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OR/WA CA

Bureau of Land Management

United States Department of Interior

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To: USDA Forest Service Forest Supervisors within the Area of the Northwest Forest Plan and USDI Bureau of Land Management District Managers (Coos Bay, Eugene, Lakeview, Medford, Roseburg, Salem) and Field Managers (Klamath Falls, Tillamook, OR and Arcata, Ukiah, and Redding, CA)

Subject: Recommended Monitoring Interview Agenda

On June 21, 2002, the Regional Interagency Executive Committee approved a Tribal Monitoring program for the Northwest Forest Plan (NWFP) area. This monitoring will fulfill the requirements of the NWFP Record of Decision (ROD) and help improve working relationships.

This monitoring is expected to provide information about the status and trend of federal agency, particularly the Bureau of Land Management (BLM) and Forest Service (FS), relationships with Tribes, focusing on the effectiveness of our government-to-government consultation and partnerships that may have been established. It also provides a unique opportunity to listen to tribal concerns about access to resources, and cultural areas, as well as ways to protect sensitive tribal information and cultural sites on federal lands.

As agency representatives, and consistent with your duties as the primary contact with Indian tribal governments, we expect you to help lead and support this effort by scheduling the interviews, emphasizing the importance of this review with tribal leaders, and participating in the review. The Regional Tribal Monitoring Team Leader, Les McConnell, Region 6 FS, 503-808-2603; Sonia Tamez, Region 5 FS, 707-562-8919; and Bruce Crespin, BLM, 509-665-2130 will assist you with the session. Team members will conduct these baseline interviews to help maintain continuity in the monitoring process and record tribal responses.

The attached draft agenda will help ensure a consistent approach. Our goal is to interview all 76 tribes within the next three years. The recommended list of Indian tribes is for the initial 10 interviews this calendar year.

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Tribal Monitoring within the Northwest Forest Plan

Please coordinate meeting dates with the Tribal Monitoring Team. For questions, please contact Jon Martin, Monitoring Program Manager, 503-808-2269.

Signed by
Kimberly Ewart Bown
For LINDA GOODMAN
Acting Regional Forester
USDA Forest Service

Signed by
Judy Ellen Nelson
For ELAINE M. BRONG
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Signed by
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4 Attachments

- 1 – NWFP Tribal Monitoring Schedule (1p)
- 2 – Recommended Monitoring Interview Agenda (1p)
- 3 – Federal & Tribal Gov-Gov Monitoring Module (1p)
- 4 – NWFP Tribal/Gov -Monitoring Questionnaire (1p)

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cc: Forest Service

Kathy Anderson R5
Kent Connaughton R5
Sonia Tamez R5

Terry Brumley R6
Jon Martin R6
Les McConnell R6

RIEC – Regional Interagency Executive Committee

IAC – Interagency Advisory Committee
IAC – Interagency Advisory Sub Committee
George Smith

BLM Distribution

WO-230 (Room 204LS) - 1
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OR-934 (Louisa Evers) – 1
OR-935 (Nancy Duncan, Paul Hohenlohe,
Russell Holmes, Rob Huff, Neal
Middlebrook, Bruce Rittenhouse) - 6

FWS

Barry Mulder
Scott Aiken

Proposed Monitoring Schedule for Tribal Consultation

NWFP TRIBAL MONITORING SCHEDULE

Tribes	Line Officer(s) [Lead 1 st]	Dates	Notes	Other
Lower Elwah	Olympic NF			R6 WA
Lummi	Mt Baker-Snoqualmie NF			R6 WA
Puyallup	Mt Baker-Snoqualmie NF			R6 WA
Quinault	Olympic NF			R6 WA
Yakama	Wenatchee NF			R6 WA
Coquille	BLM Coos Bay / Siskiyou NF			R6 OR
Cow Creek	Umpqua NF / BLM Roseburg			R6 OR
Grand Ronde	BLM Salem / Siuslaw NF			R6 OR
Siletz	Siuslaw NF / BLM Salem			R6 OR
Blue Lake	BLM Arcata / Six Rivers NF			R5 CA
Elk Valley	Six Rivers NF			R5 CA
Grindstone	FS			R5 CA
Hoopla	BLM Arcata / Six Rivers NF			R5 CA
Karuk	Six Rivers NF			R5 CA
Mooretown	BLM Redding / FS			R5 CA
Quartz Valley	BLM Redding / FS			R5 CA
Redding	BLM Redding / FS			R5 CA
Resighini	FS			R5 CA
Rohnerville	BLM Arcata / FS			R5 CA
Round Valley	BLM Arcata / FS			R5 CA
Shingle Springs	FS			R5 CA
Susanville	FS			R5 CA
Table Bluff	BLM Arcata / FS			R5 CA
Upper Lake	FS			R5 CA
Yurok	Six Rivers NF			R5 CA

Next Steps:

Coordinate above tribes' with line officers' calendars and Tribal Monitoring Team members' schedules.

