

To: Edwin Roberson[eroberso@blm.gov]
From: Bilbao, Anita
Sent: 2017-05-30T16:20:27-04:00
Importance: Normal
Subject: UTAH PRIORITIES Fwd: BLM Priorities - Internal Working Document
Received: 2017-05-30T16:21:22-04:00
BLM-Utah Themes and Goals with Milestones 5-1-2017.docx

----- Forwarded message -----

From: **Bilbao, Anita** <abilbao@blm.gov>
Date: Mon, May 1, 2017 at 6:00 AM
Subject: Re: BLM Priorities - Internal Working Document
To: Edwin Roberson <eroberso@blm.gov>, BLM UT ELT <blm_ut_elt@blm.gov>
Cc: Matthew Preston <mpreston@blm.gov>, Michael Gates <mgates@blm.gov>, Dawna Ferris <d8ferris@blm.gov>, Christina Price <cjprice@blm.gov>, Joelle McCarthy <jmccarth@blm.gov>, sfivecoa@blm.gov, Brian Trittle <btrittle@blm.gov>, Cynthia Staszak <cstaszak@blm.gov>, Ahmed Mohsen <amohsen@blm.gov>, Donald Hoffheins <dhoffhei@blm.gov>, mbetenso@blm.gov, Kerry Schwartz <kschwartz@blm.gov>, Daniel Webb <dwebb@blm.gov>, Lisa Bryant <lbryant@blm.gov>, "Sutherland, Ryan" <rrsutherland@blm.gov>, Lola Bird <lbird@blm.gov>

Good morning, Utah Strong!

Thank you everyone for the time and thought that went into your submissions for our BLM-Utah Priorities document. We've blended the input you sent into a cohesive document (attached) that represents our priority work throughout the state in the themes outlined.

Ed and I will do our best to continue to engage you in the national dialog while respecting your valuable time and staff resources. I'm here with the national Field Committee this week and will share key outcomes/messages. Please let us know if you have questions as we continue forward.

Thank you for all that you and your teams do to manage the 23 million acres of possibility, our nation's public lands in BLM Utah. Have a great week!

Anita
From our Nation's Capitol

On Thu, Apr 20, 2017 at 5:32 PM, Edwin Roberson <eroberso@blm.gov> wrote:

Utah Strong,
Here is the guidance I got from Mike Nedd that we discussed this afternoon. We will work to have copies in the morning. No need to pass this along to staff. We will have a draft Utah product next week. Ed

Sent from my iPhone

Begin forwarded message:

From: Michael Nedd <mnedd@blm.gov>
Date: April 20, 2017 at 4:34:00 PM MDT
To: Bud Cribley <bcribley@blm.gov>, Raymond M Suazo <rmsuazo@blm.gov>, Joseph Stout <j2stout@blm.gov>, "Ruth L. Welch" <rwelch@blm.gov>, Karen Mouritsen <kmourits@blm.gov>, tmurphy@blm.gov, Jon Raby <jraby@blm.gov>, Amy Lueders <alueders@blm.gov>, John Ruhs <jruhs@blm.gov>, Jamie Connell <jconnell@blm.gov>, Edwin Roberson <eroberso@blm.gov>, Mary Jo Rugwell <mrugwell@blm.gov>, Howard Cantor <hcantor@blm.gov>
Cc: jperez@blm.gov, Shannon Stewart <scstewart@blm.gov>, Jeff Brune <jbrune@blm.gov>, Kathleen Benedetto <kathleen_benedetto@ios.doi.gov>, Salvatore R Lauro <slauro@blm.gov>, Ronald Dunton <rdunton@blm.gov>, "Kristin Bail," <kbail@blm.gov>, Tim Spisak <tspisak@blm.gov>, Christopher McAlear <cmcalear@blm.gov>, Jody Hudson <jhudson@blm.gov>, Janine Velasco <jvelasco@blm.gov>, Matthew Allen <mrallen@blm.gov>
Subject: BLM Priorities - Internal Working Document

State and Center Directors:

I appreciate your review and comments on the draft BLM Priority Themes and Goals sent out in early April. As the next step in the process, I'd like you to:

- Describe the priority work items for your State consistent with these Themes and Goals.
- Write up your work items as bulleted milestones, objectives, or actions beneath each of the goals, including completion dates as appropriate.
 - Example of Theme: Making America Safe through Energy Independence
 - Example of Priority: Make additional lands available for "all of the above" energy development
 - Example of Major milestone, objective, or action: "The Nevada BLM is working to pursue the designation of more renewable energy zones on public lands including the offering of incentives for wind and solar development in areas with fewer resource conflicts and which focus on designated energy zones that provide access to existing or planned transmission lines."
 - A draft work product provided by NV has been included for your consideration; the length and detail for your State may vary.
- Return the completed template to Jeff Brune by COB April 27.

Last week I asked the ADs to go through the same process. I have attached a draft of their collective work for you to consider as you complete your template. Please be mindful of the ADs milestones, objectives, and actions as they represent the national body work. While I expect some consistency, I fully understand that each state has different issues and focus areas that will be represented.

In completing your template, it may be helpful to begin to frame your overall workload in terms of three buckets:

- Priority Work (which is the focus of this exercise)
- Work we have to do (as defined by regulatory or statutory requirements)
- Other lower-priority work

In the end, I'd like us to have an integrated and flexible approach to workload planning around the Administration's priorities and budgets. Once this process is complete, we will present a synthesized package to ASLM for their feedback.

Jeff Brune will be assisting with this effort. Feel free to contact Jeff (202-208-3774 or Email: jbrune@blm.gov) if you have any questions

Take care and have wonderful day! :-)))
Mike Nedd
ActingDirector
202-208-3801

A thought to consider "Do all the good you can, in all the ways you can, for all the people you can, while you can!"

Sent from my mobile device, please excuse any typos.

