

DECISION RECORD
Turn Point Fog Signal Doors
DOI-BLM-OR-130-2015-0003
Bureau of Land Management, Spokane District
San Juan Islands Monument
37 Washburn Place
Lopez, WA 98261

1. Background

The original east entry historic doors no longer exist and were replaced at an unknown time with inferior products, which have no semblance to the original doors' appearance per record photographs. As described in *DOI-BLM-OR-130-2015-0003-CX*, the BLM is proposing to replace the decrepit doors and plywood with period correct reproductions of the original fog signal doors, with approved wooden materials and manufacture, which would comply with the Secretary of the Interior Standards for Historic Preservation and provide long term protection and stability of the structure.

2. Decision

It is my decision to perform routine maintenance, as described DOI-BLM-OR-130-2015-0003-CX, by replacing deteriorated east entry double doors with approved newly constructed doors, which would comply with the Secretary of the Interior Standards for Historic Preservation and provide long term protection and stability of the structure.

3. Authority and Rationale for Decision

The action is categorically excluded from further documentation under the National Environmental Policy Act (NEPA) in accordance with CFR 46.210(f): Routine and continuing government business, including such things as supervision, administration, operations, maintenance, renovations, and replacement activities having limited context and intensity (e.g., limited size and magnitude or short-term effects). Additionally, the action is consistent with preservation of the objects and values identified in the March 25, 2013 Presidential Proclamation establishing the San Juan Islands National Monument, which states “the protection of these lands in the San Juan Islands will maintain their historical and cultural significance and enhance their unique and varied natural and scientific resources, for the benefit of all Americans” (p.2).

4. Coordination and Consultation

Consultation was conducted with the State Historic Preservation Office (SHPO), Samish Indian Nation, Lummi Nation, San Juan County Historical Society, and the Turn Point Light House Preservation Society on March 5, 2015. On April 13, 2015, SHPO concurred with a determination of "No Adverse Effect" for the undertaking with the condition that should archaeological resources be uncovered during implementation, work in the area of the discovery would be halted and the interested Native American tribes and SHPO

would be consulted. The Samish Indian Nation (4/9/15) and the Lummi Nation (4/13/15) responded and had no concerns with the proposed undertaking. No comments were received by the San Juan Historical Society or the Turn Point Light House Preservation Society.

5. Administrative Review or Appeal Opportunities

This decision may be appealed to the Interior Board of Land Appeals, Office of the Secretary, in accordance with the regulations contained in 43 CFR, Part 4. To appeal you must file a notice of appeal at the BLM San Juan Islands National Monument Office, PO Box 3, Lopez, Washington 98261, within 30 days from receipt of this decision. The appeal must be in writing and delivered in person, via the United States Postal Service mail system, or other common carrier, to the San Juan Islands National Monument Office as noted above. The BLM does not accept appeals by facsimile or email. The appellant has the burden of showing that the decision appealed from is in error.

If you wish to file a petition pursuant to regulation 43 CFR 4.21 (58 FR 4939, January 19, 1993) for a stay of the effectiveness of this decision during the time that your appeal is being reviewed by the Board, the petition for a stay must accompany your notice of appeal. Except as otherwise provided by law or other pertinent regulation, a petition for a stay of decision pending appeal shall show sufficient justification based on the following standards: (a) The relative harm to the parties if the stay is granted or denied, (b) The likelihood of the appellant's success on the merits, (c) The likelihood of immediate and irreparable harm if the stay is not granted, and (d) Whether the public interest favors granting the stay.

Copies of the notice of appeal and petition for a stay must also be submitted to each party named in this decision and to the Interior Board of Land Appeals and to the Office of the Solicitor (see 43 CFR 4.413); Regional Solicitor, Pacific Northwest Region, U.S. Department of the Interior, 805 SW Broadway, Suite 600, Portland, OR 97205; at the same time the original documents are filed with this office.

