

VOLUME 1  
TABLE OF CONTENTS

**EXECUTIVE SUMMARY .....ES-1**

**CHAPTER 1 PURPOSE AND NEED FOR ACTION..... 1-1**

1.1 Introduction and Background ..... 1-1

1.1.1 Historical Overview ..... 1-1

1.1.2 Land Ownership Within the Kemmerer Field Office Planning Area ..... 1-1

1.2 Purpose and Need for the Resource Management Plan Revision..... 1-4

1.2.1 Purpose..... 1-4

1.2.2 Need for Revising the Existing Plan ..... 1-5

1.3 Planning Process..... 1-7

1.3.1 Nine-Step Planning Process ..... 1-8

1.3.2 Resource Management Plan Implementation..... 1-9

1.4 Decision Framework ..... 1-11

1.4.1 Planning Issues..... 1-11

1.4.2 Planning Criteria ..... 1-13

1.4.3 Other Related Plans..... 1-14

1.5 Consultation and Coordination ..... 1-16

1.5.1 Consultation and Coordination ..... 1-16

1.5.2 Public Involvement ..... 1-19

1.6 Topics Not Addressed in This Resource Management Plan Revision..... 1-25

**CHAPTER 2 RESOURCE MANAGEMENT ALTERNATIVES..... 2-1**

2.1 Alternative Formulation ..... 2-2

2.2 Alternative Components..... 2-2

2.2.1 Desired Outcomes (Goals and Objectives) ..... 2-3

2.2.2 Allowable Uses and Management Actions ..... 2-3

2.2.3 Reasonable Foreseeable Development and Reasonable Foreseeable Action Scenarios..... 2-3

2.3 Alternatives Considered, but Not Carried Forward for Detailed Analysis ..... 2-5

2.4 Alternatives Considered in Detail..... 2-8

2.4.1 Alternative A..... 2-16

2.4.1.1 Overview of the Alternative ..... 2-16

2.4.1.2 Physical, Biological, and Heritage Resources ..... 2-16

2.4.1.3 Resource Uses and Support ..... 2-17

2.4.1.4 Special Designations..... 2-19

2.4.2 Alternative B..... 2-20

2.4.2.1 Overview of the Alternative ..... 2-20

2.4.2.2 Physical, Biological, and Heritage Resources ..... 2-20

2.4.2.3 Resource Uses and Support ..... 2-22

2.4.2.4 Special Designations..... 2-24

2.4.3 Alternative C..... 2-25

2.4.3.1 Overview of the Alternative ..... 2-25

2.4.3.2 Physical, Biological, and Heritage Resources ..... 2-25

2.4.3.3 Resource Uses and Support ..... 2-26

2.4.3.4 Special Designations..... 2-28

2.4.4 Alternative D (Proposed RMP)..... 2-29

2.4.4.1 Overview of the Alternative ..... 2-29

2.4.4.2 Physical, Biological, and Heritage Resources ..... 2-29

2.4.4.3 Resource Uses and Support ..... 2-31

2.4.4.4 Special Designations..... 2-33

2.5 Details of Alternatives ..... 2-34

2.6 Summary of Environmental Consequences by Alternative ..... 2-113

**CHAPTER 3 AFFECTED ENVIRONMENT ..... 3-1**

3.1 Physical Resources ..... 3-4

## Table of Contents

---

3.1.1	Air Quality .....	3-4
3.1.2	Soil .....	3-12
3.1.3	Water .....	3-17
3.2	Mineral Resources .....	3-22
3.2.1	Locatable .....	3-22
3.2.2	Leasable – Oil and Gas .....	3-23
3.2.3	Leasable – Coal .....	3-28
3.2.4	Leasable – Sodium (Trona) .....	3-34
3.2.5	Leasable – Other Solid Leasables .....	3-36
3.2.6	Salable .....	3-37
3.3	Fire and Fuels Management .....	3-40
3.3.1	Unplanned/Wildland Fire .....	3-42
3.3.2	Planned/Prescribed Fire .....	3-43
3.3.3	Stabilization and Rehabilitation .....	3-43
3.4	Biological Resources .....	3-45
3.4.1	Vegetation – Forests, Woodlands, and Forest Products .....	3-48
3.4.2	Vegetation – Grassland and Shrubland Communities .....	3-51
3.4.3	Vegetation – Riparian and Wetland Communities .....	3-53
3.4.4	Fish and Wildlife Resources – Fish .....	3-57
3.4.5	Fish and Wildlife Resources – Wildlife .....	3-59
3.4.6	Special Status Species – Plants .....	3-69
3.4.7	Special Status Species – Fish .....	3-77
3.4.8	Special Status Species – Wildlife .....	3-81
3.4.9	Invasive Nonnative Species .....	3-89
3.5	Heritage Resources .....	3-94
3.5.1	Cultural Resources .....	3-94
3.5.1.1	Archeology and Historic Resources .....	3-94
3.5.1.2	National Historic Trails .....	3-99
3.5.1.3	Oregon National Historic Trail .....	3-101
3.5.1.4	California National Historic Trail .....	3-104
3.5.1.5	Mormon Pioneer National Historic Trail .....	3-105
3.5.1.6	Pony Express National Historic Trail .....	3-105
3.5.2	Native American Concerns .....	3-106
3.5.2.1	Native American Sensitive Sites .....	3-106
3.5.3	Tribal Treaty Rights and Trust Responsibilities .....	3-106
3.5.4	Paleontological Resources .....	3-108
3.6	Land Resources .....	3-111
3.6.1	Lands and Realty .....	3-111
3.6.2	Renewable Energy .....	3-117
3.6.3	Rights-of-Way and Corridors .....	3-119
3.6.4	Livestock Grazing Management .....	3-121
3.6.5	Recreation .....	3-126
3.6.6	Travel Management .....	3-128
3.6.7	Off-Highway Vehicles .....	3-130
3.6.8	Visual Resources Management .....	3-132
3.7	Special Designations .....	3-135
3.7.1	Areas of Critical Environmental Concern, Other Management Areas, and Research	
	Natural Areas .....	3-135
3.7.1.1	Existing Special Designations .....	3-136
3.7.1.2	Proposed Special Designations .....	3-137
3.7.2	Wild and Scenic Rivers .....	3-141
3.7.3	Wilderness Study Areas .....	3-145
3.7.4	Back Country Byways .....	3-146
3.8	Socioeconomic Resources .....	3-148
3.8.1	Social Conditions .....	3-148
3.8.2	Economic Conditions .....	3-162

