United States Department of the Interior Bureau of Land Management

Environmental Assessment for the February 2013 Oil and Gas Lease Sale

Little Snake Field Office

455 Emerson St.

Craig, Colorado 81625

DOI-BLM-CO-N010-2012-0049EA

June 2012
TABLE OF CONTENTS

CHAPTER 1 - INTRODUCTION ........................................................................................................5
  1.1 IDENTIFYING INFORMATION .......................................................................................5
  1.2 PROJECT LOCATION AND LEGAL DESCRIPTION ...................................................6
      Map 1 – all nominated parcels in the Little Snake Field Office .......................................6
  1.3 PURPOSE AND NEED ...................................................................................................7
  1.4 PLAN CONFORMANCE REVIEW ..................................................................................7
  1.5 PUBLIC PARTICIPATION ...............................................................................................8
  1.6 DECISION TO BE MADE .................................................................................................9

CHAPTER 2 - PROPOSED ACTION AND ALTERNATIVES ........................................................10
  2.1 INTRODUCTION ...............................................................................................................10
  2.2 ALTERNATIVES ANALYZED IN DETAIL ......................................................................10
      2.2.1 Proposed Action ..........................................................................................................10
      2.2.2 No Action Alternative ................................................................................................11
  2.3 ALTERNATIVES CONSIDERED BUT NOT ANALYZED IN DETAIL ..............................11

CHAPTER 3 - AFFECTED ENVIRONMENT AND EFFECTS .......................................................12
  3.1 INTRODUCTION .................................................................................................................14
  3.2 PHYSICAL RESOURCES ...............................................................................................14
      3.2.1 Air Quality and Climate ............................................................................................14
      3.2.2 Floodplains ...............................................................................................................20
      3.2.3 Fluid Mineral Resources ..........................................................................................21
      3.2.4 Soils (includes a finding on Standard 1) ..................................................................21
      3.2.5 Water Quality/Ground (includes a finding on Standard 5) .......................................25
      3.2.6 Water Quality/Surface ............................................................................................25
  3.3 BIOLOGICAL RESOURCES .........................................................................................30
      3.3.1 Invasive, Non-native Species ..................................................................................30
      3.3.2 Migratory Birds ........................................................................................................31
      3.3.3 Special Status Animals ............................................................................................33
      3.3.4 Wetlands & Riparian Zones (includes a finding on Standard 2) ...............................37
      3.3.5 Wildlife (Aquatic) ....................................................................................................40
      3.3.6 Wildlife (Terrestrial) (includes a finding on Standard 3) ........................................40
  3.4 HERITAGE RESOURCES AND HUMAN ENVIRONMENT .....................................42
      3.4.1 Cultural Resources ....................................................................................................42
      3.4.2 Wastes, Hazardous or Solid ....................................................................................48
      3.4.3 Tribal and Native American Religious Concerns .....................................................49
      3.4.4 Paleontological Resources .......................................................................................50
      3.4.5 Environmental Justice and Socioeconomics ............................................................51
  3.5 RESOURCE USES ..........................................................................................................54
      3.5.1 Prime and Unique Farmlands ....................................................................................54

CHAPTER 4 - CONSULTATION AND COORDINATION ....................................................55
  4.1 LIST OF PREPARERS AND PARTICIPANTS .............................................................55
CHAPTER 1 - INTRODUCTION

1.1 IDENTIFYING INFORMATION

BACKGROUND: It is the policy of the Bureau of Land Management (BLM) as derived from various laws, including the Mineral Leasing Act of 1920 and the Federal Land Policy and Management Act of 1976, to make mineral resources available for disposal and to encourage development of mineral resources to meet national, regional, and local needs.

The BLM’s Colorado State Office conducts quarterly competitive lease sales to sell available oil and gas lease parcels. A Notice of Competitive Lease Sale, which lists lease parcels to be offered at the auction, is published by the Colorado State Office at least 45 days before the auction is held. Lease stipulations applicable to each parcel are specified in the Sale Notice. The decision as to which public lands and minerals are open for leasing and what leasing stipulations may be necessary, based on information available at the time, is made during the land use planning process. Constraints on leasing and any future development of split estate parcels are determined by the BLM in consultation with the appropriate surface management agency or the private surface owner.

In the process of preparing a lease sale, the Colorado State Office sends a draft parcel list to each field office where the parcels are located. Field Office staff then review the legal descriptions of the parcels to determine if they are in areas open to leasing; if appropriate stipulations have been included; if new information has become available which might change any analysis conducted during the planning process; if appropriate consultations have been conducted, and if there are special resource conditions of which potential bidders should be made aware. Once the draft parcel review is completed and returned to the State Office, a list of available lease parcels and stipulations is made available to the public through a Notice of Competitive Lease Sale (NCLS). Lease sale notices are posted on the Colorado BLM website at: http://www.blm.gov/nm/st/en/prog/energy/oil_and_gas/lease_sale_notices.html. On rare occasions, additional information obtained after the publication of the NCLS may result in withdrawal of certain parcels prior to the day of the lease sale.

The inclusion of a parcel listed in the lease sale notice may be protested. A protest must be received at the BLM’s Colorado State Office no later than close of business on the 30th calendar day after the posting of the notice of the lease sale. Nominated parcels that receive no bids during the February lease sale become available for noncompetitive sale beginning the day after the lease sale. Parcels offered noncompetitively remain available on a first-come, first-served basis for a two-year period beginning the day after the sale.

Fifty-nine parcels comprising 63,137.27 acres within the Little Snake Field Office (LSFO) were nominated for the February 2013 Competitive Oil and Gas Lease Sale. This figure is comprised of 31,909.45 acres of federal land and 31,227.82 acres of split-estate land. The legal descriptions of the nominated parcels are in Attachment A.

Colorado BLM Instruction Memorandum No. CO-2010-027 provided guidance and direction for implementing Washington Office (WO) IM 2010-117 and Oil and Gas Leasing Reform—Land Use Planning and Parcel Review. That IM requires the field office to complete a NEPA review and provide a 30 day public review and comment period of the NEPA document for lease sales. It also
provides guidance for parcel review, timeframes, leasing recommendations and attachments to be included with the Environmental Assessment (EA) as well as guidance for use of Master Leasing Plans. This EA has been prepared in accordance with IM CO-2010-027 by the LSFO to analyze leasing of 59 parcels nominated.

PROJECT NAME: February 2013 Competitive Oil and Gas Lease Sale

PLANNING UNIT: Little Snake Field Office

1.2 PROJECT LOCATION AND LEGAL DESCRIPTION

LEGAL DESCRIPTION: Please see Attachments A, B, and C and Map 1 Below.

Map 1

all nominated parcels in the LSFO
1.3 PURPOSE AND NEED

The purpose of the Proposed Action is to offer parcels for competitive oil and gas leasing to allow private individuals or companies to explore for and develop federal oil and gas resources for sale on public markets.

The need for the action is to satisfy the conditions of the Mineral Leasing Act of 1920 as described in 43CFR 3100 and the Federal Land Policy and Management Act of 1976. The sale of oil and gas leases is needed to meet the growing energy needs of the United States public (43 U.S.C. § 1702 (c)). Production of oil and gas resources on public lands contributes to decreasing the dependence of the United States on foreign energy sources, which is a BLM policy that complies with the Mining and Minerals Policy Act of 1970. Continued leasing is necessary to maintain options for production as oil and gas companies seek new areas for production or attempt to develop previously inaccessible or uneconomical reserves.

1.4 PLAN CONFORMANCE REVIEW

The Proposed Action was reviewed for conformance (43 CFR 1610.5, BLM 1617.3) with the following plan:

Name of Plan:  Little Snake Record of Decision and Resource Management Plan (LSFO ROD/RMP [October 2011]).

Date Approved: October 2011

Decision Language: The Proposed Action is in conformance with the LUP because it is specifically provided for in the following LUP goals, objectives, and management decisions:

- Allow for the availability of the federal oil and gas estate (including coalbed natural gas) for exploration and development. Objectives for achieving these goals include:
- Identify and make available the federal oil and gas estate (including coalbed natural gas) for exploration and development.
- Facilitate reasonable, economical, and environmentally sound exploration and development of oil and gas resources (including coalbed natural gas).
- Lease with standard lease terms and conditions stipulations, timing limitations, controlled surface use, or no surface occupancy stipulations.
- No parcels are in areas closed to leasing.

Section/Page:  Section 2.13 Energy and Minerals/ page RMP-36

Other related documents that cover the proposed action:

Name of Plan:  Colorado Oil and Gas Leasing & Development Final EIS Plan Amendment
In January 1997, the Colorado State Office of the BLM approved the Standards for Public Land Health and amended all RMPs in the State. Standards describe the conditions needed to sustain public land health and apply to all uses of public lands.

**Standard 1:** Upland soils exhibit infiltration and permeability rates that are appropriate to soil type, climate, land form, and geologic processes.

**Standard 2:** Riparian systems associated with both running and standing water function properly and have the ability to recover from major disturbance such as fire, severe grazing, or 100-year floods.

**Standard 3:** Healthy, productive plant and animal communities of native and other desirable species are maintained at viable population levels commensurate with the species and habitat’s potential.

**Standard 4:** Special status, threatened and endangered species (federal and state), and other plants and animals officially designated by the BLM, and their habitats are maintained or enhanced by sustaining healthy, native plant and animal communities.

**Standard 5:** The water quality of all water bodies, including ground water where applicable, located on or influenced by BLM lands will achieve or exceed the Water Quality Standards established by the State of Colorado.

Because standards exist for each of these five categories, a finding must be made for each of them in an environmental analysis. These findings are located in Chapter 3 of this document.

1.5 SCOPING AND ISSUES IDENTIFIED

**1.5.1 Scoping:** NEPA regulations (40 CFR §1500-1508) require that the BLM use a scoping process to identify potential significant issues in preparation for impact analysis. The principal goals of scoping are to allow public participation to identify issues, concerns, and potential impacts that require detailed analysis.

**External Scoping Summary:** There was a two week public scoping period of nominated lease parcels including preliminary recommendations and stipulations from June 13 to June 27, 2012. Stipulation summaries, GIS shapefiles, and maps were posted on the BLM Colorado State Office website: [http://www.blm.gov/co/st/en/BLM_Programs/oilandgas/oil_and_gas_lease/2013/february_2013_lease_sale.html](http://www.blm.gov/co/st/en/BLM_Programs/oilandgas/oil_and_gas_lease/2013/february_2013_lease_sale.html). This allows the public an opportunity to provide comments, which are then analyzed and
incorporated into the environmental analysis as appropriate. Letters were also mailed to affected private land surface owners whose land overlies federal minerals proposed for leasing.

Issues Identified: 1 letter of comment was received from Dinosaur National Park, 3 letters of comment were received from landowners and 3 letters were received from environmental groups. The letters identified a wide range of issues including, but not limited to: landowner rights and offsets from structure on private property, water, soil, and air quality, noise and light pollution, cultural resource protection, wildlife, forestry, and transportation.

**Internal Scoping Summary:** Parcels deferred were in Preliminary Priority Habitat for Greater Sage-Grouse.

### 1.5.1 Public Comment Period:


The preliminary draft of this EA and the unsigned Finding of No Significant Impact (FONSI) have been posted in the public room of the LSFO for a 30-day public review period beginning August 17, 2012 and ending September 18, 2012. The document may be viewed during regular business hours (7:45 a.m. to 4:30 p.m.), Monday through Friday, except holidays. Comments received from the public will be analyzed and incorporated into the EA as appropriate.


Issues Identified: The BLM received 11 letters as a result of this comment period; 4 letters from environmental organizations, 1 letter from a home owners association, and 6 letters from a private individuals. These letters provided the BLM information on the concerns of the public. No significant issues requiring further analysis or alternative development in the EA were identified in the review of the comments. The review of these comments is included as Attachment E.

### 1.6 DECISION TO BE MADE

The LSFO will recommend to the CO BLM State Director which parcels to offer for sale in the February 2013 Competitive Oil and Gas Lease Sale based on the analysis contained in this EA. The BLM may choose to: a) offer all of the nominated parcels for sale, b) offer a subset of the parcels for sale, or c) not offer any parcels at this time. The finding associated with this EA may not constitute the final approval for the proposed action. The final decision on which parcels will be sold will be made by the CO BLM State Director.
CHAPTER 2 - PROPOSED ACTION AND ALTERNATIVES

2.1 INTRODUCTION

The purpose of this chapter is to provide information on the Proposed Action and alternatives. Alternatives considered but not analyzed in detail are also discussed.

2.2 ALTERNATIVES ANALYZED IN DETAIL

2.2.1 Alternative 2, Proposed Action: The Proposed Action is to lease Federal mineral estate from lands reviewed and found suitable for leasing in the resource area through the LSFO ROD/RMP (October 2011). The current lease sale includes parcels in Moffat, Rio Blanco, and Routt Counties. Those lands proposed for lease total 12,037.95 acres of federal mineral estate and are described in Attachment C and are a mix of federal and private surface. The lands have been grouped into appropriate lease parcels for purposes of offering lands via competitive lease sale as oil and gas leases. Offered lease parcels are grouped according to regulatory requirements as prescribed in the 43 CFR 3100 regulations, setting parameters for acreage limitations, public lands, acquired lands, and excepted acreage. Regulations also set certain lease terms and conditions under which development of the surface of oil and gas leases may occur. Stipulations for other surface protection will be applied where regulatory lease terms and conditions are not adequate to protect those resources. These stipulations are described in Attachment C and will be attached as stipulations to any of the parcels that are leased in areas where the stipulations apply.

If the parcels are not leased at the proposed lease sales, then they will remain available to be leased for a period of up to two years to any qualified lessee at the minimum bid cost. Parcels obtained in this way may be re-parceled by combining or deleting other previously offered lands.

Mineral estate that does not get leased after an initial offering, and is not leased within a two year period, must go through a competitive lease sale process again prior to being leased.

The act of leasing does not authorize any development or use of the surface of lease lands, without further application and approval by the BLM.

The BLM may receive future Applications for Permit to Drill (APDs) for those parcels that are leased. When those APDs are received, additional site-specific NEPA analysis will be done.

Justification for deferrals: The deferral process for nominated parcels was established to address situations in which legitimate questions or controversy arises over the leasability of a parcel. The deferral process does not necessarily withdraw a parcel from the leasing arena, but merely indicates that further analysis is needed before possibly being reintroduced in a future lease sale. The following parcels are recommended for deferral in the proposed action for the lease sale.

Attachment A of this document lists all pre EA parcels proposed for lease. Attachment B parcels are those deferred or with deferred portions and Attachment C are those parcels determined by this analysis to be available for lease with applied stipulations. Definitions of applied stipulations can be found in Attachment D and maps of the parcels are found in Attachment E.
2.2.2 Alternative 3, No Action Alternative
The BLM NEPA Handbook (H-1790-1) states that for EAs on externally initiated proposed actions, the No Action Alternative generally means that the Proposed Action would not take place. In the case of a lease sale, this would mean that an expression of interest to lease (parcel nomination) would be denied or rejected.

The No Action Alternative would withdraw the lease parcels from the February 2013 lease sale. The parcels would remain available for inclusion in future lease sales. Surface management would remain the same and ongoing oil and gas development would continue on surrounding private, state, and federal leases.

No mitigation measures would be required as no new oil and gas development would occur on the unleased lands. No rental or royalty payments would be made to the Federal Government. It is not expected that demand would decrease. It is likely that continuing demand would be addressed through production elsewhere.

It is an assumption that the No Action Alternative (no lease option) may result in a slight reduction in domestic production of oil and gas. This would likely result in reduced federal and state royalty income. Oil and gas consumption is driven by a variety of complex interacting factors including energy costs, energy efficiency, availability of other energy sources, economics, demographics, and weather or climate. If the BLM were to forego its leasing decisions and potential development of those minerals, the assumption is that the public’s demand for the resource would not be expected to change. Instead, the resource foregone would be replaced by other sources that may include a combination of imports, fuel switching, alternative fuels, and other domestic production.

2.3 ALTERNATIVES CONSIDERED BUT NOT ANALYZED IN DETAIL

2.1 Alternative 1
Originally, 59 parcels, comprising 63,137.27 acres within the LSFO (see map 1) were nominated for the February 2013 lease sale (see Attachment A for complete legal descriptions). An alternative considered but eliminated involved leasing all the nominated parcels as provided in Attachment A, with no deferrals. This alternative was dropped from further consideration and not analyzed in detail because the BLM identified the need for temporary deferral on all but 20 of the parcels, containing 12,037.95 acres, in order to allow for further analysis of these parcels. The list of all deferred parcels and the reasons for deferral can be found in Appendix B.

The parcels in Appendix B were all deferred due their containing Preliminary Priority Habitat for Greater Sage Grouse (an ESA candidate species). The BLM is currently amending the Little Snake RMP to address the management of Greater Sage Grouse habitat, including identifying the management of Preliminary Priority Habitat. Leasing the deferred parcels could be analyzed in a future leasing EA when these resource concerns have been addressed.
CHAPTER 3 - AFFECTED ENVIRONMENT AND EFFECTS

3.1 INTRODUCTION

Affected Resources:
The CEQ Regulations state that NEPA documents “must concentrate on the issues that are truly significant to the action in question, rather than amassing needless detail” (40 CFR 1500.1(b)). While many issues may arise during scoping, not all of the issues raised warrant analysis in an environmental assessment (EA). Issues will be analyzed if: 1) an analysis of the issue is necessary to make a reasoned choice between alternatives, or 2) if the issue is associated with a significant direct, indirect, or cumulative impact, or where analysis is necessary to determine the significance of the impacts. Table 1 lists the resources considered and the determination as to whether they require additional analysis.

Table 3-1: Resources and Determination of Need for Further Analysis

<table>
<thead>
<tr>
<th>Determination</th>
<th>Resource</th>
<th>Rationale for Determination</th>
</tr>
</thead>
<tbody>
<tr>
<td>PI</td>
<td>Air Quality</td>
<td>See 3.2.1 Air Quality and Climate</td>
</tr>
<tr>
<td>PI</td>
<td>Floodplains</td>
<td>See 3.2.2 Flood Plains</td>
</tr>
<tr>
<td>PI</td>
<td>Hydrology, Ground</td>
<td>See Water Quality, Ground</td>
</tr>
<tr>
<td>PI</td>
<td>Hydrology, Surface</td>
<td>See Water Quality, Surface</td>
</tr>
<tr>
<td>PI</td>
<td>Minerals, Fluid</td>
<td>See 3.2.3 Minerals, Fluid</td>
</tr>
<tr>
<td>PI</td>
<td>Minerals, Solid</td>
<td>CO-01 stipulations required to protect active coal mining on leases COC6336, COC6348, and COC6426.</td>
</tr>
<tr>
<td>PI</td>
<td>Soils</td>
<td>See 3.2.4 Soils</td>
</tr>
<tr>
<td>PI</td>
<td>Water Quality, Ground</td>
<td>See 3.2.5 Water Quality/Ground</td>
</tr>
<tr>
<td>PI</td>
<td>Water Quality, Surface</td>
<td>See 3.2.6 Water Quality/Surface</td>
</tr>
<tr>
<td>PI</td>
<td>Invasive, Non-native Species</td>
<td>See 3.3.1 Invasive/Non-Native Species</td>
</tr>
<tr>
<td>PI</td>
<td>Migratory Birds</td>
<td>See 3.3.2 Migratory Birds</td>
</tr>
<tr>
<td>PI</td>
<td>Special Status Animal Species</td>
<td>See 3.3.3 Special Status Animals</td>
</tr>
<tr>
<td>NP</td>
<td>Special Status Plant Species</td>
<td>There are no federally listed threatened or endangered plants or the BLM sensitive plant species present on any of the proposed parcels.</td>
</tr>
<tr>
<td>NI</td>
<td>Upland Vegetation</td>
<td>Potential impacts to vegetation cannot be determined until site specific proposals have been submitted to LSFO for analysis.</td>
</tr>
<tr>
<td>PI</td>
<td>Wetlands and Riparian Zones</td>
<td>See 3.3.4 Wetlands and Riparian Zones</td>
</tr>
<tr>
<td>Determination</td>
<td>Resource</td>
<td>Rationale for Determination</td>
</tr>
<tr>
<td>---------------</td>
<td>---------------------------</td>
<td>--------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>PI</td>
<td>Wildlife, Aquatic</td>
<td>See 3.3.5 Wildlife (Aquatic)</td>
</tr>
<tr>
<td>PI</td>
<td>Wildlife, Terrestrial</td>
<td>3.3.6 Wildlife (Terrestrial)</td>
</tr>
<tr>
<td>NP</td>
<td>Wild Horses</td>
<td>The proposed lease parcels do not fall within the Sand Wash HMA.</td>
</tr>
</tbody>
</table>

**Heritage Resources and the Human Environment**

<table>
<thead>
<tr>
<th>Determination</th>
<th>Resource</th>
<th>Rationale for Determination</th>
</tr>
</thead>
<tbody>
<tr>
<td>PI</td>
<td>Cultural Resources</td>
<td>See 3.4.1 Cultural Resources</td>
</tr>
<tr>
<td>NP</td>
<td>Environmental Justice</td>
<td>According to the most recent Census Bureau statistics (2000), there are no minority or low income populations within the LSFO.</td>
</tr>
<tr>
<td>PI</td>
<td>Hazardous or Solid Wastes</td>
<td>See 3.4.2 Hazardous or Solid Wastes</td>
</tr>
<tr>
<td>PI</td>
<td>Native American Religious Concerns</td>
<td>See 3.4.3 Native American Religious Concerns</td>
</tr>
<tr>
<td>PI</td>
<td>Paleontological Resources</td>
<td>See 3.4.4 Paleontological Resources</td>
</tr>
<tr>
<td>PI</td>
<td>Environmental Justice and Socioeconomics</td>
<td>See 3.4.5 Environmental Justice and Socioeconomics</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Determination</th>
<th>Resource</th>
<th>Rationale for Determination</th>
</tr>
</thead>
</table>
| NI            | Visual Resources          | The proposed parcels 6296, 6297, and 6298 are located in a VRM Class III area where moderate change to the characteristic landscape would be allowed as long as the existing characteristics of the landscape are partially retained. The Scenic Quality Rating is a C. The Sensitivity Level Rating would have maintenance of visual quality with a low value.  
Parcel 6403, is also located in VRM Class III. The Scenic Quality Rating was identified as A. Sensitivity Level Rating would have maintenance of visual quality with a high value.  
Both project areas are within the foreground-middle ground zone where management activities and proposed projects may be viewed in more detail in the zone. This is due to the number of primary transportation corridors throughout the field office.  
The Proposed Action allows the subsequent exploration and development of the lease. Exploration and development includes activities which would physically disturb soils (e.g., building well pads, access roads, installation of pipelines, etc.) that could impact visual resources. However, stipulations (see Exhibit B, e.g., CO-26, LS-111), would rectify some visual impacts over short term and long term during and after proposed project time period. |

**Resource Uses**

<table>
<thead>
<tr>
<th>Determination</th>
<th>Resource</th>
<th>Rationale for Determination</th>
</tr>
</thead>
<tbody>
<tr>
<td>NI</td>
<td>Access and Transportation</td>
<td>No immediate impact. Any future developments would be analyzed on a case-by-case basis to avoid or mitigate any issues that could develop.</td>
</tr>
<tr>
<td>NI</td>
<td>Fire Management</td>
<td>There would not be any substantial changes to the Fire Management Plan due to the leasing of the proposed parcels.</td>
</tr>
<tr>
<td>NI</td>
<td>Forest Management</td>
<td>Potential impacts to forest management cannot be determined until site specific proposals have been submitted to LSFO for analysis.</td>
</tr>
</tbody>
</table>
### Determination 1: Resource Rationale for Determination

<table>
<thead>
<tr>
<th>Determination</th>
<th>Resource</th>
<th>Rationale for Determination</th>
</tr>
</thead>
<tbody>
<tr>
<td>NI</td>
<td>Livestock Operations</td>
<td>The proposed parcels are located on allotments permitted for livestock use. Any future developments would be analyzed on a case-by-case basis to avoid or mitigate any issues that could develop.</td>
</tr>
<tr>
<td>PI</td>
<td>Prime and Unique Farmlands</td>
<td>See 3.5.4 Prime and Unique Farmlands</td>
</tr>
<tr>
<td>NP</td>
<td>Lands with Wilderness Characteristics</td>
<td>The proposed parcels were evaluated for suitability as lands with wilderness characteristics and did not meet the roadless criteria for an area greater than 5,000 acres. Parcels 6296, 6297, and 6298, identified as CO-010-272, did not meet the roadless criteria due to the presence of the Yampa Valley Trail, numerous roads, seismic and grazing trails, and improvements.</td>
</tr>
<tr>
<td>NI</td>
<td>Realty Authorizations, Land Tenure</td>
<td>The proposed parcels are located in areas of existing Realty Authorizations or Land Tenure areas. Any future developments of the leases would be analyzed on a case-by-case basis to avoid or mitigate any issues that could develop. Parcels 6296, 6297, and 6298 are adjacent to Dinosaur National Monument Park boundary. The Deerlodge Road has a 1000' corridor that has been withdrawn from the public domain for Park Service purposes (50FR36923-36924). The use of government roads within the park by commercial vehicles is prohibited by 36 CFR 5.6.</td>
</tr>
<tr>
<td>NI</td>
<td>Recreation</td>
<td>No immediate impact. Any future developments would be analyzed on a case-by-case basis to avoid or mitigate any issues that could develop.</td>
</tr>
</tbody>
</table>

### Special Designations

<table>
<thead>
<tr>
<th>Determination</th>
<th>Resource</th>
<th>Rationale for Determination</th>
</tr>
</thead>
<tbody>
<tr>
<td>NP</td>
<td>Areas of Critical Environmental Concern</td>
<td>There are no ACECs in the proposed project areas.</td>
</tr>
<tr>
<td>NI</td>
<td>Wilderness Study Areas</td>
<td>There are no WSAs in the proposed parcels. However, Cross Mountain WSA is located less than 5 miles north of proposed parcels 6296, 6297, and 6298.</td>
</tr>
<tr>
<td>NP</td>
<td>Wild and Scenic Rivers</td>
<td>There are no WSRs within the proposed parcels.</td>
</tr>
</tbody>
</table>

1 NP = Not present in the area impacted by the Proposed Action or Alternatives. NI = Present, but not affected to a degree that detailed analysis is required. PI = Present with potential for impact analyzed in detail in the EA.

### 3.2 PHYSICAL RESOURCES

#### 3.2.1 Air Quality and Climate

Affected Environment: The proposed lease parcels are primarily located in rural portions of the Little Snake Field Office planning area boundaries. The nominated parcels are located in Moffat (6302, 6348, 6385, 6386, 6422, 6424, 6525, 6548), Routt (6423, 6427, 6425, 6426, 6531, 6453), and Rio Blanco (6527, 6336, 6296, 6297, 6298) Counties. The Colorado Oil and Gas Conservation Commission (COGCC) parcel maps shown in figure 3-1 below provide a relative scale of current or proposed oil and gas well activity within the vicinity of the nominated parcels. The wells indicators (shown as red dots) include producing, dry, abandoned, shut in, and located but not yet drilled well locations. An analysis of the COGCC database for producing wells near the parcel areas showed limited activity for most of the parcels. The average number of producing wells within 10km of the center of the each parcel cluster...
shown below is 13 wells. The highest producing well cluster (39 wells) is located around parcel 6336 (3N93W).

**Figure 3-1. COGCC Area Maps**

Maps also show surface area ownership within parcel vicinities (BLM lands shown in yellow).

---

1 Maps also show surface area ownership within parcel vicinities (BLM lands shown in yellow).
The U.S. Environmental Protection Agency (EPA) has established national ambient air quality standards (NAAQS) for criteria pollutants, including carbon monoxide (CO), nitrogen dioxide (NO₂), ozone (O₃), particulate matter (PM₁₀ and PM₂.₅), sulfur dioxide (SO₂), and lead (Pb). Exposure to air pollutant concentrations greater than the NAAQS has been shown to have a detrimental impact on human health and the environment. The EPA has delegated regulation of air quality under the federal Clean Air Act to the State of Colorado. The Colorado Department of Public Health and Environment (CDPHE), Air Pollution Control Division (APCD) administers Colorado’s air quality control programs and is responsible for issuing permits for emission sources. The State has established the Colorado Ambient Air Quality Standards (CAAQS), which can be more, but not less stringent than the NAAQS. In addition to the criteria pollutants, regulations also exist to control the release of hazardous air pollutants (HAPs). HAPs are chemicals that are known or suspected to cause cancer or other serious health effects, such as reproductive effects or birth defects, or adverse environmental effects. EPA currently lists 188 identified compounds as hazardous air pollutants, some of which can be emitted from oil and gas development operations, such as benzene, toluene, and formaldehyde. Ambient air quality standards for HAPs do not exist; rather these emissions are regulated by the source type, or specific industrial sector responsible for the emissions.
Ambient air quality in the affected environment (i.e. compliance with the NAAQS) is demonstrated by monitoring for ground level (i.e. receptor height) atmospheric air pollutant concentrations. In general, the ambient air measurements show that existing air quality in the region is good. Concentrations for the various air pollutants are below the applicable state and federal ambient air quality standards. Ozone monitoring data suggests existing air quality concentrations could be approaching the ambient 8-hour air quality standard of 75 ppb (3 year average of the annual 4th highest 8-hour average). However calculation of the NAAQS is not possible at this time since less than 3 years’ worth of monitoring data exists.

Ozone is not emitted directly from sources, but is chemically formed in the atmosphere via interactions of oxides of nitrogen (NOX) and volatile organic compounds (VOCs) in the presence of sunlight and under certain meteorological conditions (NOX and VOCs are Ozone precursors). Ozone formation and prediction is complex, generally results from a combination of significant quantities of VOCs and NOX emissions from various sources within a region, and has the potential to be transported across long ranges. The current available air monitoring data for the region is shown in table 3-2 below.

