



United States Department of the Interior

BUREAU OF LAND MANAGEMENT

Coos Bay District Office

1300 Airport Lane, North Bend, OR 97459

Web Address: <http://www.blm.gov/or/districts/coosbay>

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Telephone: (541) 756-0100 Toll Free: (888) 809-0839 Fax: (541) 751-4303



IN REPLY REFER TO

1791/8323/8366 (ORC030)

Bastendorff Beach and Edson Creek Campground Boulder Placement

DOI-BLM-OR-C040-2015-0005-CX

April 16, 2015

Dear Concerned Citizen:

I have signed the Decision Record for the Bastendorff Beach and Edson Creek Campground Boulder Placement Categorical Exclusion (CX) (DOI-BLM-OR-C030-2015-0005-CX). The BLM is proposing to place boulders as a traffic control technique to deter unauthorized motor vehicle use within non-road areas at Bastendorff Beach and Edson Creek campgrounds. The BLM has posted these documents at the BLM internet site: <http://www.blm.gov/or/districts/coosbay/plans/index.php>.

This decision may be appealed to the Interior Board of Land Appeals (IBLA), Office of the Secretary, in accordance with regulations contained in 43 CFR Part 4. If an appeal is taken, your notice of appeal must be filed with the Umpqua Field Office, Coos Bay BLM, 1300 Airport Lane, North Bend OR, 97459 (43 CFR 4.411 and 4.413). A copy of the Notice of Appeal must also be sent to the BLM Regional Solicitor, Pacific Northwest Region, 500 NE Multnomah St. Suite 607, Portland, OR 97232.

The appellant has the burden of showing that the decision being appealed is in error.

For further information, contact Heather Partipilo at 1300 Airport Lane, North Bend, OR 97459, or (541) 756-0100, or email at BLM_OR_CB_Mail@blm.gov, Attn: Heather Partipilo.

Sincerely,

/s/ Todd D. Buchholz

Todd D. Buchholz

Umpqua Field Manager



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IN REPLY REFER TO

1791/8323/8366 (ORC030)

Decision Record for DOI-BLM-OR-C030-2015-0005-CX

Decision:

It is my decision to implement the Bastendorff Beach and Edson Creek Campground Boulder Placement project as described in DOI-BLM-OR-C030-2015-0005-CX.

Decision Rationale:

The proposed action has been reviewed by Field Office Staff and appropriate project design features as specified will be incorporated into the proposal. Based on the NEPA Categorical Exclusion Review, I have determined that the proposed action involves no significant impact to the human environment and no further analysis is required.

Signature of Authorizing Official:

/s/ Todd D. Buchholz

April 16, 2015

Date: _____

Todd D. Buchholz
Umpqua Field Manager

Administrative Remedies:

This decision may be appealed to the Interior Board of Land Appeals (IBLA), Office of the Secretary, in accordance with regulations contained in 43 CFR Part 4. If an appeal is taken, your notice of appeal must be filed with the Umpqua Field Office, Coos Bay BLM, 1300 Airport Lane, North Bend OR, 97459 (43 CFR 4.411 and 4.413). A copy of the Notice of Appeal must also be sent to the BLM Regional Solicitor, Pacific Northwest Region, 500 NE Multnomah St. Suite 607, Portland, OR 97232.

The appellant has the burden of showing that the decision being appealed is in error.

**United States Department of Interior
Bureau of Land Management
Coos Bay District**

Categorical Exclusion Review (CX)

DOI-BLM-OR-C030-2015-0005-CX

Date: April 13, 2015

A. Background

Project: Bastendorff Beach and Edson Creek Campground Boulder Placement

Location(s): **Bastendorff Beach:** T. 26 S., R. 14 W., Sec. 3
Edson Creek Campground: T. 32 S., R. 14 W., Sec. 6

Project Description:

This project involves the placement of boulders as a traffic control technique to deter unauthorized motor vehicle use within non-road areas at Bastendorff Beach and Edson Creek campgrounds. Unauthorized motor vehicle use continues to cause resource damage and safety issues in these two recreation areas. Boulders typically 2-3 feet square and weighing up to 2000 pounds would be placed as needed at areas of intrusion along authorized vehicle routes motor vehicle use. The boulders would be delivered with dump trucks and situated with heavy machinery (e.g., excavator, front end loader, and backhoes). Boulders may be stockpiled onsite up to two months.

The BLM, Coos County, and Oregon State Park officials identified extensive resource damage in the Bastendorff Beach foredune area and made recommendations in the Bastendorff Beach Cooperative Management Plan in June 2011.

The placement of boulders to close unauthorized routes and for traffic control would provide a management tool to assist in compliance with the 24-hour camping rule and the travel management plan.

