

**To:** Nora -FS Rasure[nrasure@fs.fed.us]; kconant@fs.fed.us[kconant@fs.fed.us]; Brian M Pentecost[bpentecost@fs.fed.us]  
**Cc:** Anita Bilbao[abilbao@blm.gov]; Gary Torres[gtorres@blm.gov]; Abbie Jossie[ajossie@blm.gov]  
**From:** Edwin Roberson  
**Sent:** 2017-12-14T13:05:22-05:00  
**Importance:** Normal  
**Subject:** Fwd: Request SOL Review for NOIs/Communication Plans  
**Received:** 2017-12-14T13:05:42-05:00  
[ATT00001.htm](#)  
[NOI BENM RMPs -revised \(UT reviewed 12-13-2017\).docx](#)  
[BearsEarsCombined CommPlan FRN 12-13-2017.docx](#)  
[ATT00002.htm](#)  
[BearsEars Schedule\(2\)w-dates 12-13-2017.docx](#)  
[ATT00003.htm](#)

Nora, Kathryn and Mark,  
Here is the draft documents we sent forward to our leadership. As you can see we committed to get with you all to come to some decisions about our approach to planning, to a comms plan and a schedule. We look forward to talking with you this afternoon. ed

Sent from my iPhone

Begin forwarded message:

**From:** "Bilbao, Anita" <[abilbao@blm.gov](mailto:abilbao@blm.gov)>  
**Date:** December 13, 2017 at 6:07:59 PM MST  
**Subject:** Request SOL Review for NOIs/Communication Plans

Attached are updated and BLM Utah reviewed NOIs, Communication Plans, and schedules for BENM (units combined) planning.  
The BENM combined planning schedule assumes that the BLM will be the lead agency in preparation of the EIS, but that that the USFS, participating as a cooperating agency (rather than joint lead agency), would use the BLM-prepared EIS to prepare their own decision. Based on this assumption, we will have to make sure that during the EIS/planning process we are meeting both agencies regulatory requirements (similar to sage-grouse planning process and approach for major rights-of-way projects).

We need USFS management direction/decision on whether the FS would complete the ShashJaa unit RMP as part of their ongoing revision or if they will participate in this effort as a cooperating agency. With this decision we can make consistent what is currently a difference between the NOI that identifies 2 BLM RMPs/RODs and the Comm Plan that discusses/assumes 3 BENM RMPs (includes one for the USFS). Ed will connect with Regional Forester, Nora Rasure to resolve prior to finalizing the NOI.

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*Anita Bilbao*  
*Associate State Director*

**Bureau of Land Management - Utah**

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*[insert billing code]*

**DEPARTMENT OF THE INTERIOR**

**Bureau of Land Management**


*[insert Agency docket number]*

**Notice of Intent to Prepare Monument Management Plans for the Bears Ears**

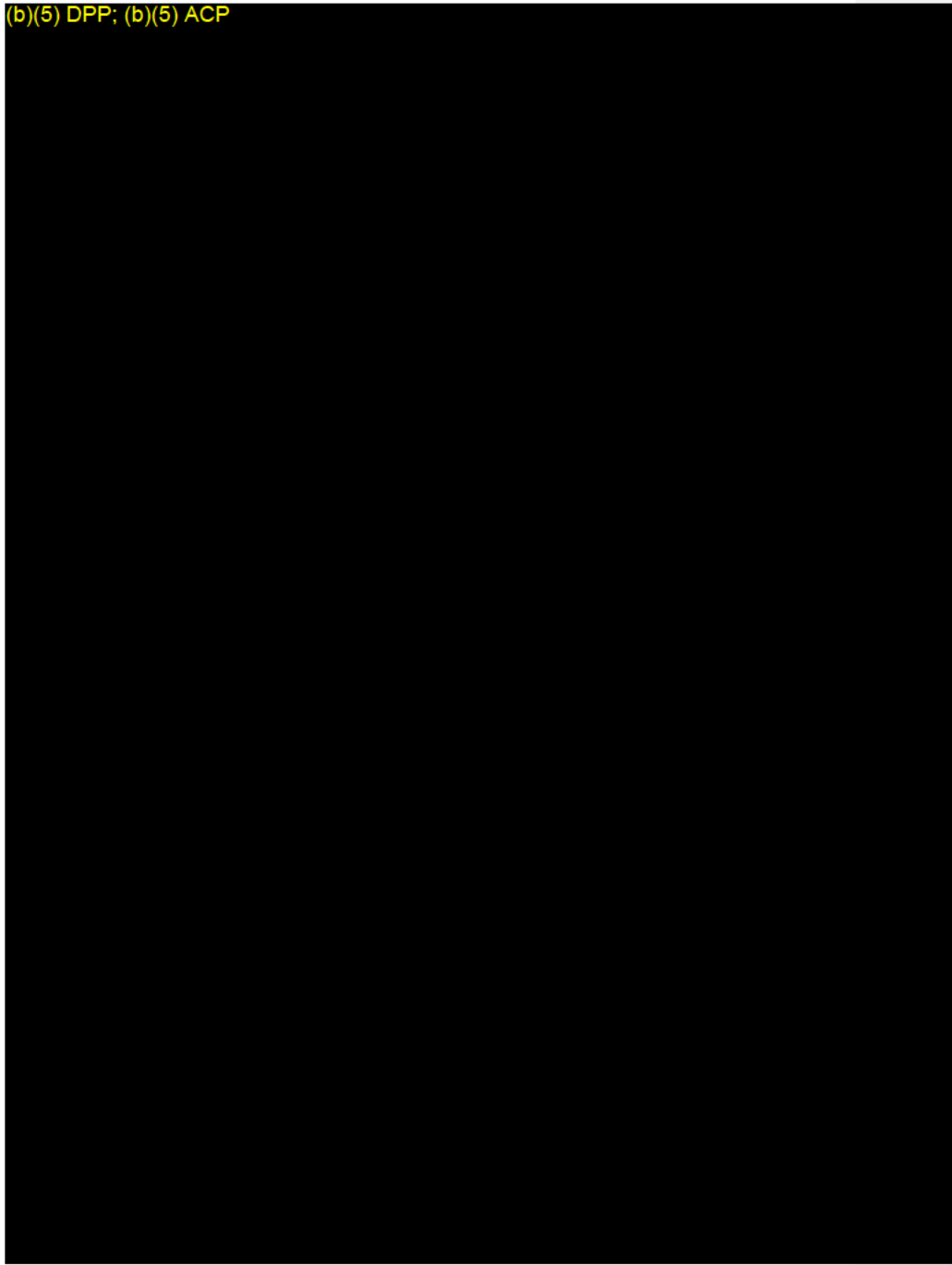
**National Monument Indian Creek and Shash Jáa Units and associated**

