Wilderness Inventory Unit Index of Documents Broken Rim OR-034-027, 35 total pages

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Prepared by:
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Vale District Office
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H-6300-1-WILDERNESS INVENTORY MAINTENANCE IN BLM OREGON/WASHINGTON

APPENDIX B – INVENTORY AREA EVALUATION

Evaluation of Current Conditions:

- 1) Document and review the existing BLM wilderness inventory findings on file, if available, regarding the presence or absence of individual wilderness characteristics, using Form 1, below.
- 2) Consider relevant information regarding current conditions available in the office to identify and describe any changes to the existing information (use interdisciplinary (ID) team knowledge, aerial photographs, field observations, maps, etc.), and document your findings on Form 2, below.

When Citizen Information has been submitted regarding wilderness characteristics, document the submitted materials including: date of Submission; Name of District(s) and Field Office(s) Affected; Type of material Submitted (e.g. narrative, map, photo). Evaluate any submitted citizen information regarding the validity of proposed boundaries of the unit(s), the existence of roads and other boundary features, the size of the unit(s), and the presence or absence of wilderness characteristics based on relevant information available in the office (prior BLM inventories, ID team knowledge, aerial photographs, field observations, maps, etc.)

Conduct field reviews as necessary to verify information and to ascertain current conditions. Reach conclusions on current conditions including boundaries, size of areas and presence or absence of wilderness characteristics. Fully explain the basis for each conclusion on form 2, including any critical differences between BLM and citizen information.

Document your findings regarding current conditions for each inventoried area. Describe how the present conditions are similar to, or have changed from, the conditions documented in the original wilderness inventory. Document your findings on Form 2 for each inventory area. Cite to or attach data considered, including photographs, maps, GIS layers, field trip notes, project files, *etc*.

Year: __2009__ Unit Number/Name: OR-034-027 -- Broken Rim__

FORM 1 -- DOCUMENTATION OF BLM WILDERNESS INVENTORY FINDINGS ON RECORD

1. Is there existing BLM wilderness inventory information on all or part of this area?

Yes __X No ___ (If yes, and if more than one unit is within the area, list the names of those units.):

A.) **Inventory Source(s) -- (X)** Denotes all applicable BLM Inventory files, printed maps, or published BLM Decision documents with information pertaining to this unit.

Wilderness Inventories

- (X) 1978 BLM Wilderness Inventory Units 3-51 of OR-03-04-02 Broken Rim (unpublished BLM documents in case files)
- () April 1979 Wilderness -- Proposed Initial Inventory Roadless Areas and Islands Which Clearly Do Not have Wilderness Characteristics, Oregon and Washington

Wilderness Decision Documents

- () August 1979 Wilderness Review Initial Inventory, Final Decision on Public Lands Obviously Lacking Wilderness Characteristics and Announcement of Public Lands to be Intensively Inventoried for Wilderness Characteristics, Oregon and Washington (green document)
- () October 1979 Wilderness Review Intensive Inventory Oregon, Proposed Decision on the Intensive Wilderness Inventory of Selected Areas (grey document).
- (X) March 1980 Wilderness Review Intensive Inventory; Final Decisions on 30 Selected Units in Southeast Oregon and Proposed Decisions on Other Intensively Inventoried Units in Oregon and Washington (orange document)
- (X) November 1980 Wilderness Inventory Oregon and Washington, Final Intensive Inventory Decisions (brown document)
- () November 1981 Stateline Intensive Wilderness Inventory Final Decision, Oregon, Idaho, Nevada, Utah (tan document).

B.) Inventory Unit Name(s)/Number(s)

BLM 3-51 of OR-03-04-02 Broken Rim.

C.) Map Name(s)/Number(s)

- (X) Final Decision Initial Wilderness Inventory Map, August 1979, Oregon
- () Proposed Decision -- Intensive Wilderness Inventory of Selected Areas Map, October 1979, Oregon
- (X) Intensive Wilderness Inventory Map, March 1980, Oregon
- (X) Intensive Wilderness Inventory --Final Decisions Map, November 1980, Oregon
- () November, 1981 Stateline Intensive Wilderness Inventory Final Decision, Oregon, Idaho, Nevada, Utah (tan document).

D.) BLM District(s)/Field Office(s)

Vale District Office/ Malheur Field Office

2. BLM Inventory Findings on Record

(Existing inventory information regarding wilderness characteristics (if more than one BLM inventory unit is associated with the area, list each unit and answer each question individually for each inventory unit):

Inventory Source: See above.

Unit#/ Name	Size (historic acres)	Natural Condition? Y/N	Outstanding Solitude? Y/N	Outstanding Primitive & Unconfined Recreation? Y/N	Supplemental Values? Y/N
3-51 of OR- 03-04-02	10,800	Y	N	N	N
Broken Rim TOTAL	10,800				

H-6300-1-WILDERNESS INVENTORY MAINTENANCE IN BLM OREGON/WASHINGTON

APPENDIX B – INVENTORY AREA EVALUATION

Evaluation of Current Conditions:

- 1) Document and review the existing BLM wilderness inventory findings on file, if available, regarding the presence or absence of individual wilderness characteristics, using Form 1, below.
- 2) Consider relevant information regarding current conditions available in the office to identify and describe any changes to the existing information (use interdisciplinary (ID) team knowledge, aerial photographs, field observations, maps, etc.), and document your findings on Form 2, below.

When Citizen Information has been submitted regarding wilderness characteristics, document the submitted materials including: date of Submission; Name of District(s) and Field Office(s) Affected; Type of material Submitted (e.g. narrative, map, photo). Evaluate any submitted citizen information regarding the validity of proposed boundaries of the unit(s), the existence of roads and other boundary features, the size of the unit(s), and the presence or absence of wilderness characteristics based on relevant information available in the office (prior BLM inventories, ID team knowledge, aerial photographs, field observations, maps, etc.)

Conduct field reviews as necessary to verify information and to ascertain current conditions. Reach conclusions on current conditions including boundaries, size of areas and presence or absence of wilderness characteristics. Fully explain the basis for each conclusion on form 2, including any critical differences between BLM and citizen information.

Document your findings regarding current conditions for each inventoried area. Describe how the present conditions are similar to, or have changed from, the conditions documented in the original wilderness inventory. Document your findings on Form 2 for each inventory area. Cite to or attach data considered, including photographs, maps, GIS layers, field trip notes, project files, *etc*.

<u>FORM 2</u> -- DOCUMENTATION OF CURRENT WILDERNESS INVENTORY CONDITIONS

Unit Number/Name:	OR-034-027 – Broken Rim

Note: In February, 2004, the Vale District received from Oregon Natural Desert Association (ONDA) its evaluation of wilderness characteristics for what ONDA names its 92,556-acre "Freezeout Ridge Proposed WSA". For reference, a hard copy of ONDA's proposal is retained in this unit's file. Information provided by ONDA's proposal was considered and incorporated as appropriate for this BLM Wilderness Characteristics Inventory maintenance. OR-034-027 represents only a portion (26,179 acres) of ONDA's proposal (see Map 1 of BLM's unit OR-034-027). ONDA's proposal includes basically five 1970's BLM inventory units (3-52, 3-310, 3-51, 3-50, and 3-65) which, respectively, are currently associated with the following BLM Wilderness Characteristic Inventory maintenance units: OR-034-026, OR-034-030, OR-034-027, OR-034-028, and OR-034-045.