Table 3-2. Current Area Monitoring Data

<table>
<thead>
<tr>
<th>Monitor Name and Location</th>
<th>Owner</th>
<th>Pollutant (Standard, Limit)</th>
<th>Monitor Data</th>
</tr>
</thead>
<tbody>
<tr>
<td>Steamboat Springs – 136 6th St.</td>
<td>CDPHE</td>
<td>PM$_{10}$ (24 hour, 150 μg/m$^3$)</td>
<td>124 83 99</td>
</tr>
<tr>
<td>Rangely – Plant Science Bldg.</td>
<td>BLM</td>
<td>O$_3$ (8 hour, 0.075 ppm)</td>
<td>ND ND 0.085$^a$</td>
</tr>
<tr>
<td>Meeker – Golf Course</td>
<td>BLM</td>
<td>O$_3$ (8 hour, 0.075 ppm)</td>
<td>ND ND 0.062$^a$</td>
</tr>
</tbody>
</table>

$^a$ Data is for 2011, less than 3 years’ worth of data exists to compute NAAQS.

There is broad scientific consensus that humans are changing the chemical composition of our atmosphere. Activities such as fossil fuel combustion, deforestation, and other changes in land use are resulting in the accumulation of trace greenhouse gasses (GHGs) such as carbon dioxide (CO$_2$), methane (CH$_4$), nitrous oxide (N$_2$O), water vapor, and several industrial gases in our atmosphere. An increase in GHG emissions is said to result in an increase in the earth’s average surface temperature, primarily by trapping and decreasing the amount of heat energy radiated by the earth back into space. The phenomenon is commonly referred to as global warming. Global warming is expected, in turn, to affect weather patterns, average sea level, ocean acidification, chemical reaction rates, precipitation rates, etc., which is commonly referred to as climate change. The Intergovernmental Panel on Climate Change (IPCC) has predicted that the average global temperature rise between 1990 and 2100 could be as great as 5.8°C (10.4°F), which could have massive deleterious impacts on the natural and human environments. Although GHG levels have varied for millennia (along with corresponding variations in climatic conditions), industrialization and burning of fossil carbon sources have caused GHG concentrations to increase measurably, from approximately 280 ppm in 1750 to 396 ppm in 2012 (as of June). The rate of change has also been increasing as more industrialization and population growth is occurring around the globe. This fact is demonstrated by data from the Mauna Loa CO$_2$ monitor in Hawaii that documents atmospheric concentrations of CO$_2$ going back to 1960, at which point the average annual CO$_2$ concentration was recorded at approximately 317 ppm. The record shows that approximately 70% of the increases in atmospheric CO$_2$ concentration, or build up, since pre-industrial
times have occurred within the last 50 years. In the coming decades climate change may lead to changes in the Mountain West and Great Plains, such as increased drought and wild land fire potential.

Environmental Consequences, Proposed Action: The decision to offer the identified parcels for lease would not result in any direct emissions of air pollutants. However, the future development of these leases would result in emissions of criteria, HAP and GHG pollutants. The assessment of the relationship between GHG emissions and climate change is in a formative phase. While it is not possible to accurately quantify potential GHG emissions in the affected areas as a result of making the proposed tracts available for leasing, some general assumptions can be made (e.g., selling the proposed tracts may lead to the drilling of new wells). Subsequent development of any leases sold would result in an incremental increase in overall emissions of pollutants, including GHGs.

While the act of leasing the parcels would produce no significant air quality impacts, potential future development of the lease could lead to increases in area and regional emissions. Since it is unknown if the parcels would be developed, or the extent of the development, it is not possible to reasonably quantify potential air quality impacts through dispersion modeling or another applicable method at this time. Additional air impacts would be addressed in a subsequent analysis when lessees file an Application for Permit to Drill (APD). All proposed activities including, but not limited to, exploratory drilling activities would be subject to applicable local, State, and federal air quality laws and regulations.

Any subsequent activity authorized after APD approval could include soil disturbances resulting from the construction of well pads, access roads, pipelines, power lines, and drilling. Any disturbance is expected to cause increases in fugitive dust and potentially inhalable particulate matter (specifically PM10 and PM2.5) in the project area and immediate vicinity. Particulate matter, mainly dust, may become airborne when drill rigs and other vehicles travel on dirt roads to drilling locations. Air quality may also be affected by exhaust emissions from engines used for drilling, transportation, gas processing, compression for transport in pipelines, and other uses. These sources would contribute to potential short and longer term increases in the following criteria pollutants: carbon monoxide, ozone (a secondary pollutant, formed photochemically by combining VOC and NOX emissions), nitrogen dioxide, and sulfur dioxide would also occur due to combustion of fossil fuels during exploration and development activities. Non-criteria pollutants (for which no national standards have been set) such as carbon dioxide, methane and nitrous oxide (GHGs), air toxics (e.g., benzene), and total suspended particulates (TSP), as well as impacts to visibility, and atmospheric deposition, may also increase as a result of exploration and development.

During exploration and development, ‘natural gas’ may at times be flared and/or vented from conventional, coal bed methane, and shale wells. The gas is likely to contain volatile organic compounds that could also be emitted from reserve pits, produced water disposal facilities, and/or tanks located at the site. The development stage may likely include the installation of pipelines for transportation of raw product. New centralized collection, distribution and/or gas processing facilities may also be necessary.

The BLM will continue to evaluate the impacts of oil and gas exploration and development on the global climate, and apply appropriate management techniques and BMPs to address changing conditions. Research has identified the general potential impacts of anthropogenic GHG emissions and their effects on global climatic conditions. Anthropogenic GHGs differentially absorb and emit thermal radiation in the atmosphere and therefore may contribute incrementally to climate change. Changes in global
temperatures and climate vary significantly with time, and are subject to a wide range of driving factors and complex interrelationships. Research on climate change impacts is an emerging and rapidly evolving area of science, but given the lack of adequate analysis methods it is not possible to identify specific local, regional, or global climate change impacts based on potential GHG emissions from any specific project’s incremental contributions to the global GHG burden.

Substantial emission-generating activities cannot occur without further BLM analysis and approval of proposals for exploration and development operations. BLM would make its approval of these activities subject to conditions of approval addressing air pollutant emissions, as appropriate.

Environmental Consequences, No Action Alternative: There would be no additional impacts to air quality or climate from the No Action Alternative. Leasing the parcels would not occur, nor would any subsequent potential development of the parcels occur.

Environmental Consequences, Cumulative Impacts: This lease sale, when combined with the past, present and reasonably foreseeable actions (including increased traffic and the need for water disposal facilities) may contribute incrementally to the deterioration of air quality in the region. Increased development of fluid minerals would result in a cumulative increase in surface and subsurface disturbances as well as increase emissions during drilling and completion activities and production. The type of impacts would be the same as described under environmental impacts associated with the proposed action. However, the severity of the impacts could be elevated based on any contemporaneous development in surrounding areas.

An adequate regional air quality analysis was conducted as part of the EIS that was prepared for the recently updated LSFO RMP. The long range dispersion model CALPUFF-lite was used, combined with several conservative oil and gas construction and production operating assumptions, to make the assessment results conservative (likely to over-predict potential air quality and air quality-related value impacts). No impact-significance thresholds were exceeded other than a potential 0 to 2 days greater than a 1.0 deciview (dv) “just noticeable change” in visibility at the mandatory federal prevention of significant deterioration (PSD) Class I Mount Zirkel Wilderness Area. The impacts were predicted for the worst case emissions year which is typically the last inventory year analyzed where linear construction emissions/pace would occur with along with full field production operations. The analysis may or may not be entirely relevant for initial inventory years. Further, any variability or deviation in the pace of development or emissions inventory assumptions (including projected changes to background sources) can have significant positive or negative impacts that would ‘nudge’ the analysis as far as project level significance is concerned, and thus it is appropriate to require re-evaluation of project level emissions prior to authorizing future lease parcel development. Further, the Hayden and Craig coal-fired power plants have historically been shown to have a significant impact on visibility at the Mount Zirkel Class I area (Watson et al. 1996). As a result of that study, and a subsequent legal consent decree, the Hayden and Craig Power Plants have installed pollution controls resulting in emission reductions of approximately 14,000 tons/year SO2 and 7,000 tons/year NOX for each plant. These two power plants are located closer to the mandatory federal Class I PSD areas (Mount Zirkel, Flat Tops, and Eagles Nest) than most of the assumed oil and gas activity in the Little Snake RMP area. The alternatives analyzed in the Little Snake RMP are projected to bring a maximum increase of 15 and 1,066 tons/year of SO2 and NOX to the region, respectively. These increases are approximately 0.2% and 8% of the SO2 and NOX total emissions reductions from these two power plants combined. Thus, total SO2 and NOX
emissions in the Little Snake RMP area are lowered in the future, cumulative air quality and AQRV will be reduced from historic levels.

For more detailed information on the modeling analysis, please see the air quality technical support document prepared for the LSFO RMP at the following link:

Mitigation: Oil and or gas may be developed and produced subsequent to the proposed lease sale and ultimately be utilized to produce energy. The BLM will evaluate potential emissions of regulated air pollutants (including GHGs) associated with the development of the oil and gas resources in a subsequent analysis at the APD stage of the lease life cycle.

Conditions of approval (COAs) may be added at the permitting stage based on the review of site specific proposals, other applicable analysis of future exploration/development activities, or if new information becomes available and the mitigation proposed is supported by concise site specific NEPA analysis. COAs cannot take away lease rights or prevent development. All proposed activities including, but not limited to, exploration drilling activities would be subject to local, State, Tribal, and Federal air quality laws and regulations.

Project specific emissions can generally be quantified and compared to overall sector, regional, or global (GHGs) estimates, as well as current air quality monitoring data and trends to provide some measures/context of the level and significance of any potential impacts. The BLM will continue to evaluate climatic variability and change in the future, and apply appropriate management techniques and policy to address changing conditions as developments occur.

3.2.2 Flood Plains

Affected Environment: Based on USDA NRCS Web Soil Survey data, several parcels contain FEMA-identified 100-year floodplains. Flooding is the temporary inundation of an area caused by overflowing streams or by runoff from adjacent slopes (water standing for short periods after rainfall or snowmelt is not considered flooding). Flooding frequency is expressed as none, very rare, rare, occasional, frequent, and very frequent. Parcels proposed for lease have floodplains that flood rarely (primarily ephemeral or intermittent drainages) to frequently (perennial drainages).

Environmental Consequences, Proposed Action: Development within identified floodplains could result in the removal or compression of vegetation, as well as soil compaction, depending on moisture content of the soils at the time of disturbance. Prohibiting development activities within the 100-year floodplain boundaries may eliminate a very small amount of area that is proposed for exploration and development, but would also limit or prevent impacts to overall floodplain function.

Environmental Consequences, No Action Alternative: Implementing the No Action Alternative would have no additional impacts to floodplain health and function, since no leasing would occur in these areas.
Environmental Consequences, Cumulative Impacts: The potential for cumulative impacts to floodplains as a result of implementing the proposed action combined with past, present, and reasonably foreseeable future actions is negligible, since modification of identified floodplains is prohibited.

Mitigation: No ground-disturbing activities or structure development will occur within FEMA-identified 100-year floodplain (per Executive Order 11988 on Floodplain Management).

3.2.3 Minerals, Fluid

Affected Environment: The nominated parcels are within favorability zone 4 (highest for oil and gas potential). Geologic formations would be analyzed during the APD NEPA process.

Environmental Consequences, Proposed Action: The proposed lease parcels will probably lead to the development of recoverable natural gas and oil resources, making revenues available to federal, state, and local treasuries.

Environmental Consequences, No Action Alternative: If the lease parcels were withdrawn from the current lease sale, recoverable natural gas and oil resources in the oil and gas bearing formations would not be developed at this time. Oil and gas would not be available to the national economy. Revenues would be unavailable to federal, state and local treasuries.

Environmental Consequences, Cumulative Impacts: The proposed drilling of the wells would further deplete the hydrocarbon resources of the targeted formations.

Mitigation: None.

3.2.4 Soils

Affected Environment: The type and classification of soils, as well as the magnitude and location of direct and indirect effects on soil resources cannot be predicted until site-specific proposals are made for exploration and development. However, the following table indicates which proposed lease parcels have the potential for sensitive soils. Because many of the parcels are under private surface ownership, the nature and condition of soils there would not be known unless a field visit can be conducted.

<table>
<thead>
<tr>
<th>PARCEL ID</th>
<th>POTENTIAL FOR FRAGILE SOILS? (CSU)</th>
<th>SLOPES &gt;35% PRESENT? (CSU)</th>
</tr>
</thead>
<tbody>
<tr>
<td>6296</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6297</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6298</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6302</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6336</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>6348</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6385</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
</tbody>
</table>
Environmental Consequences, Proposed Action: The Proposed Action allows the subsequent exploration and development of the lease. Exploration and development includes activities which would physically disturb soils (e.g., building well pads, access roads, installation of pipelines, etc.). The size of well pads would depend on the number of wells and the type of drilling that is being done. Access roads, pipelines and other infrastructure would be developed during both exploration and development activities.

Direct impacts resulting from the construction of well pads, access roads, pipelines and reserve pits would include removal of vegetation, exposure of the soil, mixing of horizons, compaction, and loss of topsoil productivity, susceptibility to wind and water erosion, and possible contamination of soils with petroleum constituents. These impacts would likely result in increased indirect impacts such as runoff, erosion, and off-site sedimentation. This increased surface run-off could be expected in areas downstream of surface disturbance and could cause increased sheet, rill, and gully erosion in some areas.

Impacts to soils will also depend on the type of pad constructed. Although single-well pads are smaller in size than multi-well sites, they result overall in greater soil disturbance since many more pads and access roads are required. Consequently, vehicle trips for well pad services are also greater since wells are spread out, increasing the potential for dust creation, erosion, and soil compaction.

Decreased soil productivity as a result of the loss of topsoil has the potential to hinder revegetation efforts and leave soils further exposed to erosion. Grading, trenching, and backfilling activities may cause mixing of the soil horizons which could diminish soil fertility and reduce the potential for successful revegetation. Segregation and reapplication of surface soils would result in the mixing of shallow soil horizons, resulting in a blending of soil characteristics and types. This blending would modify physical characteristics of the soils, including structure, texture, and rock content, which could lead to reduced permeability and increased runoff from these areas.
The erosion potential for the soil types likely to be disturbed ranges from slight to very high. Impacts are directly related to the erosion potential of soils and the steepness of the slopes in the proposed lease areas.

Contamination of surface and subsurface soils can occur from leaks or spills of oil, produced water, and condensate liquids from wellheads, produced water sumps, and condensate storage tanks. Leaks or spills of drilling and hydraulic fracturing chemicals, fuels, and lubricants could also result in soil contamination. Such leaks or spills could compromise the productivity of the affected soils. Of these materials, leaks or spills of condensate would have the greatest potential environmental impact. Depending on the size and type of spill, the impact to soils would primarily consist of the loss of soil productivity. Typically, contaminated soils would be removed and disposed of in a permitted facility or would be bioremediated in place using techniques such as excavating and mulching to increase biotic activities that would break down petrochemicals into inert and/or common organic compounds.

The Little Snake ROD/RMP has lease stipulations for the protection of soils occurring on slopes 35% or greater and fragile soils. These lease stipulations were reviewed and applied based on data from the USDA Soil Surveys for Moffat and Routt Counties.

Based on USDA NRCS Web Soil Survey data, many of the proposed lease parcels have areas with slopes that are greater than 35%. The 2011 Little Snake Field Office ROD/RMP applies a CSU in areas that are considered unstable and may require an engineering or reclamation plan before surface disturbance can occur, based on onsite impact analysis. Construction and use of roads, structures, and drill pad locations in areas with slopes that are greater than 35% would likely destabilize soils, would result in severe cut and fill slopes, and would be extremely difficult to reclaim. These direct impacts would result in increased potential to make these areas unstable and subject to slumping and mass movement even after reclamation.

The 2011 Little Snake Field Office ROD/RMP also applies a CSU for fragile soils, defined as areas rated as highly or severely erodible by wind or water (as described in NRCS soil survey reports) or as determined by onsite inspection. Proposed lease parcels are likely to have soils classified as such. Fragile soil criteria are also slopes greater than 35%, particularly if they have one of the following characteristics: a) a surface texture that is sand, loamy sand, very fine sandy loam, fine sandy loam, silty clay, or clay; b) a depth to bedrock that is < 20 inches; c) an erosion hazard rating of high or very high; and d) a K (soil erodibility potential) factor>0.32. Surface disturbing activities can still occur on isolated sites that meet fragile soil criteria, but only when performance standards and objectives can be met. Site-specific engineered designs are likely to be required in these circumstances since often construction and maintenance of these facilities based solely in accordance with guidelines established in The Gold Book will not be adequate in the prevention of erosion, slumping, and structural failure. Prior to locating new structures/infrastructure, particularly structures highly sensitive to movement, site specific geologic hazard studies, movement monitoring, and mapping may also be required.

Environmental Consequences, No Action Alternative: There would be no impacts to the soils from the No Action Alternative.
Environmental Consequences, Cumulative Impacts: This lease sale, when combined with the past, present and reasonably foreseeable actions would elevate potential for the deterioration of soil health. Increased development of fluid minerals would result in a cumulative increase in surface disturbances as well as increase potential for leaks or spills during drilling and completion activities. The type of impacts will be the same as described under environmental impacts associated with the proposed action. However, the severity of the impacts would be elevated with increased development in the watershed.

Mitigation: For the purpose of protecting areas from slumping and mass movement of soils or landslides, LS-110 lease stipulation would be applied on all appropriate locations within lease areas. For the purpose of minimizing erosion and sediment transport from slopes equal to or greater than 35%, LS-111 lease stipulation would be applied on all appropriate locations within the lease areas. Specific locations having slopes steeper than 35% would be identified during site specific proposals for exploration and development.

- When saturated soil conditions exist on or along the right-of-way, construction shall be halted until soil material dries out sufficiently for construction to proceed without undue damage and erosion to the right-of-way.
- The grant holder shall provide satisfactory reclamation of all sites disturbed by their activity. This may include installation of additional erosion control devices and seeding at the discretion of the BLM Authorized Officer.
- Topsoil shall be conserved during excavation and reused as cover on disturbed areas to facilitate re-growth of vegetation. Topsoil shall only be used for reclamation and shall not be used to bed or pad the pipe during backfilling.
- To control erosion and sediment transport, roads shall be crowned or sloped, ditched, surfaced, drained with culverts and/or water dips, and constructed to BLM Gold Book standards. Culvert outlets shall incorporate controls such as rip-rap, sediment catchments, and anchored straw bales, to slow water velocity and prevent erosion and soil transport. Initial gravel application shall be a minimum of four inches.
- The operator shall provide timely year-round road maintenance and cleanup on roads. A regular schedule for maintenance shall include, but not be limited to, crown or slope reconstruction, blading, ditch, culvert and catchment cleaning, road surface replacement, and dust abatement. When rutting within the traveled way becomes greater than three inches, blading, and/or gravelling shall be conducted as approved by the BLM Authorized Officer.
- Topsoil segregation will not occur when soils are saturated or frozen unless special authorization is granted by the BLM Authorized Officer.
- A Winter Construction 1 Plan will be submitted and approved by the BLM Authorized Officer before a Notice to Proceed will be authorized for construction activities in frozen soils.
- All erosion and sediment control practices and measures shall be constructed, applied, and maintained in accordance with the approved erosion and sediment control plan.
- Topsoil stripping shall be confined to the immediate construction areas. A 4 to 6-inch stripping depth is common, but depth may vary depending on the particular soil. All perimeter dikes, basins, and other sediment controls shall be in place prior to stripping.
- After the areas to be reclaimed have been brought to grade, and immediately prior to spreading the topsoil, the subgrade shall be loosened by diskimg or scarifying to a depth of at least two inches (or as site specific analysis determines 1 appropriate for soil type) to ensure bonding with subsoil.
Topsoil shall not be placed while in a frozen or muddy condition, when the subgrade is excessively wet, or in a condition that may otherwise be detrimental to proper grading or proposed sodding or seeding.

3.2.5 Water Quality/Ground

Affected Environment: The geologic formations at or near the surface in the area of the nominated parcels consist of Tertiary Age formations: Wasatch (Tw), Browns Park (Tbp); and, Cretaceous Age formations: Iles (Ki), Lewis shale (Kls), Williams Fork (Kw), Fort Union (Tf) and Mancos Shale (Km). These formations can and do contain potable, useable water. Fresh to moderately saline groundwater (TDS < 10,000 ppm) could be found within the formations listed above.

Environmental Consequences, Proposed Action: If drilling were to occur on these parcels, the potential of encountering useable groundwater while drilling the surface holes exists. A combination of fresh water and bentonite is used to the surface holes. This poses no threat to useable groundwater. The surface holes are sealed with casing and cement prior to drilling the production section of the hole.

Environmental Consequences, No Action Alternative: There would be no impacts to the ground water from the No Action Alternative.

Environmental Consequences, Cumulative Impacts: This area has been the location of energy development for over 50 years. There has been no communication or contamination as a result of the energy development. Operators have been diligent in the design and placement of surface casing and cement. It is unlikely that ground water quality would be impacted in the area.

Mitigation: Federal onshore orders require lessees to submit an Application to Drill (APD) prior to the commencement of a drilling operation. Specific casing and cement designs must be included in each APD for the purpose of isolating and protecting useable groundwater from other water, hydrocarbons and minerals. The lessee would be required to submit a report showing the depth and analysis of groundwater encountered during the drilling operation.

3.2.6 Water Quality/Surface

Affected Environment: The following table summarizes only those proposed lease parcels that have the potential to influence surface water quality and conditions of perennial waters that are identified by the State of Colorado Department of Public Health and Environment (CDPHE) as having impairments (Clean Water Act 303(d) List) or as having suspected water quality problems (Monitoring and Evaluation List):

<table>
<thead>
<tr>
<th>Proposed Parcel IDs</th>
<th>Water body ID</th>
<th>Segment Description</th>
<th>Portion</th>
<th>Monitoring &amp; Evaluation Parameter(s)</th>
<th>Clean Water Act Section 303(d) Impairment</th>
</tr>
</thead>
<tbody>
<tr>
<td>6296, 6297, 6298</td>
<td>COLCLY02</td>
<td>Yampa River, Elkhead Creek to Green River</td>
<td>All</td>
<td>Sediment</td>
<td>Iron (total recoverable); high priority</td>
</tr>
</tbody>
</table>
See Wetland and Riparian Zones discussion for a list of proposed lease parcels with known or potential perennial surface waters.

Environmental Consequences, Proposed Action: The lease sale would lease parcels with lease stipulations to protect surface water resources, including municipal and domestic use sources. The perennial water source lease stipulation in the LSFO ROD/RMP (October 2011) (LS-105) identifies measures to protect water resources. Steep slope and fragile soils lease stipulations (LS-110 and LS-111) are protective of sensitive soils that could contribute to surface water quality degradation if disturbed. CO-28 protects both perennial streams and perennial/ephemeral riparian zones. Collectively, these lease stipulations and BMPs (see Mitigation) will help protect areas from excessive erosion that could impact surface water quality.

Clearing, grading, and soil stockpiling activities associated with exploration and development actions would alter overland flow and natural groundwater recharge patterns. Potential impacts include surface soil compaction caused by construction equipment and vehicles, which would likely reduce the soil’s ability to absorb water, increasing the volume and rate of surface runoff. New oil and gas roads and pads could intersect shallow groundwater along cut slopes and alter channel and floodplain characteristics at drainage crossings. The combination of increased surface runoff, decreased infiltration, and changes in drainage features would likely result in increased peak flows and an increase in the frequency and extent of flooding for downstream streams in proportion to the amount of area in a watershed that is impacted by oil and gas development activity.

The success or failure of BMPs designed to manage storm water and reduce erosion during construction and operation of oil and gas facilities will determine much of the impact with regard to surface waters. Runoff associated with storm events would likely increase sediment/salt loads in surface waters down gradient of the disturbed areas. Sediment may be deposited and stored in minor drainages where it would be readily moved downstream during heavy convection storms. Some sediment from future development activity may eventually be carried into perennial tributaries where water quality classifications would limit the amount of sediment and salts that could be present and meet standards. The distance to impacted surface waters would have an attenuating effect on the amount of sediment contributed by lease exploration and development activities. Surface erosion would be greatest during construction and would be controlled using BMPs for storm water.

The magnitude of the impacts to surface water resources from future development activities depends on the proximity of disturbances to drainage channels, slope aspect and gradient, degree and area of soil disturbance, soil character, duration of construction activities, and the timely implementation and success/failure of mitigation measures. Natural factors which attenuate the transport of sediment into
creeks include water available for overland flow; the texture of the eroded material; the amount and kind of ground cover; the slope shape, gradient, and length; and surface roughness. Impacts would likely be greatest shortly after the start of construction activities and would likely decrease in time due to stabilization, reclamation, and revegetation efforts.

Environmental Consequences, No Action Alternative: No impacts identified. Implementation of the no action alternative would result in no additional impacts to existing surface water quality conditions.

Environmental Consequences, Cumulative Impacts: This lease sale, when combined with the past, present and reasonably foreseeable actions would elevate potential for the deterioration of surface and groundwater quality in the Plateau Valley. Increased development of fluid minerals would result in a cumulative increase in surface and subsurface disturbances as well as increase potential for leaks or spills during drilling and completion activities. The type of impacts would be the same as described under environmental impacts associated with the proposed action. However, the severity of the impacts would be elevated with increased development in the watershed.

Mitigation:

- Fresh water utilized for drilling and dust suppression would be acquired from private sources with valid existing rights.

For soil stabilization:

For the purpose of protecting areas from slumping and mass movement of soils or landslides, LS-110 lease stipulation should be applied on all appropriate locations within lease areas. For the purpose of minimizing erosion and sediment transport from slopes equal to or greater than 35%, LS-111 lease stipulation should be applied on all appropriate locations within the lease areas. Specific locations having slopes steeper than 35% would be identified during site specific proposals for exploration and development.

- When saturated soil conditions exist on or along the right-of-way, construction shall be halted until soil material dries out sufficiently for construction to proceed without undue damage and erosion to the right-of-way.

- The grant holder shall provide satisfactory reclamation of all sites disturbed by their activity. This may include installation of additional erosion control devices and seeding at the discretion of the BLM Authorized Officer.

- Topsoil shall be conserved during excavation and reused as cover on disturbed areas to facilitate re-growth of vegetation. Topsoil shall only be used for reclamation and shall not be used to bed or pad the pipe during backfilling.

- To control erosion and sediment transport, roads shall be crowned or sloped, ditched, surfaced, drained with culverts and/or water dips, and constructed to BLM Gold Book standards. Culvert outlets shall incorporate controls such as rip-rap, sediment catchments, and anchored straw bales, to slow water velocity and prevent erosion and soil transport. Initial gravel application shall be a minimum of four inches.

- The operator shall provide timely year-round road maintenance and cleanup on roads. A regular
schedule for maintenance shall include, but not be limited to, crown or slope reconstruction, blading, ditch, culvert and catchment cleaning, road surface replacement, and dust abatement. When rutting within the traveled way becomes greater than three inches, blading, and/or gravelling shall be conducted as approved by the BLM Authorized Officer.

- Top soil segregation will not occur when soils are saturated or frozen unless special authorization is granted by the BLM Authorized Officer.
- A Winter Construction 1 Plan will be submitted and approved by the BLM Authorized Officer before a Notice to Proceed will be authorized for construction activities in frozen soils.
- All erosion and sediment control practices and measures shall be constructed, applied, and maintained in accordance with the approved erosion and sediment control plan.
- Topsoil stripping shall be confined to the immediate construction areas. A 4 to 6-inch stripping depth is common, but depth may vary depending on the particular soil. All perimeter dikes, basins, and other sediment controls shall be in place prior to stripping.
- After the areas to be topsoiled have been brought to grade, and immediately prior to spreading the topsoil, the subgrade shall be loosened by disk or scarifying to a depth of at least two inches (or as site specific analysis determines appropriate for soil type) to ensure bonding with subsoil.
- Topsoil shall not be placed while in a frozen or muddy condition, when the subgrade is excessively wet, or in a condition that may otherwise be detrimental to proper grading or proposed sodding or seeding.

BMPs will be applied as appropriate at the time of APD application. Examples of BMPs that may be applied include:

For riparian resource protection:

- No surface occupancy and surface-disturbing activities within stream channels, stream banks, and the area 2,500 horizontal feet either side of the ordinary high-water mark (bank-full stage) of major river corridors.

- No surface occupancy and surface disturbing activities within a minimum buffer distance of 325 horizontal feet for all perennial waters, including fens and wetlands, streams, springs and seeps. For perennial streams, the buffer will be measured from ordinary high water mark (bankfull stage), whereas for wetland features, the buffer will be measured from the edge of the mapped extent. For unmapped wetlands, the vegetative boundary (from which the buffer originates) will be determined in the field. Where the riparian zone extends beyond 325 feet, the NSO would be extended to include the entire riparian zone. From 325 to 500 horizontal feet from the perennial water body, controlled surface use restrictions will apply.

- No surface occupancy of 50 horizontal feet as measured from the top of the stream bank for all intermittent or ephemeral streams. If riparian vegetation extends beyond the top of the stream bank, the buffer will be measured from the extent of the riparian vegetation. Controlled surface use restrictions will apply from the edge of NSO buffer to 100 horizontal feet.
• If development in riparian areas cannot be avoided then design, construction, and reclamation activities should be professionally engineered. Site-specific mitigation is developed during the NEPA review of APDs.

For water quality protection:
• No surface occupancy or use is allowed on lands within 1,000 horizontal feet of either side of a classified surface water supply stream segment (as measured from the average high water mark of a water body) for a distance of five (5) miles upstream of a public water supply intake with the classification “Water Supply” by the State of Colorado used as a public (municipal) water supply. For all domestic water supplies using a groundwater well or spring, no surface occupancy will be allowed within a minimum distance of 1000 horizontal feet.

