



Planning 2.0

Second Public Webinar

April 13, 2016

<http://www.blm.gov/plan2>



Speakers

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Rule-making process





Rule-making process





Webinar #1 - March 21st

- Overview of key changes in the proposed rule.
 - Proposed planning framework
 - Procedural changes
 - General changes
- Summary notes, slides, and a recording are available at www.blm.gov/plan2
- Today's webinar will focus on frequently asked questions.



Topics for Today's Webinar:

- The landscape approach
- The Federal Land Policy and Management Act (FLPMA)
- National Environmental Policy Act (NEPA) compliance for the planning rule



Project Goals

1. Improve the BLM's ability to respond to social and environmental change.
2. Provide meaningful opportunities for collaboration.
3. Improve the BLM's ability to implement the landscape approach.





Landscape Approach

- What is a landscape?
- How are landscapes defined?
- What does it mean to implement a landscape approach?
- Does a landscape approach mean that local concerns are no longer relevant?



Terminology

Landscape

**Landscape-scale
Planning**

**Landscape
Approach**



Terminology

Landscape

**Landscape-scale
Planning**

**Landscape
Approach**

These terms
are related but
they are not
synonyms.



What is a Landscape?

“a landscape is as an area encompassing an interacting mosaic of **ecosystems and human systems** characterized by a set of **common management concerns**. The landscape is **not defined by the size of the area**, but rather by the interacting elements that are **relevant and meaningful in a management context.**”



What is a Landscape?

- Grouping of ecosystems and human systems that interact;
- Defined by common management concerns;
- Not defined by the size of the area;



Landscapes can be small...

West Eugene Wetlands

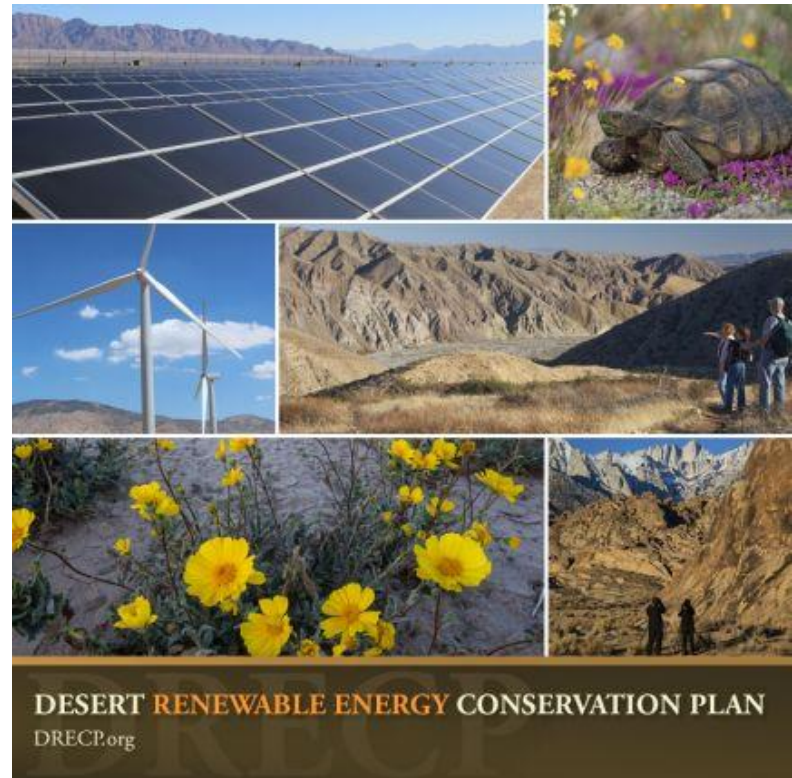
- 1,436 acres
- Threatened and endangered species
- Ecological function of wetlands
- Recreation and environmental education



Landscapes can be large...

California Desert

- 22.5 million acres
- Renewable energy development
- Threatened and endangered species
- Recreation
- Cultural areas





Landscape-scale Planning

- Plan area is defined by management concerns, where practical;
- Encourages cross-boundary coordination and partnerships;
- Aims for edge-matching of decisions;
- Considers multiple landscapes and multiple scales (*i.e. multi-scale management*).



