeiner et al. 1988).

This species has a high potential to occur within the survey area, but none were observed during surveys. This species is known to occur approximately two miles west of the survey area (State of California 2010), and the creosote bush-white burr sage scrub vegetation provides suitable habitat.

*Burrowing Owl (Athene cunicularia)*. The burrowing owl is a California Species of Special Concern and a BLM sensitive species. It is protected by the MBTA and California Fish and Game Code §§ 3503, 3503.5, 3513. It is nocturnal and perches during daylight at the entrance to its burrow or on low posts. Nesting occurs from March through August. Burrowing owls form a pair-bond for more than one year and exhibit high site fidelity, reusing the same burrow year after year (Haug et al. 1993). The female remains inside the burrow during most of the egg laying and incubation period and is fed by the male throughout brooding. Burrowing owls are opportunistic feeders, consuming a diet that includes arthropods, small mammals, and birds, and occasionally amphibians and reptiles (Haug et al. 1993). Urbanization has greatly reduced the amount of suitable habitat for this species. Other contributions to the decline of this species include the poisoning of squirrels and prairie dogs, and collisions with automobiles. A survey effort carried out between 1991 and 1993 indicated that major population densities remain in the Central and Imperial valleys (DeSante et al. 1996), where this species is a year-round resident in Imperial County.

Burrowing owl is primarily restricted to the western United States and Mexico. Habitat for the burrowing owl includes dry, open, short-grass areas often associated with burrowing mammals (Haug et al. 1993). In Imperial County it can be found in desert scrub, grassland, and agricultural areas, where it digs its own or occupies existing burrows..

Figure 3.12-3a depicts the location of the burrowing owls on the solar energy facility (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site). Based on the focused burrowing owl surveys, two active burrowing owl burrows were observed during 2010 focused breeding season surveys within the abandoned agricultural fields north of Interstate 8 (RECON 2010b). The westernmost active burrow hosted a pair of burrowing owls (BUOW #1), but no eggs or juveniles were detected in or around the burrow during the surveys. The burrow is an earthen burrow built into the dirt road/berm that separates two of the abandoned fields. The second burrowing owl pair (BUOW #2) had two juvenile burrowing owls, for a total of four owls in the territory. This family appeared to be using two distinct burrows approximately 150 feet apart, one of which is an earthen burrow within a dirt road/berm separating the abandoned agricultural fields, and the second is a horizontal concrete pipe inside a larger irrigation pipe system that is remnant from the agricultural practices on-site. The owls were observed foraging and perching near both burrows frequently. While suitable habitat is present within the transmission line corridors, no burrowing owl, burrowing owl burrow, or burrow owl sign was observed within the transmission corridors during the surveys.

*California Leaf-nosed Bat (Macrotus californicus)*. The California leaf-nosed bat is a Species of Special Concern and a BLM sensitive species. This bat is primarily found in desert areas of the southwestern United States, and ranges through Imperial County and western parts of Riverside and San Diego counties in California.

It is commonly found in desert habitats that include riparian, wash, scrub, succulent scrub, alkali scrub, and palm oasis. The California leaf-nosed bat is non-migratory and active year-round, requiring rocky, rugged terrain, caves, or mine shafts for roosting. These gregarious bats have been observed in groups of up to 500, with both sexes roosting together during the non-breeding season and separately during spring and summer. It forages over flats and washes within 1 mile of its roost, and is a "gleaning" insectivore which captures prey such as crickets, grasshoppers, beetles, and sphinx moths straight from the ground or foliage rather than in flight (BCI 2010). It typically hunts within a few feet of the ground using its superior eyesight to search for insects. Population declines are generally attributable to loss of roost sites resulting from human intrusion and physical alteration (Zeiner et al. 1990).

The desert washes, thickets, agricultural fields and irrigation channels offer foraging opportunities for this species. The nearest reported location for the California leaf-nosed bat is approximately 26 miles northwest of the proposed project (State of California 2010b). No known roosts occur in the survey area, and there is no suitable roosting habitat within the survey area.

*Pallid Bat (Antrozous pallidus)*. The pallid bat is a Species of Special Concern and a BLM sensitive species. It is a locally common yearlong resident of low elevations throughout most of California.

This bat occupies a variety of habitats including grasslands, shrublands, woodlands, and forests at elevations ranging from sea level up through mixed conifer forests. The species occurs most commonly in open, dry habitats and prefers rocky areas for roosting. Pallid bats are social, commonly roosting in multi-species groups of 20 or more. The day roosts, such as caves, crevices, and mines, must protect the bats from high temperatures. The bats forage low over open ground, and consume large, hard-shelled prey items such as beetles, grasshoppers, cicadas, spiders, scorpions, and Jerusalem crickets. Pallid bats are very sensitive to disturbance of the roosting sites as these roosts are crucial for metabolic economy and juvenile development. Population declines are generally attributable to loss of roost sites resulting from human intrusion and physical alteration (Zeiner et al. 1990).

The entire survey area offers foraging opportunities for this species. The nearest reported location for the pallid bat is approximately 26 miles west of the proposed project (State of California 2010b). Roosts are not known to occur in the survey area, and there is no suitable roosting habitat within the survey area.

#### *California Species of Special Concern and Fully Protected Species*

Three species that are classified by CDFG as California Species of Special Concern were observed within the survey area, including loggerhead shrike, crissal thrasher, and Le Conte's thrasher. Golden eagle, a CDFG Species of Special Concern and a fully protected species under the Bald and Eagle Protection Action, is also evaluated. These species are discussed below.