For BLM unit OR-034-027, the differences between BLM and ONDA regarding inventory unit boundary features are that, unlike ONDA's proposal, BLM concludes that BLM routes 7326-0-00 and 034-RT35 (ONDA's route W15), 7326-0-0A0 (ONDA route W14a), and 7322-0-100 (ONDA's route W3a) are roads (not motorized primitive trails [or which what ONDA terms a "way"]). Refer to each of four Road Analysis forms and associated BLM Photo Points Map/Log and photos associated with this BLM inventory unit for additional documentation.

Description of Current Conditions: [Include land ownership, location, topography, vegetation features and summary of major human uses/activities.]

1. I	ls the	unit	of	sufficient	t size?
------	--------	------	----	------------	---------

Yes	${f X}$	No	
_			

Description: Refer to this inventory unit's associated Map 1 for its location. The 26,179 acre unit extends further to the north than the original BLM unit (3-51 of OR-03-04-02, Broken Rim) of the latter 1970's. Then, the north boundary was near an east-west rangeland fence line. Presently, no late 1970's BLM wilderness inventory records for the public lands located north of this fence line can be located. This northern area (of approximately 15,300 acres) is included in this current OR-034-027 unit. The unit's boundaries consist of BLM roads -- 7326-0-00 on its north end, 7326-0-00, 034-RT-35 and 7326-0-0A0 on its east side, and 7322-0-100 on its west side. These last two road systems merge at the unit's south tip. These BLM roads receive mechanical maintenance as needed to keep them passable on a relatively regular and continuous (seasonal) basis. A 2,480-acre State/private inholding (associated with the southern third of the unit and nearly dissects the unit's width) and three other private inholdings totaling 440 acres are also features of the unit's boundary.

2. Is the unit in a natural condition?

Yes X No

Description: The northern portion includes rough, sharply eroded slopes. There is one central ridgeline associated with most of the unit. The ridge rises 1,000 feet in about 1.5 miles. Elevations range from 2,480 to 5,100 feet. The central area of the unit is comprised of rolling lands surrounding a relatively flat area. The central ridge widens in this area, and the west boundary crosses it. The east boundary is at the bottom of the ridge, in an area known as Sand Hollow. The south end of the unit forms part of the northern slopes of a large basin. The vegetation is sagebrush and both native and nonnative grasses.

See this unit's associated Maps 1 and 2 for human imprints. There are 19 earthen reservoirs in the unit, the majority in draws on either side of the central ridge. The conspicuous Freezeout Reservoir is near the south boundary. The unit has 24.7 miles of rangeland fence, 4 rangeland fence enclosures, 4 developed springs, and 9.6 miles of 8 motorized primitive trails (MPTs). There is remnant visual evidence of one (3.9 miles) abandoned vehicle route. Presently, to the average visitor, the various vegetation treatments affecting the unit between 1964 and 1992 appear –individually and collectively – indistinguishable. Due to the presence of the ridgeline through most of the unit which provides some visual screening, and the wide distribution of, distances between, and the types/nature of the human developments within the unit relative to the unit's size, when considered individually and collectively, the developments' presence result in the unit appearing to be affected primarily by the forces of nature with the imprint of humans substantially unnoticeable to the average visitor.

BLM documents the presence of the 8 MPTs within this BLM unit for which no ONDA documentation is provided or a given route depicted by ONDA as present but without supporting inventory information. ONDA's proposal does not quantify or indicate location of other known man-made features of its proposed WSA while concluding that it appears primarily affected by the forces of nature with the imprint of man's work substantially unnoticeable. For comparative reference, refer to this BLM unit's associated Maps 1 and 2 and to ONDA's proposal map, all located in this unit's inventory file folder.

3. Does the unit have outstanding opportunities for solitude?

Description: The unit is approximately 15 miles long and ranges in width between one mile at its north and south ends and up to 4 miles elsewhere in the unit, a norm of about 2-2.5 miles. The short profile, types, density and distribution of vegetation types do not provide sufficient screening between visitors to contribute to outstanding opportunities for solitude. The presence of the large inholding nearly dissects the unit's northern three-

quarters from its southern quarter. Although this results in a narrow configuration of the unit in its southern reaches, the characteristics of the unit's diverse topography in combination with the increased size (of about 15,300 acres) of the unit from the 1970's does allow for outstanding opportunities of solitude. The unit offers outstanding opportunities for solitude.

4.	Does the unit ha	ve outstanding	opportunities	for primi	itive and	unconfined	recreation?

Yes	Nο	\mathbf{X}	N/A	
1 65	110	A	11//1	

Description: There are opportunities for hiking, horseback riding, photography, general sightseeing, and hunting of common game species (primarily deer, chukar and antelope). Individually or collectively, these opportunities are not outstanding. There are no unique sights or attractions within the unit. On foot, the unit's width can be crossed in two hours; it would likely be a full day's activity to hike the unit's length. In recognition of afore stated features and characteristics of this inventory unit, primitive and unconfined recreation activity opportunities within the unit do not lend themselves to being outstanding.

ONDA states that due to its substantially larger size, its "Freezeout Ridge Proposed WSA" possesses outstanding opportunities for primitive recreation. ONDA also states that BLM indicated the 1970's BLM units "were not listed outstanding because each of the separate units was too small in size or too narrow". In the 1970's, BLM did not recognize any of its five inventory units affected presently by ONDA's proposal as possessing outstanding opportunities for primitive and unconfined recreation; nor do the present inventory units affecting ONDA's proposal possess outstanding opportunities. BLM makes no determination of whether larger size – alone as ONDA contends and/or considering other possible attributes – equates to outstanding opportunities for primitive and unconfined recreation within ONDA's "Freezeout Ridge Proposed WSA". As in the past, even when accounting for the present increased size of the unit from the 1970's, public lands associated with the current unit OR-034-027 do not possess outstanding opportunities for primitive and unconfined recreation for reasons stated in the opening paragraph, above.

ONDA indicates the presence of riparian zones and sage-steppe habitats within its proposed WSA provide outstanding opportunities for wildlife viewing, bird watching and hunting. BLM does not agree that the mere presence of these habitat types within the unit equates to outstanding opportunities for wildlife viewing, bird watching or hunting. While recognizing the presence of varying wildlife/bird habitat niche settings within the BLM inventory unit for viewing and hunting, (e.g., a major ridgeline, rolling terrain, some substantially flat area, and spring sites), BLM has determined the unit's habitats are not so unique or otherwise possess features –individually or collectively--which result in these recreation activities being outstanding within the inventory unit.

5.	Does	the	unit	have	supp	lemental	values'	?
----	-------------	-----	------	------	------	----------	---------	---

Yes	\mathbf{Y}	No	N/A	
168	Λ	110	1 N/A	

Description: Much of the southern two-thirds of the unit has native shrub steppe plant communities at their potential natural condition. Map 1 displays within the unit the present documentation of 5 sage grouse leks and 3 sites of Biddle's Lupine (a BLM special status plant species). Kane Springs harbors the Owyhee Hot Springs Snail, a BLM special status animal species, with a Strategic classification with the Interagency Special Status Sensitive Species Program.