Multi-Scale Management

Non-BLM Plans

Landscape conservation designs
State wildlife action plans
County land use plan
Community wildfire plan
(and more!)



Multi-Scale Management

Resource Management Plan

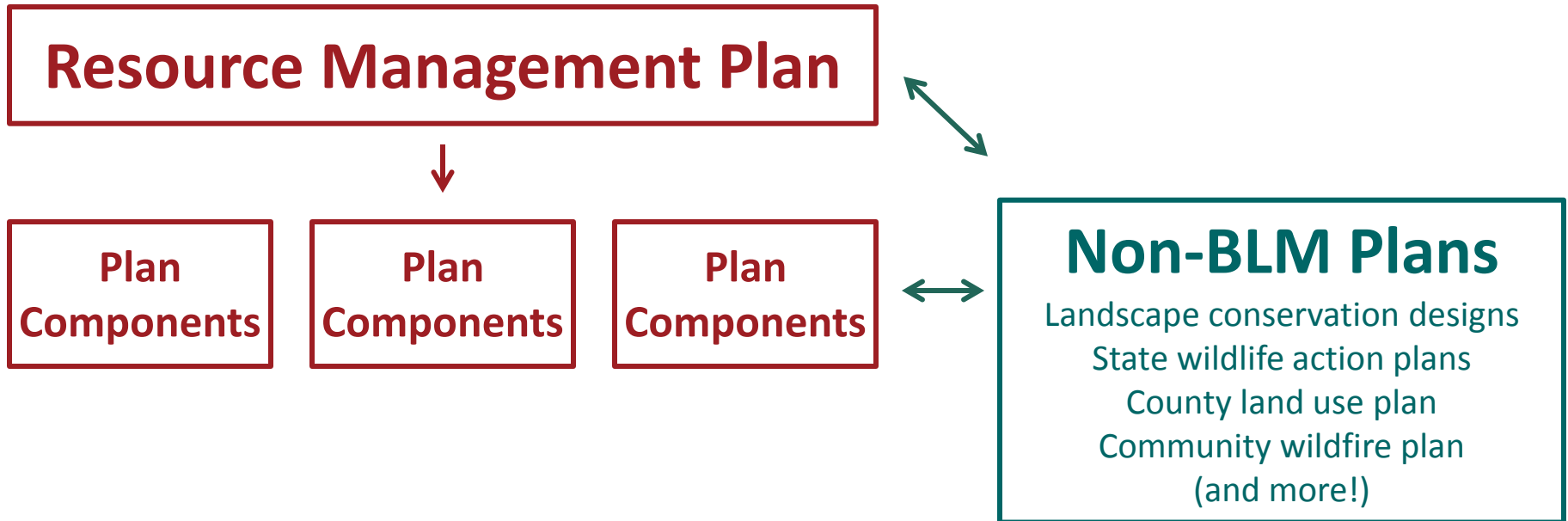


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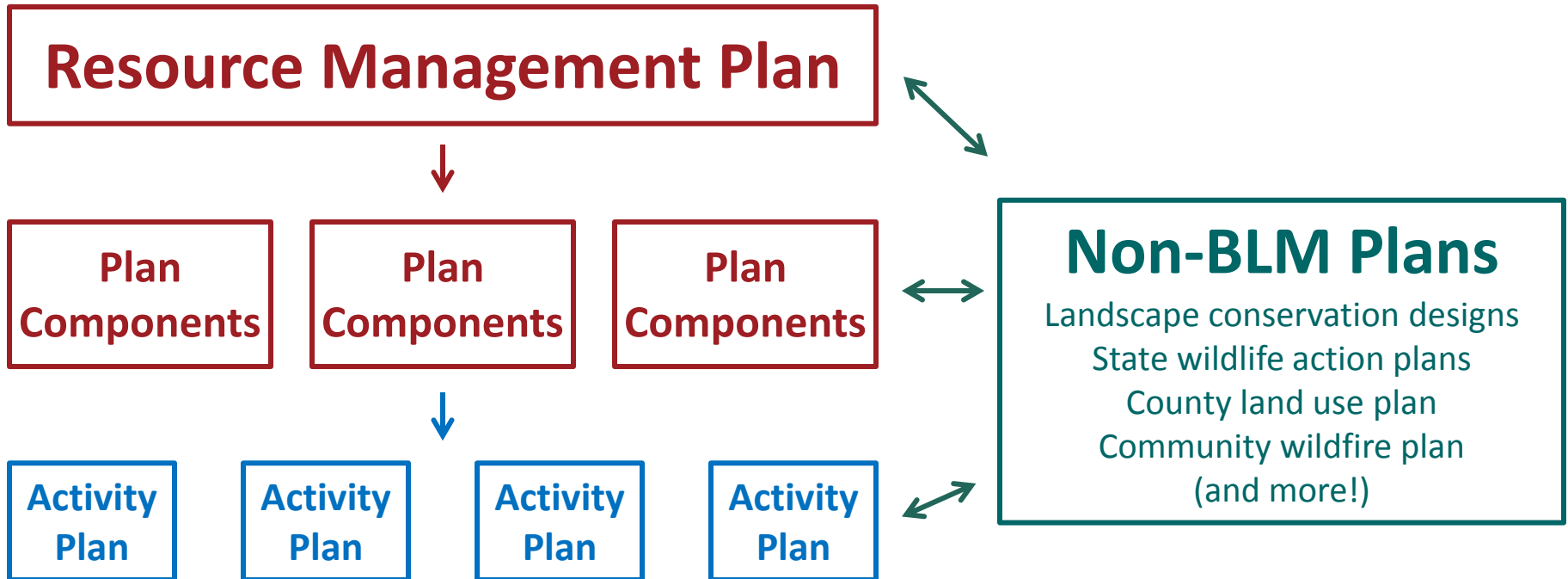