• Surface occupancy or use is subject to the following special operating constraints: Oil and Gas operations located greater than 1,000 horizontal feet but less than 2300 horizontal feet of a classified surface water supply stream segment (as measured from the average high water mark of a water body) for a distance of five (5) miles upstream of a public water supply intake with the classification “Water Supply” by the State of Colorado will require the following protective measures. The buffer may be extended beyond 2300 horizontal feet if site specific conditions warrant it. This also applies to domestic wells and springs:
  o Pitless drilling systems
  o Flowback and stimulation fluids contained within tanks that are placed on a well pad or in an area with down-gradient berming.
  o Use green fracking fluids only.
  o Berms or other containment devices shall be constructed in compliance with rule 603.e. (12) around crude oil condensate and produced water storage tanks.
  o Notification of potentially impacted Public Water Systems 15 miles downstream.
  o The use of evaporation ponds for means of disposing of produced water shall not be permitted on the BLM administered lands or split estate within the municipal watershed.
  o Collection of baseline water quality data (surface and/or groundwater) consisting of a pre drilling sample collected within a 100 feet of well pad, or where sufficient water exists to collect a sample per EPA or USGS collection methods. Additional sampling must be conducted during drilling operations and immediately following well completion. Each sample should analyze at a minimum:
    o pH, alkalinity, specific conductance, major cations, major anions, total dissolved solids, BTEX/GRO/DRO, TPH, PAH’s (including benzo (a) pyrene; and metals (arsenic, barium, calcium, iron, magnesium, manganese, lead, and selenium. For municipal watersheds, a coordinated water resources monitoring plan must be developed with the Bureau of Land Management and municipality. Each office will determine the sampling site, intensity, and need for groundwater sampling, depending on site specific geology and risk. Results must be submitted to the
BLM within 3 months of data collection per Section 317b of the Colorado Oil and Gas Conservation Commission regulations.

- Additional site-specific mitigation measures will be implemented at the APD stage based on the submitted Surface Use and Drilling Plans.


3.3 BIOLOGICAL RESOURCES

3.3.1 Invasive/Non-Native Species

Affected Environment: Invasive species and noxious weeds occur within the affected area. Downy brome (cheatgrass), yellow alyssum, blue mustard and other annual weeds are common along roadsides and in other disturbed areas. Perennial species in the affected area include hoary cress (white top), leafy spurge, Russian knapweed, houndstongue, Canada thistle and several species of biennial thistles. Other species of noxious weeds can be introduced by vehicle traffic, livestock and wildlife. The LSFO, Moffat County, livestock operators, and oil and gas companies collaborate to control weeds and find the best integrated approaches to achieve positive results. For all actions on public lands that involve surface disturbance or rehabilitation, reasonable steps are required to prevent the introduction or spread of noxious weeds. These steps may include power washing or air blasting of construction equipment to remove soil and vegetative parts and requirements for using certified weed-free seed and weed-free hay, mulch, and straw. In addition, any actions that result in the introduction or spread of invasive non-native or noxious weeds would be mitigated by standard weed management guidelines under the direction of the LSFO.

Environmental Consequences, Proposed Action: If drilling were to occur on these parcels, subsequent activities would create an environment and provide a mode of transport for invasive species and other noxious weeds to become established. Construction equipment and any other vehicles or equipment brought onto the site can introduce weed species. Wind, water, recreation vehicles, livestock and wildlife would also assist with the distribution of weed seed into the newly disturbed areas. The annual invasive weed species (downy brome, yellow alyssum, and other annual weeds) that occur on adjacent rangelands would occupy the disturbed areas. The bare soils and the lack of competition from a perennial plant community would allow these weed species to grow unchecked and can affect the establishment of seeded plant species. Establishment of perennial grasses and other seeded plants is expected to provide the necessary control of invasive annual weeds within 2 or 3 years.

The perennial and biennial noxious weeds in the area less frequently establish on the uplands, but some potential exists for their establishment in draws and swales or areas that would collect additional water. The largest concern in the project area would be for these species to become established and not be detected, providing seed which can move onto adjacent rangelands. At the APD stage the operator
would be required to control any invasive and/or noxious weeds that become established within the disturbed areas involved with drilling and operating the well.

Environmental Consequences, No Action Alternative: There would be no new impacts to invasive species under the No Action Alternative.

Environmental Consequences, Cumulative Impacts: The Proposed Action would not add substantially to existing or proposed disturbances in the LSFO, as there would be no surface disturbing activities due to the sale of the lease. A more site specific analysis would be done at the APD stage to identify any populations or vectors. Invasive species would be treated as COAs require and populations should be kept in check or even eradicated through timely pesticide application and reclamation procedures.

Mitigation: Mitigation attached to the APD as Conditions of Approval (COA) to minimize disturbance and obtain successful reclamation of the disturbed areas, as well as weed control utilizing integrated practices, including herbicide applications would help to control the noxious weed species. A Pesticide Use Proposal (PUP) is required prior to application of herbicide on the BLM land. All principles of Integrated Pest Management should be employed to control noxious and invasive weeds on public lands.

3.3.2 Migratory Birds

Affected Environment: BLM Instruction Memorandum No. 2008-050 provides guidance towards meeting the BLM’s responsibilities under the Migratory Bird Treaty Act (MBTA) and Executive Order (EO) 13186. The guidance emphasizes management of habitat for species of conservation concern by avoiding or minimizing negative impacts and restoring and enhancing habitat quality.

Migratory bird habitats on the proposed lease parcels are comprised primarily of sagebrush stands, saltbrush, pinyon-juniper (PJ) woodlands, mixed mountain shrublands and oakbrush. Aspen woodlands and mixed coniferous forests can be found on parcels in higher elevations. A variety of migratory birds may utilize these vegetation communities during the nesting period (May through July) or during spring and fall migrations. The proposed lease parcels provide potential habitat for several species on the USFWS’s Birds of Conservation Concern (BCC) List. Those species associated with the Southern Rockies/Colorado Plateau region and the proposed lease parcels are presented by habitat affiliation below.

The primary BCC species associated with shrubland habitats in the LSFO is Brewer’s sparrow. Brewer’s sparrows are a summer resident in Colorado and nest in sagebrush stands. Nests are constructed in sagebrush and other shrubs in denser patches of shrubs. This species would likely be nesting in the proposed lease area from mid-May through mid-July. Sagebrush is present on most of the parcels and may provide potential habitat for this species.

BCC species associated with PJ woodlands include pinyon jay and juniper titmouse. Pinyon jays are loosely colonial nesters and can be found in most PJ woodlands within the LSFO. The juniper titmouse is a cavity nester and also utilizes most of the PJ woodlands within the field office. Both species can be found within Colorado year-round. Parcels 6296, 6297, 6298, 6385 and 6525 provide potential habitat for these two species.
BCC species that utilize mixed conifer and aspen stands include Cassin’s finch and flammulated owl. The Cassin’s finch is a year round resident of Colorado. This species nests in higher elevation forests and move to lower elevations for the winter. Flammulated owls nest in tree cavities and inhabit higher elevation aspen and conifer forests during the summer months. Parcels 6302, 6386, 6403, 6423, 6424, 6427, 6453, 6527, 6531 and 6548 provide potential habitat for these two species.

Raptor species are tied to several different habitat types within the LSFO. Sagebrush and other shrublands provide open spaces for hunting, while rocky outcrops, woodlands, sporadic trees and cottonwood forests provide nesting substrates. Red-tailed hawk and golden eagle nests are associated with Parcels 6426, 6403 and 6525. Other raptor species (bald eagle, northern goshawk, ferruginous hawk and burrowing owl) are also known to inhabit several of the parcels. Because these raptors are also BLM sensitive species, more information is provided in the T&E and Sensitive Animal Section of this EA.

More generally, birds associated with these lease parcels are well distributed in extensive suitable habitats throughout the LSFO and northwest Colorado and habitat-specific bird assemblages appear to be composed and distributed appropriately to the normal range of habitat variability.

Environmental Consequences, Proposed Action: The actual lease sale would not impact any migratory bird species or their habitat, however, potential future development of the proposed leased parcels may impact migratory birds. Impacts to wildlife species from oil and gas development are discussed in the LSFO ROD/RMP (October 2011). Impacts include, but are not limited to, displacement into less suitable habitat, increased stress and loss of habitat. Indirectly, habitat effectiveness adjacent to potential development would be reduced as a result of noise and human activity during construction, drilling and completion activities. Inglefinger and Anderson (2004) documented 40-60% declines in Brewer’s sparrow abundance within 100 meters of well access roads in Wyoming, and it is likely that this effect is similar within the LSFO. Indirect habitat loss attributable to this behavioral response adds substantially to the effects of habitat loss due to long term facility occupation and habitat modification.

If drilling activities occur during the nesting season, there could be negative impacts to migratory bird species through nest destruction or increased stress leading to nest abandonment. Combined NSO and TL lease stipulations for nesting raptors are used to prevent reproductive failures and maintain the integrity of nest substrates for subsequent years’ nesting activities. Encouraging the use of BMPs that reduce vehicle traffic, reducing public use of well access roads and promoting clustered development would help reduce impacts to migratory birds. Impacts to specific species would be addressed at the APD level and appropriate mitigation or COAs would be developed.

Environmental Consequences, No Action Alternative: There would be no impacts to migratory bird species or their habitat from the No Action Alternative.

Cumulative Effects: Development of one or more of these lease parcels would contribute to activity simultaneous with and in addition to ongoing natural gas and mineral development and recreation use (primarily hunting) in the LSFO. Initial disturbance to migratory birds (e.g., construction, drilling, and completion activities), would be relatively localized and temporary. After these initial activities have
subsided, human activity and effects of habitat fragmentation would continue throughout the production phase and persist for the life of well or field. The consequences of these behavioral influences on migratory birds would vary according to species-specific response through time as modified by habituation or circumstance.

Mitigation: Mitigation would include RMP derived NSO, CSU and TL stipulations (See Attachment C).

3.3.3 Special Status Animals

Affected Environment: There are no Endangered Species Act (ESA) listed or proposed species that inhabit or derive important benefit from any of the lease parcels. In 2010 and 2011, the Routt National Forest, in coordination with USFWS, re-mapped lynx habitat based on new information regarding habitat specifics. The BLM used the Routt Forest’s new map to edge map potential lynx habitat. Habitat was mapped on two BLM parcels adjacent to the forest and consists of 428 acres. None of the proposed lease sale parcels are within the 2010/2011 mapped lynx habitat or within a forest service Lynx Analysis Unit.

Parcels 6296 and 6297 are located near the confluence of the Green and Yampa Rivers and are in close proximity to DCH for razorback sucker and Colorado pikeminnow. All parcels occur within the Little Snake and Yampa River Basins and development on these parcels is expected to result in water depletions to the Colorado River Basin which will indirectly affect critical habitat of the bonytail chub, humpack chub, Colorado pikeminnow and razorback sucker.

In 2012, Colorado Parks and Wildlife (CPW) updated greater sage-grouse habitat mapping. Preliminary general habitat (PGH) and preliminary priority habitat (PPH) were designated at this time. Since the LSFO ROD/RMP (October 2011) did not analyze several recommendations outlined in WO IM 2012-043, all parcels located in sage-grouse PPH are being deferred at this time. Parcels 6296, 6297, 6302, 6336, 6348, 6403, 6424, 6525 and 6548 are located in greater sage-grouse PGH. Greater sage-grouse are a BLM sensitive species and a candidate for listing under ESA. Habitat loss and fragmentation resulting from wildfire, energy development, urbanization, agricultural conversion, conversion of sagebrush to other vegetation types (such as PJ woodlands) and infrastructure development are the primary threats to the species (USFWS 2010). Sage-grouse are considered a sagebrush ecosystem obligate species. Sagebrush provides nesting, brooding, and fall and winter cover, as well as forage for sage-grouse throughout the year.

A number of additional BLM sensitive animal species are known to inhabit or may be directly influenced from development of the proposed lease parcels, including white-tailed prairie dog, bald eagle, burrowing owl, ferruginous hawk, northern goshawk, Columbian sharp-tailed grouse, Brewer’s sparrow, northern leopard frog, Great Basin spadefoot and Colorado River cutthroat trout.

White-tailed prairie dogs are found primarily on lands that contain salt desert shrub and sagebrush habitats within the LSFO. White-tailed prairie dog towns create unique vegetative conditions and burrow systems that provide potential habitat for several other species. Documented prairie dog colonies occur on Parcel 6297.
Bald eagles are known to winter and nest along portions of the Yampa River within the LSFO. Large, mature cottonwood trees along the river are used as nesting, roosting and perching sites. Upland habitats adjacent to these water ways are used as scavenging areas primarily for winter killed big game species. Parcels 6296 and 6297 are in close proximity to the Yampa River and known roosting sites for this species.

Burrowing owls and ferruginous hawks are associated with white-tailed prairie dog colonies in the LSFO. Burrowing owls utilize prairie dog burrows for shelter and nesting and are primarily a summer resident of Colorado. Ferruginous hawks prey on small mammals, including prairie dogs and usually nest in single trees or rocky outcrops/cliffs near this prey species. The LSFO has several documented nest locations for both of these raptors. Parcel 6296 provides habitat for burrowing owls and several lower elevation sites with saltbush, sagebrush and cliffs provide potential habitat for ferruginous hawks.

The northern goshawk occupies coniferous and riparian forests. The LSFO has very few goshawk nests documented on BLM lands within the resource area. One documented goshawk nest is in close proximity to Parcels 6386 and 6424.

Columbian sharp-tailed grouse inhabit sagebrush stands and mixed mountain shrublands in the eastern portion of the LSFO. There are no leks located within the boundary of any of the proposed lease parcels, however, there is one lek located .15 mile from Parcel 6525. Several parcels (6348, 6386, 6403, 6422, 6423, 6424, 6425, 6426, 6427, 6525, 6531 and 6548) provide nesting and/or winter habitat for this species.

Brewer’s sparrows are common in sagebrush stands and mixed brush communities throughout the LSFO. Potential habitat for this species occurs on most parcels that have a sagebrush component.

Northern leopard frogs are found throughout the LSFO and are associated with riparian communities. Leopard frogs have been documented using riparian habitat along streams, springs, wet meadows and stock ponds in several locations scattered throughout the resource area. There are no know occurrences of this species on any of the proposed lease parcels, however, potential habitat does exist on most parcels.

Northwest Colorado lies on the eastern margin of Great Basin spadefoot toad distribution. Several locations have been documented in Moffat County within the LSFO. Spadefoot toads appear to be associated with ephemeral stock ponds in valley and basin terrain. Although seemingly sporadically distributed in the LSFO, it remains possible that toads occupy shrublands and woodlands near some type of water source. Therefore, several parcels provide potential habitat for this species.

The Colorado River cutthroat trout (CRCT) is a native trout species of the Colorado River Basin. It is one of 3 sub-species of cutthroat that currently reside in Colorado. CRCT, like all cutthroat subspecies, inhabit cold-water streams and lakes with adequate spawning habitat present in the spring. Their primary source of food is aquatic and terrestrial insects. Habitat for this species occurs on/near Parcels 6348, 6336, 6527 and 6548.

Environmental Consequences, Proposed Action:
Colorado River Fish - Cumulative water depletions from the Colorado River Basin are considered likely to jeopardize the continued existence of the Colorado pikeminnow, humpback chub, bonytail and razorback sucker and result in the destruction or adverse modification of their critical habitat. In 2008, the BLM prepared a Programmatic Biological Assessment (PBA) that addressed water depleting activities associated with the BLM’s fluid minerals program in the Colorado River Basin in Colorado, including water used for well drilling, hydrostatic testing of pipelines and dust abatement on roads. In response, the U.S. Fish and Wildlife Service (FWS) prepared a Programmatic Biological Opinion (PBO) that addressed water depletions associated with fluid minerals development on BLM lands. The PBO included reasonable and prudent alternatives which allowed the BLM to authorize oil and gas wells that result in water depletions while avoiding the likelihood of jeopardy to the endangered fishes and avoiding destruction or adverse modification of their critical habitat. The reasonable and prudent alternative authorized the BLM to solicit a one-time contribution to the Recovery Implementation Program for Endangered Fish Species in the Upper Colorado River Basin (Recovery Program) in an amount based on the average annual acre-feet depleted by fluid minerals activities on BLM lands. Development associated with this lease sale would be covered by this agreement and water use would be entered into the LSFO water depletion log that is submitted to the Colorado State Office at the end of each fiscal year.

Greater sage-grouse - Impacts to greater sage-grouse from oil and gas development are discussed in the LSFO RMP EIS (Section 4.5.6). Impacts include, but are not limited to, displacement into less suitable habitat, nest abandonment, destruction of nests and loss of habitat. Other impacts, such as habitat fragmentation and the spread of weedy plants can also degrade habitat. Noise and increased human activity related to drilling can disrupt breeding and nesting activities. Recent research on sage-grouse suggest that reduced lek attendance, avoidance and displacement from areas of energy development, lower survival of nesting hens and reduced nest success can occur even under moderate levels of fluid minerals development (Holloran 2005, Doherty et al. 2008, Walker et al. 2007). These impacts do not only occur during the drilling phase, but continue during normal operations and maintenance of sites. Sage grouse may avoid otherwise suitable habitat as density of roads, powerlines or energy development increases (Lyon and Anderson 2003; Holloran 2005; Kaiser 2006; Doherty et al. 2008).

If lease development is successful, impacts would continue during routine maintenance and operations of the wells. Sage-grouse would likely avoid habitat in the vicinity of the producing well, due to human presence and infrastructure located at the well site. Indirect habitat loss attributable to this behavioral response adds substantially to the effects of habitat loss due to long term facility occupation. In addition, noise and an increase in traffic on access roads would disturb and likely displace grouse. The LSFO requires mufflers to be placed on any equipment that produces sound/noise in sage-grouse habitat. Additional BMPs and site specific COAs developed at the APD stage (e.g. clustering of wells, limiting traffic) would potentially help mitigate impacts from habitat losses. In addition, controlled surface use stipulations (5% disturbance thresholds) designed to reduce fragmentation in medium priority sagebrush habitat will reduce habitat fragmentation potential in the majority of parcels that contain PGH.

Columbian sharp-tailed grouse – Impacts to sharp-tailed grouse from oil and gas development include: loss of habitat, habitat fragmentation, disturbance and displacement, increased stress, facilitation of predation and direct mortality from vehicles (Hoffman and Thomas 2007). Most oil and gas research has
focused on greater sage-grouse; however, it is likely that these impacts would be similar to sharp-tailed grouse. Although timing limitations can limit disturbances to birds during the lekking season from drilling activities, impacts from long term disturbances (e.g. roads and facilities) are more difficult to minimize. BMPs and COAs at the APD stage that limit traffic, encourage clustered development and reduce habitat fragmentation would be needed to minimize impacts to Columbian sharp-tailed grouse if development exceeds one disturbance per section. In addition, controlled surface use stipulations (5% disturbance thresholds) designed to reduce fragmentation in medium priority sagebrush habitat will reduce habitat fragmentation potential in sharp-tailed grouse habitat associated with parcels 6348, 6403, 6425, 6426, 6427, 6525 and 6531.

**Brewer’s Sparrow** – Impacts to Brewer’s sparrow are discussed in the Migratory Bird section.

**Sensitive raptor species** – Raptor nest surveys are required prior to project implementation in areas with suitable nesting habitat or with records of nest locations. Information on functional nest sites found in the course of surveys are used as the basis for developing siting alternatives or applying timing limitations that reduce the risk of nest activity disruptions that could result in reproductive failure. In addition, NSOs are used to maintain the integrity of nest substrates for subsequent years’ nesting activities. RMP derived TLs and NSOs are also used to protect important bald eagle roosting sites.

**Sensitive fish, northern leopard frogs and Great Basin spadefoot** – Considering RMP-derived management emphasis on protecting riparian and aquatic habitats (See Riparian and Water Quality, Surface Sections), it is unlikely that lease development would have any substantive consequence on the condition or function of aquatic habitats occupied by special status species. Implementation of State and federally imposed design measures to control erosion and spills would limit the risk of contaminants migrating off-site and degrading water quality in the Yampa River and its contributing tributaries. However, it is likely that populations of fish and amphibians would be subject to water depletion-related effects, to which the development of proposed lease parcels would incrementally contribute.

**White-tailed prairie dog** - Increased road development and vehicle traffic could result in the direct mortality of prairie dogs and ferrets through vehicular collisions. Indirect impacts could also occur through the introduction of noxious and invasive weeds. The construction of well pads and ROWs could benefit the prairie dogs by creating tracts of open habitat, a preferred characteristic of prairie dogs, which could promote establishment of new colonies. In addition, reclamation activities associated with energy development could potentially enhance habitats by establishing re-growth vegetation preferred by prairie dogs.

Although oil and gas development and white-tailed prairie dogs currently coexist throughout much of the Little Snake RMP area, stipulations for white-tailed prairie dogs (timing limitations for all prairie dog colonies and controlled surface use active prairie dog towns less than 10 acres in size) would provide habitat protection for this species.

Environmental Consequences, No Action Alternative: There would be no impacts to special status species or their habitat from the No Action Alternative.
Cumulative Effects: Development of one or more of these lease parcels would contribute to activity simultaneous with and in addition to ongoing natural gas and mineral development and recreation use (primarily hunting) in the LSFO. Initial disturbance to special status species (e.g., construction, drilling, and completion activities), as conditioned by timing limitations, CSU and COAs would be relatively localized and temporary. After these initial activities have subsided, human activity and effects of habitat fragmentation would continue throughout the production phase and persist for the life of well or field. The consequences of these influences on special status species would vary according to species-specific response through time as modified by habituation or circumstance, such as the use of access restrictions or BMPs that reduce the frequency and duration of well visitation. Development would result in further modifications and reductions in habitat. Roads and working surfaces of pads represent incremental accumulation of acreage removed from habitat base for the life of the well or field.

Mitigation: Mitigation that is used to reduce the duration or severity of impacts to special status species is presented integral with the discussions above. Mitigation applied to subsequent lease development includes RMP-derived CSU, and Timing Limitation (TL) stipulations (see Attachment CA). All parcels are also subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

3.3.4 Wetlands and Riparian Zones

Affected Environment: The following table indicates which proposed lease parcels have known or the potential for presence of both perennial and ephemeral surface waters. Because many of the parcels are under private surface ownership, the type and condition of riparian resources there would not be known unless a field visit is be conducted. Where present, the magnitude and location of direct and indirect effects on riparian resources cannot be predicted until site-specific proposals are made for exploration and development.

<table>
<thead>
<tr>
<th>PARCEL ID</th>
<th>KNOWN/POTENTIAL FOR PERENNIAL WATER PRESENT?</th>
<th>KNOWN/POTENTIAL FOR EPHEMERAL WATER PRESENT?</th>
</tr>
</thead>
<tbody>
<tr>
<td>6296</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6297</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6298</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6302</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>6336</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6348</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>6385</td>
<td>Not likely</td>
<td></td>
</tr>
<tr>
<td>6386</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6403</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6422</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6423</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>PARCEL ID</td>
<td>KNOWN/POTENTIAL FOR PERENNIAL WATER PRESENT?</td>
<td>KNOWN/POTENTIAL FOR EPHEMERAL WATER PRESENT?</td>
</tr>
<tr>
<td>-----------</td>
<td>---------------------------------------------</td>
<td>---------------------------------------------</td>
</tr>
<tr>
<td>6424</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>6425</td>
<td>Not likely</td>
<td>Not likely</td>
</tr>
<tr>
<td>6426</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>6427</td>
<td>Not likely</td>
<td>Not likely</td>
</tr>
<tr>
<td>6453</td>
<td>Yes</td>
<td>Not likely</td>
</tr>
<tr>
<td>6525</td>
<td>Not likely</td>
<td>Yes</td>
</tr>
<tr>
<td>6527</td>
<td>Not likely</td>
<td>Not likely</td>
</tr>
<tr>
<td>6531</td>
<td>Yes</td>
<td>Not likely</td>
</tr>
<tr>
<td>6548</td>
<td>Yes</td>
<td>Yes</td>
</tr>
</tbody>
</table>

Environmental Consequences, Proposed Action: Although specific influences associated with lease development cannot be predicted at the leasing stage, management direction in the LSFO ROD/RMP (October 2011) requires that land use activity that maintain existing riparian acreage and diversity in riparian plant communities. BLM policy and current LSFO ROD/RMP (October 2011) decisions allow for the site-specific development of COAs at the APD stage that are effective in substantially reducing direct involvement and indirect influences on riparian vegetation and channel function, including facility relocations of up to 200 meters and providing for rapid stabilization and restoration in the event of unavoidable involvement (e.g., typically linear alignments).

Environmental Consequences, No Action Alternative: There would be no action authorized that would have potential to influence riparian zones and wetlands.

Environmental Consequences, Cumulative Impacts: This lease sale, when combined with the past, present and reasonably foreseeable actions would elevate potential for the deterioration of riparian resources within the affected watersheds. Effects on riparian zones should be limited due to existing lease stipulations and best management practices that provide protection to these areas. Some impacts could occur if creek crossings cannot be avoided during oil and gas exploration and development activities.

Mitigation:

**For soil stabilization:**

For the purpose of protecting areas from slumping and mass movement of soils or landslides, LS-110 lease stipulation should be applied on all appropriate locations within lease areas. For the purpose of minimizing erosion and sediment transport from slopes equal to or greater than 35%, LS-111 lease stipulation should be applied on all appropriate locations within the lease areas. Specific locations having slopes steeper than 35% would be identified during site specific proposals for exploration and development.
• When saturated soil conditions exist on or along the right-of-way, construction shall be halted until soil material dries out sufficiently for construction to proceed without undue damage and erosion to the right-of-way.

• The grant holder shall provide satisfactory reclamation of all sites disturbed by their activity. This may include installation of additional erosion control devices and seeding at the discretion of the BLM Authorized Officer.

• Topsoil shall be conserved during excavation and reused as cover on disturbed areas to facilitate re-growth of vegetation. Topsoil shall only be used for reclamation and shall not be used to bed or pad the pipe during backfilling.

• To control erosion and sediment transport, roads shall be crowned or sloped, ditched, surfaced, drained with culverts and/or water dips, and constructed to BLM Gold Book standards. Culvert outlets shall incorporate controls such as rip-rap, sediment catchments, and anchored straw bales, to slow water velocity and prevent erosion and soil transport. Initial gravel application shall be a minimum of four inches.

• The operator shall provide timely year-round road maintenance and cleanup on roads. A regular schedule for maintenance shall include, but not be limited to, crown or slope reconstruction, blading, ditch, culvert and catchment cleaning, road surface replacement, and dust abatement. When rutting within the traveled way becomes greater than three inches, blading, and/or gravelling shall be conducted as approved by the BLM Authorized Officer.

• Top soil segregation will not occur when soils are saturated or frozen unless special authorization is granted by the BLM Authorized Officer.

• A Winter Construction 1 Plan will be submitted and approved by the BLM Authorized Officer before a Notice to Proceed will be authorized for construction activities in frozen soils.

• All erosion and sediment control practices and measures shall be constructed, applied, and maintained in accordance with the approved erosion and sediment control plan.

• Topsoil stripping shall be confined to the immediate construction areas. A 4 to 6-inch stripping depth is common, but depth may vary depending on the particular soil. All perimeter dikes, basins, and other sediment controls shall be in place prior to stripping.

• After the areas to be topsoiled have been brought to grade, and immediately prior to spreading the topsoil, the subgrade shall be loosened by disking or scarifying to a depth of at least two inches (or as site specific analysis determines appropriate for soil type) to ensure bonding with subsoil.

• Topsoil shall not be placed while in a frozen or muddy condition, when the subgrade is excessively wet, or in a condition that may otherwise be detrimental to proper grading or proposed sodding or seeding.

BMPs will be applied as appropriate at the time of APD application. Examples of BMPs that may be
applied include:

- No surface occupancy and surface-disturbing activities within stream channels, stream banks, and the area 2,500 horizontal feet either side of the ordinary high-water mark (bank-full stage) of major river corridors.

- No surface occupancy and surface disturbing activities within a minimum buffer distance of 325 horizontal feet for all perennial waters, including fens and wetlands, streams, springs and seeps. For perennial streams, the buffer will be measured from ordinary high water mark (bankfull stage), whereas for wetland features, the buffer will be measured from the edge of the mapped extent. For unmapped wetlands, the vegetative boundary (from which the buffer originates) will be determined in the field. Where the riparian zone extends beyond 325 feet, the NSO would be extended to include the entire riparian zone. From 325 to 500 horizontal feet from the perennial water body, controlled surface use restrictions will apply.

- No surface occupancy of 50 horizontal feet as measured from the top of the stream bank for all intermittent or ephemeral streams. If riparian vegetation extends beyond the top of the stream bank, the buffer will be measured from the extent of the riparian vegetation. Controlled surface use restrictions will apply from the edge of NSO buffer to 100 horizontal feet.

- If development in riparian areas cannot be avoided then design, construction, and reclamation activities should be professionally engineered. Site-specific mitigation is developed during the NEPA review of APDs.

### 3.3.5 Wildlife (Aquatic)

**Affected Environment:** There are multiple perennial and ephemeral riparian resources (including streams, wetlands, seeps, and springs) and associated habitats that provide habitat for aquatic wildlife species. The Yampa River, Good Spring Creek, Trout Creek, Slater Creek and tributaries to the William’s Fork River support populations of native fish. Riparian habitats provide potential habitat for amphibians (western chorus and northern leopard frogs).

**Environmental Consequences, Proposed Action:** RMP-derived management emphasis on protecting riparian habitats effectively avoids impacts to aquatic wildlife. Implementation of state and federally-imposed design measure to control erosion and spills also work to limit the risk of contaminants migrating off-site and degrading water quality in these systems (See Riparian and Special Status Animals Sections of this EA).

**Environmental Consequences, No Action Alternative:** There would be no impacts to aquatic wildlife or associated habitats from this alternative.

**Cumulative Effects:** Cumulative effects to aquatic wildlife species are similar to those described in the Special Status Animals Section of this EA.
Mitigation: Mitigation designed to protect riparian habitats and perennial water would be adequate to protect aquatic wildlife.

3.3.6 Wildlife (Terrestrial)

Affected Environment: A variety of wildlife habitats and their associated species occur within proposed leasing area. Each habitat type provides food, cover and shelter for a variety of mammal, bird and reptile species common to northwest Colorado. The lease area provides nesting and staging habitat for greater sandhill cranes (Parcels 6403, 6423, 6424, 6425 and 6548).