ONDA states that its proposed Freezeout Ridge WSA "may also be home to Mojave Black-collared Lizard, Desert Horned Lizard, Ground Snake, Ferruginous Hawk, Pygmy Rabbit, and White-tailed Antelope Squirrel," which ONDA's February 2004 submission to the Vale District declares are listed as "sensitive species" by the State of Oregon. As of 2009, the Mohave Black-collard Lizard, Desert Horned Lizard, Ground Snake and the White-tailed Antelope Squirrel were not considered sensitive by Oregon Department of Fish and Wildlife, BLM, or U.S. Fish and Wildlife Service. BLM has documented the occurrence of Ferruginous Hawks within this unit. BLM also acknowledges that habitat requirements may exist for the Mojave Black-collared Lizard, Desert Horned Lizard, Ground Snake, Pygmy Rabbit, and White-tailed Antelope Squirrel; however, neither ONDA nor any other entity has provided BLM official documentation confirming the presence of these species within this inventory unit.

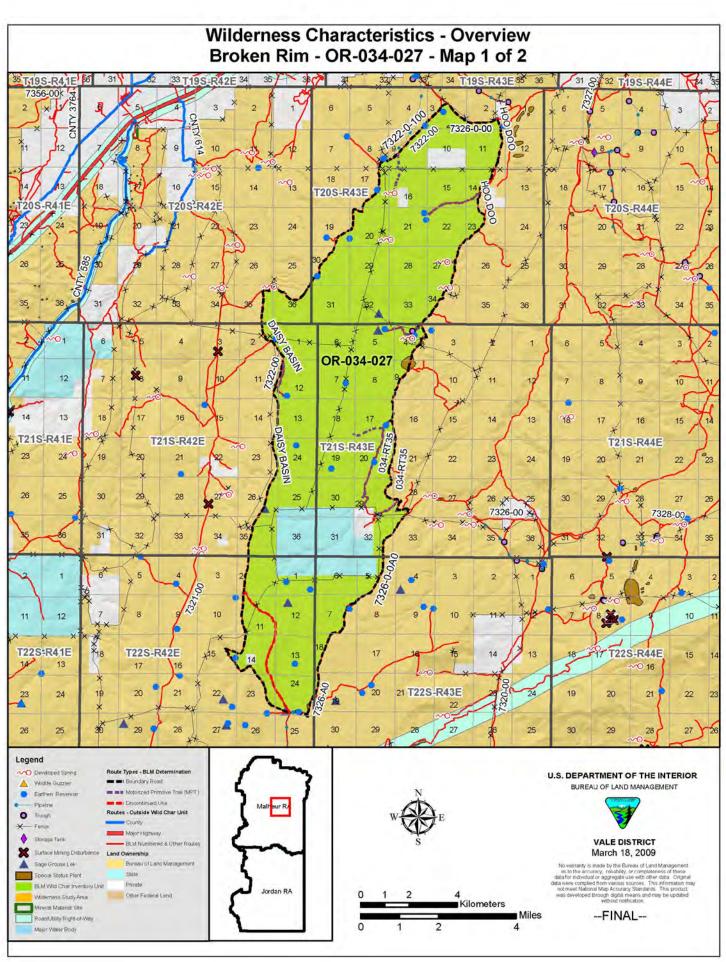
Summary of Findings and Conclusion

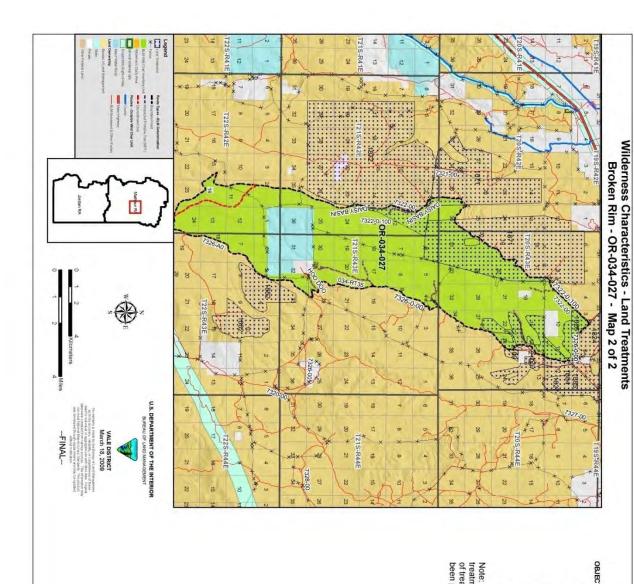
Unit Name and Number: OR-034-027 – Broken Rim			
Summary Results of Analysis: 1. Does the area meet any of the size requirements	? <u>X</u>	Yes	No
2. Does the area appear to be natural?	X	Yes	No
3. Does the area offer outstanding opportunities fo and unconfined type of recreation? X		_	
4. Does the area have supplemental values? X	Yes _	No	NA
Conclusion check one:			
X The area, or a portion of the area, has w	ilderness	s character.	
The area does not have wilderness charac	ter.		
Prepared by: Robert Movael			
Robert Alward, Wilderness Planner contractor Team Members:			
Steve Choratum		2-23-2 Date	010
Steve Christensen, Rangeland Management Specialist		Date	
Sharry Rosky		3/10/10 Date	
Shaney Rockefeller, Soil Scientist			
		2/10/10	
Dave-Draheim, Outdoor Recreation Planner		Date	
Valle tittell	(3/23/10	
Michelle Caviness, Wildlife Biologist		Date	
Jonathan Weilfall		02/08/2	010
Jon Westfall, Geologist		Date /	
Bront h Trasky		2/9/10	
Brent Grasty, GIS Coordinator		Date	

(NOTE: Previous staff members who reviewed this unit include Botanist Jean Finley (retired 7/2008), and Wildlife Biologist Technician Sandy Vistine-Ambor (transferred 8/2008)).

Pat Ryan, Malheur Resource Area Field Manager

This form documents information that constitutes an inventory finding on wilderness characteristics. It does not represent a formal land use allocation or a final agency decision subject to administrative remedies under either 43 CFR parts 4 or 1610.5-2.

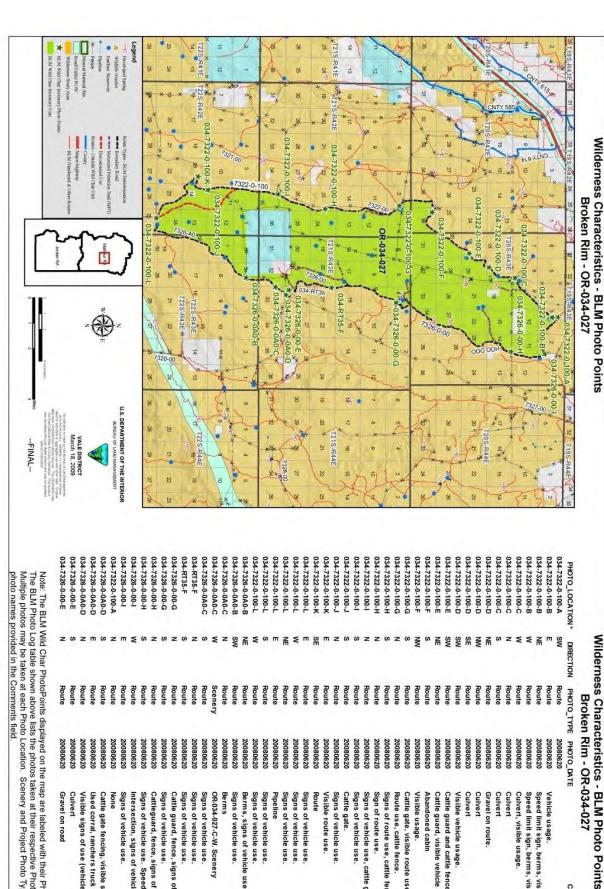




Wilderness Characteristics - Land Treatments Broken Rim - OR-034-027 - Map 2 of 2