Begin forwarded message:

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Anita Bilbao
Associate State Director
Bureau of Land Management - Utah
801-539-4010 (o)
385-315-1211 (c)

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ASSIGNMENT ASSUMPTIONS

- BLM-Utah maintains/looks for opportunities to increase capacity provided by Administrative, Support Services, and Public Affairs functions (foundational to the work in all priority areas). This includes critical public interface support such as public rooms, front office teams, and communications functions, as well as budget, human resources, procurement, contracting/agreements, data/information technology/geospatial.
- BLM-Utah continues non-discretionary administrative work such as response to Freedom of Information Act (FOIA) requests, protest/appeals, and litigation (administrative records).
- BLM-Utah seeks additional capacity and move forward ASAP under the hiring freeze guidelines to emphasize recruitment and filling key staff vacancies (e.g. wildland fire, public safety, energy support positions including realty specialists, natural resource specialists, and NEPA expertise).
- BLM-Utah also seeks employee training so staff have the necessary skills to do their work with excellence, as well as build BLM culture, increase employee engagement, and increase diversity and inclusion.
- The work outlined highlights priorities in five identified themes, but is not intended to represent BLM-Utah's entire program of work.

Making America Safe through Energy Independence

Make additional lands available for "all of the above" energy development

- Identify past Geothermal Expressions of Interest (EOIs) previously deferred and seek new Geothermal EOIs through announcing reinvigorated leasing process (online) including expansion of the Blundell Geothermal Power Plant (BLM authorized a seismic survey for 2017), and expansion of the Enel Green Power Geothermal Plant (world's first power plant to combine geothermal and hydroelectric generation). Seek to hold a competitive geothermal lease sale by 2nd quarter FY2018.
- Initiate processing of Combined Hydrocarbon Lease applications (oil & tar sand) which have been dormant for decades. Sequential processing of the numerous applications will begin immediately.
- Provide the energy programs reliable boundary data by maintaining the Public Land Survey System (PLSS), CadNSDI data and partnerships with a goal of records current within four months or less depending on regulatory requirements.
- Support three hydroelectric efforts through rights-of-way for pipelines including the Fremont Irrigation Company Hydroelectric Plant, Parker Knoll Pumped Storage Project, and the Lake Powell Pipeline. Process rights-of-ways (ROW) timely following receipt of formal application(s).
- Evaluate potential for designation of more renewable energy zones in current planning efforts for future competitive leasing opportunities and identify designated right-of way corridors that create low use conflict areas for pipelines and transmission to support fast growing communities in SW Utah and the region (will be included in Cedar City RMP when completed).

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Streamline oil and gas leasing and permitting while addressing backlog of Applications for Permit to Drill (APDs) and Expressions of Interest (EOIs)

- Work with the BLM National Energy Task Force to address backlog of EOIs. Streamline oil and gas leasing EOIs through restructuring the pre-lease process involving staff from UT920, UT930, and Field Offices including a proposal to reconstitute a statewide leasing team and seek to offer parcels statewide at each quarterly sale if the onerous requirements under current leasing guidance are relaxed (currently underway).
- Identify and process deferred EOI nominations after confirmation that industry is still interested in those nominations and restructure the parceling process to maximize size and continuity of parcels.
- The Utah State Office (UTSO) will cease simply using “State Director discretion” as rationale when deferring parcels to increase transparency by providing documented rationale and avoid the appearance of arbitrary and capricious deferrals.
- Work with the BLM National Energy Task Force to address APD backlog. Expedite APD processing by identifying “bottlenecks” by working with the proposed national task force to obtain timely consent or concurrence from other surface management agencies (e.g. BIA, USFS).
- Work with WO and NEPA staff in the USO to increase use of CX where appropriate.
- Track expiring APDs and encourage 2-year extension where appropriate.
- Work jointly with USFS and Citation Oil for any projects associated with the Upper Valley Oil Field.
- Continue working with the Washington Office (WO) on completing AFMSS 2 and GRASS2 through staff support on GRASS2 work and test sessions.
- Color Country District will pursue shared Cost Recovery Agreements with the Fish and Wildlife Service for processing biological opinions, bird and bat conservation strategies, and eagle conservation plans that has lowered timelines on BLM processing of energy applications that require these documents.

Streamline rights-of-way processing for pipelines, transmission lines, and solar/wind projects

- Expedite ROWs and ROW renewals for the Garkane Power line upgrade of the Kanab and Fredonia transmission line and the renewal of the Garkane Henrieville to Tropic power line, power lines associated with the Navajo Generating Station Coal Plant and participate as a cooperator in the Lake Powell Water Pipeline and associated transmission lines EIS/ROD.
- Complete solar mitigation strategy for Utah Solar Energy Zones (SEZs) in cooperation with Argonne Lab by end of FY17 and pursue competitive leasing process.
- Propose restructure of National Transmission Support Team (NTST) to assist with processing a broader array of ROWs and NEPA documents associated with “all of the above energy” related projects.
- Utilize designated energy corridors where possible to expedite processing and consolidate impact. Review existing corridors to identify bottlenecks and emerging roadblocks.
- Assist WO in the review of Resource Management Plans to identify impacts to issuing rights-of-way in order to support timely and defensible project decisions.

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- Coordinate with Energy Task Force to prioritize rights-of way processing and permitting of renewable energy generation facilities solar, wind, and geothermal.
- Triple the offerings of realty specialist training at the National Training Center to ensure the realty specialists are qualified and able to process ROW applications more effectively.

Streamline leasing and permitting for Federal coal and hardrock mining while addressing backlog of mining applications

- Expedite coal leasing, Resource Recovery, and Protection Plans including: finalization of the EIS for Alton Coal Development, LLC Lease by Application (LBA) (UTU-081895) encompassing 3,581.27 acres; Williams Draw LBA filed by Utah American Energy Inc. (UEI) consisting of 4,190 acres. UEI is currently gathering environmental data and BLM will move forward with the EIS when the data are received
- Coordinate with the BLM National Energy Task Force to implement recommendations for streamlining Federal coal and hardrock mining leasing and permitting.
- BLM Utah will focus on filling geologist and related vacancies to address the backlog of mining notices and plans to expedite approval of 3809 Notices and Mining Plans including those for gold, selenite, lithium, uranium, uncommon variety sandstone and several rare earth minerals. Also, expedite processing of mineral material sales and free use permits.
 - o For example, the St. George Field Office is working with Pilot Goldstrike Exploration Company on its submitted Plan of Operation for expanded exploration activities and plan to finalize the associated EA soon.
- Process Mine Permit Reviews/Expansions for the LaSal and Daneros uranium mines.