Large ungulates in the area include pronghorn, mule deer and elk, with some parcels providing important winter range for these species. Parcels 6296, 6297, 6298, 6336, 6348, 6403 and 6525 are mapped as mule deer critical winter range. Parcels 6385, 6403, 6426, 6453, 6525 and 6531 are located within elk winter concentration areas. In addition, Parcels 6302, 6336, 6403 and 6423 provide elk calving habitat. Large predators include mountain lion and black bear. Coyotes, boceats, jackrabbits, cottontail rabbits and a variety of small rodents, reptiles and birds likely inhabit the general area. Although all of the species are important members of native communities and ecosystems, most are common and have wide distributions within the state, region and field office.

Environmental Consequences, Proposed Action: Although the lease sale itself has no direct effects on wildlife in the area, future potential drilling would impact wildlife species and their habitat. Impacts to wildlife species from oil and gas development are discussed in the LSFO RMP EIS (Section 4.5.5). Impacts include, but are not limited to, displacement into less suitable habitat, increased stress and loss of habitat. These impacts are more significant during critical seasons, such as winter or reproduction. Big game species are often restricted to smaller areas during the winter months and may expend high amounts of energy to move through snow, locate food and maintain body temperature. Disturbances during the winter can displace big game, depleting much needed energy reserves and may lead to decreased over winter survival. Timing limitations would help protect wildlife during critical time periods, however direct and indirect habitat loss is more difficult to minimize. BMPs and site specific COAs developed at the APD stage (e.g. clustering of wells, limiting traffic) would potentially help mitigate impacts from habitat losses. In addition, controlled surface use stipulations (5% disturbance thresholds) designed to reduce fragmentation in medium priority sagebrush habitat will reduce habitat fragmentation on Parcels 6296, 6297, 6302, 6336, 6348, 6385, 6403, 6425, 6426, 6427, 6525 and 6531.

Lease development’s influence on small mammal populations, at least in the short team, is likely confined to on-site mortality and direct habitat loss attributable to facility occupation and vegetation clearing. Due to relatively small extent of actual surface occupation and large areas of undisturbed lands, development of the proposed lease parcels would have limited impacts to small mammal populations. Impacts to specific species would be addressed at the APD level and appropriate mitigation or COA would be developed.

Environmental Consequences, No Action Alternative: There would be no impacts to wildlife species or their habitat from the No Action Alternative.
Environmental Consequences, Cumulative Impacts: Cumulative effects to wildlife species are similar to those described in the Special Status Animals Section of this EA.

Mitigation: Mitigation includes Controlled Surface Use to limit fragmentation, No Surface Occupancy stipulations to protect raptor nest sites and Timing Limitations to protect wildlife during critical time period, such as winter and reproduction (See Attachment C).

3.4 HERITAGE RESOURCES AND HUMAN ENVIRONMENT

3.4.1 Cultural Resources

Affected Environment: The BLM has the legal responsibility to take into account the effects of its actions on cultural resources located on federal land or affected by federal undertakings. BLM Manual 8100 Series, the Colorado State Protocol and BLM Colorado Handbook of Guidelines and Procedures for Identification, Evaluation, and Mitigation of Cultural Resources provide guidance on how to accomplish Section 106 requirements with the appropriate cultural resource standards. Section 106 of NHPA requires federal agencies to: 1) inventory cultural resources to be affected by federal undertakings, 2) evaluate the importance of cultural resources by determining their eligibility to the National Register of Historic Places (National Register), and 3) consult with the federal and state preservation agencies regarding inventory results, National Register eligibility determinations, and proposed methods to avoid or mitigate impact to eligible sites. Within the state of Colorado, BLM's NHPA obligations are carried out under a Programmatic Agreement between BLM, the Advisory Council on Historic Preservation, and the State Historic Preservation Officer (SHPO). If the undertaking is determined to have “no effect” by the BLM Little Snake Field Office archaeologist then it may proceed under the terms of the Colorado State Protocol. If the undertaking is determined to have “adverse effects” then consultation is initiated with the SHPO.

The prehistoric and historic cultural context for northwestern Colorado has been described in several recent regional contexts. Reed and Metcalf’s (1999) context for the Northern Colorado River Basin is applicable for the prehistoric context and historical contexts include overviews compiled by Frederic J. Athearn (1982) and Michael B. Husband (1984). A historical archaeology context has also been prepared for the state of Colorado by Church and others (2007). In addition, significant cultural resources administered by the BLM-LSFO have been discussed in a Class 1 overview (McDonald and Metcalf 2006) and valuable contextual information is available in synthesis reports of archaeological investigations for a series of large pipelines in the area (Metcalf and Reed 2011; Rhode and others 2010; Reed and Metcalf 2009).

BLM conducted a literature review of records in the BLM-LSFO field office and database, and reviewed relevant information in the Compass database maintained by the Colorado Office of Archaeology and Historic Preservation. This information is summarized below:

Parcel 6296-Four cultural resource studies have been conducted within the parcel resulting in the inventory of 14 acres (less than 1 percent) of the total 2,112 acres within the parcel. These studies did
not result in the discovery of any cultural resources. Potential undocumented cultural resources were identified on the 1882 and 1907 Government Land Office (GLO) plats. A “cabin” is depicted on the 1882 plat and the “Lily Park to Maybell Road” and a fenceline are depicted on the 1907 plat. The cabin is likely plotted in the wrong location as it is indicated on the North Side of the Bear (Yampa) River. It is therefore not likely to be within the lease area. The road and the fenceline have likely been obliterated by the presence of the modern highway. The potential for undocumented cultural resources and their respective eligibilities for the National Register are unknown due to a lack of inventory. However due to the proximity of the Yampa River it is very likely that there are undocumented aboriginal and historic cultural resources within the parcel. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

Parcel 6297-Two cultural resource studies have been conducted within the parcel resulting in the inventory of 25 acres (1 percent) of the total 2,428 acres within the parcel. These studies did not result in the discovery of any cultural resources. Potential undocumented cultural resources were identified on the 1907 Government Land Office (GLO) plat. These include a fenceline and an “Irrigating Ditch”. The road and the fenceline have likely been obliterated by the presence of the modern highway. The potential for undocumented cultural resources and their respective eligibilities for the National Register are unknown due to a lack of inventory. However due to the proximity of the Yampa River it is very likely that there are undocumented aboriginal and historic cultural resources within the parcel. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

Parcel 6298- One cultural resource studies have been conducted within the parcel resulting in the inventory of 17 acres (2 percent) of the total 960 acres within the parcel. This study resulted in the discovery of three prehistoric isolated finds. None of these isolates are recommended eligible for the National Register. A potential undocumented cultural resource was identified on the 1907 Government Land Office (GLO) plat. The “Lily Park to Maybell Road” has likely been obliterated by the modern highway. The potential for undocumented cultural resources and their respective eligibilities for the National Register are unknown due to a lack of inventory. However due to the proximity of the Yampa River it is very likely that there are undocumented aboriginal and historic cultural resources within the parcel. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

Parcel 6302- One cultural resource studies have been conducted within the parcel resulting in the inventory of 7 acres (2 percent) of the total 320 acres within the parcel. This study did not result in the discovery of any cultural resources. No potential unrecorded historic resources were identified on the GLO plats or topographic maps. The potential for undocumented cultural resources is unknown due to the lack of inventory. However, the terrain is extremely rugged which is not generally conducive to aboriginal and historic site locations. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

Parcel 6336-Six cultural resource studies have been conducted within the parcel resulting in the inventory of 160 acres (100 percent) of the total 160 acres within the parcel. These studies resulted in the discovery of one aboriginal and three historic isolated finds. None of these isolates are recommended eligible for the National Register. The potential for undocumented cultural resources in the parcel is very low due to the amount of prior inventory. It is possible but unlikely that there are undocumented buried
cultural resources within the parcel. A potential undocumented cultural resource consisting of a
“fenceline” is depicted on the 1908 GLO plat. It is unlikely that the fenceline retains any integrity. Any
undiscovered cultural resources have the potential to be recommended eligible for the National Register.

Parcel 6348-Six cultural resource studies have been conducted within the parcel resulting in the
inventory of 589 acres (71 percent) of the total 825 acres within the parcel. These studies resulted in the
discovery of two historic roads (the Meeker-Craig Road [5MF.1938 and 5RB.2607] and State Highway
13 [5MF.5138 and 5RB.4486], and a historic telegraph line (5RB.2607). The segment of the Meeker-
Craig road within the parcel has been evaluated as not contributing to the overall eligibility of the road.
The segment of State Highway 13 within the parcel has been evaluated as eligible for the National
Register. The telegraph line requires additional data before its eligibility for the National Register can be
evaluated. The telegraph line and the Meeker-Craig road are depicted on the 1885 GLO plat. The
Meeker-Craig road is also depicted on the 1908 GLO plat along with an “Irrigating Ditch” and fenceline.
Based on the prior cultural resource inventory it is estimated that a few additional cultural resources will
be discovered. There resources will likely be discovered along State Highway 13. The surrounding
terrain is extremely rugged which is generally not conducive to aboriginal and historic site locations.
Any reevaluated or undiscovered cultural resources have the potential to be recommended eligible for
the National Register.

Parcel 6385-No cultural resource studies have been conducted within the parcel. No potential
unrecorded historic resources were identified on the GLO plats or topographic maps. The potential for
undocumented cultural resources is unknown due to the lack of inventory. However, the terrain is
extremely rugged which is not generally conducive to aboriginal and historic site locations. Any
undiscovered cultural resources have the potential to be recommended eligible for the National Register.

Parcel 6386-One cultural resource studies have been conducted within the parcel resulting in the
inventory of 6 acres (1 percent) of the total 476 acres within the parcel. This study did not result in the
discovery of any cultural resources. Three unnamed roads and “Gould Ditch” are depicted on the 1914
GLO. It is unlikely that any of these potential undocumented cultural resources are eligible for the
National Register. The potential for undocumented cultural resources is unknown due to the lack of
inventory. Any undiscovered cultural resources have the potential to be recommended eligible for the
National Register.

Parcel 6403-No cultural resource studies have been conducted within the parcel. No potential
unrecorded historic resources were identified on the GLO plats or topographic maps. The potential for
undocumented cultural resources is unknown due to the lack of inventory. However, the terrain is
extremely rugged which is not generally conducive to aboriginal and historic site locations. Any
undiscovered cultural resources have the potential to be recommended eligible for the National Register.

Parcel 6422-No cultural resource studies have been conducted within the parcel. No potential
unrecorded historic resources were identified on the GLO plats or topographic maps. The potential for
undocumented cultural resources is unknown due to the lack of inventory. However, the terrain is
extremely rugged which is not generally conducive to aboriginal and historic site locations. Any
undiscovered cultural resources have the potential to be recommended eligible for the National Register.
**Parcel 6423**- No cultural resource studies have been conducted within the parcel. Four potential undocumented historic resources are depicted on the 1922 GLO plat. These include a fenceline, an unnamed road, and two irrigation ditches. It is unlikely that any of these potential undocumented cultural resources are eligible for the National Register. The potential for undocumented cultural resources is unknown due to the lack of inventory. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

**Parcel 6424**- No cultural resource studies have been conducted within the parcel. Two potential undocumented historic resources are depicted on the 1914 GLO plat. These include an unnamed road and the “Gould Ditch”. It is unlikely that any of these potential undocumented cultural resources are eligible for the National Register. The potential for undocumented cultural resources is unknown due to the lack of inventory. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

**Parcel 6425**- One cultural resource study has been conducted within the parcel resulting in the inventory of 14 acres (18 percent) of the total 80 acres within the parcel. This study did not result in the discovery of any cultural resources. A potential undocumented historic resource consisting of a fenceline is depicted on the 1915 GLO plat. It is unlikely that this potential undocumented cultural resource is eligible for the National Register. The potential for undocumented cultural resources is low considering the results of prior inventory. In addition a substantial amount of the parcel has been developed as a substation and associated power lines. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

**Parcel 6426**- Three cultural resource studies have been conducted within the parcel resulting in the inventory of 4 acres (2 percent) of the total 160 acres within the parcel. These studies did not result in the discovery of any cultural resources. No potential unrecorded historic resources were identified on the GLO plats or topographic maps. The potential for undocumented cultural resources is high due to the discovery of numerous cultural resources nearby and the proximity to the Yampa River. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

**Parcel 6427**- No cultural resource studies have been conducted within the parcel. No potential unrecorded historic resources were identified on the GLO plats or topographic maps. The potential for undocumented cultural resources is unknown due to the lack of inventory. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

**Parcel 6453**- One cultural resource study has been conducted within the parcel resulting in the inventory of 7 acres (3 percent) of the total 228 acres within the parcel. This study did not result in the discovery of any cultural resources. Two potential undocumented historic resources consisting of a “County Road” and an “Irrigating Ditch” are depicted on the 1915 GLO plat. It is unlikely that these potential undocumented cultural resources are eligible for the National Register. The potential for undocumented cultural resources is unknown due to the lack of inventory. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

**Parcel 6525**- No cultural resource studies have been conducted within the parcel. No potential unrecorded historic resources were identified on the GLO plats or topographic maps. The potential for
undocumented cultural resources is unknown due to the lack of inventory. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

**Parcel 6527** - No cultural resource studies have been conducted within the parcel. A potential unrecorded historic resources consisting of a fenceline is depicted on the 1915 GLO plat. It is unlikely that this potential undocumented cultural resource is eligible for the National Register. The potential for undocumented cultural resources is unknown due to the lack of inventory. However, the terrain is extremely rugged which is not generally conducive to aboriginal and historic site locations. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

**Parcel 6531** - No cultural resource studies have been conducted within the parcel. No potential unrecorded historic resources were identified on the GLO plats or topographic maps. The potential for undocumented cultural resources is unknown due to the lack of inventory. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

**Parcel 6548** - One cultural resource studies has been conducted within the parcel resulting in the inventory of 11 acres (1 percent) of the total 908 acres within the parcel. This study did not result in the discovery of any cultural resources. Five potential undocumented cultural resources are depicted on the 1914 GLO plat. These consist of two unnamed roads, the “Slater to Deckers Mill” road, and two fencelines. It is unlikely that these potential undocumented cultural resources are eligible for the National Register. The potential for undocumented cultural resources is unknown due to the lack of inventory. Any undiscovered cultural resources have the potential to be recommended eligible for the National Register.

Environmental Consequences, Proposed Action: Because the proposed lease sale does not involve ground disturbance, the proposed undertaking will have no effect on historic properties. Any future development of parcels that are purchased as a result of the lease sale will be subject to additional Section 106 compliance, including identification, effects assessment, consultation, and if necessary, resolution of adverse effects.

Environmental Consequences, No Action Alternative: While a no action alternative alleviates potential damage from energy development, cultural resources are constantly being subjected to site formation processes or events after deposition (Binford 1981, Schiffer 1987). These processes can be both cultural and natural and take place in an instant or over thousands of years. Cultural processes include any activities directly or indirectly caused by humans. Natural processes include chemical, physical, and biological processes of the natural environment that impinge and or modify cultural materials. A no action alternative will also result in a cultural study not being completed. Without cultural studies it can become difficult to make the appropriate decisions regarding eligibility of resources and appropriate forms of mitigation. In addition, cultural and natural processes may obliterate important cultural resources before they can be documented and evaluated.

Cumulative Effects: The cumulative impacts to cultural resources are broad and include impacts within the project area, adjacent to the project area, and within the viewshed of the project area. Oil and gas have been extracted on the BLM-LSFO for over 50 years. This activity has created a vast amount of surface disturbance including well pads, pipelined, facilities, and access roads. This infrastructure has the
potential to detract from the integrity of cultural resources directly through physical disturbance or indirectly through the degradation of the historical environmental setting. The increased utilization of the area also increases the change of illegal collection of cultural material. Alternatively, the development of the area has resulted in a large amount of cultural resource studies. The information and data gained from these studies would never have been obtained without the presence of energy development.

Mitigation: All lands are subject to Exhibit CO-39 to protect cultural resources. Before any APDs are approved for exploration or drilling, a Class III cultural resource survey will be undertaken to comply with Section 106 of the National Historic Preservation Act. The LSFO requires a minimum 10-acre inventory block around any proposed well location. Class III cultural resource surveys are also required for associated roads (new or improved) and pipelines. Because most cultural resources are unidentified, irreplaceable, and highly sensitive to ground disturbance, it is necessary that the resources are properly identified, evaluated, and reported prior to any future activity that may affect their integrity or condition. Where potential adverse effects to eligible cultural resources are identified, the preferred mitigation is to relocate the proposed well pad(s) or infrastructure to avoid the sites by more than 100 meters, or relocation such that the undertaking’s APE does not adversely affect eligible sites. Data recovery of eligible sites may also be initiated in consultation with the Colorado SHPO. Specific mitigation is developed during NEPA review of individual APDs or related undertakings.

References

Athearn, Frederic J.

Binford, Lewis R.

Church, Minette C., Steven G. Baker, Bonnie J. Clark, Richard F. Carrillo, Jonathan C. Horn, Carl D. Spath, David R. Guilfoyle, and E. Steve Cassells

Husband, Michael B.

Metcalf, Michael D and Aland D. Reed

McDonald Kae and Michael Metcalf

Reed, Alan D. and Michael Metcalf
3.4.2 Hazardous or Solid Wastes

Affected Environment: The act of leasing the parcels for oil and gas development will not involve the use and management of petroleum products or hazardous substances. However, these activities will take place at the exploration and development stage. The magnitude and location of potential direct and indirect effects cannot be understood or analyzed until the site-specific APD stage of development.

The most pertinent of the Federal laws dealing with hazardous materials are as follows:

- The Oil Pollution Act (Public Law 101-380, August 18, 1990) prohibits discharge of pollutants into waters of the US, which by definition would include any tributary, including any dry wash that eventually connects with the Colorado River.
- The Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), as amended by the Superfund Amendments and Reauthorization Act of 1986 (42 U.S.C. 9601–9673), provides for liability, risk assessment, compensation, emergency response, and cleanup (including the cleanup of inactive sites) for hazardous substances. The act requires federal agencies to report sites where hazardous wastes are or have been stored, treated, or disposed of, and requires responsible parties, including federal agencies, to clean up releases of hazardous substances.
- The Resource Conservation and Recovery Act (RCRA), as amended by the Federal Facility Compliance Act of 1992 (42 U.S.C. 6901–6992), authorizes the EPA to manage, by regulation, hazardous wastes on active disposal operations. The act waives sovereign immunity for federal agencies with respect to all federal, State, and local solid and hazardous waste laws and regulations. Federal agencies are subject to civil and administrative penalties for violations and to cost assessments for the administration of the enforcement.
- The Emergency Planning and Community Right-To-Know Act of 1986 (42 U.S.C. 11001–11050) requires the private sector to inventory chemicals and chemical products, report those in excess of threshold planning quantities, inventory emergency response equipment, provide annual reports and support to local and State emergency response organizations, and maintain a liaison with the local and State emergency response organizations and the public.

Environmental Consequences, Proposed Action: The leased parcels would fall under environmental regulations that impact disposal practices and impose responsibility and liability for protection of human health and the environment from harmful waste management practices or discharges. The direct impact
would be if a solid waste or hazardous material is discarded and contaminates land surface either by solid, semi-solid, liquid, or contained gaseous material. Hazardous, civil, and criminal penalties may be imposed if the waste is not managed in a safe manner, and according to EPA regulations.

Environmental Consequences, No Action Alternative: Under the No Action alternative no parcels would be leased, as a result, no drilling or construction activities would be permitted; therefore, there would be no effects.

Environmental Consequences, Cumulative Effects: Historic and continued energy development in the area would not likely have an additive effect on the amount of solid or hazardous waste introduced in the environment if laws and regulations are followed and enforced.

Mitigation: These laws, regulations, standard lease stipulations, and contingency plans and emergency response resources are expected to adequately mitigate any potential hazardous or solid waste issues associated with the Proposed Action.

3.4.3 Native American Religious Concerns

Affected Environment: Four Native American tribes have cultural and historical ties to lands have administered by the BLM LSFO. These tribes include the Eastern Shoshone Tribe, Ute Mountain Ute Tribe, Uinta and Ouray Agency Ute Indian Tribe, and the Southern Ute Indian Tribe.

American Indian religious concerns are legislatively considered under several acts and Executive Orders, namely the American Indian Religious Freedom Act, the Native American Graves Environmental Assessment Protection and Repatriation Act, and Executive Order 13007 (Indian Sacred Sites). In summary, these require, in concert with other provisions such as those found in the NHPA and Archaeological Resources Protection Act, that the federal government carefully and proactively take into consideration traditional and religious Native American culture and life and ensure, to the degree possible, that access to sacred sites, the treatment of human remains, the possession of sacred items, the conduct of traditional religious practices, and the preservation of important cultural properties are considered and not unduly infringed upon. In some cases, these concerns are directly related to “historic properties” and “archaeological resources”. In some cases elements of the landscape without archaeological or other human material remains may be involved. Identification of these concerns is normally completed during the land use planning efforts, reference to existing studies, or via direct consultation.

Tribal consultation was conducted for this undertaking. Letters were sent to the tribes in mid July 2012 regarding this specific lease sale. No comments were received. Additional consultation may be conducted during the APD stage. The decision to consult will occur when Class III inventory is completed.

Environmental Consequences, Proposed Action: Cultural items, sites, or landscapes determined to be culturally significant to the tribes can be directly or indirectly adversely impacted by oil and gas development. Direct impacts could include but are not limited to physical damage, removal of cultural objects or items, and activities thought to be disrespectful. Indirect impacts include but are not limited to
prevention of access (hindering the performance of traditional ceremonies and rituals), increased
visitation of a previously little used area, and loss of integrity related to religious feelings and
associations.

There are no known cultural items, sites, or landscapes determined to be culturally significant to the
tribes within and near the undertaking area. The proposed action does not prevent access to any known
sacred sites, prevent the possession of sacred objects, or interfere or otherwise hinder the performance of
traditional ceremonies and rituals.

Environmental Consequences, No Action Alternative: None.

Environmental Consequences, Cumulative Effects: Continued energy development in the area has an
additive effect of changing the landscape from that ancestrally known by the tribes. There are no specific
sites of concern identified in the Project Area; it is rather the broader continued change that modern
culture brings to the landscape.

Mitigation: There are no known adverse impacts to any cultural items, sites, or landscaped determined to
by culturally significant to the tribes. If new information is provided by Native Americans, additional or
edited terms and conditions for mitigation may have to be negotiated or enforced to protect resource
values.

3.4.4 Paleontological Resources

Affected Environment: Geologic formations at or near the surface in the area of the nominated parcels
consist of Tertiary Age formations: Wasatch (Tw) Class Ia PFYC 4-5, Browns Park (Tbp) Class Ia,
PFYC 4-5; and, Cretaceous Age formations: Iles (Ki) Class II PFYC 3, Lewis shale (Kls) Class II, PFYC
3, Williams Fork (Kw) Class Ia PFYC 4-5, Fort Union (Tf) Class II PFYC 3 and Mancos Shale (Km)
Class II PFYC 3. Class Ia PFYC 4-5 formations have a high potential for occurrence of scientifically
significant fossils. The potential for discovery of significant fossils within Class II PFYC 3 formations is
considered to be moderate.

Environmental Consequences, Proposed Action: If any such fossils of paleontological interest are
located, construction activities could damage the fossils and the information that could have been gained
from them would be lost. The significance of this impact would depend upon the significance of the
fossil. The proposed action could also constitute a beneficial impact to paleontological resources by
increasing the chances for discovery of scientifically significant fossils.

Environmental Consequences, No Action Alternative: Under the No Action alternative, because no
ground disturbance would occur, there would be no effects to paleontological resources.

Environmental Consequences, Cumulative Impacts: The cumulative impacts to the moderate potential
for significant fossil discovery are broad within the project area and adjacent to the project area. This
area has been the location of energy development for over 50 years. This activity has created a vast
amount of surface disturbance including well pads, pipelines, facilities, and access roads. To date, there
have been fossil discoveries recorded. Continued activity could prove additional discoveries.
Mitigation: During construction activities, monitoring of surface disturbance to any PFYC 4-5 areas should take place by a BLM permitted paleontologist. Ceasing operations and notifying the Field Office Manager immediately upon discovery of a fossil during construction activities. Appropriate measures to mitigate adverse effects to significant paleontological resources will be determined by the authorized officer after consulting with the operator. The operator is responsible for the cost of any investigation necessary for the evaluation and for any mitigation measures. The operator may not be required to suspend operations if activities can avoid further impacts to a discovered site or be continued elsewhere, however, the discovery shall be brought to the attention of the authorized officer as soon as possible and protected from damage or looting. (modified from 43CFR3802.3-2(f)(2), 43CFR3809.420(b)(8), and BLM IM 2009-011). An assessment of the significance is made and a plan to retrieve the fossil or the information from the fossil is developed.

Reference:

3.4.5 Environmental Justice and Socioeconomics

Affected Environment: Executive Order 12898 requires federal agencies to assess projects to “identify and address the disproportionately high and adverse human health or environmental effects of its programs, policies, and activities on minority populations and low-income populations.” There are no environmental justice communities in the study area, either based on race, ethnicity, or income. The areas involved in the lease sale are rural in nature, and small communities and sparsely populated subdivisions exist within variable distances from the proposed lease parcels.

Profile of County Demographics, 2000-2010

<table>
<thead>
<tr>
<th></th>
<th>Moffat</th>
<th>Rio Blanco</th>
<th>Routt</th>
<th>Colorado</th>
<th>U.S.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population (2010*)</td>
<td>13,519</td>
<td>6,494</td>
<td>22,924</td>
<td>5,029,196</td>
<td>303,965,272</td>
</tr>
<tr>
<td>Population (2000)</td>
<td>13,184</td>
<td>5,986</td>
<td>19,690</td>
<td>4,301,261</td>
<td>281,421,906</td>
</tr>
<tr>
<td>Population Percent Change (2000-2010*)</td>
<td>2.5%</td>
<td>8.5%</td>
<td>16.4%</td>
<td>16.9%</td>
<td>8.0%</td>
</tr>
</tbody>
</table>

* The data in this table are calculated by ACS using annual surveys conducted during 2006-2010 and are representative of average characteristics during this period.

The three-county region has experienced varying degrees of fluid mineral development. Currently there is oil and gas development dispersed roughly equally throughout the counties of the field office. Rio Blanco County contains the highest number of active wells, though most of these are in the western portion of the county, outside the boundaries of the field office. Employees in the oil and gas sector within these counties earn an average of approximately $60,000 per year (US Census Bureau, County Business Patterns 2010).

The following table reports the average annual fluid minerals production for each county, including an estimated revenue value, figured using the average state wellhead prices from 2009: Oil at $52.33/bbl and natural gas at $3.21/MCF (IPAA, August 2011 Report http://ipaa.org/reports/docs/2010-2011IPAAOPI.pdf). The production values are averaged over the past ten full years of production (2002-2011); (Colorado Oil and Gas Conservation Commission http://cogcc.state.co.us/).

<table>
<thead>
<tr>
<th></th>
<th>Moffat</th>
<th>Rio Blanco</th>
<th>Routt</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Oil Production</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(Thousand bbl)</td>
<td>279</td>
<td>5,409</td>
<td>76.9</td>
<td>4,027</td>
</tr>
<tr>
<td><strong>Oil Revenue</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>($Thousand)</td>
<td>14,579</td>
<td>283,068</td>
<td>4,027</td>
<td>301,673</td>
</tr>
<tr>
<td><strong>Gas Production</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(MMCF)</td>
<td>18,182</td>
<td>53,992</td>
<td>35.3</td>
<td>72,209</td>
</tr>
<tr>
<td><strong>Gas Revenue</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>($Thousand)</td>
<td>58,365</td>
<td>173,314</td>
<td>113.4</td>
<td>231,792</td>
</tr>
</tbody>
</table>

Federal oil and gas leases generate a one-time lease bonus bid as well as annual rents. The minimum competitive lease bid is $2.00 per acre. If parcels do not receive the minimum bid they may be leased later as noncompetitive leases that don’t generate bonus bids. Within the Little Snake field office, average bonus bids are approximately $170 per acre for oil and gas leases. Lease rental is $1.50 per acre per year for the first five years and $2.00 per acre per year thereafter. Typically, oil and gas leases expire after 10 years unless held by production. During the lease period annual lease rents continue until one or more wells are drilled that result in production and associated royalties. The royalty rate is 12.5 percent of revenue associated with mineral extraction on federal leases.

Federal mineral lease revenue for the State of Colorado is divided thusly: 48.3 percent of all state mineral lease rent and royalty receipts are sent to the State Education Fund (to fund K-12 education), up to $65 million in FY 2009 – FY 2011, and growing at four percent per year thereafter. Any amounts greater than the upper limit flow to the Higher Education Capital Fund. 10 percent of all state mineral lease rent and royalty receipts are sent to the Colorado Water Conservation Board (CWCB), up to $13 million in FY 2009, and growing at four percent per year thereafter. Any amounts greater than the upper limit flow to the Higher Education Capital Fund. 41.4 percent of all state mineral lease rent and royalty receipts are sent to the Colorado Department of Local Affairs, which then distributes half of the total amount received to a grant program, designed to provide assistance with offsetting community impacts due to mining, and the remaining half directly to the counties and municipalities originating the FML revenue or providing residence to energy employees.
Bonus payments are allocated separately from rents and royalties, in the following manner: 50 percent of all state mineral lease bonus payments are allocated to two separate higher education trust funds: the “Revenues Fund” and the “Maintenance and Reserve Fund”. The Revenues Fund receives the first $50 million of bonus payments to pay debt service on outstanding higher education certificates of participation (COPs). The Maintenance and Reserve Fund receives 50 percent of any bonus payment allocations greater than $50 million. These funds are designated for controlled maintenance on higher education facilities and other purposes. The remaining 50 percent of state mineral lease bonus payments are allocated to the Local Government Permanent Fund, which is designed to accumulate excess funds in trust for distribution in years during which FML revenues decline by ten percent or more from the preceding year.

Environmental Consequences, Proposed Action: No minority or low income populations would be directly affected in the vicinity of the proposed action.

The direct effect of the proposed action would be the payments received, if any, from the leasing of the 11,307.36 acres of federal mineral estate, or a subset thereof. Indirect effects that might result, should exploration and development of the leases occur, could include increased employment opportunities related to the oil and gas and service support industry in the region as well as the economic benefits to federal, state, and county governments related to lease payments, royalty payments, severance taxes, and property taxes. Other effects could include the potential for a small increase in transportation, roads and noise disturbance associated with development. These effects would apply to all public land users in the project area.