1		1000	ייייי דייייי דייייי דיייייי דיייייייייי
0110	500	THE STATE OF THE PARTY OF THE P	OLD GINGO
1824 VI	1824 VINES HILL SEEDING	Prescribed Burn	Not Applicable
1826 VI	1826 VINES HILL SEEDING	Drill Seeding	Unknown
1827 VI	1827 VINES HILL SEEDING	Drill Seeding	Non-native Grasses
1871 C/	1871 CALLAHAN BRUSH CONTROL	Chemical Treatment	Not Applicable
1872 HL	1872 HUNTER BRUSH CONTROL	Chemical Treatment	Not Applicable
1882 FF	1882 FREEZEOUT BUTTE BRUSH CONTROL	Chemical Treatment	Not Applicable
1884 R	1884 RABBIT FARM SEEDING	Plow/Disc	Not Applicable
1885 R4	1885 RABBIT FARM SEEDING	Drill Seeding	Unknown
2109 VI	2109 VINES HILL HALOGETON SEEDING	Drill Seeding	Non and Native Grasse 1993

Note: The Land Treatments represented by navy blue dots on the map to the left are labeled with the treatments' ObjectIDs listed in the first field of the Land Treatments table shown above. Multiple types of treatments may have been applied to the same area. For example, one treatment area may have been plowed and drill seeded - a record is shown in the table for each type of treatment.



Note: The BLM Wild Char PhotoPoints displayed on the map are labeled with their Photo Locations. The BLM Photo Log table shown above lists the photos taken at their respective Photo Locations. Multiple photos may be taken at each Photo Location. Scenery and Project Photo Type pictures ha Scenery and Project Photo Type pictures have their

Gravel on road

Culvert

Visible signs of use (vehicle tracks) Used corral, ranchers truck and trailer Cattle gate fencing, visible signs of use (tracks)

Intersection, signs of vehicle use. Signs of vehicle use. Speed limit sign, 25mph. Cattleguard, fence, signs of vehicle use.

Signs of vehicle use.

Cattle guard, fence, signs of vehicle use

Signs of vehicle use. Signs of vehicle use. Signs of vehicle use.

Signs of vehicle use.

Visible route use.

Signs of vehicle use

Signs of vehicle use.

Signs of vehicle use, cattle gate Sign of route use. Signs of route use, cattle fence Route use, cattle fence Cattle gate, visible route use.

OR-034-027-C-W. Scenery

Berms

Signs of vehicle use. Berms, signs of vehicle Signs of vehicle use Signs of vehicle use. Signs of vehicle use. Signs of vehicle use Signs of vehicle use

use

Culvert

Culvert, visible usage.

Speed limit sign, berms, visible usage. Speed limit sign, berms, visible vehicle usage

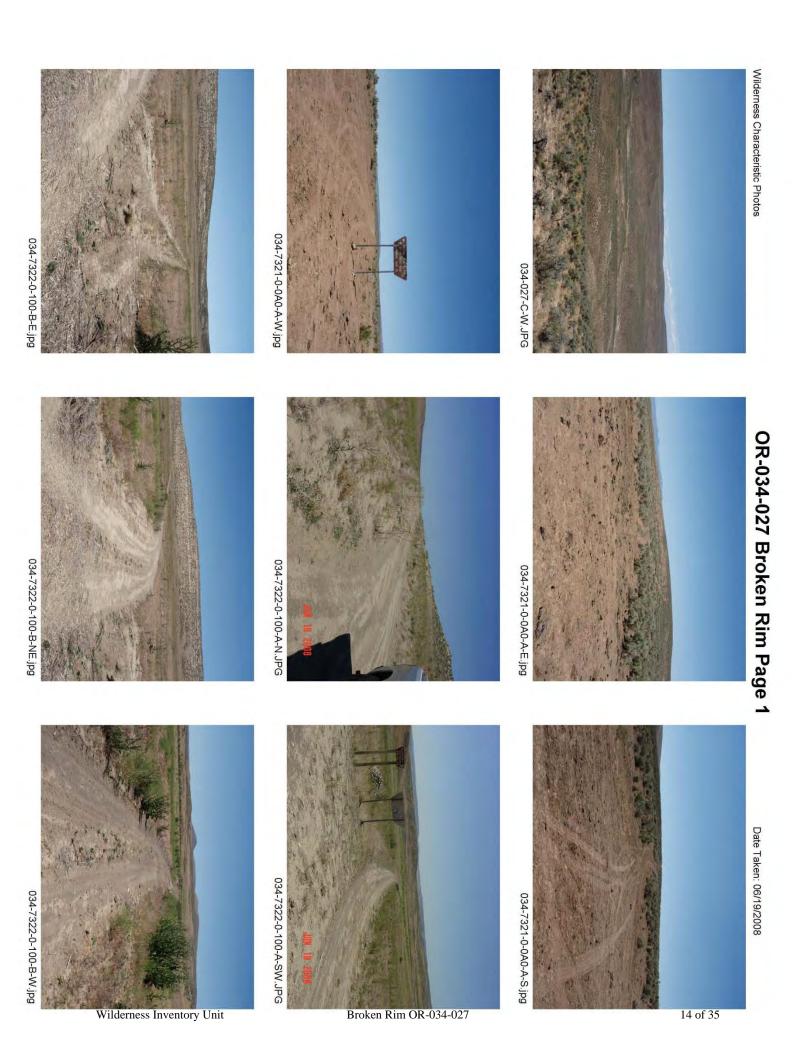
Culvert Gravel on route

Visible vehicle usage

Visible usage.

Abandoned cabin

Cattle guard, visible vehicle usage. Cattle guard and cattle fence. Visible rd usage. Wilderness Characteristics - BLM Photo Points





