

Bears Ears National Monument

Monument Advisory Committee Meeting Notes

Tuesday, February 25, 2020 8:30 am to 5:00 pm

In Attendance:

Monument Advisory Committee Members: Bruce Adams, local elected official; Gordon Larsen, state government; Brooks Britt, paleontology; Lee Bennett, Archaeology; Gail Johnson, livestock grazer/permittee; Jared Berrett, developed recreation; Dustin Randall, developed recreation; Danny Flannery, dispersed recreation; Zeb Dalton, private land owner; Adam Redd, local business owner; Jami Bayles, public at large; and Kelly Pehrson (via phone), public at large. MAC members not in attendance: Miles Moretti, conservation; Alfred Ben, Tribal concerns; and Ryan Benally, Tribal concerns.

BLM/USFS: Brian Quigley, BLM Acting Canyon Country District Manager and Designated Federal Official for the MAC; Gary Torres, BLM Monticello Field Manager but currently Acting Eastern States Director; Amber Johnson, BLM Acting Monticello Field Manager; Jake Palma, BLM Bears Ears National Monument Manager; Rachel Wootton, BLM Utah Public Affairs Specialist; Ryan Nehl, USFS Forest Supervisor; Ted Neff, USFS Deputy District Ranger Moab/Monticello Ranger District; other supporting BLM and USFS staff.

Public/Media: There were about 20 observers including members of the public, non-governmental organizations, and a representative from Congressman Curtis' office. Reporters from two media outlets, the Casper-Star Tribune and KUER, and an independent documentary filmmaker were present.

8:30 am - Welcome - Gary Torres (BLM) and Ryan Nehl (USFS Forest Supervisor)

- Brian Quigley (BLM) is facilitating the meeting.
- Gary Torres (BLM) talked about how this meeting is an opportunity to tell the story of this land and a way to support the community as the MAC helps with plans and strategies.
- Ryan Nehl (USFS) looks forward to presenting information and getting MAC input and feedback.

8:45 am – Agenda Review and Meeting Room Logistics – Brian Quigley (Acting Canyon Country District Manager)

Brian Quigley (BLM) went over the agenda and the Code of Conduct. He informed the audience they are being recorded via a note taker, audio, and video. The BLM notes will be made public on the BLM's website when they are finalized.

 MAC members requested a copy of meeting minutes from the last meeting. Hard copies will be made and given to MAC members today. BLM will make sure hard copies of today's meeting notes are in MAC packets at the next meeting.

8:50 am – MAC Member Refresher – Amber Johnson (BLM Monticello Field Office Manager)

Amber Johnson (BLM) went over the description of what an Advisory Committee is, how it is formed, Committee objectives and scope of activities, description of duties, Committee composition, membership, the Call for Nominations process, meeting procedures, making recommendations, and the roles of the Designated Federal Officer, members, and Chairperson.

- See Attachment D: New Member Orientation slides.
- The planning process is now at the implementation level and will focus on the *Cultural Resources and Recreation Area Management Plans* and the *Travel Management Plans*.
- The goal is to have three to four MAC meetings this year.

The BLM will ensure the links shared with MAC members work properly.

9:30 am — Bears Ears National Monument Organization Updates/Staffing — Gary Torres and Ryan Nehl

Gary Torres (BLM) went over current BLM staffing.

- Anita Bilbao is Acting State Director. She has been the Associate State Director for the last three years.
- Brian Quigley is Acting District Manager for the Canyon Country District
- Gary Torres is the Field Manager in Monticello, but is currently Acting State Director for BLM Eastern States.
- Amber is Acting Field Manager in Monticello.
- Jake Palma is the Bears Ears National Monument (BENM) Manager.
 - o BENM staff:
 - Misti Haines, Outdoor Recreation Planner, Shash Jáa unit.
 - Jason Byrd, Outdoor Recreation Planner, Indian Creek unit.
 - Jared Lundell, Archaeologist.
 - Tom Plank, Wildlife Biologist.
 - Melissa Palfreyman, Contact Representative at Monticello Field Office.
 - Jeremy Martin, Park Ranger, Shash Jáa.
 - Positions to be filled: Contact Representative at Edge of the Cedars State Park, Contact Representative at Sand Island, Native American Coordinator, Indian Creek Park Ranger.
 - There is a lot of overlap between other field office staff and BENM.

Ryan Nehl (USFS) went over current USFS staffing.

Nora Rasure is the Regional Forester.

- Ryan Nehl is the Forest Supervisor.
- Ted Neff is the Deputy District Ranger for the Moab/Monticello Ranger District, stationed in Monticello.
- Gabe Clark is the Law Enforcement Officer.
- Autumn Ella is the Assistant Team Lead for the Forest Planning Division. The planning division worked on the BENM Monument Management Plans.
- Kyle Beagley is the Team Lead for Forest Plan Revision.
- Positions to be filled: District Ranger for the Moab/Monticello Ranger District stationed in Moab, and a GIS Specialist.
 - USFS BENM staff:
 - Charmain Thompson, Heritage Program Manager.
 - Chris Kramb, Forest Planning Team.
 - Brian Murdock, Recreation Manager.
 - Two seasonal rangers at Gooseberry Station patrolling USFS portion of BENM.
 - Tina Marian is the Acting District Ranger for the Moab/Monticello Ranger District stationed in Monticello.

10-10:20 am - Break

10:20 am – Overview of Bears Ears National Monument Record of Decision and Monument Management Plans – Jake Palma (Monument Manager)

- MAC Member Introductions: Gordon Larsen, state government; Jami Bayles, public at large; Danny Flannery, dispersed recreation; Bruce Adams, local elected official; Adam Redd, local business owner; Brooks Britt, paleontology; Dustin Randall, developed recreation; Gail Johnson, livestock grazing/permittees; Lee Bennet, archaeology; Zeb Dalton, private landowner.
- A discussion ensued regarding concern over the upcoming expirations of some of the MAC members' appointments in April and the effect it will have on the ability to make a quorum due to the Call for Nominations not happening until later in the Fall or maybe even the following Spring. MAC members voiced interest in seeing those whose appointments expire stay on as acting members until those vacancies are filled in order to avoid not having a quorum and not being able to conduct business and make recommendations. They also expressed interest in having the nomination process sped up.

A motion was made to request that the nomination process be sped up. The vote was unanimous in favor of the motion.

A second motion was made to amend the Charter so members can stay on as acting until the position is filled. The vote was unanimous in favor of the motion.

- Jake Palma (BLM) gave an overview of the process of getting to the BENM Record of Decision (ROD). Each MAC member received a copy of the Record of Decision/Monument Management Plan (MMP) today.
 - See Attachment E: Record of Decision/Approved Monument Management Plans slides.
 - It took 2 years.
 - Public involvement included public scoping, a draft EIS, a target shooting closure comment period, and a protest period.
 - Over 450,000 comments were received.
 - BLM worked with cooperating agencies and fulfilled their responsibilities of consultation with the Tribes, USFW, and Section 106 the National Historic Preservation Act (NHPA).
 - The BLM met with the MAC last June and discussed recommendations regarding the plans.
 - The Governors Consistency Review also made sure it conformed with local and state plans.
 - Some MAC recommendations from the last meeting were addressed in the MMP and others will be addressed at the implementation level and today.
 - The recommendation that the Cultural Resource Management Plan be finished in one year rather than two years was not granted because the BLM felt they needed more than one year to do it appropriately with MAC input, Tribal consultation, and other stakeholder input.
 - One of the MAC recommendations being focused on today is the Cultural Resource and Recreation Area Management Plan (CRRAMP as well as management strategies for Public Use sites.

11 am – Introduction to and Discussion of Cultural Resource and Recreation Area Management Plans – Jared Lundell (BLM Archaeologist), Misti Haines (BLM Recreation Planner), and Charmaine Thompson (USFS Archaeologist)

- Jared Lundell (BLM) introduced the *Cultural Resource and Recreation Area Management Plans* (CRRAMP). Because cultural resources and recreation are so intertwined in this area, especially in the Shash Jáa unit, the cultural resource plan and the recreation area management plans will be developed together as the CRRAMP.
 - See Attachment F: Bears Ears National Monument CRRAMP Planning slides.
- Misti Haines (BLM) introduced the *Interpretive Strategy*. The *Interpretive Strategy* is not a stand-alone plan, it is part of the CRRAMP.
 - See Attachment F: Bears Ears National Monument CRRAMP Planning slides.
 - The *Interpretive Strategy* is to help tell the story of BENM, make the messaging consistent with each other, and to provide a framework for public materials.
 - Parts of the *Interpretive Strategy* were explained; Current Conditions, Themes, and Interpretive Materials.

There was a discussion about what the BLM knows about the people who are visiting the area and where they are getting their area information from, and how that information gets into their hands. BLM is still in the data gathering stage and that they are planning on doing more intensive surveys to gather deeper visitor information; like what sort of experiences are visitors hoping to have? Who are they spending time with out here? And where did they get their information from?

The topic of themes was explained. Five draft themes, based on significance statements from the proclamations, were introduced for discussion. The draft example themes are as follows:

- Example #1: Bears Ears National Monument and the surrounding area comprise one of the most significant cultural landscapes in the United States, connecting natural and cultural resources to a sense of place and identity.
- Example #2: The area's dramatic topography of deeply incised canyons, mountains and mesa tops situated within one of the most remote areas in the contiguous United States fosters an intact landscape of interconnected ecological life zones.
- Example #3: Bear Ears National Monument is unique because it was designated at the request of five Native American Tribes. The Monument is meant to honor the views of Tribes today, their ancestors, and their ongoing relationship with this landscape.
- Example #4: Bears Ears National Monument and the surrounding area contain many objects of scientific significance, providing for research and discovery to expand understanding of the past and to improve current knowledge and practice.
- Example #5: The Bears Ears landscape offers distinct recreational, traditional (or religious), economic, and educational opportunities, which necessitates shared stewardship to sustain the health, diversity, and productivity of this land for present and future generations.

MAC members were asked to organize the stories they want to tell into a theme category. Large sheets of paper were put up on the wall with each theme and MAC members were encouraged to write their stories on the paper. Storytelling ensued at this point which then led to a discussion about the messages they want to be told, including:

- The dangers this landscape creates.
- Pioneer and Native American interaction.
- That the word "culture" may mean more than just Native American.
- How the landscape and cultures interact with each other, like how the Tribes are connected to the sites, not just the site itself. Culture is partly derived from the landscape.

- That the people who lived here anciently were part of large, thriving, and widespread
 communities. This was a very bustling place at one time, and there were layers of
 civilizations, not just one. Like how the people in the Bears Ears area were tied to
 the people at Chaco Canyon, for example.
- Thriving, not just surviving, in a rugged landscape.
- "Tough Guys" like Kent Frost, Al Scorup, Charlie Redd, Calvin Black, Walter C. Lyman, Manuelito, and Heidi Redd, among others.
- · Cattle grazing and cowboys
- The stories from the publication Blue Mountain Shadows.
- Nevill.
- The Ski Club

A new theme about the harshness and ruggedness of the landscape was suggested.

12-1 pm - Lunch

1 pm – MAC discussion of and recommendation for Cultural and Recreation Area Management Plans/Interpretive Strategy

Brian Quigley (BLM) informed the audience that the public comment period is at 2:00 pm and that any member of the public wanting to make a comment should make sure they have signed in, and to be aware that they have a three minute time frame to talk.

Parts of the CRRAMP introduced: Monitoring, SRP etiquette, partners, Public Use sites, and site allocation. See Attachment F: *Bears Ears National Monument* CRRAMP Planning slides and Attachment I. *Cultural and Recreation Management* summary.

- There are 13 cultural public use sites within BENM. The current Public Use sites are
 monitored on a regular basis. The CRRAMP will include further coordination with tribes,
 the MAC, partners, and other stakeholders to establish a more detailed monitoring and
 mitigation plan that will set thresholds for protection at certain sites for impacts from
 visitor interaction and what might be done based on those thresholds; whether it is new
 fencing or some kind of barrier, more monitoring, etc.
- Special Recreation Permits (SRP) are addressed in the CRRAMP to give site-specific criteria for addressing SRP applications requesting visitation to cultural resource sites.

The MMP designated 13 sites as Public Use sites. See Attachment K. *Public Use Sites* summary and Attachment F: *Bears Ears National Monument* CRRAMP Planning slides, starting at slide 24.

- Each of the Public Use sites has varied levels of development and management. The CRRAMP will address how we want to manage these sites going forward based on input from the MAC and other stakeholders.
- Current management and future management options for all 13 Public Use sites was briefly covered. Those sites include: (1) Doll House, (2) River House, (3) San Juan Hill, (4) Newspaper Rock (which is one of the most heavily visited cultural sites in BENM), (5) Mule Canyon, (6) Butler Wash Developed Site, (7) Lower Butler Wash Panel on the San

Juan river, (8) the Kachina Panel on the San Juan river, (9) Arch Canyon Great House, (10) House on Fire, (11) Moon House, (12) Salvation Knoll, and (13) Shay Canyon.