**Environmental Impact Statement**

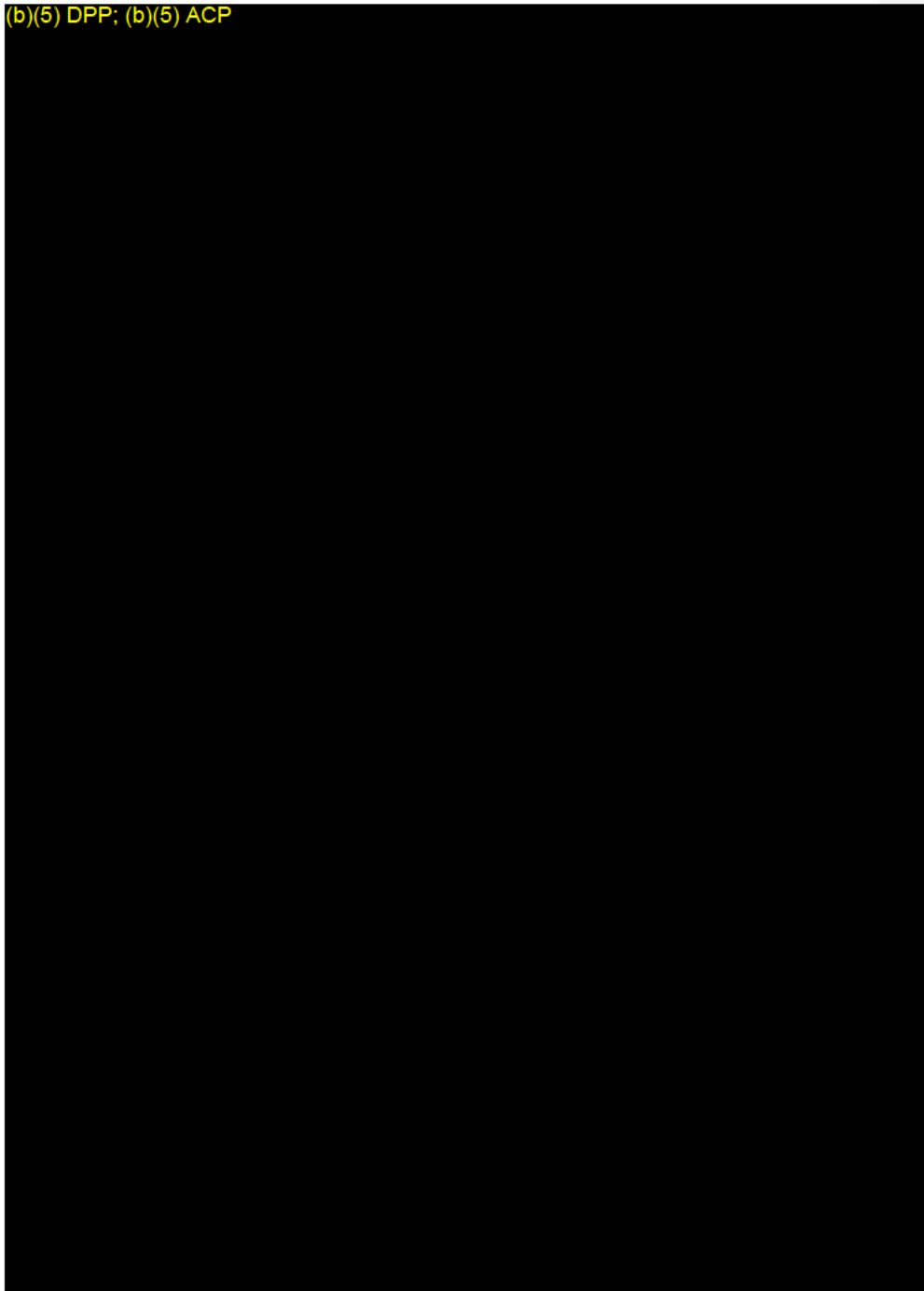
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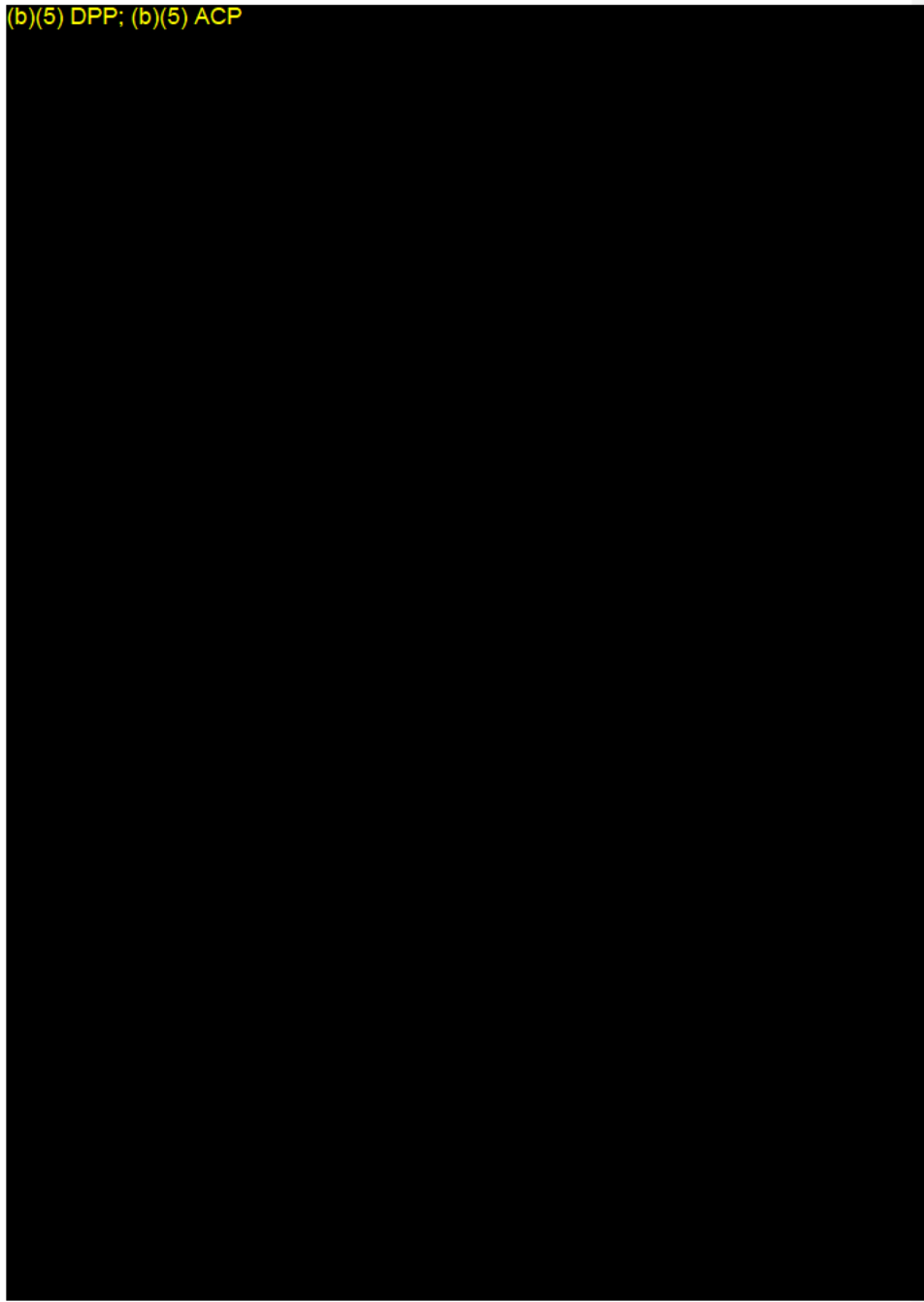
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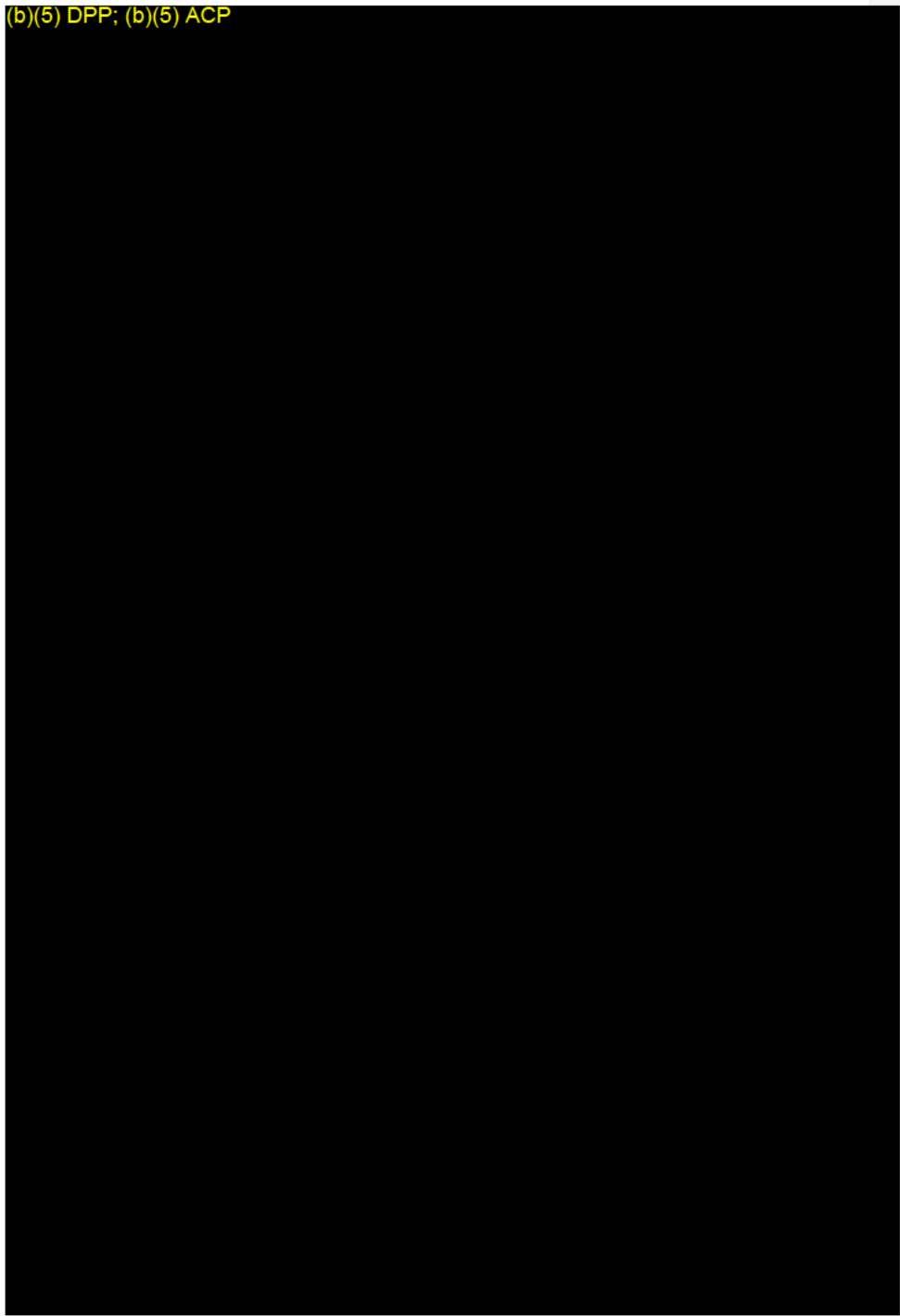
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*Internal Working Document*