034-7322-0-100-D-NE.jpg













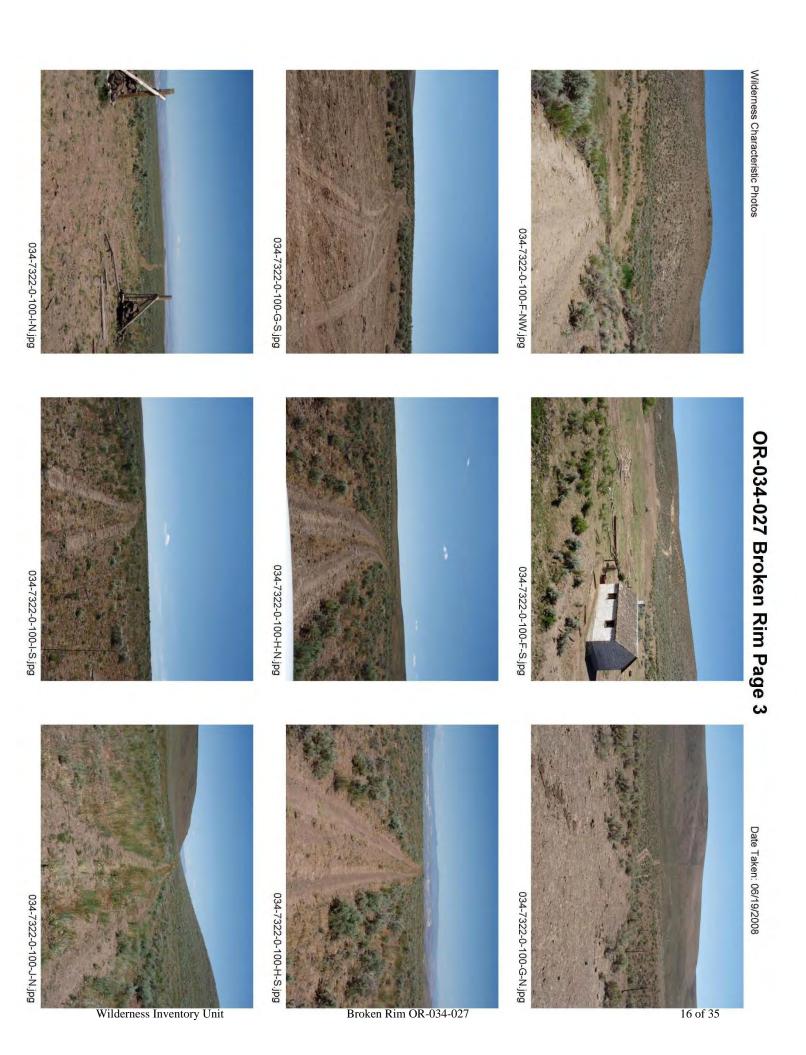




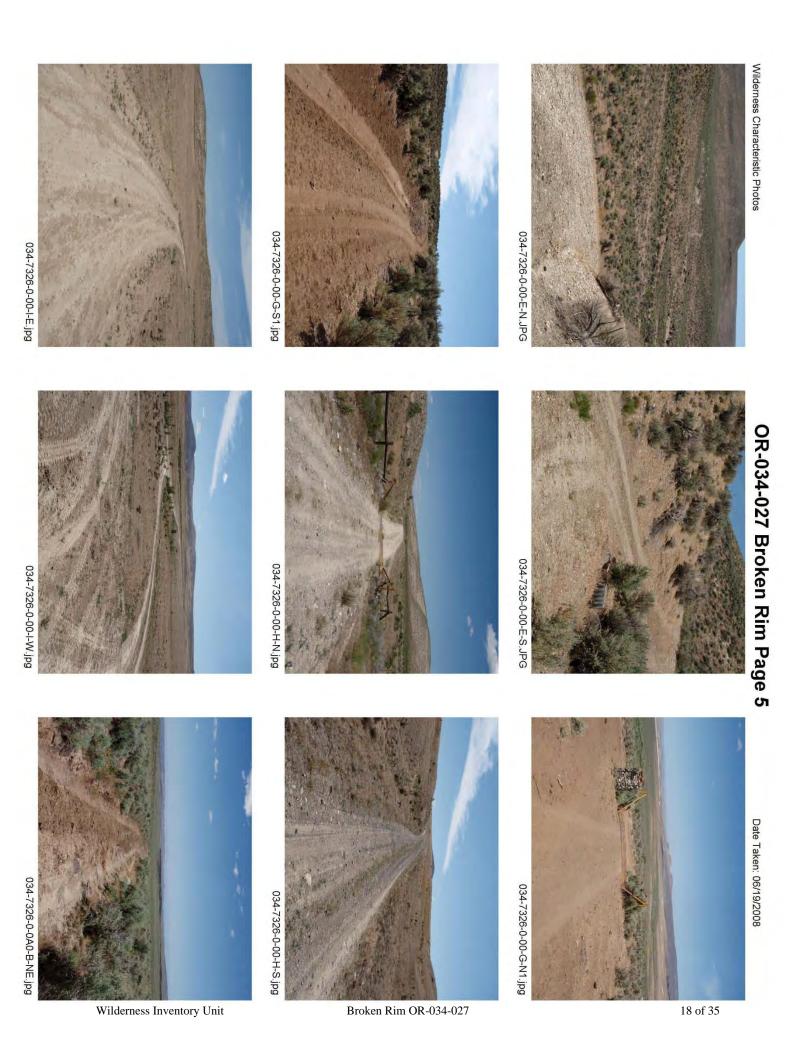
15 of 35

Date Taken: 06/19/2008

OR-034-027 Broken Rim Page 2



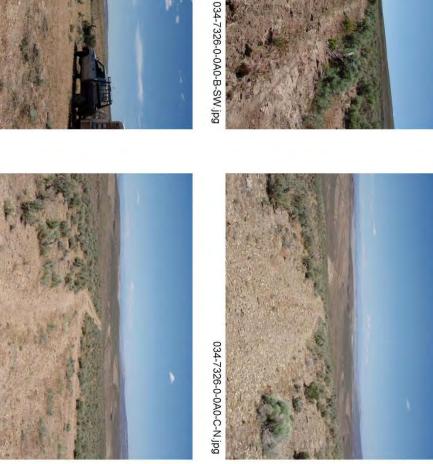




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OR-034-027-J-E.jpg

Wilderness Inventory Unit



Wilderness Characteristic Photos

OR-034-027 Broken Rim Page 6

Date Taken: 06/19/2008



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H-6300-1-WILDERNESS INVENTORY MAINTENANCE IN BLM OREGON/WASHINGTON

APPENDIX C – ROAD* ANALYSIS

(Factors to consider when determining whether a route is a road for wilderness inventory purposes.)

Wilderness Inventory Unit Name/Number: <u>OR-034-027 – Broken Rim</u>

NOTE: This unit is affected by ONDA's Freezeout Ridge proposed WSA.

Route Name and/or Identifier (*Include Transportation Plan Identifier*, *if known*; *include route number supplied by citizen information when available*):

BLM 7322-0-100

(This route is identified by ONDA as its "W3a way" (i.e., motorized primitive trail).

I. LOCATION: Refer to attached map (entire West boundary route of this unit). **List photo point references (if applicable):** Refer to this BLM inventory unit's associated hard copy of its BLM Photo Points map, and affiliated Photo Log and photos -- retained in this unit's permanent hard copy file, and electronically retained under this unit's subfolder Final Findings/GIS Products. Any applicable ONDA map, photos and affiliated Photo Log are electronically retained under Wilderness Characteristics/Citizen Proposals.

II. CURRENT PURPOSE OF ROUTE:

(Examples: Rangeland/Livestock Improvements (stock tank, developed spring, reservoir, fence, corral), Inholdings (ranch, farmhouse), Mine Site, Concentrated Use Site (camp site), Utilities (transmission line, telephone, pipeline), Administrative (project maintenance, communication site, vegetation treatment).)

Describe: This is a main access route which provides needed ongoing and regular access to rangeland/livestock improvements (spring developments and reservoir enclosures) by allotment permittees and the BLM for management of livestock, maintenance of the projects, and monitoring of associated activities. This route also provides access to the Daisy Basin area, popular for hunting and vehicle-supported camping.