Making America Great Through Shared Conservation Stewardship

Pursue all options to achieve appropriate management levels (AMLs) for the Wild Horse and Burro Program

- Support development and implementation of a comprehensive Wild Horse and Burro Strategy, including working with partners to reduce herd sizes to appropriate management levels (AML), decrease reliance on long-term holding, and explore management options.
- Gather and remove wild horses and burros, working toward AML statewide. The current statewide population is 5,215 wild horses and 313 burros with AML set at a total of 1,956 animals. In Fiscal Year 2017, BLM Utah has removed 851 animals and plans to remove an additional 175 by the end of the fiscal year.
 - o The Cedar City Field Office has NEPA completed and is awaiting funding for efforts to gather additional wild horses to reach AML.
- BLM Utah will ensure aggressive fire suppression in the Herd Management Areas (in accordance with current Fire Management Plans), to support appropriate habitat.

Work with partners to develop and implement priority habitat monitoring and improvement projects

- Expand relationships with State of Utah fish and wildlife agencies by updating existing Memorandums of Understanding (MOU).

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- Develop an MOU with the Environmental Protection Agency for Endangered Species Act and 106 consultation documentation, and continue to partner with the State of Utah and other Federal agencies in the protection of sensitive species.
- Continue key partnerships such as the Utah Watershed Restoration Initiative (WRI), the Escalante River Watershed Partnership, the Utah Partners for Conservation and Development, the Sagebrush Ecosystem Alliance, the Rocky Mountain Elk Foundation, the Mule Deer Foundation, and the National Wild Turkey Federation.
- Work with local, state, and other federal agencies to reduce invasive weeds on western lands, increase partnership efforts (e.g., Cooperative Weed Management Areas), and continue interagency mapping efforts such as the Multiresolution Land Characteristics Consortium.
- Complete and/or continue habitat management projects including: the Box Elder programmatic fuels and habitat project, Skutumpah Terrace Sage-grouse Habitat/Sage-grouse Ecosystem Improvement Project, Upper Paria Watershed Project, and the Grand Staircase Escalante National Monument (GSENM) Deer Fencing Project.
- Continue to expand resource monitoring efforts, including citizen science, to support habitat restoration and improvement projects and facilitate progress toward meeting land health and rangeland health standards.

Enhance opportunities for volunteer service and youth engagement on public lands

- Expand partnerships with nonprofit groups and local governments to further programs and events including site-stewardship programs, hotlines for reporting criminal activity, user advocates for trail development and maintenance, National Public Lands Day, National Trails Day, and public lands clean-up events.
- Implement the BLM Science in Practice Portal, Science Partnerships, and Citizen Science initiatives.
- Hire a full-time West Desert District volunteer coordinator that will have the capacity to engage the population center in the Salt Lake valley to activate at least 2000 volunteers for public lands enhancement and service (Implement in FY18).
- Partner with Utah County, City of Saratoga Springs, and City of Eagle Mountain to develop recreation and enhance access and public safety in the Lake Mountains by developing a trail network and interpreting cultural resources on these readily-accessible public lands. (Implement in FY18)
- Continue Partnership with the Paiute Tribe of Utah for native plant restoration work, educational camps and youth employment programs.
- Continue with Southern Utah University Intergovernmental Internship Cooperative and Great Basin Institute Internship Programs. Through these successful partnerships the BLM is able to hire youth to assist in inventory, monitoring and maintenance of landscapes and recreational opportunities, while providing career development opportunities.
- Continue to hire approximately 200 16 to 19-year-old youth to assist in fire suppression actions and provide exposure to the BLM's land management mission and activities.
- Participate with interagency partners in the Gooseberry summer camp to actively engage youth in outdoor and public lands/resource management education.

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Emphasize BLM's multiple-use mandate through strategic communication efforts and educational outreach

- Provide opportunities for education on public lands and exposure to BLM mission/activities:
 - Continue to encourage youth on public lands through appropriate distribution of free passes, where applicable.
 - Implement the Jr. Ranger program in celebration of the 150th anniversary of John Wesley Powell's Desolation Canyon National Historic Land Mark.
 - Host and/or participate in education events across the state including: Project Archeology, summer science camps, Hands on the Land paleontology workshops, Boys and Girls clubs activities, Latinos in Action Summer Programs, Youth Camps, American Indian Science and Culture Camps, and produce educational materials for educators.
 - Participate in a variety of educational opportunities and work cooperatively with local groups including Future Farmers of America, 4-H, Girl Scouts, and Boy Scouts to engage local youth in special events and youth programs focused on natural and cultural resource stewardship, including Earth Day Activities, Amazing Earthfest, Walks and Talks Program, Dinosaur Festival, Western Heritage, Escalante Arts Festival, International Migratory Bird Day, Archaeology Week, Christmas Bird Counts, STEM-related day camps and Ranger led field based learning experiences that encourage youth and families to "Take it Outside."
 - Continue to share fire prevention programs at schools, community events, and local and state fairs with the following messages/campaigns: Smokey Bear, One Less Spark, ecosystem management, fire ecology, recreation and fire impacts on Greater Sage-grouse habitat, and fire career recruitment.
- Expand partnerships with groups like Tread Lightly!, Respect and Protect, wildSNAP, and hunting and angling groups.
- Develop and increase use of social media/websites, communication plans, public affairs materials and messaging to highlight the many BLM-Utah programs, partnerships and planning efforts.
- Leverage BLM's Visitor Centers to provide opportunities for information, education and safety messages to the local and visiting publics.

Making America Safe - Restoring Our Sovereignty

Direct agency law enforcement assets and efforts on BLM administered lands on or near the Southern border in a way that increases the safety of our visitors and employees, and the protection of public lands

- Continue coordination and support with local sheriff's offices, local communities, and county emergency management. Provide law enforcement for existing partnership projects as requested.
- Develop and renew law enforcement contracts with local law enforcement agencies to build and enhance community relationships and resource protection.
- Continue discussions with local sheriffs regarding the deputizing of law enforcement

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officers and participate in law enforcement coordination meetings with local and state agencies.

- Continue law enforcement emphasis on 1) physical security infrastructure and 2) employee protection (e.g. public meetings, oil and gas lease sales as transition to internet sales).
- Provide law enforcement support for national details (e.g. AZ/NM Reclaim our Arizona Monuments (ROAM), NV Burning Man, CA Glamis).