/s/ Marcia deChadenedes

May 14, 2015

Marcia deChadenedes
Monument Manager

Date

Categorical Exclusion Documentation
Department of Interior
Bureau of Land Management, Spokane District
San Juan Islands Monument
37 Washburn Place
Lopez, WA 98261

A. Background

BLM Office: San Juan Islands National Monument

Lease/Serial/Case File No.:

NEPA Log Number: DOI-BLM-OR-130-2015-0003

Proposed Action Title: Turn Point Fog Signal Doors Replacement

Location of Proposed Action: Fog Signal Building at Turn Point Light Station, Stuart Island, San Juan Archipelago, Washington State, Township 37 North, Range 4 West, Section 20 (see attached map)

Proposed Action: Perform routine maintenance by replacing deteriorated east entry double doors with approved newly constructed doors which would comply with the Secretary of the Interior Standards for Historic Preservation and provide long term protection and stability of the structure. The original east entry historic doors no longer exist and were replaced at an unknown time with inferior products, which have no semblance to the original doors' appearance per record photographs. Work includes removal of plywood sheet cover, in place to serve as security because the existing doors are so degraded, and disposal of existing doors, repair to any damaged jambs, and replacement, reinstallation of new historically replicated security double doors. The color of the doors will match the color of the original, historic doors. It is known that the buildings at Turn Point contain lead-based paint. Therefore, work involving hazardous materials will be performed by a contractor complying with the Labor and Industries Safety and Health Regulations applicable to WAC 296-155-176 for lead abatement. All waste generated will be properly characterized, transported, and disposed of to an approved facility in accordance with applicable state and federal laws.

B. Land Use Plan Conformance

There is no land use plan covering BLM lands in western Washington. In accordance with land use planning regulations (43 CFR 1610.8 (b) (1)), a proposed action on such lands may be authorized if supported by appropriate analysis. Additionally, the project area has been proclaimed as a national monument. The proposed actions are consistent with preservation of the objects and values identified in the proclamation which states “the protection of these lands in the San Juan Islands will maintain their historical and cultural significance and enhance their unique and varied natural and scientific resources, for the benefit of all Americans” (p.2).

C. Compliance with NEPA

The proposed action is categorically excluded from further documentation under the National Environmental Policy Act (NEPA) in accordance with CFR 46.210(f) Routine and continuing government business, including such things as supervision, administration, operations, maintenance, renovations, and replacement activities having limited context and intensity (e.g., limited size and magnitude or short-term effects).

This categorical exclusion is appropriate in this situation because there are no extraordinary circumstances potentially having effects that may significantly affect the environment and the activity is in keeping, and in line with the overall process of rehabilitating the fog signal building, along with other structures. The proposed action has been reviewed, and none of the extraordinary circumstances described in 43 CFR 46.215 apply, as shown in the following table:

Categorical Exclusions - Extraordinary Circumstances Documentation

THE PROPOSED CATEGORICAL EXCLUSION ACTION WILL:	YES	NO
2.1 Have significant impacts on public health or safety.		X
Rationale: All work would be completed by qualified contractors, OSHA safety requirements would followed, and a plywood covering and temporary construction fence would be used to keep the public at a safe distance from the doorway during the construction period.		
2.2 Have significant impacts on such natural resources and unique geographic characteristics as historic or cultural resources; park, recreation or refuge lands; wilderness areas; wild or scenic rivers; national natural landmarks; sole or principal drinking water aquifers; prime farmlands; wetlands (Executive Order 11990); floodplains (Executive Order 11988); national monuments; migratory birds; and other ecologically significant or critical areas.		X
Rationale: Impacts to historic or cultural resources would not be adverse because the proposed action would be consistent with the Secretary of the Interior's Standards for Historic Preservation.		
2.3 Have highly controversial environmental effects or involve unresolved conflicts concerning alternative uses of available resources [NEPA Section 102(2)(E)].		X
Rationale: The San Juan Islands Monument proclamation dictates that the area be managed to protect and preserve culturally and historically important resources. The fog signal building, the building's doors to be replaced, is a component of the historic Turn Point Light Station, an important historic property eligible for listing on the National Register of Historic Places, therefore no controversy or unresolved conflict involving the resources is present.		
2.4 Have highly uncertain and potentially significant environmental effects or involve unique or unknown environmental risks.		X
Rationale: As the action is categorized as routine maintenance and consistent with rehabilitation of other features of the fog signal building features such as the windows and floors already, there are no unique or unknown risks associated should the action be implemented.		
2.5 Establish a precedent for future action or represent a decision in principle about future actions with potentially significant environmental effects.		X