**Notice of Intent to Prepare Resource Management Plans for the Bears Ears  
National Monument Indian Creek Unit, Shash Jaa Unit and Associated  
Environmental Impact Statements**

**Communication Plan**

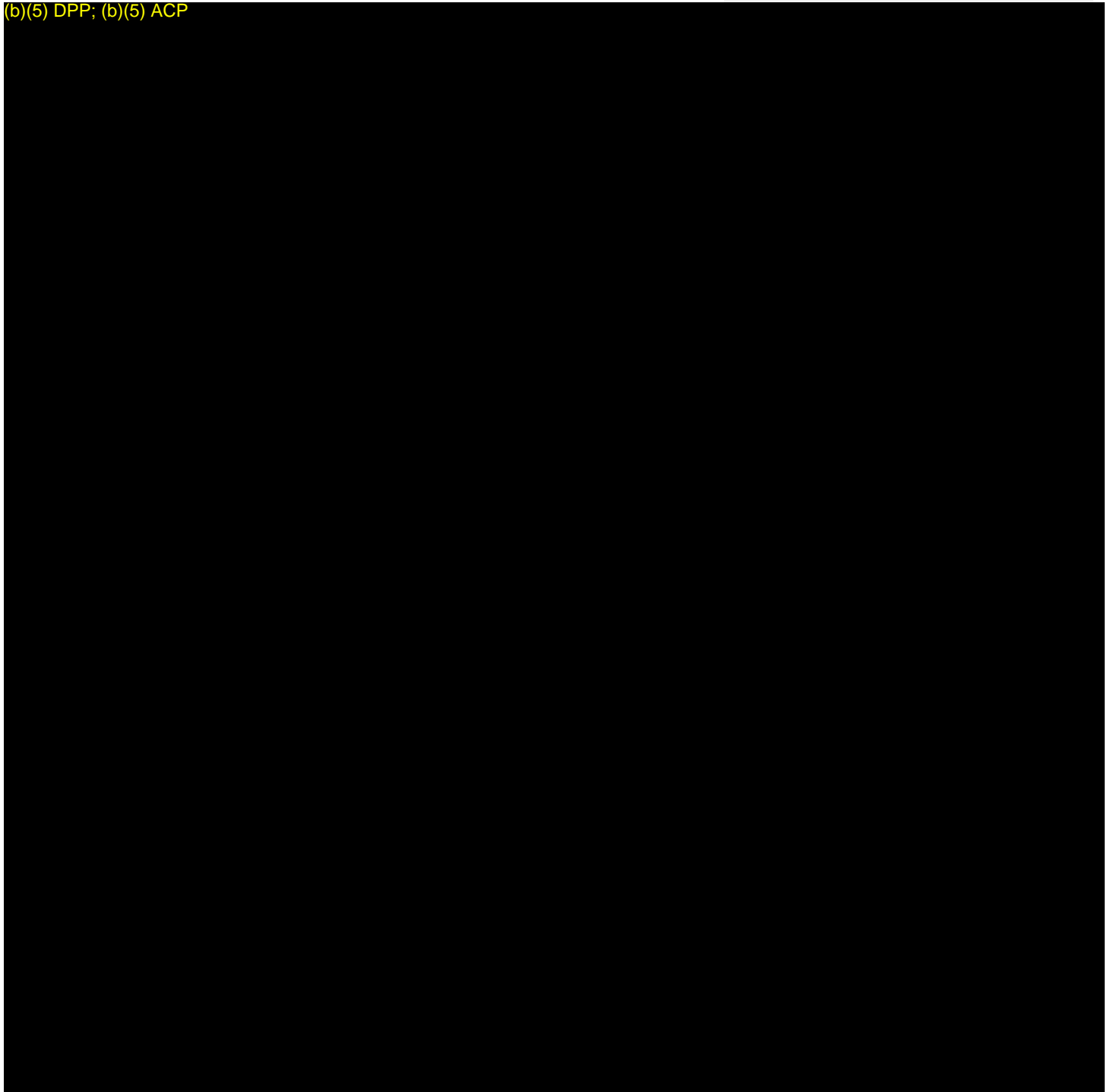
**December 2017**

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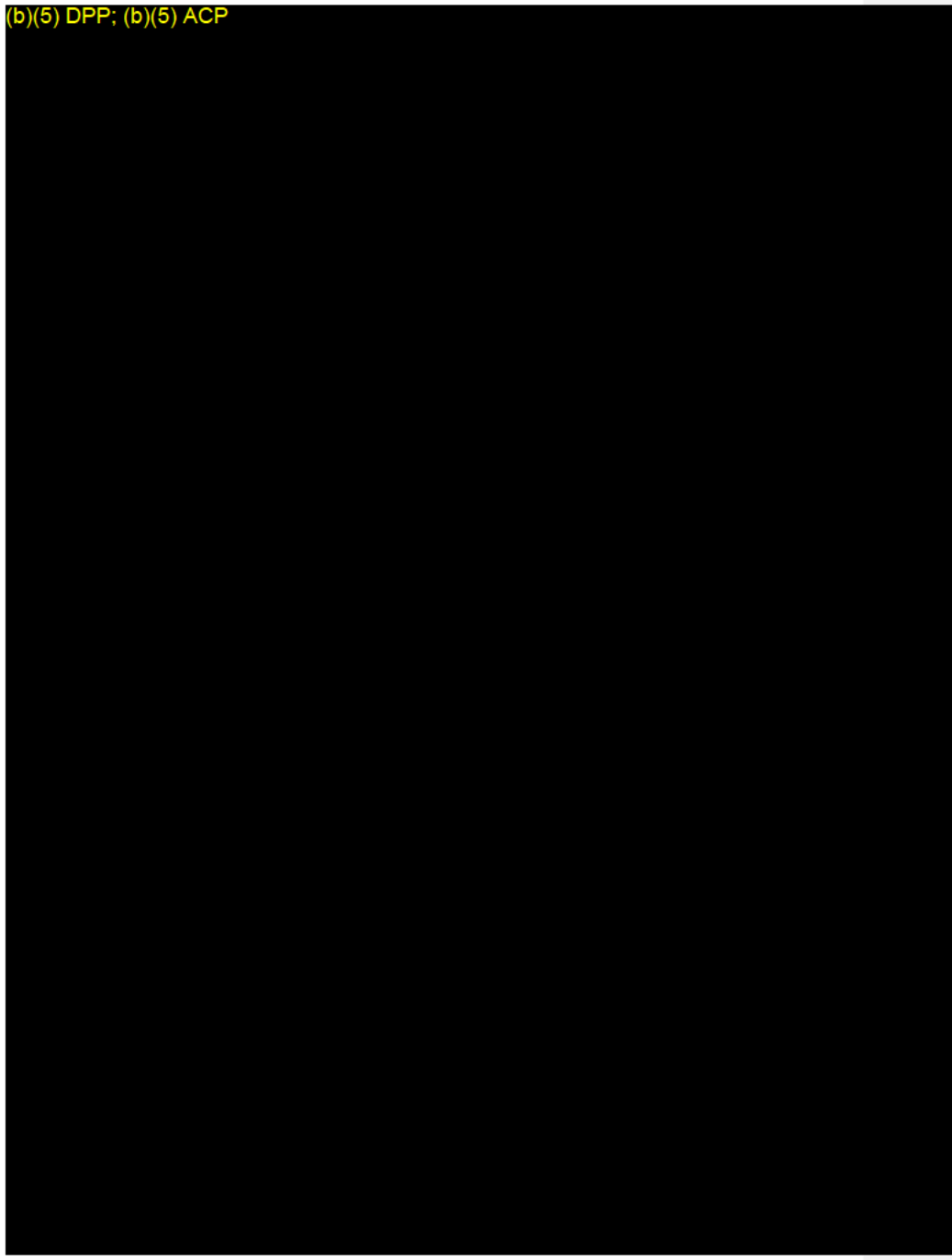