Fully deploy security and communications systems to enhance employee safety, emergency notification, and accountability

- In coordination with law enforcement and fire, continue proactive installation/maintenance of radios and towers, as well as proactive approach to new technology equipment installation and life cycling (increase radio installation in vehicles, deploy new GPS trackers, use of SPOT/other satellite locators). Consult with OLES to ensure needs are met.
 - Purchased multiband radios to give BLM Law Enforcement the capability to communicate with other federal, state, and local agencies on their radio systems.
 - Installed satellite radios in all Law Enforcement vehicles. These radios allow BLM officers the ability to dispatch from any dispatch center, giving them 24/7 emergency dispatch capabilities.
 - Continue 2016 upgrades for fire radios and parts to ensure communications and improve safety in an interagency system. BLM-Utah will emphasize the funding needs and importance of the Radio over Internet Protocol (IP) equipment upgrade needs.
- Maintain strong partnership with the State of Utah to provide a robust system of radio infrastructure through the use of microwave and cellular technology.
- Pursue funding for the security needs at fire outstations based on priorities from completed analysis of our fire facility security needs
- Complete remaining physical security improvements and ensure all security enhancements are fully operational. Schedule regular drills/scenarios to ensure all employees are familiar with emergency procedures. Provide "Hostile Encounters" training for employees.
- Emphasize staff use of in-out board and statewide notification system. Update employee emergency notification information.
- Improve IT system bandwidth capabilities at all GSENM locations to ensure operability of security systems. Provide fiber optic capability to all GSENM sites to ensure effective communications

Coordinate with the Department of Defense to ensure that public lands and resources are available to support the mission of our military

- BLM-Utah has established agreements for use of facilities/resources and coordination regarding wildfire response and/or suppression through partnerships with the Hill Air Force Base, Dugway Proving Grounds, and Utah Test and Training Range (UTTR).

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- BLM-Utah continues to coordinate with the Utah National Guard for use of resources, training, staging, and facilities. Support the National Guard through an easy permitting process that enables the National Guard to use public lands for training activities (Color Country District Ongoing).
- On December 23, 2016, the National Defense Authorization Act (NDAA) for Fiscal Year 2017 was signed into law. Sections 3001-3014 impose a number of significant requirements upon BLM-Utah, generally intended to enhance the mission safety of the UTTR. In addition to continuing active engagement to ensure that US Air Force is well supported by the BLM, key requirements include (West Desert District and UTSO):

- Formation of a Community Advisory Group to ensure community relations are well-informed (Ongoing),
- Development of a Memorandum of Agreement (Draft MOA-June 2017; Final MOA Dec 2017),
- Temporary Closures of 703,621 acres of BLM lands, a large land exchange and mineral withdrawal (Ongoing).

With assistance from BLM-WO300, BLM-Utah will provide lands, realty, and cadastral Survey services for the expansion to ensure that the US Air Force has full capabilities with minimal constraints in meeting the mission of the UTTR (Completed by end of FY20). As part of UTTR land exchange activities:

- Red Cliffs National Conservation Area SITLA in-holdings are anticipated to be included (acreage TBD). Lands acquired within the NCA will further the efforts to protect the federally listed Mojave Desert tortoise and its critical habitat (St George Field Office).
- BLM-Utah is processing transfer of 70 acres of public land in southern Washington County to the Utah National Guard to be utilized for facilities and storage (St George Field Office).
- Offer opportunities to enhance military readiness by issuing 5 or more special recreation permits per year for training activities on public lands (West Desert District - Ongoing)

Support agencies of the Department of Homeland Security and the Department of the Interior in all border security actions

- BLM-Utah has and will continue to work closely with the Department of Defense to foster and build longstanding partnerships and to ensure that public lands and resources are available to support the mission of our military.
 - Camp Williams land transfer: PL 113-66 directs the transfer of approximately 420 acres to the State of Utah for use by the Utah National Guard.
 - BLM-Utah has a liaison who attends the monthly Military Chamber of Commerce meetings to help the military in Utah understand all aspects of land and resources, identify potential land management issues in support of the mission of the military, and to provide employment updates to be distributed to Utah's Veterans hiring networks.

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Getting America Back to Work

Improve and streamline land use planning to support energy and minerals development and other priority initiatives

- Prioritize Resource Management Plan revisions to support energy and mineral development (Ongoing; Priorities identified in May 2017 by WO-200).
- Streamline land use planning processes to achieve efficiencies and decrease time-to-completion (Ongoing; Report to Secretary September 2017; led by WO-200).
- Ensure that lands, mineral resources, and energy corridors are made available for development in an environmentally sound manner.
- Complete, in partnership with the State of Utah, the Sevier Playa potash mining project EIS and plan of development, across over 120,000 acres of BLM and State-managed lands, to support an important source of potash to the meet the country's cash crop agriculture needs (Fillmore Field Office - Draft EIS-Jan 2018; Final EIS-August 2018).
- Complete, in partnership with the US Forest Service, the Diamond Fork Phosphate Mining project EA to support an important source of potash to the meet the country's cash crop agriculture needs (Salt Lake Field Office - Complete by end of FY17).
- Continue to use and develop programmatic biological opinions with Fish and Wildlife Service for T&E species.
- Resolve travel litigation and prioritize work for Travel Management Area/Travel Management Plans identified in the settlement and other actions that would serve both remedy and/or settlement requirements (settlement period of 2.5 years). Accordingly, refocused the workload for Richfield Field Office on LWC inventories (in-house), Arch inventories (contract), and NEPA.
- Update land records to current within four months or less of cadastral surveys / re-surveys, depending on regulatory requirements, oil and gas leases, mining claims and issuance of land use or land ownership changes.
- Complete solar mitigation strategy in cooperation with Argonne Lab by end of FY17.
- Process Plans of Operation and other minerals actions (May Day Mill, Bromide Mine Road, Selenite II, and Star Stone Plan).
- Process and establish new mineral material sites to support local building and infrastructure projects, as well as providing material for Utah Department of Transportation and County road maintenance.