It is, however, highly speculative to predict exact effects of this action, as there are no guarantees that the leases will receive bids, that any leased parcels will be developed, or that any developed parcels will produce any fluid minerals. A rough estimate for the amount to be raised in the lease sale can be determined using recent lease sales in the field office as a guideline. Approximately 95% of all acres proposed for leasing are bid upon, with an average bid of approximately $170 per acre. Using these values, the lease sale could result in $1,826,139 in total bonus bids, though the actual amount may vary widely. To predict the results of future development would be too speculative in nature. Any APD received in would result in future NEPA analysis taking place, in which further socio-economic effects would be examined. Likewise, any negative socio-economic effects resulting from disturbance and drilling on leased parcels would also be examined in future site-specific analysis. It is unknown when, where, how, or if future surface disturbing activities associated with oil and gas exploration and development such as well sites, roads, facilities, and associated infrastructure would be proposed. It is also not known how many wells, if any, would be drilled and/or completed, the types of technologies and equipment would be used and the types of infrastructure needed for production of oil and gas. Thus, the types, magnitude and duration of potential impacts cannot be precisely quantified at this time, and would vary according to many factors.

Environmental Consequences, No Action Alternative: Under the no action alternative the proposed parcels will not be leased and therefore there would be no impacts.
Environmental Consequences, Cumulative Impacts: Any possible future development of fluid mineral resources resulting from this lease sale would be in addition to the current level of development, as examined in the affected environment.

Mitigation: None.

3.5 RESOURCE USES

3.5.1 Prime and Unique Farmlands

Affected Environment: Soils designated as prime and unique farmlands as well as farmland of statewide importance occur within several of the proposed lease parcels. To conditionally qualify as prime farmland, soils in these areas must be irrigated and/or reclaimed of excess salts and sodium. Generally, farmlands of statewide importance include those that are nearly prime farmland and that economically produce high yields of crops when treated and managed according to acceptable farming methods. Some may produce as high a yield as prime farmlands if conditions are favorable.

Environmental Consequences, Proposed Action: Irrigating or otherwise manipulating these soil types so as to create conditions favorable to create prime farmland on public land is against BLM management policy. Therefore, any disturbance to or development on these soil types on public lands would have no impact to prime and unique farmlands on public lands. However, development or disturbance to these soils on private lands within the proposed parcels for lease may preclude any opportunity to develop these soils to their full agricultural potential.

Environmental Consequences, No Action Alternative: There would be no action authorized that would have potential to influence special status farmlands.

Environmental Consequences, Cumulative Impacts: This lease sale, when combined with the past, present and reasonably foreseeable actions will elevate potential for the degradation of special status farmlands on private lands, effectively reducing the total amount of farmland potentially available under certain conditions. The sale has little to no impact on these farmlands on public lands, since conventional farming practices are not permitted per agency policy.

Mitigation: None.
CHAPTER 4 - CONSULTATION AND COORDINATION

4.1 TRIBES, INDIVIDUALS, ORGANIZATIONS, OR AGENCIES CONSULTED

Prior to the development of the EA, notification letters were sent to Dinosaur National Park, Colorado Parks and Wildlife, Native American Tribes, USFS, and affected surface owners.

4.2 LIST OF PREPARERS AND PARTICIPANTS

<table>
<thead>
<tr>
<th>Name</th>
<th>Title</th>
<th>Resource</th>
</tr>
</thead>
<tbody>
<tr>
<td>Chad Meister</td>
<td>Air Quality Scientist</td>
<td>Air Quality</td>
</tr>
<tr>
<td>Shawn Wiser</td>
<td>Natural Resource Specialist</td>
<td>Invasive/Non-native Species, Hazardous or Solid Wastes, Fire Management,</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Forest Management, Wild Horses</td>
</tr>
<tr>
<td>Emily Spencer</td>
<td>Ecologist</td>
<td>Floodplains, Surface Hydrology, Soils, Water Quality (Surface), Wetlands &amp;</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Riparian Zones, Prime and Unique Farmlands</td>
</tr>
<tr>
<td>Marty O'Mara</td>
<td>Petroleum Engineer</td>
<td>Ground Hydrology, Fluid Minerals, Paleontological Resources, Water</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Quality (Ground)</td>
</tr>
<tr>
<td>Jennifer Maiolo</td>
<td>Mining Engineer</td>
<td>Minerals, Solid</td>
</tr>
<tr>
<td>Desa Ausmus</td>
<td>Wildlife Biologist</td>
<td>Migratory Birds, Special Status Animal Species, Wildlife (Aquatic &amp;</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Terrestrial)</td>
</tr>
<tr>
<td>Hunter Seim</td>
<td>Rangeland Management Specialist</td>
<td>Special Status Plant Species</td>
</tr>
<tr>
<td>Mark Lowrey</td>
<td>Rangeland Management Specialist</td>
<td>Upland Vegetation, Livestock Operations</td>
</tr>
<tr>
<td>Ethan Morton</td>
<td>Archeologist</td>
<td>Cultural Resources, Native American Religious Concerns</td>
</tr>
<tr>
<td>Louis McMinn</td>
<td>Realty Specialist</td>
<td>Environmental Justice, Social and Economic Conditions, Realty</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Authorizations, Land Tenure</td>
</tr>
<tr>
<td>Gina Robison</td>
<td>Recreation Planner</td>
<td>Visual Resources, Areas of Critical Environmental Concern, Lands with</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Wilderness Characteristics, Wilderness Study Areas, Wild and Scenic</td>
</tr>
<tr>
<td>Shane Dittlinger</td>
<td>Recreation Planner</td>
<td>Access and Transportation, Recreation</td>
</tr>
</tbody>
</table>
Attachment A
Pre-DNA Parcels Proposed for Lease
February 2013 - Colorado Competitive Oil & Gas Lease Sale

The Colorado State Office is offering competitively 59 parcels containing 63137.27 acres of Federal mineral estate in the State of Colorado for oil and gas leasing.

THE FOLLOWING ACQUIRED LANDS ARE SUBJECT TO FILINGS IN THE MANNER SPECIFIED IN THE APPLICABLE PORTIONS OF THE REGULATIONS IN 43 CFR, SUBPART 3120.

PARCEL ID: 6292 SERIAL #:
T. 0060N., R 0970W., 6TH PM
  Sec. 22: W2W2,SE;
  Sec. 23: ALL;
  Sec. 24: ALL;
  Sec. 25: N2,SE;
Moffat County
Colorado  2080.000 Acres
BLM; CDO: LSRA

PARCEL ID: 6293 SERIAL #:
T. 0060N., R 0970W., 6TH PM
  Sec. 13: ALL;
  Sec. 14: E2NE,NWSW,E2SW,SE;
  Sec. 15: W2NE,NW,SESW;
  Sec. 21: ALL;
Moffat County
Colorado  1920.000 Acres
BLM; CDO: LSRA

PARCEL ID: 6294 SERIAL #:
T. 0060N., R 0970W., 6TH PM
  Sec. 9: ALL;
  Sec. 10: N2NE,W2,S2SE;
  Sec. 11: S2S2;
  Sec. 12: ALL;
Moffat County
Colorado  1920.000 Acres
BLM; CDO: LSRA

PARCEL ID: 6295 SERIAL #:
T. 0060N., R 0970W., 6TH PM
  Sec. 26: N2,SW;
  Sec. 27: ALL;
  Sec. 28: E2E2;
Moffat County
Colorado  1280.000  Acres

BLM; CDO: LSRA

**PARCEL ID: 6296 SERIAL #:**

T. 0060N., R 0980W., 6TH PM
  Sec 20: S2SE;
  Sec 21: 19
  Sec 21: SESE;
  Sec 27: NWNE,S2NE,NW,S2;
  Sec 28: all;
  Sec 29: all;

Moffat County
Colorado  2014.44 Acres

BLM; CDO: LSRA

**PARCEL ID: 6297 SERIAL #:**

T. 0060N., R 0980W., 6TH PM
  Sec 30: 8;
  Sec 30: EXCL R/W COC-53770;
  Sec 30: SENE,SESW,SE;
  Sec 31: E2W2,E2;
  Sec 31: 5-8;
  Sec 32: All;
  Sec 33: All;

Moffat County
Colorado  2271.62 Acres

BLM; CDO: LSRA

**PARCEL ID: 6298 SERIAL #:**

T. 0060N., R 0980W., 6TH PM
  Sec 34: All;
  Sec 35: NWNW,S2NW,SW;

Moffat County
Colorado  919.62 Acres

BLM; CDO: LSRA

**PARCEL ID: 6299 SERIAL #:**

T. 0070N., R 0970W., 6TH PM
  Sec. 18: Lot 2-4;
  Sec. 18: E2NE,SESW,SE;
  Sec. 19: Lot 1-4;
  Sec. 19: E2W2,E2;
Sec. 20: ALL;  
Sec. 21: ALL;  
Moffat County  
Colorado 2314.120 Acres

BLM; CDO: LSRA

PARCEL ID: 6300 SERIAL #:  
T. 0070N., R 0970W., 6TH PM  
Sec. 29: ALL;  
Sec. 30: Lot 1-4;  
Sec. 30: E2W2,E2;  
Sec. 31: Lot 1-4;  
Sec. 31: E2W2,E2;  
Sec. 32: SWSW,SESE;  
Sec. 33: Lot 3,4,8;  
Sec. 33: NW;  
Moffat County  
Colorado 2197.810 Acres

BLM; CDO: LSRA

PARCEL ID: 6301 SERIAL #:  
T. 0070N., R 0970W., 6TH PM  
Sec. 34: Lot 2,7,8,13,15;  
Sec. 34: S2NE,SE;  
Sec. 35: Lot 2,3,5,6,9;  
Sec. 35: W2NE,S2NW,SW;  
Sec. 35: W2SE,SESE;  
Sec. 36: Lot 1,10,11,14,16,18;  
Sec. 36: S2S2;  
Moffat County  
Colorado 1134.280 Acres

BLM; CDO: LSRA

PARCEL ID: 6302 SERIAL #:  
T. 0040N., R 0950W., 6TH PM  
Sec. 25: E2;  
Moffat County  
Colorado 320.000 Acres

BLM; CDO: LSRA

PARCEL ID: 6303 SERIAL #:  
T. 0040N., R 0930W., 6TH PM
Sec. 27: NWNW;
Moffat County
Colorado  40,000 Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6304 SERIAL #:
T. 0100N., R 0950W., 6TH PM
  Sec. 23: N2,E2SW,SE;
  Sec. 24: ALL;
  Sec. 25: W2NE,E2NW;
  Sec. 26: E2,E2NW,SW;

Moffat County
Colorado  1920.000 Acres
PVT/BLM;BLM; CDO: LSRA

PARCEL ID: 6326 SERIAL #:
T. 0100N., R 0950W., 6TH PM
  Sec. 19: Lot 10-21;
  Sec. 20: Lot 5-9;
  Sec. 21: Lot 6-9;
  Sec. 22: Lot 1,4;
  Sec. 22: S2NW,SW;

Moffat County
Colorado  1042.690 Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6327 SERIAL #:
T. 0030N., R 0930W., 6TH PM
  Sec. 3: Lot 3,4;
  Sec. 3: SENE,E2SE;
  Sec. 5: Lot 3,4;
  Sec. 5: S2NW,S2;
  Sec. 6: Lot 1-7;
  Sec. 6: S2NE,SENW,E2SW,SE;

Moffat County
Colorado  1337.220 Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6328 SERIAL #:
T. 0040N., R 0940W., 6TH PM
  Sec. 19: Lot 6-8;
Sec. 19: S2NE, SENW, E2SW, SE;
Sec. 20: ALL;
Sec. 21: Lot 1, 3, 5, 8;
Sec. 21: SENE, N2SW, SWSW;
Sec. 22: Lot 3, 5, 12, 13, 16, 18, 20;
Sec. 22: N2NW, S2SE;
Sec. 23: SW;

Moffat County
Colorado 1810.670 Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6336 SERIAL #:
T. 0030N., R 0930W., 6TH PM
Sec. 20: S2N2;

Rio Blanco County
Colorado 160.000 Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6337 SERIAL #:
T. 0040N., R 0940W., 6TH PM
Sec. 26: Lot 1, 3;
Sec. 26: W2, W2SE;
Sec. 27: NE, E2NW, SWNW, S2;
Sec. 28: Lot 6, 7, 9, 19, 23, 25, 27;
Sec. 28: NWNW, S2SE;
Sec. 29: Lot 1, 3, 5;
Sec. 29: N2;
Sec. 30: Lot 5-8;
Sec. 30: NE, E2W2, W2SE;

Moffat County
Colorado 2244.480 Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6339 SERIAL #:
T. 0030N., R 0940W., 6TH PM
Sec. 5: Lot 6-8;
Sec. 5: S2N2, S2;
Sec. 6: Lot 8-13;
Sec. 6: SENE, E2SW, SE;
Sec. 7: E2, E2W2;
Sec. 8: ALL;

Moffat County
Colorado 2240.340 Acres
PVT/BLM; CDO: LSRA
PARCEL ID: 6340 SERIAL #:
T. 0030N., R 0940W., 6TH PM
  Sec. 1: Lot 5-8;
  Sec. 1: S2N2,S2;
  Sec. 2: Lot 5-8;
  Sec. 2: S2N2,S2;

Moffat County
Colorado  1299.960  Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6341 SERIAL #:
T. 0030N., R 0940W., 6TH PM
  Sec. 3: Lot 5-8;
  Sec. 3: S2N2,S2;
  Sec. 4: Lot 5-8;
  Sec. 4: S2N2,S2;

Moffat County
Colorado  1292.080  Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6344 SERIAL #:
T. 0030N., R 0930W., 6TH PM
  Sec. 7: Lot 1-3;
  Sec. 7: NE,W2NW,E2SE;
  Sec. 8: ALL;
  Sec. 9: NWNE,S2NE;
  Sec. 9: W2,N2SE,SWSE;
  Sec. 10: NWNE,SESE;
  Sec. 17: ALL;

Moffat County
Colorado  2336.680  Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6345 SERIAL #:
T. 0050N., R 0980W., 6TH PM
  Sec. 3: Lot 5-7;
  Sec. 21: Lot 3,5;
  Sec. 26: N2,SESW,SE;

Moffat County
Colorado  659.260  Acres
BLM; CDO: LSRA
PARCEL ID: 6346 SERIAL #:

T. 0040N., R 0940W., 6TH PM
Sec. 8: E2SW;
  Sec. 14: Lot 14,24,26;
  Sec. 14: SESE;
  Sec. 15: SW,N2SE,SWSE;
  Sec. 16: Lot 11,14,16,18;
  Sec. 16: SESW,S2SE;
  Sec. 17: Lot 6;
  Sec. 17: E2NW,SWNW,SW,W2SE;
  Sec. 17: SESE;

Moffat County
Colorado  1093.110 Acres

PVT/BLM;BLM; CDO: LSRA

PARCEL ID: 6347 SERIAL #:

T. 0070N., R 0970W., 6TH PM
Sec. 13: Lot 1-7;
  Sec. 13: NENE,W2E2,W2;
  Sec. 14: E2,NESW;
  Sec. 17: ALL;

Moffat County
Colorado  1640.000 Acres

BLM; CDO: LSRA

PARCEL ID: 6348 SERIAL #:

T. 0030N., R 0930W., 6TH PM
Sec. 14: Lot 1,4,5,17,20;
  Sec. 14: E2NE,SESW,SE;
  Sec. 15: Lot 1,3,5,11,12;
  Sec. 15: Lot 14,17,19;
  Sec. 15: E2NW,SWNW,W2SE;

Moffat County
Colorado  825.330 Acres

PVT/BLM; CDO: LSRA

PARCEL ID: 6385 SERIAL #:

T. 0050N., R 0950W., 6TH PM
Sec. 30: Lot 7;

Moffat County
Colorado  39.780 Acres

BLM; CDO: LSRA
PARCEL ID: 6386 SERIAL #:
T. 0110N., R 0890W., 6TH PM
   Sec. 33: Lot 2,5,7-9,12,14-21;
Moffat County
Colorado  476.220  Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6394 SERIAL #:
T. 0030N., R 0930W., 6TH PM
   Sec. 1: Lot 1-4,7-10;
   Sec. 1: SWNE, SENW, SESW, SWSE;
   Sec. 2: Lot 3,10,13,22,23;
   Sec. 2: SWNW, SW;
   Sec. 11: Lot 3,5,6,8,13;
   Sec. 11: N2NW, N2SW, SWSW;
   Sec. 12: Lot 9,10;
   Sec. 12: NESW, S2SW;
Moffat County
Colorado  1191.310  Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6395 SERIAL #:
T. 0070N., R 0970W., 6TH PM
   Sec. 22: E2;
   Sec. 23: W2;
   Sec. 24: Lot 3,4,13,14;
   Sec. 25: Lot 5,10,19;
   Sec. 26: Lot 5,6,8,10,11,13-15;
   Sec. 26: NWNW;
   Sec. 27: Lot 1-3,6,7;
   Sec. 27: N2N2, SWNW;
   Sec. 28: Lot 1,3;
   Sec. 28: N2, SW, NWSE;
Moffat County
Colorado  1912.800  Acres
BLM; CDO: LSRA

PARCEL ID: 6397 SERIAL #:
T. 0100N., R 0950W., 6TH PM
   Sec. 7: Lot 5-29;
   Sec. 18: Lot 5-29;
Moffat County
Colorado  1259.840  Acres
PVT/BLM;BLM; CDO: LSRA

**PARCEL ID: 6398 SERIAL #:**
T. 0110N., R 0950W., 6TH PM
  Sec. 6: Lot 7;
  Sec. 6: SESW,S2SE;
  Sec. 7: Lot 1-4;
  Sec. 7: NE,E2W2,N2SE;
Moffat County

Colorado  700.580  Acres
PVT/BLM;BLM; CDO: LSRA

**PARCEL ID: 6399 SERIAL #:**
T. 0110N., R 0950W., 6TH PM
  Sec. 5: S2SW;
  Sec. 8: Lot 11,20;
  Sec. 8: NENW;
Moffat County

Colorado  177.140  Acres
BLM; CDO: LSRA

**PARCEL ID: 6400 SERIAL #:**
T. 0110N., R 0950W., 6TH PM
  Sec. 28: Lot 1-13;
  Sec. 28: S2;
  Sec. 29: Lot 1-8;
  Sec. 32: Lot 1-24;
  Sec. 32: S2SE;
Moffat County

Colorado  1510.930  Acres
PVT/BLM;BLM; CDO: LSRA

**PARCEL ID: 6403 SERIAL #:**
T. 0110N., R 0890W., 6TH PM
  Sec. 1: Lot 5-20;
  Sec. 2: Lot 5-8,12-20;
  Sec. 11: Lot 1-16;
  Sec. 12: Lot 1-16;
Moffat County

Colorado  2395.810  Acres
PARCEL ID: 6404 SERIAL #:
T. 0110N., R 0890W., 6TH PM
Sec. 3: Lot 12-19;
Sec. 13: Lot 1-16;
Sec. 14: Lot 1-16;
Moffat County
Colorado 1568.970 Acres

PARCEL ID: 6405 SERIAL #:
T. 0120N., R 0900W., 6TH PM
Sec. 29: Lot 2-16;
Moffat County
Colorado 594.330 Acres

PARCEL ID: 6418 SERIAL #:
T. 0110N., R 0880W., 6TH PM
Sec. 6: Lot 9-14;
Sec. 6: SWNE, SENW, E2SW, W2SE;
Sec. 6: SESE;
Sec. 7: Lot 5-8;
Sec. 7: NE, E2W2, W2SE, SESE;
Routt County
Colorado 1219.230 Acres

PARCEL ID: 6421 SERIAL #:
T. 0110N., R 0900W., 6TH PM
Sec. 31: Lot 5-20;
Sec. 32: Lot 1-16;
Moffat County
Colorado 1228.730 Acres

PARCEL ID: 6422 SERIAL #:
T. 0110N., R 0900W., 6TH PM
Sec. 33: Lot 8;
Moffat County
Colorado 33.880 Acres
PVT/BLM; CDO: LSRA

**PARCEL ID: 6423 SERIAL #:**
T. 0110N., R 0880W., 6TH PM
Sec. 31: Lot 5-12,15;

Routt County
Colorado 184.280 Acres
PVT/BLM; CDO: LSRA

**PARCEL ID: 6424 SERIAL #:**
T. 0110N., R 0890W., 6TH PM
Sec. 27: Lot 16;  
Sec. 28: Lot 1,10,11,13-15,28,29;
Sec. 34: Lot 1,2,7-16;

Moffat County
Colorado 741.350 Acres
PVT/BLM; CDO: LSRA

**PARCEL ID: 6425 SERIAL #:**
T. 0060N., R 0870W., 6TH PM
Sec. 18: S2NE;

Routt County
Colorado 80.000 Acres
BLM; CDO: LSRA

**PARCEL ID: 6426 SERIAL #:**
T. 0060N., R 0870W., 6TH PM
Sec. 27: W2NW;
Sec. 28: E2NE;

Routt County
Colorado 160.000 Acres
PVT/BLM; CDO: LSRA

**PARCEL ID: 6427 SERIAL #:**
T. 0070N., R 0860W., 6TH PM
Sec. 26: Lot 1;
Routt County
Colorado  39.740  Acres

PVT/BLM; CDO: LSRA

PARCEL ID: 6429 SERIAL #:

T. 0060N., R 0920W., 6TH PM
  Sec. 8: EXCL RESVR COD 032377;
  Sec. 8: E2SW;

Routt County
Colorado  60.940  Acres

PVT/BLM; CDO: LSRA

PARCEL ID: 6430 SERIAL #:

T. 0120N., R 0890W., 6TH PM
  Sec. 13: NENW;
  Sec. 35: ALL;
  Sec. 36: ALL;

Moffat County
Colorado  1320.000  Acres

PVT/BLM;BLM; CDO: LSRA

PARCEL ID: 6431 SERIAL #:

T. 0060N., R 0940W., 6TH PM
  Sec. 4: Lot 5-8;
  Sec. 4: S2N2,S2;
  Sec. 9: Lot 1,4;
  Sec. 9: N2,N2S2;
  Sec. 10: Lot 1;
  Sec. 10: E2,NW,N2SW,SESW;

Moffat County
Colorado  1835.180  Acres

PVT/BLM;BLM; CDO: LSRA

PARCEL ID: 6432 SERIAL #:

T. 0060N., R 0940W., 6TH PM
  Sec. 5: SENW,E2SW,SWSW;
  Sec. 8: Lot 1,3;
  Sec. 8: S2NE,NW,N2S2,SWSW;
  Sec. 14: Lot 1;
  Sec. 14: N2,N2SW,SESW,SE;
  Sec. 15: Lot 1,3,4,6;
  Sec. 15: NE,E2NW,NESW,N2SE;
Moffat County
Colorado  1833.590  Acres

BLM; CDO: LSRA

**PARCEL ID: 6453 SERIAL #:**

T. 0030N., R 0860W., 6TH PM  
Sec. 5: Lot 9,10,12,13,15,17-19;  
Sec. 5: EXCL PATENT 574700;  
Sec. 7: Lot 13;

Routt County
Colorado  228.010  Acres

**PARCEL ID: 6525 SERIAL #:**

T. 0050N., R 0920W., 6TH PM  
Sec. 26: W2SW;

Routt County
Colorado  80.000  Acres

PVT/BLM; CDO: LSRA

**PARCEL ID: 6526 SERIAL #:**

T. 0040N., R 0920W., 6TH PM  
Sec. 15: SESW;  
Sec. 23: Lot 16,40,41;  
Sec. 35: NE;  
Sec. 36: Lot 6-8;

Moffat County
Colorado  250.180  Acres

PVT/BLM; CDO: LSRA

**PARCEL ID: 6527 SERIAL #:**

T. 0030N., R 0890W., 6TH PM  
Sec. 30: NENE;  
Sec. 32: W2NE;

Rio Blanco County
Colorado  120.000  Acres

PVT/BLM; CDO: LSRA

**PARCEL ID: 6528 SERIAL #:**

T. 0030N., R 0910W., 6TH PM
Sec. 4: Lot 8;
Sec. 8: Lot 9-12, 14-16;
Sec. 9: Lot 10, 12, 13;

Moffat County
Colorado 454.800 Acres
PVT/BLM; BLM; CDO: LSRA

**PARCEL ID: 6530 SERIAL #:**

T. 0030N., R 0920W., 6TH PM
  Sec. 1: Lot 3, 4, 16, 18-20, 27, 28;
  Sec. 1: S2NW, N2SW, SWSW;
  Sec. 2: Lot 1, 2, 4;
  Sec. 2: S2NE, SE;
  Sec. 12: Lot 1-4;
  Sec. 12: SWNE, NWNW, S2NW, SW;
  Sec. 12: W2SE;

Moffat County
Colorado 1337.100 Acres
PVT/BLM; CDO: LSRA

**PARCEL ID: 6531 SERIAL #:**

T. 0040N., R 0880W., 6TH PM
  Sec. 7: SENW;

Routt County
Colorado 40.000 Acres
BLM; CDO: LSRA

**PARCEL ID: 6532 SERIAL #:**

T. 0040N., R 0910W., 6TH PM
  Sec. 31: Lot 6-9;
  Sec. 32: Lot 1-10;
  Sec. 33: Lot 5-7;

Moffat County
Colorado 680.970 Acres
PVT/BLM; CDO: LSRA

**PARCEL ID: 6536 SERIAL #:**

T. 0040N., R 0970W., 6TH PM
  Sec. 7: SE;
Moffat County
Colorado       160.000  Acres

PVT/BLM; CDO: LSRA
PARCEL ID: 6548 SERIAL #:

T. 0110N., R 0890W., 6TH PM
  Sec. 25: Lot 1,17,32;
  Sec. 26: Lot 19,21,27,28;
  Sec. 27: Lot 5;
  Sec. 35: Lot 1-16;
  Sec. 36: Lot 2,15-18;

Moffat County
Colorado       907.870  Acres

PVT/BLM; CDO: LSRA
The Colorado State Office is deferring all or portions of **45 parcels containing 58430 acres** of Federal mineral estate in the State of Colorado for oil and gas leasing.

**PARCEL ID: 6292 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.**

T. 0060N., R 0970W., 6TH PM
Sec. 22: W2W2,SE;
Sec. 23: ALL;
Sec. 24: ALL;
Sec. 25: N2,SE;

Moffat County
Colorado 2080.000 Acres
BLM; CDO: LSRA

**PARCEL ID: 6293 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.**

T. 0060N., R 0970W., 6TH PM
Sec. 13: ALL;
Sec. 14: E2NE,NWSW,E2SW,SE;
Sec. 15: W2NE,NW,SESW;
Sec. 21: ALL;

Moffat County
Colorado 1920.000 Acres
BLM; CDO: LSRA

**PARCEL ID: 6294 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.**

T. 0060N., R 0970W., 6TH PM
Sec. 9: ALL;
Sec. 10: N2NE,W2,S2SE;
Sec. 11: S2S2;
Sec. 12: ALL;

Moffat County
Colorado 1920.000 Acres
BLM; CDO: LSRA

**PARCEL ID: 6295 SERIAL #: Defer of parcel due to Preliminary Priority Habitat for greater sage-grouse.**

T. 0060N., R 0970W., 6TH PM
Sec. 26: N2,SW;
Sec. 27: ALL;
Sec. 28: E2E2;
Moffat County
Colorado  1280.00 Acres

BLM; CDO: LSRA

**PARCEL ID: 6296 SERIAL #:** Postpone offering of parcel due to need for Land with Wilderness Characteristics inventory per BLM Policy 6310.

T. 0060N., R 0980W., 6TH PM
  Sec 20: S2SE;
  Sec 21: 19
  Sec 21: SESE;
  Sec 27: NWNE,S2NE,NW,S2;
  Sec 28: all;
  Sec 29: all;

Moffat County
Colorado  2031.00 Acres

BLM; CDO: LSRA

**PARCEL ID: 6297 SERIAL #:** Postpone offering of parcel due to need for Land with Wilderness Characteristics inventory per BLM Policy 6310.

T. 0060N., R 0980W., 6TH PM
  Sec 30: 8;
  Sec 30: EXCL R/W COC-53770;
  Sec 30: SENE,SESW,SE;
  Sec 31: E2W2,E2;
  Sec 31: 5-8;
  Sec 32: All;
  Sec 33: All;

Moffat County
Colorado  2194.12 Acres

BLM; CDO: LSRA

**PARCEL ID: 6298 SERIAL #:** Postpone offering of parcel due to need for Land with Wilderness Characteristics inventory per BLM Policy 6310.

T. 0060N., R 0980W., 6TH PM
  Sec 34: All;
  Sec 35: NWNW,S2NW,SW;

Moffat County
Colorado  920.00 Acres

BLM; CDO: LSRA

**PARCEL ID: 6299 SERIAL #:** Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0070N., R 0970W., 6TH PM
  Sec. 18: Lot 2-4;
Sec. 18: E2NE, S2SW, SE;
Sec. 19: Lot 1-4;
Sec. 19: E2W2, E2;
Sec. 20: ALL;
Sec. 21: ALL;

Moffat County
Colorado 2314.120 Acres

BLM; CDO: LSRA

PARCEL ID: 6300 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0070N., R 0970W., 6TH PM
Sec. 29: ALL;
Sec. 30: Lot 1-4;
Sec. 30: E2W2, E2;
Sec. 31: Lot 1-4;
Sec. 31: E2W2, E2;
Sec. 32: SWSW, SESE;
Sec. 33: Lot 3, 4, 8;
Sec. 33: NW;

Moffat County
Colorado 2197.810 Acres

BLM; CDO: LSRA

PARCEL ID: 6301 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0070N., R 0970W., 6TH PM
Sec. 34: Lot 2, 7, 8, 13, 15;
Sec. 34: S2NE, SE;
Sec. 35: Lot 2, 3, 5, 6, 9;
Sec. 35: W2NE, S2NW, SW;
Sec. 35: W2SE, SESE;
Sec. 36: Lot 1, 10, 11, 14, 16, 18;
Sec. 36: S2S2;

Moffat County
Colorado 1134.280 Acres

BLM; CDO: LSRA

PARCEL ID: 6303 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0040N., R 0930W., 6TH PM
Sec. 27: NWNW;

Moffat County
Colorado 40.000 Acres

PVT/BLM; CDO: LSRA
PARCEL ID: 6304 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0100N., R 0950W., 6TH PM

Sec. 23: N2,E2SW,SE;
Sec. 24: ALL;
Sec. 25: W2NE,E2NW;
Sec. 26: E2,E2NW,SW;

Moffat County
Colorado 1920.000 Acres

PVT/BLM; BLM; CDO: LSRA

PARCEL ID: 6326 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0100N., R 0950W., 6TH PM

Sec. 19: Lot 10-21;
Sec. 20: Lot 5-9;
Sec. 20: S2NW,SW;
Sec. 21: Lot 6-9;
Sec. 21: S2NW;
Sec. 22: Lot 1,4;
Sec. 22: S2NW,SW;

Moffat County
Colorado 1042.690 Acres

PVT/BLM; CDO: LSRA

PARCEL ID: 6327 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0030N., R 0930W., 6TH PM

Sec. 3: Lot 3,4;
Sec. 3: SENE,E2SE;
Sec. 5: Lot 3,4;
Sec. 5: S2NW,S2;
Sec. 6: Lot 1-7;
Sec. 6: S2NE,SENW,E2SW,SE;

Moffat County
Colorado 1337.220 Acres

PVT/BLM; CDO: LSRA

PARCEL ID: 6328 SERIAL #: Defer due to Preliminary Priority Habitat for greater sage-grouse.