3.8.3	Health and Safety .....	3-179
3.8.4	Environmental Justice .....	3-180
<b>CHAPTER 4</b>	<b>ENVIRONMENTAL CONSEQUENCES .....</b>	<b>4-1</b>
4.1	Physical Resources .....	4-6
4.1.1	Air Quality .....	4-6
4.1.1.1	Methods and Assumptions .....	4-6
4.1.1.2	Analysis of Alternatives .....	4-7
4.1.1.3	Conclusion .....	4-12
4.1.2	Soil .....	4-12
4.1.2.1	Methods and Assumptions .....	4-13
4.1.2.2	Analysis of Alternatives .....	4-14
4.1.2.3	Conclusion .....	4-18
4.1.3	Water .....	4-18
4.1.3.1	Methods and Assumptions .....	4-19
4.1.3.2	Analysis of Alternatives .....	4-20
4.1.3.3	Conclusion .....	4-25
4.2	Mineral Resources .....	4-26
4.2.1	Locatable .....	4-26
4.2.1.1	Methods and Assumptions .....	4-26
4.2.1.2	Analysis of Alternatives .....	4-27
4.2.1.3	Conclusion .....	4-28
4.2.2	Leasable – Oil and Gas .....	4-28
4.2.2.1	Methods and Assumptions .....	4-29
4.2.2.2	Analysis of Alternatives .....	4-30
4.2.2.3	Conclusion .....	4-35
4.2.3	Leasable – Coal .....	4-35
4.2.3.1	Methods and Assumptions .....	4-36
4.2.3.2	Analysis of Alternatives .....	4-37
4.2.3.3	Conclusion .....	4-39
4.2.4	Leasable – Sodium (Trona) .....	4-39
4.2.4.1	Methods and Assumptions .....	4-39
4.2.4.2	Analysis of Alternatives .....	4-39
4.2.4.3	Conclusion .....	4-41
4.2.5	Leasable – Other Solid Leasables .....	4-41
4.2.5.1	Methods and Assumptions .....	4-41
4.2.5.2	Analysis of Alternatives .....	4-42
4.2.5.3	Conclusion .....	4-43
4.2.6	Salable .....	4-43
4.2.6.1	Methods and Assumptions .....	4-43
4.2.6.2	Analysis of Alternatives .....	4-44
4.2.6.3	Conclusion .....	4-45
4.3	Fire and Fuels Management .....	4-46
4.3.1	Unplanned/Wildland Fire .....	4-46
4.3.1.1	Methods and Assumptions .....	4-46
4.3.1.2	Analysis of Alternatives .....	4-47
4.3.1.3	Conclusion .....	4-49
4.3.2	Planned/Prescribed Fire .....	4-50
4.3.2.1	Methods and Assumptions .....	4-50
4.3.2.2	Analysis of Alternatives .....	4-50
4.3.2.3	Conclusion .....	4-52
4.3.3	Stabilization and Rehabilitation .....	4-52
4.3.3.1	Methods and Assumptions .....	4-52
4.3.3.2	Analysis of Alternatives .....	4-52
4.3.3.3	Conclusion .....	4-53
4.4	Biological Resources .....	4-54