*Loggerhead shrike (Lanius ludovicianus)*. The loggerhead shrike is a Species of Special Concern and protected by the MBTA and §§ 3503, 3513. It is a year-round resident in Imperial County.

This species inhabits most of the continental United States and Mexico and is a year-round resident of southern California. The loggerhead shrike prefers open habitat with perches for hunting and fairly dense shrubs for nesting (Yosef 1996). In southern California, loggerhead shrikes inhabit grasslands, agricultural fields, chaparral, and desert scrub (Unitt 1984). Their breeding season is from March to August. Loggerhead shrikes are highly territorial and usually live in pairs in permanent territories (Yosef 1996). Loggerhead shrikes feed on small reptiles, mammals, amphibians, and insects that they often impale on sticks or thorns before eating. Loggerhead shrike populations are declining, likely due to urbanization and loss of habitat and—to a lesser degree—pesticide use (Yosef 1996).

Loggerhead shrikes were observed in mesquite trees within all of the project component survey areas. This species is likely to nest within the mesquite trees in the desert wash, mesquite thicket, or tamarisk thicket vegetation within and adjacent to the survey area.

*Crissal thrasher (Toxostoma crissale)*. The crissal thrasher is a Species of Special Concern and protected by the MBTA and California Fish and Game Code §§ 3503, 3513. It is a year-round resident in Imperial County.

A resident of southeastern deserts, still fairly common in Colorado River Valley, but local and uncommon elsewhere, this species occupies dense thickets of shrubs or low trees in desert riparian and desert wash habitats. In the eastern Mojave Desert of San Bernardino and southeastern Inyo counties, it also occurs in

dense sagebrush and other shrubs in washes within juniper and pinyon-juniper habitats, up to 1800 m (5900 ft). It is also resident in Imperial, Coachella, and Borrego valleys, but numbers have declined markedly in recent decades (Grinnell and Miller 1944; Remsen 1978; Garrett and Dunn 1981 as cited in Zeiner 1989).

This species forages mostly on ground, especially between and under shrubs. It uses its bill to dig in friable soil and to probe in litter. Its diet is poorly known, but includes insects, other invertebrates, berries, and other small fruits, seeds, and occasionally small lizards (Bent 1948 as cited in Zeiner 1989). Breeding season for the crissal thrasher lasts from February into June with a peak in March and April.

The crissal thrasher numbers have been reduced greatly by removal of mesquite brushland for agricultural development and by introduction of tamarisk. Off-road vehicle activity also may degrade habitat and disturb thrashers (Zeiner 1989).

This species was observed within the mesquite thickets adjacent to the ISEC West solar energy facility site.

*Le Conte's Thrasher (Toxostoma lecontei lecontei)*. The Le Conte's thrasher is a CDFG Species of Special Concern and is year-round resident in Imperial County.

Le Conte's thrasher is an uncommon to rare, local resident in southern California deserts from southern Mono County south to the Mexican border, and in western and southern San Joaquin Valley. It occurs primarily in open desert wash, desert scrub, alkali desert scrub, and desert succulent shrub habitats; it may also occur in Joshua tree habitat with scattered shrubs (Grinnell and Miller 1944; McCaskie et al. 1979, 1988; Garrett and Dunn 1981 as cited in Zeiner 1989).

This species feeds on a variety of insects and other terrestrial arthropods; occasionally on seeds, small lizards, other small vertebrates (Bent 1948; Sheppard 1970 as cited in Zeiner 1989). It primarily forages on the ground by probing and digging in soil and litter with its bill. The Le Conte's thrasher is a year-round, non-migratory species that breeds from late January into early June, with a peak from mid-March to mid-April.

This species was observed within desert wash vegetation along the transmission corridors.

*Golden Eagle (Aquila chrysaetos)*. The golden eagle is a federally protected species under the Bald and Golden Eagle Protection Act. This species is also protected by the MBTA and California Fish and Game Code §§ 3503, 3503.5, 3513 protecting nests, eggs, and young. It is also Fully Protected Species by the State of California. This eagle occurs throughout the United States and is a rare resident in San Diego and Imperial counties (Unitt 2004; Zeiner 1989).

Golden eagles nest on cliffs of all heights and in large trees in open areas, and use rugged, open habitats with canyons and escarpments most frequently for nesting. Alternative nest sites are maintained and old nests are reused. Golden eagles build large platform nests, often 3 m (10 ft) across and 1 m (3 ft) high, of sticks, twigs, and greenery.

This species forages over large areas of grassland, desert, and open chaparral or sage scrub where they primarily prey upon rabbits and ground squirrels. Golden eagles forage close to and far from their nests (i.e. < 6 km from the center of their territories), but have been observed to move 9 km from the center of their territories in favorable habitat. These distances may be greater in xeric habitats.

The golden eagle is not expected to occur within or adjacent to the survey area. Golden eagles have not been recorded within the project vicinity (LaPre 2010; State of California 2010) and were not observed during various spring and summer 2010 biological surveys for the proposed project. No suitable nesting habitat is present within the survey area; therefore, golden eagles are not expected to nest within the survey area.

The nearest known golden eagle population is approximately 10 miles northwest of the survey area, in the Coyote Mountains (LaPre 2010). The In-Ko-Pah and Jacumba mountains, approximately 10 miles west of the proposed project, also provide suitable habitat for this species. Due to the distance from known territories, golden eagles are not expected to forage within or adjacent to the survey area.