III.	ROA	D RIGI	HT-Ol	F-WAY:

Is a road right-of-w	vay as	socia	ted with this route?	
Yes	No_	X	Unknown	

Examples:	Paved	Bladed	<u>X</u>	_ Graveled	Roadside
	_ Cut/Fill _ <u>X</u>				
inventory un occur prior o blading pres during origi	nits. Original da to the District's sently is not spec	nte of route con- late 1970's wild cifically disting	structio derness uishabl	n is unknown, bu characteristics in e from blading th	BLM wilderness at its construction did enventory. Evidence of nat may have occurred adic maintenance since
IMPROVE	EMENTS:				
Yes <u>X</u>	No	-			
By Hand T	ools	By Machine			
road mainte		-	•		Creek during the last mately in section 4 on
MAINTEN	ANCE:				
	Evidence or Do? Yes		of Main	tenance using h	and tools or
	nd Tools (Y/N)	Ma	chine ((Y/N) <u>Y</u>	
If yes: Ha					

VII.

REGULAR AND CONTINUOUS USE:

Explain: From PP's F to L (as with between PP A - F), BLM would approve mechanical maintenance actions to provide for seasonally regular and continuous use over time for those BLM administrative and public access purposes described under "II", above.

	Yes	<u>X</u>	No	
			ence (vehicle tracks observed will continue to occur on a r	l) and other rationale for whether use has elatively regular basis:
	West a betwee person	t T20S, en Little nel and	R42E, Sec. 35 NENE, this is a Valley and Harper without ha	ne intersection with a primary route going a very significant route. It is used to travel ving to get onto U.S. Highway 20. BLM ate many times throughout the summer to cess other areas.
	various with F	s period reezeou	of the year to popular concer	terminus, this route provides access during atrated hunting and camping sites associated and use this route many times throughout the zing, and access other areas.
VIII.	CONC	CLUSIC	N:	
check	To me ed yes.	et the d	efinition of a road, items IV	or V, and VI-A or B, and VII must be
	Road:	Yes _	<u>X</u> No	
	Explai	nation:	Meets criteria of road, as des	scribed and explained, above.
Evalu	ator(s):	5	Shaney Rockefeller, Soil Scientist	Date: 4/6/09
			Steve Christensen, Rangeland Manage	Date: 4-6-2009
* me			-	oved and maintained by mechanical ous use. A way maintained solely by the

passage of vehicles does not constitute a road.

- a. "Improved and maintained" Actions taken physically by people to keep the road open to vehicle traffic. "Improved" does not necessarily mean formal construction. "Maintained" does not necessarily mean annual maintenance.
 - b. "Mechanical means" Use of hand or power machinery or tools.
- c. "Relatively regular and continuous use" Vehicular use that has occurred and will continue to occur on a relatively regular basis. Examples are: access roads for equipment to maintain a stock water tank or other established water sources; access roads to maintained recreation sites or facilities; or access roads to mining claims.

Following is the definition from Glossary of OSO 7-3-2007 Draft H-6300-1:

road: The BLM will continue to base the definition of what constitutes a "road" from the FLPMA's legislative history. The language below is from the House of Representatives Committee Report 94-1163, page 17, dated May 15, 1976, on what became the FLPMA. It is the only statement regarding the definition of a road in the law or legislative history.

"The word 'roadless' refers to the absence of roads which have been improved and maintained by mechanical means to insure relatively regular and continuous use. A way maintained solely by the passage of vehicles does not constitute a road."

The BLM previously adopted and will continue to use the following sub-definitions of certain words and phrases in the BLM road definition stated above:

- a. "**Improved and maintained**" Actions taken physically by people to keep the road open to vehicle traffic. "Improved" does not necessarily mean formal construction. "Maintained" does not necessarily mean annual maintenance.
 - b. "Mechanical means" Use of hand or power machinery or tools.
- c. "Relatively regular and continuous use" Vehicular use that has occurred and will continue to occur on a relatively regular basis. Examples are: access roads for equipment to maintain a stock water tank or other established water sources; access roads to maintained recreation sites or facilities; or access roads to mining claims.

A road that was established or has been maintained solely by the passage of vehicles would not be considered a road, even if it is used on a relatively regular and continuous basis. Vehicle roads constructed by mechanical means but that are no longer being maintained by mechanical methods are not roads. Sole use of hands and feet to move rocks or dirt without the use of tools or machinery does not meet the definition of "mechanical means." Roads need not be "maintained" on a regular basis but rather "maintained" when road conditions warrant actions to keep it in a usable condition. A dead-end (cherry-stem) road can form the boundary of an inventory area and does not by itself disqualify an area from being considered "roadless".

H-6300-1-WILDERNESS INVENTORY MAINTENANCE IN BLM OREGON/WASHINGTON

APPENDIX C - ROAD* ANALYSIS

(Factors to consider when determining whether a route is a road for wilderness inventory purposes.)

Wilderness Inventory Unit Name/Number: <u>OR-034-027 – Broken Rim</u>

NOTE: This unit is affected by ONDA's Freezeout Ridge proposed WSA.

Route Name and/or Identifier (*Include Transportation Plan Identifier*, *if known*; *include route number supplied by citizen information when available*):

BLM 7326-0-0A0

(This route is identified by ONDA as its "W14a way" (i.e., MPT).

IX. LOCATION: Refer to the attached map (is the route associated with the BLM inventory unit's southeastern boundary and which abuts BLM's unit OR-034-030, Sourdough Mountain). List photo point references (if applicable): Refer to this BLM inventory unit's associated hard copy of its BLM Photo Points map, and affiliated Photo Log and photos -- retained in this unit's permanent hard copy file, and electronically retained under this unit's subfolder Final Findings/GIS Products. Any applicable ONDA map, photos and affiliated Photo Log are electronically retained under Wilderness Characteristics/Citizen Proposals.

X. CURRENT PURPOSE OF ROUTE:

(Examples: Rangeland/Livestock Improvements (stock tank, developed spring, reservoir, fence, corral), Inholdings (ranch, farmhouse), Mine Site, Concentrated Use Site (camp site), Utilities (transmission line, telephone, pipeline), Administrative (project maintenance, communication site, vegetation treatment).)

Describe: This route provides needed ongoing and regular access to rangeland/livestock improvements (fences and earthen reservoir developments) by allotment permittees and the BLM for management of livestock, maintenance of the projects, and BLM monitoring of associated activities. Also, this route provides for regular and continuous use for concentrated recreational camping activities associated with the Sourdough area.

XI.	ROAD	RIGHT-	OF-WAY:

Is a road right-of-v	vay as	ssocia	ted with this route?	
Yes	No_	X	Unknown	

XII.	CONSTRUCTION
	Yes <u>X</u> No
	Examples: Paved BladedX Graveled Roadside Berms_X Cut/Fill _X Other
	Describe: Date of construction is unknown but occurred prior to the BLM's late 1970's wilderness characteristics inventory. Evidence of the above actions are visually apparent, although blading and of berms of pushed rock may more so be associated with maintenance activities since its construction.
XIII.	IMPROVEMENTS
	Yes No <u>X</u>
	By Hand Tools By Machine
	Examples: Culverts Stream Crossings Bridges Drainage Barriers Other
	Describe:
XIV.	MAINTENANCE:
	A. Is there Evidence or Documentation of Maintenance using hand tools or machinery? Yes <u>X</u> No
	If yes: Hand Tools (Y/N) Machine (Y/N) <u>Y</u>
	Explain: Evidence of blading and berms are visually present. This route receives mechanical maintenance as needed to allow for regular and continuous use.
	B. If the route is in good condition, but there is no evidence of maintenance, would mechanical maintenance with hand tools or machines be approved by BLM in the event this route became impassable? Yes \underline{X} No $\underline{\hspace{0.5cm}}$
	Comments: This route is recognized by the BLM as a primary access route to a number of range improvement projects and is recognized as a significant access route for

rangeland administration and public access.