A MAC member asked about interpretation costs, site work costs, what the BLM's resources are as far as budget and spending, and if these sites should be prioritized in case there isn't enough money to complete projects at every site? Answer: Budget spending depends on the site. Recreation fees collected at these sites are a major source of funding. No need to prioritize the sites because BLM will find funding for all the necessary projects.

Another MAC member asked about which sites are in most peril by visitation right now. Answer: As far as archaeology is concerned, Lower Butler Wash and Kachina Panel, due to the multiple ways to access them, and House on Fire. Moon House was also discussed.

There was discussion about the Moon House permitting system and the group-size limit. Interest was expressed about being allowed to take groups larger than 12 (like a school group). Unfortunately, that is not possible at Moon House, but there is opportunity for groups larger than 12 to go to other places like Arch Canyon or Comb Wash. The intent of the CRRAMP is that as sites are made more ready for visitors there could be a possibility that some sites could have allocated groups sizes larger than 12.

Impacts to certain sites were discussed as well as the accessibility of those sites. The MAC can take this opportunity to express how they want to address the situation and what management options there are. These sites are different from NPS sites because there is no "portal" experience where they see a park ranger or go through a fee booth to get their information. BLM's challenge is to get protection and information out there without having kiosk overload. How do we create a portal experience? How do we direct the public to BLM portals like the field office or Edge of the Cedars State Park?

1:45 pm – Break and reminder to sign in for public comments

2 pm - Public comment period

Four people made a public comment. They were limited to three minutes each. They were reminded that their comments will be made public and are being recorded. Thank you to the public for coming.

1. Heidi Redd: "You'll be so glad I only have three minutes. [Inaudible]. I wanted to talk a little bit today about Shay Canyon and just the general trying to protect, with no person ever going to be able to sit at these panels all the time. On Indian Creek we start with Newspaper Rock with a parking lot. We go down five miles and we have what I call the Wal-Mart parking lot which is for climbers. It's huge. If we put another parking lot in that canyon at Shay that's three parking lots within 7 miles, in a beautiful canyon. Shay Canyon not only has rock art, it also has dinosaur tracks. And all these things are very vulnerable to traffic. I would suggest, strongly, not drawing any more attention to Shay Canyon than what we have at the current time. Let's try to keep that a *little* bit of a secret. I think that 99% of the cars that go down

now, I would say 1% of the people know about Shay Canyon. One thing I really worry about; pamphlets that draw people to these sacred sites, these ancient sites. There's a dwelling up Indian Creek that has been in pristine condition up until 4 years ago. Due to people going up and down it has already eroded and is starting to fall down. So, I would suggest that we not encourage people. One other point I would like to make is that we should recognize that tourism is an extractive industry like oil and gas and anything else, and if we think that it is an environmentally sound industry; it is no more than any of these other industries, and we need to make sure that we understand that and that we don't go in with tourism thinking that it is the saving grace for any county or any area, and that we make sure that we always understand that the main purpose of a monument or a park is to preserve the landscape. Thank you."

- 2. Tim Peterson: "Good afternoon everyone. Thanks for the opportunity to speak today. I appreciate everyone's time being here. I'll be super brief today, as there is an opportunity to speak again tomorrow, which I'll probably take that up as well. I would echo what Heidi said. There are a couple of sites among these 13 that are just wildly inappropriate to invite more people to visit. Shay Canyon is probably the most significant in that way. Very few people know about that place. Very few people know where it is. The rational in the plan is about directing people to a particular site and it makes some statement or eludes to the fact that these are already developed. A carsonite sign in a constructed trail is not, in my mind, something that brings it up to the level of the Mule Canyon or Butler Wash. Places like that already are hardened, they already have been visited and are well-known by people. Visitation's already been directed there. But places like Arch Canyon, Great House, I would say even the Doll House even though it's in the proclamation, in both proclamations because of the little postage stamp around it now on the Forest Service. But I'd echo what Heidi said in terms of please leave Shay Canyon alone. It really deserves just to be left as it is. Inviting more people there, again where you already have Newspaper Rock, you already have the Needles District of Canyonlands, there's enough for people passing through that area, to do. Spots like Newspaper Rock is much better suited to use and visitation than Shay Canyon. I would also echo that Bears Ears is really not supposed to be a recreation monument. In the vision of it and under its original proclamation it's really about collaborative management between Native nations and the federal government and land managers. And it's really supposed to be about sharing stories, which you guys covered a little bit this morning. But it's really an expression of, and really a kind of historic, coming together of so many different nations in order to share those stories, not only with each other, but with everyone else. It's really not supposed to be about climbing, and mountain biking and all those sorts of things, which do occur at some level, but the main purpose to Bears Ears is really about that intercultural sharing and about Traditional knowledge. It hasn't worked out that way because of the politics, obviously because of the reduction, because BLM's been unable to convene the Commission that was created by the original proclamation and then altered and weakened by the Trump proclamation. So I would just urge everybody to keep in your minds that it's really about the protection of the place. I think that's important to everyone. And especially as you're asked for advice on how to bring more folks into places think about which sites can handle that. Thanks."
- 3. Tom Gangen: "My name is Tom Gangen. I'm from Rock Springs, Wyoming. By way of introduction and the reason I am here... Well, first off, let me say a lot of what I have to say is probably pretty irrelevant in light of announcements in the last few days, okay, but I'm going

to say it anyway. My own involvement in the Bears Ears is probably about two months of my life spent in the Bears Ears area; notably Grand Gulch, Dark Canyon and areas south of the Needles District of Canyonlands and adjacent to Indian creek. So pretty extensive. These have been recreational trips, but I would also say very spiritual trips. I think it's a horrible thing that the current president was an idiot and wants to break up the Bears Ears. I find it absolutely a crime. And although it's none of my business to tell people how to live their lives or what to involve themselves with, I would say anybody involved with Bears Ears National Monument Advisory Committee, if you have any self-respect at all, you will resign from this Committee because you are complicit in this horrible crime. That having been said, I will use the rest of my time to outline something I have to say about fossil fuels. Because in the end, this whole break-up of the Bears Ears as well as the Grand Staircase Escalante is all about for fossil fuels; oil and gas, uranium and coal in one form or another. That's what this is all about. Those things are a fools game. They are commodities. They are dropping in price very quickly. Within about half a decade, or a decade at most, they will be worthless. Is it really worth tearing up the Bears Ears and building all these roads to mine sites and well sites and all that. Is it really worth doing all that construction and then suddenly having the whole reason for doing that become irrelevant because the commodities are suddenly worthless? The reason they're becoming worthless is because of two non-commodity forms of energy; that's solar and wind. I would ask that everybody in this room right now; I'll give you a thousand guesses; What commodities do solar and wind use?" (Silence in the room). "Don't all speak at once." (Pause). "Solar and wind..." (Bruce Adams [MAC Chairman] responded and said that this is not a question and answer time. That it's just for him to comment). "It's part of making a point. Ok. The commodities that wind and solar use are non-existent. They don't use anything. They have to win. They must win. And it is a matter of economics. It has nothing to do with what we may want or like. It's just a matter of dealing constructively with what we are going to get. And that's my time. Thank you very much for hearing me out."

4. Angelo Baca: "Yá'át'ééh everybody. [speaks in native language to identify himself] My name's Angelo. I'm Navajo and Hopi. I represent myself. I'm a citizen of San Juan County. I am a member of the Aneth Chapter. And I don't agree with the expedited reduction of this monument. I think the cultural surveys are insufficient and incomplete. No one's talking about the danger of uranium mining on the horizon with the reduction in our lands. There's no meaningful Tribal consultation happening. Inviting by a letter or email is not good enough. You actually have to make the effort to show up and talk to people, in a meaningful and authentic way. Their silence isn't consent. The reduction is still being challenged in court. I appreciate that you're doing your job. I love that you guys love the land. I think it's a hard place to be in when you're stuck between what's coming down as your orders and what you do as work here. But you have to understand that all of this could be for naught. And you might have to start all over again. So, I implore you to be open to critical feedback, and know that you still have a lot to learn and implement as it concerns Native Americans and indigenous tribes, cultures, and communities. Because we are the experts in our own cultures. I don't think you should speed up the process. If anything, it needs to be slowed down. A lot of bad decisions are made when you speed up. As a matter of fact, I think that everyone came into this MAC Committee knowing the limitations and time frame, and if you don't follow those rules you agree to how does that look for you breaking your own word, not allowing others to serve. Just for everyone's information, Bears Ears is indigenous. As a land. As a placement. It doesn't come from Spanish or anyone else. We don't need it to be coming from a European origin to be validated. It's Bears Ears as a living being. I think if we're

talking about stories then let's talk about the ugly things too. What about the stolen artifacts? Or the Ute people in prisons in Blanding. Or the uranium that's poisoning out of us. I think this disproportionate representation here at the MAC is unfortunate. Where are all the Native people? Where are the Tribal Nations? If you have the Tribal Nations to thank for this Monument for even being here, and yet they're missing and absent in your planning. Am I the only indigenous person in this room now? Is that a reality? Because that's unacceptable. There should be nothing about us without us. Again, we're the experts at our own cultures."

2:45 pm - MAC discussion and consideration of the public comments

No discussion.

3:15 pm — MAC discussion of and recommendation for Cultural and Recreation Area Management Plans/Site Allocations

- DOLL HOUSE (USFS):
- See Attachment F: Bears Ears National Monument CRRAMP Planning slide 24.
 Doll House is the only Forest Service Public Use site in BENM. Visitation has gone up significantly since the Monument designation. It is patrolled once or twice, weekly, by the Gooseberry rangers. Some management options discussed include:
 - A permit system similar to the Moon House permit system.
 - A fence or barricade at the site (this option was not favored).
 - Very large "in-your-face" etiquette signs posted at the parking lot as well as three times along the trail, specifically stating to not go behind the structure or to stay 15 feet away, as well as interpretive information.
 - A fence at the parking lot funneling people through.
 - Placing cameras out there and informing the public they are being recorded.
 - Not informing or directing people to Doll House.
 - Creating a rating system about the trail and the difficulty of accessing the sites.

A motion was made to add signs at the top, middle, and bottom of the trail that includes information on how the visitor's help is needed in protecting the site, as well as a parking lot barrier. The vote was unanimous in favor of the motion.

- SHAY CANYON (BLM):
 - See Attachment F: Bears Ears National Monument CRRAMP Planning slide 35.

The current parking pull-out is a big safety concern. The potential for increased damage to the site from increased visitation was a big worry among MAC members. However, there are limited hiking opportunities in Indian Creek and this would provide a new and valuable hiking opportunity. Some management options discussed include:

- Taking Shay Canyon off the Public Use site list.
- Making any signs for Shay Canyon not visible from the road.
- Directing parking to the existing Super Crack parking lot and putting in a trail from there.

- Direct parking to the existing Newspaper Rock parking area.
- Including information about the rock art, geology, paleontology, wildlife, etc.
- Use the oak grove across the road from Newspaper Rock as a parking/day use picnic area with a trail from there.
- Closing the existing pull-off at Shay Canyon.
- Do not build a new parking lot.
- Not having a lot of promotional materials or website information.

A motion was made that the BLM work with UDOT to close the pull-out, direct people to park at Newspaper Rock, avoid proactively promoting Shay Canyon but to facilitate appropriate signage and interpretation to help make the visit non-destructive. The vote was unanimous in favor of the motion.

- BUTLER WASH DEVELOPED SITE (BLM):
- See Attachment F: *Bears Ears National Monument* CRRAMP Planning slide 29. Because the Butler Wash Developed site already has existing improvements it could become like a portal to the Shash Jáa unit of BENM. Some management options include:
 - Fee tubes.
 - More substantial interpretation about the Shash Jáa area.
 - A trail to the top of the ridge.
 - A trail to Ballroom and Target.
 - Developing Posie's Trail.

Seven non-Public Use sites needing attention were addressed. These sites are along Butler Wash. The CRRAMP will determine if these sites are meeting the goals and objectives and what management might do to ensure they are protected but also to facilitate the people that are going to them.

- See Attachment F: Bears Ears National Monument CRRAMP Planning slides 37-43.
 - 1. Wolf Man Panel
 - 2. Procession Panel
 - 3. Monarch
 - 4. Double Stack
 - 5. Cold Springs Cave
 - 6. Ballroom and Target
 - 7. Tower House

Those discussed in greater detail are as follows:

WOLF MAN

It is hard to get up to the panel so there isn't too much damage but there are bullet holes. The BLM rerouted the trail to keep it out of and below an alcove. Some management options discussed include:

- More interpretation and education.
- Promote Wolf Man but no other sites along the Butler Wash corridor.

- A small expansion to the Wolf Man parking area.
- Obvious signage on the road to mitigate people causing more damage from getting lost.
- Putting in gates similar to the ones on Snow Flat road, adding signs. Make them stop, read some information and pay their fee. Tell them they are entering the "zone", what is out there, and what there is to do. Make it a portal experience. One at the north end and one at the south end.

