

UNITED STATES DEPARTMENT OF THE INTERIOR
Bureau of Land Management
Oregon State Office
P.O. Box 2965
Portland, OR 97208

In Reply Refer to:
5400 (OR-931) P

November 7, 2002

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Information Bulletin No. OR-2003-026

To: District Managers: Lakeview, Salem, Eugene, Roseburg, Medford, and Coos Bay

From: Deputy State Director for Resource Planning, Use and Protection

Subject: FY 2003 Timber Sale Strategy and Data Call

DD: 11/27/2002
01/15/2003

FY 2003 Timber Sale Strategy

Legal, administrative, and Northwest Forest Plan (NFP) implementation challenges are continuing into FY 2003. The primary challenges include: (1) resolution of Endangered Species Act (ESA) consultation issues associated with the Pacific Coast Federation of Fishermen's Associations et al. v. National Marine Fisheries Service lawsuits and Aquatic Conservation Strategy interpretation; (2) implementation of the Survey and Manage (S&M) Supplemental Environmental Impact Statement; and (3) the Ninth Circuit Court of Appeals ruling in Hugh Kern, et al. v. Bureau of Land Management regarding Port Orford Cedar and the spread of *Phytophthora lateralis*.

The nature of the situation dictates the development of a FY 2003 Timber Sale Plan that continues to place interim emphasis on partial cuts, i.e., sales for which either a "No Effect" (NE) or "Not Likely to Adversely Affect" (NLAA) biological determination can be made for listed anadromous fish, and timber sales that do not influence the spread of *Phytophthora lateralis* within the range of Port Orford cedar. This emphasis (a continuing interim strategy) is driven by circumstances in an attempt to effectively utilize appropriated funds and implement the Allowable Sale Quantity (ASQ) and socioeconomic objectives of the NFP to the maximum extent possible. It is anticipated that as the current challenges are resolved, the emphasis for balanced NFP implementation, i.e., partial cuts, regeneration cuts, restoration as a requirement of timber sale contracts, etc., will resume. However, if regeneration harvest sales can be designed to receive NLAA determinations, this should be pursued at levels consistent with the district Resource Management Plan.

2

The following guidelines and assumptions shall also apply to district timber sale plans for FY 2003:

1. The following volumes are to be offered in support of Performance Measure accomplishment:

<u>District</u>	<u>FY03 Targets (MMBF)</u>
Lakeview	9
Salem	30
Eugene	29
Roseburg	15

Medford	52
Coos Bay	<u>15</u>
	150

2. Chargeable and nonchargeable volume will count towards the annual sale targets.
3. All needed Letters of Concurrence or Biological Opinions must be received prior to sale advertisement.
4. Districts are encouraged to accelerate the balanced implementation of the Resource Management Plans and NFP, utilizing timber sales as a treatment tool, where identified, as an appropriate treatment necessary to accomplish Aquatic Conservation Strategy and Late-Successional Reserve (LSR) objectives as identified in Watershed Analysis and LSR Assessments.
5. Until Annual Work Plan directives are issued, assume the funding levels in the FY 2003 Planning Target Allocations plus any carryover funds from FY 2002, and assume comparable 6310, 5810, and 5900 directives from FY 2002. In addition, employ the following excerpts from the 5810 and 5900 subactivity definitions from the fund coding handbook:
 - a. For 5810 – To qualify for the deposit of receipts: (1) the timber sale layout, volume measurement and appraisal, and contract preparation must be funded by the Pipeline Restoration Fund (PRF); and (2) a minimum of most (51 percent or more) of the timber sale preparation costs must be funded by the PRF.
 - b. For 5900 – A minimum of most (51 percent or more) of the treatment costs must be funded by the Forest Ecosystem Health and Recovery Fund (FEHRF) for the receipts to be deposited into the FEHRF.

All Districts are to complete the attached table (Table 6) and e-mail it to Lyndon Werner (OR-931) by close of business (COB), November 27, 2002. For each sale apply a hierarchy of funding source, land use allocation, and cutting method to display the distinct acres and volume on a separate line. Then display the total acreage and volume figures for each sale.

Documentation of Timber Sale Preparation Effort

We have experienced four years (FYs 1999-2002) of offering less than the full ASQ. Concerns persist which prompt us to explain what we have been accomplishing with the funding that has been allocated from the lesser volume that has been offered. It is understood that, in some cases, it has been more costly than “normal” to prepare the sales that have been offered; in some cases sale preparation effort has resulted in nonviable sales. In an attempt to document sale preparation effort that has resulted

3

in nonviable sales or sales that have been put on-the-shelf in various stages of completion, Table 5 has been developed. In addition, this data is useful in demonstrating progress in meeting the PRF goal of one year’s lead time, i.e., one ASQ’s worth of volume on the shelf.