T. 0040N., R 0940W., 6TH PM

Sec. 19: Lot 6-8;
Sec. 19: S2NE,SENW,E2SW,SE;
Sec. 20: ALL;
Sec. 21: Lot 1,3,5,8;
Sec. 21: SENE,N2SW,SWSW;
Sec. 22: Lot 3, 5, 12, 13, 16, 18, 20;  
Sec. 22: N2NW, S2SE;  
Sec. 23: SW;  

Moffat County  
Colorado  
1810.670 Acres  
PVT/BLM; CDO: LSRA

PARCEL ID: 6337 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0040N., R 0940W., 6TH PM  
Sec. 26: Lot 1, 3;  
Sec. 26: W2, W2SE;  
Sec. 27: NE, E2NW, SWNW, S2;  
Sec. 28: Lot 6, 7, 9, 19, 23, 25, 27;  
Sec. 28: NWNW, S2SE;  
Sec. 29: Lot 1, 3, 5;  
Sec. 29: N2;  
Sec. 30: Lot 5-8;  
Sec. 30: NE, E2W2, W2SE;  

Moffat County  
Colorado  
2244.480 Acres  
PVT/BLM; CDO: LSRA

PARCEL ID: 6339 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0030N., R 0940W., 6TH PM  
Sec. 5: Lot 6-8;  
Sec. 5: S2N2, S2;  
Sec. 6: Lot 8-13;  
Sec. 6: SENW, E2SW, SE;  
Sec. 7: E2, E2W2;  
Sec. 8: ALL;  

Moffat County  
Colorado  
2240.340 Acres  
PVT/BLM; CDO: LSRA

PARCEL ID: 6340 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0030N., R 0940W., 6TH PM  
Sec. 1: Lot 5-8;  
Sec. 1: S2N2, S2;  
Sec. 2: Lot 5-8;  
Sec. 2: S2N2, S2;  

Moffat County  
Colorado  
1299.960 Acres  
PVT/BLM; CDO: LSRA
**PARCEL ID: 6341 SERIAL #:** Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0030N., R 0940W., 6TH PM
   Sec. 3: Lot 5-8;
   Sec. 3: S2N2,S2;
   Sec. 4: Lot 5-8;
   Sec. 4: S2N2,S2;

Moffat County
Colorado        1292.080  Acres

PVT/BLM; CDO: LSRA

**PARCEL ID: 6344 SERIAL #:** Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0030N., R 0930W., 6TH PM
   Sec. 7: Lot 1-3;
   Sec. 7: NE,W2NW,E2SE;
   Sec. 8: ALL;
   Sec. 9: NWNE,S2NE;
   Sec. 9: W2,N2SE,SWSE;
   Sec. 10: NWNE,SESE;
   Sec. 17: ALL;

Moffat County
Colorado        2336.680  Acres

PVT/BLM; CDO: LSRA

**PARCEL ID: 6345 SERIAL #:** Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0050N., R 0980W., 6TH PM
   Sec. 3: Lot 5-7;
   Sec. 21: Lot 3,5;
   Sec. 26: N2,SESW,SE;

Moffat County
Colorado        659.260  Acres

BLM; CDO: LSRA

**PARCEL ID: 6346 SERIAL #:** Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0040N., R 0940W., 6TH PM
   Sec. 8: E2SW;
   Sec. 14: Lot 14,24,26;
   Sec. 14: SESE;
   Sec. 15: SW,N2SE,SWSE;
   Sec. 16: Lot 11,14,16,18;
   Sec. 16: SESW,S2SE;
   Sec. 17: Lot 6;
   Sec. 17: E2NW,SWNW,SW,W2SE;
   Sec. 17: SESE;
Moffat County
Colorado  1093.110  Acres
PVT/BLM;BLM; CDO: LSRA

PARCEL ID: 6347 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0070N., R 0970W., 6TH PM
Sec. 13: Lot 1-7;
Sec. 13: NENE,W2E2,W2;
Sec. 14: E2,NESW;
Sec. 17: ALL;

Moffat County
Colorado  1640.000  Acres
BLM; CDO: LSRA

PARCEL ID: 6386 SERIAL #: Deferred pending further analysis.

T. 0110N., R 0890W., 6TH PM
Sec. 33: Lot 2,5,7-9,12,14-21;

Moffat County
Colorado  476.220  Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6394 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0030N., R 0930W., 6TH PM
Sec. 1: Lot 1-4,7-10;
Sec. 1: SWNE,SENW,SESW,SWSE;
Sec. 2: Lot 3,10,13,22,23;
Sec. 2: SWNW,SW;
Sec. 11: Lot 3,5,6,8,13;
Sec. 11: N2NW,N2SW,SWSW;
Sec. 12: Lot 9,10;
Sec. 12: NESW,S2SW;

Moffat County
Colorado  1191.310  Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6395 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0070N., R 0970W., 6TH PM
Sec. 22: E2;
Sec. 23: W2;
Sec. 24: Lot 3,4,13,14;
Sec. 25: Lot 5,10,19;
Sec. 26: Lot 5,6,8,10,11,13-15;
Sec. 26: NWNW;
Sec. 27: Lot 1-3,6,7;
Sec. 27: N2N2,SWNW;
Sec. 28: Lot 1,3;
Sec. 28: N2,SW,NWSE;

Moffat County
Colorado 1912.800 Acres

BLM; CDO: LSRA

PARCEL ID: 6397 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0100N., R 0950W., 6TH PM
Sec. 7: Lot 5-29;
Sec. 18: Lot 5-29;

Moffat County
Colorado 1259.840 Acres

PVT/BLM;BLM; CDO: LSRA

PARCEL ID: 6398 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0110N., R 0950W., 6TH PM
Sec. 6: Lot 7;
Sec. 6: SESW,S2SE;
Sec. 7: Lot 1-4;
Sec. 7: NE,E2W2,N2SE;

Moffat County
Colorado 700.580 Acres

PVT/BLM;BLM; CDO: LSRA

PARCEL ID: 6399 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0110N., R 0950W., 6TH PM
Sec. 5: S2SW;
Sec. 8: Lot 11,20;
Sec. 8: NENW;

Moffat County
Colorado 177.140 Acres

BLM; CDO: LSRA

PARCEL ID: 6400 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0110N., R 0950W., 6TH PM
Sec. 28: Lot 1-13;
Sec. 28: S2;
Sec. 29: Lot 1-8;
Sec. 32: Lot 1-24;
Sec. 32: S2SE;
Moffat County
Colorado  1510.930  Acres
PVT/BLM;BLM; CDO: LSRA

**PARCEL ID: 6404 SERIAL #**: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0110N., R 0890W., 6TH PM
  Sec. 3: Lot 12-19;
  Sec. 13: Lot 1-16;
  Sec. 14: Lot 1-16;

Moffat County
Colorado  1568.970  Acres
PVT/BLM;BLM; CDO: LSRA

**PARCEL ID: 6405 SERIAL #**: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0120N., R 0900W., 6TH PM
  Sec. 29: Lot 2-16;

Moffat County
Colorado  594.330  Acres
BLM; CDO: LSRA

**PARCEL ID: 6418 SERIAL #**: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0110N., R 0880W., 6TH PM
  Sec. 6: Lot 9-14;
  Sec. 6: SWNE,SENW,E2SW,W2SE;
  Sec. 6: SESE;
  Sec. 7: Lot 5-8;
  Sec. 7: NE,E2W2,W2SE,SESE;

Routt County
Colorado  1219.230  Acres
PVT/BLM; CDO: LSRA

**PARCEL ID: 6421 SERIAL #**: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0110N., R 0900W., 6TH PM
  Sec. 31: Lot 5-20;
  Sec. 32: Lot 1-16;

Moffat County
Colorado  1228.730  Acres
BLM; CDO: LSRA

**PARCEL ID: 6424 SERIAL #**: Deferred pending further analysis.
T. 0110N., R 0890W., 6TH PM
   Sec. 27: Lot 16;
   Sec. 28: Lot 1,10,11,13-15,28,29;
   Sec. 34: Lot 1,2,7-16;

Moffat County
Colorado 741.350 Acres

PVT/BLM; CDO: LSRA

PARCEL ID: 6429 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0060N., R 0920W., 6TH PM
   Sec. 8: EXCL RESVR COD 032377;
   Sec. 8: E2SW;

Routt County
Colorado 60.940 Acres

PVT/BLM; CDO: LSRA

PARCEL ID: 6430 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0120N., R 0890W., 6TH PM
   Sec. 13: NENW;
   Sec. 35: ALL;
   Sec. 36: ALL;

Moffat County
Colorado 1320.000 Acres

PVT/BLM; CDO: LSRA

PARCEL ID: 6431 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0060N., R 0940W., 6TH PM
   Sec. 4: Lot 5-8;
   Sec. 4: S2N2,S2;
   Sec. 9: Lot 1,4;
   Sec. 9: N2,N2S2;
   Sec. 10: Lot 1;
   Sec. 10: E2,NW,N2SW,SESW;

Moffat County
Colorado 1835.180 Acres

PVT/BLM; CDO: LSRA

PARCEL ID: 6432 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0060N., R 0940W., 6TH PM
   Sec. 5: SENW,E2SW,SWSW;
   Sec. 8: Lot 1,3;
Moffat County
Colorado  1833.590  Acres

BLM; CDO: LSRA

**PARCEL ID: 6526 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.**

T. 0040N., R 0920W., 6TH PM
Sec. 15: SESW;
Sec. 23: Lot 16,40,41;
Sec. 35: NE;
Sec. 36: Lot 6-8;

Moffat County
Colorado  250.180  Acres

PVT/BLM; CDO: LSRA

**PARCEL ID: 6528 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.**

T. 0030N., R 0910W., 6TH PM
Sec. 4: Lot 8;
Sec. 8: Lot 9-12,14-16;
Sec. 9: Lot 10,12,13;

Moffat County
Colorado  454.800  Acres

PVT/BLM;BLM; CDO: LSRA

**PARCEL ID: 6530 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.**

T. 0030N., R 0920W., 6TH PM
Sec. 1: Lot 3,4,16,18-20,27,28;
Sec. 1: S2NW,N2SW,SWSW;
Sec. 2: Lot 1,2,4;
Sec. 2: S2NE,SE;
Sec. 12: Lot 1-4;
Sec. 12: SWNE,NWNW,S2NW,SW;
Sec. 12: W2SE;

Moffat County
Colorado  1337.100  Acres

PVT/BLM; CDO: LSRA

**PARCEL ID: 6532 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.**

T. 0040N., R 0910W., 6TH PM
Moffat County
Colorado  680.970 Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6536 SERIAL #: Defer parcel due to Preliminary Priority Habitat for greater sage-grouse.

T. 0040N., R 0970W., 6TH PM
Sec. 7: SE;

Moffat County
Colorado  160.000 Acres
PVT/BLM; CDO: LSRA

PARCEL ID: 6548 SERIAL #: Deferred pending further analysis.

T. 0110N., R 0890W., 6TH PM
Sec. 25: Lot 1,17,32;
Sec. 26: Lot 19,21,27,28;
Sec. 27: Lot 5;
Sec. 35: Lot 1-16;
Sec. 36: Lot 2,15-18;

Moffat County
Colorado  907.870 Acres
PVT/BLM; CDO: LSRA
Attachment C
Parcels Available for Lease with Applied Stipulations
February 2013 - Colorado Competitive Oil & Gas Lease Sale

The Colorado State Office is offering competitively **14 parcels containing 4706.83 acres** of Federal mineral estate in the State of Colorado for oil and gas leasing.

THE FOLLOWING ACQUIRED LANDS ARE SUBJECT TO FILINGS IN THE MANNER SPECIFIED IN THE APPLICABLE PORTIONS OF THE REGULATIONS IN 43 CFR, SUBPART 3120.

**PARCEL ID: 6302 SERIAL #:**

T. 0040N., R 0950W., 6TH PM  
Sec. 25: E2;  
Moffat County  
Colorado  
320.000 Acres  
BLM; CDO: LSRA

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit LS-107: Medium Priority Sagebrush Habitat Controlled Surface Use. A 5 percent surface disturbance limitation and a POD illustrating a strategy to leave large blocks of undisturbed habitat will be required for development of this lease.

All lands are subject to Exhibit LS-102: Greater Sage-Grouse Nesting and Early Brood Rearing Habitat Timing Limitation.

All lands are subject to Exhibit LS-115: Elk Calving Areas Timing Limitation.

All lands are subject to Exhibit LS-111: Slopes Greater than 35 percent.

All lands are subject to Exhibit LS-105: Perennial Water Sources NSO.

All lands are subject to Exhibit CO-28 to protect riparian/wetland vegetation.

**PARCEL ID: 6336 SERIAL #:**

T. 0030N., R 0930W., 6TH PM  
Sec. 20: S2N2;  
Rio Blanco County  
Colorado  
160.000 Acres  
PVT/BLM; CDO: LSRA

All lands are subject to Exhibit CO-26 to protect fragile soils.
All lands are subject to Exhibit LS-110: Fragile Soils.

All lands are subject to Exhibit LS-111: Slopes Greater than 35 percent.

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit LS-105: Perennial Water Sources NSO.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit LS-107: Medium Priority Sagebrush Habitat Controlled Surface Use. A 5 percent surface disturbance limitation and a POD illustrating a strategy to leave large blocks of undisturbed habitat will be required for development of this lease.

All lands are subject to Exhibit LS-101: Elk, Mule Deer, Pronghorn Antelope and/or Bighorn Sheep Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-115: Elk Calving Areas Timing Limitation.

All lands are subject to Exhibit CO-01 to protect coal mining.

All lands are subject to Exhibit CO-28 to protect riparian/wetland vegetation.

PARCEL ID: 6348 SERIAL #:

T. 0030N., R 0930W., 6TH PM
  Sec. 14: Lot 1,4,5,17,20;
  Sec. 14: E2NE,SESW,SE;
  Sec. 15: Lot 1,3,5,11,12;
  Sec. 15: Lot 14,17,19;
  Sec. 15: E2NW,SWNW,W2SW;

Moffat County
Colorado 825.330 Acres

PVT/BLM; CDO: LSRA

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit LS-107: Medium Priority Sagebrush Habitat Controlled Surface Use. A 5 percent surface disturbance limitation and a POD illustrating a strategy to leave large blocks of undisturbed habitat will be required for development of this lease.

All lands are subject to Exhibit LS-101: Elk, Mule Deer, Pronghorn Antelope and/or Bighorn Sheep Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-111: Slopes Greater than 35 percent.

All lands are subject to Exhibit LS-105: Perennial Water Sources NSO.
All lands are subject to Exhibit CO-28 to protect riparian/wetland vegetation.

The following lands are subject to Exhibit LS-102: Greater Sage-Grouse Nesting and Early Brood Rearing Habitat Timing Limitation:

T. 0030N., R 0930W., 6TH PM
   Sec. 14: Lot 5;
   Sec. 15: Lot 1,3,5,11,12;
   Sec. 15: Lot 14,17,19;
   Sec. 15: E2NW,SWNW,W2SW;

The following lands are subject to Exhibit LS-116: Greater Sage-Grouse Crucial Winter Habitat Timing Limitation:

T. 0030N., R 0930W., 6TH PM
   Sec. 14: Lot 5;

The following lands are subject to Exhibit LS-112: Columbian Sharp-Tailed Grouse Nesting Habitat Timing Limitation:

T. 0030N., R 0930W., 6TH PM
   Sec. 15: Lot 1,3;
   Sec. 15: Lot 14,17,19;
   Sec. 15: E2NW,SWNW,W2SW;

All lands are subject to Exhibit LS-104: Columbian Sharp-Tailed Grouse Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-101: Elk, Mule Deer, Pronghorn Antelope and/or Bighorn Sheep Crucial Winter Habitat Timing Limitation.

PARCEL ID: 6385 SERIAL #:

T. 0050N., R 0950W., 6TH PM
   Sec. 30: Lot 7;

Moffat County
Colorado  39.780  Acres

BLM; CDO: LSRA

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit LS-107: Medium Priority Sagebrush Habitat Controlled Surface Use. A 5 percent surface disturbance limitation and a POD illustrating a strategy to leave large blocks of undisturbed habitat will be required for development of this lease.

All lands are subject to Exhibit LS-101: Elk, Mule Deer, Pronghorn Antelope and/or Bighorn Sheep Crucial Winter Habitat Timing Limitation.
PARCEL ID: 6403 SERIAL #:

T. 0110N., R 0890W., 6TH PM
   Sec. 1: Lot 5-20;
   Sec. 2: Lot 5-8,12-20;
   Sec. 11: Lot 1-16;
   Sec. 12: Lot 1-16;

Moffat County
Colorado  2395.810  Acres

PVT/BLM; CDO: LSRA

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit LS-105: Perennial Water Sources NSO.

All lands are subject to Exhibit LS-111: Slopes Greater than 35 percent.

All lands are subject to Exhibit CO-28 to protect riparian/wetland vegetation.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit LS-107: Medium Priority Sagebrush Habitat Controlled Surface Use. A 5 percent surface disturbance limitation and a POD illustrating a strategy to leave large blocks of undisturbed habitat will be required for development of this lease.

All lands are subject to Exhibit LS-101: Elk, Mule Deer, Pronghorn Antelope and/or Bighorn Sheep Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-115: Elk Calving Areas Timing Limitation.

The following lands are subject to Exhibit LS-106: Raptor Nest Sites (golden eagle, osprey, all accipiters, falcons [except the kestrel], buteos, and owls, not including special status species raptors) NSO:

T. 0110N., R 0890W., 6TH PM
   Sec. 1: Lot 5,6,11,12;
   Sec. 2: Lot 7,8;

The following lands are subject to Exhibit LS-103: Raptor nesting and fledgling habitat (golden eagle, osprey, all accipiters, falcons [except the kestrel], buteos, and owls, not including special status species raptors) Timing Limitation:

T. 0110N., R 0890W., 6TH PM
   Sec. 1: Lot 5,6,11,12;
   Sec. 2: Lot 7,8;

All lands are subject to Exhibit LS-112: Columbian Sharp-Tailed Grouse Nesting Habitat Timing Limitation.

All lands are subject to Exhibit LS-104: Columbian Sharp-Tailed Grouse Crucial Winter Habitat Timing Limitation.

The following lands are subject Exhibit LS-117: Greater Sandhill Crane Nesting and Staging Habitat Timing Limitation:
T. 0110N., R 0890W., 6TH PM
Sec. 1: Lot 5,6,11,12;

**PARCEL ID: 6422 SERIAL #:**

T. 0110N., R 0900W., 6TH PM
Sec. 33: Lot 8;

Moffat County
Colorado 33.880 Acres

PVT/BLM; CDO: LSRA

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit CO-28 to protect riparian/wetland vegetation.

All lands are subject to Exhibit LS-104: Columbian Sharp-Tailed Grouse Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-111: Slopes Greater than 35 percent.

**PARCEL ID: 6423 SERIAL #:**

T. 0110N., R 0880W., 6TH PM
Sec. 31: Lot 5-12,15;

Routt County
Colorado 184.280 Acres

PVT/BLM; CDO: LSRA

All lands are subject to Exhibit CO-26 to protect fragile soils.

All lands are subject to Exhibit LS-110: Fragile Soils.

All lands are subject to Exhibit LS-111: Slopes Greater than 35 percent.

All lands are subject to Exhibit CO-28 to protect riparian/wetland vegetation.

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit LS-115: Elk Calving Areas Timing Limitation.

All lands are subject to Exhibit LS-104: Columbian Sharp-Tailed Grouse Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-117: Greater Sandhill Crane Nesting and Staging Habitat Timing Limitation.
All lands are subject to Exhibit LS-105: Perennial Water Sources NSO.

**PARCEL ID: 6425 SERIAL #:**

T. 0060N., R 0870W., 6TH PM  
Sec. 18: S2NE;

Routt County  
Colorado  80.000 Acres

BLM; CDO: LSRA

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit LS-107: Medium Priority Sagebrush Habitat Controlled Surface Use. A 5 percent surface disturbance limitation and a POD illustrating a strategy to leave large blocks of undisturbed habitat will be required for development of this lease.

All lands are subject to Exhibit LS-101: Elk, Mule Deer, Pronghorn Antelope and/or Bighorn Sheep Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-104: Columbian Sharp-Tailed Grouse Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-117: Greater Sandhill Crane Nesting and Staging Habitat Timing Limitation.

All lands are subject to Exhibit LS-104: Columbian Sharp-Tailed Grouse Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit CO-25 to protect underground coal mining

**PARCEL ID: 6426 SERIAL #:**

T. 0060N., R 0870W., 6TH PM  
Sec. 27: W2NW;  
Sec. 28: E2NE;

Routt County  
Colorado  160.000 Acres

PVT/BLM; CDO: LSRA

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit CO-28 to protect riparian/wetland vegetation.

All lands are subject to Exhibit LS-107: Medium Priority Sagebrush Habitat Controlled Surface Use. A 5 percent surface disturbance limitation and a POD illustrating a strategy to leave large blocks of undisturbed habitat will be required for development of this lease.
All lands are subject to Exhibit LS-101: Elk, Mule Deer, Pronghorn Antelope and/or Bighorn Sheep Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-106: Raptor Nest Sites (golden eagle, osprey, all accipiters, falcons [except the kestrel], buteos, and owls, not including special status species raptors) NSO.

All lands are subject to Exhibit LS-103: Raptor nesting and fledgling habitat (golden eagle, osprey, all accipiters, falcons [except the kestrel], buteos, and owls, not including special status species raptors) Timing Limitation.

All lands are subject to Exhibit LS-112: Columbian Sharp-Tailed Grouse Nesting Habitat Timing Limitation.

All lands are subject to Exhibit LS-104: Columbian Sharp-Tailed Grouse Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit CO-01 to protect underground coal mining.

All lands are subject to Exhibit LS-111: Slopes Greater than 35 percent.

All lands are subject to Exhibit LS-105: Perennial Water Sources NSO.

**PARCEL ID: 6427 SERIAL #:**

T. 0070N., R 0860W., 6TH PM  
Sec. 26: Lot 1;  
Routt County  
Colorado  
39.740 Acres  
PVT/BLM; CDO: LSRA

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit LS-107: Medium Priority Sagebrush Habitat Controlled Surface Use. A 5 percent surface disturbance limitation and a POD illustrating a strategy to leave large blocks of undisturbed habitat will be required for development of this lease.

All lands are subject to Exhibit LS-115: Elk Calving Areas Timing Limitation.

All lands are subject to Exhibit LS-112: Columbian Sharp-Tailed Grouse Nesting Habitat Timing Limitation.

All lands are subject to Exhibit LS-104: Columbian Sharp-Tailed Grouse Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-111: Slopes Greater than 35 percent.

**PARCEL ID: 6453 SERIAL #:**

T. 0030N., R 0860W., 6TH PM  
Sec. 5: Lot 9,10,12,13,15,17-19;  
Sec. 5: EXCL PATENT 574700;  
Sec. 7: Lot 13;
Routt County  
Colorado  
228.010 Acres

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit LS-107: Medium Priority Sagebrush Habitat Controlled Surface Use. A 5 percent surface disturbance limitation and a POD illustrating a strategy to leave large blocks of undisturbed habitat will be required for development of this lease.

All lands are subject to Exhibit LS-101: Elk, Mule Deer, Pronghorn Antelope and/or Bighorn Sheep Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-111: Slopes Greater than 35 percent.

All lands are subject to Exhibit LS-105: Perennial Water Sources NSO.

PARCEL ID: 6525 SERIAL #:  
T. 0050N., R 0920W., 6TH PM  
Sec. 26: W2SW;  
Routt County  
Colorado  
80.000 Acres

PVT/BLM; CDO: LSRA

All lands are subject to Exhibit CO-26 to protect fragile soils.

All lands are subject to Exhibit LS-110: Fragile Soils.

All lands are subject to Exhibit CO-28 to protect riparian/wetland vegetation.

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit LS-107: Medium Priority Sagebrush Habitat Controlled Surface Use. A 5 percent surface disturbance limitation and a POD illustrating a strategy to leave large blocks of undisturbed habitat will be required for development of this lease.

All lands are subject to Exhibit LS-101: Elk, Mule Deer, Pronghorn Antelope and/or Bighorn Sheep Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-106: Raptor Nest Sites (golden eagle, osprey, all accipiters, falcons [except the kestrel], buteos, and owls, not including special status species raptors) NSO.

All lands are subject to Exhibit LS-103: Raptor nesting and fledgling habitat (golden eagle, osprey, all accipiters, falcons [except the kestrel], buteos, and owls, not including special status species raptors) Timing Limitation.

The following lands are subject to Exhibit LS-118: Columbian Sharp-Tailed Grouse Lek Sites NSO:
All lands are subject to Exhibit LS-112: Columbian Sharp-Tailed Grouse Nesting Habitat Timing Limitation.

All lands are subject to Exhibit LS-104: Columbian Sharp-Tailed Grouse Crucial Winter Habitat Timing Limitation.

PARCEL ID: 6527 SERIAL #:

T. 0030N., R 0890W., 6TH PM
Sec. 30: NENE;
Sec. 32: W2NE;

Rio Blanco County
Colorado 120.000 Acres

PVT/BLM; CDO: LSRA

All lands are subject to Exhibit CO-28 to protect riparian/wetland vegetation.

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.

All lands are subject to Exhibit LS-105: Perennial Water Sources NSO.

All lands are subject to Exhibit LS-111: Slopes Greater than 35 percent.

PARCEL ID: 6531 SERIAL #:

T. 0040N., R 0880W., 6TH PM
Sec. 7: SENW;

Routt County
Colorado 40.000 Acres

BLM; CDO: LSRA

All lands are subject to Exhibit CO-26 to protect fragile soils.

All lands are subject Exhibit LS-110: Fragile Soils.

All lands are subject to Exhibit LS-111: Slopes Greater than 35 percent.

All lands are subject to Exhibit CO-28 to protect riparian/wetland vegetation.

All lands are subject to Exhibit CO-39 to protect cultural resources.

All lands are subject to Exhibit CO-34 to alert lessee of potential habitat for a threatened, endangered, candidate, or other special status plant or animal.
All lands are subject to Exhibit LS-107: Medium Priority Sagebrush Habitat Controlled Surface Use. A 5 percent surface disturbance limitation and a POD illustrating a strategy to leave large blocks of undisturbed habitat will be required for development of this lease.

All lands are subject to Exhibit LS-101: Elk, Mule Deer, Pronghorn Antelope and/or Bighorn Sheep Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-104: Columbian Sharp-Tailed Grouse Crucial Winter Habitat Timing Limitation.

All lands are subject to Exhibit LS-105: Perennial Water Sources NSO.
Lease Number:

NO SURFACE OCCUPANCY STIPULATION

No surface occupancy or use is allowed on the lands described below (legal description or other description):

For the purpose of:

Protection of surface and longwall coal mines where oil and gas development is incompatible with planned coal extraction.

Changes to this stipulation will be made in accordance with the land use plan and/or the regulatory provisions for such changes. (For guidance on the use of this stipulation, see BLM Manual 1624 and 3101 or FS Manual 1950 and 2820.)

Exception Criteria:
This stipulation may be waived if the lessee agrees that any well approved for drilling will be plugged below the coal when the crest of the highwall or longwall approaches within 500 feet of the well. A suspension of operations and production will be considered for the lease only when a well is drilled and then plugged, and a new well or reentry is planned when the mine moves through the location.
CONTROLLED SURFACE USE STIPULATION

Surface Occupancy or use is subject to the following special operating constraints:

Operations proposed within the area of an approved surface or underground coal mine will be relocated outside the area to be mined or to accommodate room and pillar mining operations.

On the lands described below:

For the purpose of:

To protect surface or underground coal mines

Exception Criteria:

This stipulation may be waived without a plan amendment if the lessee agrees that the drilling of a well will be subject to the following conditions: (1)(a) well must be plugged when the mine approaches within 500 feet of the well and reentered or redrilled upon completion of the mining operation; (b) well must be plugged in accordance with Mine Safety and Health Administration (formerly Mine Enforcement and Safety Administration) Informational Report 1052; (c) operator will provide accurate location of where the casing intercepts the coal by providing a directional and deviation survey of the well to the coal operator; or (2) relocate well into a permanent pillar or outside the area to be mined. A suspension of operations and production will be considered when the well is plugged, and a new well is to be drilled after mining operations move through the location.

Any changes to this stipulation will be made in accordance with the land use plan and/or the regulatory provisions for such changes. (For guidance on the use of this stipulation, see BLM Manual 1624 and 3101 or FS Manual 1950 and 2820).
CONTROLLED SURFACE USE STIPULATION

Surface occupancy or use is subject to the following special operating constraints.

On the lands described below:

For the purpose of:

Protecting fragile soils. Prior to surface disturbance of fragile soils, it must be demonstrated to the Authorized Officer through a plan of development that the following performance objectives will be met.