MONARCH

Some management options discussed include:

- Putting in a "photo op" and interpretation opportunity near where the ammo box currently is. Include high quality photos or photogrammetry of the rock art that is in the back
- Still allowing people up into the site after being educated.
- Closing access into the standing structure.
- Keep it as a wilderness experience; no signs.
- Creating a trail rating system.

Amber Johnson (BLM) reiterated that none of these sites are Public Use sites right now and asked the MAC if there are any sites on this list that they think should be allocated as Public Use Sites. A Public Use Site is a site that is promoted and where people will be sent to.

There is a range for how much advertising can be done for a site; developed or undeveloped.

- Lee Bennett (MAC) pointed out that many of these sites appear to satisfy the criteria in Appendix G in the MMP, which gives criteria for allocating an archaeological site as a Public Use site.
- Criteria for 'developed' and 'undeveloped' will be established as part of the CRRAMP.

4:45 pm - Final thoughts

There was a brief overview of the next day's agenda, which will include talking mostly about House on Fire and the Travel Management plan.

5 pm - Adjourned for the day

Wednesday, February 26, 2020 8:30 am to 4:00 pm

8:30 am - Brief overview of previous day and agenda

 Brian Quigley (BLM) welcomed everyone back and notified the group of the Agenda and any changes. Everyone was reminded they are being audio recorded, and possibly photographed. Meeting notes will be available to the public.

8:45 am - MAC members revisit their recommendations for Shay Canyon

Bruce Adams (MAC) stated that Adam Redd and the MAC members want to revisit the Shay Canyon recommendation and open discussion to modify their position.

- There were some reservations about whether the Committee made the right decision on their Shay Canyon motion from the standpoint of cultural resource and dinosaur track site protection..
- Mitigation measures were considered.

The MAC unanimously voted to withdraw their recommendation from yesterday regarding Shay Canyon and replaced it with the recommendation for the agencies to avoid advertising the site, to limit the parking area to two vehicles, no trailers, with a sign in the parking lot and adding an etiquette sign that is not visible from the road.

9:30 am — Presentation and discussion of implementation plan for House on Fire Trailhead — Jake Palma

HOUSE ON FIRE

House on Fire has been identified as an iconic site to visit for Bear's Ears National Monument with noticeable increased visitation since the Monument designation in 2016.

See Attachment G. House on Fire Trailhead Proposal slides and Attachment J.
 House on Fire summary.

Some management options discussed include:

- Parking, fencing, visitor safety, how visitors access the trail, and picnic areas
- Social trail impacts to resources and cultural sites, and a proposed loop trail that includes the Mule Canyon parking lot.
- Signage about the trail's difficulty should be available to visitors.
- A loop trail.
- Installation of a restroom facility.
- Fee locations with kiosks about visitor compliance and other fee information.
- Providing a portal educational kiosk about Bears Ears National Monument.
- Providing better signage accessing the site, along Hwy 95 and at the parking area.
- Increased park ranger presence.

A Motion was made to adopt BLM's proposal to construct gravel parking area where some visitors are currently parking, to construct a fence around the parking area, install a restroom facility, provide appropriate interpretation, install signs along Hwy 95 that say House on Fire and Texas Flat Road, move the fee tube and kiosk, and provide a loop trail. MAC members voted unanimously in favor of the motion.

10 am - Break and reminder to sign in for public comments

10:20 – 10:30 am – Presentation and discussion of Travel Management Plan, Jason Byrd (BLM Recreation Planner), Brian Murdock (USFS Recreation Program Manager)

Travel Management Planning policy and objectives were discussed. It is a collaboration between the Forest Service and BLM, and mandated by Proclamation 9558. BLM Travel

Planning process is not intended to expand or contract the travel network, but rather to try to manage travel networks to benefit the public and protect the objects and values of the Monument.

- See attachment L. Travel Management summary and Attachment H.
 Comprehensive Travel Management Planning slides.
 - The Forest Service is currently working from the guidance of their 2005 Travel Management Rule, and the BLM is currently using the route inventory and Travel Management Plan from their 2008 Resource Management Plan.
 - Guidance provided in Presidential Proclamation 9558 states the BLM and USFS must prepare a Travel and Transportation Plan (TTP) for the protection of objects and values. The TTP is to designate roads and trails for both motorized and nonmotorized use. Any additional roads and trails designated for motorized use must be for public safety and protection.
 - No designated roads or trails were closed by Proclamation 9558.
 - Motorized and non-motorized mechanized (bicycles) use is restricted to designated OHV routes. Any cross-country travel not on a designated OHV route is prohibited.

At present, there are no designated mountain bike trails in the Monticello Field Office, including Bears Ears National Monument. Currently e-bikes can be used on any designated OHV route or trail.

Travel Management Planning presentation continues later in the meeting in order to accommodate the public comment period.

10:30 am - Public comment period

Members of the public who requested time to speak were each allotted three minutes to speak in the order they signed in. Although their main points were captured, there may be some errors and incomplete sentences in the written transcriptions.

1. Gail Johnson: My name is Gail Johnson and I am speaking more than to the public as well to the MAC committee. I'm a lifelong resident of San Juan County so I am a member of the public, but I am also a member of this committee. I want to make a few comments in regard to statements that have been made over the last year or so about this committee or to this committee. We've been criticized that this Committee has been supposed that committee members are all antimonument. I don't know all 15 committee members or their positions on the Monument, but I do want it known that regardless of the person's position regarding the Monument, no one should be excluded from participating in this public process as a committee member. This committee has no power or influence for the size and existence of this Monument and we never heard anyone on this Committee talk about that and I don't think we will ever hear that regarding from this group. Yesterday we had a discussion about the history of the people in the area from the ancient Anasazi to the present-day people. This is a hard place to live. This is a rugged area. It took the tenacity, the stickity-to-ity of every group to survive here, they have faced challenges and had to stand up and deal with these challenges or they had to move away. We have those same challenges today, dry rugged country, but in addition to that, we have

growing public and government regulations, and that is kind of a hard thing for some of us that have lived here all the time. This place is my home, it is a generational home for many generations, and I see this Monument and all that comes with it kind of like a train that can't be stopped. You can stand along the track and be a sad victim in shaming and blaming, or you can be a responsible citizen, step up and deal with the challenges that is and do your part to help steer. And that is one of the reasons I wanted to be a part of this Committee. It's kind of the modern day stickity-to-ity. Or, I could just move away. The issues we are dealing with existed prior to this Monument designation. I think the Monument has exasperated and accelerated some of the issues that have been here before and they have to be dealt with sooner or later. People are coming here for a looksee and that is just a fact that we have to deal with. I appreciate Mr. Peterson, I think that was his name, yesterday who talked about this is not a recreation monument. It is to protect the landscape even though we have to deal with the recreation side of it. But the first priority is to protect a landscape and we need to share the inter-cultural history that goes along with it, because that history becomes part of the landscape. So I just want to tell you that I want to stay apart of the train, keep steering it to be fair and balanced and responsible so we can stay on track, so my family can stay and live here, and for future visitors that want to come look and see.

- 2. Kamran Zafar: Hi everybody, as Brian said, my name is Kamran Zafar. I live in Durango, but I get out on the Monument landscape as often I can, both for work and on my own time. I wanted to start by thanking everyone for being here. It shows that we all care about this landscape in one way or another, or we wouldn't take the time to do this. What I want to talk about is I don't want to lose sight of how this Monument was created and how it was created. You know, it was created at the behest of several indigenous Tribes to protect what could be the best example of a cultural landscape we have in this country. These Tribes pushed for years to get this Monument designated and now, I look around, and where is the Tribal representation? What recommendations has this committee made based on the advice of Tribes? You know, consultation is not enough. Two committee members is not enough. This monument was created to be co-managed between the Tribes and the Federal Government. Co-Management is something that is far greater than consultation and it is something we have to strive for. The new Management plan, the current Monument Management Plan, guts the co-management of this Monument. It takes away a lot of power the Tribes had under the previous Monument and tries to divest some of their Sovereignty. That is just unacceptable. Another issue is the lack of cultural resource surveys that have been done in this Monument. I think it is something like 8% of the BLM lands in the Shash Jáa unit have been surveyed, something like 30% of the Forest Service lands. Then you look at Indian Creek and it's something like 14% has been surveyed. That is not okay, when the Cultural Management Plan, Cultural Resource Management Plan is going to take years to be implemented, what happens in the interim? Right now, the Monument Management Plan allows vastly unmanaged recreation, tons of areas available for Rights-of-Ways, target shooting, all these activities that could be detrimental to cultural resources. Once you lose a cultural resource, it's gone. It's irreplaceable. There is nothing you can do about it. I just want to end by recommending to this Committee that you don't lose sight of why this Monument was created. The purpose, the people, everything that went into its creation. I think the discussions that were had earlier, regarding Shay Canyon, we exemplary of this, and really appreciate those types of discussions and just hope this Committee continues down that route. Thank you.
- 3. Tim Peterson: Good morning everyone. And thanks again to you for your time here today and for all of the effort each of you have invested in this process moving forward. I want to begin by

thanking all of you for taking in the concerns that Heidi Redd and I expressed yesterday about Shay Canyon to heart thanks for thinking about that overnight. I'm in a place where the recommendation that you made for Shay Canyon, I think is appropriate and supportable and I think that was the right thing to do, so thanks for taking that seriously. I will say that just because a particular site is named in the Proclamation, does not mean it has to be a Public Use site. [Tim named several different plants] and obviously they are not appropriate for Public Use, but the best example really is the Lime Ridge closed site. That is named in the Proclamation and that is not a Public Use site under the Monument Management Plan because it wouldn't be appropriate to direct people to a place like that. And so, similarly, I think as there is, as your recommendation around Shay Canyon showed, you can take what the Record of Decision for the Monument Management Plan says and can approach it in a way without turning everything into a paved parking lot fee area that is promoted and draws more visitation maybe to places that can't handle it. I think that's important. Regarding Travel Management Planning, it was said here today, during the presentation, but I think it's important to remember, that unlike other Travel Management Planning processes this isn't an opportunity to throw open the books. National Monuments are created to protect and preserve the Monument objects for which they are named. And in Bears Ears those things are like paleontology, cultural resources, heritage and history and it's not about 'I would like a new ATV trail there' or 'I would like to reopen this old Uranium exploration route that hasn't been used in 30-40 years.' Travel Management here is about protecting and enhancing the values for which the Monument was designated, so this is a little different than ordinary Travel Management Planning processes. And that last thing that I will say, or comment on, is you know it isn't a dig on the members of this Committee. I understand that you are dedicated, all of you have volunteered to serve here, and have volunteered your time, this is really a comment for the BLM and the Governor's Office, and for the nominations of this Committee going forward, this was supposed to be a diverse body. I am a caucasian American, I am a 7th generation Utahn, I am a white person, just like most of the Committee here today. But it was supposed to be diverse, so we don't end up with a situation where there are only two Diné representatives, and their opinions on what should happen in Indian Creek where the rock art has Pueblo affiliation should be relied on. So, as we move forward, I would like to see the Committee really embrace that spirit of diversity and accept more diverse indigenous people from different Tribes to be a part of the body. Thanks.

4. Ida Yellowman: My name is Ida Yellowman and I am a native to this area. I've always been here. [speaks in native language to identify Clan] That is my lineage that I come from, and those goes back years and years and it's just not this generation, this family. Those are Clan members. I am speaking for those Clan members and for my mother and my father, Helen and Hue Yellowman, that have always lived in this area. We come, I come from a ceremonial people. These people were ceremonial people. So, when I speak about of vegetation and plants and of sacred areas those are true, because I know where those ceremonial sites are and what we need for those ceremonies. The vegetation, the plants, the herbs, the water, and the area, those are sacred, and that's what I want to speak to. And just let you know, not just me, standing here speaking about this, I have other people, [named Clans], and you know Clans, according to the Scottish heritage, okay, so it's not just about me. And when I see people out there walking those trails, they still trample those age-old moss and plants that cannot be replaced that cannot grow again, so that is a real concern to me. Because when we collect plants, we clip and preserve so that it can grow again and not just pull them out by the roots or have the animals in there – the cattle that tear it up and the horses that eat up the whole thing and can't grow back. So that's point one. The other part of this that I want to talk about is: I am a nurse, I am a Registered Nurse. I work with

Uranium patients, where I've seen this thing destroy health and body. I've seen it take away people. Shorten lives. Destroy the Environment. I don't have to tell you the chemistry of Uranium, you know that. It's not going to be tomorrow or [inaudible word] that is going to fix it. It will destroy us. It will destroy you, it will destroy the land and what good is that going to do, for us if we cannot enjoy the land the way it is now? What good is it going to do if it will make us rich and it will kill us in the end. Those are the points that I want to bring because those are true things that I see. I have to try to make that person breathe, help him take every breath through the night when we're all asleep enjoying our rest. That's what it does. You can't breathe. And it hurts and it's sad. And may God forgive us how we are destroying our land and our people. You and I are people. [speaks in native language]. You know my family. You know my people. I am reaching out to you. Thank you.

