

To: Tyler Ashcroft[tashcrof@blm.gov]
From: Edwin Roberson
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[ATT00001.htm](#)
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Begin forwarded message:

From: "Roberson, Edwin" <eroberso@blm.gov>
Date: December 21, 2017 at 2:43:44 PM MST
To: Lola Bird <lbird@blm.gov>
Subject: text files

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4310-DQ

DEPARTMENT OF THE INTERIOR

Bureau of Land Management

[18X LLUT030000 L17110000.XZ0000]

Notice of Intent to Prepare Resource Management Plans for the Grand Staircase-Escalante National Monument-Grand Staircase, Kaiparowits, and Escalante Canyon Units and Federal Lands previously included in the Monument that are excluded from the Boundaries and Associated Environmental Impact Statement

AGENCY: Bureau of Land Management, Interior.

ACTION: Notice of Intent.

SUMMARY: In compliance with the National Environmental Policy Act of 1969, as amended (NEPA), the Federal Land Policy and Management Act of 1976, as amended (FLPMA), and Presidential Proclamation 6920 as modified by Proclamation 9682, the Bureau of Land Management (BLM) Grand Staircase-Escalante National Monument (GSENM) and Kanab Field Office, Kanab, Utah, intend to prepare Resource Management Plans (RMPs) for the GSENM-Grand Staircase, Kaiparowits, and Escalante Canyon Units, and Federal lands previously included in the Monument that were excluded from the boundaries by Proclamation 9682. The BLM will prepare a single Environmental Impact Statement (EIS) to satisfy the NEPA requirements for these RMPs. By this notice, the BLM is announcing the beginning of the scoping process to solicit public comments and identify issues. The RMPs will replace the existing Grand

Staircase Escalante National Monument Management Plan (the “1999 Monument Management Plan”), which was completed in 1999.

DATES: This notice initiates the public scoping process for the RMPs and associated EIS. The date(s) and location(s) of any scoping meetings will be announced at least 15 days in advance through local media, newspapers and the BLM website at: <https://www.blm.gov/utah>. In order to be considered in the Draft EIS, all comments must be received prior to the close of the 60-day scoping period or 15 days after the last public meeting, whichever is later. We will provide additional opportunities for public participation upon publication of the Draft EIS.

ADDRESSES: You may submit comments on issues and planning criteria related to the planning process by any of the following methods:

- Website: Grand Staircase-Escalante National
- Monument: <https://goo.gl/EHvhbc>
- Mail: 669 S Hwy 89A Kanab, UT 84741

Documents pertinent to this proposal may be examined at the GSENM and the BLM Kanab Field Office.

FOR FURTHER INFORMATION CONTACT: Matthew Betensen, Associate Monument Message, telephone (435) 644-1200; address 669 S Hwy 89A Kanab, UT 84741; email BLM_UT_CCD_monuments@blm.gov. Contact Mr. Betensen to add your name to our mailing list. Persons who use a telecommunications device for the deaf (TDD) may call the Federal Relay Service (FRS) at 1-800-877-8339 to contact the above individual during normal business hours. FRS is available 24 hours a day, 7 days a week,

to leave a message or question with the above individual. You will receive a reply during normal business hours.

SUPPLEMENTARY INFORMATION: This document provides notice that the BLM GSENM and Kanab Field Office, Kanab, Utah, intend to prepare RMPs for the GSENM-Grand Staircase, Kaiparowits, and Escalante Canyon Units, and Federal lands previously included in the GSENM that are excluded the boundaries by Proclamation 9682. The BLM will prepare a single EIS for this planning process. This document announces the beginning of the scoping process, and seeks public input on issues and planning criteria. The planning area is located in Kane and Garfield Counties, Utah and encompasses approximately 1.87 million acres of public land.

On December 4, 2017, President Donald Trump signed Presidential Proclamation 9682 modifying the boundaries of the GSENM as established by Proclamation 6920 to exclude from designation and reservation approximately 861,974 acres of land. Lands that remain part of the GSENM are included in three units, known as the Grand Staircase, Kaiparowits, and Escalante Canyons units of the monument and are reserved for the care and management of the objects of historic and scientific interest described in Proclamation 6920 as modified by Proclamation 9682. Pending the RMP planning process and implementation-level travel and transportation management planning, actions taken by BLM in the Grand Staircase, Kaiparowits, and Escalante Canyons Units, as well as the Federal lands excluded from the GSENM by Proclamation 9682 will continue to conform to the 1999 Monument Management Plan until such plan is modified through this or another planning process.