At Edson Creek Campground, unauthorized motor vehicle use caused resource damage to the meadow. Strategic boulder placement at the Edson Creek Campground would help deter future unauthorized motor vehicle use and intrusion into these non-road areas.

Project Design Features:

1. Equipment would be washed prior to entering the project area to prevent the introduction and spread of noxious weeds.
2. Biologists would review any project sites within 20 feet of Edson Creek before boulder placement.

B. Land Use Plan Conformance Review: The BLM developed this project to conform and be consistent with the *1995 Coos Bay District Record of Decision and Resource Management Plan* (1995 ROD/RMP). The analysis supporting this decision tiers to the *Final Coos Bay District Proposed Resource Management Plan/Environmental Impact Statement* (USDI 1994). This 1995 *Record of Decision* is also supported by, and consistent with, the *1994 Final Supplemental Environmental Impact Statement (FSEIS) on Management of Habitat for Late Successional and Old Growth Forest Related Species Within the Range of the Northern Spotted Owl* and its associated *Record of Decision* (USDA/USDI 1994).

The proposed action is in conformance with the applicable LUP because it is specifically provided for in the following LUP decision(s):

1995 Resource Management Plan (RMP) Objectives:

Manage off-highway vehicle use on BLM-administered land to protect natural resources, provide visitor safety, and minimize conflicts among various users (p. 46).

Bastendorff Beach Cooperative Management Plan:

The remaining routes within the interior of the foredune will be signed closed to motorized vehicles and if necessary, blocked and or restored with native vegetation (p. 23).

C: Compliance with NEPA:

The Proposed Action is categorically excluded from further documentation under the National Environmental Policy Act (NEPA) in accordance with 516 DM 2, Appendix 1 (1.7): "Routine and continuing government business, including such things as supervision, administration, operations, maintenance, renovations, and replacement activities having limited context and intensity (e.g., limited size and magnitude or short-term effects).

This categorical exclusion is appropriate in this situation because there are no extraordinary circumstances potentially having effects that may significantly affect the environment. The proposed action has been reviewed and none of the extraordinary circumstances described in 516 DM 2 Appendix 2 apply.

Extraordinary Circumstances	Source	Initials	Date
(1) Health & Safety Hazardous Materials	Reviewed by Hazardous Materials Coordinator	CL	4/15/15
(2) Unique Resources	Reviewed by Port-Orford Cedar Coordinator	CN	4/15/15
(3) Controversial Effects	Reviewed by NEPA Coordinator	hmp	4/13/2015
(4) Risks	Reviewed by NEPA Coordinator	hmp	4/13/2015
(5) Precedent	Reviewed by NEPA Coordinator	hmp	4/13/2015
(6) Cumulative	Reviewed by NEPA Coordinator	hmp	4/13/2015
(7) Cultural & Historic	Reviewed by Archaeologist	SBS	4/14/15
(8) T & E Species	Reviewed by: Wildlife Biologist Fisheries Biologist Botanist	mmk cl smj CLS	4/13/15 4/15/15 4/15/15 4/14/2015
(9) Violate Laws	Reviewed by NEPA Coordinator	hmp	4/13/2015
(10) Environmental Justice	Reviewed by Environmental Justice Coordinator	SBS	4/14/15
(11) Native American	Reviewed by District Native American Coordinator	SBS	4/14/15
(12) Noxious Weeds	Reviewed by Noxious Weed Coordinator	CN	4/14/15

A summary of the extraordinary circumstances is listed below. The action must have a significant or a disproportional adverse effect on the listed categories to warrant further analysis and environmental review.

THE PROPOSED CATEGORICAL EXCLUSION ACTION WILL:	YES	NO
2.1 Have significant impacts on public health or safety.		X

