

**To:** aginn@blm.gov[aginn@blm.gov]; cstaszak@blm.gov[cstaszak@blm.gov]  
**From:** Anita Bilbao  
**Sent:** 2017-05-20T09:46:12-04:00  
**Importance:** Normal  
**Subject:** Fwd: GSENM Executive Summary and Initial Data Request  
**Received:** 2017-05-20T09:46:24-04:00  
[ATT00001.htm](#)  
[Executive Summary for GSENM Ruhs edits Mali edits 5.19.2017.docx](#)  
[CLEAN Executive Summary for GSENM Ruhs edits Mali edits 5.19.2017.docx](#)  
[ATT00002.htm](#)

So you can see WO edits.

Sent from my iPhone

Begin forwarded message:

**From:** "Mali, Peter" <[pmali@blm.gov](mailto:pmali@blm.gov)>  
**Date:** May 19, 2017 at 5:09:48 PM MDT  
**To:** "Moore, Nikki" <[nmoore@blm.gov](mailto:nmoore@blm.gov)>  
**Cc:** Kathleen Benedetto <[kathleen\\_benedetto@ios.doi.gov](mailto:kathleen_benedetto@ios.doi.gov)>, Michael Nedd <[mnedd@blm.gov](mailto:mnedd@blm.gov)>, John Ruhs <[jruhs@blm.gov](mailto:jruhs@blm.gov)>, "McAlear, Christopher" <[cmcalear@blm.gov](mailto:cmcalear@blm.gov)>, Sally Butts <[sbutts@blm.gov](mailto:sbutts@blm.gov)>, Timothy Fisher <[tjfisher@blm.gov](mailto:tjfisher@blm.gov)>, Anita Bilbao <[abilbao@blm.gov](mailto:abilbao@blm.gov)>, Edwin Roberson <[eroberso@blm.gov](mailto:eroberso@blm.gov)>, Kristin Bail <[kbail@blm.gov](mailto:kbail@blm.gov)>, Aaron Moody <[aaron.moody@sol.doi.gov](mailto:aaron.moody@sol.doi.gov)>  
**Subject:** Re: GSENM Executive Summary and Initial Data Request

Nikki:

John and I had just a few edits on the GSENM Executive Summary. Attached is a revised version that appears in Track Changes, and I've attached a "clean" version as well. Please send the attached version of the summary -- along with the rest of the supporting documents -- to Randal Bowman, et al.

Thanks for the opportunity to review, and have a good weekend.

Peter

Peter Mali  
Acting Chief of Staff  
Bureau of Land Management  
Office: (202) 208-4586  
Mobile: (202) 503-7460

On Fri, May 19, 2017 at 6:15 PM, Moore, Nikki <[nmoore@blm.gov](mailto:nmoore@blm.gov)> wrote:

Hi John,

Attached are the Executive Summary and Responses to the Initial Data Request for Grand Staircase Escalante National Monument. Also, attached is a zip folder with all of the supporting documents.

In addition, I've attached the information requested and the associated attachments.

.Grand Staircase-Escalante-20170519T212630Z-001.zip

.GSENM Data\_call\_CulturalOutsideGSENM.pdf

.GSENM Fossil Map.pdf

.GSENM ManagementZones\_Transportation Map.pdf

.GSENM\_FEIS\_WSAmap.jpg

.GSENM\_FrontcountryZone\_LWC\_WSA.pdf

.GSENM\_OutbackZone\_LWC\_WSA.pdf

.GSENM\_PassageZone\_LWC\_WSA.pdf

.GSENM\_PrimitiveZone\_LWC\_WSA.pdf

.May 11, 2017 DOI MAC Data Call.docx

.New information requested on EO 13792 Monuments...

.Paleontology on the GSENM Titus.docx

.Snapshot\_GSENMRS2477Claims.png

.Stoffle et al 2001 Kaibab Paiute Ethnographic A...