C. Riparian Habitat or Sensitive Natural Communities (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)

Sensitive vegetation communities are those that are considered rare or sensitive based on the level of disturbance or habitat conversion within their range. Vegetation communities associated with wetland or riparian habitats such as the desert wash and mesquite thickets are considered sensitive by CDFG. In addition, the creosote bush-white burr sage scrub within the survey area is considered occupied by the FTHL and is therefore protected under CEQA guidelines.

D. Jurisdictional Waters

A jurisdictional delineation was conducted to determine the extent of ACOE, CDFG, and RWQCB resources within the survey area. The delineation results for these resources are discussed below, detailed in Table 3.12-5, and shown in Attachment 1: Figures 7a-b of the Biological Technical Report (Appendix I-1 of this EIR/EA).

**TABLE 3.12-5**  
**Jurisdictional Resources Within the**  
**Imperial Solar Energy Center West Project Survey Area**

Jurisdictional Resource	R-1 (acres)	IVW-1 (acres)	IVW-2 (acres)	IVW-2A (acres)	IVW-2B (acres)	Total (acres)
ACOE						
Non-wetland Waters of the US	0.1	31.2	8.1	0.2	0.1	39.7
ACOE TOTAL	0.1	31.2	8.1	0.2	0.1	39.7
CDFG						
Riparian	5.9	26.3	6.5	-	-	38.7
Streambed	0.9	4.9	1.6	0.2	0.1	7.7
CDFG TOTAL	6.8	31.2	8.1	0.2	0.1	46.4

Source: RECON Environmental, Inc. (2010).

*ACOE Jurisdictional Waters*

No ACOE wetland areas have been identified within the ISEC West survey area. All ACOE jurisdictional areas delineated are preliminary considered non-wetland waters made up of ephemeral drainages. Some features occurring within the survey area would be exempt (farm ditches) or potentially exempt (small washes) from ACOE jurisdiction.

*Non-wetland Waters of the U.S.*

Non-wetland waters within the ISEC West project survey area include a number of ephemeral drainages that range in size from single-thread channels to broad compound channel areas of the Yuha Wash system. The smaller and narrower drainages tended to occur in creosote bush scrub vegetation of varying density and function as tributaries to the larger washes. The larger wash areas associated with the Yuha Wash floodplain often supported xeroriparian desert wash scrub along the banks and mid-channel bars of the active floodplain. These observations are considered preliminary. A final jurisdictional delineation will be submitted to the ACOE for review and acceptance.

*Exemption from ACOE Jurisdiction*

Drainage features within the project survey area that would be considered exempt from ACOE jurisdiction include abandoned farm drains.

The inactive farm fields where the photovoltaic solar energy facility would be located contain a series of abandoned ditches and drains that previously conveyed irrigation water to the crops. These drainage features consist of mostly concrete lined and some earthen ditches that have deteriorated and become filled in with soil. These old farm drains/ditches would not be considered ACOE jurisdictional waters because: 1) they do not convey natural flows; 2) were excavated in upland areas; 3) are mostly concrete lined; and, 4) do not function as jurisdictional waters. An approved jurisdictional determination form and supplemental information has been submitted to the ACOE that addresses the farm drains and lack of a significant nexus to any traditional navigable waters.

*Small Washes*

One discontinuous small wash was identified within the abandoned farm fields of the proposed solar energy facility site south of Interstate 8. Flows from an off-site drainage enter the site through a breach in an existing berm and these flows drain across the old farm field towards the east. A few discontinuous single-thread channels have formed that do not appear to exit the farm fields and flows may only connect to any other off-site jurisdictional waters downstream during a 100-year storm event. This small wash is potentially exempt from ACOE jurisdiction. An approved jurisdictional determination form and supplemental information that demonstrates that there is no nexus to a traditional navigable water has been submitted to the ACOE to verify whether this drainage is not within ACOE jurisdiction.

*CDFG/RWQB Jurisdictional Waters*

CDFG/RWQB jurisdictional waters of the State include all ACOE non-wetland jurisdictional waters (streambed) and any xeroriparian habitat that occurs outside of the limits of the ACOE jurisdiction. The xeroriparian areas observed, especially in the larger washes of the Yuha Wash drainage system, support

desert wash vegetation dominated by smoke tree, tamarisk, and mesquite stands of varying density and distribution.

E. Habitat Connectivity and Wildlife Corridors (Proposed Action, Alternative 1-Alternative Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)

Wildlife movement corridors and habitat linkages are areas that connect suitable wildlife habitat areas in a region otherwise fragmented by rugged terrain, changes in vegetation, or human disturbance. Corridors are generally local pathways connecting short distances usually covering one or two main types of vegetation communities. Linkages are landscape level connections between very large core areas and generally span several thousand feet and cover multiple habitat types. Natural features such as canyon drainages, ridgelines, or areas with vegetation cover provide corridors and linkages for wildlife travel. The habitat connectivity provided by corridors and linkages is important in providing access to mates; food and water; allowing the dispersal of individuals away from high population density areas; and, facilitating the exchange of genetic traits between populations.

Both avian and terrestrial wildlife species are able to move freely throughout the survey area and are not restricted to a specific corridor or linkage. A barbed-wire fence is in place along the north and south borders of Interstate 8, but this fence would not likely inhibit the small to medium sized wildlife species in the vicinity. In addition, the Interstate 8 bridge over the canal provides a large underpass for movement to the north and south.