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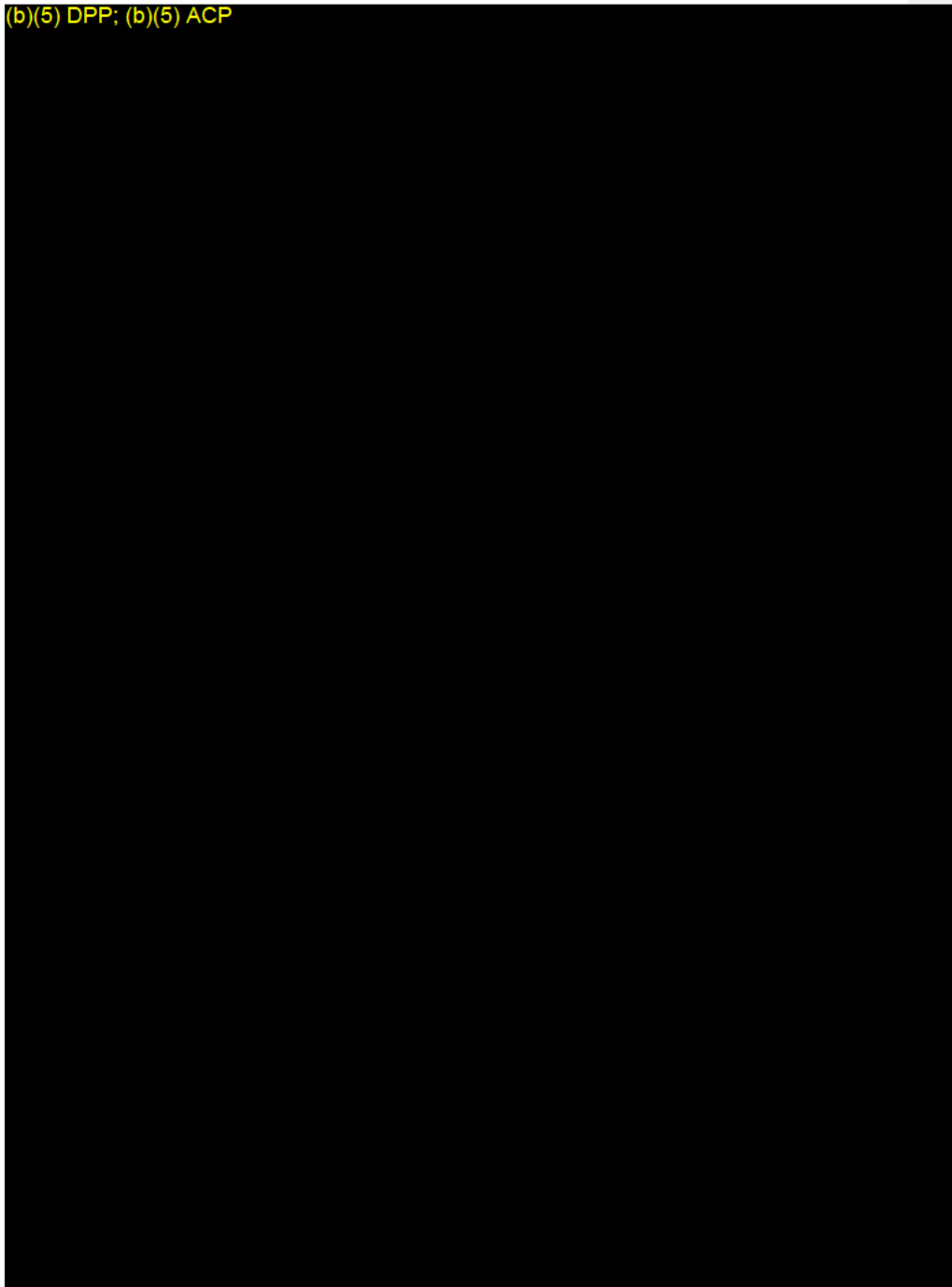
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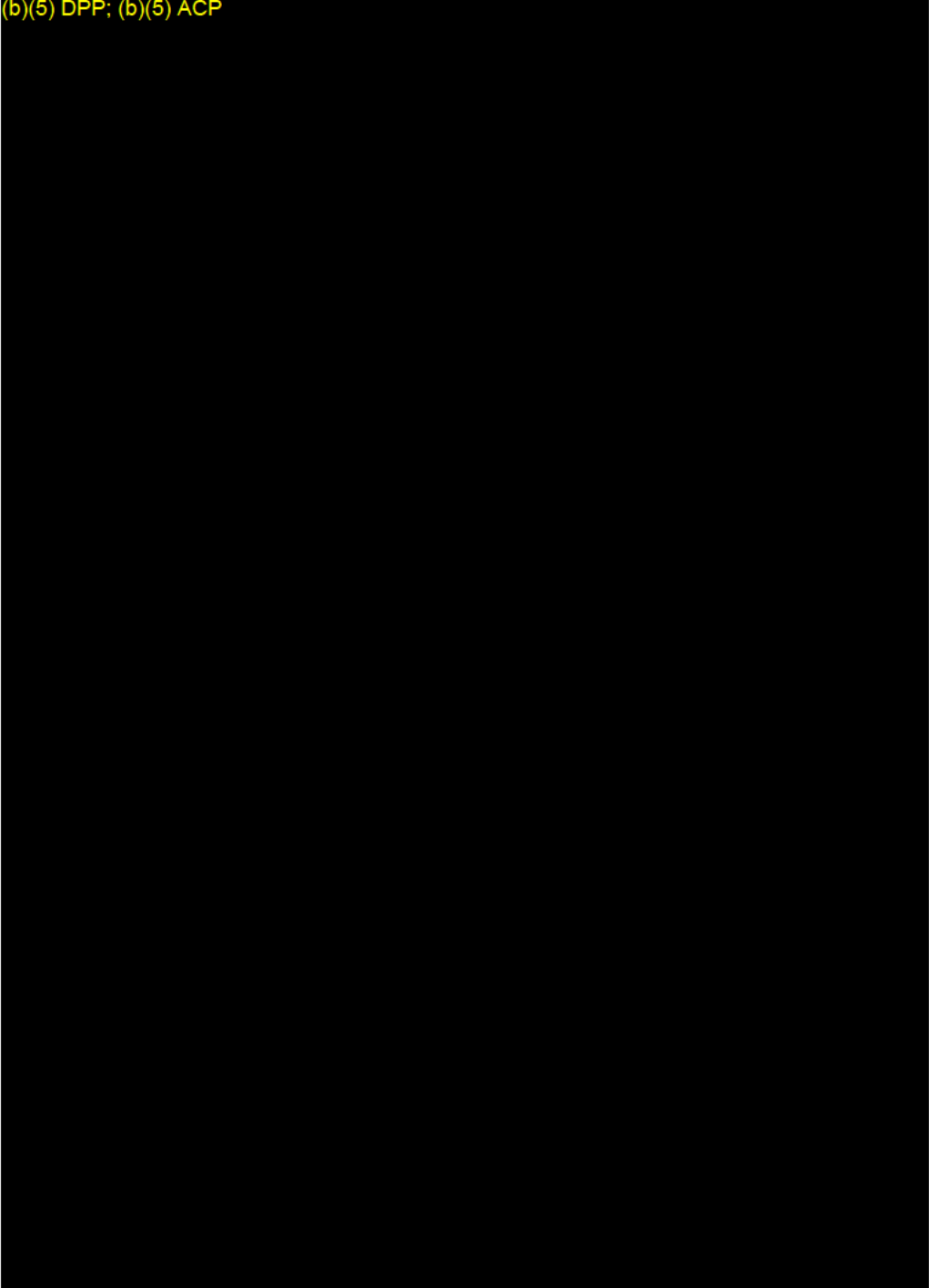
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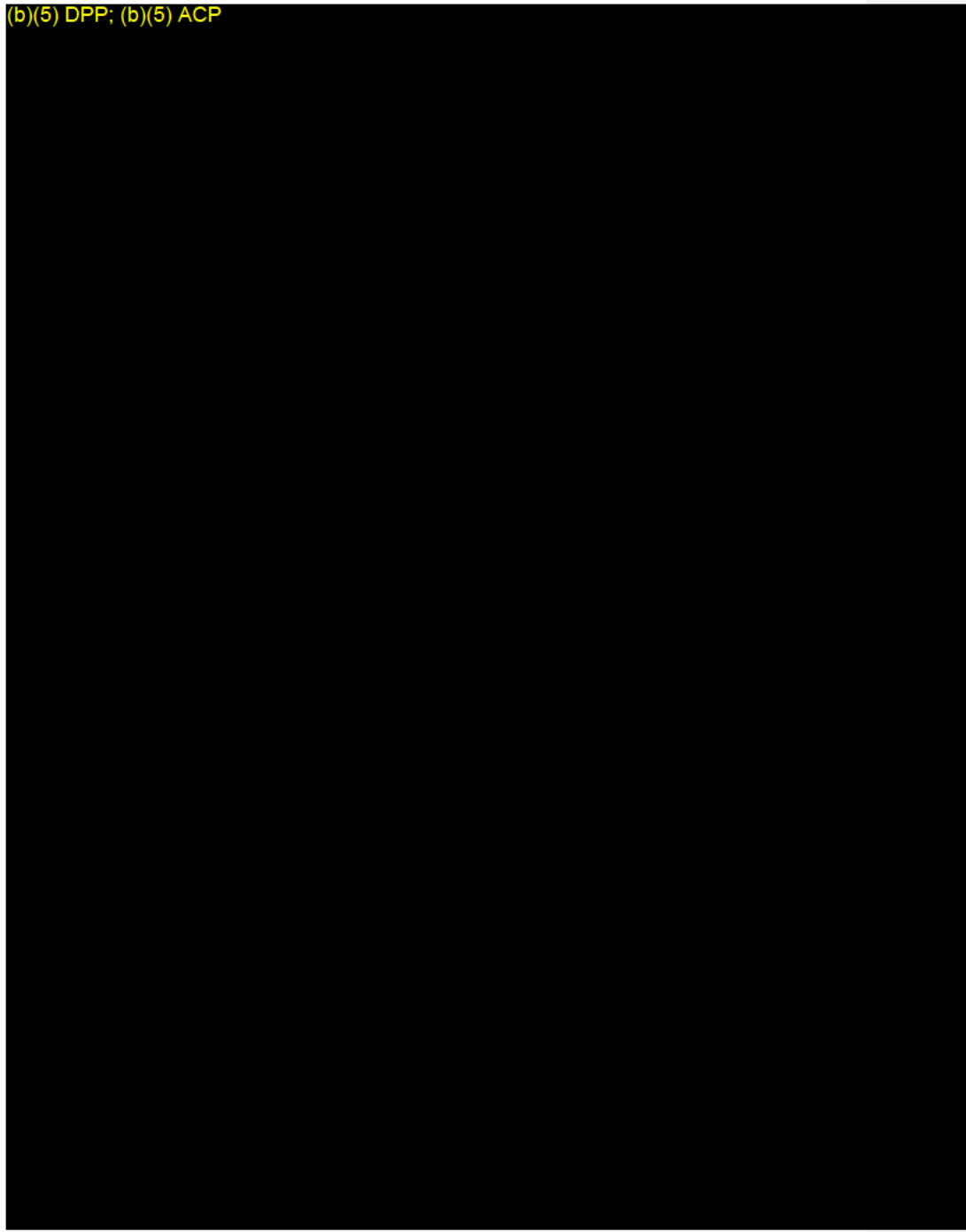
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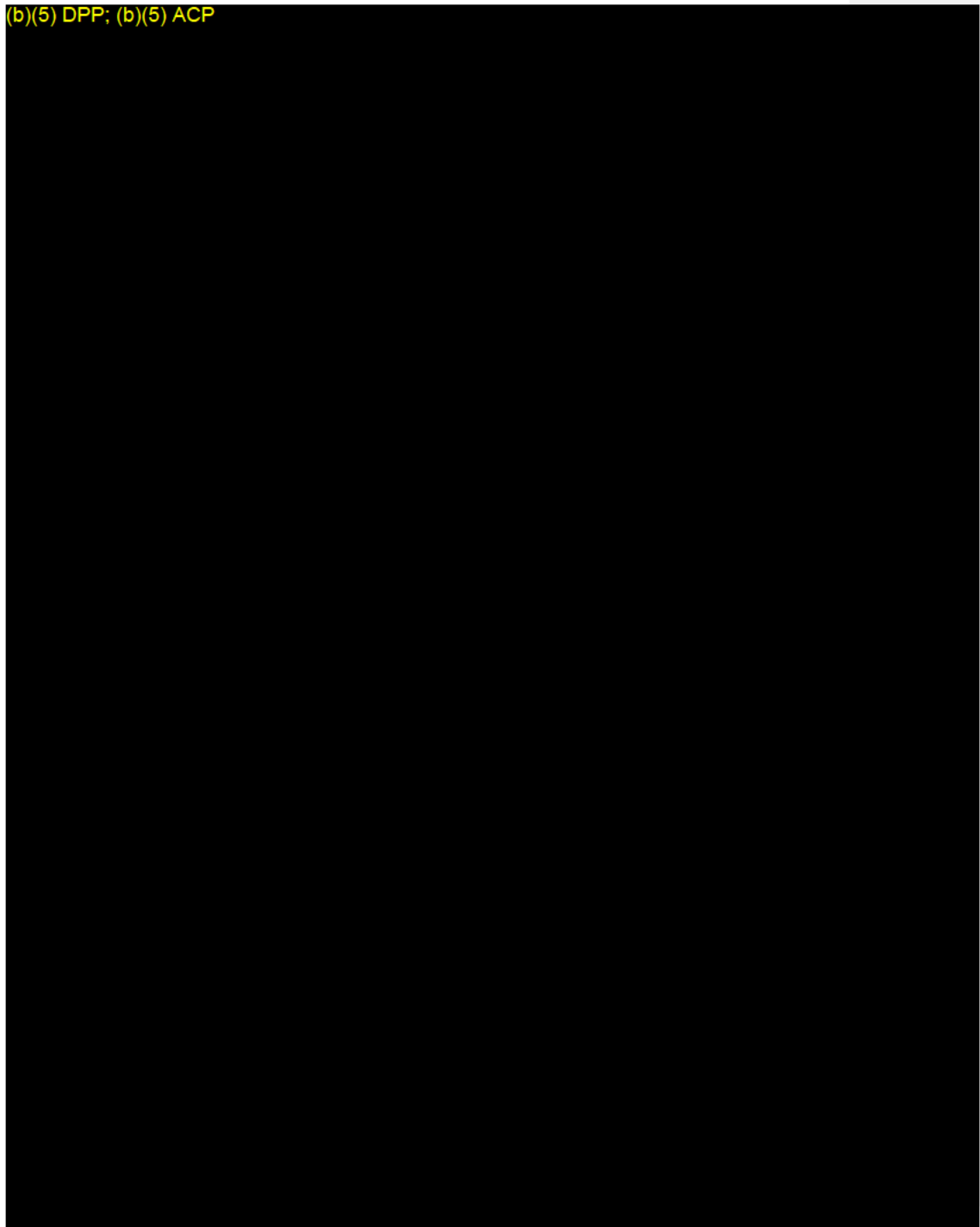