The purpose of the public scoping process is to determine relevant issues that will inform the scope of the environmental analysis, including alternatives, and guide the planning process. Preliminary issues for the planning area have been identified by BLM personnel; Federal, State, and local agencies; and other stakeholders. These preliminary issues include paleontology, geology, cultural and historic resources, travel management, livestock grazing, and vegetation and fire management, outdoor recreation, visual resource management, wildlife resources, and air quality. Preliminary planning criteria include: 1) The public planning process for the RMPs will be guided by Presidential Proclamation 6920 as modified by Proclamation 9682 in addition to FLPMA and NEPA. 2) Those Federal lands excluded from the Monument will remain in Federal ownership and will be managed by the BLM under applicable laws. 3) The BLM will use current scientific information, and results of inventory, monitoring, and coordination to determine appropriate management. 4) The BLM will strive for consistency of management decisions with other adjoining planning jurisdictions, both Federal and non-Federal. 5) Decisions made in the planning process will only apply to Federal lands and, where appropriate, to split-estate lands where the subsurface mineral estate is managed by the BLM. 6) Existing Wilderness Study Areas (WSAs) will continue to be managed to prevent impairment and ensure continued suitability for designation as wilderness. Should Congress release all or part of a WSA from wilderness study, resource management will be determined by preparing an amendment to the RMPs. 7) A baseline reasonably foreseeable development scenario will be developed for oil and gas and other mineral resources for Federal lands previously included in the GSENM that are now excluded from the monument boundaries. 8) The BLM will consider changes to the off-

highway vehicle (OHV) area designations (open, closed, limited) approved through the 1999 Monument Management Plan for GSENM. Implementation-level travel and transportation management planning (route designations) will be deferred until after the RMPs are completed. 9) The public is invited to nominate or recommend areas on public lands that are excluded from the modified monument boundaries as potentially new special management areas, such as Areas of Critical Environmental Concern (ACECs), as a part of this planning process (BLM Manual 1613.3.31). The BLM will use the criteria found at 43 CFR 1610.7–2 in considering designation of new ACECs. 10) Parties interested in leasing and development of Federal coal in areas that are excluded from the monument should provide coal resource data for their area(s) of interest. Specifically, information is requested on surface resource values related to the 20 coal unsuitability criteria described at 43 CFR part 3461. This information will be used for any necessary updating of coal screening determinations (43 CFR 3420.1–4) and in the environmental analysis, completion of which would be necessary before any proposal to lease or develop Federal coal in such areas.

You may submit comments on issues and planning criteria in writing to the BLM at any public scoping meeting, or you may submit them to the BLM using one of the methods listed in the “ADDRESSES” section above. To be most helpful, and to ensure inclusion in the Draft EIS, you should submit comments prior to the close of the 60-day scoping period or 15 days after the last public meeting, whichever is later. Before including your address, phone number, email address, or other personal identifying information in your comment, you should be aware that your entire comment – including your personal identifying information – may be made publicly available at any time.

While you can ask us in your comment to withhold your personal identifying information from public review, we cannot guarantee that we will be able to do so. The BLM will evaluate identified issues to be addressed in the plans, and will place them into one of three categories:

1. Issues to be resolved in the plans;
2. Issues to be resolved through policy or administrative action; or
3. Issues beyond the scope of this plans.

The BLM will provide an explanation in the Draft RMP/Draft EIS as to why an issue was placed in category two or three. The public is also encouraged to help identify any management questions and concerns that should be addressed in the plans. The BLM will work collaboratively with interested parties to identify the management decisions that are best suited to local, regional, and national needs and concerns.

The BLM will utilize and coordinate the NEPA scoping process to help fulfill the public involvement process under the National Historic Preservation Act (54 U.S.C. 306108) as provided in 36 CFR 800.2(d)(3). The information about historic and cultural resources within the area potentially affected by the proposed action will assist the BLM in identifying and evaluating impacts to such resources.

The BLM will consult with Indian tribes on a government-to-government basis in accordance with Executive Order 13175 and other policies. Tribal concerns, including impacts on Indian trust assets and potential impacts to cultural resources, will be given full consideration consistent with these authorities and policies. Federal, State, and local agencies, along with tribes and other stakeholders that may be interested in or affected by the proposed action that the BLM is evaluating, are invited to participate in the scoping

process and, if eligible, may request or be requested by the BLM to participate in the development of the environmental analysis as a cooperating agency.

The BLM will use an interdisciplinary approach to develop the plan in order to consider the variety of resource issues and concerns identified. Specialists with expertise in the following disciplines will be involved in the planning process: rangeland management, minerals and geology, forestry, outdoor recreation, archaeology, paleontology, wildlife and fisheries, lands and realty, hydrology, soils, sociology and economics.