F. California Desert Conservation Area (Proposed Action, Alternative 1 Transmission Line Corridor, Alternative 2-Alternative Transmission Line Corridor, and Alternative 3-Reduced Solar Energy Facility Site)

As shown on Figure 3.12-4, the proposed transmission line survey area falls entirely within the Yuha Basin ACEC of the CDCA, and is within the "Utility Corridor N", as designated by the CDCA. The proposed Imperial Solar Energy Center-West solar energy facility site is outside of and immediately adjacent to the designated ACEC land.

## 3.13 Paleontological Resources

### 3.13.1 Regulatory Framework

#### 3.13.1.1 *Federal*

##### *BLM Instruction Memorandum 2009-011*

The BLM Instruction Memorandum (IM) 2009-011 provides guidelines for assessing potential impacts to paleontological resources in order to determine mitigation steps for federal actions on public lands under the Federal Land Policy and Management Act (FLPMA) and NEPA. These guidelines also apply where a federal action impacts split-estate lands. In addition, the IM provides field survey and monitoring procedures to help minimize impacts to paleontological resources from federal actions in the case where it is determined that significant paleontological resources will be adversely affected by a federal action.

#### 3.13.1.2 *State*

Several sections of the California Public Resources Code protect paleontological resources. Section 5097.5 prohibits “knowing and willful” excavation, removal, destruction, injury, and defacement of any paleontologic feature on public lands (lands under state, county, city, district, or public authority jurisdiction, or the jurisdiction of a public corporation), except where the agency with jurisdiction has granted express permission. Section 30244 requires reasonable mitigation for impacts on paleontological resources that occur as a result of development on public lands.

#### 3.13.1.3 *Local*

The County of Imperial General Plan does not specify any goals or objectives for paleontological resources. However, paleontological resources are a sub-category of cultural resources. The Conservation and Open Space Element of the General Plan contains a goal and objective to preserve cultural resources.

### 3.13.2 Affected Environment

The site of the Proposed Action (which includes the solar energy facility and transmission corridor) is located in the Imperial Valley portion of the Salton Trough physiographic province of Southern California. As identified in the geologic investigation report (Landmark Consultants, May 2010, Appendix D of this EIR/EA), the site and surrounding Imperial Valley is directly underlain by geologic units comprised of quaternary lake deposits of the ancient Lake Cahuilla. Lakebed deposits of ancient Lake Cahuilla have yielded fossil remains from numerous localities in Imperial Valley. These include extensive freshwater shell beds, fish, seeds, pollen, diatoms, foraminifera, sponges, and wood. Lake Cahuilla deposits have also yielded vertebrate fossils, including teeth and bones of birds, horses, bighorn sheep, and reptiles. Therefore, the paleontological sensitivity of these lakebed deposits within the project site boundary is considered to be high.

In addition, the BLM uses a Potential Fossil Yield Classification (PFYC) System that classifies the paleontological resource sensitivity for geologic units and assists in determining proper mitigation

approaches for surface disturbing activities. The PFYC uses five classes, with Class 1 being Very Low Potential and Class 5 being Very High Potential. According to the BLM's PFYC System, the lakebed deposits of ancient Lake Cahuilla located within the project site is identified as Class 4b. Class 4b is defined by the BLM as an area underlain by geologic units with high potential to yield fossils but have lowered risks of human-caused adverse impacts and/or lowered risk of natural degradation due to alluvial material, or other conditions that may lessen or prevent potential impacts to the bedrock resulting from the activity. Management concern for paleontological resources in Class 4 is moderate to high, depending on the proposed action. For the Proposed Action, the management concern for paleontological resources is considered to be high.

## 3.14 Socioeconomic Conditions and Environmental Justice

### 3.14.1 Regulatory Framework

#### 3.14.1.1 Federal

Executive Order 12898, *Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations* (1994).

Executive Order 12898 requires federal agencies to analyze the effects of their decisions on human health and environmental conditions in minority and low-income communities. EPA's Final Guidance for Incorporating Environmental Justice Concerns in EPA's NEPA Compliance Analyses (EPA 1998) suggests a screening process to identify environmental justice concerns. If either of the following criterion of the two-step process is unmet, there is little chance of environmental justice effects occurring.

- Does the potentially affected community include minority and/or low-income populations?
- Are the environmental impacts likely to fall more heavily on minority and/or low-income members of the community and/or tribal resource?

*Civil Rights Act of 1964, Public Law 88 352, 28 Stat. 24*

Title VI of the Civil Rights Act prohibits discrimination on the basis of race, color, or national programs in all programs or activities receiving Federal financial assistance.

*Emergency Economic Stabilization Act of 2008 (Public Law 110-343) Business Solar Investment Tax Credit (Internal Revenue Code Section 48)*

This Act extended the 30 percent investment tax credit (ITC) for solar energy property for eight years through December 31, 2016. The Act allows the ITC to be used to offset both regular and alternative minimum tax (AMT) and waives the public utility exception of current law (i.e., permits utilities to directly invest in solar facilities and claim the ITC). The 5-year accelerated depreciation allowance for solar property is permanent and unaffected by passage of the 8-year extension of the solar ITC.

*American Recovery and Reinvestment Act of 2009*

The goals of this Act are to create new jobs and save existing jobs, spur economic activity and invest in long-term growth, and foster unprecedented levels of accountability and transparency in government spending.

#### 3.14.1.2 State

*Government Code Section 65040.12 and PRC Section 72000*

California law defines environmental justice as "the fair treatment of people of all races, cultures, and income with respect to the development, adoption, implementation, and enforcement of environmental laws, regulations, and policies."

*Education Code Section 17620*

The governing board of any school district is authorized to levy a fee, charge, dedication, or other requirement for the purpose of funding the construction or reconstruction of school facilities.

