

**To:** Abbie Jossie[ajossie@blm.gov]  
**From:** Anita Bilbao  
**Sent:** 2017-12-14T20:33:38-05:00  
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Begin forwarded message:

**From:** "Roberson, Edwin" <[eroberso@blm.gov](mailto:eroberso@blm.gov)>  
**Date:** December 14, 2017 at 5:06:50 PM MST  
**To:** Brian Steed <[bsteed@blm.gov](mailto:bsteed@blm.gov)>, Cally Younger <[cyounger@blm.gov](mailto:cyounger@blm.gov)>, Michael Nedd <[mnedd@blm.gov](mailto:mnedd@blm.gov)>  
**Cc:** "Bilbao, Anita" <[abilbao@blm.gov](mailto:abilbao@blm.gov)>, Linda Thurn <[lthurn@blm.gov](mailto:lthurn@blm.gov)>  
**Subject:** Planning Cost Estimates

Brian, Cally and Mike,

We developed some very rough cost estimates that would go along with the draft schedule that we sent last night. We will work it out with 210 after we have discussions with you all tomorrow and after we get a few questions answered (two are referenced in the narrative on the first page).

We had a discussion with the USFS RO and Forest Supr. They said that they are talking with their leadership in the morning (the hour before our call with you) so they haven't selected an approach to meeting their plan obligation, except to say it will be in close coordination with what we do.

The costs in the attachment are costs of planning and we have operational costs we are working on to manage the monuments going forward. I look forward to our discussion tomorrow. ed

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Ed Roberson,  
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## Resource Management Plans

### Bears Ears National Monument – Indian Creek and Shash Jáa Units

#### Grand Staircase Escalante National Monument – Grand Staircase, Kaiparowits, and Escalante Canyons Units and federal lands excluded from the unit boundaries

#### Initial Funding Requests

Bears Ears National Monument was originally established by Proclamation 9558 of December 28, 2016. The original designation encompassed 1.35 million acres. On December 4, 2017, President Trump released Proclamation 9681 modifying the BENM. The remaining portions of the BENM are included in two units, known as the Indian Creek (71,896 acres of BLM-administered surface), and Shash Jáa (97,393 acres of BLM-administered land and 32,587 acres of National Forest System Lands) units of the monument.

The BLM-administered lands within the Bears Ears National Monument are currently under the management direction of the 2008 Monticello Resource Management Plan, as amended. BLM proposes to complete one EIS with two resource management plans -one for each unit as they are separated geographically and have different resource issues. An implementation-level travel management plan with an associated environmental assessment would be completed subsequent to the plan revision effort. *An outstanding issue that will impact schedule and funding will be the role of the US Forest Service and Bears Ears Commission in this planning effort.*

GSENM was originally established by Proclamation 6920 of September 18, 1996. The original designation encompassed 1,878,465 acres. In 1998, H.R. 3910, the Automobile National Heritage Area Act (Public Law 105-355), resulted in a boundary change to 1,884,011 acres, a net gain of approximately 5,546 acres. The Utah Schools and Land Exchange Act of 1998 exchanged State/SITLA lands within the boundaries of GSENM. In 2009, H.R. 377, the Omnibus Public Land Management Act (Public Law 111-11), directed a boundary change and purchase for the Turnabout Ranch, resulting in the removal of approximately 25 acres from GSENM.

On December 4, 2017, President Trump released Proclamation 9682 modifying the Grand Staircase Escalante National Monument (GSENM). The modified boundaries of the GSENM exclude from designation and reservation approximately 861,974 acres of land; the remaining portions of the GSENM are included in three units, known as the Grand Staircase (209,993 acres of BLM-administered surface), Kaiparowits (551,034 acres of BLM-administered surface), and Escalante Canyons (242,836 acres of BLM-administered surface) units of the monument.

BLM proposes to complete one EIS with four resource management plans – one for each of the three units in the GSENM and a RMP for federal lands previously included in the monument that are excluded from the unit boundaries. The lands excluded from the three remaining units will need surface and mineral estate decisions. The BLM-administered lands within GSENM are currently under the management direction of the 2000 Monument Management Plan, as amended. An implementation-level travel management plan with an associated environmental assessment would be completed subsequent to the plan revision effort. *An outstanding issue that will impact the scope of analysis is if BLM will continue to analyze grazing on the Glen Canyon National Recreation area since BLM-Utah will be terminating the grazing amendment effort.*

Summary of Task	Assumptions	Funding Estimate
FY2017		
One Scoping Contract for both Monuments	<ul style="list-style-type: none"><li>13 public meetings in locations that are rural/dispersed (meeting room rentals/travel costs, etc)</li><li>Tribal Consultation meetings</li><li>RAC/MAC meetings</li><li>Millions of comments that will need to be reviewed<ul style="list-style-type: none"><li>NOC would help utilizing CARA to synthesize down similar comments</li></ul></li><li>Contractor to draft a scoping report</li></ul>	WO Funds requested: \$400,000  WO: labor/travel/personnel for a strike team to handle scoping meetings.  WO: Request a waiver to expedite filling key UT vacancies
2 Separate contracts for NEPA/Planning	<ul style="list-style-type: none"><li>Contract will be out of the NOC and will be phased to allow adding to contract over multiple funding years.</li><li>Contractors to complete AMS (for both efforts)</li><li>Begin Alternatives Development</li></ul>	WO Funds requested: \$600,000 plus any additional could reduce funding burden in subsequent years  WO: a NEPA/Planning full interdisciplinary strike team for the 2 EISs/6DRMPs
FY2018		
Preparation of DEIS/DRMPs	<ul style="list-style-type: none"><li>GSENM – UT_BLM will request State of Utah (as a cooperating agency) to prepare oil and gas RFD and assist with coal suitability to have some contract savings</li><li>DEISs/DRMPs published<ul style="list-style-type: none"><li>hardcopies and CDs will be needed</li><li>DEIS/DRMPs public meetings and associated travel/meeting expenses</li><li>Anticipated 100,000+ comments</li></ul></li></ul>	WO Funds requested: \$4.1 million
Initiate prep. of FEIS/Proposed RMPs		
FY2019		