$\mathbf{V}\mathbf{V}$	RECIII	ARA	ND	CONTINU	ZIIOI	HSE.
A V .	Kratul	$\mathbf{A}\mathbf{K}$	NINI	CAMBILINU	ハルつ	USD:

Yes X N	No
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Describe evidence (vehicle tracks observed) and other rationale for whether use has occurred and will continue to occur on a relatively regular basis:

BLM personnel and permittees use this route throughout the summer as one of two access routes for projects on public and private, to administer grazing, and for access to other areas (e.g. Sourdough). This route provides access during various portions of the year to concentrated camping sites associated with the Sourdough area.

XVI. CONCLUSION:

To meet the definition of a road, items IV or V, and VI-A or B, and VII must be checked yes.

Road:	Yes	\mathbf{X}	No	

Explanation: Meets criteria for road, as described and explained, above.

Evaluator(s): _	Shaney Rockefeller, Soil Scientist	_ Date:	4/6/09
112	Steve Christensen, Rangeland Management Specialist	_ Date: _	4-6-2009

- * road: An access route which has been improved and maintained by mechanical means to insure relatively regular and continuous use. A way maintained solely by the passage of vehicles does not constitute a road.
- a. "**Improved and maintained**" Actions taken physically by people to keep the road open to vehicle traffic. "Improved" does not necessarily mean formal construction. "Maintained" does not necessarily mean annual maintenance.
 - b. "Mechanical means" Use of hand or power machinery or tools.
- c. "Relatively regular and continuous use" Vehicular use that has occurred and will continue to occur on a relatively regular basis. Examples are: access roads for equipment to maintain a stock water tank or other established water sources; access roads to maintained recreation sites or facilities; or access roads to mining claims.

Following is the definition from Glossary of OSO 7-3-2007 Draft H-6300-1:

road: The BLM will continue to base the definition of what constitutes a "road" from the FLPMA's legislative history. The language below is from the House of Representatives Committee Report 94-1163, page 17, dated May 15, 1976, on what became the FLPMA. It is the only statement regarding the definition of a road in the law or legislative history.

"The word 'roadless' refers to the absence of roads which have been improved and maintained by mechanical means to insure relatively regular and continuous use. A way maintained solely by the passage of vehicles does not constitute a road."

The BLM previously adopted and will continue to use the following sub-definitions of certain words and phrases in the BLM road definition stated above:

- a. "**Improved and maintained**" Actions taken physically by people to keep the road open to vehicle traffic. "Improved" does not necessarily mean formal construction. "Maintained" does not necessarily mean annual maintenance.
 - b. "Mechanical means" Use of hand or power machinery or tools.
- c. "Relatively regular and continuous use" Vehicular use that has occurred and will continue to occur on a relatively regular basis. Examples are: access roads for equipment to maintain a stock water tank or other established water sources; access roads to maintained recreation sites or facilities; or access roads to mining claims.

A road that was established or has been maintained solely by the passage of vehicles would not be considered a road, even if it is used on a relatively regular and continuous basis. Vehicle roads constructed by mechanical means but that are no longer being maintained by mechanical methods are not roads. Sole use of hands and feet to move rocks or dirt without the use of tools or machinery does not meet the definition of "mechanical means." Roads need not be "maintained" on a regular basis but rather "maintained" when road conditions warrant actions to keep it in a usable condition. A dead-end (cherry-stem) road can form the boundary of an inventory area and does not by itself disqualify an area from being considered "roadless".

H-6300-1-WILDERNESS INVENTORY MAINTENANCE IN BLM OREGON/WASHINGTON

APPENDIX C - ROAD* ANALYSIS

(Factors to consider when determining whether a route is a road for wilderness inventory purposes.)

Wilderness Inventory Unit Name/Number: OR-034-027 – Broken Rim

NOTE: This unit is affected by ONDA's "Freezeout Ridge proposed WSA".

Route Name and/or Identifier (*Include Transportation Plan Identifier*, *if known*; *include route number supplied by citizen information when available*):

BLM 7326-0-00

(This route constitutes ONDA's routes "W15" and "W14a". ONDA identifies both to be a "way" (i.e., motorized primitive trail).

XVII. LOCATION: Refer to the attached map (is the east boundary route of this BLM inventory unit). **List photo point references (if applicable):** Refer to this BLM inventory unit's associated hard copy of its BLM Photo Points map, and affiliated Photo Log and photos -- retained in this unit's permanent hard copy file, and electronically retained under this unit's subfolder Final Findings/GIS Products. Any applicable ONDA map, photos and affiliated Photo Log are electronically retained under Wilderness Characteristics/Citizen Proposals.

XVIII. CURRENT PURPOSE OF ROUTE:

(Examples: Rangeland/Livestock Improvements (stock tank, developed spring, reservoir, fence, corral), Inholdings (ranch, farmhouse), Mine Site, Concentrated Use Site (camp site), Utilities (transmission line, telephone, pipeline), Administrative (project maintenance, communication site, vegetation treatment).)

Describe: This route provides needed ongoing and regular access to rangeland/livestock improvements (spring and earthen reservoir developments) by allotment permittees and the BLM for management of livestock, maintenance of the projects, and BLM monitoring of associated activities. Also, this route provides regular and continuous use for concentrated recreational activities of camping associated with Kane Springs.

XIX. ROAD RIGHT-OF-WAY:

Is a road rig	ght-of-	way a	ssociated wi	th this route?
Yes	No _	X	Unknown	

K. CONST	RUCTION				
Yes <u>X</u> _	No	_			
Examples: Berms	Paved _ Cut/Fill <u>X</u> _	Bladed Other _	<u>X</u>	Graveled	Roadside
spatially dis	persed along thi blading may mo	is route. Cut	t/fill likely o	ls and evidence of ecurred during cor maintenance activ	nstruction; present
XI. IMPRO	VEMENTS				
Yes	No <u>X</u>				
By Hand T	ools	By Machi	ine		
Examples:	Culverts	Stream	Crossings _	Bridges	
	Barri				
Describe:					
XII. MAINT	ENANCE:				
A. Is there	evidence or Do	cumentatio	n of Mainte	nance using hand	l tools or
	? Yes			_	
If yes: Ha	nd Tools (Y/N)		Machine (Y	(/N) <u>Y</u>	
provide for associated v past date so	regular and cont with the southwe to continue to in	tinuous use vest area of the nsure provisi	when not wat e inventory u ion for regula	ce as needed to in ter saturated. A se init was re-located ar and continuous 5 of this continuou	egment of this rou l on some unknow use over the long
mechanical		with hand to		evidence of mai nines be approved	
Yes	_ <u>X</u> No				
Comments	: This route is r	ecognized by		s a primary access s, is recognized as	

access route for both rangeland administration and public recreational access.