*Government Code Sections 65996 and 65997*

The California Government Code states that, except for fees established under Education Code 17620, state and local public agencies may not impose fees, charges, or other financial requirements to offset the cost of school facilities.

*California Revenue and Tax Code 70 74.7*

Property taxes are not assessed on solar facilities. AB 1451 extended the current property tax exclusion for new construction of solar energy systems to January 1, 2017.

### 3.14.2 Affected Environment

The site of the proposed solar energy facility is located on 1,130 acres of privately-owned land, previously utilized for agricultural production. The site is located in the unincorporated Seeley area of the County of Imperial. Imperial County is located in Southern California, bordering Mexico, west of Arizona, and east of San Diego County. The cities located in the vicinity of the solar energy facility include the City of El Centro and the City of Calexico.

#### 3.14.2.1 Socioeconomic Characteristics of Imperial County

In June 2010, Imperial County's civilian labor force was estimated to be 76,400 persons. Of this number, 55,300 were employed and 21,100 were unemployed. According to employment characteristics from the California Employment Development Department, unemployment rates (not seasonally adjusted) for Imperial County, the State of California, and the United States for June 2010 were 27.6 percent, 12.2 percent, and 9.6 percent, respectively. Imperial County has been especially hard hit by the recent downturn in the economy. Imperial County's unemployment rate substantially exceeds that of the State of California and the United States. Employment characteristics for the years 2004, 2005, 2006, and 2009 from the California Employment Development Department are shown in Table 3.14-1.

TABLE 3.14-1  
Imperial County Employment

	2004 Annual Average	2005 Annual Average	2006 Annual Average	2009 Annual Average
Imperial County Unemployment Rate	17.1%	16.1%	15.5%	28.2%
California Unemployment Rate	6.2%	5.4%	4.9%	11.6%
U.S. Unemployment Rate	5.5%	5.1%	4.6%	9.5%

Source: California Employment Development Department (EDD), Labor Market Information, 2008.

Currently, the three sectors with the largest employment in Imperial County are agriculture, government, and trade, transportation and utilities. Like many other sectors in Imperial County, these three sectors have

experienced job loss due to the recent downturn in the economy. Table 3.14-2 provides a brief summary of the population and economic comparison of Imperial County, City of El Centro, and City of Imperial in the year 2000 according to the U.S. Census Bureau American FactFinder.

**TABLE 3.14-2**  
**Population and Economic Comparison, 2000**

	Imperial County	City of El Centro	City of Calexico
Total Population	142,361	37,835	27,109
Population 16 and over	102,881	26,614	18,755
Percent Hispanic	72.2%	74.6%	95.3%
Unemployment Rate (2003 annual average)	19.4%		
Median Household Income	\$31,870	\$33,161	\$28,929
Median Family Income	\$35,226	\$36,910	\$30,277
Per capita income	\$13,239	\$13,874	\$9,981
Median Male Earnings	\$32,775	\$36,753	\$27,712
Median Female Earnings	\$23,974	\$24,514	\$18,857
Families living in poverty	19.4%	20.6%	22.6%
Children in poverty	28.7%	29.5%	30.8%
Percent that Work in Construction	9.0%	8.2%	6.9%
Percent that Work in Services	19.7%	21.0%	18.8%

U.S. Census Bureau, 2000.

### 3.14.2.2 Race

The project site is located within Imperial County Census Tract 012301, which has a total 2000 population of 5,202. This census tract has predominately Hispanic or Latino ethnic composition, with Hispanics/Latinos making up approximately 45.4 percent of the overall population. Those of a Caucasian ethnic composition, compose the next highest group (26.9 percent) among one-race individuals.

Similar to the census tract where the Proposed Action is located, the ethnic composition of the City of Calexico and City of El Centro is predominately Hispanic or Latino, with this ethnicity comprising approximately 95.3% and 74.6% of the overall population, respectively.

A minority population, for purposes of environmental justice, is identified when the minority population of the potentially affected area is greater than 50 percent of the total population or meaningfully greater

than the percentage of the minority population in the general population or other appropriate unit of geographical analysis.

### 3.14.2.3 *Income*

The median household income for Census Tract 012301 is \$25,982 and the percentage of the population not in the labor force is 94.5 percent. This census tract is considered a low-income and minority neighborhood. The following is a description of the economic characteristics of the City of Calexico and City of El Centro to compare against the economic characteristics of the census tract where the Proposed Action is located.

The City of Calexico is located approximately 16 miles southeast of the Proposed Action site. The median household income for the City of Calexico is \$28,929 and the percentage of the population not in the labor force is 47.1%. The City of El Centro is another city in the vicinity of the Proposed Action site, located approximately 12 miles east. The City of El Centro has a median household income of \$33,161 and the percentage of the population not in the labor force is 44.2%. The percentage of families living in poverty in the City of Calexico and City of El Centro are 20.6% and 22.6%, respectively. Similar to the census tract where the Proposed Action is located, the cities in the vicinity of the Proposed Action site are considered low-income and minority neighborhoods.

## 3.15 Recreation

### 3.15.1 Regulatory Framework

#### 3.15.1.1 *Federal*

##### *California Desert Conservation Area Plan*

The CDCA Plan (BLM, 1980, as amended) recognizes that the California desert is "...a reservoir of open space and as a place for outdoor recreation" (CDCA Plan, BLM, 1980, page 69). The CDCA Plan notes that the diverse landscape of the California desert provides for a variety of physical settings. Further, the CDCA Plan identifies the wide variety of desert recreation uses ranging from off-road vehicles to outdoor preservationists, and the increasing challenge to accommodate these varied and sometimes competing uses. The transmission line corridor site located within BLM land is designated as Utility Corridor "N" and is not used by off-highway vehicle (OHV) enthusiasts. However, there is a potential that BLM land that surrounds the site is used by OHVs.