Performance Objectives:

I. Maintain the soil productivity of the site.

II. Protect off-site areas by preventing accelerated soil erosion (such as land-sliding, gully ing, drilling, piping, etc.) from occurring.

III. Protect water quality and quantity of adjacent surface and groundwater sources.

IV. Select the best possible site for development in order to prevent impacts to the soil and water resources.

Fragile soil areas, in which the performance objective will be enforced, are defined as follows:

a. Areas rated as highly or severely erodible by wind or water, as described by the Soil Conservation Service in the Area Soil Survey Report or as described by on-site inspection.

b. Areas with slopes greater than or equal to 35 percent, if they also have one of the following soil characteristics:

(1) a surface texture that is sand, loamy sand, very fine sandy loam, fine sandy loam, silty clay or clay;
(2) a depth to bedrock that is less than 20 inches;
(3) an erosion condition that is rated as poor; or
(4) a K factor of greater than 0.32.
Performance Standards:

I. All sediments generated from the surface-disturbing activity will be retained on site.

II. Vehicle use would be limited to existing roads and trails.

III. All new permanent roads would be built to meet primary road standards (BLM standards) and their location approved by the Authorized Officer. For oil and gas purposes, permanent roads are those used for production.

IV. All geophysical and geochemical exploration would be conducted by helicopter, horseback, on foot, or from existing roads.

V. Any sediment control structures, reserve pits, or disposal pits would be designed to contain a 100-year, 6-hour storm event. Storage volumes within these structures would have a design life of 25 years.

VI. Before reserve pits and production pits would be reclaimed, all residue would be removed and trucked off-site to an approved disposal site.

VII. Reclamation of disturbed surfaces would be initiated before November 1 each year.

VIII. All reclamation plans would be approved by the Authorized Officer in advance and might require an increase in the bond.

Any changes to this stipulation will be made in accordance with the land use plan and/or the regulatory provisions for such changes. (For guidance on the use of this stipulation, see BLM Manual 1624 and 3101 or FS Manual 1950 and 2820. See also Geothermal PEIS ROD section 2.3.3 at page 2-6.)
EXHIBIT CO-28

Lease Number:

CONTROLLED SURFACE USE STIPULATION

Surface occupancy or use is subject to the following special operating constraints.

On the lands described below:

For the purpose of:

To protect perennial water impoundments and streams, and/or riparian/wetland vegetation by moving oil and gas exploration and development beyond the riparian vegetation zone.

Any changes to this stipulation will be made in accordance with the land use plan and/or the regulatory provisions for such changes. (For guidance on the use of this stipulation, see BLM Manual 1624 and 3101 or FS Manual 1950 and 2820. See also Geothermal PEIS ROD section 2.3.3 at page 2-6.)

Exception Criteria:

Exceptions may be granted only if an on-site impact analysis shows no degradation of the resource values.
EXHIBIT CO-34

Lease Number:

ENDANGERED SPECIES ACT SECTION 7 CONSULTATION STIPULATION

The lease area may now or hereafter contain plants, animals, or their habitats determined to be threatened, endangered, or other special status species. BLM may recommend modifications to exploration and development proposals to further its conservation and management objective to avoid BLM-approved activity that will contribute to a need to list such a species or their habitat. BLM may require modifications to or disapprove proposed activity that is likely to result in jeopardy to the continued existence of a proposed or listed threatened or endangered species or result in the destruction or adverse modification of a designated or proposed critical habitat. BLM will not approve any ground-disturbing activity that may affect any such species or critical habitat until it completes its obligations under applicable requirements of the Endangered Species Act as amended, 16 U.S.C. § 1531 et seq., including completion of any required procedure for conference or consultation.

On the lands described below:
CONTROLLED SURFACE USE

This lease may be found to contain historic properties and/or resources protected under the National Historic Preservation Act (NHPA), American Indian Religious Freedom Act, Native American Graves Protection and Repatriation Act, E.O.13007, or other statutes and executive orders. The BLM will not approve any ground disturbing activities that may affect any such properties or resources until it completes its obligations under applicable requirements of the NHPA and other authorities. The BLM may require modification to exploration or development proposals to protect such properties, or disapprove any activity that is likely to result in adverse effects that cannot be successfully avoided, minimized or mitigated.

Any changes to this stipulation will be made in accordance with the land use plan and/or the regulatory provisions for such changes. (For guidance on the use of this stipulation, see BLM Manual 1624 and 3101 or FS Manual 1950 and 2820.)

On the lands described below:
Exhibit LS-101

Lease Number:

LEASE NOTICE

Exhibit LS-101: Elk, Mule Deer, Pronghorn Antelope and/or Bighorn Sheep Crucial Winter Habitat Timing Limitation:

Crucial winter habitat will be closed to surface disturbing activities from December 1 to April 30, with the intent that this stipulation apply after the big game hunting season. In the case that hunting season extends later, exceptions will be applied through normal procedures.

On the lands described below:
Exhibit LS-102

LEASE NOTICE

Exhibit LS-102: Greater Sage-Grouse Nesting and Early Brood Rearing Habitat Timing Limitation:

Between March 1 and June 30, greater sage-grouse nesting and early brood-rearing habitat will be stipulated as Controlled Surface Use for oil and gas operations within a 4 mile radius of the perimeter of a lek. All surface disturbing activities will avoid only nesting and early brood-rearing habitat within the 4 mile radius of the lek during this time period. The actual area to be avoided would be determined on a case-by-case basis, depending on applicable scientific research and site-specific analysis and in coordination with commodity users and other appropriate entities.

On the lands described below:
Exhibit LS-103

LEASE NOTICE

Exhibit LS-103: Raptor nesting and fledgling habitat (golden eagle, osprey, all accipiters, falcons [except the kestrel], buteos, and owls, not including special status species raptors)

Timing Limitation:
Raptor nesting and fledgling habitat will be closed to surface disturbing activities from February 1 to August 15 within a 0.25 mile buffer zone around the nest site. However, during years when a nest site is unoccupied, or unoccupied by or after May 15, these seasonal limitations may be excepted. They may also be excepted once the young have fledged and dispersed from the nest.

On the lands described below:
Exhibit LS-104

Lease Number:

LEASE NOTICE

Exhibit LS-104: Columbian Sharp-Tailed Grouse Crucial Winter Habitat Timing Limitation:

Columbian sharp-tailed grouse crucial winter habitat will be closed from December 16 to March 15.

On the lands described below:
Exhibit LS-105

Lease Number:

LEASE NOTICE

Exhibit LS-105: Perennial Water Sources NSO:

No surface occupancy for up to 0.25 mile from perennial water sources, if necessary, depending on type and use of the water source, soil type, and slope steepness.

On the lands described below:
Exhibit LS-106

Lease Number:

LEASE NOTICE

Exhibit LS-106: Raptor Nest Sites (golden eagle, osprey, all accipiters, falcons [except the kestrel], buteos, and owls, not including special status species raptors) NSO:

No surface occupancy (NSO) will be allowed within a 0.25 mile radius of raptor nest sites. The NSO area could be altered depending upon the active status of the nest site or upon the geographical relationship of topographical barriers and vegetation screening to the nest site.

On the lands described below:
Exhibit LS-107

Lease Number:

LEASE NOTICE

Exhibit LS-107: Medium Priority Sagebrush Habitats:

**Existing Leases**

For existing oil and gas leases at the time of the Record of Decision (ROD), participation in this approach will be voluntary. A valid existing lease conveys certain rights of development to the leaseholder. A stipulation cannot be added to an existing lease after the lease is issued. Oil and gas operators could opt into an agreement to limit surface disturbance to 5 percent of the project area and submit a Plan of Development (POD) which illustrates a strategy to keep large blocks of habitat undeveloped. In return, BLM will grant exceptions to big game and sage-grouse timing limitation stipulations, allowing larger windows for development (drilling, completions and construction). If a proposal and/or operator meets both criteria, BLM will grant an exception to big game winter range and sage-grouse nesting and critical winter range timing stipulations for all applications for permits to drill (APDs) in the project area (as described below), allowing a larger window for development. Until these criteria are met, timing limitation stipulations will apply as stated on leases. This agreement does not pertain to the NSO stipulation around sage-grouse leks or timing stipulations for raptors and other species, which will remain in effect. For these stipulations, as well as stipulations on leases which are not subject to this voluntary agreement, BLM could grant exceptions, modifications, or waivers through normal procedures. The agreement must be adhered to for the life of the leases in the project area.

Approval of exceptions to big game and sage-grouse timing limitation stipulations for year-round drilling will require active monitoring for compliance with the conditions of approval outlined in the voluntary agreement. Operators must continually meet these criteria throughout development of the project area, or the authorization for the exception of timing stipulations will terminate. Compliance history will be a factor in approving this tradeoff for future development. If an operator were to breach the agreement, BLM will not allow the same operator to enter into this agreement again.

For operators who choose not to opt into this voluntary approach in medium potential habitats,
BLM will require habitat protection best management practices (BMPs). Appropriate BMPs will be required as Conditions of Approval (COAs) on drilling applications on existing leases within medium priority habitats not enrolled in a voluntary surface disturbance limiting agreement. BMPs could include, but will not be limited to, the practices listed in Section 2.6 (special status species management).

**New Leases**

For any new leases which overlie a medium priority habitat, a stipulation will be attached to the lease to comply with the two criteria described in more detail below: a 5 percent disturbance limitation and a POD illustrating a strategy to leave large blocks of undisturbed habitat. These criteria will be mandatory and BLM will not be obligated to grant an operator an exception to timing limitation stipulations. Operators will have to apply for an exception to this stipulation, which BLM will consider on a case-by-case basis.

**Defining the project area boundary**

Where the surface disturbance stipulation is voluntary, the operator will define the project boundary. An operator is allowed a lot of flexibility in defining the project area. The only requirement is that they control the oil and gas development within the area so that they are able to meet the necessary criteria without interference from other operators. A project boundary could be composed of as little as one lease, or as much as several leases under different operators, or even a federal oil and gas unit. The leases within the project area could either be connected or not contiguous. The project area could be composed of a mixture of federal and private surface.

The total allowable surface disturbance will be calculated for the entire project area. For example, a project boundary of 1,000 acres will allow 50 acres of disturbance regardless of the size of the leases in the project area. A project area could be composed of medium and high priority habitats. In this case, allowable disturbance in the two different types will be calculated separately. For example, a 1,000 acre project area with 500 acres medium priority habitat and 500 acres high priority habitat, no more than 25 acres of medium priority habitat and 5 acres of high priority habitat could be disturbed at one time. When calculating total acres in a project area, all leased lands will be included, including areas with NSO stipulations. For example, if there are 200 acres covered by an NSO stipulation for sage-grouse in a 1,000 acre project area, the total project area will be 1,000 acres, not 800.

It is not necessary for one leaseholder to hold all leases in a project area. In the case of the project area being defined by a federal oil and gas unit, the lead operator will be responsible for
coordinating the oil and gas development so the criteria are met. Outside of established units, but within landscapes with multiple leaseholders, multiple operators could enter into this approach together, coordinating development together to ensure meeting the criteria within the project area. Development will have to be organized so that one operator cannot utilize all allowable disturbance acreage for the project area.

Larger project areas will benefit both the operator and the wildlife resource. Large project areas will allow operators more flexibility in remaining below the disturbance threshold, as there will be more acres available to disturb. Likewise, larger project areas will facilitate larger sage-grouse sanctuaries and better create habitat protection on a landscape scale.

For new leases where this approach is mandatory, the operator could suggest a project area boundary to BLM for approval, which could include existing leases. If the operator does not have a specific project area in mind, compliance with established criteria will be required for the boundary of the new lease.

Below are the two criteria that an operator must meet when entering into a voluntary agreement or complying with a mandatory stipulation in medium priority habitats.

**Criterion #1 for Medium Priority Habitats**

No more than 5 percent of the surface area of the project area will be disturbed at any time. In this context, surface disturbance pertains to only oil and gas actions. Other BLM permitted activities, nonpermitted activities, and non-oil and gas related rights of way (ROWs) do not count toward the 5 percent maximum. Oil and gas related ROWs that are owned by a third party also do not count toward the 5 percent limit; only actions that the leaseholder is responsible for are included in the total. All disturbances associated with oil and gas operations performed by the leaseholder, however, do count toward this limitation, including well pads, roads, pipelines, exploration and production facilities, and all other infrastructure. In addition, existing oil and gas disturbance also counts toward the 5 percent threshold. In this context, “existing disturbance” means areas where vegetation has been stripped or otherwise removed or destroyed, and for which revegetation has not been initiated, or has not achieved reclamation success standards. For project areas already exceeding 5 percent oil and gas-related disturbance, a no-net-gain principle would go into effect, which is described below.
Although the 5 percent surface disturbance threshold is the guiding factor, spacing of oil and gas facilities on the surface is also an important concept in limiting habitat fragmentation. If it is assumed that each facility occupies 8 acres, this is equivalent to disturbing 5 percent of a 160-acre block. The intent is not to require 160-acre spacing but to average no more than one facility for each 160 acres within a project area while leaving large blocks of habitat undisturbed. Therefore, operators are encouraged to develop proposals that leave larger blocks of sagebrush habitat undisturbed within project areas, by clustering facilities, carefully designing road and pipeline systems to minimize disturbance, or other means.

Disturbed areas can be recovered on a rolling-reclamation basis. Upon successful reclamation, reclaimed areas will no longer be counted toward the 5 percent limit, and the total area disturbed in the project area will be decreased by that amount. Successful reclamation is defined in the Reclamation Performance Standard described in ROD Appendix C. The criteria used to evaluate whether the reclamation performance standard is met will depend on whether the reclamation is interim or final.

In areas where existing oil and gas infrastructure already exceeds the 5 percent disturbance threshold, a no-net-gain principle will be employed. A leaseholder could satisfy this criterion if it can show in a POD that it will reclaim areas equal to the area proposed for new development and meet the performance standard for successful reclamation in those areas. In-kind offsite or compensatory mitigation could also count toward recuperating disturbed areas, if approved by BLM, although it may not necessarily be on a one-acre per one-acre basis. Reclamation and offsite mitigation will be required to meet the same reclamation performance standard as described above. If mitigation is not performed as agreed upon, or any aspect of the POD is not followed, BLM will no longer grant exceptions to timing stipulations and will issue noncompliance to the leaseholder.

**Criterion #2 for Medium Priority Habitats**

Development and approval of a POD, which contains a strategy for reducing habitat fragmentation and maintaining large blocks of sagebrush habitat, is an important requirement in this approach. The operator needs to have some level of confidence and certainty in their POD. PODs may be developed in stages and updated annually (see the discussion on *Maintaining the Project Record* below). The area of the project described in the POD could include multiple leases or units, either connected or not contiguous. However, BLM or the operator may
determine that separate PODs are needed for areas that are not connected.

A complete POD consists of the following components, if applicable:

Cover letter containing operator name, project name, list of wells (name and number by lease, with legal description including quarter-quarter)

Master drilling plan

Master surface use plan, including plans for surface reclamation, a baseline calculation of total surface area currently disturbed by oil and gas activity in the project area, and the total area to be disturbed through the proposed development

A strategy for limiting and/or mitigating sagebrush habitat fragmentation with the goal of maintaining large, unfragmented blocks of sagebrush habitat. The plan will demonstrate significant control of fragmentation in a number of ways, including:

- Reducing surface density of facilities, roads, pipelines, and other ROWs
- Focusing development near existing ROWs
- Clustering facilities, including the use of directional drilling where feasible and utilizing closed drilling systems (no reserve pits)
- Minimizing oil- and gas-related activity in sagebrush habitats, including reducing traffic through field road management, closing roads to public use, remote telemetry of wells, piping of produced fluids rather than trucking, etc.
- Using new technologies, including surface mats, self-contained rigs, limited impact drilling (e.g., small roads and small pads)
- Being sensitive to different habitat types within the project area and developing a strategy that protects important habitat types. Operators should consider seasonal habitats and guide development away from important breeding, summer, fall and winter habitats. Mitigation plans, compensatory mitigation proposals
- Acceptance of applicable BMPs

Water management plan
Cultural resource inventory plan
Wildlife monitoring plan
Project maps, including:

- Surface ownership with project boundary
- Mineral ownership with project boundary
Existing and proposed well sites
Compressor sites
Flow line routes
Utility line routes
Transportation routes

List of all permitting agencies involved
Surface owner agreements
Water mitigation agreements
Any additional information

Maintaining the Project Record: Baseline Measurements, Monitoring, and Updating PODs

This approach requires a baseline measurement of existing disturbance as well as monitoring to determine when the 5 percent or 1 percent threshold is reached. Before a leaseholder enters into the agreement, a geographic information system (GIS) analysis of existing disturbance in the project area will be performed by the operator as part of the POD. Operators will provide BLM with Federal Geographic Data Committee-compliant metadata and GIS data for all existing oil and gas related disturbance. Using global positioning system (GPS) on the ground or digitizing disturbance from satellite imagery are two possible methods to compile a baseline disturbance map. The total number of acres of existing disturbance in the project area will be calculated by the operator. Portions of the project area will be ground-truthed by BLM to ensure accuracy.

A running total of surface disturbance in the project area will be performed by the operator and updated in the POD at least annually. Annual meetings between BLM and the operator will be required to maintain a project record. A draft POD will be required for BLM review prior to annual planning meetings. A final POD, based on comments and discussion during the annual planning meeting, will be submitted within a reasonable timeframe thereafter.

During an annual meeting or in another forum, the proposed POD will be reviewed and recommendations will be made to ensure that the measures laid out will effectively protect sagebrush and big game habitat. Additionally, a running total of surface disturbance in the project area, including anticipated development for that year, will be performed by the operator and included in the POD. The operator will be required to supply an annual reclamation status report and plan for all disturbances in the project area so that BLM could assess reclamation success. BLM and the operator could take the following day, or another time, to ground-truth the
scope of the proposed development and review reclaimed areas to see if they have met the reclamation requirements described in ROD Appendix C. Proposals for compensatory mitigation could also be discussed.

On the lands described below:
Exhibit LS-110

Exhibit LS-110: Fragile Soils: areas rated as highly or severely erodible by wind or water as described by the Natural Resources Conservation Service (NRCS) in the Area Soil Survey Report or as described by onsite inspection. Fragile soil criteria are also slopes greater than or equal to 35 percent if they have one of the other following soil characteristics: surface texture that is sand, loamy sand, very fine sandy loam, silty clay, or clay; a depth to bedrock of less than 20 inches; an erosion condition rated as “poor”; or a K-factor greater than 0.32:

Surface disturbing activities will be allowed on isolated sites that meet fragile soil criteria, but only when performance standards and objectives can be met.
Surface occupancy on public land will be permitted only where adherence to performance objectives for surface disturbing activities within fragile-soil areas is assured. Performance objectives for fragile soils include:

- Maintain soil productivity both by reducing soil loss from erosion and through proper handling of the soil material.
- Reduce the impact to offsite areas by controlling erosion and/or overland flow from these areas.
- Protect water quality and quantity of adjacent surface and ground water sources.
- Reduce accelerated erosion caused by surface disturbing activities.
- Select the best possible site for development to reduce impacts on soil and water resources.

On the lands described below:
Exhibit LS-111

LEASE NOTICE

Exhibit LS-111:  Slopes Greater than 35 percent:
Before surface disturbance on slopes of 35 percent or greater, an engineering or reclamation plan must be approved by the authorized officer. Controlled Surface Use (CSU) stipulations may be accepted subject to an onsite impact analysis. CSU stipulations will not be applied when the authorized officer determines that relocation up to 200 meters can be applied to protect the riparian system during well siting.

On the lands described below:
Exhibit LS-112

Columbian Sharp-Tailed Grouse Nesting Habitat Timing Limitation:
Columbian sharp-tailed grouse nesting habitat will be closed to surface disturbing activities from March 1 to June 30.

On the lands described below:
Exhibit LS-113

Lease Number:

LEASE NOTICE

**Exhibit LS-113: Bald Eagle Roost Sites and Occupied and Unoccupied Nests NSO:**

Year-round no surface occupancy will be applied within a 0.25 mile radius of roost sites and both occupied and unoccupied nests.

On the lands described below:
Exhibit LS-114

Exhibit LS-114: Active White-Tailed Prairie Dog Towns Timing Limitation:
Surface disturbing activities occurring over more than 1 acre will not be permitted in active prairie dog towns less than 10 acres in size. These activities will be relocated to the edge of the active prairie dog town. To protect prairie dog pups, surface disturbing activities will not be permitted in prairie dog towns between April 1 and June 15.

On the lands described below:
Exhibit LS-115

Lease Number:

LEASE NOTICE

Exhibit LS-115: Elk Calving Areas Timing Limitation:
Elk calving areas will be closed to surface disturbing activities from April 16 to June 30.

On the lands described below:
Exhibit LS-116

LEASE NOTICE

Exhibit LS-116: Greater Sage-Grouse Crucial Winter Habitat Timing Limitation:

Greater sage-grouse crucial winter habitat will be closed from December 16 to March 15.

On the lands described below:
Exhibit LS-117

Lease Number:

LEASE NOTICE

Exhibit LS-117: Greater Sandhill Crane Nesting and Staging Habitat Timing Limitation: Nesting and staging habitat areas will be closed to surface disturbing activities from March 1 to October 16.

On the lands described below:
Lease Number:

LEASE NOTICE

**Exhibit LS-118: Columbian Sharp-Tailed Grouse Lek Sites NSO:**
No surface occupancy (NSO) will be allowed within a 0.25 mile radius of a Columbian sharp-tailed grouse lek site. The NSO area may be altered depending upon the active status of the lek or the geographical relationship of topographical barriers and vegetation screening to the lek site.

On the lands described below:
Response to 30 Day Public Comments
February 2013 Oil and Gas Lease Sale
DOI-BLM-CON010-2012-0049EA
Attachment F
Response to Colorado Parks & Wildlife

Comment: The following statement was cited directly from the letter submitted by CPW: “CPW believes that impacts to wildlife resources on the identified lease parcels can be adequately avoided, minimized and mitigated with stipulations attached to the Sale Notice.”

Response to National Parks Conservation Association and The Wilderness Society

Comment: Leasing the Dinosaur parcels conflicts with the prohibition on commercial use of National Park system roads. The Dinosaur Parcels more or less border the eastern entrance road to Dinosaur National Monument. That road is managed by the National Parks Service (NPS), and is included in a 1000’ ROW which is also under the jurisdiction of NPS. Therefore, the road (and ROW) is subject to the regulation and policies governing the management of the National Parks System.

LSFO BLM Response: Parcels 6296, 6297, and 6298 were reduced in acreage from the northern edge to avoid leasing any acreage north of the Deerlodge Road. The road has a 1000’ corridor that has been withdrawn from the public domain for Park Service purposes (50FR36923-36924). In addition, the use of government roads within the park by commercial vehicles is prohibited by 36 CFR 5.6.

Comment: The BLM has not evaluated the direct, indirect or cumulative impacts of leasing the Dinosaur parcels. Notably absent from the Affected Environment and Effects discussion of Dinosaur National Monument, even though the Dinosaur Parcels border the national monument, which could experience a wide range of visual, auditory and other significant impacts from oil and gas exploration and development activities.

LSFO BLM Response: Oil and gas leasing in the LSFO remains within the reasonably foreseeable development projections as described in LSFO RMP (2011) on p. ES-12 and in Appendix B. Cumulative impacts were analyzed for such development and not considered significant because of the small area of permanently disturbed area.

The LSFO reviewed the resource protection stipulations developed in the LSFO RMP (2011) determined that the oil and gas leasing decisions made are still valid, as analyzed in DOI-BLM-CO-N010-2012-0049EA.

Comment: The BLM must defer the Dinosaur parcels in order to comply with Instruction Memorandum 2010-117, which establishes a new leasing process requiring the BLM to take steps to protect National Park System units from the impacts of oil and gas leasing and coordinate and consult with the NPS over the management of “shared landscapes, such as airsheds, watersheds, and soundscapes.”

LSFO BLM Response: The BLM has consulted with Dinosaur National Park and made modifications to the parcels as a result of the coordination.
Comment: Leasing the Dinosaur parcels is inconsistent with the recommendations of the Stiles report. The report provided the Interior Department with general recommendations on improving the oil and gas leasing program. The Stiles Report described that “locations immediately adjacent to the park, especially the viewshed of the new planned visitor center and entrance road as inappropriate” for leasing.

LSFO BLM Response: The proposed parcels 6296, 6297, and 6298 are located in a VRM Class III area where moderate change to the characteristic landscape would be allowed as long as the existing characteristics of the landscape are partially retained. The Scenic Quality Rating is a C. The Sensitivity Level Rating would have maintenance of visual quality with a low value. The main entrance road to Dinosaur National Park and planned visitor center are not in the viewshed of the parcels.

Comment: At a minimum, the BLM must adopt additional measures to protect the values and resources of Dinosaur National Monument. The EA lacks any measures to protect the values and resources of the national monument from the impacts of leasing the Dinosaur Parcels.

LSFO BLM Response: Oil and gas leasing doesn’t preclude the BLM from applying site-specific conditions of approval (COAs) to ensure complete protection for environmental resource values on the oil and gas leases. Prior to any surface-disturbing activities, the BLM will prepare a site-specific NEPA document that will analyze potential environmental impacts in the project area. By regulation, the BLM can require that drilling operations be moved up to 600 feet (200 m) or delayed or postponed by 60 days. If the NEPA analysis indicates that additional protection is needed, resource-protective mitigation measures and best management practices (BMPs) are developed and applied as COAs for the proposed action and are included as part of the approved drilling and construction permits (APDs and Sundry Notices).

Before any activity for exploration or development occurs, permits from several agencies may be required and additional permit conditions may be imposed by the BLM for additional protection of the site-specific environmental resources. The detailed analysis required to adequately identify all potential effects at a specific site can only be made at the permit or operations-approval stage after a specific site has been selected. It is only at this point that, after the details of the site-specific proposed action have been reviewed and analyzed and all of the alternatives for the proposed surface use and potential resource-protective modifications to the surface use proposal have been properly analyzed, can adequate and appropriate mitigation measures be developed for the proposed action. The BLM has worked effectively with the oil and gas industry, state agencies, and local governments to address concerns about drilling in sensitive areas and during critical time periods.

Response to Rocky Mountain Wild

Comment: BLM Must Evaluate Additional Measures to Protect Priority Sage Grouse Habitat in Parcels 6298, 6302, 6336, 6348, 6385, 6403, 6422, 6425, 6426, 6427, and 6525.
As discussed above, BLM must consider alternatives to address “unresolved resource conflicts” in leasing EAs. IM 2010-117 lists several measures that BLM should evaluate in those alternatives, including modifying the boundaries of proposed lease parcels. IM 2010-117 at III.F. Because these parcels overlap with high and/or medium priority sage grouse habitat, and because the existing RMP does not adequately protect that habitat, BLM should modify and exclude priority sage grouse habitat from the boundaries of these parcels.

According to the screen that Rocky Mountain Wild conducted utilizing the GIS data provided for the proposed lease parcels and data layers for environmentally sensitive species and habitat these parcels overlap with important sage-grouse habitat. As BLM has previously recognized, the impacts of oil and gas development on sage grouse leks “remain discernable out to distances more than 6 km (3.6 miles).” Billings Field Office, Oil and Gas Lease Parcel Sale, October 18, 2011 EA at 6; see also id. (noting “that lek counts decreased with distance to the nearest active drilling rig, producing well, or main haul road, and that development influence[s] counts of displaying males to a distance of between 4.7 and 6.2 km (2.9 and 3.9 miles).”). Furthermore, the LSFO’s Proposed RMP designates areas within four miles of a sage grouse lek as high or medium priority habitat. LSFO Proposed RMP at 2-17. Thus, as BLM has proposed for other parcels located in high or medium priority habitat, BLM should defer the portions of these parcels that also overlap with high and/or medium priority habitat.

Recommendation: BLM should defer the areas of these parcels that are located in high and/or medium priority sage grouse habitat from the lease sale.

**LSFO BLM Response:** In the LSFO RMP (2011) low, medium and high priority **sagebrush** habitats were designated. High priority sagebrush habitat consists primarily of greater sage-grouse core areas (CPW 2008) and medium priority habitat is a combination of sage-grouse habitat and big game habitat. Some areas of medium priority habitat provide important winter habitat for big game species and are outside of occupied sage-grouse habitat (FEIS 2-17). If a parcel contains a medium priority habitat controlled surface use stipulation, it does not necessarily mean that the parcel provides habitat for sage-grouse. None of the parcels are located in high priority sagebrush habitat.

Colorado Parks and Wildlife (CPW) recently updated greater sage-grouse preliminary general habitat (PGH) and preliminary priority habitat (PPH). This is the most recent identification of sage-grouse habitat. Areas outside of PGH and PPH are not considered occupied at this time. Parcels 6298, 6385, 6422, 6425, 6426 and 6427 are outside of both PGH and PPH and are not considered priority habitat. Parcels 6302, 6336, 6348, 6403 and 6525 are located in PGH and do provide habitat for greater sage-grouse.

The alternatives analyzed and environmental impacts addressed in the LSFO RMP (October 2011) adequately address potential impacts to sage-grouse in PGH; therefore, LSFO is proposing to lease parcels in PGH. Mitigation measures, including a no surface occupancy and timing limitations were developed during the RMP amendment process to address oil and gas development in sage-grouse habitat. In addition, controlled surface use stipulations (1% and 5% disturbance thresholds) were designed to reduce fragmentation in sage-grouse and big game.
habitat. Environmental impacts are addressed again at a site specific level upon receiving oil and gas operations permits.

Comment: BLM Must Evaluate Additional Measures to Protect Columbian Sharp-Tailed Grouse Habitat.

Parcels 6348, 6386, 6403, 6422, 6424, 6425, 6426, 6427, 6525, 6531, and 6548 contain Columbian sharptailed grouse winter habitat, lek sites, and production areas. These parcels do not have adequate stipulations attached to protect this habitat. The Colorado Division of Wildlife (CDOW) has issued best management practices (BMP) for oil and gas development aimed at protecting this species. One BMP states, “Where oil and gas activities must occur within mapped Columbian sharp-tailed grouse winter habitat, conduct these activities outside the period between December 1 and March 15.” BLM should attach a timing limitation stipulation to the leases that is consistent with this BMP. CDOW has also advised to implement a 1.25 mile buffer around leks.