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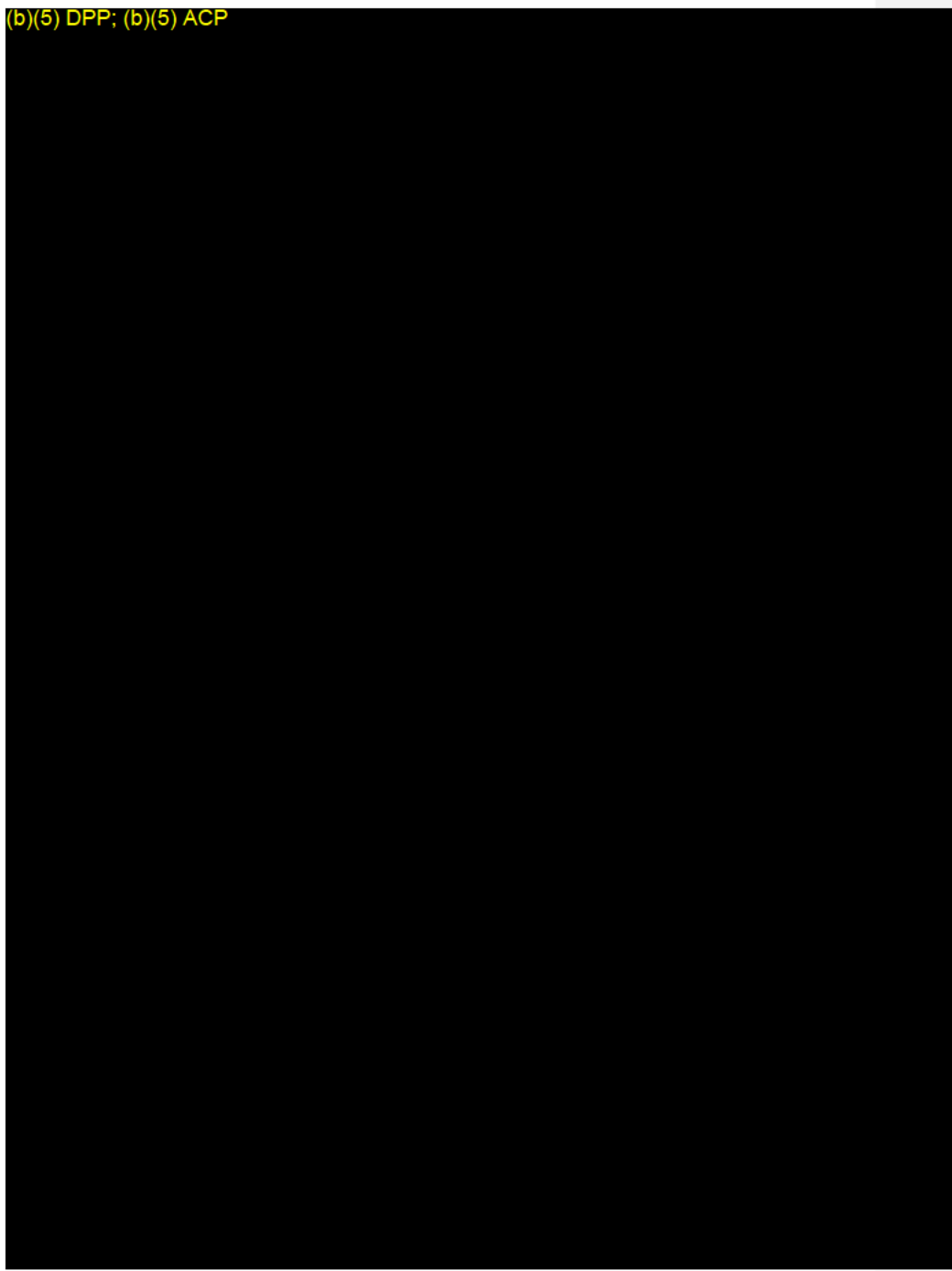
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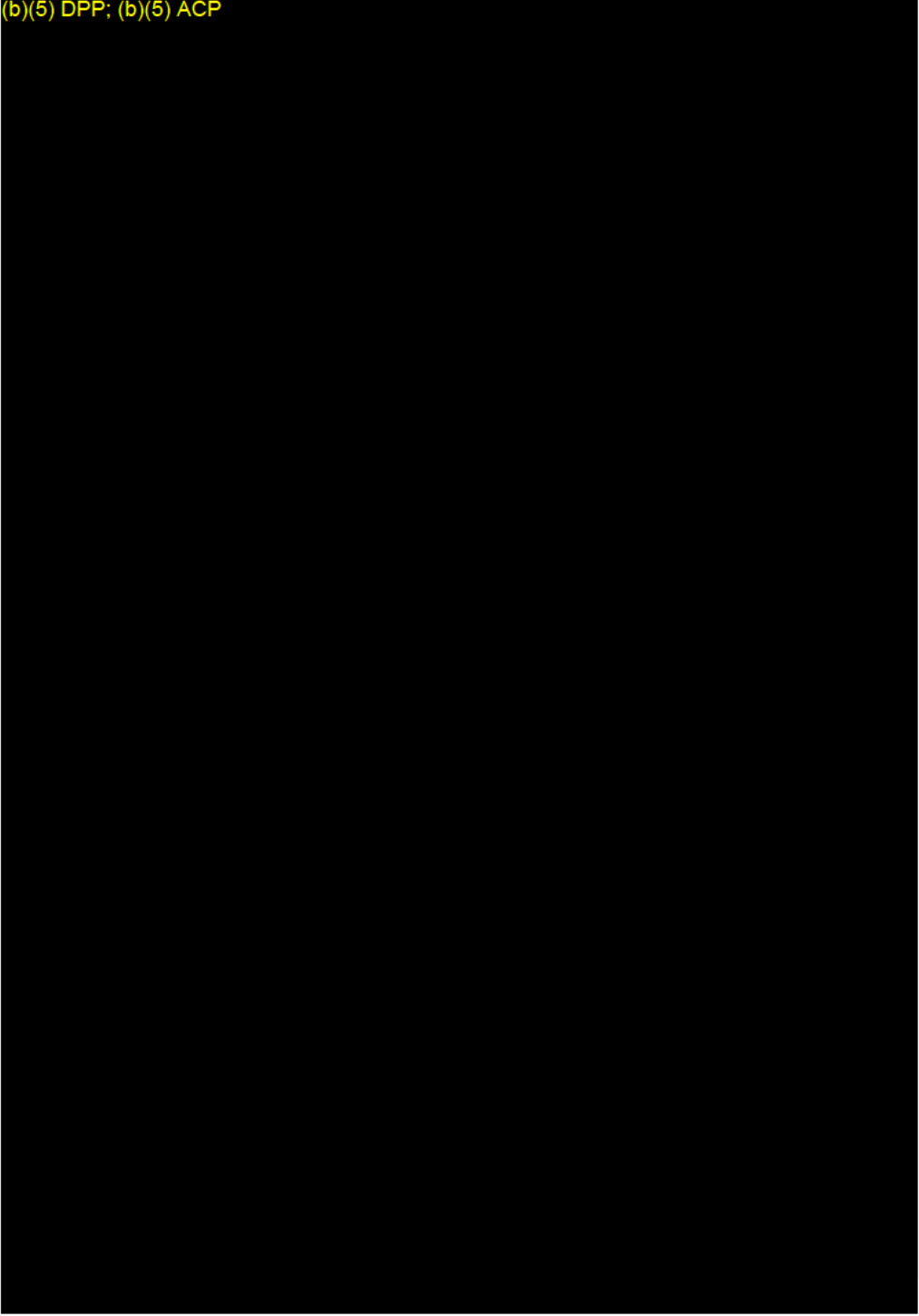
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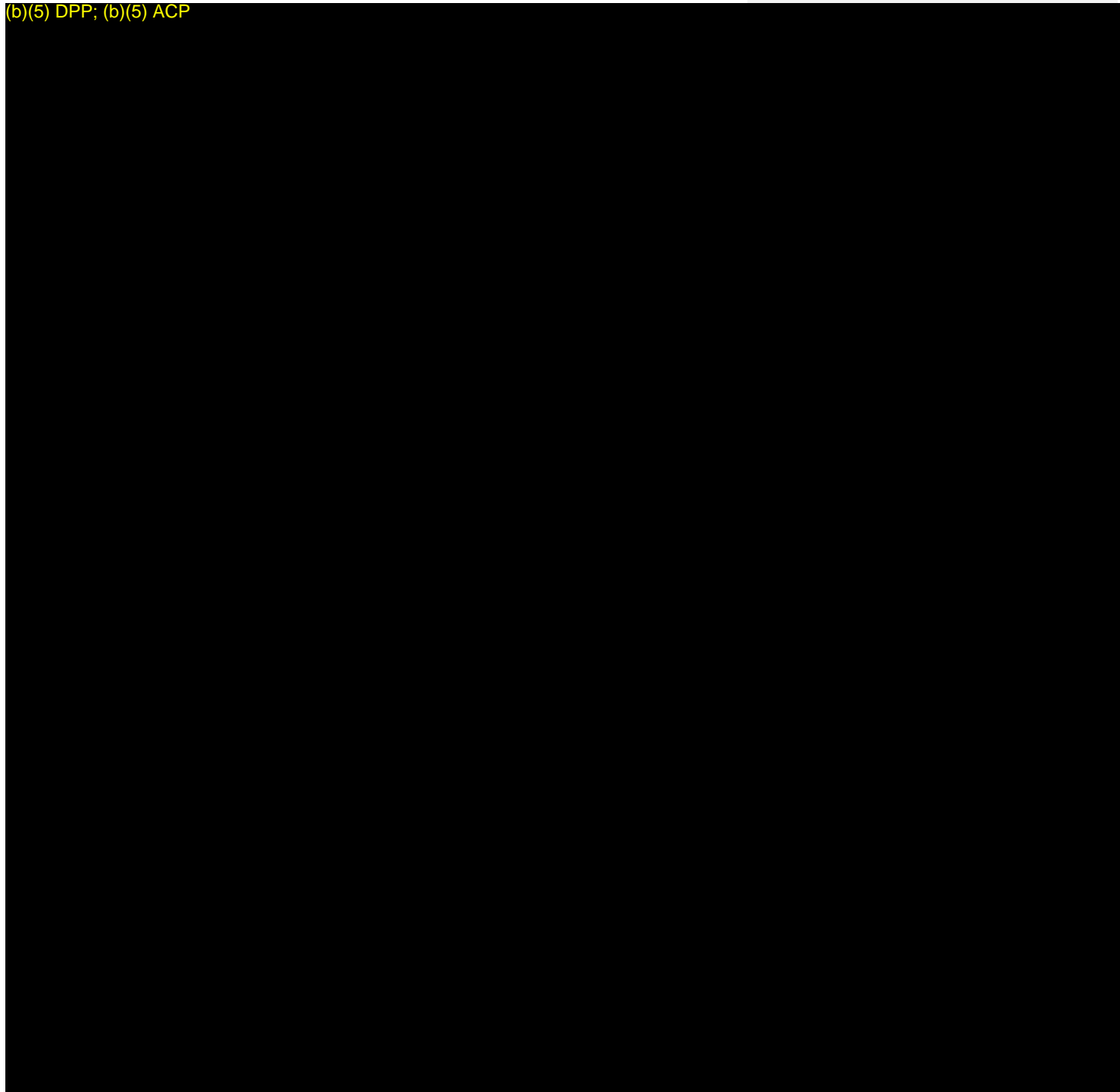