The management goals of the CDCA Plan Recreation Element are to:

- (1) Provide for a wide range of quality recreation opportunities and experiences emphasizing dispersed undeveloped use.
- (2) Provide a minimum of recreation facilities. Those facilities should emphasize resource protection and visitor safety.
- (3) Manage recreation use to minimize user conflicts, provide a safe recreation environment, and protect desert resources.
- (4) Emphasize the use of public information and educational techniques to increase public awareness, enjoyment, and sensitivity to desert resources.
- (5) Adjust management approach to accommodate changing visitor use patterns and preferences.
- (6) Encourage the use and enjoyment of desert recreation opportunities by special populations, and provide facilities to meet the needs of those groups.

The transmission line corridor would be located within an area currently designated by the BLM as Utility Corridor "N", which consists of existing transmission lines and towers. The proposed transmission line would be installed adjacent to the existing lines to the extent possible and the lines and towers would be similar to the existing transmission lines in the area. The purpose of the Utility "N" Corridor is to allow a designated area within the BLM lands for utility structures such as transmission lines and to group them together in one area rather than allow them to be scattered throughout BLM lands. The BLM lands adjacent to the Utility Corridor "N" can be used for OHV recreation.

The entire transmission line corridor site is located within the Yuha Desert Recreation Lands. The CDCA Plan designates this area as Multiple-Use L (Limited Use). The Limited Use designation is suitable for recreation

“...which generally involves low to moderate use densities.” The Limited Use designation also limits all motorized travel to designated routes.

The *Western Colorado Desert Routes of Travel Designations* (WECO) is an amendment to the CDCA Plan. There are no open routes designated on the transmission line corridor site.

## 3.15.2 Affected Environment

### 3.15.2.1 *Setting and Existing Conditions*

The site of the Proposed Action is approximately 1,130 gross acres in the southern part of Imperial County. The site consists of a solar energy facility site located on privately-owned land, previously utilized for agricultural production, within the unincorporated Seeley area of the County of Imperial; and a transmission line corridor located on desert land under the jurisdiction of the BLM. The solar energy facility site is located on private land designated as agriculture in the County of Imperial and is not designated or zoned for recreation use. Therefore, the primary of focus of the recreation section in this EIR/EA will be on the transmission line corridor located within BLM lands.

#### A. California Desert Conservation Area Plan

As discussed above, the entire transmission line corridor site is located within the Yuha Desert Recreation Lands. The CDCA Plan designates this area as Multiple-Use L (Limited Use).

#### B. California State Parks

In addition, California State Parks (CSP) administers several recreation areas in the general vicinity of the overall project site. Those areas are described in Table 3.15-1.

#### C. Imperial County

The majority of the land in Imperial County is designated as Open Space/Recreation according to the County’s General Plan Land Use Map. The open space and recreations areas under BLM management in Imperial County are designated as “open” or “limited use.” In open areas, all forms of cross-county travel are permitted within the posted boundaries; however, in limited use areas, vehicle travel is limited to approved/signed routes of travel and no cross-country vehicle travel is allowed. Table 3.15-1 describes the recreation areas in the vicinity of the project site.

The solar energy facility site is located on private land designated for agricultural use in the County of Imperial and is not designated or zoned for recreation use; however, use of agricultural areas for recreational activity such as hunting or walking is recognized in he General Plan.

**TABLE 3.15-1**  
**Open Space and Recreation Areas**

Open Space/Recreation Area	Jurisdiction/Administration	Approximate Distance from the Project Site	Approximate Acreage	Allowed Uses
Yuha Desert Recreation Lands	Limited Area and ACEC/BLM	The transmission line corridor site is located within the boundaries of this designation	+175,000	OHV, camping
Plaster City OHV Open Area	Open Area/BLM	0.5 miles north of project site	28,540	OHV, camping
Superstition Mountain	Open Area/BLM	10 miles north of project site	17,255	OHV, camping
Anza-Borrego Desert State Park	CSP	12.2 miles northwest of site	608,335	Camping, hiking, natural exhibits
Lark Canyon OHV Area and Campground	Limited Use Area/BLM	28 miles west of project site	N/A	OHV, camping
Ocotillo Wells State Vehicular Recreation Area	CSP	30 miles northwest of project site	68,623	OHV, camping
Heber Dunes State Recreation Area	CSP	14.6 miles southeast of project site	557	OHV, camping
East Mesa	Limited Use Area/BLM	37 miles northeast of project site	19,190	OHV, camping
Imperial Sand Dunes Recreation Area	Open Area/BLM	38 miles east of project site	22,463	OHV, camping

Notes: ACEC = Area of Critical Environmental Concern; BLM = Bureau of Land Management; CSP = California State Parks; N/A = Not Applicable; OHV = off-highway vehicle.

Source: BRG Consulting, Inc., 2010.

