

**U.S. DEPARTMENT OF THE INTERIOR
BUREAU OF LAND MANAGEMENT**

**GRAND STAIRCASE-ESCALANTE NATIONAL MONUMENT
ADVISORY COMMITTEE**

CHARTER

1. **OFFICIAL DESIGNATION:** Grand Staircase-Escalante National Monument Advisory Committee (Committee).
2. **AUTHORITY:** This Committee is established pursuant to Presidential Proclamation 9682, "Modifying the Grand Staircase-Escalante National Monument" (Monument) (December 4, 2017), and is consistent with section 309 of the Federal Land Policy and Management Act (FLPMA), as amended (43 U.S.C. 1739). The Committee was continued under the authority of Executive Order 13889, "Continuance of Certain Federal Advisory Committees" (September 27, 2019). The Bureau of Land Management (BLM) is subject to standards and procedures for the creation, operation, and termination of BLM resource advisory committees. Refer to the 1995 amended BLM regulations (43 CFR Subpart 1784) for specific regulations regarding composition (1784.2-1); avoidance of conflicts of interest (1784.2-2); calls for nominations (1784.4-1); notice of meetings (1784.4-2); open meetings (1784.4-3); records (1784.5-3); course of instruction for members (1784.6-1(f)); and quorum requirements (1784.6-1(h)). The Committee is regulated by the Federal Advisory Committee Act (FACA), as amended (5 U.S.C. Appendix 2).
3. **OBJECTIVES AND SCOPE OF ACTIVITIES:** The Committee will provide information and advice to the Secretary of the Interior (Secretary) regarding the development and implementation of management plans for the Grand Staircase, Kaiparowits, and Escalante Canyons Units and, as appropriate, management of the Monument.
4. **DESCRIPTION OF DUTIES:** Committee duties and responsibilities, where applicable, are as follows:
 1. Provide information and advice on the development and implementation of management plans for the Grand Staircase, Kaiparowits, and Escalante Canyons Units and, as appropriate, management of the Monument, including ongoing and future scientific study and the achievement of objectives set forth in the management plans. This includes, at the request of the Designated Federal Officer (DFO), to gather and analyze information, conduct studies and field examinations, seek public input or ascertain facts to develop recommendations concerning the use and management of the Monument.
 2. Assist the BLM in developing recommendations for implementation of ecosystem approaches to management by advising the BLM in establishing goals and objectives within the Monument and recommending protocols to ensure that those objectives are being met.
 3. Advise the BLM regarding ongoing local efforts to develop and achieve collaborative approaches to management of the Monument.

4. Consult and make recommendations on issues such as protocols for specific projects, e.g., vegetation restoration methods and treatments, grazing, standards for excavation and curation of artifacts and objects to ensure that overall objectives are being met.
5. Advise BLM on opportunities to enhance and expand existing partnerships and volunteer efforts.
6. Advise BLM on opportunities to enhance and expand existing educational outreach efforts.
7. Provide recommendations for implementation of Secretary's Order 3347: Conservation Stewardship and Outdoor Recreation, and Secretary's Order 3356: Hunting, Fishing, Recreational Shooting, and Wildlife Conservation Opportunities and Coordination with States, Tribes, and Territories. Recommendations shall include, but are not limited to:
 - (a) assessing and quantifying implementation of the Secretary's Orders, and recommendations to enhance and expand their implementation as identified;
 - (b) policies and programs that:
 - (1) increase outdoor recreation opportunities for all Americans, with a focus on engaging youth, veterans, minorities, and other communities that traditionally have low participation in outdoor recreation;
 - (2) expand access for hunting and fishing on BLM land in a manner that respects the rights and privacy of the owners of non-public lands;
 - (3) increase energy, transmission, infrastructure, or other relevant projects while avoiding or minimizing potential negative impacts on wildlife; and
 - (4) create greater collaboration with States, Tribes, and/or Territories.
8. Provide recommendations for implementation of the regulatory reform initiatives and policies specified in section 2 of Executive Order 13777, Reducing Regulation and Controlling Regulatory Costs; Executive Order 12866, Regulatory Planning and Review, as amended; and section 6 of Executive Order 13563, Improving Regulation and Regulatory Review. Recommendations shall include, but are not limited to:
 - (a) identifying regulations for repeal, replacement, or modification considering, at a minimum, those regulations that:
 - (1) eliminate jobs or inhibit job creation;
 - (2) are outdated, unnecessary, or ineffective;
 - (3) impose costs that exceed benefits;

- (4) create a serious inconsistency or otherwise interfere with regulatory reform initiatives and policies;
 - (5) rely, in part or in whole, on data or methods that are not publicly available or insufficiently transparent to meet the standard for reproducibility; or
 - (6) derive from or implement Executive Orders or other Presidential and Secretarial directives that have been subsequently rescinded or substantially modified.
9. Provide advice and recommendations for collaborative and innovative solutions to aggressively address wildland fires on public lands as guided by Executive Order 13855, Promoting Active Management of America's Forests, Rangelands, and other Federal Lands to Improve Conditions and Reduce Wildfire Risk, and Secretary's Order 3372, Reducing Wildfire Risks on Department of the Interior Land Through Active Wildfire Management, including by:
- (a) utilizing existing policies as well as national and regional methods of fuel control;
 - (b) identifying new solutions for the application of existing policies and innovative fuel control methods;
 - (c) better integrating State, local, and Tribal stakeholders in wildfire prevention and suppression;
 - (d) establishing methods which emphasize the importance of firefighting and public safety; and
 - (e) ensuring that landscapes are restored and maintained.

