

Wilderness Inventory Unit Index of Documents  
**Big Grassy OR-036-069, 17 total pages**

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**Prepared by:**  
**U.S. Department of the Interior**  
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## **H-6300-1-WILDERNESS INVENTORY MAINTENANCE IN BLM OREGON/WASHINGTON**

### **APPENDIX B – INVENTORY AREA EVALUATION**

#### **Evaluation of Current Conditions:**

- 1) Document and review the existing BLM wilderness inventory findings on file, if available, regarding the presence or absence of individual wilderness characteristics, using Form 1, below.
- 2) Consider relevant information regarding current conditions available in the office to identify and describe any changes to the existing information (use interdisciplinary (ID) team knowledge, aerial photographs, field observations, maps, etc.), and document your findings on Form 2, below.

When Citizen Information has been submitted regarding wilderness characteristics, document the submitted materials including: date of Submission; Name of District(s) and Field Office(s) Affected; Type of material Submitted (e.g. narrative, map, photographs). Evaluate any submitted citizen information regarding the validity of proposed boundaries of the unit(s), the existence of roads and other boundary features, the size of the unit(s), and the presence or absence of wilderness characteristics based on relevant information available in the office (prior BLM inventories, ID team knowledge, aerial photographs, field observations, maps, etc.)

Conduct field reviews as necessary to verify information and to ascertain current conditions. Reach conclusions on current conditions including boundaries, size of areas and presence or absence of wilderness characteristics. Fully explain the basis for each conclusion on form 2, including any critical differences between BLM and citizen information.

Document your findings regarding current conditions for each inventoried area. Describe how the present conditions are similar to, or have changed from, the conditions documented in the original wilderness inventory. Document your findings on Form 2 for each inventory area. Cite to or attach data considered, including photographs, maps, GIS layers, field trip notes, project files, *etc.*

**Year:** 2008      **Unit Number/Name:** OR-036-069--Big Grassy

**FORM 1 -- DOCUMENTATION OF BLM WILDERNESS INVENTORY FINDINGS ON RECORD**

**1. Is there existing BLM wilderness inventory information on all or part of this area?**

Yes  No  (If yes, and if more than one unit is within the area, list the names of those units.):

**A.) Inventory Source(s) -- (X) Denotes all applicable BLM Inventory files, printed maps, or published BLM Decision documents with information pertaining to this unit.**

**Wilderness Inventories**

- (X) 1978 – BLM Wilderness Inventory Units 3-148 of OR-03-11-10 Big Grassy; 3-146 of OR-03-11-07 Indian Fort; 3-147 of OR-03-11-09 Cabin; OR-03-11-11 Garlow Butte (unpublished BLM documents stored in Vale District case files)
- (X) April 1979 – *Wilderness -- Proposed Initial Inventory – Roadless Areas and Islands Which Clearly Do Not have Wilderness Characteristics, Oregon and Washington*

**Wilderness Decision Documents**

- (X) August 1979 – *Wilderness Review – Initial Inventory, Final Decision on Public Lands Obviously Lacking Wilderness Characteristics and Announcement of Public Lands to be Intensively Inventoried for Wilderness Characteristics, Oregon and Washington* (green document)
- (X) October 1979 – *Wilderness Review – Intensive Inventory - Oregon, Proposed Decision on the Intensive Wilderness Inventory of Selected Areas* (grey document).
- (X) March 1980 – *Wilderness Review – Intensive Inventory; Final Decisions on 30 Selected Units in Southeast Oregon and Proposed Decisions on Other Intensively Inventoried Units in Oregon and Washington* (orange document)
- (X) November 1980 - *Wilderness Inventory – Oregon and Washington, Final Intensive Inventory Decisions* (brown document)
- ( ) November 1981 *Stateline Intensive Wilderness Inventory Final Decision, Oregon, Idaho, Nevada, Utah* (tan document).

**B.) Inventory Unit Name(s)/Number(s)**

BLM 3-148 of OR-03-11-10 Big Grassy; 3-146 of OR-03-11-07 Indian Fort; 3-147 of OR-03-11-09 Cabin; OR-03-11-11 Garlow Butte.