5. Kaitlin Harris: Howdy ya'll. My name is Kaitlin Harris and I am speaking for myself here today. I am a visitor here, haven't been here very long, and I want to thank the original protectors of this land, the Dine', Ute, Ute Mountain Ute, and the Pueblo Communities, whose land we are standing on. I also want to thank the BLM and the MAC for the efforts and energy that you put into this work. I know the BLM does a lot of really hard work in thinking of all the complexities that we sit in with the Bear's Ears National Monument. And I want to echo Kamran, Tim and Ida's comments about Diversity here, of the original intent of the Monument here and where it came from. And I also want to encourage you to get out on the land together and encourage you to hold spaces for conversations that are uncomfortable, and for listening to people who make you think differently, and who hold ideals that maybe aren't familiar to you. That's where the productivity I think of having these kinds of conversations can come where we can all listen to each other. And to listen takes energy. It takes time and it doesn't usually happen in spaces like this while sitting around with public in the back and MAC members in the front. I think it's important for us to get out together in spaces and break down those bureaucratical barriers. So, I just want to encourage you to think about the ways that we are doing this work and maybe think about different ways of working together that don't necessarily include four walls and a bunch of tables. Again, thank you so much for all the work that you are doing and that is all I have to say. Thank you.

10:50 am – Agenda continuing while Public Comment period still open

Brian Quigley (BLM) stated there were no other public speakers scheduled and the group would continue through the Agenda. Public Comment period is open until 11:15 am. It was stated that if any additional members of the public wanted to speak before 11:15 am, the group would stop their discussions and open the floor to public comments.

10:55 am - Summarize MAC recommendations

MAC Recommendations from Feb 25 and 26, 2020 were typed and handed out to the Committee members for review. A few grammatical errors and further clarification were added to the handout. The MAC members motioned to approve the recommendations with edits. The finalized recommendations are as follows:

1. **Recommendation 1**: The MAC unanimously voted to request that the nomination process be sped up. The MAC also recommended once MAC members terms expire,

the member be allowed to fill in, in an acting capacity while the nomination process is under way.

- 2. **Recommendation 2 (Doll House)**: The MAC unanimously voted to recommend an education sign at the photo opportunity area and bottom of the Doll House Site. The MAC also recommended educational materials at the top and directional signage.
- 3. **Recommendation 3 (Shay Canyon):** The MAC voted to recommend closing the pull out and to not proactively promote Shay Canyon but add appropriate signage for visitors.
- 4. **Recommendation 4 (Shay Canyon):** The MAC withdrew their recommendation from yesterday regarding Shay Canyon and replaced it with recommendation for the agencies to avoid advertising the site, but not close the parking area. The recommendation also included limiting parking to two vehicles with a sign in the parking lot and adding an etiquette sign that is not visible from the road
- 5. **Recommendation 5 (House on Fire):** The MAC voted is support of the BLM's proposal to support parking, fence, interpretative signage, moving fee tube, creating a loop trail, and adding picnic tables to the parking lot for the House on Fire site.

11:20 am – Presentation and discussion of Travel Management Plan Continued, Jason Byrd (BLM Recreation Planner), Brian Murdock (USFS Recreation Program Manager)

Travel Management Planning presentation continuation from earlier.

- The Monument is designated as an OHV limited area, meaning travel is limited to designated open OHV routes carried over from the 2008 RMP.
- Three Core Principles in Travel Management Planning:
 - o Comprehensive addressing the full spectrum of uses and users
 - Outcome-Focused considering goals and objectives for all resources established in the Monument Management Plan
 - Collaborative engaging communities, various stakeholders, interest groups, and the public
- Public engagement process includes route inventory verification, public alternatives review, and public comment period on the Environment Assessment (EA).

BLM and USFS clarified situations in which a road could be closed and identified a general process. BLM is planning to develop OHV staging areas to reduce resource impact and damage.

MAC members were asked to consult with constituents and the public to provide feedback during the inventory verification of routes. Each route will be analyzed by resource

specialists, taking into consideration resource, impact, and use when establishing a route designation.

Route evaluations for the Shash Jáa unit is expected to occur this summer. A time frame for Indian Creek routes is yet to be determined. There is no deadline in the Proclamation, but the entire process is expected to take about 2 years.

11:50 am - Discuss dates and topics for next meeting

- It was agreed that a Doodle poll would be sent to MAC members for coordinating two meetings, one possibly as early as June or July, 2020.
- A group field trip to a cultural site at the next meeting was suggested.

11:55 am - Final thoughts/wrap up

MAC members provided feedback about the meeting. Key points are as follows:

- The meeting and format were valuable
- It was requested that the Agenda and supplemental information be received earlier so members could review the documents prior to the meeting.
- Consider Gordon Larsen's (MAC) request for a site visit during next meeting and consider a new venue.
- The flexibility allowed with the Agenda when a change in sequence was needed was excellent and should be retained in the future.
- Spend less time on Administrative details on the first day.
- It is important that those whose terms expire on April 11 will still be a part of the committee during the interim.

12:00 pm - Meeting Adjourned

Attachments

- A. News Release.
- B. Federal Register Notice.
- C. Final Agenda.
- D. New Member Orientation slides.
- E. Record of Decision/Approved Monument Management Plans slides.
- F. Bears Ears National Monument CRRAMP Planning slides.
- G. House on Fire Trailhead Proposal slides.
- H. Comprehensive Travel Management Planning slides.
- I. Cultural and Recreation Management summary.
- J. House on Fire summary.
- K. Public Use Sites summary.
- L. Travel Management summary.



BEARS EARS NATIONAL MONUMENT ADVISORY COMMITTEE TO MEET IN FEBRUARY

MONTICELLO, Utah — The Bureau of Land Management (BLM) Monticello

Field Office will host the second Bears Ears National Monument Advisory Committee (MAC) meeting on Feb. 25, from 8:30 a.m. to 5 p.m. and Feb. 26, from 8:30 a.m. to 4 p.m. The meeting will be held at the Hideout Community Center, 648 South Hideout Way, Monticello, Utah 84535.

Agenda items for the meeting include reviewing the Bears Ears National Monument Management Approved Plans and Record of Decision, identifying and discussing next steps for implementation-level planning, seeking MAC input and recommendations on implementation-level plans, and other issues as appropriate. The meeting agenda is available online at

<u>https://www.blm.gov/get-involved/rac-near-you/utah/benm-mac (/get-involved/rac-near-you/utah/benm-mac)</u>.

The public is welcome to attend and observe the meeting, and will be given an opportunity to address the MAC each day. Depending on the number of people wishing to comment, the amount of time for individual oral comments may be limited. Written statements addressing issues in front of the MAC may be sent prior to each meeting. Send comments to the BLM Monticello Field Office, Attn: Jake Palma, PO Box 7, Monticello, Utah 84535, or via email with the subject line

"BENM-MAC" to blm ut mt mail@blm.gov

(<u>mailto:blm_ut_mt_mail@blm.gov</u>). The scheduled times for the public to address the MAC are Feb. 25 from 2 p.m. to 2:45 p.m. and Feb. 26 from 10:30 a.m. to 11:15 a.m.

The MAC was established to provide advice and information for the BLM and U.S. Forest Service to consider in managing the Bears Ears National Monument. The 15-member committee represents a wide range of interests including local and state government, paleontological and archaeological expertise, conservation community, livestock grazing permittees, Tribal, developed and dispersed recreation,

private landowners, local business owners, and the public at large. More information about the MAC can be found at

https://www.blm.gov/get-involved/rac-near-you/utah/benm-mac (/get-involved/rac-near-you/utah/benm-mac).

For more information about the upcoming MAC meeting, please contact Jake

Palma at (435) 587-1500 or blm ut mt mail@blm.gov

(mailto:blm ut mt mail@blm.gov). Persons who use a

telecommunications device for the deaf may call the Federal Relay Service (FRS) at 1-800-877-8339 to leave a message or question for the above individual. The FRS is available 24 hours a day, seven days a week. Replies are provided during normal business hours.

The BLM manages more than 245 million acres of public land located primarily in 12 Western states, including Alaska. The BLM also administers 700 million acres of sub-surface mineral estate throughout the nation. In fiscal year 2018, the diverse activities authorized on BLM-managed lands generated \$105 billion in economic output across the country. This economic activity supported 471,000 jobs and contributed substantial revenue to the U.S. Treasury and state governments, mostly through royalties on minerals.

MORE PRESS RELEASES

RELEASE DATE

Tuesday, January 14, 2020

ORGANIZATION

Bureau of Land Management

OFFICE

Canyon Country District Office

CONTACTS

Name: Lola Bird

Email: lbird@blm.gov)

Phone: (801) 539-4033

https://www.blm.gov/press-release/bears-ears-national-monument-advisory-committee-meet-february

Federal Register/Vol. 85, No. 9/Tuesday, January 14, 2020/Notices

the review; therefore, we are requesting submission of any new information on this species that has become available since the last review of the species in 2011.

DATES: To ensure consideration in our review, we are requesting submission of new information no later than March 16, 2020. However, we will continue to accept new information about the species at any time.

ADDRESSES: *Submitting Information:* If you wish to provide information on the grizzly bear, please submit your information and materials by one of the following methods:

- *Internet*: By email to *grizzly_ review@fws.gov*.
- *U.S. mail or hand-delivery:* U.S. Fish and Wildlife Service, Grizzly Bear

Recovery Office, University of Montana, University Hall #309, Missoula, MT

59812.

Reviewing Submitted Information: Submissions and materials received are available for public review upon request at the Grizzly Bear Recovery Office listed in ADDRESSES during normal business hours. For more information, see Public Availability of Submissions under

SUPPLEMENTARY INFORMATION.

FOR FURTHER INFORMATION CONTACT:

Hilary Cooley, Grizzly Bear Recovery

Coordinator, via telephone 406–243–4903 or via the Federal Relay Service at 800–877–8339 for TTY assistance.

SUPPLEMENTARY INFORMATION: We, the

U.S. Fish and Wildlife Service, are initiating a 5-year status review of Grizzly bear (*Ursus arctos horribilis*) in the conterminous United States under the Endangered Species Act of 1973, as amended (Act; 16 U.S.C. 1531 *et seq.*). A 5-year status review is based on the best scientific and commercial data available at the time of the review; therefore, we are requesting submission of any new information on this species that has become available since the last review of the species in 2011

Why do we conduct 5-year status reviews?

Under the Act, we maintain Lists of Endangered and Threatened Wildlife and Plants (which we collectively refer to as the List) in the Code of Federal Regulations (CFR) at 50 CFR 17.11 (for animals) and 17.12 (for plants). Section 4(c)(2)(A) of the Act requires us to review each listed species' status at least once every 5 years. Our regulations at 50 CFR 424.21 require that we publish a notice in the **Federal Register** announcing those species under active review. For additional information

about 5-year status reviews, go to http:// www.fws.gov/endangered/what-we-do/recoveryoverview.html, scroll down to "Learn More about 5-Year Status Reviews," and click on our factsheet.

What information do we consider in our review?

A 5-year status review considers all new information available at the time of the review. In conducting these reviews, we consider the best scientific and commercial data that have become available since the listing determination or most recent status review, such as:

- (A) Species biology, including but not limited to population trends, distribution, abundance, demographics, and genetics;
- (B) Habitat conditions, including but not limited to amount, distribution, and suitability;
- (C) Conservation measures that have been implemented that benefit the species;
- (D) Threat status and trends in relation to the five listing factors (as defined in section 4(a)(1) of the Act); and
- (E) Other new information, data, or corrections, including but not limited to taxonomic or nomenclatural changes, identification of erroneous information contained in the List, and improved analytical methods.

Any new information will be considered during the 5-year status review and will also be useful in evaluating the ongoing recovery programs for the species.

Which species are under review?

This notice announces our active review of the grizzly bear in the conterminous United States.

Request for New Information

To ensure that a 5-year status review is complete and based on the best available scientific and commercial information, we request new information from all sources. See What Information Do We Consider in Our Review? for specific criteria. If you submit information, please support it with documentation such as maps, bibliographic references, methods used to gather and analyze the data, and/or copies of any pertinent publications, reports, or letters by knowledgeable sources.

How do I ask questions or provide information?

Please see **ADDRESSES** and **FOR FURTHER INFORMATION CONTACT**.

Public Availability of Submissions

Before including your address, phone number, email address, or other personal identifying information in your submission, you should be aware that your entire submission—including your personal identifying information—may be made publicly available at any time. While you can ask us in your submission to withhold your personal

identifying information from public review, we cannot guarantee that we will be able to do so.

Contents of Public Submissions

Please make your submissions as specific as possible. Please confine your submissions to issues for which we seek input in this notice, and explain the basis for your submissions. Include sufficient information with your submissions to allow us to authenticate any scientific or commercial data you include.

The information and recommendations that will be most useful and likely to be relevant to agency decisions are: (1) Those supported by quantitative information or studies; and (2) Those that include citations to, and analyses of, the applicable laws and regulations.