Streamline NEPA processes to achieve efficiencies and decrease time to completion

- Streamline NEPA processes to achieve efficiencies and decrease time-to-completion, especially for energy, minerals, and transmission processes (Ongoing).
- Review and expand use of Categorical Exclusions to expedite processing of actions and projects. Look at incorporating agency and departmental Categorical Exclusions in order to cross administrative boundaries with the same CX.

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- Explore Categorical Exclusion authority for vegetation treatments, coal permitting, and energy and mineral development (September 2017; lead by WO-200).
- BLM-Utah is highly committed to utilization of programmatic level NEPA documents, which allow for subsequent streamlined authorizations deriving from this earlier programmatic analysis.
 - Continue the utilization of programmatic environmental assessments (EAs) for fuels management projects.
 - Continue to use GSENM monument-wide programmatic EA (2012) for issuance of Special Recreation Permits.
 - Complete a programmatic EA for film permitting on GSENM to achieve efficiencies.
 - Complete a programmatic EA for paleontological research on GSENM to achieve efficiencies.
- Pursue funding for a statewide fire land use plan amendment, creating an efficiency over having four separate LUP amendment processes.
- Publish data to business and public for pre-planning, proposed projects, and streamlining application process (Jan 2018; lead by NOC).
- Provide data to continue implementation of the Vegetation Treatment System, which consolidates vegetation management data. Develop a treatment planning tool (Early 2018; lead by WO-200 and NOC).
- BLM-Utah is proposing to establish a statewide leasing ID team to streamline NEPA.
- Implement the Science in Practice Portal (2017; lead by WO-200).

Modernize critical information systems

- Coordinate with the WO to refine and improve the new BLM Website to include key information for local BLM offices and correct broken links etc. lost in transition.
- Support efforts to offer access to the public for critical resource and geospatial data to include APD; mineral estate; grazing permit processing; and hunting, fishing and other recreation information through geospatial data and analysis (lead by WO-800, NOC).
- Upgrade the interagency website, *utahfireinfo.gov*, to improve information delivery on critical fire restriction, wildland fire incident, and fuels information (mobile device friendly). BLM-Utah is taking an active role in upgrading and standardizing the National Coordination Systems information sharing websites.
- Communicate with State tourism organizations to market and identify additional locations for GeoPDF maps as a tool for public (currently 50 GeoPDFs avail in Utah).
- BLM-Utah will pursue increasing the types of records available through the GLO website to include original surveys, re-surveys, and survey notes (lands and minerals). Transition BLM-Utah website hosts documentation on surveys and land ownership on the BLM-Utah website to the GLO website.
- BLM-Utah is working on a contract for notation of legislated changes, corrections and current entries to the Master Title Plans, Use Plat (oil & gas, geothermal, etc) and Historical

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Indices. BLM-Utah will pursue contracts to make hard copy records available for the web as funds become available.

Pursue maintenance and capital improvement projects that address infrastructure needs

- Construct or re-build at least 50 miles of pipeline and 75 miles of fence per year to provide for effective management of ranching operations and ensure the achievement of land health (West Desert District - Ongoing).
- Complete a programmatic NEPA analysis to support new range infrastructure to provide for effective management of ranching operations and ensure the achievement of land health (West Desert District - By end of FY18).
- Complete maintenance and improvement on 200 miles of public land roads across 6 major counties, under existing budget. Build capacity, with additional budget, to complete an additional 300 miles of maintenance and improvement (West Desert District - Annually).
- Color Country District offices use 5-year plans for deferred maintenance and capital improvements and updates FAMS, helping ensure funding for maintenance requirements are identified that includes more than 600 lane miles of road grading in the district.
- More than \$274,000 in improvements are planned for 2017, including the replacement of the potable water system in Red Cliffs. The project replaces nearly two miles of water line providing clean drinking water for thousands of visitors annually.
- Plans for 2018 include \$552,000 for housing renovations at the Henry Mountain Field Station and \$320,000 for Paria Area Recreation Sites reconstruction, with other projects slated for 2019-21.
- Provide increased and improved recreational opportunities for the visiting public by completing recreation site improvements at Dance Hall Rock, Calf Creek Campground & Dry Fork. Provide safe access to recreational areas by completing Kitchen Corral and Whitehouse Road repair projects.
- Collaborate with Garfield and Kane Counties to plan and implement road improvements on one of the most highly used natural surface roads in GSENM.
- Pursue Road Maintenance Agreements with Kane and Garfield Counties to facilitate the Hole in the Rock Road Improvement Project and provide support to local government for maintenance activities (GSENM).
- Process the FAA Expansion of the Canyonlands Field Airport in Grand County (Canyon Country District).

Provide employment opportunities for veterans, youth, and others to work on public lands

- Seek opportunities to engage underserved communities to use and enjoy public lands and pursue careers with the BLM.
- BLM-Utah all Districts and the State Office are engaged in ongoing and proactive use of existing BLM programs and hiring authorities to engage youth and veterans (e.g. Direct Hiring Authority (DHA)/Pathways program, Veterans' Recruitment Appointment (VRA)).

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- Pursue partnerships with colleges/universities/non-governmental organizations to provide internship opportunities, distribute job announcements and attend annual job fairs at colleges, high/middle schools to engage youth in public land opportunities (Brigham Young University, Southern Utah University, Dixie State University and Utah State University). Recruit high quality interns through known programs (Chicago Botanical Gardens, Great Basin Institute, Hinckley Institute etc.) to hire youth to assist in trail maintenance, seed collections, inventory/monitoring conservation crews, and other multiple-use projects, while providing career development for the students. Employ, support, and assist in placement of interns and students through collaboration with Conservation Corps and other Federal partners (Ongoing).
- Maintain robust partnerships to train and hire veterans through fire suppression and fuels project contracting, assisting them in transitioning to the civilian workforce (FA-100).
 - Continue Fire Program training in partnership with Team Rubicon and use of Administratively Determined (AD) Authority to hire local people for emergency fire support and suppression activities.
 - BLM-Utah would pursue a veterans' engine strike team for fire operations in southern Utah. This crew is made solely of Veterans who are later converted to permanent full time employees.
 - Coordinate with the Utah National Guard to identify qualified and interested candidates in local areas and actively reach out to veteran organizations, providing information to veterans on how to successfully apply or be considered for BLM positions.
 - Utilize summer "Call When Needed" employment opportunity for the youth. For 15+ years, the Central Utah Camp Crew Program has provided logistical support from during peak times of the western US fire season.
 - Continue collaboration with the Utah Watershed Restoration Initiative (WRI) projects, including approximately 50 contracts per year that include employment of veterans and youth and often hire from the local communities.