THE PROPOSED CATEGORICAL EXCLUSION ACTION WILL:	YES	NO
<p>Rationale: The placement of boulders for traffic control will help control unauthorized vehicle use at Bastendorff Beach and Edson Creek campgrounds and is anticipated to have a positive effect on safety.</p>		
<p>2.2 Have significant impacts on such natural resources and unique geographic characteristics as historic or cultural resources; park, recreation or refuge lands; wilderness areas; wild or scenic rivers; national natural landmarks; sole or principle drinking water aquifers; prime farmlands; wetlands (Executive Order 11990); national monuments; migratory birds; and other ecologically significant or critical areas.</p>		X
<p>Rationale: The project is not located within any of the areas listed above. The ID Team has determined there would be no effect to migratory birds and other ecologically significant or critical areas.</p>		
<p>2.3 Have highly controversial environmental effects or involve unresolved conflicts concerning alternative uses of available resources [NEPA Section 102 (2)(E)]</p>		X
<p>Rationale: The environmental effects of boulder placement within recreation areas are not highly controversial. The Coos Bay District ROD/RMP authorizes this activity, and as such, unresolved conflicts regarding other uses of these resources would not occur.</p>		
<p>2.4 Have highly uncertain and potentially significant environmental effects or involve unique or unknown environmental risks</p>		X
<p>Rationale: The BLM reviewed this type of action in the Bastendorff Beach Cooperative Management Plan. The Bastendorff Beach Cooperative Management Plan did not identify potentially significant environmental risks. A more recent review of the project action by the ID Team also did not identify any significant environmental effects or environmental risks.</p>		
<p>2.5 Establish a precedent for future action or represent a decision in principle about future actions with potentially significant environmental effects.</p>		X
<p>Rationale: There appears to be no potential for precedent setting for future actions with significant environmental risks involved with this project. This project represents implementation of the land use plan, not a decision in principle on future actions.</p>		
<p>2.6 Have a direct relationship to other actions with individually insignificant but cumulatively significant environmental effects</p>		X
<p>Rationale: The ID Team has determined that boulder placement for this project will have no direct relationship to other actions and no cumulative effects are anticipated as a result.</p>		
<p>2.7 Have significant impacts on properties listed, or eligible for listing, on the National register of Historic Places as determined by either the bureau or office.</p>		X
<p>Rationale:</p>		

THE PROPOSED CATEGORICAL EXCLUSION ACTION WILL:	YES	NO
The ID Team has determined that boulder placement for this project will have no significant impacts on properties listed, or eligible for listing, on the National register of Historic Places as determined by either the bureau or office.		
2.8 Have significant impacts on species listed, or proposed to be listed, on the List of Threatened or Endangered Species, or have significant impacts on designated Critical Habitat for these species.		X
Rationale: The ID Team has determined that boulder placement for this project will have no significant impacts on species listed, or proposed to be listed, on the List of Threatened or Endangered Species, or have significant impacts on designated Critical Habitat for these species.		
2.9 Violate a Federal, State, Local, or tribal law or requirement imposed for the protection of the environment.		X
Rationale: This project would not violate Federal, State, local, or Tribal laws.		
2.10 Have a disproportionately high and adverse effect on low income or minority populations (Executive Order 12898).		X
Rationale: No potential impacts have been identified by the Coos Bay District BLM, either internally or through public involvement in BLM project planning in the past, which would indicate that the placement of boulders, to meet traffic management objectives in recreation areas, would have a disproportionate impact on low income or minority populations.		
2.11 Limit access to and ceremonial use of Indian sacred sites on Federal lands by Indian religious practitioners or significantly adversely affect the physical integrity of such sacred sites (Executive Order 13007).		X
Rationale: No sites of sacred, religious, or ceremonial value have been identified in the project area. This project would not act to limit access to and ceremonial use of Indian sacred sites by Indian religious practitioners or significantly affect the physical integrity of a sacred site.		
2.12 Contribute to the introduction, continued existence, or spread of noxious weeds or non-native invasive species known to occur in the area or actions that may promote the introduction, growth, or expansion of the range of such species (Federal Noxious Weed Control Act and Executive Order 13112)		X
Rationale: There are currently noxious weeds in the project areas. Noxious weed control measures have been incorporated into the Project Design Features of the project. Equipment will be washed prior to entering the project area to prevent the introduction and spread of noxious weeds. The ID Team has determined the action will not contribute to introduction, continued existence, or spread of noxious weeds or non-native invasive species.		

D. Signature

Authorizing Official:

Field Manager: *John D. Kelly*

Date: 4/16/2015

E. Contact Person

For additional information concerning this CX review, contact Michael Kelly, Outdoor Recreation Planner, Coos Bay District, 1300 Airport Way, North Bend, Oregon 97459, (541) 751-4488.