Nikki Moore  
Acting Deputy Assistant Director, National Conservation Lands and Community Partnerships  
Bureau of Land Management, Washington D.C.  
202.219.3180 (office)  
202.740.0835 (cell)

## **Executive Summary of Review of National Monuments under EO 13792 (April 26, 2017)**

### **Key Information about Grand Staircase Escalante National Monument**

Grand Staircase-Escalante National Monument (GSENM), established by Presidential Proclamation on September 18, 1996, was the BLM's first national monument. Prior to designation, the area was managed by the BLM and continues to be following designation. The BLM manages for multiple use within the Monument (hunting, fishing, recreation, grazing, and valid existing rights such as oil production, etc.), while protecting the vast array of historic and scientific resources identified in the Proclamation and providing opportunities for scientific study of those resources. The resources identified in the Proclamation include geologic features of exposed stratigraphy and structures, renowned paleontological sites, archaeological sites that demonstrate extensive use of the area by ancient Native American cultures with thousands of recorded cultural sites, a rich expanse of human history, and five life zones of outstanding biological resources. Overall, multiple use activities are allowed in GSENM that are compatible with the protection of resources and objects identified in the Presidential Proclamation. Multiple-use activities are subject to decisions made in current and future BLM resource management planning efforts which include public participation. National Monuments and other conservation areas managed by the BLM continue to allow for multiple uses according to the Federal Land Policy and Management Act (depending on proclamation language).

### **Summary of Public Engagement Prior to Designation**

GSENM was designated in 1996 without public engagement. However, the area in southern Utah had long been considered, discussed and evaluated for the possibility of providing greater recognition of and legal protection for its resources. In 1936, the National Park Service (NPS) considered making a recommendation to President Roosevelt to designate a 6,968 square mile "Escalante National Monument" (which also extended to portions of Bears Ears National Monument). A second NPS proposal proposed a 2,450 square mile National Monument (Background folder-Google Drive). In the late 1970s, under the authority of Section 603 of the Federal Land Policy and Management Act of 1976 (FLPMA), the BLM evaluated the area for its wilderness characteristics. The Section 603 process ultimately led to the establishment of more than a dozen wilderness study areas (WSAs), totaling about 900,000 acres, in the area that is now GSENM.

### **Summary of Public Scoping in Development of Resource Management Plan**

GSENM's Monument Management Plan included substantial outreach, public scoping and comment periods according to land use planning regulations and policies. Over 6,800 individual letters were received during the public scoping period. Similar public outreach efforts are underway for the Livestock Grazing Monument Management Plan Amendment and Environmental Impact Statement.

### **Summary of National Monument Activities since Designation**

In the 20 years since Grand Staircase-Escalante National Monument was designated, a wealth of scientific knowledge has been discovered, with significant archaeological, paleontological, biological, ecological and geological discoveries on the Monument. The Kaiparowits Plateau contains a plethora of

paleontological specimens: twelve new dinosaur species have been discovered since designation. The scientific research and discoveries were outlined and highlighted through a series of three “Learning from the Land” Symposiums, in 1997, 2006 and 2016 (Symposium folder on Google drive). A Monument Management Plan was completed in 2000, ensuring continued management of multiple uses and valid existing rights. Recreational use, including commercial Special Recreation Permits has increased substantially. GSENM provides visitor services and information at four visitor centers in neighboring towns to support the increasing visitor and commercial use on the Monument and to foster tourism in gateway communities. A summary of GSENM activities for 2016 can be found in the Monument Manager’s Report in the Background folder on the google drive.

### **Summary of Activities in Area for Five years Preceding Pre-Designation**

Prior to the 1996 designation of GSENM, the public land was managed by the Bureau of Land Management, within two resource areas: the Kanab Resource Area and the Escalante Resource Area. The lands were used primarily for scientific study, primitive recreation and livestock grazing. Overall permitted livestock grazing use within the Monument is at roughly the same level now as it has been since the early 1990s. When the Monument was designated, there were 106,645 total Animal Unit Months (AUMs), with 77,400 of these active. Today, there are 106,202 total AUMs and 76,957 are active. In 1999, an adjustment in AUM levels was made to resolve riparian resources issues and address recreation conflicts. In October 1991, the Utah Statewide Wilderness Study Report was submitted to Congress. Within that recommendation, 881,997 acres within 16 WSAs were included within the area that would become GSENM (47 percent of the Monument). Under Section 603 of FLPMA, the BLM manages WSAs so as not to impair the suitability of such areas for preservation as wilderness.