Increase efficiency of compliance with other agencies authorities (e.g., ESA, NHPA, CWA)

- Provide input to implementation of Executive Order 3349 through the Air Resources Toolkit (Draft ready in June 2017; lead by WO-200).
- Provide input for the Air Handbook detailed instructions, techniques, practices, and processes for streamlining and performing functions related to Air Resource Management required in BLM's Air Resource Manual (2018; WO-200).
- BLM-Utah will continue partnership and collaboration to address air quality concerns.
 - Implement adaptive management strategies to reduce ozone precursors and work with energy companies, the EPA, the State of Utah and USFWS to develop an air-quality mitigation strategy that is unprecedented in the Uintah Basin.
 - To employ Interagency Smoke Management Coordinator to ensure compliance with Utah Department of Environmental Quality regulations and the Clean Air Act.
- BLM Utah is actively increasing the use of the Memorandum of Agreement among the US Fish and Wildlife Service, Bureau of Land Management, National Marine Fisheries Service, and US Forest Service signed in 2000, which allows for the use of a collaborative process under the

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Counterpart Regulations, thereby decreasing the time needed to complete ESA Section 7 Consultations.

- Examine and utilize flexibility for alternative ESA Section 7 approaches at both the plan and project level.
- Develop Statewide Programmatic Agreements to streamline NHPA for large scale and routine projects.
- Implement decision support tools and processes that increase the efficiency of compliance activities (provide input to WO200 recommendations by August 2017; WO-200).
- Develop new tools and technology to make data collection and validation more efficient. Make data more available to use to support energy development and grazing permit renewal compliance actions (Ongoing; WO200, 300, and NOC leads).
- Provide input to revisions to Cultural Resources Program Manual (8100) series to assist with streamlining and consistency by the end of 2018. (Drafts by September 2017; lead by WO-200).

Serving the American Family

Maintain a capable, ethical, and diverse professional workforce and an inclusive and motivating work culture that drives high productivity

- Adopt the principles of “highly reliable organizations” to improve trust and productivity in the work place (Ongoing).
- BLM-Utah fire program will continue to support a statewide fire diversity and inclusion team which focuses on employee retention and recruitment. BLM-Utah is actively pursuing a diverse workforce through social media outlets, job fairs, and veterans programs.
- Build employee skills in leading teams and leading change through training such as DOI Diversity Change Agent and Franklin Covey “Speed of Trust”, “Leading at the Speed of Trust”, “A Championing Diversity”. Seek opportunities for trained employees to apply these skills in details and leadership assignments.
- Support workforce safety, wellness and employee relations through UTSO and local office Human Resources Development Committees and Safety Committees.

Enhance our relationships with States and local communities

- Maintain a highly functional public room at the Utah State Office and provide high level public interface in District and local offices. This includes assisting the public with access to lands, cadastral, and minerals records, as well as providing information about recreation opportunities and selling Federal Recreational Lands Passes.
- BLM-Utah Fire and Aviation maintains strong community relationships through fire suppression and fuels management agreements with multiple state and federal agencies; enhances relationships with State and local communities through grant programs to such as the “Firewise” and “Living with Fire Program”; and capitalizes on our great partnership through the Watershed Restoration Initiative (active on interagency committees and work groups). These

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efforts includes public education, fuels management, fire training, fire response, and other cooperating efforts.

- The Utah Watershed Restoration Initiative (WRI) is a partnership based program designed to improve high priority watersheds throughout Utah. Since 2006, WRI partners have completed nearly 1,500 projects, treating nearly 1.5 million acres statewide. Restoring watersheds protects and rehabilitates vital habitat for wildlife; reduces catastrophic wildfire risks in treated areas, increases water quality and quantity; and increases forage for sustainable agriculture and provides economic benefits for local communities. Utah Department of Natural Resources (DNR) and partner agencies, nonprofits, private companies and individuals leverage resources/funding toward on the ground results. Color Country District has leveraged upwards of \$4.5M of annual funding for a resulting \$8.5M in contracts toward the completion of watershed and habitat restoration projects (approx. 50,000 acres of annual accomplishment in Color Country District alone).
- BLM-Utah Districts maintain strong community relationships through local projects:
 - Weed management with counties and local partners.
 - County recreation planning and implementation projects.
 - Land exchanges to support local economies and improve both public and private lands management by consolidating land ownership.
 - Work with the counties to permit activities on public lands (such as Bull Claim Mineral Material Sale, Junction Town Culinary Water System, Wayne County and Cedar City airport boards, and Sevier County Landfill expansion exchange).
 - Continue to efficiently process ROWs supporting local community communication infrastructure such as fiber line and cell towers.
 - Hanksville Diversion Project support with Wayne County, the Hanksville Irrigation Company, and NRCS.
 - Joes Valley Fault Study to support the safety evaluation of the Joes Valley Dam located west of Orangeville, Utah.
 - Henrieville Water Pipeline Work to issue and monitor the ROW for the upgrade that supplies drinking water for the town of Henrieville.
- Finalize and implement BLM Travel and Tourism Action Plan to increase economic support/jobs/recreational access in local communities (July 2017; WO-400 and WO-200).
- Develop annual economic contribution estimates associated with BLM activities and programs at a state and national level. Estimates for FY16 are under development (Ongoing; WO-800).
- Develop county level metrics of socio-economic benefits from activities on public lands including energy and mineral development and National Conservation Lands (2018; WO-200 and WO-400).
- Summit on Gateway Communities: build local community partnerships (Fall 2017; WO-400).
- Implement interagency Memorandum of Understanding with the American Indian Alaskan Native Tourism Association (AIANTA) and identify goals and objectives specific to the BLM and AIANTA (Ongoing; WO-400).

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- 50th Anniversary of Wild and Scenic Rivers and National Trails System Acts in 2018: support local community events, public education initiatives, restore and improve access initiatives (through 2018; WO-400).