Completed and Active Reviews

A list of all completed and currently active 5-year status reviews addressing species for which the Mountain-Prairie Region of the U.S. Fish and Wildlife Service has lead responsibility is available at http://www.fws.gov/endangered/.

Authority

This document is published under the authority of the Endangered Species Act of 1973, as amended (16 U.S.C. 1531 *et seq.*).

Matt Hogan,

Deputy Regional Director, Mountain-Prairie Region.

[FR Doc. 2020–00401 Filed 1–13–20; 8:45 am]

BILLING CODE 4333-15-P

DEPARTMENT OF THE INTERIOR

Bureau of Land Management [20X LLUTY02000 L17110000.PN0000 LXSSJ0650000]

Notice of Public Meeting, Bears Ears National Monument Advisory Committee, Utah

AGENCY: Bureau of Land Management,

Interior.

ACTION: Notice of public meeting.

SUMMARY: In accordance with the Federal Land Policy and Management

Act, as amended, the Federal Advisory Committee Act, and the Federal Lands Recreation Enhancement Act, the U.S.

Department of the Interior Bureau of

Land Management's (BLM) Bears Ears National Monument Advisory Committee (BENM MAC) will meet as indicated below. **DATES:** The BENM MAC is scheduled to meet on February 25–26, 2020. The meeting will take place from 8:30 a.m. to 5 p.m. on February 25 and 8:30 a.m. to 4 p.m. on February 26.

ADDRESSES: The meeting will be held at the Hideout Community Center located at 648 South Hideout Way, Monticello, Utah 84535.

FOR FURTHER INFORMATION CONTACT:

Jake Palma, Bears Ears National Monument Manager, P.O. Box 7, Monticello, Utah

84535 or via email with the subject line "BENM–MAC" to blm_ut_mt_mail@ blm.gov, or by calling the Monticello Field Office at (435) 587–1500. Persons who use a telecommunications device for the deaf (TDD) may call the Federal Relay Service (FRS) at 1–800–877–8339 to leave a message or question for the above individual. The FRS is available 24 hours a day, seven days a week. Replies are provided during normal business hours.

SUPPLEMENTARY INFORMATION: The

MAC was established to provide advice and information to the Secretary of the Interior through the Director of the

BLM, and to the Secretary of

Agriculture, through the Chief of the U.S. Forest Service, to consider in planning for and managing the Bears Ears National Monument. The 15-member committee represents a wide range of interests including local and state government, paleontological and archaeological expertise, conservation community, livestock grazing permittees, Tribal, developed and dispersed recreation, private landowners, local business owners, and

the public at large. More information can be found on the BENM MAC website at https://www.blm.gov/get-involved/rac-nearyou/utah/benm-mac.

The meeting is open to the public; however, transportation, lodging, and meals are the responsibility of the participating individuals. A public comment period will be offered each day of the scheduled meeting. Depending on the number of people wishing to comment and the time available, the time for individual comments may be limited. People wishing to speak will be asked to sign in before the scheduled oral comment time for planning and record keeping purposes. Written comments may also be sent to the Monticello Field Office at the address listed in the FOR FURTHER INFORMATION CONTACT section of this notice. All comments received prior to the meeting will be provided to the

BENM MAC.

Before including your address, phone number, email address, or other personal identifying

information in your comments, please be aware that your entire comment, including your personal identifying information, may be made publicly available at any time. While you can ask us in your comment to withhold your personal identifying information from public review, we cannot guarantee that we will be able to do so.

Detailed meeting minutes for the BENM MAC meeting will be maintained in the Canyon Country District Office and will be available for public inspection and reproduction during regular business hours within ninety (90) days following the meeting. Minutes will also be posted to the BENM MAC website.

Authority: 43 CFR 1784.4–2.

Anita Bilbao, Acting

State Director.

[FR Doc. 2020-00432 Filed 1-13-20; 8:45 am]

BILLING CODE 4310-DO-P

DEPARTMENT OF THE INTERIOR

National Park Service

[NPS-WASO-NRNHL-DTS#-29566; PPWOCRADIO, PCU00RP14.R50000]

National Register of Historic Places; Notification of Pending Nominations and Related Actions

AGENCY: National Park Service, Interior. **ACTION:** Notice.

SUMMARY: The National Park Service is soliciting comments on the significance of properties nominated before December 28, 2019, for listing or related actions in the National Register of Historic Places.

DATES: Comments should be submitted by January 29, 2020.

ADDRESSES: Comments may be sent via U.S. Postal Service and all other carriers to the National Register of Historic Places, National Park Service, 1849 C St. NW, MS 7228, Washington, DC 20240.

${\bf SUPPLEMENTARY\ INFORMATION:\ The}$

properties listed in this notice are being considered for listing or related actions in the National Register of Historic Places. Nominations for their consideration were received by the National Park Service before December

28, 2019. Pursuant to Section 60.13 of 36 CFR part 60, written comments are being accepted concerning the significance of the nominated properties under the National Register criteria for evaluation.

Before including your address, phone number, email address, or other personal identifying information in your comment, you should be aware that your entire comment—including your personal identifying information—may be made publicly available at any time. While you can ask us in your

comment to withhold your personal identifying information from public review, we cannot guarantee that we will be able to do so.

Nominations submitted by State or Tribal Historic Preservation Officers:

DELAWARE New Castle County

Budovitch, Florence and Isaac, House, 4611

Bedford Blvd., Wilmington, SG100004954

Newark Union Church and Cemetery, 8 and 20 Newark Union Public Rd., Wilmington vicinity, SG100004955

FLORIDA Miami-Dade County

La Palma Hotel, 116 Alhambra Cir., Coral Gables, SG100004971

Miami Black Police Precinct and Courthouse.

480 NW 11th St., Miami, SG100004974

Duval County

Memorial Cemetery, (Historic African

American Cemeteries in Duval County,

Florida MPS), Moncrief Rd. & Edgewood

Ave. West, Jacksonville, MP100004973

IOWA Mahaska County

Oskaloosa Post Office, 206 North Market St., Oskaloosa, SG100004975

Mitchell County

Saint Ansgar Public School, 202 South

Washington St., St. Ansgar, SG100004976

MISSISSIPPI Warren County

Uptown Vicksburg Historic District

(Boundary Increase II), (Vicksburg MPS),

Roughly bounded by Washington, Grove,

China, Clay, Locust, South & Veto Sts.,

Vicksburg, BC100004962 NEW

JERSEY

Essex County

Maple Avenue School, 33 Maple Ave., Newark City, SG100004957 **NEW YORK**

Chemung County

Elmira Civic Historic District (Boundary

Increase and Decrease), Portions of Lake, East Church, East Water, Clemens Ctr.

Pkwy., East Market, Baldwin, William, &

Carroll Sts., Elmira, BC100004956

TEXAS Comal County

Kappelmann-Mayer Ranch, 4738 FM 1863,

Bulverde, SG100004965

Bears Ears National Monument Advisory Committee Meeting Agenda

Hideout Community Center 648 South Hideout Way Monticello, UT 84535 Feb. 25-26, 2020

Feb. 25, 2020

TIME	TOPIC	PRESENTER
8:30 a.m.	Welcome	Gary Torres Ryan Nehl
8:45 a.m.	Agenda review and meeting room logistics	Brian Quigley
8:50 a.m.	 MAC Member Refresher Roles and responsibilities Review committee procedures Discuss term expirations 	Amber Johnson
9:30 a.m.	Bears Ears National Monument Organization Updates/Staffing	Gary Torres Ryan Nehl
10:00 a.m.	Break	
10:20 a.m.	 Overview of the Bears Ears National Monument Approved Plan and Record of Decision Key decisions, what is the same or different from existing management? How MAC input was considered and incorporated Questions from MAC members on various topics of interest in the plan Overview of Cultural and Recreation and Travel Implementation Plans Purpose: Provide information on how MAC member input was used in the planning process, and introduce next topics 	Jake Palma
11:00 a.m.	Introduction to and discussion of Cultural Resource and Recreation Area Management Plans • Site allocations • Interpretive Strategy Purpose: Discuss work needed for next steps in plan implementation	Jared Lundell Charmaine Thompson Misti Haines

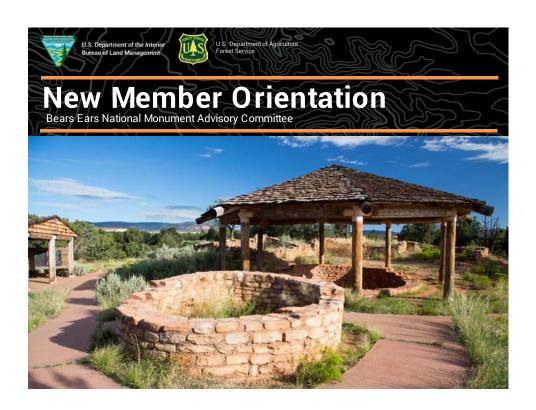
12:00 p.m.	Lunch	
1:00 p.m.	MAC discussion of and recommendations for Cultural and Recreation Area Management Plans' Interpretive Strategy Purpose: Take MAC recommendations related to Cultural and Recreation plan direction and interpretive themes	MAC
1:45 p.m.	Break and reminder to sign in for public comment period	
2:00 p.m.	Public comment period	Members of the public - sign in will be required for oral comments
2:45 p.m.	Discussion/consideration of public comments	MAC
3:15 p.m.	MAC discussion of and recommendations for Cultural and Recreation Area Management Plans site allocations Purpose: Take MAC recommendations related to site allocations	MAC
4:45 p.m.	Final thoughts/wrap up day	All
5:00 p.m.	Adjourn for the day	

Feb. 26, 2020

8:30 a.m.	Brief overview of yesterday's activities and agenda for today	Facilitator, Gary Torres, and MAC Members
	Purpose: Opportunity to answer questions, offer observations on yesterday's meeting, and affirm agenda and goals for today.	
8:45 a.m.	Presentation and discussion of implementation-level plan for House on Fire Trail Head Purpose: Take MAC recommendations	Jake Palma MAC
10:00 a.m.	Break	
10:30 a.m.	Public comment period	Members of the public, sign in will be required for oral comments
11:15 a.m.	Discussion/consideration of public comments	MAC
12:00 p.m.	Lunch	

1:00 p.m.	Presentation and discussion of Travel Management Plan Purpose: Take MAC recommendations regarding specific areas of interest related to travel (If time allows: Return to site allocation discussion and recommendations)	Jason Byrd Brian Murdock MAC
2:30 p.m.	Break	
2:50 p.m.	Summarize MAC recommendations, take recommendations from MAC on what worked in the meeting and what did not, etc.	All
3:15 p.m.	Discuss dates and topics for next meeting	BLM/USFS/MAC
3:45 p.m.	Final thoughts/wrap up	All
4:00 p.m.	Adjourn	All

Attachment D: New Member Orientation slides.





What is an advisory committee?

A citizen's group established to provide information and advice to a federal agency or agencies.

The committee members represent a variety of expertise and experience and deliberates issues to collaboratively develop consensus driven recommendations.



Committee Formation

- Proclamation directed the establishment of a Monument Advisory Committee
- Charter signed by the Secretary of the Interior – August 24, 2018
- · Nominations and appointments
- Extended charter through Sept 30, 2021



Committee Objectives and Scope of Activities

Provides information and advice regarding development of the management plan and, as appropriate, management of the Monument to the Secretary of the Interior, through the Director of BLM, and to the Secretary of Agriculture, through the Chief of the U.S. Forest Service, as stated in the Presidential Proclamation establishing the Monument.



Description of Duties

Upon the request of the Designated Federal Officer, provides information and advice regarding development of the Monument's management plan, and as appropriate, management of the Monument as stated in the Proclamation.

- Cultural Resource and Recreation Area Management Plans
- Travel Management Plans



Description of Duties (continued)

- Where applicable, provide recommendations on implementation of Secretarial Orders, policies and programs, regulatory reform initiatives and collaborative solutions to address wildland fires on public lands.
- Current and Future orders included for discussion and recommendation as they are released.
- The Committee does not provide advice on the allocation and expenditure of Federal funds or personnel actions.



Committee Composition

- · An elected official from San Juan County
- · A representative of State government
- · A representative with paleontological expertise
- A representative with archaeological or historic expertise
- A representative of the conservation community
- A representative of livestock grazing permittees within the Monument



Committee Composition (continued)

- Two representatives of Tribal interests
- Two representatives of developed outdoor recreation
- A representative of dispersed recreational activities
- A representative of private landowners
- A representative of local business owners
- Two representatives of the public at large



Committee Members

- · Appointed to three-year staggered terms
- May be reimbursed for travel and expenses only when on official Committee business
- May be terminated for:
 - · No longer meets the appointment requirements
 - · Fails or is unable to participate regularly
 - Has violated Federal law or Secretarial Regulations



Call for Nominations Process

- Committee members whose terms are expiring may apply for reappointment
- · Three-year term appointments
 - · Initial appointments staggered term lengths
- Applications for re-appointment to the MAC will be accepted during the next BLM national call for nominations in early 2021



Meeting Procedures

- Meet approximately two to four times annually
- Meetings are open to the public
- Any organization, association or individual may file a statement with or appear before the Committee regarding topics on the meeting agenda



Meeting Procedures (continued)

- No meeting shall be held in the absence of the Designated Federal Officer (BLM Canyon Country District Manager or his/her designee)
- Federal Register Notice published 30 days in advance of meeting



Meeting Procedures (continued)

- News release containing meeting summary distributed to media within Committee area
- Detailed Committee meeting minutes maintained as an official record
- Subcommittee meetings follow same procedures – recommendations go through full body.