<p>Rationale: This action would be limited in scope and duration, occurring on a one-time basis. The quality of the reproduced doors will be such that with ongoing care, they will not need to be replaced again, so would not establish a precedent other than careful, ongoing rehabilitation with no potentially significant effects.</p>		
2.6 Have a direct relationship to other actions with individually insignificant but cumulatively significant environmental effects.		X
<p>Rationale: Other scheduled activities with individually insignificant effects within and adjacent to the action area include: encapsulating lead based paint on light station building and structures, removing asbestos flooring from light station buildings, rehabilitating light station buildings, removing hazard trees, and installing a fence. However, when considered with the proposed action, these activities would not lead to cumulative significant environmental effects.</p>		
2.7 Have significant impacts on properties listed, or eligible for listing, on the National Register of Historic Places as determined by either the bureau or office.		X
<p>Rationale: This action would not have a significant impact to Turn Point Light Station, a National Register Eligible Property. Consultation was conducted with the State Historic Preservation Office (SHPO), Samish Indian Nation, Lummi Nation, San Juan Historical Society, and the Turn Point Light House Preservation Society on March 5, 2015. SHPO concurred with the determination of No Adverse Effect on March 26, 2015. The Samish Indian Nation indicated no concerns with the project on March 30, 2015. No comments were received from the Lummi Nation, San Juan Historical Society, and the Turn Point Light House Preservation Society.</p>		
2.8 Have significant impacts on species listed, or proposed to be listed, as an Endangered or Threatened Species, or have significant impacts on designated Critical Habitat for these species.		X
<p>Rationale: No impacts to threatened, endangered, or proposed species were identified for this project. There is no designated Critical Habitat within the project area and the proposed activities would not change the amount or suitability of wildlife habitat in the project area.</p>		
2.9 Violate a Federal law, or a State, local, or tribal law or requirement imposed for the protection of the environment.		X
<p>Rationale: This action would follow all applicable rules and regulations and therefore would not violate a Federal law, or a State, local, or tribal law or requirement imposed for the protection of the environment.</p>		
2.10 Have a disproportionately high and adverse effect on low income or minority populations (Executive Order 2898).		X
<p>Rationale: This action would not have a disproportionately high or adverse effect on low income or minority populations as it would not limit existing light station visitation. Rather, because these doors will create safe access from a paved walkway into the fog signal building these doors will enhance access. Low income or minority visitors to the area would not be affected differently by the proposed action than any other visitor.</p>		
2.11 Limit access to and ceremonial use of Indian sacred sites on Federal lands by Indian religious practitioners or significantly adversely affect the physical integrity of such sacred sites (Executive Order 13007).		X

Rationale: There are no identified Native American Indian sacred, ceremonial or religious sites in the project area.

2.12 Contribute to the introduction, continued existence, or spread of noxious weeds or non-native invasive species known to occur in the area or actions that may promote the introduction, growth, or expansion of the range of such species (Federal Noxious Weed Control Act and Executive Order 13112).		X
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Rationale: This action would not disturb soils and the project activities would have no impact on noxious weeds or non-native invasive species.

D. Signature

/s/ Marcia deChadenedes

May 14, 2015

 Marcia deChadenedes
 Monument Manager

 Date

F. Contact Person & Reviewers

For additional information concerning this Categorical Exclusion Review, contact Marcia deChadenedes, at 360-298-4302.

Reviewers	Resource	Initials	Date
J.A. Vacca	Wildlife	JAV	5/6/15
William Cook	Health and Safety	BC	5/11/15
Alexander Kwan	Engineering	AK	4/28/2015
Rich Bailey	Cultural Resources	RNB	4/28/2015
Elizabeth Earp	Hazardous Materials	EE	5/14/15
Anjolene Price	NEPA Planner/Technical Editor	AJP	4/22/2015