Fulfill our trust responsibilities to tribal communities

- Continue to develop Tribal relations engaging with local tribal leadership, increasing understanding of tribal interests, and developing BLM trust relationship.
- Fulfill DOI's fiduciary trust responsibilities to tribal communities.
- Engage with, share information, and build a strong working relationship with the Bears Ears Tribal Commission and US Forest Service in management of the Bears Ears National Monument.
- Implement new Tribal Coordination Handbook. Continue expanding the coordination efforts to identify comprehensive resources that concern the tribes. Explore agreements with interested tribes to facilitate coordination and provide information. MOUs, like the one in place with the Paiute Indian Tribes of Utah state the types of projects to consult on and those the tribe does not want to be consulted on.
- Implement recommendations from SO 3342 to improve partnerships and collaborate with Indian Tribes, including through IMs, contracts, MOUs, AAs, IPAs (Ongoing).
- Repatriate Native American Human Remains and Cultural Items to Descendant Communities as collections are located and tribes consulted (Ongoing; Cerberus).
- Continue to work with tribes in suppressing unwanted fires that threaten tribal communities and resources.
- Provide cadastral survey services to the recognized Tribes of Utah (ongoing work for five of seven tribes).

Protect life, critical infrastructure, and natural/cultural resources through BLM's Fire and Aviation Program

- BLM-Utah will prioritize funding for identified security measures at fire facilities throughout the state.
- BLM-Utah will partner with the State of Utah to construct fire and/or dispatch facilities to reduce costs and timeframes for construction. Examples include Eastern and Western Coordination Center consolidation and the Utah Dispatch Center Study.
- BLM-Utah will pursue funding for identified Compliance Assessment-Safety, Health, and the Environment (CASHE) Audit findings regarding facilities.
- BLM-Utah will continue to pursue funding for critical infrastructure needs in the Utah fire program such as the Moab Fire Operations Center, Vernon Fire Station, Tooele Air Tanker Base, and Fillmore Single Engine Air Tanker Base.
- Approaching the 2017 fire season, BLM-Utah's top three fire priorities are firefighter and public safety (communities and infrastructure), Sage-grouse habitat as identified in District Resource Management Plans, and other natural resource priorities.

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- BLM Utah partners with the Utah Department of Natural Resources (UT DNR) and other federal agencies to provide education to homeowners on defensible space for communities and infrastructure.
- BLM Utah provides training to volunteer fire department, communities and cooperators statewide through the Local Cooperator Assistance Program (LCAP).
- BLM-Utah annually conducts fuels treatments on over 100,000 acres in the state to reduce fire threat and improve habitat.
- BLM-Utah will evaluate, develop and implement Emergency Stabilization and Rehabilitation on wildland fires on public land.
- Provide wildland fire support to the BIA and other federal and state agencies.
 - The West Desert District is engaged in the multiple fire/aviation infrastructure efforts: Partner with Salt Lake International Airport, Tooele County, US Forest Service, and State of Utah to meet safety and emergency response needs at the Tooele Airport for wildlife aviation needs (Complete within 4 years).
 - West Desert District: Provide critical BLM wildland fire response to Box Elder County by reconstruction of Rosebud BLM barracks facility. (Complete Sept 2018)
 - West Desert District: Replace Vernon Fire Station to facilities minimum needs for effective fire management in Tooele County and surrounding areas. (Complete Sept 2018)
- In partnership with USFS, the Deer Springs Vegetation Management Project provides fuel reduction/fire safety for a major inholding within GSENM.
- Conduct fuels management projects and collaborative efforts to create fuel breaks and reduce flammable vegetation to protect homes, communities, and the public in wildland-urban interface areas (FA-100).
- Partner with outdoor sports organizations (e.g., Rocky Mountain Elk Foundation and National Wild Turkey Federation) to improve habitat conditions through fuels management, rangeland improvements, and other conservation efforts (FA-100).

Expand recreational, hunting, and wildlife conservation opportunities

- BLM-Utah is engaged in numerous partnerships and activities to enhance habitat and increase wildlife conservation, hunting, and recreation opportunities. The following examples give an overview of Utah District/Field Offices activities:
 - Utilize the Utah Watershed Restoration Initiative (WRI) partnership to fund approximately 50 watershed and habitat restoration projects, covering 50,000 acres annually. Projects result in improved/increased wildlife/big game habitat, enhanced fisheries, recreational, hunting and fishing, wildlife viewing, shed antler gathering, guiding and other recreation and business opportunities on public and adjacent lands (Color Country District currently has over 1M acres of shovel ready project work with completed NEPA and signed decisions).
 - Engage with three DWR regions to enhance hunting and fishing opportunities by supporting re-introduction/augmentation of big game and sport fish populations, including placing guzzlers on public lands, and supporting access to public lands. (West Desert District - Ongoing)

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- Manage the Newfoundland Mountains as a priority area for bighorn sheep and implement BLM management actions that support the populations. (Salt Lake Field Office - Ongoing)
- Conduct management actions to ensure that the Blue Ribbon Fishery in Rich County continues to be an accessible and maintained destination for anglers from around the world. (Salt Lake Field Office - Ongoing)
- Implement Secretarial Order 3347: collaborate with State, Tribal, county, local and federal agencies, as well as other partners, to identify and secure increased opportunities for access to public lands (Recommendations made April 2017; WO-200 and WO-400).
 - Work to provide legal access to the 9% of public lands that are currently inaccessible as identified in SO 3347 (Recommendations in April 2017; Ongoing; WO-200).
- Recreation Permit Process Streamlining: improve the process by which users can obtain permits (e-permitting) and create opportunities for families to access and enjoy public lands, including enhancing features of Rec.gov such as recreation information, trip planning, and reservation services (Ongoing; process identified by September 2017; WO-200).
 - Complete Programmatic EA for SRPs in the Price FO efficiently process SRPs to facilitate economic growth in communities
- Offer access to the public for critical resource and geospatial data by increasing the number of national data sets available, and providing data to show recreation, hunting and fishing opportunities (Jan 2018; WO-800).
- Develop a legislative proposal that establishes explicit concession authority for the BLM (2017; WO-200).
- Explore potential for Reauthorization of the Federal Lands Recreation Enhancement Act (2018; WO-200).
- Travel and transportation management (assist WO-200):
 - Develop Travel and Transportation Plans: 5-year program of work. (Ongoing)
 - Initiate Travel and Transportation Management handbook, following the new manual. (2018).
 - Implement Streamlining actions, including updating the IM on cultural surveys for travel management; pursue regulatory update for minimization criteria (2018)
- Conclude Gooseberry Mesa acquisition where BLM-Utah plans to purchase nearly 232 acres of land to provide access to the very popular Gooseberry Mesa National Recreation Trail for the development of recreation opportunities and access to a popular mountain biking trail system, among other uses.
- BLM-Utah has been working with three landowners for nearly 30 years to acquire private inholdings within the Red Cliffs National Conservation Area per direction from Congress. We will continue to seek land exchanges and other methods to acquire those lands.
- Develop recreation business plans that provide a statewide strategic approach to establish additional outdoor recreation opportunities. Simultaneously continue ongoing recreation partnership activities.