AUTHORITY: 40 CFR 1501.7, 43 CFR 1610.2

Edwin L. Roberson

State Director

4310-DQ

DEPARTMENT OF THE INTERIOR

Bureau of Land Management

[18X LLUTY00000 L16100000.XZ0000]

Notice of Intent to Prepare Monument Management Plans for the Bears Ears

National Monument Indian Creek and Shash Jáa Units and associated

Environmental Impact Statement

AGENCY: Bureau of Land Management, Interior.

ACTION: Notice of intent.

SUMMARY: In compliance with the National Environmental Policy Act of 1969, as amended (NEPA), the Federal Land Policy and Management Act of 1976, as amended (FLPMA), the National Forest Management Act of 1976, as amended (NFMA), and Presidential Proclamation 9558 as modified by Presidential Proclamation 9681, the Bureau of Land Management (BLM) Canyon Country District Office, Moab, Utah intends to prepare a Monument Management Plan (MMP) for the Bears Ears National Monument Indian Creek Unit, and intends to jointly prepare a MMP for the Shash Jáa Unit with the Manti La-Sal National Forest, Price, Utah. . The BLM and USFS, which is a co-manager of the Shash Jáa Unit, will prepare a single Environmental Impact Statement (EIS) to satisfy the NEPA requirements for this planning process. By this notice, the BLM announces the beginning of the scoping process to solicit public comments and identify issues.

DATES: This notice initiates the public scoping process for separate MMPs for each monument unit with an associated combined EIS. The date(s) and location(s) of any scoping meetings will be announced at least 15 days in advance through local media, newspapers and the BLM website at: <https://www.blm.gov/utah>. In order to be included in the Draft EIS, all comments must be received prior to the close of the 60-day scoping period or 15 days after the last public meeting, whichever is later. We will provide additional opportunities for public participation upon publication of the Draft EIS.

ADDRESSES: You may submit comments on issues and planning criteria related to the planning process by any of the following methods:

- Website: Bears Ears National Monument: <https://goo.gl/uLrEae>
- Mail: 365 North Main P.O. Box 7 Monticello, UT 84535

Documents pertinent to this proposal may be examined at the BLM Canyon Country District or Monticello Field Office.

FOR FURTHER INFORMATION CONTACT: Lance Porter, District Manager, telephone (435) 259-2100; address 365 North Main P.O. Box 7 Monticello, UT 84535; email blm_ut_monticello_monuments@blm.gov. Contact Mr. Porter to add your name to our mailing list. Persons who use a telecommunications device for the deaf (TDD) may call the Federal Relay Service (FRS) at 1-800-877-8339 to contact the above individual during normal business hours. FRS is available 24 hours a day, 7 days a week, to leave a message or question with the above individual. You will receive a reply during normal business hours.

SUPPLEMENTARY INFORMATION: This document provides notice that the BLM Canyon Country District Office, Moab, Utah, intends to prepare an MMP for the Bears

Ears National Monument Indian Creek, and jointly prepare an MMP with the Manti La-Sal National Forest, Price, Utah, for the Shash Jáa Unit, as well as an associated EIS.

The BLM announces the beginning of the scoping process, and seeks public input on issues and planning criteria. The planning area is located in San Juan County, Utah and encompasses approximately 169,289 acres of BLM National Conservation Lands and 32,587 acres of National Forest System Lands.

On December 4, 2017, President Donald Trump signed Proclamation 9681 modifying the Bears Ears National Monument designated by Proclamation 9558 to exclude from its designation and reservation approximately 1,150,860 acres of land, which lands are not covered by this Notice of Intent and will continue to be managed under the governing Monticello ROD and Approved RMP and Manti La-Sal National Forest Plan until otherwise revised or amended. The revised BENM boundary includes two units known as the Shash Jáa and Indian Creek Units that are reserved for the care and management of the objects of historic and scientific interest within their boundaries. Proclamation 9558 requires the BLM and the USFS to jointly develop a management plan for the monument. Each agency will continue to manage their lands within the monument pursuant to their respective applicable legal authorities. Although developed jointly, the MMPs will address each agency's individual planning requirements.

To ensure that management decisions reflect tribal expertise and traditional and historical knowledge, Proclamation 9558, signed on December 28, 2016, established a Bears Ears Commission to provide guidance and recommendations on the development and implementation of a management plan for the Bears Ears National Monument. Proclamation 9681 modifies Proclamation 9558 and clarifies that the Bears Ears

Commission shall be known as the Shash Jáa Commission, and shall apply only to the Shash Jáa Unit. The Commission consists of one elected officer each from the Hopi Nation, Navajo Nation, Ute Mountain Ute Tribe, Ute Indian Tribe of the Uintah Ouray, and Zuni Tribe, designated by the officers' respective tribes, and the elected officer of the San Juan County Commission representing District 3 acting in that officer's official capacity.