### **Summary of Available Economic Information since Designation**

Visitors to GSENM generated \$60,637,361 expenditures creating additional 1,024 non-federal jobs within the region for a total economic output of \$91,476,382 (reference FY 2016 Economic Snapshot). Economic research by external parties has been completed and includes GSENM-specific information in several reports including the 2016 Economic Snapshot-Grand Staircase-Escalante National Monument, the 2011 and 2014 Headwaters Economic Report, and a 2004 research paper by Dr. Steven Burr, Director of the Institute for Outdoor Recreation and Tourism at Utah State University. In addition, a Socioeconomic Baseline Report was completed for the Livestock Grazing Plan Amendment EIS in 2015. These documents, along with additional economic research, are provided in the Economic subfolder in Google Drive.

### **Summary of Any Boundary Adjustments since Designation**

Since designation, there have been two congressional boundary adjustments as well as an exchange of all of the State of Utah School and Institutional Trust Lands Administration (SITLA) lands within the Monument boundaries. When the Monument was designated, it encompassed 1,878,465 acres. In 1998, H.R. 3910, the Automobile National Heritage Area Act (Public Law 105-355), resulted in a boundary change to 1,884,011 acres, a net gain of approximately 5,546 acres. In 2009, H.R. 377, the Omnibus

Public Land Management Act (Public Law 111-11), directed a boundary change and purchase for the Turnabout Ranch, resulting in the removal of approximately 25 acres from GSENM. The Utah Schools and Land Exchange Act of 1998 exchanged State/SITLA lands within the boundaries of GSENM. The federal government received all State inholdings in GSENM (176,699 acres) while the State received \$50 million in cash plus \$13 million in unleased coal and approximately 139,000 acres, including mineral resources. The federal government received additional State holdings within other NPS and US Forest Service units as part of the same exchange.

## **Executive Summary of Review of National Monuments under EO 13792 (April 26, 2017)**

### **Key Information about Grand Staircase Escalante National Monument**

Grand Staircase-Escalante National Monument (GSENM), established by Presidential Proclamation on September 18, 1996, was the BLM's first national monument. Prior to designation, the area was managed by the BLM and continues to be following designation. The BLM manages for multiple use within the Monument (hunting, fishing, recreation, grazing, and valid existing rights such as oil production, etc.), while protecting the vast array of historic and scientific resources identified in the Proclamation and providing opportunities for scientific study of those resources. The resources identified in the Proclamation include geologic features of exposed stratigraphy and structures, renowned paleontological sites, archaeological sites that demonstrate extensive use of the area by ancient Native American cultures with thousands of recorded cultural sites, a rich expanse of human history, and five life zones of outstanding biological resources. Overall, multiple use activities are allowed in GSENM that are compatible with the protection of resources and objects identified in the Presidential Proclamation. Multiple-use activities are subject to decisions made in current and future BLM resource management planning efforts which include public participation. National Monuments and other conservation areas managed by the BLM continue to allow for multiple uses according to the Federal Land Policy and Management Act (depending on proclamation language).

### **Summary of Public Engagement Prior to Designation**

GSENM was designated in 1996 without public engagement. However, the area in southern Utah had long been considered, discussed and evaluated for the possibility of providing greater recognition of and legal protection for its resources. In 1936, the National Park Service (NPS) considered making a recommendation to President Roosevelt to designate a 6,968 square mile "Escalante National Monument" (which also extended to portions of Bears Ears National Monument). A second NPS proposal proposed a 2,450 square mile National Monument (Background folder-Google Drive). In the late 1970s, under the authority of Section 603 of the Federal Land Policy and Management Act of 1976 (FLPMA), the BLM evaluated the area for its wilderness characteristics. The Section 603 process ultimately led to the establishment of more than a dozen wilderness study areas (WSAs), totaling about 900,000 acres, in the area that is now GSENM.