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- Envision a new interagency Vernal Information Visitor Center in the Uintah Basin with State and other Federal agencies
- San Rafael SRMA and Goblin-Temple Mountain Recreation Cooperative Management Plan with State of Utah and Emery County
- Joe's Valley Bouldering Recreation Plan with Forest Service and Emery County
- Boat ramp upgrade at Swasey's Campground and Enron takeout
- "Spirit Railroad" rails to trails project with the State of Utah and the County
- Establish a Museum/Science Center with Kane and Garfield Counties
- Enhance the Otter Creek Reservoir State Park and Recreation Area with State Parks
- Enhance Pelican Lake Recreation Site
- Provide public lands for qualifying recreational and public projects by issuance of leases and patents through the Recreational and Public Purposes Act. In FY17 BLM-Utah will issue patents for the Rosebud Division of Natural Resources facility and the Town of Virgin BMX Park, and will process several other requests (e.g. Santa Clara Adventure Park, Santa Clara Shooting Range, Three Peaks Recreation Area with local agencies/organizations).

Enhance State and local law enforcement partnerships to increase safety and improve the visitor experience on public lands

See also law enforcement partnership information in Section 3 "Making America Safe – Restoring Our Sovereignty"

- Develop cross-delegation agreements with county sheriffs to increase law enforcements capabilities and collaboration.
- BLM-Utah law enforcement throughout the state has ongoing collaboration with local and State partners to improve incident response, conduct cross training, and land use improvements for the reduction of incidents. For example, Southwest Utah Law Enforcement Officers utilize contracts with Washington City Police Department and the Utah Department of Public Safety to ensure interoperability of communications between the BLM and other jurisdictions (same radio network). In addition, Southwest Utah Law Enforcement Staff participate with Search and Rescue teams and respond to incidents to assist local agencies in their efforts. BLM Rangers provide knowledge of the landscape to assist rescue efforts. Southwest Utah Law Enforcement Staff attend numerous coordination meetings with Local Emergency Planning Committees, Multi-county Drug Task Force Groups, County Sheriff Staff Meetings, and Department of Natural Resource coordination meetings.
- BLM-Utah administers law enforcement service contracts with the Kane and Wayne County Sheriff departments to provide for a safe visitor experience on public lands. These improve the ability of the county sheriffs to address illegal activity on public land in support of public safety and resource management goals. Similar partnerships exists with Emery and Uintah County Sheriffs.
- Work with Kane and Garfield Counties to finalize and implement a sign plan for GSENM, to enhance visitor safety and experiences.

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- BLM-Utah also continues to partner with local, State, and Federal agency law enforcement organizations to ensure security and protection by capitalizing on our remote fire facility locations and presence. Coordinate with our interagency partners to identify, investigate, and prevent human caused fires.

Streamline the grazing permit process and provide more flexibility to the American rancher (WO200)

- Adopt the Three Creeks model in other grazing areas (consolidate allotments and herds into time-controlled rotational grazing systems), where the State, County, and permittees are supportive, to provide ranching opportunities that support the American rancher and concurrently maximizing the potential to achieve land health. (Salt Lake Field Office - Ongoing)
- Renew grazing permits annually to ensure that the American rancher has the opportunity and flexibility to continue viable and economic operations.
 - Follow the Grazing Permit Renewal Process (Utah Permit Renewal Strategy UT-2015-038), prioritize permit renewal by grouping allotments with similar issues and ensure adequate vegetative and wildlife monitoring data is collected and summarized. Continue to authorize range improvement projects through the grazing permit renewal process.
 - Develop statewide templates for the necessary documents required to be completed for the grazing permit renewal process in accordance with 4180 Standards and Guidelines, Sage Grouse Land Use Plan Amendments, and the National Environmental Protection Act (NEPA) thereby ensuring efficiency and consistency.
 - Work with collaborative rancher groups, typically comprised of permittees, agencies (federal, state and local), and conservation districts, in the pursuit of innovative approaches to create flexibility in grazing permits.
 - Offices in the Color Country District identify parameters for authorization of incentive based livestock AUM increases and incorporate incentives (i.e. 5% every other year) into permit renewal decision alternatives (based on vegetative and wildlife monitoring data) where applicable. Eliminating “all or nothing” approach of increasing AUMs, ensures the livestock permittee is properly managing livestock.
 - Explore programmatic temporary nonrenewable (TNR) decisions or incorporating TNR into grazing permit renewal decisions (identifying parameters for authorization) to allow for quicker approval of TNR on a case-by-case basis.
 - Provide a way for offices to have the ability to adjust grazing use and authorizations on an annual, case-by-case basis, without having to write a proposed and final decision for each change. Ability and flexibility to manage on the ground grazing in a manner responsive to the resources (lack or over availability of forage).
- GSENM will publish a Livestock Grazing MMP-A/EIS to provide planning level decisions for livestock grazing management. This will enable permit renewal to move forward and allow more flexibility to the American rancher.

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- Determine availability of common reserve allotments in UT to provide alternative grazing for ranchers affected by drought, fire, and other disasters. Work with Public Lands Council (PLC) and other partners during 2017 to develop recommendations in early 2018 (WO-200).
- Work with permittees and stakeholders to develop options for targeted grazing (fuel breaks), outcome-based grazing pilot projects, and long-term formal guidance (initiate pilot projects by September 2017; WO-200).
- Review the livestock grazing permit process in Utah and determine where efficiencies can be made. Make develop action plan to implement identified streamlining actions and needed policy updates. (Early in 2018).