Multi-Scale Management



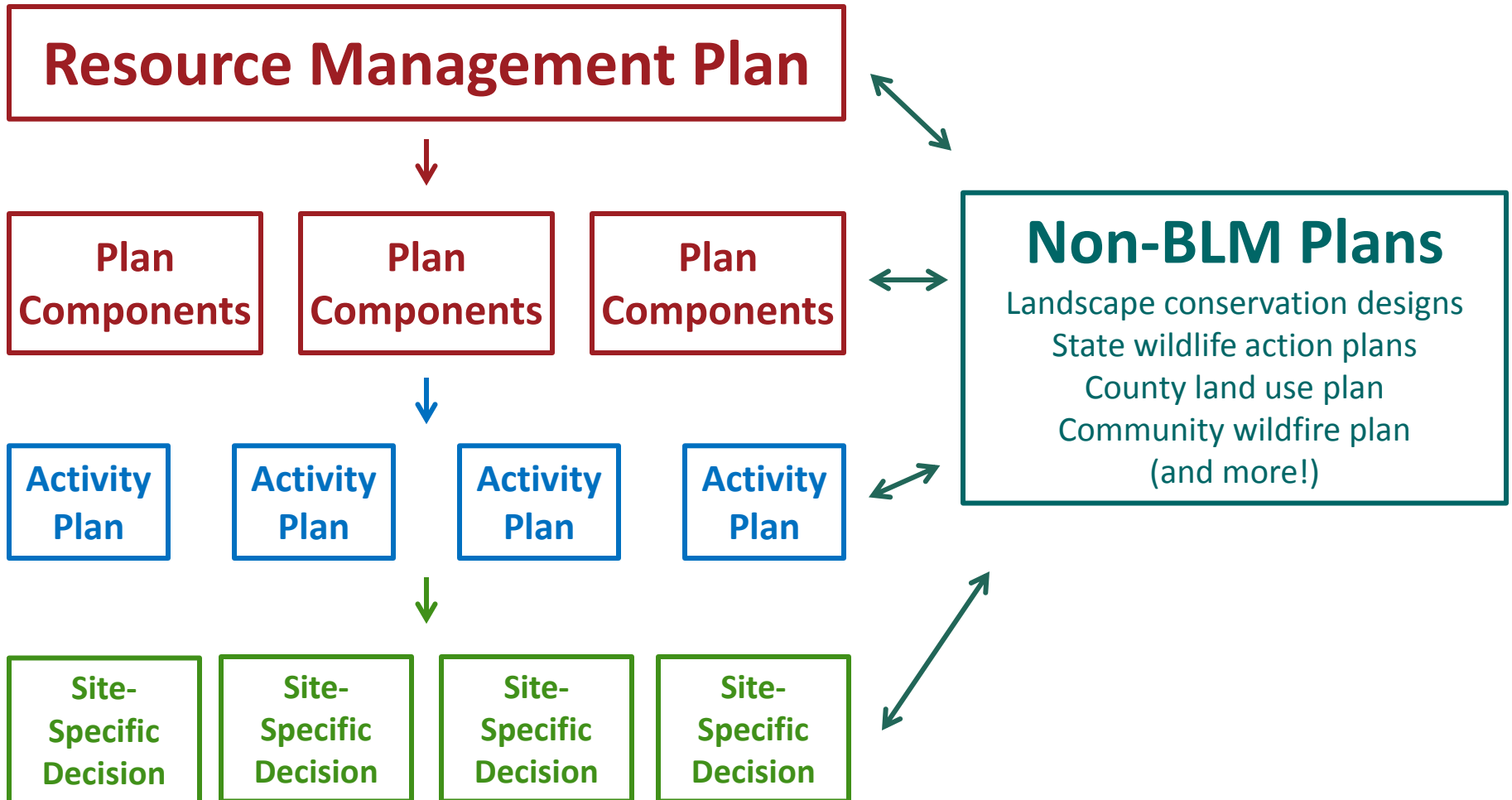


Multi-Scale Management





Multi-Scale Management





Multi-Scale Management



**Deciding Official
(BLM State Director)**



Field Manager



Plan Boundary

1. First draft is based on the plan evaluation
 - Scale of the issues and opportunities driving the plan revision

2. Refined based on the planning assessment
 - New information on baseline conditions
 - Existing strategies and plans
 - Coordination with federal, State, tribal, and local governments
 - Public envisioning process



Terminology

Landscape

**Landscape-scale
Planning**

**Landscape
Approach**





Landscape Approach

- A framework for landscape based management.
- Scientific literature:
 - *Sayer et al. 2013. Ten principles for a landscape approach to reconciling agriculture, conservation, and other competing land uses. PNAS. 110(21): 8349–8356*
 - *Freeman, O. E., L. A. Duguma, and P. A. Minang. 2015. Operationalizing the integrated landscape approach in practice. Ecology and Society 20(1): 24.*
- BLM has identified 7 principles to applying a landscape approach.

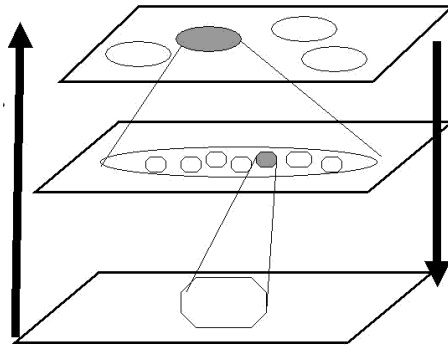
Principle 1. Engage the public and governmental entities in a transparent process.