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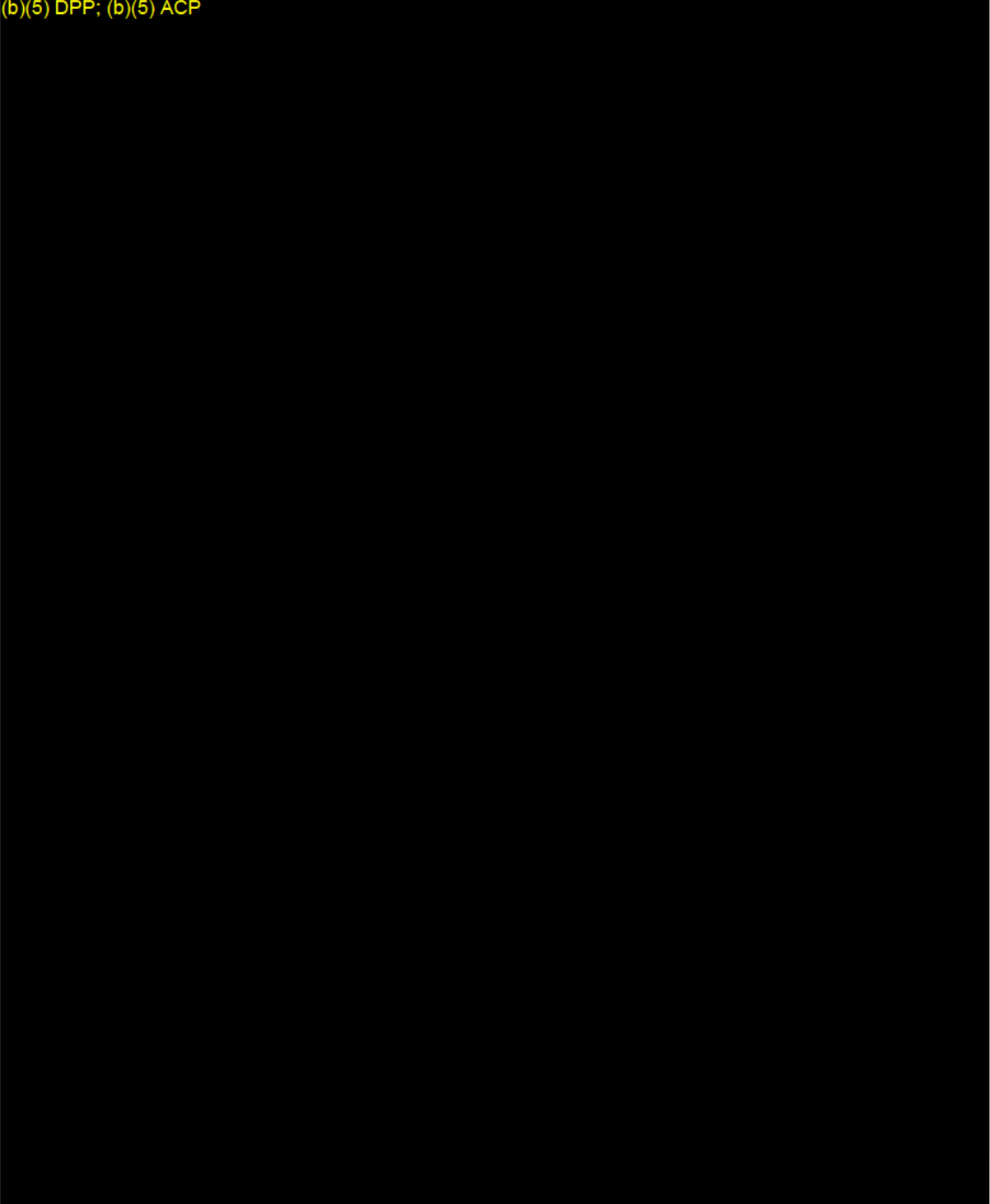
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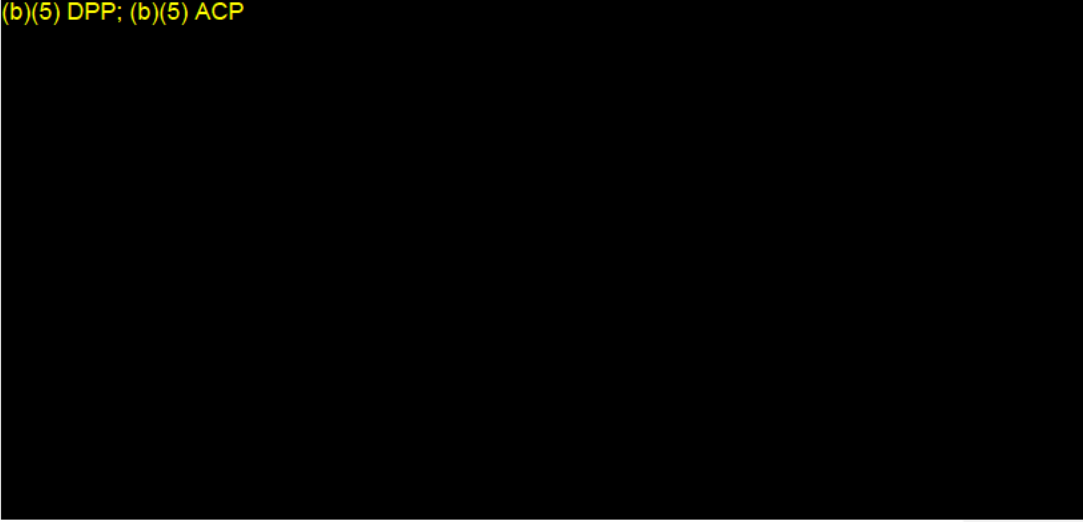
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**Bears Ears National Monument Resource Management Plan  
Indian Creek and Shash Jaa Units  
DRAFT Schedule (12/13/2017)**