**C.) Map Name(s)/Number(s)**

- (X) Final Decision – Initial Wilderness Inventory Map, August 1979, Oregon
- (X) Proposed Decision -- Intensive Wilderness Inventory of Selected Areas Map, October 1979, Oregon
- (X) Intensive Wilderness Inventory Map, March 1980, Oregon
- (X) Intensive Wilderness Inventory --Final Decisions Map, November 1980, Oregon.
- ( ) November, 1981 *Stateline Intensive Wilderness Inventory Final Decision, Oregon, Idaho, Nevada, Utah* (tan document).

**D.) BLM District(s)/Field Office(s)**

Vale District Office                      Jordan Field Office

**2. BLM Inventory Findings on Record**

(Existing inventory information regarding wilderness characteristics (if more than one BLM inventory unit is associated with the area, list each unit and answer each question individually for each inventory unit):

**Inventory Source:** See above.

Unit# / Name	Size (historic acres)	Natural Condition? Y/N	Outstanding Solitude? Y/N	Outstanding Primitive & Unconfined Recreation? Y/N	Supplemental Values? Y/N
3-146 of OR-03-11-07 Indian Fort	24,900**	N	N	N	N
3-147 of OR-03-11-09 Cabin	7,560	*	N	N	*
3-148 of OR-03-11-10 Big Grassy and OR-03-11-11 Garlow Butte	31,540***  2,920***	N	N	N	Y
<b>TOTAL</b>	66,920				

\* These criteria were not addressed during the inventory of this unit.

\*\* The present number of acres excludes 2,640 acres of Private Property that was included in the Initial Inventory of 1979.

\*\*\* The inventory of 1978 estimated unit 3-148 to contain 31,540 acres and did not incorporate OR-03-11-11 Garlow Butte. By 1979 Unit 3-148 was reduced to 26,520 acres and incorporated unit OR-03-11-11 Garlow Butte. The 1979 number of acres for unit 148 is not correct. The final estimated 1979 inventory acreage for unit 3-148 should have been 34,460 acres that includes 2,920 acres of OR-03-11-11 Garlow Butte. The Final Intensive Inventory Decisions, November, 1980 combined unit 3-146A, and 3-148A that includes OR03-11-11 into a new unit 148A that contained 50,900 acres. The new 3-148A unit acreage was under estimated in this decision. Unit 3-147 was excluded from further inventory.

## **H-6300-1-WILDERNESS INVENTORY MAINTENANCE IN BLM OREGON/WASHINGTON**

### **APPENDIX B – INVENTORY AREA EVALUATION**

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## **FORM 2 -- DOCUMENTATION OF CURRENT WILDERNESS INVENTORY CONDITIONS**

**Unit Number/Name: OR-036-069 -- Big Grassy**

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**Note:** In February, 2004, the Vale District received from Oregon Natural Desert Association (ONDA) its evaluation of wilderness characteristics for what ONDA names its 45,195 acre “Indian Fort Creek Proposed WSA”. For reference a hard copy of ONDA’s proposal is retained in this unit’s file. OR-036-069 represents a larger unit (66,653 acres) than ONDA’s proposal (see Map 1 of BLM’s unit OR-036-069). Information provided by ONDA’s proposal was considered and incorporated as appropriate for this BLM Wilderness Characteristics Inventory maintenance. ONDA’s proposal includes basically four 1970’s-1980’s BLM inventory units (a portion of OR-03-146, OR-03-147, OR-03-148, and OR-03-11-11) which, respectively, are currently associated with the following BLM unit OR-036-069.