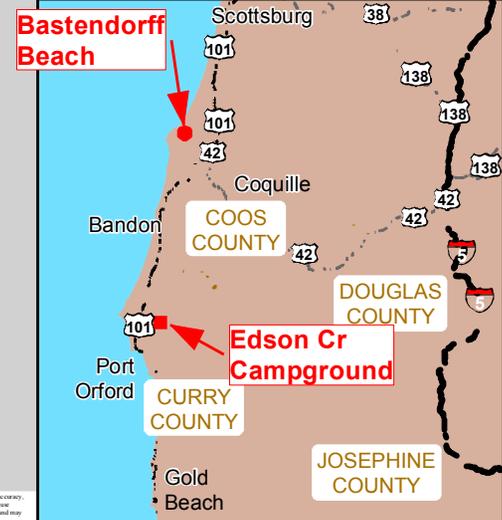
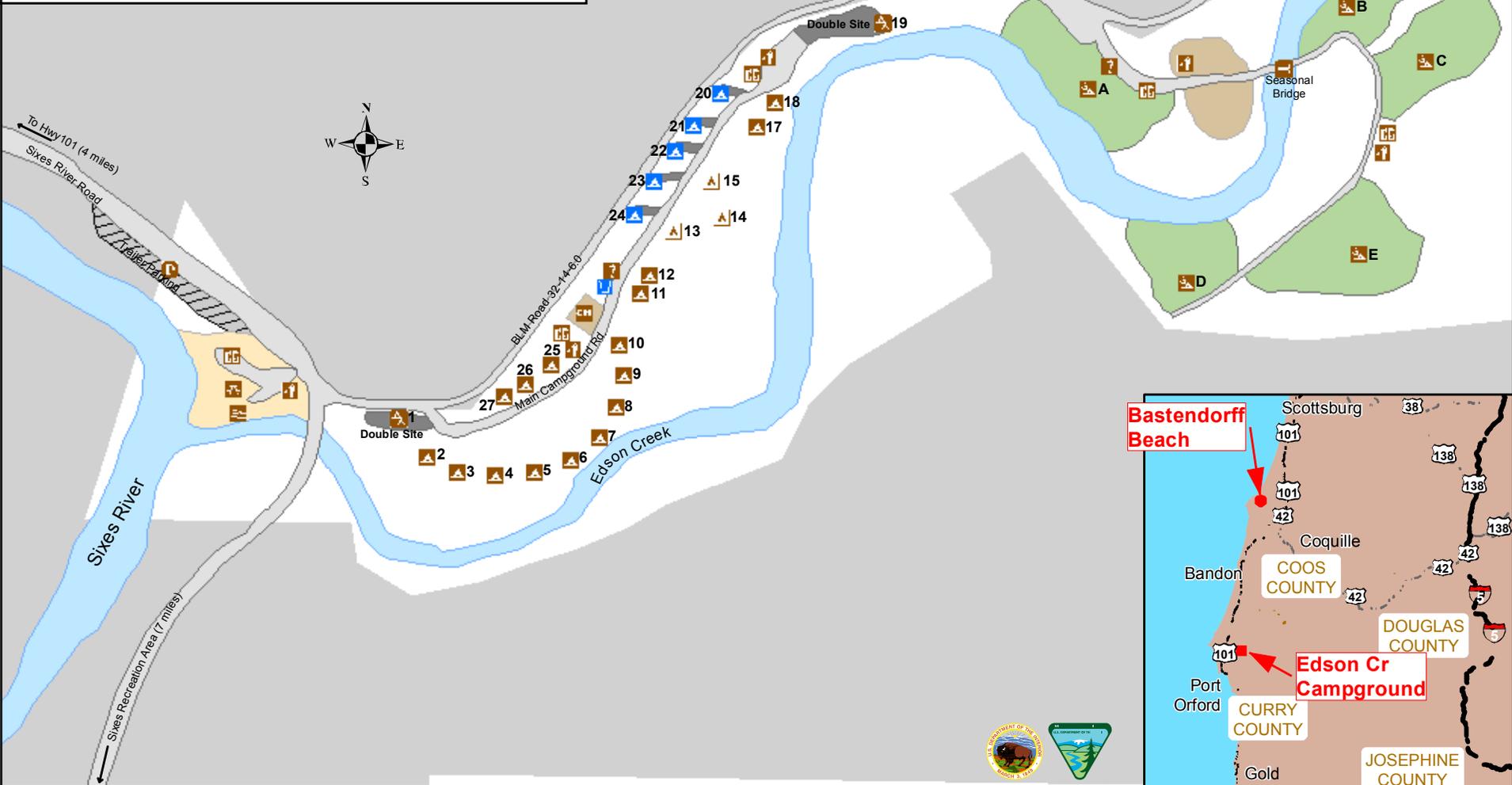
Note: A separate decision document must be prepared for the action covered by the CX.



Map 1: Bastendorff Beach

Legend

- | | | | | | |
|--|------------------|--|-------------------|--|----------------------|
| | Water | | Restroom | | Day Use Area |
| | Accessible Sites | | Information Kiosk | | Day Use Parking |
| | Camp Site | | Boat Ramp | | Group Camp Area |
| | Tent Only Site | | Day Use Area | | RV Pad Campsite |
| | Double Camp Site | | Dumpster | | Boat Trailer Parking |
| | Group Camp Site | | Temporary Bridge | | Road |
| | Camp Host | | Trailer Parking | | River/Creek |
| | | | | | Admin Area |
| | | | | | Other Landowner |



Map 2: Edson Creek Campground



No warranty is made by the Bureau of Land Management as to the accuracy, reliability, or completeness of these data for individual or aggregate use without data. Original data were compiled from various sources and may be updated without notification.