All current and future Executive Orders, Secretary's Orders, and Secretarial memos should be included for discussion and recommendation as they are released. At the conclusion of each meeting or shortly thereafter, provide a detailed recommendation report, including meeting minutes, to the DFO.

- 5. **OFFICIAL TO WHOM THE COMMITTEE REPORTS:** The Committee provides information and advice to the Secretary through the DFO.
- 6. **SUPPORT:** Administrative support and funding for activities of the Committee will be provided by the office of the DFO.
- 7. **ESTIMATED ANNUAL OPERATING COSTS and STAFF YEARS:** The annual operating costs associated with supporting the Committee's activities are estimated to be \$40,000, including all direct and indirect expenses and .15 Federal staff years support.

8. **DESIGNATED FEDERAL OFFICER:** The DFO is BLM's District Manager for the Paria River District, who is a full time Federal employee appointed in accordance with Agency procedures. The DFO will approve or call all Committee and subcommittee meetings, prepare and approve all meeting agendas, attend all Committee and subcommittee meetings, adjourn any meeting when the DFO determines adjournment to be in the public interest, and chair meetings when directed to do so by the Secretary.
9. **ESTIMATED NUMBER AND FREQUENCY OF MEETINGS:** The Committee will meet two to four times annually, and at such other times as designated by the DFO.
10. **DURATION:** Continuing.
11. **TERMINATION:** The Committee will terminate on September 30, 2021, unless extended by the President pursuant to Executive Order 13889, "Continuance of Certain Federal Advisory Committees" (September 27, 2019). The Committee will not meet or take any action without a valid current charter.
12. **MEMBERSHIP AND DESIGNATION:** The Committee shall include 15 members to be appointed by the Secretary, as follows:
 1. An elected official from Garfield County representing the County;
 2. An elected official from Kane County representing the County;
 3. A representative of State government;
 4. A representative of Tribal government with ancestral interest in the Monument;
 5. A representative of the educational community;
 6. A representative of the conservation community;
 7. A representative of developed outdoor recreation, off-highway vehicle users, or commercial recreation activities, including, for example, an outfitter or guide operating within the monument;
 8. A representative of dispersed recreation;
 9. A livestock grazing permittee operating within the Monument to represent grazing permittees;
 10. A representative of private landowners;
 11. A representative of local business owners; and,
 12. A representative of the public-at-large, including, for example, sportsmen and sportswomen communities.

Three members will be appointed as special Government employees, one for each of the following areas of expertise:

1. A member with expertise in systems ecology;
2. A member with expertise in paleontology;
3. A member with expertise in archaeology or history.

Members will be appointed to the Committee to serve 3-year terms.

13. ETHICS RESPONSIBILITIES OF MEMBERS

Non-Federal Members. Non-Federal members of the Committee and subcommittees appointed as representatives are not subject to Federal ethics statutes and regulations. However, no non-Federal Committee or subcommittee members will participate in any Committee or subcommittee deliberations or votes relating to a specific party matter before the Department or its bureaus and offices including a lease, license, permit, contract, grant, claim, agreement, or litigation, in which the member or the entity the member represents has a direct financial interest.

As provided in 43 CFR 1784.2-2, members of the Committee shall be required to disclose their direct or indirect interest in leases, licenses, permits, contracts, or claims that involve lands or resources administered by BLM, or in any litigation related thereto. For the purpose of this paragraph, indirect interest includes holdings of a spouse or dependent child.

Special Government Employee Members. Members of the Committee appointed as special Government employees (SGEs) are subject to applicable Federal ethics statutes and regulations, to include applicable exceptions and exemptions. Additionally, SGE members are required, prior to appointment and annually thereafter, to file a Confidential Financial Disclosure Report. SGE members are also required to receive initial ethics training prior to performing any Committee duties and to receive annual ethics training thereafter. The Department of the Interior will provide materials to those members serving as special Government employees, explaining their ethical obligations.

14. **SUBCOMMITTEES:** Subject to the DFO's approval, subcommittees may be formed for the purposes of compiling information or conducting research. However, such subcommittees must act only under the direction of the DFO and must report their recommendations to the full Committee for consideration. Subcommittees must not provide advice or work products directly to the Agency. Subcommittees will meet as necessary to accomplish their assignments, subject to the approval of the DFO and the availability of resources.

15. **RECORDKEEPING:** The Records of the Committee, and formally and informally established subcommittees of the Committee, shall be handled in accordance with General Records Schedule 6.2 and other approved Agency records disposition schedule. These records shall be available for public inspection and copying, subject to the Freedom of Information Act (5 U.S.C. 552).



Secretary of the Interior

SEP 02 2020

Date

Date Filed