For BLM unit OR-036-069, the difference between BLM and ONDA regarding inventory unit boundary features are that, unlike ONDA’s proposal, BLM concludes that BLM road 6357-0-00, 6359-0-00, private land, and a number of non-numbered road segments form the western boundary. ONDA’s west boundary from north to south is as follows: starting at ONDA road TF7, ONDA vehicular way (what BLM terms a motorized primitive trail – MPT) TF7a travels south (what ONDA identifies as Mustang Reservoir Road) past the junction with ONDA’s way TF8 then south to ONDA’s way RS17a, then west to ONDA road RS16b (BLM road 6357-0-00) that follows south along the western boundary. BLM has designated the MPTs that ONDA describes as their western boundary as MPT 036-RT30. BLM agrees with ONDA that its TF7a and TF17a are not roads but are MPTs. ONDA does not include TF7a or TF17a in their road log but with ONDA’s GIS road information TF17a is referred to as a “way”. ONDA’s way TF7a does not appear within their GIS information, but is portrayed on their Indian Fort Proposed WSA Map. ONDA states “Indian Fort proposed WSA is bounded by roads on all sides except the west, which is primarily bounded by ways. This boundary was chosen to exclude unnatural features such as water towers and maintained nonnative seedings”. BLM does not recognize MPTs as a qualifying boundary feature. Thus, BLM boundary of this inventory unit is as described above. For additional information see “natural condition” below for BLM’s description of the unit.

BLM has also excluded an area consisting of about 50 acres ONDA described within their unit bounded by ONDA ways TF10b, TF10c and a non-described motorized primitive trail along the east side of this area. This small area is addressed by BLM unit OR-036-091 consisting of areas contiguous with the Owyhee Canyon WSA.

**Description of Current Conditions:** [Include land ownership, location, topography, vegetation features and summary of major human uses/activities.]

**1. Is the unit of sufficient size?**

Yes  No

**Description:** Refer to this inventory unit's associated Map 1 for its location. The 66,653 acre unit was included as part of the original BLM 3-148 of OR-03-11-10 Big Grassy that contains OR-03-11-11 Garlow Butte; 3-146 of OR-03-11-07 Indian Fort; and 3-147 of OR-03-11-09 Cabin of the latter 1970's meeting the size criteria. Acreage for unit OR-036-069 in Form 2 is calculated from BLM GIS information. The additional 267 acre difference from Form 1 occurs because it was determined by the current inventory to contain a road within the original northwest boundary of the unit. This small area contains approximately 540 acres. The remaining difference from Form 1 was either boundary adjustments, not calculated properly or resulted from a rounding error from methods and maps used in the initial 1978 inventory. The unit also surrounds a private parcel of land totaling 2,640 acres that serves as part of the unit boundary because an access road leading into it separates the public land adjacent to the road.

The unit boundary on the west consists of BLM road 6357-0-00, one mineral material site right-of-way, a non-numbered road segment, private property, a non-numbered road segment, private property, a non-numbered road segment, and BLM road 6359-0-00; and the north, east, and south boundaries consists of BLM road 6357-0-0B0. The natural-surfaced boundary roads receive mechanical maintenance as needed to keep them passable on a regular and continuous (seasonal) basis.

**2. Is the unit in a natural condition?**

Yes  No  N/A

**Description:** The unit is dominated by low profiled rolling hills and areas of extended nearly flat terrain. Elevations range from 3,720 feet to 5,418 feet, with the upper elevations located mostly in the unit's southeastern sector around Grassy Mountain. The unit's small drainages flow mostly toward the northwest and north into Dry Creek and Skull Creek respectively. All drainage from Dry Creek eventually flows westward to Crooked Creek while Skull Creek drainage flows directly into the Owyhee River. Vegetation consists predominately of big and low sagebrush with both native and non-native grass species.

Refer to this inventory unit's associated Map 1 and Map 2 for its human developments. Human imprints within the unit include 70.1 miles of about 25 motorized primitive trails, 24.8 miles of fenceline, one fenced corral, 8.5 miles of pipeline systems with 14 troughs and 2 storage tanks, 12 BLM earthen reservoirs, one private earthen reservoir and irrigation canal with right-of-ways on public land, one developed spring, and one mineral material site right-of-way that forms a portion of the unit's western boundary. The unit is

affected by a large portion of the Jackies Butte Wild Horse Herd Area and a portion of the Jackies Butte Wild Horse Herd Management Area. A portion of the entire Herd Area is no longer allocated for active management because of fencing and other constraints. There is remnant visual evidence of 8 vegetation manipulation (implemented 1964-2006) projects three areas within the unit.