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## 3.16 Special Designations

### 3.16.1 Regulatory Framework

#### 3.16.1.1 *Federal*

##### A. Wilderness, Areas of Critical Environmental Concern, and Special Areas

The Wilderness Act of 1964 provided for the establishment of a National Wilderness Preservation System with areas to be designated from public lands. Public lands administered by the BLM were included for wilderness review under the Federal Land Policy and Management Act (FLPMA) of 1976. The Wilderness Act defines Wilderness Areas as follows:

“A wilderness, in contrast with those areas where man and his own works dominate the landscape, is hereby recognized as an area where the earth and its community of life are untrammelled by man, where man himself is a visitor who does not remain. An area of wilderness is further defined to mean in this Act an area of undeveloped Federal land retaining its primeval character and influence, without permanent improvements or human habitation, which is protected and managed so as to preserve its natural conditions and which (1) generally appears to have been affected primarily by the forces of nature, with the imprint of man’s work substantially unnoticeable; (2) has outstanding opportunities for solitude or a primitive and unconfined type of recreation; (3) has at least five thousand acres of land or is of sufficient size as to make practicable its preservation and use in an unimpaired condition; and (4) may also contain ecological, geological, or other features of scientific, educational, scenic, or historical value.”

ACECs are defined in the California Desert Conservation Area Plan (CDCA Plan) (1980, as amended) as follows:

“An area within the public lands where special management attention is required (when such areas are developed or used or where no development is required) to protect and prevent irreparable damage to important historic, cultural, or scenic values, fish and wildlife resources or other natural systems or processes, or to protect life and safety from natural hazards.”

The CDCA Plan defines Special Areas as:

“... areas which possess rare, unique, or unusual qualities of scientific, educational, cultural, or recreational significance...”

The CDCA Plan Wilderness Element management goal has the following objectives:

- (1) Until congressional release or designation as Wilderness, provide protection of wilderness values so that those values are not degraded so far as to significantly constrain the recommendation with respect to an area’s suitability or unsuitability for preservation as wilderness.

- (2) Provide a wilderness system possessing a variety of opportunities for primitive and unconfined types of recreation, involving a diversity of ecosystems and landforms, geographically distributed throughout the desert.
- (3) Manage a wilderness system in an unimpaired state, preserving wilderness values and primitive recreation opportunities, while providing for acceptable use.

For ACECs and Special Areas, the CDCA Plan provides the following management goals:

- (1) Identify and protect the significant natural and cultural resources requiring special management attention found on the BLM-administered lands in the CDCA.
- (2) Provide for other uses in the designated areas, compatible with the protection and enhancement of the significant natural and cultural resources.
- (3) Systematically monitor the preservation of the significant natural and cultural resources on BLM-administered lands, and the compatibility of other allowed uses with these resources.

#### B. National Scenic and Historic Trails

The Bureau of Land Management is one of several agencies responsible for management of National Historic or Scenic Trails. In 1968, Congress established the National Trails System and designated the first national trails.

National Historic Trails are extended trails that closely follow a historic trail or route of travel of national significance. Designation identifies and protects historic routes, historic remnants, and artifacts for public use and enjoyment. The Bureau of Land Management is responsible for over 5,343 miles of 11 National Historic Trails. The Juan Bautista De Anza National Historic Trail lies approximately 3.2 miles west of the proposed project site.

National Scenic Trails are extended trails that provide maximum outdoor recreation potential and for the conservation and enjoyment of the various qualities – scenic, historical, natural, and cultural – of the areas they pass through. The Bureau of Land Management is responsible for over 668 miles of the Continental Divide, Pacific Crest, Potomac Heritage, Arizona, and Pacific Northwest National Scenic Trails.

On March 30, 2009, the Omnibus Public Lands Management Act of March 30, 2009 (P.L.111-11) added three new trails and 40 miles to the NLCS. The new trails include the Arizona National Scenic Trail, Pacific Northwest National Scenic Trail, and the Washington Rochambeau Revolutionary Route National Historic Trail.

The BLM administers three trails and supports five national trail-related visitor centers to foster visitor enjoyment, appreciation, and learning, including California Trail Historic Interpretive Center; National Historic Oregon Trail Interpretive Center; National Historic Trails Interpretive Center; Pompeys Pillar National Monument Visitor Contact Station; and Upper Missouri River Breaks National Monument Interpretive Center.

### C. National and Wild Scenic Rivers

The National Wild and Scenic Rivers Act (Public Law 90-542; 16 United States Code [USC] 1271 et seq.) establishes the following:

“It is hereby declared to be the policy of the United States that certain selected rivers of the Nation which, with their immediate environments, possess outstandingly remarkable scenic, recreational, geologic, fish and wildlife, historic, cultural, or other similar values, shall be preserved in free-flowing condition, and that they and their immediate environments shall be protected for the benefit and enjoyment of present and future generations. The Congress declares that the established national policy of dam and other construction at appropriate sections of the rivers of the United States needs to be complemented by a policy that would preserve other selected rivers or sections thereof in their free-flowing condition to protect the water quality of such rivers and to fulfill other vital national conservation purposes; and

“The purpose of this Act is to implement this policy by instituting a national wild and scenic rivers system, by designating the initial components of that system, and by prescribing the methods by which and standards according to which additional components may be added to the system from time to time.”

The National Wild and Scenic Rivers Act of 1968 seeks to preserve certain rivers with outstanding, natural, cultural, and recreational values in a free-flowing condition. The Act attempts to preserve the unique characteristics of designated rivers while simultaneously recognizing potential use and development along those rivers. Each designated river is administered by either a state or Federal agency and may include the entire river, its tributaries or segments thereof.