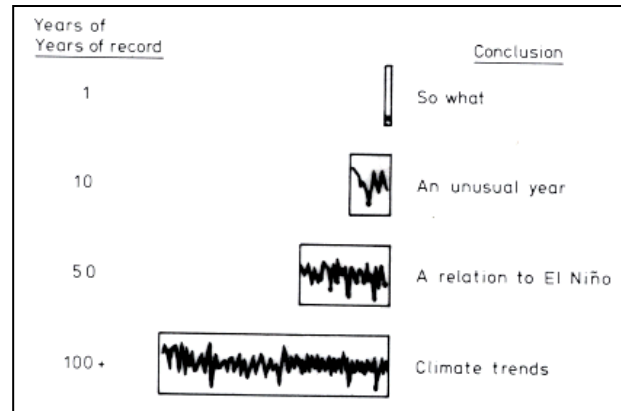
Principle 2. Assess environmental, ecological, economic, and social values to identify tradeoffs.



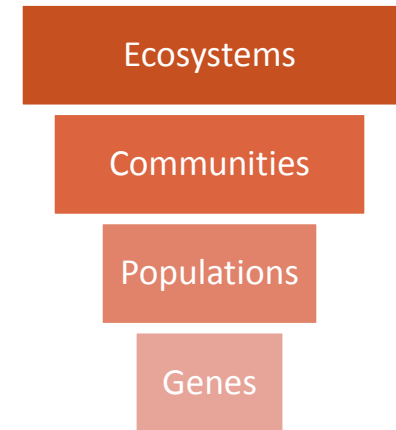
Principle 3. Manage at appropriate scales.



Spatial Scale



Temporal Scale



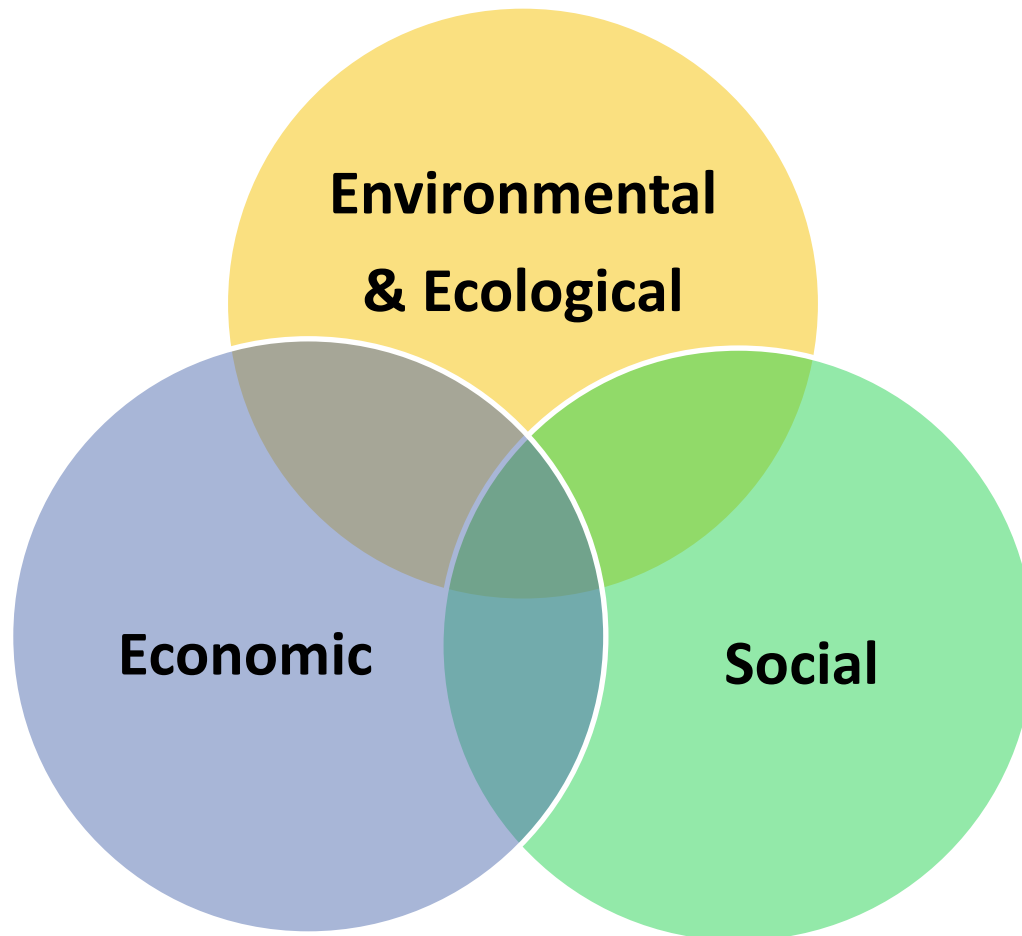
Levels of Organization

Principle 4. Integrate management.