**Note:** Approximately one-third of the entire unit (21,458 acres) does not meet the naturalness criteria because of the number of intrusions, their proximity to each other, and the linear contrast of vegetation that allow the works of man to be substantially noticeable. This area lies west and north of MPT 036-RT30 and is roughly the original boundary of unit 146A in the Wilderness Review Intensive Inventory of March, 1980 minus a small area at the extreme southern end and a small area along the extreme northwest end. Map 2 indicates there are 15 MPTs scattered throughout this area. The southern arm of this area is only about 1.0 to 1.5 miles in width and contains 6 MPTs. The northwest portion of this area surrounds 2,620 acres of private land that is accessed through public land by a road and 5 MPTs. In this northwest area distance to the private land from the unit's boundaries is about 1.0 to 1.5 miles in length creating a narrow public land corridor along the north and west sides of the private parcel. The western and central portion of the 21, 458 acre area described above contains numerous vegetation manipulation projects creating linear contrast of vegetation in the area.

As this portion of the unit (roughly the original 3-146A unit) does not meet naturalness criteria, only the portion to the east and south of this area (coincides with ONDA's Indian Fort Proposed WSA) will be inventoried for the remaining wilderness characteristics (outstanding opportunities for primitive recreation and/or solitude). Overall, this 21,458 acre area appears to be primarily affected by the influences of man with the imprint of humans noticeable to the average visitor.

Overall, the portion of unit OR-036-069 east and south of the excluded area described above appears to be primarily affected by the forces of nature with the imprint of human activity substantially unnoticeable.

### 3. Does the unit have outstanding opportunities for solitude?

Yes  No  N/A

**Description:** Refer to this inventory unit's associated Map 1 for visual of that portion of the unit configuration that has been determine to contain natural conditions. The unit is irregular in shape, roughly resembles the shape of a spear point, and varies from approximately 6.0 to 6.3 miles wide in its southern half and at the center then slowly tapers to a point at its northern tip. The unit is up to about 15.5 miles in length from the northwest point to the southeast boundary. The majority of the unit in the northern half and along the southwestern boundary consists of flat to rolling open sagebrush plateaus that slope to the north and west. The southern half contains the unit's most prominent feature, Grassy Mountain. Grassy Mountain rises about eight hundred feet above the surrounding terrain and features a collapsed volcanic vent that forms the Grassy



Mountain Lake at its peak. Although the intermittent/seasonal lake does not drain outwardly the mountain possess a radial drainage pattern from the area surrounding the lake in all directions.

Topographic relief within the unit ranges from 4,205 to 5,418 feet in elevation. Elevation changes are gradual throughout most of the northern portion of the unit traversing from north to south and average about 50 feet of elevation change per mile. The southern half of the unit rises about eight hundred feet from the center of the unit to the peak of Grassy Mountain over a distance of approximately three miles, then recede about six hundred feet down slope from the peak to the unit's southern boundary . Besides Grassy Mountain in the southeast section of the unit the remaining prominent land marks include Indian Fort Ridge, Indian Fort Flat, and Mustang Butte in the unit's central section.

The unit contains broad expanses of low and big sagebrush that provide the ability for a visitor to find seclusion with the variance of topography over distance. The relatively large size of the unit and the irregular configuration of unit are conducive to provide opportunities for solitude. The present inventory determined the unit contains outstanding opportunities for solitude based on the prominent ridge, butte and mountain features and rolling topography that provide diversity in relief. Because of the reasons stated above, BLM concludes that unit OR-036-069 does provide outstanding opportunities for solitude.

**4. Does the unit have outstanding opportunities for primitive and unconfined recreation?**

Yes   X   No        N/A       

**Description:** Opportunities for primitive and unconfined types of recreation are available in the unit including hiking, horseback riding, photography, general sightseeing, and hunting of common game species (chukar, antelope, and deer). However, this unit does provide outstanding hunting of big horn sheep which qualifies the unit as providing opportunities for outstanding primitive and unconfined recreation. The present inventory agrees with the 1980 inventory in that while opportunities for primitive and unconfined types of recreation exist, they are not considered outstanding; yet the opportunity for a quality big horn sheep hunt probably did not exist in the late 1970s (due to a stable population not being established at that time) and therefore the unit presently provides for outstanding opportunities for primitive and unconfined recreation. Horseback riding and hiking are hunt-associated activities as well as recreational opportunities within the unit.