Making Recommendations

- At least nine members must be present to constitute a quorum and conduct an official meeting
- To refer an issue to the Designated Federal Officer requires affirmative vote of the majority of members



Designated Federal Officer Roles

- Approves or calls all Committee meetings
- Prepares and approves meeting agendas
- Attends all meetings, may facilitate or chair
- · Adjourns meetings



Committee Member Roles

- Active Participation
- · Attendance is important
 - · Quorum/recommendations
 - · Consideration for other members' time
 - · Attend subcommittee meetings (if needed)
- Prepare for meetings
 - · Read advance materials
 - · Ask for what you need
 - · Talk to constituents
- · Engage in respectful interactions



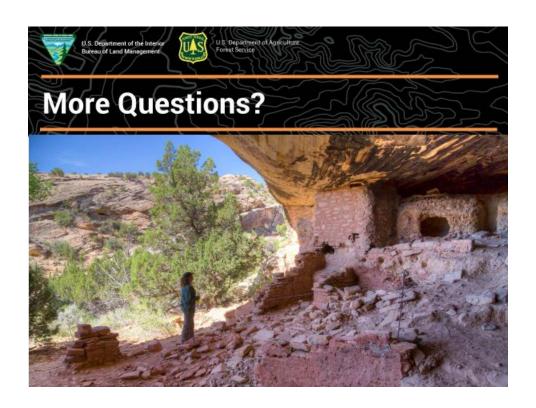
Chairperson Roles

- · Chairs meetings
- · Attendance is important
- · Ensures engagement
- · Ensures respectful interactions
- Ensure recommendations represent the views of the full Committee



Ethics

- · Charter info
- · Next meeting agenda will have an ethics briefing





BLM Simplified Delegation of Authority

- BLM Director
 - · State Director
 - · Canyon Country District Manager DFO
 - · Monticello Field Manager Line Officer
 - · Assistant Field Manager/BENM Manager



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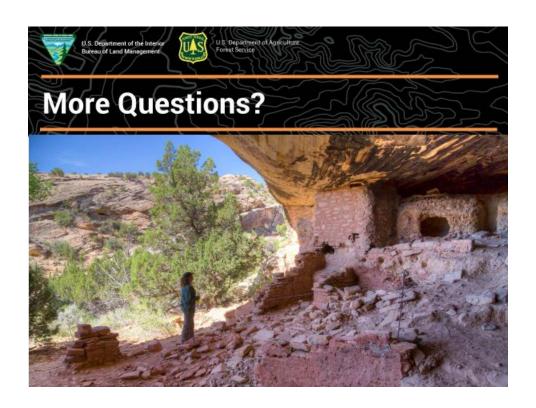
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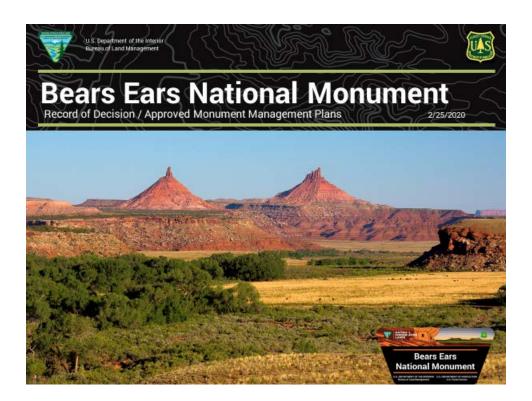
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BLM Simplified Delegation of Authority

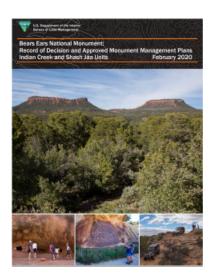
- BLM Director
 - · State Director
 - · Canyon Country District Manager DFO
 - · Monticello Field Manager Line Officer
 - · Assistant Field Manager/BENM Manager





Monument Management Plan Process

- Several months of public comment periods (Scoping, Draft EIS, Target Shooting, Protest Period)
 - Over 450,000 comments received
- Cooperating Agencies
 - State of Utah, San Juan County, Blanding, Monticello, National Park Service, Kaibab Band of Paiute Indians, Pueblo of San Felipe, SITLA, USFS
- Consultations
 - Tribes, USFWS, SHPO
- Monument Advisory Committee
- · Governor's Consistency Review





Key Decisions

- Process for engagement/consultation with American Indian Tribes
- Management plans for cultural resources, recreation resources, and travel management
- · Cultural resource Monitoring Framework
- · All lands unavailable for disposal
- · Specific areas open, avoided, or excluded for ROWs
- · Continue to authorize current, active, permitted grazing



Key Decisions (continued)

- · Limit OHV use to designated routes or closed in some areas
- · Designate recreation management areas and zones
- · Visual Resource Management Class I or II
- · Stipulations for surface-disturbing activities
- · Strategy for monitoring impacts to objects and values
- Close target shooting at campgrounds, developed recreation sites, rock writing sites, and structural cultural sites



MAC Recommendations

- 10 recommendations
 - Some addressed in the monument management plans
 - Others will be addressed at implementation plans or projects

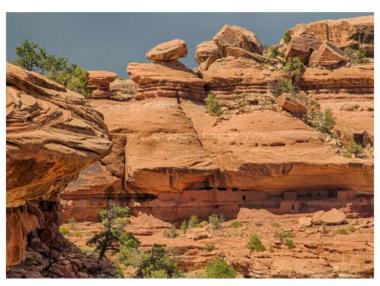


Implementation Plans

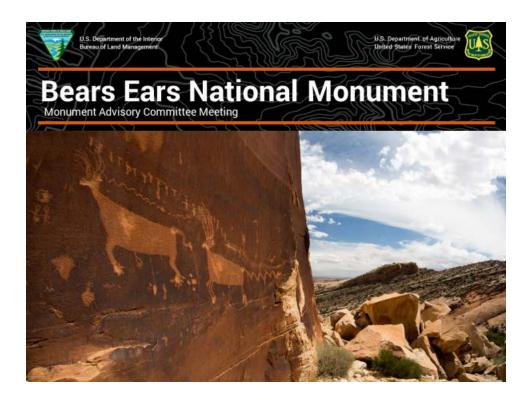
- · Cultural Resources Management Plan
- · Recreation Area Management Plan
- · Travel Management Plan
- Each presentation will have a specific focus for MAC recommendations



Questions?



Attachment F.	. Bears Ears National	<i>Monument</i> CRRAMP P	lanning slides.	





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Cultural Resource and Recreation Area Management Plans

Two Cultural Resource Recreation Area Management Plans (CRRAMP)

- Standard methods for identifying and evaluating cultural resources,
- A detailed monitoring and mitigation plan for cultural resource sites
- An Interpretation strategy
- Identify types of sites meeting goals and objectives for management
- Special Recreation Permit (SRP) archaeological etiquette guidance



Cultural Resource and Recreation Area Management Plan Steps

- 1. Gathering Information/Data Collection
 - · MAC Recommendations
 - · Consultation and Outreach
 - · Visitor Surveys
 - · Archaeological Site Assessments
 - Dispersed Camp Site Inventory
- Use information gathered to develop alternatives and draft NEPA document
- 3. NEPA Process & Decision
- 4. On-the-Ground Implementation of Decision
 - Facility construction
 - · Marking designated camp sites
 - · Creating interpretive materials
 - · Site Protection





Today's Focus

- · Interpretation Strategy
- · Public Use site Management
- · Sites in need of protective measures

Interpretive Strategy



What is an Interpretive Strategy?

(and why do we need one?)

· Tells the Story of Bears Ears National Monument



What is an Interpretive Strategy?

(and why do we need one?)

- · Tells the Story of Bears Ears National Monument
- · Consistent, branded messaging









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What is an Interpretive Strategy?

(and why do we need one?)

- · Tells the Story of Bears Ears National Monument
- · Consistent, branded messaging
- · Framework to update our public-facing materials









Parts of an Interpretive Strategy

- Current Conditions: Inventory of what we have and what we need. Includes assessing changes in visitation patterns and visitor needs.
- Themes: The "big picture" messages that encompass the stories we want to tell about Bears Ears. Provides direction for future interpretive materials.



 Interpretive Materials: Identification of specific kiosks, brochures, websites, ranger-lead talks and/or podcasts to be developed, based on the themes and needs identified above.









Interpretive Materials

Examples:

Product or Service

Overhaul CM Trip Planner as NPS-style 8-page spread; insert table-style directions

Develop brown bag lunch series at Kane Gulch Ranger Station

Design and fabricate sign inserts for three Butler Wash existing kiosks; Update etiquette information

As long as they don't involve ground disturbance or contradict CRRAMP Alternatives, these could be developed before the CRRAMP is signed.

Experiences

Visitors seek different experiences depending on where they are in the monument & what they want to see.

Examples:

Backcountry Cultural Sites (outside of RMZs)	No more than one kiosk (off-site placement); focus on regulations and etiquette; ammo box or other non-obtrusive method on-site; may be collectively interpreted in webpage or brochure, but would typically not be single focus. Consider Theme #2.
Front Country Interpretive Sites in the Trail of the Ancients RMZ	May have three to five on-site interpretive and regulatory panels. Interpretation at these sites will feature at least one regulatory panel, one panel with Zuni Map Art, and some amount of interpretation. Themes #1, #3, and #5 are recommended.





THEMES

What is a Theme?

- · A one or two sentence message
 - Typically, a single word (i.e., "geology") would be considered a *Topic*, rather than a *Theme*. A theme can encompass many topics.
- Organizes an interpretive product or service
- · Link a tangible resource to a universal concept
- Based on Significance Statements (from Proclamations)



Themes

A useful theme is:

- Specific enough to be incorporated into various media, even if technology or processes change
- Broad enough to adequately cover necessary topics (as defined in Proclamations & MMP)
- · Collaborative enough to secure buy-in

^{*}Interpretive Strategies tend to have between five and seven themes.

Discussion of Draft Themes:

- 1. Are these useful Themes for our area? In other words, do they allow space to cover the stories we want to tell?
- 2. What stories should we consider when developing themes?



Themes

Example #1: Bears Ears National Monument and the surrounding area comprise one of the most significant cultural landscapes in the United States, connecting natural and cultural resources to a sense of place and identity.

Possible ways to develop this Theme:

- a. Natural and cultural resources are interwoven in a cultural landscape.
- b. This cultural landscape tells the stories of the many different groups who have generational connections to this place.

Example #2: The area's dramatic topography of deeply incised canyons, mountains and mesa tops situated within one of the most remote areas in the contiguous United States fosters an intact landscape of interconnected ecological life zones.

Example Topics for this Theme:

- a. Dark night skies
- b. Endemic species
- c. Varied ecosystems
- d. Wilderness Study Areas



Themes

Example #3: Bear Ears National Monument is unique because it was designated at the request of five Native American Tribes. The Monument is meant to honor the views of Tribes today, their ancestors, and their ongoing relationship with this landscape.

Example Topics for this Theme:

- a. Traditional Knowledge and Resource Management
- b. Designation of the BENM

Example #4: Bears Ears National Monument and the surrounding area contain many objects of scientific significance, providing for research and discovery to expand understanding of the past and to improve current knowledge and practice.

Example Topics for this Theme:

- a. Paleontology research on Comb Ridge
- b. Ongoing Ethnobotanical Study
- c. Relationship with Canyonlands Research Center



Themes

Example #5: The Bears Ears landscape offers distinct recreational, traditional (or religious), economic, and educational opportunities, which necessitates shared stewardship to sustain the health, diversity, and productivity of this land for present and future generations.

Example Topics for this Theme:

- a. Sustainable grazing, wood cutting, and recreation
- b. Asking visitors to do their part to visit responsibly



Monitoring

Current Efforts

- The agencies currently monitor 100s of sites both inside and outside the BENM with park ranger, recreation, and archaeology staff
- The BLM currently has a partnership with Edge of Cedars Museum and State Park and Friends of Cedar Mesa that trains volunteers to monitor sites. These site stewards monitor 31 sites on the monument.
- All the current public use sites are monitored regularly

What the CRRAMP will include

- Coordination with MAC, tribes, Shash Jaa Commission, cooperating agencies, and other stakeholders on monitoring
- A detailed monitoring and mitigation plan for cultural resource sites allocated to Public Use (Developed or Undeveloped)



SRPs and Partners

Site-specific criteria for addressing SRP applications requesting visitation to cultural resource sites

Special Recreation Permits

Current Efforts

- The BLM provides every SRP an archaeological site etiquette guide
- · BLM and the NPS host an outfitters and guides training in Moab

CRRAMP will Include

Specific guidance for public sites

Partners

Current Efforts

The BLM currently partners with state agencies, non-profits, and tribes on projects and programs

CRRAMP will Include

More opportunities for partnership on projects and programs

- 13 sites designated as public use in the Bears Ears National Monument Management Plans
- Our goals and objectives for management are to allow for worthwhile experiences while educating visitors and protecting cultural resources.
- · Sites have varied levels of development
- In the CRRAMP, the agencies will determine if the public use sites are meeting goals and objectives and develop alternative strategies for development
- The agencies will continue consultation and outreach to MAC and other groups on the public use sites while developing the CRRAMP.
- Recommendations: The agencies are looking for recommendations from the MAC on whether these sites are meeting our goals and objectives and how to better manage the sites.