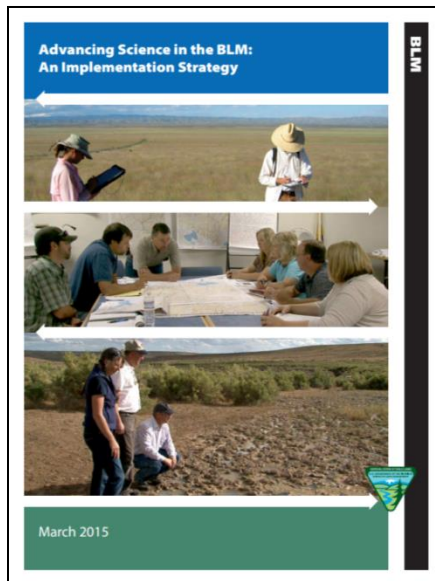


Principle 5. Manage for resilience.





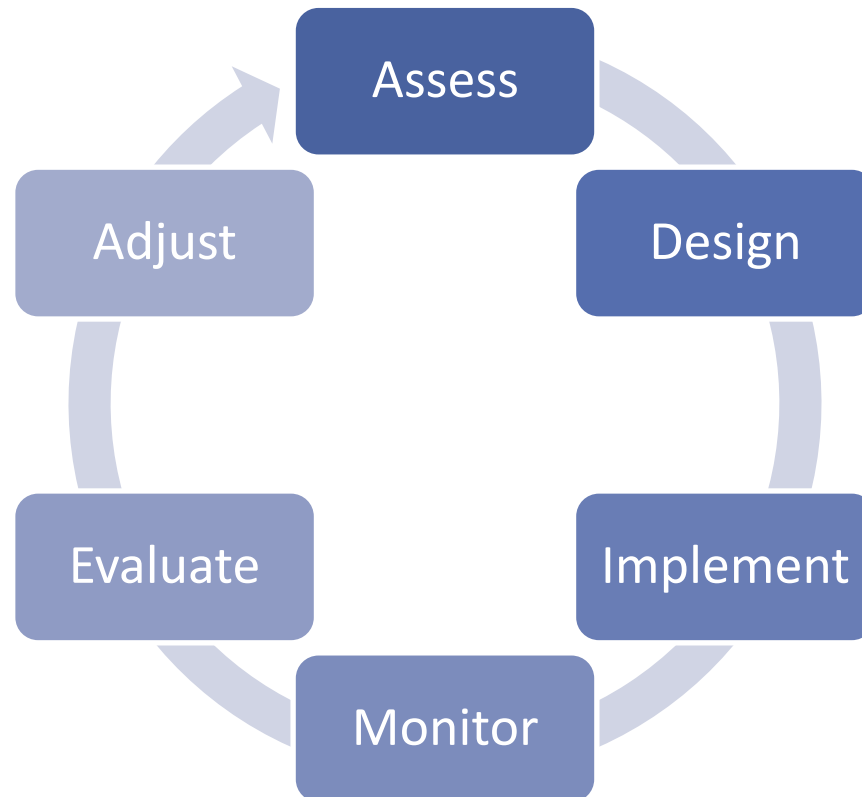
Principle 6. Use high quality information to inform the process, including the best available science.