Select 10 from the above list or add others as needed
 Arrange dates and travel schedule

Attachment 1

RECOMMENDED MONITORING INTERVIEW AGENDA

TIME	SUBJECT	PARTICIPANTS
10 min	Introductions, Opening Statements – Set tone This is a listening session	Federal Official & Tribal leaders
10 min	Review agenda & purpose of the interviews Intent is to improve relations Notes to be shared at end of session	Federal Official & Tribal leaders
10 min	Explain the interview process	Federal Official & Monitor staff
1 hour	Conduct the Interview Monitoring staff records responses	Monitor staff
1 hour	Open Discussion May be issue driven May recommend actions	Federal Official & Tribal leaders

General interview principles:

Some subjects may be sensitive in nature. Tribal leaders may request any recording device be turned off or written notes not be taken for specific resources or site location information. Agency personnel need to honor such requests. To be respectful and to maximize precise transcriptions, agency requests to use recording devices (e.g., tape recorder, video camera, etc.) should be made when meeting times are scheduled with tribes. Tribes may also opt to use recording devices throughout the monitoring sessions, without asking for agency permission.

Each question applies equally to the BLM and FS. It is important to note any responses about other federal (regulatory) agencies separate from BLM or FS.

Timelines above are estimated. Some questions may generate longer responses. Some discussion subjects will be longer than others.

To respect time schedules and make the interviews as efficient as possible, we recommend that the total time not exceed 4 hours.

A more detailed 'roles and responsibility statement' is being developed to help ensure consistency in the interview process.

Attachment 2

Consultation Monitoring Module for the NW Forest Plan

I. Objectives:

To improve tribal relations and fulfill responsibilities of the NFP, ROD.

The following objectives are important to tribes and line officers in both FS and BLM:

1. improved conditions and trends of resources of interest to tribes
2. effective coordination (communications) between agencies and tribes
3. adequate access to natural resources and cultural sites.

In addition to the above ROD objectives, the Interagency Advisory Committee (IAC) added objectives to monitor the following:

4. federal agency processes that fulfill NFP responsibilities
5. cooperative relations between federal and tribal leaders
6. consistency in inter-agency coordination
7. responding to tribal information that identifies specific resource needs
8. showing examples where tribal needs have been accommodated

II. Questionnaire:

The monitoring survey tool (attached) is a questionnaire consisting of interview 11 questions.

III. Monitoring Process

The lead agencies are the USDA, Forest Service and the USDI, Bureau of Land Management. Monitoring process is as follows: (Role statement will be sent at a later date)

- **Local line officer:** The local line officer will be the principle spokesperson in scheduling the monitoring interviews. Discussions about resource conditions will be helpful in assessing tribal access to resources of importance to them.
- **Tribal Relations Staff:** Regional Tribal monitoring staff will accompany the local line officer to conduct the interview, provide support and continuity with interviews, and record tribal responses.

IV. Reporting:

Results from the interviews will be helpful in making recommendations for: adaptive management; assessments of resource abundance; steps to improve relations; providing improved access to resources; access to maintain traditional cultural sites and use areas; or improvements in inter-governmental communications.

V. Implementation and Management:

This module and associated activities will be the responsibility of the Interagency Monitoring Team. It is anticipated that the monitoring team will report annually on the results. The long-term goal is to produce an interpretative report that synthesizes several years of information and provides input for adaptive management processes.

Attachment 3

Northwest Forest Plan, Tribal Government Relations

Monitoring Questionnaire

Introduction

The July 2000 Pilot Study, assessing the effectiveness of the questionnaire derived from tribal responses, identified the need to revise the questionnaire to make it easier to use and understand. On April 25, 2001 the NFP Tribal Government Relations work group shortened the original questionnaire; consolidating redundant questions resulting in the following questions:

- 1: Have consultation protocols been developed?
 - Are they adequate for government-to-government consultation?
 - Are they adequate for potential affects to tribal lands or tribal interests?
- 2: Is federal policy guidance available for tribal consultation when agency plans, projects, programs or activities have the potential to affect resources or areas of interest to tribes, including tribal lands?
- 3: Has the tribe(s) been consulted on federal agency plans, projects, programs or activities that might affect the tribal resources, uses or areas of special interests?
 - How frequently?
 - Does the tribe(s) participate with the PACs?
 - Has the tribe (s) been involved in watershed analysis?
 - Provide examples of such affects?
- 4: Has tribal information been incorporated into federal planning documents and decision-making processes, in a manner such that tribes can recognize their contributions? Did tribal contributions result in any changes to federal actions or resources of interest? If so, please explain.
- 5: Have agencies consulted or collaborated with tribal governments to develop plans for future monitoring, planning, restoration or assessment projects?
- 6: What is the level of the tribal government's involvement in ESA:
 - Section 7 consultations?
 - Section 10 consultations?
- 7: Has the exercise of tribal rights or access to resources/areas of tribal interest on federal lands been changed because of implementing the NFP standards and guidelines?
- 8: Have procedures been put in place that provide for:
 - protecting sensitive tribal information from unauthorized access or release?
 - incorporating tribal traditional knowledge in the development of management actions?
 - protecting cultural sites on federal land?
- 9: Have conflicts over the use and management of resources/areas of tribal interest increased or decreased as a result of implementation of the NFP and associated government-to-government consultation, including efforts to resolve conflicts? Is the conflict resolution processes adequate?
- 10: Please compare consultation before the NFP (<1994) and today, 2001.
- 11: How would the tribe (s) describe the success of implementing NFP?
 - Are the relationships improved?
 - Are there actions that would further improve federal and tribal relations?