### **Summary of Public Scoping in Development of Resource Management Plan**

GSENM's Monument Management Plan included substantial outreach, public scoping and comment periods according to land use planning regulations and policies. Over 6,800 individual letters were received during the public scoping period. Similar public outreach efforts are underway for the Livestock Grazing Monument Management Plan Amendment and Environmental Impact Statement.

### **Summary of National Monument Activities since Designation**

In the 20 years since Grand Staircase-Escalante National Monument was designated, a wealth of scientific knowledge has been discovered, with significant archaeological, paleontological, biological, ecological and geological discoveries on the Monument. The Kaiparowits Plateau contains a plethora of

paleontological specimens: twelve new dinosaur species have been discovered since designation. The scientific research and discoveries were outlined and highlighted through a series of three “Learning from the Land” Symposiums, in 1997, 2006 and 2016 (Symposium folder on Google drive). A Monument Management Plan was completed in 2000, ensuring continued management of multiple uses and valid existing rights. Recreational use, including commercial Special Recreation Permits has increased substantially. GSENM provides visitor services and information at four visitor centers in neighboring towns to support the increasing visitor and commercial use on the Monument and to foster tourism in gateway communities. A summary of GSENM activities for 2016 can be found in the Monument Manager’s Report in the Background folder on the google drive.

### **Summary of Activities in Area for Five years Preceding Pre-Designation**

Prior to the 1996 designation of GSENM, the public land was managed by the Bureau of Land Management, within two resource areas: the Kanab Resource Area and the Escalante Resource Area. The lands were used primarily for scientific study, primitive recreation and livestock grazing. Overall permitted livestock grazing use within the Monument is at roughly the same level now as it has been since the early 1990s. When the Monument was designated, there were 106,645 total Animal Unit Months (AUMs), with 77,400 of these active. Today, there are 106,202 total AUMs and 76,957 are active. In 1999, an adjustment in AUM levels was made to resolve riparian resources issues and address recreation conflicts. In October 1991, the Utah Statewide Wilderness Study Report was submitted to Congress. Within that recommendation, 881,997 acres within 16 WSAs were included within the area that would become GSENM (47 percent of the Monument). Under Section 603 of FLPMA, the BLM manages WSAs so as not to impair the suitability of such areas for preservation as wilderness.

### **Summary of Available Economic Information since Designation**

Visitors to GSENM generated \$60,637,361 expenditures creating additional 1,024 non-federal jobs within the region for a total economic output of \$91,476,382 (reference FY 2016 Economic Snapshot). Economic research by external parties has been completed and includes GSENM-specific information in several reports including the 2016 Economic Snapshot-Grand Staircase-Escalante National Monument, the 2011 and 2014 Headwaters Economic Report, and a 2004 research paper by Dr. Steven Burr, Director of the Institute for Outdoor Recreation and Tourism at Utah State University. In addition, a Socioeconomic Baseline Report was completed for the Livestock Grazing Plan Amendment EIS in 2015. These documents, along with additional economic research, are provided in the Economic subfolder in Google Drive.

### **Summary of Any Boundary Adjustments since Designation**

Since designation, there have been two congressional boundary adjustments as well as an exchange of all of the State of Utah School and Institutional Trust Lands Administration (SITLA) lands within the Monument boundaries. When the Monument was designated, it encompassed 1,878,465 acres. In 1998, H.R. 3910, the Automobile National Heritage Area Act (Public Law 105-355), resulted in a boundary change to 1,884,011 acres, a net gain of approximately 5,546 acres. In 2009, H.R. 377, the Omnibus

Public Land Management Act (Public Law 111-11), directed a boundary change and purchase for the Turnabout Ranch, resulting in the removal of approximately 25 acres from GSENM. The Utah Schools and Land Exchange Act of 1998 exchanged State/SITLA lands within the boundaries of GSENM. The federal government received all State inholdings in GSENM (176,699 acres) while the State received \$50 million in cash plus \$13 million in unleased coal and approximately 139,000 acres, including mineral resources. The federal government received additional State holdings within other NPS and US Forest Service units as part of the same exchange.