Public Use Sites

Doll House



- Visitor Use:

 Before designation: 20 / year signed ammo
- After designation: Road Counters installed 2017 – 200 vehicles

2018 - 300 vehicles

2019 - Landslide on road (incomplete data)

Current Management:

- Rough, Level 2 road accesses the parking area
- Small (6-8 vehicle) parking area with log barriers
- · Small sign in parking lot describing site etiquette
- Improved trail to the site
- · Patrols visit the site weekly, usually on weekends

Future Management Options:

- Improved drainage on access road
- · Parking lot levelled and expanded
- More interpretation at parking area and/or site
- · Restrict access to the back of the alcove
- Permit system



River House



Current & Historic Management:

- · Visitor ##s, counters
- · Kiosk and interpretation
- 2 major historic stabilization efforts and 2 minor historic stabilization efforts

Future Management Options:

· Interpretation improvements





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Public Use Sites

San Juan Hill



Current & Historic Management:

- Visitor ##s, counters
- Sign with historic background
- Listed on the National Register of Historic Places
- NPS and BLM working on updating the National Register Listing

Future Management Options:

· Interpretation improvements



Newspaper Rock



Current & Historic Management:

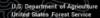
- 69,623 vehicles in parking area last year
- · Small Kiosk, with minor background
- · Updated detailed recording last year.

Future Management Options:

· Interpretation improvements









Public Use Sites

Mule Canyon



Current & Historic Management:

- 4,709 visitors in parking area last year
- Older Large triptych style kiosk with area orientation information and archeology information
- · Updated detailed recording last year
- Excavated by University of Utah in the early 1970s
- Stabilization efforts with the National Park Service last year with multiple major stabilization efforts in the past

Future Management Options:

- · Interpretation improvements
- · Further stabilization/engineering work

Butler Wash Developed



Current & Historic Management:

- Older 45 degree sign with archaeological information and new signs interpreting vegetation along the trail
- Site excavated likely excavated in the 1940s
- Main alcove site stabilized by the NPS in 1974

Future Management Options:

· Interpretation improvements



Public Use Sites

Lower Butler Wash and Kachina Panels



Current & Historic Management:

- Visitor ##s, counters
- Some trail signs and minor trail work

Future Management Options:

Interpretation improvements



Arch Canyon Great House



Current & Historic Management:

- Visitor ##s, counters
- Sign providing site name and fence around bottom of site
- Site stabilized in 2005 by the National Park Service

Future Management Options:

- · Interpretation improvements
- · Rework barrier around the site



Public Use Sites

House on Fire



Current & Historic Management:

- 8,305 visitors last year on the trail
- Trail signs and fee station
- · Stabilization completed in 2018
- Updated and detail recording in 2017

Future Management Options:

- Interpretation
- Trail work and pending project discussed earlier



Moon House



Current & Historic Management:

- Visitor ##s, counters
- Trail signs
- Allocated permit system with required etiquette video
- Stabilization completed in 2010 and 2015
- Updated and detail recording in 2010, which included a listing on the National Register of Historic Places
- Park Ranger guided hike one day a week during the season

Future Management Options:

- Interpretation
- · Trail work and pending project discussed earlier



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Public Use Sites

Salvation Knoll



Current & Historic Management:

- Visitor ##s, counters
- Recent Interpretive signs and pull out constructed in coordination between the BLM, UDOT, and the Hole-in-the-Rock Foundation

Future Management Options:

- Trail stabilization
- · Interpretation updates/sign replacement



Shay Canyon



Current & Historic Management:

- Counter installed in 2019, still calibrating
- · Small pullout with small carsonite marking trail
- Constructed trail
- · Recently updated detailed recording

Future Management Options:

- · Trail stabilization
- Interpretation



Sites Needing Attention

- Sites along Butler Wash receiving high visitation, in current guidebooks, or easily located on the web.
- · Sites have varied levels of management
- In the CRRAMP, the agencies will determine if sites are meeting goals and objectives and
 if they should be allocated to public use.
- The agencies will continue consultation and outreach to MAC and other groups on these sites and others while developing the CRRAMP.
- Recommendations: The agencies are looking for recommendations from the MAC on whether these sites are meeting our goals and objectives and how to better manage the sites, including whether they need a public use (developed or undeveloped) allocation.





Sites Needing Attention

Wolf Man Panel



Current & Historic Management:

- 3,723 visitors on the road to Wolfman Trailhead
- Small pullout with carsonite marking trail
- Trail along old road and minor trail work near site
- Small barriers to keep visitors out of the sensitive parts of the site
- · Recently updated detailed recording

Future Management Options:

· Interpretation



Sites Needing Attention

Procession Panel



Current and Historic Management

- · 1,751 visitors on trail last year
- Small pullout with small carsonite marking trail

Future Management Options:

Interpretation



Sites Needing Attention

Monarch

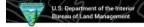


Current and Historic Management

- · 3,480 visitors on trail last year
- Ammo box on the site with etiquette tips and interpretation
- Small barriers to keep visitors out of the sensitive parts of the site
- · Stabilization in the last 3 years

Future Management Options:

- Update Interpretation
- Further limiting of access into sensitive parts of the site



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Sites Needing Attention

Double Stack



Current and Historic Management

- Visitor ##s, counters
- Recent barrier to keep visitors out of the sensitive parts of the site
- · Stabilization work in the last 3 years
- Ammo box on the site with etiquette tips interpretation

Future Management Options:

Update interpretation



Sites Needing Attention

Cold Springs



Current and Historic Management

- · Visitor ##s, counters
- Small barriers to keep visitors out of the sensitive parts of the sites
- Ammo box on the site with etiquette tips and interpretation

Future Management Options:

Update interpretation



Sites Needing Attention

Ballroom and Target



Current and Historic Management

- · Visitor ##s, counters
- Small barriers to keep visitors out of the sensitive parts of the site
- Stabilization last 3 years
- Ammo box on the site with etiquette tips and interpretation

Future Management Options:

· Update interpretation



Sites Needing Attention

Tower House

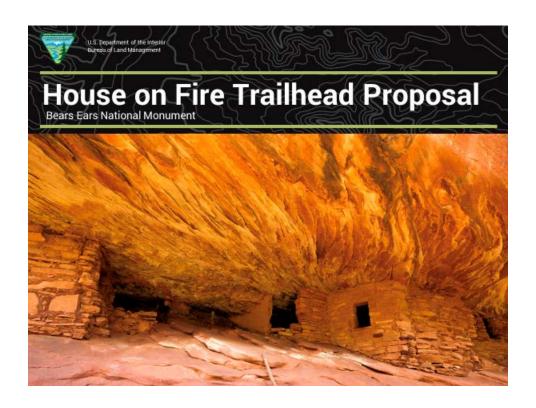


Current and Historic Management

- · Visitor counter still calibrating
- Small barriers to keep visitors out of the sensitive parts of the site
- Stabilization last 3 years
- · Updated recording last three years

Future Management Options:

· Update interpretation



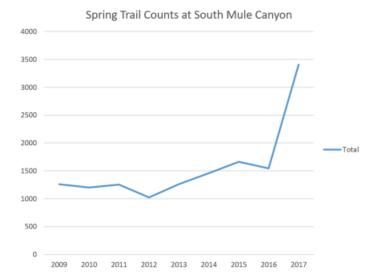


House on Fire Location





Visitation After Designation





2019 Visitation

· 6,386 people visited House on Fire





Current Conditions





Current Challenges

- · Parking along roadside
 - Unsafe traffic conditions
- · No restroom
- No clear identification of arrival at trailhead



Potential Trailhead Design





Potential Trail Locations





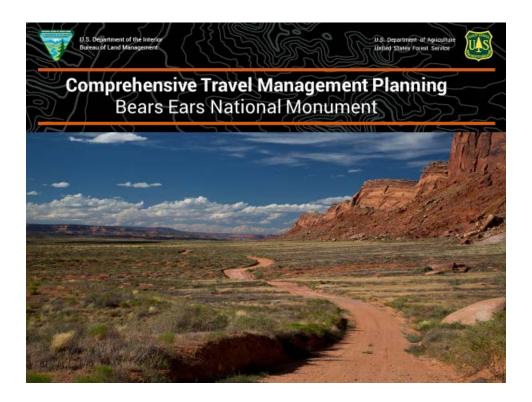
Goals/Objectives

- · Establish clear destination for House on Fire
- · Create a safe parking area
- Provide more interpretation/education to visitors
- Provide basic amenities to improve visitor experience



MAC Recommendations

- Provide input on the proposed action for the House on Fire Trailhead
- Recommend other alternatives to address resource concerns at the House on Fire Trailhead





What is Travel and Transportation Management?

The BLM's and USFS Travel and Transportation Management program aims to provide reasonable and varied transportation routes for access to the public lands, and also provide areas for a wide variety of both motorized and non-motorized recreational activities.

Management is driven by the need to provide access to and across public lands for a wide variety of uses including:

- Authorized
- · Administrative
- Commercial
- Recreational
- Traditional

BLM TTM Planning

Intent is not to expand or contract travel networks and transportation systems, but to manage travel networks for the benefit of the public and resources it serves.

2005 Travel Mgt Rule (Specific to Forest Service)

The 2005 Travel Management Rule, requires all Forests to:

"Identify the minimum road system needed for safe and efficient travel for administration, utilization and protection of National Forest System lands"... using a "science-based roads analysis" (TAP).

The Travel Analysis Process (TAP) is that analysis and is the first step in determining a minimum road system.





Presidential Proclamation Guidance

The BLM and USFS must comply with guidance provided in Presidential Proclamation 9558.

- Prepare a Travel and Transportation Plan designating roads and trails
- · Protecting the objects and values
- Motorized and non-motorized mechanized (bicycles) use on roads and trails only
- Any additional roads and trails designated for motorized use must be for public safety or protection
- · No designated roads or trails were closed by Proclamation 9558

Area Designations in BENM

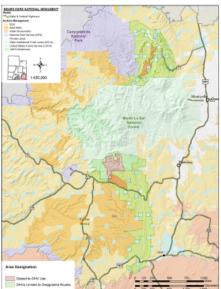
The Monument designated as an OHV limited area except for the following, which are designated as OHV closed areas

BLM

Mule Canyon WSA Fish Creek Canyon WSA San Juan Hill RMZ closed area Lavender Mesa ACEC Bridger Jack Mesa WSA

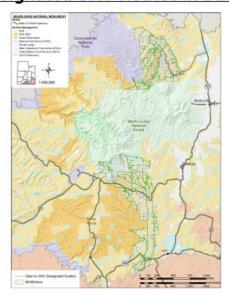
USFS

- · Arch Canyon IRA
- Dark Canyon Wilderness





Designated OHV Routes in BENM





Current Travel Management within BEMN

BLM

- · 196 miles of County B
- · 288 miles of County D
- · 12 miles of ATV/Motorcycle
- · 16 miles of Non-Motorized Trails

USFS

- · 55 miles of System Roads
- · 4 miles of Motorized Trails
- · 20 miles of Non-Motorized Trails (foot and horse only)





Non-Motorized and Non-Mechanized Trails Within BENM

BLM

- McLoyd Canyon
- North Mule Canyon
- South Mule Canyon
- Lower Mule Canyon from Comb Wash
- Mule Canyon or Cave Canyon Towers
- Butler Interpretive Trail
- Monarch Cave Trail
- Fish Mouth Trail
- Cold Springs Trail Procession Panel Trail
- Wolf Man Panel Trail
- Moon House Trail
- Ball Room Cave Trail
- · Blue Gramma
- 4X4 Wall
- Donnelly
- Supercrack
- · Battle of the Buldge
- Bridger Jack Mesa
- Broken Tooth Wall
- Scarface
- Pistol Whipped

USFS

Butts Canyon Texas Canyon Arch Canyon West Rim Texas Canyon East Rim Texas Canyon South Long Point





Core Principles of Travel Management Planning

- · Comprehensive: address the full spectrum of users and uses
- Outcome-focused: driven by the goals and objectives for all resources established by the Monument Management Plan
- Collaborative: the planning process must engage the communities served by the travel network as well as all the various stakeholders and interest groups potentially affected by the decisions





Benefits of Travel Management

- · Provides motorized recreation opportunities
- · Minimizes impacts to wildlife
- · Reduces the spread of invasive weeds
- · Decreases conflicts among user groups
- · Prevents damage to sensitive resources resulting from the proliferation of routes

Travel Management Plans are dynamic - route designations can be changed

- Access issues
- · Resource changes or impacts/issues







Decision-Making Process and Public Engagement

Preparation

- · Data collection
- · Memorandum of Understanding (MOU)

Evaluation

- · Route inventory verification
- · Route evaluations
- · Preliminary alternatives development
- Public alternatives review

Analysis

- · Environmental Assessment (EA)
- · Public comment period on EA
- Decision release

Implement Decision

- · Install signs
- · Monitor results





Decision-Making Process and Public Engagement

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- · Environmental Assessment (EA)
- · Public comment period on EA
- Decision release

Implement Decision

- Install signs
- Monitor results



Attachment I. Cultural and Recreation Management summary.