- [Information Quality Act \(Sec 515\)](#)
- [OMB Information Quality Guidelines](#)
- [DOI Information Quality Guidelines](#)
- [BLM Information Quality Guidelines](#)
- [BLM Advancing Science Strategy](#)



Principle 7. Adapt management to address new information and changed circumstances





Public Involvement

*“...allow an opportunity for **public involvement** and by regulation shall establish procedures... to give Federal, State, and local governments and the public, **adequate notice and opportunity to comment upon and participate in the formulation of plans**” (FLPMA Section 202(f))*

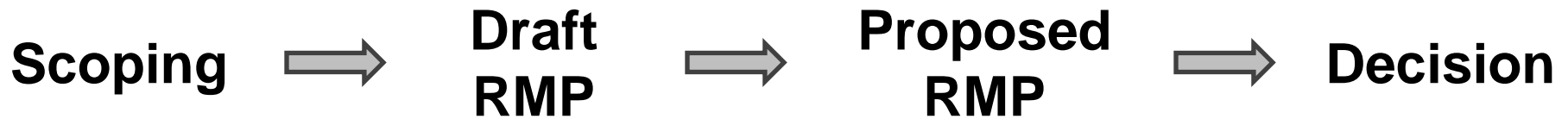


Public Involvement

- Provides new opportunities for public involvement
 - Preliminary documents → review and comment
 - Planning assessment → early participation
- Modernizes methods for providing notice
- Broadens collaboration during the development of the draft plan into incremental opportunities for review



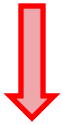
Developing an RMP





Developing an RMP

**Planning
Assessment**



Scoping



**Preliminary
Alternatives**

**Draft
RMP**



**Proposed
RMP**



Decision

*Incremental
Approach*



Coordination

*“**coordinate** the land use inventory, planning and management activities...with the land use planning and management programs of other **Federal departments and agencies and of the States and local governments within which the lands are located**” (Section 202(c)(9))*



Coordination

- Planning assessment improves coordination on inventory and data, as well as coordination with non-BLM plans.
- Preliminary alternatives improves coordination on plan development.
- Some coordination provisions have been moved in the regulations.



Consistency

“The Secretary [of the Interior] shall... assist in resolving to the extent practical, inconsistencies between Federal and non-Federal Government plans... land use plans... shall be consistent with State and local plans to the maximum extent he finds consistent with Federal law and the purposes of this Act” (Section 202(c)(9))



Consistency

- Proposed rule matches FLPMA language, affirming BLM's responsibilities under FLPMA to seek consistency with State and local land use plans.
- Revises provisions that are confusing, lack clear definition, or frequently misinterpreted.
- Consistency applies to decisions, coordination applies to the processes that lead to decisions.



NEPA Compliance for the Rule

- Why is the BLM using a categorical exclusion (CX) for the planning rule?
 - The proposed rule addresses the planning procedures.
 - Resource management plans are subject to NEPA, as are any subsequent site-specific decisions.
 - The preamble to the proposed rule describes potential impacts of changing the planning procedures.



Categorical Exclusion

Policies, directives, regulations and guidelines that are of an administrative, financial, legal, technical, or procedural nature; or whose environmental effects are too broad, speculative, or conjectural to lend themselves to meaningful analysis and will later be subject to the NEPA process, either collectively or case-by-case ([43 CFR 46.210\(i\)](#)).



Other Resources Available

Webinar #1 (Overview)

- [PowerPoint Presentation](#)
- [Recording](#)
- [Summary Notes](#)

Public Meeting

- [PowerPoint Presentation](#)
- [Recording Part 1](#)
- [Recording Part 2](#)
- [Summary Notes](#)

Proposed Rule

- [Proposed Rule Text](#)
- [Fact Sheet](#)



How to provide comments

You may submit comments by any of the following methods:

Mail

Director (630), Bureau of Land Management, U.S. Department of the Interior, 1849 C Street, N.W., Room 2134LM, Washington, DC 20240, Attention: 1004-AE39

Personal or messenger delivery

U.S. Department of the Interior, Bureau of Land Management, 20 M Street, S.E., Room 2134LM, Attention: Regulatory Affairs, Washington, DC 20003

Federal eRulemaking Portal

<https://www.regulations.gov/#!documentDetail;D=BLM-2016-0002-0001>

Questions?

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