Estimated Dates	Task	Notes/Assumptions
12/04/2017	President signs Proclamation	
12/08/2017	Proclamation FRN posts	
12/15/2017	Prepare NOI FRN	undergoing department review
<b>12/15/2017</b>	<b>Publish NOI FRN for one combined EIS and 2 RMPs</b>	
Ongoing task- complete 1 week after NOI	Invite cooperating agencies	Preliminary list: <ul style="list-style-type: none"> <li>▪ San Juan County</li> <li>▪ Grand County</li> <li>▪ State of Utah</li> <li>▪ 13+ Tribes</li> <li>▪ Canyonlands National Park</li> </ul>
Ongoing task- complete 1 week after NOI	Initiate Government-to-Government Tribal Consultation	Include all tribes on BLM Monticello FO and USFS Manti La-Sal NF consultation lists
2 weeks after NOI	Kick-off meeting with USFS <sup>1</sup>	Shash Jaa Unit only, Assume USFS will be a cooperator with an independent decision, this will add complexity to the planning process because each agency has independent planning requirements
2 weeks after NOI	Prepare MAC FRN package	WO to take this task. Assumes BLM, not USFS will lead MAC
2 weeks after NOI	Prepare MAC Charter	Brian Steed has directed BLM UT to coordinate this with UT congressional representatives WO to take this task
3 weeks after NOI	Kick-off with the Shash Jaa Commission, initiate preparation of an MOU	Composition of the Commission was modified by proclamation
Ongoing task- complete 4 weeks after NOI	Contract for public scoping	Statement of work/bid/award assumes expedited schedule
4 weeks after NOI	Publish call FRN establishing the BENM MAC and calling for nominations	WO to take this task
1 month after MAC FRN publication	Nomination period	30 day standard nomination period