A visitor may also on occasion view wild horses within the unit. The unit is affected by a large portion of the Jackies Butte Wild Horse Herd Area and a portion of the Jackies Butte Wild Horse Herd Management Area in the southwest portion of the unit. A portion of the entire Herd Area is no longer allocated for active management because of fencing and other constraints. While a less common and interesting viewing experience, wild horses are not considered to be an outstanding primitive and unconfined recreational

experience. Unit OR-036-069 provides outstanding opportunities for primitive and unconfined recreation due to the outstanding quality of the big horn sheep hunting available within the unit.

**Note:** ONDA states: “Indian Fort proposed WSA also offers outstanding opportunities for primitive recreation. It contains a great diversity of plants and habitat types. Some of these plants include sagebrush, bunchgrass, wild onion, larkspur, lupine (AB11), phlox, orange globe mallow, hopsage, fescue, death camas, biscuitroot, large-headed clover (DB11), bitterroot, false dandelion (AB5), thyme desert buckwheat, cushion desert buckwheat, woolly pod locoweed (AB24) and desert paintbrush”.

“The wildlife observed in the area include pronghorn (DB4), sagebrush lizards (AB30), racers (AB7, 8), gopher snake, swallowtail and other butterflies (DB9), Lark Sparrow, Horned Lark (DB3), and Western Meadowlark. Signs of badger were also found. Snow-capped peaks can be seen in the distance, providing photographic opportunities (AB15, 19, and 28). Although the area may lack spectacular topography, it nonetheless provides outstanding opportunities for primitive recreation in the form of botany, wildlife study, and photography”.

BLM concurs that these plant and animal species may be observed and photographed within the unit but it of its self do not provide “outstanding” opportunities for primitive recreation because the plant and animal species listed above are common to the area. Photography of snowcapped peaks seen in the “distance” also does not quality the unit for primitive recreation. Outstanding opportunities for primitive recreation refer to features found within the existing unit to study, photograph, and observe, not those that lie beyond its boundaries.

##### 5. Does the unit have supplemental values?

Yes  No  N/A

**Description:** BLM has documented 3 sage grouse leks within the unit. The bird is a BLM special status animal species. The 1980 Final Intensive Inventory Decision identified the Grassy Mountain Lake in the southeast portion of the unit as a supplemental value that may be geologically significant. In that decision the lake was referred to as a carter but the feature is actually a volcanic collapsed vent and may still be considered a unique feature of interest within the unit. The Southeast Oregon Resource Management Plan has identified a large portion of the OR-03-069 unit as containing Bighorn Sheep habitat that also provides for outstanding hunting opportunities of the species.

**Note:** ONDA states that its proposed Indian Fort WSA may provide habitat for the Ferruginous Hawk, Pygmy Rabbit, and White-tailed Antelope Squirrel, and are all “sensitive species” by the State of Oregon. BLM recognizes – at this point in time-- the Pygmy Rabbit as a BLM special status animal species and acknowledges that habitat requirements may exist for the ferruginous hawk and the white-tailed antelope squirrel; however, neither ONDA nor any other entity has provided BLM official documentation of the presence of these mentioned species, or of the Pygmy Rabbit, in this inventory unit. ONDA also identified a Horned Lark (ONDA picture DB3) within the unit and referred to it as a sensitive species in Oregon. BLM agrees that the picture is of a horned lark native to the area but upon further review has determined that the only horned lark listed by the state is the streaked horned lark that occurs mostly on private land in western Oregon and would not be found within the unit.