All districts are to complete the attached table (Table 5) and e-mail it to Lyndon Werner (OR-931) by COB, January 15, 2003. Additional rows should be inserted into the table as needed. The population of sales still includes all unoffered sales intended for sale in FYs 1999-2002 and their status as of the end of FY 2002. Each individual sale should be displayed once only in the highest possible numbered gate.

Additional Table 5 Explanation:

1. Gates
 - a. Gate 1: Sale is ready for ID Team to begin their analysis and deliberations. Initial reconnaissance is complete.

- b. Gate 2: S&M, Threatened and Endangered, cultural, etc., surveys; ID team; Environmental Assessment; and public review complete.
- c. Gate 3: Layout and cruise complete. Sale is nearly ready to advertise, pending appraisal and final contract preparation.
- d. Gate 4: ESA consultation complete.

2. Columns

- a. Sale Name: Use most current name; use Remarks column to explain sale combinations.
- b. Acreage and Volume: Use current figures as of the completion of the gate.
- c. Viability Status: No-Off = Sale no longer viable; it is off the shelf. Yes-On = Sale viable but on-the-shelf at this gate; not appropriate to proceed at this time on work under next gate. Yes-Go = Sale viable; proceed with effort under next gate.
- d. Remarks: Use for additional explanation or to cross reference a separate document with more detailed explanation.

Timber Sale Pipeline Fund Project Submissions

To credibly utilize PRF funds (5810) and develop the data necessary for the annual report to Congress, this Information Bulletin is requesting the closeout of FY 2002 project accomplishments and submission of proposed FY 2003 projects. Refer to the FY 2002 Annual Work Plan Subactivity Specific Directives, pages 92-94, for additional information on project development.

All districts are to complete the attached Table 1 for all FY 2002 projects and e-mail them to Lyndon Werner (OR-931) by COB, November 27, 2002. All districts are to complete the attached Table 2 and e-mail them to Lyndon Werner (OR-931) three weeks following the issuance date of the FY 2003 Oregon/Washington Annual Work Plan Directives. All districts are to complete the attached Tables 3 and 4 and e-mail them to Lyndon Werner (OR-931) by COB, January 15, 2003. Specific feedback requirements are as follows:

- 1. Be specific regarding the units of accomplishment. The tables should be submitted (electronically) as a single document from each district. Insert additional rows into the tables as necessary to display additional accomplishments or projected timber sales.

- 2. Cruised and “on-the-shelf” volume is comprised of sales which were complete at the end of FY 2002 (Table 1) or are anticipated to be complete at the end of FY 2003 (Table 2). “Complete” is defined as cruised and on-the-shelf with the assumption that, at a certain designated time (in this case, at the end of FYs 2002 or 2003, respectively), all field work was complete.

3. **Table 1:**

- a. The dollar figures (at the bottom of the table) for all projects must add up to the total amount spent

by the district.

b. Use the same project names established or perpetuated in FY 2002. Use the remarks section to explain the “flow” (pathway) of a project from year to year. Use the remarks section to explain if preliminary project development effort has resulted in decreased or no projected accomplishment (less or no timber volume).

4. **Table 2:**

a. The dollar figures at the bottom of the table (for all projects) must add up to the district’s tentative 5810 allocation plus anticipated carryover, unless that level of spending would be inconsistent with the directives. Identified project cost must be specific to that project’s identified accomplishments.

b. Use the same project names established or perpetuated in FY 2002 unless a FY 2002 general project (i.e., stand exams) in a watershed is now becoming more than one FY 2003 specific project (i.e., with different project names). Use the remarks section to explain the “flow” of a project from year to year or the “flow” of a project into multiple projects.

5. **Tables 3 and 4:**

a. Make a reasonable and conservative determination as to whether operations will proceed and generate revenue in FY 2003.

b. The total projected revenue in FY 2003 from new sales in Table 3 (right most column) should equal the sum of the value of sale-by-sale revenue projections in Table 4.

If you have any questions, please contact Lyndon Werner (OR-931) at 503-808-6071 or Alan Wood (OR-931) at 503-808-6072.

Districts with Unions are reminded to notify their unions of this Information Bulletin and satisfy any bargaining obligations before implementation. Your servicing Human Resources Office or Labor Relations Specialist can provide you assistance in this matter.