Recommendation: BLM should attach a timing and surface use limitation stipulation to all lease parcels that are consistent with CDOW’s BMP for Columbian sharp-tailed grouse.

LSFO BLM Response: The alternatives analyzed and environmental impacts addressed in the LSFO RMP (October 2011) adequately address potential impacts to special status species, including Columbian sharp-tailed grouse. Mitigation measures, including a no surface occupancy and timing limitations were developed during the RMP amendment process to protect this species. Timing limitations to protect nesting and wintering sharp-tailed grouse have been attached to leases where appropriate. In addition, controlled surface use stipulations (5% disturbance thresholds) designed to reduce fragmentation in sage-grouse and big game habitat will reduce habitat fragmentation potential in sharp-tailed grouse habitat associated with parcels 6348, 6403, 6425, 6426, 6427, 6525 and 6531.

Response to Trout Unlimited (TU)

Comment: Based on the soil analysis and steep slopes, we (TU) request that NSO stipulations be applied on slopes greater than 25 percent and even 15 percent, based on the soils discussion in the EA access to gas plays located on steep slopes can be obtained through other options such as directional drilling. Applying stipulations such as NSO on steep slopes prevents increases in man-caused sedimentation and erosion in addition to protecting these fragile soils, which have very limited reclamation potential.

LSFO BLM Response: The alternatives analyzed and environmental impacts addressed in the LSFO RMP (October 2011) adequately address potential impacts to soils resources, including fragile soils which are defined as having slopes greater than or equal to 35 percent. A no surface occupancy (NSO) mitigation measure was developed during the RMP amendment process to protect these soils. The BLM will apply COAs and BMPs as appropriate on a case-by-case basis at the implementation-level to protect soil resources.

Response to Home Owner’s Association and Land Owners
General Comments: The BLM received 1 letter of comment from a landowner’s association and 6 letters from landowners.

Issues included concerns for:
- Degradation of habitat for wildlife and disturbance of wildlife;
- Negative impacts on soil, water, and air resources;
- Evaluation of geotechnical stability and impacts on surface and groundwater and vegetation types;
- Negative effects on the human environment and the legality of commercial activity on Wilderness Ranch covenants;
- Decreased property values and the impact of visual and noise pollution;
- Increased traffic and the need for travel management and road maintenance;
- The effect on the seasonal road closure granted to the Northwest Colorado Snowmobile Club.

LSFO BLM Response: The BLM elected to eliminate from the RMP (October 2011) a Resource or Planning Area wide No Leasing Alternative, but did consider an alternative (Alternative D, RMP[2011], p. 2-63) that would have closed more acreage to leasing. Alternative D was analyzed and not selected. A No Lease decision is made where it is determined that oil and gas leasing is not in the public’s interest. No Leasing was considered and analyzed on a site-specific basis as part of the analyzed alternatives in the 1991 Colorado Oil and Gas Leasing and Development FEIS. Where it was determined that even the most restrictive mitigation available (no surface occupancy) would not adequately mitigate conflicts or environmental consequences, which could indicate that leasing is not in the public’s interest, a No Leasing decision was considered. A No Leasing decision is reached only after careful consideration of conflicting resource values and uses and environmental consequences.

Oil and gas leasing doesn’t preclude the BLM from applying site-specific conditions of approval (COAs) to ensure complete protection for environmental resource values on the oil and gas leases. Prior to any surface-disturbing activities, the BLM will prepare a site-specific NEPA document that will analyze potential environmental impacts in the project area. By regulation, the BLM can require that drilling operations be moved up to 600 feet (200 m) or postponed by 60 days. If the NEPA analysis indicates that additional protection is needed, resource-protective mitigation measures and BMPs are developed and applied as COAs for the proposed action and are included as part of the approved drilling and construction permits (APDs and Sundry Notices). Before any activity for exploration or development occurs, permits from several agencies may be required and additional permit conditions may be imposed by the BLM for additional protection of the site-specific environmental resources. The detailed analysis required to adequately identify all potential effects at a specific site can only be made at the permit or operations-approval stage after a specific site has been selected. It is only at this point that, after the details of the site-specific proposed action have been reviewed and analyzed and all of the alternatives for the proposed surface use and potential resource-protective modifications to the
surface use proposal have been properly analyzed, can adequate and appropriate mitigation measures be developed for the proposed action. The BLM has worked effectively with the oil and gas industry, state agencies, and local governments to address concerns about drilling in sensitive areas and during critical time periods.
Response to 30 Day Protest Period
February 2013 Oil and Gas Lease Sale
DOI-BLM-CON010-2012-0049EA
Attachment G
Response to Ronald & Patricia Brown Protest  
February 14, 2013 Competitive Oil & Gas Lease Sale

The landowner wrote to voice opposition to the leasing of parcel 6424 because they believe the solitude and wilderness would be spoiled. They expressed concern regarding the management of the following resources.

- Wildlife habitat
- Surface water
- Forest
- Steep slopes and soil conditions, landslides
- Traffic, noise, and dust
- Moffat County Road 28 closure for snowmobile recreation

**BLM Response:** The BLM acknowledges these concerns, and will address potential impacts from operations at the time lease development operations are proposed, should a successful bid be received, the lease issued, and lease development actions be proposed for review by the BLM.

The 1920 Mineral Leasing Act, as amended, authorizes the Secretary of the Interior to lease oil and gas resources on public domain and acquired land. Through the land-use planning process, the BLM determines which lands are open to leasing and under what conditions. The BLM retains discretion at the leasing stage to offer or defer a parcel for lease, following an analysis consistent with the National Environmental Policy Act (NEPA) and in conformance with the Resource Management Plan (RMP). If the BLM decides to offer, and subsequently issue, a lease for a parcel of land, additional site-specific NEPA analysis is conducted when exploration or drilling activities are proposed. The NEPA analysis procedures help to assure identified mitigation measures will prevent undue and unnecessary degradation of the leased lands.

The alternatives analyzed and environmental impacts addressed in the LSFO RMP (October 2011) adequately address potential impacts of oil and gas development, including closing areas to oil and gas leasing. Mitigation measures in the form of lease stipulations, including a no surface occupancy, controlled surface use and timing limitations were developed during the RMP revision process to address oil and gas development. Stipulations have been attached to leases where appropriate. This lease would have stipulations to protect water resources and wildlife, as analyzed in the EA.

The BLM coordinated with Colorado Parks and Wildlife (CPW) to ensure wildlife concerns were adequately addressed. In their 30 day comment letter, CPW stated “The CPW believes that impacts to wildlife resources on the identified lease parcels can be adequately avoided, minimized and mitigated with the stipulations attached to the Sale Notice.”

The lessee is responsible for obtaining all other required local, state, and federal permits.
Response to National Parks Conservation Association Protest
February 14, 2013 Competitive Oil & Gas Lease Sale

1. **Offering the protested Parcels violates the prohibition on commercial use of National Park System roads.**

   **LSFO BLM Response:** Parcels 6296, 6297, and 6298 are adjacent to the Dinosaur National Monument Park boundary. The Deerlodge Road has a 1000’ corridor that has been withdrawn from the public domain for Park Service purposes (50FR36923-36924). The use of government roads within the park by commercial vehicles is prohibited by 36 CFR 5.6. Lessees would not be authorized to use National Park Service roads.

2. **The Final EA violates NEPA and cannot support a decision to offer the protested parcels.**

   **LSFO BLM Response:** The BLM is postponing offering these parcels (6296, 6297, and 6298) until a thorough Lands with Wilderness Characteristics inventory can be completed, per BLM Policy 6310.
1. Wildlife safeguards are inadequate. Parcels are classified as “medium priority” sagebrush habitat, and, under stipulation LS-107, are subject to a 5% surface disturbance threshold. Protestors maintain that available evidence suggests this is an inadequate threshold for preventing significant adverse impacts.

*LSFO BLM Response:* The BLM is postponing offering these parcels until a thorough Lands with Wilderness Characteristics inventory has been completed, per BLM Policy 6310.
1. Interim Conservation Policies and Procedure for “Preliminary General Habitat.” BLM has failed to follow the mandates of IM 2012-043. BLM has failed to attach protective stipulations to parcels COC75890 and COC75891. Both parcels are in CPW PGH. BLM has also failed to acknowledge that parcel COC75889 is adjacent to PPH. This parcel is necessary for the grouse to move between priority habitat areas.

LSFO BLM Response:
CPW recently completed a map of high-priority greater sage-grouse habitat in Colorado at the request of the BLM. The map depicts the current distribution of sage-grouse in the state and provides a biological basis for land use recommendations that focus conservation efforts on the most important habitat. Areas with the highest conservation value to maintain sustainable greater sage-grouse populations were mapped as Preliminary Priority Habitat (PPH). Sage-grouse occupied habitats outside of PPH were mapped as Preliminary General Habitat (PGH). These are primarily areas identified by CPW as areas with low activity or incidental use.

In the LSFO RMP (2011) high, medium and low priority sagebrush habitats were designated. High priority sagebrush habitat consists primarily of greater sage-grouse core areas (CPW 2008) and has a 1% disturbance cap for new oil and gas leases. Medium priority habitat is a combination of sage-grouse habitat (winter range, breeding habitat and areas within a four mile radius of a lek outside of core areas) and big game habitat (winter concentration areas, severe winter range, critical winter range and migration corridors). There is a 5% disturbance cap for new oil and gas leases in medium priority sagebrush habitat. The medium priority sagebrush habitat stipulation (LS-107) was attached to several parcels (see attachment C of the Environmental Assessment).

Parcels CO75890 and COC75981 are both located in low priority sagebrush habitat, which provides the lowest quality sagebrush habitat for wildlife species. Parcel COC75890 contains approximately 40 acres of PGH and Parcel COC75891 contains approximately 5 acres of PGH. Neither of the parcels is located in nesting, brood-rearing or winter habitat for sage-grouse. In addition, these two parcels are located on the edge of PGH, and include very small sagebrush stands that are isolated from larger, high quality sagebrush stands by aspen woodlands and mountain shrub habitats. The BLM coordinated with Colorado Parks and Wildlife (CPW) to ensure wildlife concerns, including greater sage-grouse, were adequately addressed. In their 30 day comment letter, CPW stated “The CPW believes that impacts to wildlife resources on the identified lease parcels can be adequately avoided, minimized and mitigated with the stipulations attached to the Sale Notice.” Stipulation CO-34, which is attached to this parcel, would allow the BLM to apply Conditions of Approval (COA) if deemed necessary as a result of changed circumstances in the future.

Although the southwest portion of Parcel COC75889 could be used by sage-grouse to move between general habitat and priority habitat, this area is not necessary, nor would it be expected to be used for movement between priority habitats because topography and non-habitat (forest/mixed mountain shrublands) would limit movement through much of this parcel.

WO-IM 2012-043 outlines interim conservation policies and procedures for “Preliminary General Habitat” and the decision to lease in PGH is in conformance with this IM for the following reasons:
1) All of the parcels in PGH that were recommended for leasing provide low quality habitat for greater sage-grouse. None of the parcels contain large, high quality sagebrush stands, but are a mixture of sagebrush, pinyon-juniper, mixed mountain shrubland, oakbrush and aspen stands.
2) Several of these parcels are mapped as medium priority sagebrush habitats due to winter use by big game species.
3) All but two of the parcels located in PGH are limited to 5% disturbance.
4) Even if the particular parcel did not contain high quality sagebrush habitats for greater sage-grouse, timing limitations were placed on the parcels within four miles of a lek to reduce potential impacts to adjacent PPH.
5) In Colorado, areas with the highest conservation value to maintain sustainable greater sage-grouse populations were mapped as Preliminary Priority Habitat (PPH). **ALL** nominated parcels that were in PPH were deferred from leasing. Sage-grouse occupied habitats outside of PPH were mapped as Preliminary General Habitat (PGH). These are primarily areas with low activity or incidental use.

2. The decision fails to adequately analyze the direct, indirect, and cumulative effects of leasing these parcels. BLM has failed to analyze cumulative impacts on the greater sage-grouse.

**LSFO BLM Response:** Offering the subject parcels for lease, and the subsequent issuance of leases, in and of itself, would not result in any cumulative impacts. The referenced RMP/EIS provides cumulative affects analysis for oil and gas development based on the reasonable, foreseeable oil and gas development scenario. This analysis is here be incorporated by reference. The offering of the proposed lease parcels is consistent with that analysis.

The LSFO reviewed the resource protection stipulations developed in the LSFO RMP (2011) and 1991 Colorado Oil and Gas Leasing and Development FEIS and determined that the planning-level oil and gas leasing decisions are still sufficient.

3. The decision fails to adequately analyze the direct, indirect, and cumulative effects of leasing parcel COC75894, which is within an area that has existing coal mine operations.

**LSFO BLM Response:** Stipulation CO-1 would be applied to this parcel. No surface occupancy or use is allowed and no surface disturbance would occur. Cumulative effects associated with oil and leasing in the area were analyzed in greater detail in the LSFO RMP (2011).

4. The BLM has failed to adequately analyze the effectiveness of the lease stipulations and other mitigation measures in the Environmental Assessment, and the determination that lease stipulations and other mitigation measures will prevent significant impacts to greater sage-grouse is arbitrary and capricious.

**LSFO BLM Response:** Offering and subsequently issuing competitive oil and gas leases at the February 2013 Sale is an implementation decision under the applicable RMP. In the LSFO RMP FEIS, site-specific studies from throughout the west were taken into consideration while developing management prescriptions for the sage-grouse. The RMP/FEIS utilizes Connelly et al. 2000, Naugle et al. 2004 and 2006, Holloran 2005, Walker et al. 2007, Doherty et al. 2008, and others, to analyze impacts and develop mitigation or protective measures. The EA and RMP EIS to which it is tiered provide adequate disclosure for the decision-maker to determine if new significant impacts may occur under the alternative analyzed. Rocky Mountain Wild overlooks the fact that aside from applying protective measures such as lease stipulations, the BLM has also deferred numerous parcels located in PPH (habitat with the highest conservation value). Since parcels being offered in PGH only provide very marginal habitat for sage-grouse (See response to #1 above), there is no indication that significant impacts would occur.
5. The BLM has failed to analyze a sufficient range of alternatives that would protect the greater sage-grouse.

**LSFO BLM Response:** The BLM considered an adequate range of alternatives to address the Purpose and Need of EA DOI-BLM-CO-2012-0049. The EA addressed two alternatives and the no-action alternative in response to the Purpose and Need. As summarized from the EA:

“...the purpose of offering parcels for competitive oil and gas leasing is to allow private individuals or companies to explore for and develop oil and gas resources for sale on public markets. This action is needed to help meet the energy needs of the people of the United States. By conducting lease sales, the BLM provides for the potential increase of energy reserves for the U.S., a steady source of significant income, and at the same time meets the requirement identified in the Energy Policy Act, Sec. 362(2), Federal Oil and Gas Leasing Reform Act of 1987, and the Mineral Leasing Act of 1920, Sec. 17. The decision to be made is whether to sell oil and gas leases on the parcels in question, and, if so, what stipulations would be identified as required for specific parcels at the time of lease sale.”

The No Action Alternative (Alternative 3) would exclude offering lease parcels; surface management would remain the same and on-going oil and gas development would continue on surrounding federal, private and state leases.

The Proposed Action Alternative (Alternative 2) would offer and issue lease parcels with identified stipulations (consistent with the respective land use level planning decisions). The Oil and Gas Leasing EA appropriately identifies mitigation (40 CFR 1508.20) at this (leasing) stage analysis (Attachment C). Identifying a range of mitigation practices at the leasing stage allows the BLM to be adaptive to changes in technology and/or changes in regulation/policy.

The Proposed Action also allows for implementation-level adaptability, providing for management guidance for changing conditions to still meet management goals and objectives as identified in land-use level plans/decisions. In addition to Alternative 2 and Alternative 3, the EA also includes “Alternatives Considered but Dismissed from Detailed Study” in which the BLM considered all proposed (expressions of interest) oil and gas leases with stipulations (consistent with land-use plan decisions) for issuance. However, based on the BLM staff specialists’ preliminary analysis, some lease parcels required additional study/review and were recommended to be deferred from this lease sale (in the BLM proposed action/preferred alternative).

6. The BLM has failed to consider the best available science about greater sage-grouse. The Report on National Greater Sage-Grouse Conservation Measures dated December 21, 2011, and produced by the Sage-grouse National Technical Team represents the best available science on the species.

**LSFO BLM Response:** The BLM is aware of the latest science contained in the NTT report. This report makes recommendations for fluid mineral leasing and oil and gas development in priority habitat, but does not address these issues in general habitat. Of the parcels nominated and reviewed for the lease sale, 39 parcels were deferred from leasing due to greater sage-grouse preliminary priority habitat. Many of the recommendations presented in the NTT report were not considered in the LSFO RMP (2011) and therefore, the LSFO is participating in the NW CO Greater-sage Grouse RMP Amendment/EIS. By deferring all parcels located in priority habitat, LSFO is ensuring that mitigation measures developed in this plan amendment can be applied to these parcels if leased at a later date.
7. The BLM has failed to prevent undue and unnecessary degradation to Greater Sage-Grouse populations and potential conservation areas and has failed to meet its obligations under BLM Manual 6840.

**LSFO BLM Response:** The BLM manages special status species and their habitat in accordance with BLM Manual 6840 “with the objectives to: (1) to conserve and/or recover ESA-listed species and the ecosystems on which they depend so that ESA protections are no longer needed for these species and (2) to initiate proactive conservation measures that reduce or eliminate threats to Bureau sensitive species to minimize the likelihood of and need for listing of these species under the ESA. By deferring all parcels in PPH until more stringent protections can be analyzed and adopted where appropriate, LSFO has met its obligations under BLM Manual 6840.

8. The BLM must mitigate the adverse effects on the imperiled species in order to comply with the “unnecessary and undue” standard of FLPMA.

**LSFO BLM Response:** All proposed oil and gas development is evaluated for potential impacts to BLM sensitive species, as required by BLM policy. If any special status species is identified in the Little Snake Field Office, it is protected through no-surface-occupancy stipulations and any other actions needed to prevent its deterioration and allow its recovery. The LSFO staff regularly communicates with the US Fish & Wildlife Service, CPW, CNHP, US Geological Survey, Natural Resources Conservation Service (NRCS), and other qualified sources. Specific mitigation would be applied on a site by site basis at the time of development to avoid unnecessary and undue degradation.

9. The BLM is violating FLPMA because it is not being consistent with the policies of state, tribal, and other agencies in its conservation policies regarding greater sage-grouse and other species.

**LSFO BLM Response:** Restrictions are applied to field operations by federal regulation, based on all applicable laws and Section 6 of the lease instrument. Federal regulations are found in CFR, Part 43 sub-part 3100. These regulations give the Authorized Officer authority to determine how field operations are conducted. Operations which fall within the jurisdiction of other federal or state and local agencies may also be field inspected by those agencies.

The BLM coordinated with Colorado Parks and Wildlife (CPW) to ensure wildlife concerns were adequately addressed. In their 30 day comment letter, CPW stated “The CPW believes that impacts to wildlife resources on the identified lease parcels can be adequately avoided, minimized and mitigated with the stipulations attached to the Sale Notice.”

10. The greater sage-grouse is a candidate species for Endangered Species Act listing. Leasing parcels in occupied greater sage-grouse habitat is a violation of BLM’s duty to manage its land for multiple uses. The BLM has duty to conserve and engage in recovery planning.

**LSFO BLM Response:** Greater sage-grouse are a Candidate for listing under the Endangered Species Act and is considered a BLM sensitive species. Currently this species has no protection under ESA.

Rocky Mountain Wild is entitled to their belief that leasing in occupied habitat violates the BLM’s multi-use mandate, however, this mandate requires that the BLM also weigh other considerations, to ensure public lands (Section 103(c) of FLPMA):
Are utilized in the combination that will best meet the present and future needs of the American people; making the most judicious use of the lands for some or all of these resources or related services over areas large enough to provide sufficient latitude for periodic adjustments in use to conform to changing needs and conditions...

By deferring leasing in all preliminary priority habitats, the BLM has struck a judicious balance to best meet the present and future needs of the country, the state of Colorado and the local communities affected by the BLM’s Federal oil and gas leasing decisions. Only parcels in general habitat that provide low or marginal habitat for greater sage-grouse were recommended for leasing (See response to #1 above). This decision protects the areas with the highest conservation value to maintain sustainable greater sage-grouse populations in NW Colorado, while allowing for limited leasing and development.

In an effort to avoid the federal listing of the Greater sage-grouse, the BLM is developing a national strategy to preserve, conserve, and restore sagebrush habitat, the ecological home of the greater sage-grouse. The BLM has issued national policy and direction, based on local needs and information, to guide the agency’s actions and raise the importance of sagebrush conservation in BLM planning efforts.

11. BLM has discretion to not lease.

**LSFO BLM Response:** The BLM elected to eliminate from the RMP (October 2011) a Resource or Planning Area wide No Leasing Alternative, but did consider an alternative (Alternative D, RMP[2011], p. 2-63) to close more acreage to leasing. Alternative D was analyzed and not selected. A No Lease decision is made where it is determined that oil and gas leasing is not in the public’s interest. No Leasing was considered and analyzed on a site-specific basis as part of the analyzed alternatives in the 1991 Colorado Oil and Gas Leasing and Development FEIS. Where it was determined that even the most restrictive mitigation available (No Surface Occupancy) would not adequately mitigate conflicts or environmental consequences, which could indicate that leasing is not in the public’s interest, a No Leasing decision was considered. A No Lease decision is reached only after careful consideration of conflicting resource values and uses and environmental consequences.
Response to C. Alan & Karen Tapp Protest
February 14, 2013 Competitive Oil & Gas Lease Sale

**Issue #1 – Visual Resources.**
Significant portions of the surface areas in the northern end of these leases are covered with aspen and Engelmann spruce forests. These forests are mature, providing a unique contrast to the high plateau environment at lower elevations. The forest diversity provides good wildlife habitat.

The lease areas lie on the northern flank of Mount Welba with steep slopes. Access for drilling activities would require large amounts of timber clearing for wide roads, level drill pads, large equipment, and day to day transportation vehicles. Cleared areas would be visible for tens of miles. Cleared areas and roads, which could become permanent, would require decades to reestablish and still not blend in with the surrounding areas.

**Issue #2 – Geotechnical Stability.**
This is a reference to large scale slumping on the North side of Mount Welba, not the surficial soil stability issue referenced in the EA. Many of these slump blocks are still active to varying degrees. Their geomorphology help direct surface water flows and provides recharge to the groundwater system. These blocks exhibit a stair step pattern with each block showing a slight rotational pattern. As such they aid in the development of small, localized ephemeral ponds. Vegetation patterns are thus influenced. In addition, they provide travel corridors for wildlife and specific wildlife habitats.

**Issue #3 – Surface and Groundwater Impacts**
The structural geology and geomorphology of the area imprints a unique nature for localized surface water and groundwater systems. Due to the nature of geology, soils, winter snow fall, and runoff would be very difficult and costly to engineer and install in the field proper sort and long term controls to mitigate to the potential impacts to local waters and stability in the potentially impacted areas.

**Issue #4 – Riparian Vegetation.**
Riparian vegetation can provide clues to the health of the waterway. It not only provides a green bio-system near water but also acts as a buffer and may protect the health of the body of water. There are numerous areas of riparian vegetation related to the surficial water and groundwater systems in the northern parts of the referenced leases. These should limit any drilling related activities in the riparian areas.

**Issue #5 – Wildlife.**
It is our understanding that these lease areas were not designated as Grouse habitat in your original scoping process. However, grouse have been routinely observed and photographed in these areas.
No references were made in the EA to the local increasing population of moose which habitat the area. What little forest fragmentation that is present does not appear, in our opinion, to have impacts on the wildlife or their patterns.

**BLM Response:** The BLM acknowledges these concerns, and will address potential impacts from operations at the time lease development operations are proposed, should a successful bid be received, the lease issued, and lease development actions be proposed for review by the BLM.

The 1920 Mineral Leasing Act, as amended, authorizes the Secretary of the Interior to lease oil and gas resources on public domain and acquired land. Through the land-use planning process, the BLM determines which lands are open to leasing and under what conditions. The BLM retains discretion at the leasing stage to offer or defer a parcel for lease, following an analysis consistent with the National Environmental Policy Act (NEPA) and in conformance with the Resource Management Plan (RMP). If the BLM decides to offer, and subsequently issue, a lease for a parcel of land, additional site-specific NEPA analysis is conducted when exploration or drilling activities are proposed. The NEPA analysis procedures help to assure identified mitigation measures will prevent undue and unnecessary degradation of the leased lands.

The alternatives analyzed and environmental impacts addressed in the LSFO RMP (October 2011) adequately address potential impacts of oil and gas development, including closing areas to oil and gas leasing. Mitigation measures in the form of lease stipulations, including a no surface occupancy, controlled surface use and timing limitations were developed during the RMP revision process to address oil and gas development. These stipulations have been attached to leases where appropriate.

The lessee is responsible for obtaining other required local, state, and federal permits.

The BLM coordinated with Colorado Parks and Wildlife (CPW) to ensure wildlife concerns were adequately addressed. In their 30 day comment letter, CPW stated “The CPW believes that impacts to wildlife resources on the identified lease parcels can be adequately avoided, minimized and mitigated with the stipulations attached to the Sale Notice.”
Response to Wilderness Society Protest
February 14, 2013 Competitive Oil & Gas Lease Sale

1. The BLM has not properly considered the wilderness characteristics of the Protested Parcels.

*LSFO BLM Response:* The BLM is postponing offering these parcels until a thorough Lands with Wilderness Characteristics inventory can be completed, per BLM Policy 6310.
Response to Wilderness Ranch Association Protest
February 14, 2013 Competitive Oil & Gas Lease Sale

- All exploration and development activities hold a potential risk of negatively impacting ground waters and surface waters.
- The soil conditions are very sensitive and subject to landslides on county roads and on private property.
- Wilderness Ranch is a sensitive wildlife area noted for being summer and wintering areas for elk, moose, mule deer, antelope, bear, grouse and their leks, and beaver.
- There is heavy spruce and aspen timber on the ranch.
- Moffat County Road 38 is a State Snowmobile Trail groomed by the North West Colorado Snowmobile Club and is closed from November through March. Moffat County does not keep the road plowed during these winter months.
- Wilderness Ranch was developed for the purpose of allowing property owners to enjoy its natural environment. Oil and gas development within this environment is in conflict with the intent of Wilderness Ranch. It is illegal for a property owner to have any commercial activity on Wilderness Ranch. That would include oil and gas development.

BLM Response: The BLM acknowledges these concerns, and will address potential impacts from operations at the time lease development operations are proposed, should a successful bid be received, the lease issued, and lease development actions be proposed for review by the BLM.

The 1920 Mineral Leasing Act, as amended, authorizes the Secretary of the Interior to lease oil and gas resources on all public domain and acquired land. To lease federal oil and gas, a decision must be reached by the BLM as to which lands to lease. If the BLM decision is to lease a parcel of land, then the Little Snake Field Office (LSFO) will conduct a site-specific National Environmental Policy Act (NEPA) analyses when exploration or drilling activities are proposed. The NEPA document review procedures help to assure identified mitigation measures will prevent undue and unnecessary degradation of the leased lands. For each action, conformance with the resource management plan (RMP) and compliance with NEPA is certified. Lease operations must conform to the decisions in the RMP.

The alternatives analyzed and environmental impacts addressed in the LSFO RMP (October 2011) adequately address potential impacts of oil and gas development, including closing areas to oil and gas leasing. Mitigation measures, including a no surface occupancy, controlled surface use and timing limitations were developed during the RMP revision process to address oil and gas development. These stipulations have been attached to leases where appropriate.

The lessee is responsible for obtaining other required local, state, and federal permits.
The BLM coordinated with Colorado Parks and Wildlife (CPW) to ensure wildlife concerns were adequately addressed. In their 30 day comment letter, CPW stated “The CPW believes that impacts to wildlife resources on the identified lease parcels can be adequately avoided, minimized and mitigated with the stipulations attached to the Sale Notice.”
Response to Jake & Carol Wilson Protest
February 14, 2013 Competitive Oil & Gas Lease Sale

- Reason #1: Human Environment. Wilderness Ranch community has over 600 property owners and includes 220 residences. The effect of oil and gas leasing was completely ignored by the BLM’s RMP process. Oil and gas development are in direct conflict with the covenants of the Ranch, which prohibits commercial activity. Visual and noise pollution. Aspen forest. Dangerous conditions due to traffic.

- Reason #2: Wildlife Environment. Damage to critical biological resources of the area. The BLM, via both the EA and RMP processes, has done absolutely nothing to seriously evaluate the Ranch or its immediate surroundings; any specific statements it has made are uninformed speculation.

**BLM Response:** The BLM acknowledges these concerns, and will address potential impacts from operations at the time lease development operations are proposed, should a successful bid be received, the lease issued, and lease development actions be proposed for review by the BLM.

The 1920 Mineral Leasing Act, as amended, authorizes the Secretary of the Interior to lease oil and gas resources on all public domain and acquired land. To lease federal oil and gas, a decision must be reached by the BLM as to which lands to lease. If the BLM decision is to lease a parcel of land, then the Little Snake Field Office (LSFO) will conduct a site-specific National Environmental Policy Act (NEPA) analyses when exploration or drilling activities are proposed. The NEPA document review procedures help to assure identified mitigation measures will prevent undue and unnecessary degradation of the leased lands. For each action, conformance with the resource management plan (RMP) and compliance with NEPA is certified. Lease operations must conform to the decisions in the RMP.

The alternatives analyzed and environmental impacts addressed in the LSFO RMP (October 2011) adequately address potential impacts of oil and gas development, including closing areas to oil and gas leasing. Mitigation measures, including a no surface occupancy, controlled surface use and timing limitations were developed during the RMP revision process to address oil and gas development. These stipulations have been attached to leases where appropriate.

The lessee is responsible for obtaining other required local, state, and federal permits.

The BLM coordinated with Colorado Parks and Wildlife (CPW) to ensure wildlife concerns were adequately addressed. In their 30 day comment letter, CPW stated “The CPW believes that impacts to wildlife resources on the identified lease parcels can be adequately avoided, minimized and mitigated with the stipulations attached to the Sale Notice.”