Summary of Findings and Conclusion

Unit Name and Number: OR-036-069 -- Big Grassy

Summary Results of Analysis:

- 1. Does the area meet any of the size requirements?  X  Yes   No
- 2. Does the area appear to be natural?  X  Yes (east of MPT 036-RT30)  
 X  No (west of MPT 036-RT30)
- 3. Does the area offer outstanding opportunities for solitude or a primitive and unconfined type of recreation?  X  Yes   No   NA
- 4. Does the area have supplemental values?  X  Yes   No   NA

Conclusion -- check one:

X  The area, or a portion of the area, has wilderness character.

The area does not have wilderness character.

Prepared by:  Jack Wenderoth  3/3/10  
Jack Wenderoth, Planning Contractor

Team Members:

<u> Richard White </u>	3/19/2010
Richard White, Rangeland Management Specialist	Date
<u> Dave Draheim </u>	2/10/10
Dave Draheim, Outdoor Recreation Planner	Date
<u> Garth R. Ross </u>	3/23/2010
Garth Ross, Wildlife Biologist	Date
<u> Jon Sadowski </u>	3-4-2010
Jon Sadowski, Environmental Contractor	Date
<u> Eian Ray </u>	03/03/10
Eian Ray, GIS Specialist, Contractor	Date
<u> Brent Grasty </u>	3/19/10
Brent Grasty, GIS Coordinator	Date

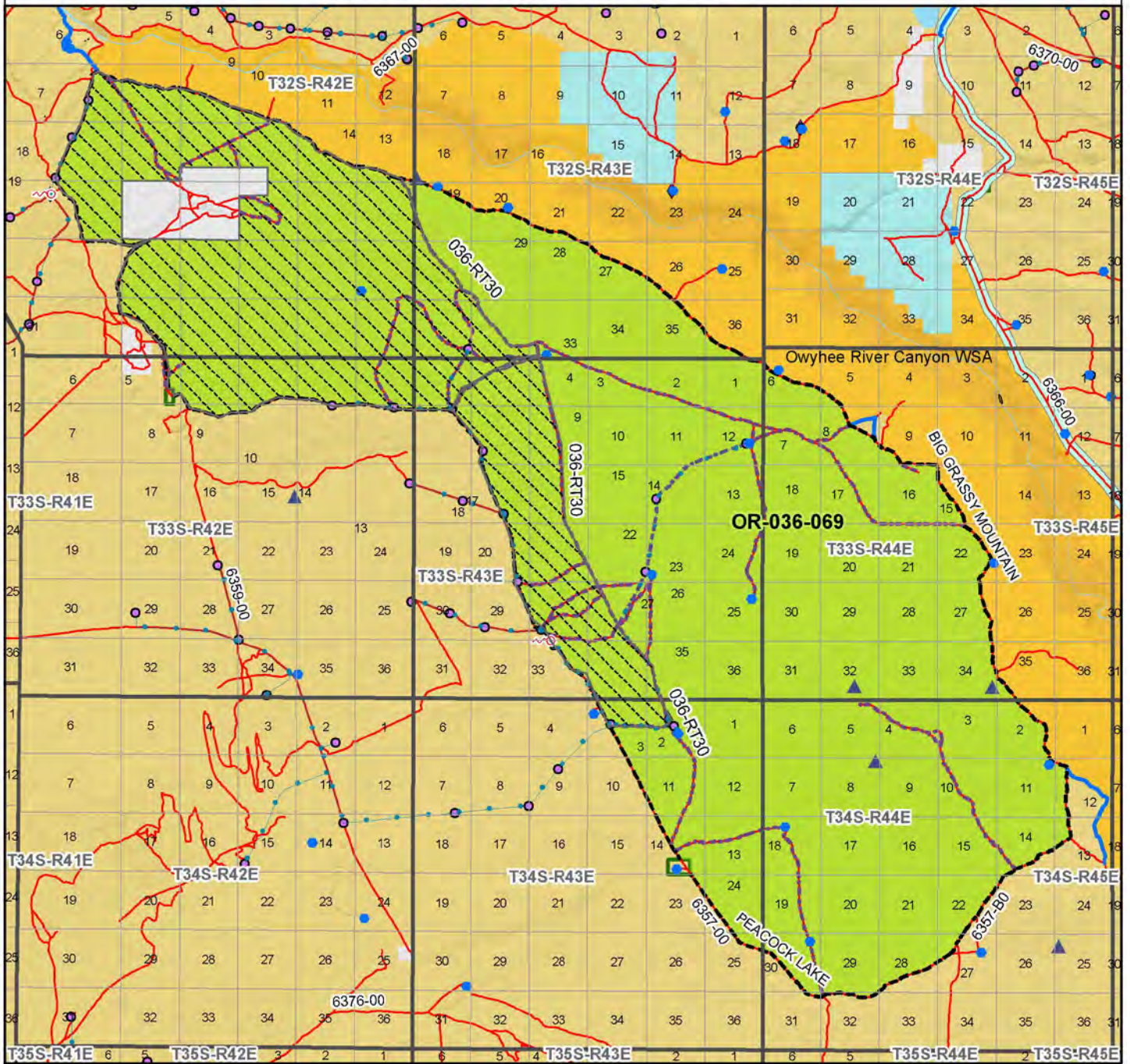
Approved by:

Carolyn R. Freeborn  4/6/10  
Carolyn Freeborn, Jordan Resource Area Field Manager

*This form documents information that constitutes an inventory finding on wilderness characteristics. It does not represent a formal land use allocation or a final agency decision subject to administrative remedies under either 43 CFR parts 4 or 1610.5-2.*

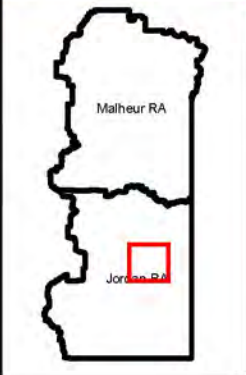


# Wilderness Characteristics - Overview Big Grassy - OR-036-069 - Map 1 of 2



**Legend**

Developed Spring	<b>Route Types - BLM Determination</b>
Wildlife Guzzler	Discontinued Use
Earthen Reservoir	BLM Numbered & Other Routes
Pipeline	Major Highway
Trough	Fence
Storage Tank	Surface Mining Disturbance
Sage Grouse Lek	Special Status Plant
BLM Wild Char Inventory Unit	Wilderness Study Area
Mineral Material Site	Road/Utility Right-of-Way
Major Water Body	
	Bureau of Land Management
	State
	Private
	Other Federal Land
	Unnatural condition within WC unit



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**U.S. DEPARTMENT OF THE INTERIOR**  
**BUREAU OF LAND MANAGEMENT**

**VALE DISTRICT**  
February 15, 2010

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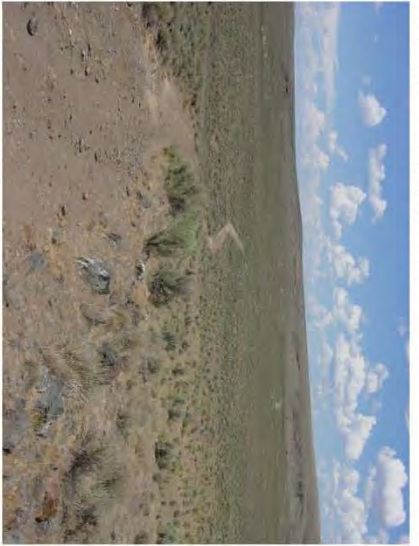


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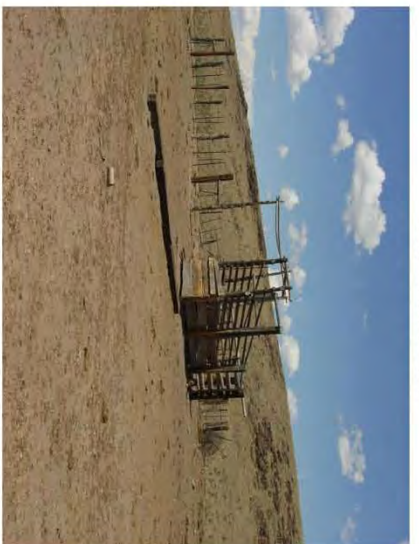


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