Signed by
Denis M. Williamson
(Acting)

Authenticated by
Mary O'Leary
Management Assistant

5 Attachments

1 – [Table 1](#): FY 2002 5810 Actual Accomplishments (1p)

- 2 – [Table 2](#): FY 2003 5810 Proposed Projects (1p)
- 3 – [Table 3](#) and [Table 4](#): Planned FY 2003 Timber Sale Pipeline Restoration Work and Projected Revenue (1p)
- 4 – [Table 5](#): On-the-Shelf/Unoffered Timber Sale Volume - end of FY 2002 (2pp)
- 5 – [Table 6](#): FY 2003 Timber Sale Plan (1p)

Distribution

- WO-230 (Room 204LS) - 1
- OR-014 (Mel Crockett) - 1
- OR-082 (Jeffrey Gordon) - 1
- OR-090 (Dave DeMoss) - 1
- OR-100 (Steven Niles) - 1
- OR-110 (Dave D. Reed) - 1
- OR-120 (Jon Menten) - 1

TABLE 1: FY 2002 5810 ACTUAL ACCOMPLISHMENTS

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DISTRICT:		RESOURCE AREA:		
PROJECT NAME:				
LUA:				
Type/Description of Accomplishment			# and Units of Accomplishment	
Volume Offered or Anticipated to be Offered (MBF)				
Fiscal Year	Sale Name	Chargeable Volume (MBF)	Non-Chargeable Volume (MBF)	Qualifies for Revenue Redeposit (y/n)
Volume Cruised and On-the-Shelf at the End of FY 2002 (MBF):				
Chargeable Volume (MBF):		Non-Chargeable Volume (MBF):		
Total Dollars Obligated in FY 2002 Including District Overhead			\$	

REMARKS:

TABLE 2: FY 2003 5810 PROPOSED PROJECTS				
DISTRICT:		RESOURCE AREA:		
PROJECT NAME:				
LUA:				
Type/Description of Accomplishment			# and Units of Accomplishment	
Anticipated Volume to be Offered (MBF)				
Fiscal Year	Sale Name	Chargeable Volume (MBF)	Non-Chargeable Volume (MBF)	Qualifies for Revenue Redeposit (y/n)
Anticipated Volume to be Cruised and On-the-Shelf at the End of FY 2003 (MBF):				
Chargeable Volume (MBF):		Non-Chargeable Volume (MBF):		
Total Dollars Proposed for Expenditure in FY 2003 Including District Overhead			\$	

REMARKS:

TABLE 3: Planned FY 2002/2003 Timber Sale Pipeline Restoration Work				District
			FY 2003	

BLM District	FY 2003 Planned Expenditure (\$000's)	FY 2003 Timber Pipeline Volume to be Prepared (MBF)	Timber Pipeline Volume to be Offered for Sale (MBF)	Receipts Anticipated in FY 2003 from all sold and FY 2003 sales (\$000's)		Receipts Anticipated in FY 2004 from all sold and FY 2003/2004 sales (\$000's)	
				Sec. 2001 (k)(1)&(k)(3) Old Sales	New Sales Prepared with 5810	Sec. 2001 (k)(1)&(k)(3) Old Sales	New Sales Prepared with 5810
Lakeview							
Salem							
Eugene							
Roseburg							
Medford							
Coos Bay							
State Office							
Total							

TABLE 4: FY 2003 Timber Sale Pipeline Harvest and Revenue Projections _____ District

Sale Name	FY of Sale Offering	Anticipated Harvest Volume (MBF)	Anticipated Harvest Value (\$000)	Remarks and Assumptions
Total				

TABLE 5: ON-THE-SHELF TIMBER SALE VOLUME - END OF FY 2002 District: _____

Sale Name	Original/ Most Recent FY Planned for Sale (e.g.99/02)	Qualifies for Redeposit Fund Code (5810/5900)	Current Acreage	Chargeable Volume (MBF)	Non-Chargeable Volume (MBF)	Viability Status (No-Off/Yes-On/Yes-Go)	Remarks
GATE 1: Sale published in District "Planning Update" and/or Project Initiation Letter Signed.							

		Totals					
GATE 2: FONSI/Sale Decision Documentation Signed.							
		Totals					

Attachment 4-1

GATE 3: Layout and Cruise Complete.							
		Totals					
GATE 4: Endangered Species Act Consultation Complete.							
		Totals					

Attachment 4-2

TABLE 6: FY 2003 TIMBER SALE PLAN					District:			
Sale Name	Qualifies for Redeposit Fund Code (5810/5900)	Acreage	Chargeable Volume (MBF)	Non-Chargeable Volume (MBF)	Cutting Method (R, CT, DM, Salvage)	Land Use Allocation (LSR, RR, Matrix, AMA)	Listed Fish; (Y/N)	In Murrelet Zone (Y/N)