XXIII.REGULAR AND CONTINUOUS USE:

Yes	<u>X</u>	No	

Describe evidence (vehicle tracks observed) and other rationale for whether use has occurred and will continue to occur on a relatively regular basis:

BLM personnel and allotment permittees use this route periodically from spring into fall to maintain projects, administer grazing, and access other areas. Additionally, this route leads to Kane Spring (and areas south of it) which are desirable by some visitors for concentrated camping activities, and hunting during various periods of the year.

XXIV. CONCLUSION:

To meet the definition of a road, items IV or V, and VI-A or B, and VII must be checked yes.

Road: Yes ___X____ No _____

Explanation: Meets criteria of road, as described and explained, above.

Evaluator(s): Shapey Rockefeller Soil Scientist

Date: 4/6/09

Dave Draheim, Outdoor Recreation Planner

Steve Christensen, Rangeland Management Specialist

Date: 4-6

Date: 4/6/09

- * road: An access route which has been improved and maintained by mechanical means to insure relatively regular and continuous use. A way maintained solely by the passage of vehicles does not constitute a road.
- a. "**Improved and maintained**" Actions taken physically by people to keep the road open to vehicle traffic. "Improved" does not necessarily mean formal construction. "Maintained" does not necessarily mean annual maintenance.
 - b. "Mechanical means" Use of hand or power machinery or tools.

c. "Relatively regular and continuous use" – Vehicular use that has occurred and will continue to occur on a relatively regular basis. Examples are: access roads for equipment to maintain a stock water tank or other established water sources; access roads to maintained recreation sites or facilities; or access roads to mining claims.

Following definition from Glossary of OSO 7-3-2007 Draft H-6300-1:

road: The BLM will continue to base the definition of what constitutes a "road" from the FLPMA's legislative history. The language below is from the House of Representatives Committee Report 94-1163, page 17, dated May 15, 1976, on what became the FLPMA. It is the only statement regarding the definition of a road in the law or legislative history.

"The word 'roadless' refers to the absence of roads which have been improved and maintained by mechanical means to insure relatively regular and continuous use. A way maintained solely by the passage of vehicles does not constitute a road."

The BLM previously adopted and will continue to use the following sub-definitions of certain words and phrases in the BLM road definition stated above:

- a. "**Improved and maintained**" Actions taken physically by people to keep the road open to vehicle traffic. "Improved" does not necessarily mean formal construction. "Maintained" does not necessarily mean annual maintenance.
 - b. "Mechanical means" Use of hand or power machinery or tools.
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A road that was established or has been maintained solely by the passage of vehicles would not be considered a road, even if it is used on a relatively regular and continuous basis. Vehicle roads constructed by mechanical means but that are no longer being maintained by mechanical methods are not roads. Sole use of hands and feet to move rocks or dirt without the use of tools or machinery does not meet the definition of "mechanical means." Roads need not be "maintained" on a regular basis but rather "maintained" when road conditions warrant actions to keep it in a usable condition. A dead-end (cherry-stem) road can form the boundary of an inventory area and does not by itself disqualify an area from being considered "roadless".

H-6300-1-WILDERNESS INVENTORY MAINTENANCE IN BLM OREGON/WASHINGTON

APPENDIX C – ROAD* ANALYSIS

(Factors to consider when determining whether a route is a road for wilderness inventory purposes.)

Wilderness Inventory Unit Name/Number: <u>OR-034-027 -- Broken Rim</u>

NOTE: This BLM inventory unit is affected by ONDA's "Freezeout Ridge proposed WSA".

Route Name and/or Identifier (*Include Transportation Plan Identifier*, *if known*; *include route number supplied by citizen information when available*):

O34-RT35 (Is a replacement segment of BLM's 7326-0-00 road.)

(This route is the southern-most segment of ONDA's "W15" route.)

XXV. LOCATION:

See attached map. Is a replacement segment of BLM's 7326-0-00 along the central east area of this BLM inventory unit. **List photo point references (if applicable):** Refer to this BLM inventory unit's associated hard copy of its BLM Photo Points map, and affiliated Photo Log and photos -- retained in this unit's permanent hard copy file, and electronically retained under this unit's subfolder Final Findings/GIS Products. There are two photos, both at photo point 034-RT35-F. Any applicable ONDA map, photos and affiliated Photo Log are electronically retained under Wilderness Characteristics/Citizen.

XXVI. CURRENT PURPOSE OF ROUTE:

(Examples: Rangeland/Livestock Improvements (stock tank, developed spring, reservoir, fence, corral), Inholdings (ranch, farmhouse), Mine Site, Concentrated Use Site (camp site), Utilities (transmission line, telephone, pipeline), Administrative (project maintenance, communication site, vegetation treatment).)

Describe: This route is a replacement segment of BLM's 7326-0-00, serving as a continuous connector of that road. This route provides needed ongoing and regular access to rangeland/livestock improvements (spring and earthen reservoir developments) by allotment permittees and the BLM for management of livestock, maintenance of the projects, and BLM monitoring of associated activities. Also, this route provides regular and continuous use for concentrated recreational activities of camping associated with Kane Springs.

XXVII.	ROAD RIGHT-O	OF-WAY:			
Is a	road right-of-way as	sociated with th	is route?		
	Yes No _	X Unknow	/ n		
XXVIII.	CONSTRUCTIO	N			
Yes	<u>X</u> No				
	nmples: Paved rmsX Cut/Fill _			Graveled	Roadside
berr	scribe: Date of original ms present, although present.				
XXIX. IMI	PROVEMENTS				
Yes	. No <u>X</u>	_			
By 1	Hand Tools	By Machine			
	amples: Culverts ainage Bara				
Des	cribe:				
XXX. MA	AINTENANCE:				
	Is there Evidence or I chinery? Yes	Oocumentation o		ice using hand	tools or
If y	es: Hand Tools (Y/N	N) Ma	achine (Y/N)	<u>Y</u>	_
prov	plain: This route receivide for relatively regular saturated. (Also see	lar seasonal use i	in a continuo	us manner over	time when not

event this route became impassable?

B. If the route is in good condition, but there is no evidence of maintenance, would mechanical maintenance with hand tools or machines be approved by BLM in the

Yes	X	No	

Comments: This route is recognized by the BLM as a primary continuous connector for BLM 7326-0-00 which provides access to range improvement projects and is recognized as a significant access route for rangeland administration and public recreational access.

XXXI. REGULAR AND CO	JNII	NUUUS	USE:
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Yes X No	
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Describe evidence (vehicle tracks observed) and other rationale for whether use has occurred and will continue to occur on a relatively regular basis:

BLM personnel and livestock grazing allotment permittees use this road throughout the summer to maintain projects, administer grazing, and access other areas. Additionally, this route leads to Kane Springs (and areas south of them) which are desirable by some visitors for concentrated camping activities, and hunting during various periods of the year.

VIII. CONCLUSION:

To meet the definition of a road, items IV or V, and VI-A or B, and VII must be checked yes.

Road: Yes X No

Explanation: Meets crite5ria of a road, as described and explained, above. ve.

Shaney Rockefeller, Soil Scientist

Steve Christensen, Rangeland Management Specialist

- road: An access route which has been improved and maintained by mechanical means to insure relatively regular and continuous use. A way maintained solely by the passage of vehicles does not constitute a road.
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