<sup>1</sup> This schedule is consistent with BLM planning regulations. Because the Shash Jaa Unit involves National Forest System Lands, additional steps may be required under the 2012 Forest Service Planning Rule, including public participation in development of the planning assessment and alternatives. The Manti La-Sal National Forest is currently engaged in Forest Plan Revision. Discussion with the Forest Service and Department of Agriculture are required to determine how to integrate the USFS into this land use planning process.

1 month after close of MAC nomination period	Nomination review and appointment	Assumes BLM receives nominations for all positions
4 weeks after NOI	Prepare cooperating agency MOUs	Assumes timely response by CAs to invitations
Concurrent with public scoping	Hold tribal listening sessions	Locations/# of meetings TBD
3 weeks after scoping contract is issued	Hold public scoping meetings	Proposed locations: <ul style="list-style-type: none"> <li>▪ Blanding</li> <li>▪ Bluff</li> <li>▪ Window Rock</li> <li>▪ Tuba City</li> <li>▪ Salt Lake City</li> </ul>
15 days after last public scoping meeting	End of public scoping period	Scoping comments will likely continue to come in but will not be included in the scoping report
60 days after close of scoping period	Synthesize scoping comments and generate publicly available scoping report	Contractor lead effort (BLM/contractor will need CARA training) Anticipate high volume of comments
Concurrent with scoping	Contract for NEPA and Planning –	Statement of work, government estimate, contractor evaluation
3 months after planning contract is issued	BLM Analysis of the Management Situation/USFS planning assessment	Required by regulation 1610.4-4 Use contractor assistance concurrent with USFS planning assessment, use existing Monticello AMS and USFS planning assessment information where possible
2 weeks	Agency/CA review of AMS	Assumes concurrent review with no extensions granted
2 weeks	Prepare camera ready AMS	
	<b>Make AMS Available through e-planning</b>	
2 months	Alternatives Development	Developed with CAs
5 months after alternatives development	Preparation of DEIS/DRMPs	Impact analysis/cumulative, etc.
	Initiate USFWS Consultation	Concurrent with prep of DEIS/DRMPs
	Initiate SPHO Consultation	Concurrent with prep of DEIS/DRMPs
3 weeks	BLM UTSO/WO/SOL review USFS RO/WO/OGC review CA review	Assumes concurrent reviews–will likely get requests for extension to review complex document

3 weeks	Camera ready DEIS/DRMP	Assumes no additional reviews
2 weeks	Draft NOA FRN package	Assumes expedited review of NOA package (not a complete routing)
	<b>Draft EIS/DRMPs</b>	
3 months	Public review of DEIS/DRMP	90 day public comment period (required) and associated public meetings/open houses Assumes no extensions of time granted
2 months	Comment analysis	Anticipate 100,000 + comments
3 months	Preparation of proposed RMP/EIS	Contractor with BLM assistance
	Preparation of Biological Assessment	Concurrent with preparation Proposed RMP/EIS
3 weeks	BLM UTSO/WO/SOL review USFS RO/WO/OGC review CA review	Assume simultaneous reviews
3 weeks	Camera ready proposed RMP/EIS	Assumes no additional reviews
2 weeks	Final EIS/proposed RMP NOA FRN package	Assumes expedited publication of FRN, not regular routing
	<b>Final EIS/Proposed RMPs</b>	
1 month	BLM 30 day protest period	Required by regulation
2 months	BLM 60 day Governor's Consistency Review	Required by regulation- concurrent with protest period assumes concurrence letter
	USFWS prepares BO	Simultaneous with other steps- assumes expedited review (usually requires minimum of 90 days)
	Concurrence letters from SHPO	Concurrent with other tasks
2 weeks	BLM ROD NOA package to WO	Assumes expedited review- concurrent with other tasks
1 month	WO resolves Protests	Assumes expedited review schedule- concurrent with latter half of Governor's consistency review
2 months	Prepare BLM and USFS ARMP/RODs	Assumes 2 BLM RODs (Indian Creek and Shash Jaa Units) and 1 USFS ROD (Shash Jaa Unit)
3 weeks	ARMP/RODs review BLM UTSO/WO/SOL review USFS RO/WO/OGC review	Also includes required briefings (e.g., directors briefing)
2 week	Camera Ready ARMP/RODs	Assumes no additional reviews
	<b>Sign RODs/Approved RMPs</b>	

#### Timeframes to Milestones

- 7 months to completion of AMS
- 16 months to DEIS publication
- 19 months to end of public comment period
- 26 months to publication FEIS
- 31 months to publication of RODs