Bears Ears National Monument Cultural and Recreation Management

The Monument Management Plans for Bears Ears National Monument (BENM) call for the development of plans to manage cultural and recreation resources. The Bureau of Land Management (BLM) and US Forest Service (USFS) may release a single plan that addresses both cultural resources and recreation, since the two are interconnected within BENM. These plans will be developed in conformance with the National Environmental Policy Act with the appropriate coordination with Tribes, the Monument Advisory Committee, the Shash Jáa Commission (or comparable entity), and with public engagement and input.

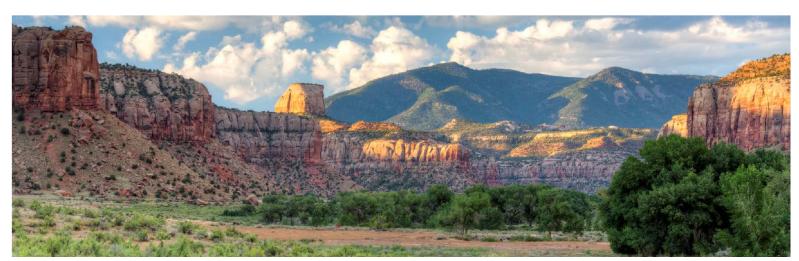
The Monument Management Plans identify necessary components of a plan for the management of recreation and cultural resources, including making clear that the plan must also provide for the proper care and management of the objects and values found within BENM.

Cultural Resources Topics

- Standard methods for identifying and evaluating cultural resources, including traditional cultural properties, cultural landscapes, etc.
- A monitoring and mitigation plan for public use sites
- An interpretation plan
- Site-specific criteria for addressing special recreation permit applications requesting to visit cultural resource sites
- Identification of criteria for sites and areas in need of stabilization or other protective measures

Recreation Topics

- Public use site allocations and associated management strategies:
 - Address placement of potential new facilities (e.g., toilets, kiosks, etc.)
 - · Group size limitations
 - Placement of directional and informational signs
 - Human waste policies
 - · Campfire requirements
 - Permits and allocation systems, including Special Recreation Permits
- Consider desired visitor experiences/benefits



Recreation-related interpretation

Here's where the Monument Advisory Committee can help:

Provide recommendations to the BLM and USFS on potential site allocations and management strategies for each specific public use allocation (scientific, traditional, public - undeveloped and developed - uses).

Updated 2/21/2020

Attachment J. House on Fire summary.

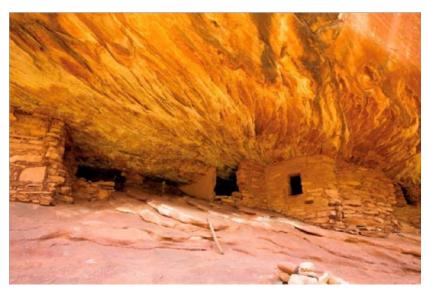


Bears Ears National Monument House on Fire Trailhead

House on Fire is one of the most highly visited sites within Bears Ears National Monument (BENM). In the five months following Bears Ear National Monument's Designation in 2016 House on Fire visitation increased one hundred and twenty percent. In 2019 alone, House on Fire received nearly 6,400 visits, more than any other day-use site within the BENM.

There are currently no developed recreation facilities at the House on Fire Trailhead. Visitors often park along Texas Flat Road where it crosses Mule Canyon (Pictured). During the busy seasons, this parking creates traffic congestion with no room for two-way vehicle traffic. Some visitors are accessing House on Fire from the Mule Canyon developed site, creating a network of unauthorized social trails in the Mule Canyon Wilderness Study Area. To address resource concerns the Bureau of Land Management (BLM) is proposing to:

- Construct a gravel parking area where some visitors are currently parking
- Construct a fence around the parking area to
- prevent expansion
- Install a restroom facility
- Provide appropriate interpretation
- Install signs along Highway 95 that say "House on Fire" and "Texas Flat Road"
- Provide picnic tables





Move an existing fee tube and kiosk to new parking area

Here's where the Monument Advisory Committee can help:

Provide input on the proposed action for the House on Fire Trailhead. Recommend other alternatives to address resource concerns at the House on Fire Trailhead.

Updated 2/21/2020



Bears Ears National Monument House on Fire Trailhead

Road:

- ·Gravel road base would be durable for the site's needs and use
- ·Cut and fill may be needed to create level parking stalls
 - ·Two-way road dimensioned at 25' wide

Oversized Vehicles / RV / Trailer Parking Area:

- ·Parking stalls dimensioned at 12' wide and 45' deep
- ·Room for two-three oversized vehicles
- ·Vehicles can pull through parking lot to turn around before or after parking
- ·Parking area marked boulders

Wire Fence:

·Marks WSA boundary

Standard Parking Area:

- ·Parking stalls dimensioned at 10' wide and 25' deep
- ·Room for 28 standard vehicles
- ·Each space defined by parking stops at end of each parking stall
- ·Gravel base for the parking lot and road should be extended to the path towards the trailhead
- ·North of the parking lot can be revegetated and blocked with boulders to deter parking outside designated spaces



Site Entry Signs:

·Placed for both directions of traffic and at the entry to the parking lot

Picnic Areas:

·This site will be equipped with picnic tables to create a multi-use site for trail users and other visitors

Restroom:

·One restroom will be adequate for the amount of users projected for future use

Split Pole Wood Fencing:

- ·Distinguishes the turn-off as a destination for visitors
- ·Extend to cattle guard and wire fence

Trail Information and Fee Tube:

·Marks the trail to the House on Fire Trailhead down the road

Figure 1 is a draft proposal depicting what BLM could do at the trailhead for House on Fire. Nothing has been decided and the BLM needs input from the MAC, Tribes, other partners, and the public to make the best decision for managing visitation at the House on Fire Trailhead. Updated 2/21/2020



Bears Ears National Monument Public Use Sites

The Bureau of Land Management (BLM) and United States Forest Service (USFS) in coordination with Tribes, partners, and the public, can allocate cultural resources for scientific use, traditional use, public use (either developed or undeveloped). The Bears Ears National Monument Management plans include criteria for allocating sites and general management concepts. Those criteria will be used in the development of a cultural resources and recreation management plan for the Monument.

These site allocations are a part of the management framework to properly care for each identified cultural resource. Management strategies for public use and potential future public use sites will be addressed in these planning efforts.

What is a site allocation?

Following analysis of site-specific information needs, impacted resources, protection measures and opportunities to use cultural properties for scientific, educational, recreational, and traditional purposes, federal agencies make a determination of allowable uses for a site. That determination is a site allocation.

Criteria	Allocation	Management	
Contains important information that can be understood using currently available research techniques	Scientific Use	Allow scientific research subject to appropriate research design and Tribal input	
Important in maintaining cultural identity and heritage	Traditional Use	Accommodate continuing traditional use	
Generally located in backcountry area	Public Use (Undeveloped)	Not promoted to the public nor prepared for visitation	
Generally identified in high visitation areas	Public Use (Developed)	Can be promoted to the public and prepared for visitation (e.g., interpretation/education, parking, trails, etc.)	

Allocation of cultural resources to developed or undeveloped public use includes two steps:

- 1. Determine whether a site should be allocated as public use with questions like:
 - a. Are American Indian Tribes amenable to public use?
 - b. Is there high visitation to this site?
 - c. Can visitor impacts be mitigated without adversely affecting the site?
 - d. Does the site offer new and/or unique public education opportunities?
 - e. Has the site already been stabilized or otherwise prepared for visitation?
 - f. Does legal public access currently exist?
 - g. Do motorized or non-motorized trails already exist to the site?
 - h. Is a parking area already available for use by visitors to the site?
 - i. Will visitation at the site impact other sites along its access trail or parking area?
 - j. Is the site suitable for a larger number of visitors and/or group visits?
- 2. Complete an environmental analysis to determine the impacts of allocating the site for public use
 - a. Consultation with appropriate American Indian Tribes
 - b. Complete actions for compliance with Section 106 of the National Historic Preservation Act
 - c. Complete National Environmental Policy Act analysis for the preparation of a cultural resources management plan



Bears Ears National Monument Public Use Sites

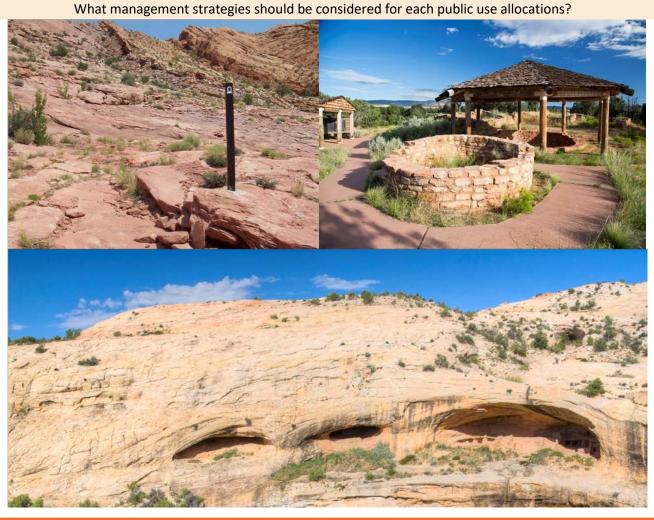
Sites allocated for developed public use within the Bears Ears Monument Management Plans

Butler Wash Developed Roadside	Butler Wash Panel	Moon House	Butler Wash Dinosaur Track Site
Mule Canyon Kiva	Arch Canyon Great House Complex	Doll House	Big Kachina Panel
River House	House on Fire	Hole-in-the-Rock Trail / San Juan Hill	Salvation Knoll

Here's where the Monument Advisory Committee can help:

Provide input regarding site allocations:

Are there other sites that should be considered for public use?



Attachment L. Travel Management summary.





Bears Ears National Monument Travel Management

What is a travel management plan?

The Bureau of Land Management (BLM) and United States Forest Service (USFS), in coordination with partners, Tribes, and the public, establish a road and trail system on public land to meet transportation needs through travel management planning. All forms of transportation including foot, horseback, mountain bikes, and motorized vehicle use, are addressed through the creation of comprehensive travel and transportation management plans. Inventoried routes within Bears Ears National Monument will receive a designation of open, limited, or closed.

Open - Motorized vehicle travel is permitted

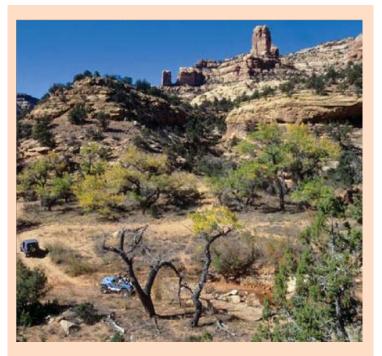
Limited – Travel is allowed on designated routes (subject to restrictions such as season of use, group size, and/or vehicle type)

Closed – Off highway vehicle travel is prohibited and the lands may need rehabilitation

Travel management direction in the Presidential Proclamations

Presidential Proclamation 9558 states, "For the purposes of protecting and restoring the objects identified...the Secretaries shall prepare a transportation plan that designates the roads and trails where motorized and non-motorized mechanized vehicle use will be allowed. Except for emergency or authorized administrative purposes, motorized and non-motorized mechanized vehicle use shall be allowed only on roads and trails designated for such use. Any additional roads or trails designated for motorized vehicle use must be for the purposes of public safety or protection."

Presidential Proclamation 9681 added, "...pending preparation of the transportation plan required by [Proclamation 9558], the Secretaries of the Interior and Agriculture may allow motorized and non-mechanized vehicle use on roads and trails designated for such use immediately before issuance of Proclamation 9558 and maintain roads and trails for such use."



Decision-making and public engagement

The decision-making process and public engagement during travel management planning generally includes the following steps:

- 1. Route inventory verification
- 2. Route evaluations/alternatives development
- 3. Scoping to solicit input on the issues, impacts, and potential alternatives
- 4. Public alternatives review
- 5. Public review and comment on environmental assessment
- 6. Release of a Decision on route designations

Here's where the Monument Advisory Committee can help:

The Monument Advisory Committee can provide recommendations to the BLM and USFS related to specific areas of interest or resource concerns regarding travel management planning.