Section 3.14.7.3 provides the definition of the National Wild and Scenic Rivers Act of 1968. In addition to this definition, the Act states that a wild, scenic or recreational river area eligible to be included in the system is a free-flowing stream and the related adjacent land area that possesses one or more of the values referred to in Section 1, subsection (b) of the Act. Every wild, scenic or recreational river in its free-flowing condition, or upon restoration to this condition, shall be considered eligible for inclusion in the national wild and scenic rivers system and, if included, shall be classified, designated, and administered as one of the following:

- (1) Wild River Areas: Those rivers or sections of rivers that are free of impoundments and generally inaccessible except by trail, with watersheds or shorelines essentially primitive and waters unpolluted. These represent vestiges of primitive America.
- (2) Scenic River Areas: Those rivers or sections of rivers that are free of impoundments, with shorelines or watersheds still largely primitive and shorelines largely undeveloped, but accessible in places by roads.
- (3) Recreational River Areas: Those rivers or sections of rivers that are readily accessible by road or railroad, that may have some development along their shorelines, and that may have undergone some impoundment or diversion in the past.

### 3.16.2 Affected Environment

The Proposed Action consists of a transmission line corridor located within desert land under the jurisdiction of the BLM and a solar energy facility site on private land under the jurisdiction of Imperial County. The transmission line corridor site located within the BLM is located in the Yuha Desert Area of Critical Environmental Concern. The Yuha Desert ACEC is under BLM jurisdiction. The following describes the special designation areas located within or in the vicinity of the Proposed Action.

#### 3.16.2.1 Wilderness Areas

All Public Lands in the California Desert District were analyzed and summarized in 1979 wilderness inventory decisions performed pursuant to the Federal Land Policy and Management Act (FLPMA). According to the California Desert Wilderness Inventory Map, South Half, dated March 31, 1979, the Proposed Action (solar energy facility site and transmission line corridor) is not located within a CDCA Wilderness Area, the transmission line corridor is identified as being located within a roadless area which contains 5,000 acres of contiguous Public Land, but do not possess wilderness values meeting Section 2(c) criteria and have been dropped from further wilderness consideration (BLM, 1979). Therefore, wilderness areas are not analyzed in this EIR/EA.

The California Desert Protection Act (1994) established Wilderness Areas in this region. The closest wilderness areas to the Proposed Action are Jacumba Mountains Wilderness and Coyote Mountains Wilderness. The Jacumba Mountains Wilderness comprises 31,237 acres that are generally bounded by I-8 to the north and the California-Mexico international border to the south. This wilderness area is notable for private lands and recreational activities including camping and hunting. The Jacumba Mountains Wilderness is located approximately 9 miles southwest of the Proposed Action. The Coyote Mountains Wilderness comprises 18,622 acres and offers recreational activities such as hiking, camping, and sightseeing. The Coyote Mountains Wilderness is located approximately 12 miles northwest of the Proposed Action. Therefore, because the project site is located within or in close proximity to a wilderness area, the Proposed Action is consistent with Wilderness Act and FLPMA and wilderness areas are not analyzed further in this EIR/EA.

#### 3.16.2.2 Areas of Critical Environmental Concern and Special Areas

The FLPMA defines an ACEC as an area "...within the public lands where special management attention is required (when such areas are developed or used or where no development is required) to protect and prevent irreparable damage to important historic, cultural, or scenic values, fish and wildlife resources or other natural systems or processes, or to protect life and safety from natural hazards."

The CDCA Plan identifies Special Areas as areas "...which possess rare, unique, or unusual qualities of scientific, educational, cultural, or recreational significance (and) may have one of 11 types of 'Special Area' designations applied to them."

As discussed in EIR/EA Sections 3.12 and 4.12 Biological Resources, and shown on Figure 3.12-4, the proposed transmission line corridor site is located entirely within the Yuha Basin ACEC of the CDCA, and is

within the “Utility Corridor N”, as designated by the CDCA. The solar energy facility site is outside of and immediately adjacent to the designated ACEC land.

### 3.16.2.3 *Donated Lands*

The BLM can be the recipient and trustee of land donated by individuals or groups. Often such lands are donated with the expressed interest of preserving the resources that characterize these lands. In so doing, a restrictive instrument such as a conservation easement or deed restriction is attached to the donation and land that would control its use, often in terms of prohibiting development or change to the landscape. There is no record of such a donation and accompanying restrictive instrument associated with the project site. Therefore, because the project site is not located within or in close proximity to donated lands, donated lands are not further analyzed in this EIR/EA.

### 3.16.2.4 *National Scenic and Historic Trails*

According to the BLM National Historic Trails and National Scenic Trails Map, dated April 2010, no national scenic and historic trails are located within the project site. The closest trail is the Juan Bautista de Anza Matil Historic Trail located approximately 3.2 miles northeast of the Proposed Action. Furthermore, as discussed in Section 4.1 of this EIR, this trail is not visible from the project site. There is potential that one could have a view of the transmission tower from this trail; however, the proposed transmission towers would similar to what currently exists in the area. Therefore, because the project site is not located within or in close proximity to a national scenic and historic trail, the Proposed Action would not conflict with the BLM’s management of the stabled National Trails System. As such, national scenic and historic trails are not further analyzed in this EIR/EA.

### 3.16.2.5 *National and Wild Scenic Rivers*

Palm Canyon Creek, located approximately 68.8 miles to the northwest of the Proposed Action, is the nearest waterway that is designated as a National Wild and Scenic River. There are no designated National Wild and Scenic Rivers on or in the vicinity of the Proposed Action. Therefore, because the project site is not located within close proximity to any national and wild scenic rivers, the Proposed Action would be consistent with the National Wild and Scenic Rivers Act and national and wild scenic rivers are not further analyzed in this EIR/EA.

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