The purpose of the public scoping process is to determine relevant issues that will inform the scope of the environmental analysis, including alternatives, and guide the planning process. Preliminary issues for the planning area have been identified by BLM and USFS personnel; Federal, State, and local agencies; and other stakeholders. These preliminary issues include cultural and historic resources, including protection of Indian sacred sites and traditional cultural properties; paleontological resources; travel management; livestock grazing; wildlife; vegetation and fire management; outdoor recreation; and visual resource management.

Preliminary planning criteria include:

- 1) The public planning process for the MMPs will be guided by Proclamation 9558 as modified by Proclamation 9681 in addition to FLPMA, NFMA, and NEPA. 2) The BLM and USFS will use current scientific information, research, technologies, and results of inventory, monitoring, and coordination to determine appropriate management. 3) The BLM and USFS will strive to coordinate management decisions with other adjoining planning jurisdictions, both Federal and non-Federal. 4) Decisions made in the planning process will only apply to BLM National Conservation Lands, National Forest System Lands, and, where appropriate, split-estate lands where the subsurface mineral estate is

managed by the BLM. 6) Existing Wilderness Study Areas (WSAs) will continue to be managed to prevent impairment and ensure continued suitability for designation as wilderness. Should Congress release all or part of a WSA from wilderness study, resource management will be determined by preparing an amendment to the MMP. 7) The BLM will consider changes to the off-highway vehicle (OHV) area designations (open, closed, limited) approved through the Monticello Field Office Record of Decision and Approved RMP. Implementation-level travel and transportation management planning (route designations) will be deferred until after the MMPs are completed. 8) As required by the Proclamations, the BLM and USFS will meaningfully engage with the Shash Jaa Commission and will carefully and fully consider integrating the traditional and historical knowledge and special expertise of the Commission for the Shash Jaa Unit. The BLM and USFS will also work with the Commission to identify parameters for continued meaningful engagement that will be set forth in the management plan.

You may submit comments on issues and planning criteria in writing to the BLM at any public scoping meeting, or you may submit them to the BLM using one of the methods listed in the “ADDRESSES” section above. To be most helpful, and to ensure inclusion in the Draft EIS, you should submit comments prior to the close of the 60-day scoping period or 15 days after the last public meeting, whichever is later. Before including your address, phone number, email address, or other personal identifying information in your comment, you should be aware that your entire comment – including your personal identifying information – may be made publicly available at any time. While you can ask us in your comment to withhold your personal identifying information from public review, we cannot guarantee that we will be able to do so. The BLM and USFS will

evaluate identified issues to be addressed in the plans, and will place them into one of three categories:

1. Issues to be resolved in the plans;
2. Issues to be resolved through policy or administrative action; or
3. Issues beyond the scope of these plans.

The BLM and USFS will provide an explanation in the Draft MMPs/Draft EIS as to why an issue was placed in category two or three. The public is also encouraged to help identify any management questions and concerns that should be addressed in the plans.

The BLM and USFS will work collaboratively with interested parties to identify the management decisions that are best suited to local, regional, and national needs and concerns.

The BLM and USFS will utilize and coordinate the NEPA scoping process to help fulfill the public involvement process under the National Historic Preservation Act (54 U.S.C. 306108) as provided in 36 CFR 800.2(d)(3). The information about historic and cultural resources within the area potentially affected by the proposed action will assist the BLM and USFS in identifying and evaluating impacts to such resources.

The BLM and USFS will consult with Indian tribes on a government-to-government basis in accordance with Executive Order 13175 and other policies. Tribal concerns, including impacts on Indian trust assets and potential impacts to cultural resources, will be given full consideration consistent with these authorities and policies. Federal, State, and local agencies, along with tribes and other stakeholders that may be interested in or affected by the proposed action that the BLM and USFS are evaluating, are invited to participate in

the scoping process and, if eligible, may request or be requested by the BLM and USFS to participate in the development of the environmental analysis as a cooperating agency. The BLM and USFS will use an interdisciplinary approach to develop the plans in order to consider the variety of resource issues and concerns identified. Specialists with expertise in the following disciplines will be involved in the planning process: rangeland management, minerals and geology, forestry, outdoor recreation, archaeology, paleontology, wildlife and fisheries, lands and realty, hydrology, soils, sociology, and economics.

AUTHORITY: 40 CFR 1501.7, 43 CFR 1610.2

Edwin L. Roberson

State Director