## Table of Contents

---

4.4.1	Vegetation – Forests, Woodlands, and Forest Products .....	4-56
4.4.1.1	Methods and Assumptions .....	4-57
4.4.1.2	Analysis of Alternatives.....	4-58
4.4.1.3	Conclusion .....	4-62
4.4.2	Vegetation – Grassland and Shrubland Communities.....	4-63
4.4.2.1	Methods and Assumptions .....	4-63
4.4.2.2	Analysis of Alternatives.....	4-64
4.4.2.3	Conclusion .....	4-72
4.4.3	Vegetation – Riparian and Wetland Communities.....	4-73
4.4.3.1	Methods and Assumptions .....	4-73
4.4.3.2	Analysis of Alternatives.....	4-74
4.4.3.3	Conclusion .....	4-83
4.4.4	Fish and Wildlife Resources – Fish .....	4-84
4.4.4.1	Methods and Assumptions .....	4-84
4.4.4.2	Analysis of Alternatives.....	4-84
4.4.4.3	Conclusion .....	4-89
4.4.5	Fish and Wildlife Resources – Wildlife .....	4-89
4.4.5.1	Methods and Assumptions .....	4-90
4.4.5.2	Analysis of Alternatives.....	4-91
4.4.5.3	Conclusion .....	4-114
4.4.6	Special Status Species – Plants .....	4-114
4.4.6.1	Methods and Assumptions .....	4-115
4.4.6.2	Analysis of Alternatives.....	4-115
4.4.6.3	Conclusion .....	4-124
4.4.7	Special Status Species – Fish .....	4-124
4.4.7.1	Methods and Assumptions .....	4-125
4.4.7.2	Analysis of Alternatives.....	4-125
4.4.7.3	Conclusion .....	4-129
4.4.8	Special Status Species – Wildlife.....	4-130
4.4.8.1	Methods and Assumptions .....	4-130
4.4.8.2	Analysis of Alternatives.....	4-132
4.4.8.3	Conclusion .....	4-153
4.4.9	Invasive Nonnative Species .....	4-154
4.4.9.1	Methods and Assumptions .....	4-154
4.4.9.2	Analysis of Alternatives.....	4-155
4.4.9.3	Conclusion .....	4-161
4.5	Heritage Resources.....	4-162
4.5.1	Cultural Resources .....	4-162
4.5.1.1	Methods and Assumptions .....	4-163
4.5.1.2	Analysis of Alternatives.....	4-164
4.5.1.3	Conclusion .....	4-176
4.5.2	Native American Concerns .....	4-177
4.5.2.1	Methods and Assumptions .....	4-177
4.5.2.2	Analysis of Alternatives.....	4-177
4.5.2.3	Conclusion .....	4-179
4.5.3	Tribal Treaty Rights and Trust Responsibilities.....	4-180
4.5.3.1	Methods and Assumptions .....	4-180
4.5.3.2	Analysis of Alternatives.....	4-180
4.5.3.3	Conclusion .....	4-180
4.5.4	Paleontological Resources .....	4-180
4.5.4.1	Methods and Assumptions .....	4-180
4.5.4.2	Analysis of Alternatives.....	4-181
4.5.4.3	Conclusion .....	4-185
4.6	Land Resources .....	4-186
4.6.1	Lands and Realty.....	4-186
4.6.1.1	Methods and Assumptions.....	4-186

4.6.1.2	Analysis of Alternatives.....	4-187
4.6.1.3	Conclusion.....	4-190
4.6.2	Renewable Energy.....	4-190
4.6.2.1	Methods and Assumptions.....	4-190
4.6.2.2	Analysis of Alternatives.....	4-191
4.6.2.3	Conclusion.....	4-194
4.6.3	Rights-of-Way and Corridors.....	4-194
4.6.3.1	Methods and Assumptions.....	4-194
4.6.3.2	Analysis of Alternatives.....	4-194
4.6.3.3	Conclusion.....	4-197
4.6.4	Livestock Grazing Management.....	4-198
4.6.4.1	Methods and Assumptions.....	4-198
4.6.4.2	Analysis of Alternatives.....	4-199
4.6.4.3	Conclusion.....	4-208
4.6.5	Recreation.....	4-208
4.6.5.1	Methods and Assumptions.....	4-208
4.6.5.2	Analysis of Alternatives.....	4-208
4.6.5.3	Conclusion.....	4-213
4.6.6	Travel Management.....	4-214
4.6.6.1	Methods and Assumptions.....	4-214
4.6.6.2	Analysis of Alternatives.....	4-215
4.6.6.3	Conclusion.....	4-217
4.6.7	Off-Highway Vehicles.....	4-217
4.6.7.1	Methods and Assumptions.....	4-217
4.6.7.2	Analysis of Alternatives.....	4-218
4.6.7.3	Conclusion.....	4-220
4.6.8	Visual Resources Management.....	4-220
4.6.8.1	Methods and Assumptions.....	4-221
4.6.8.2	Analysis of Alternatives.....	4-221
4.6.8.3	Conclusion.....	4-225
4.7	Special Designations.....	4-226
4.7.1	Areas of Critical Environmental Concern, Other Management Areas, and Research	
Natural Areas.....		4-226
Raymond Mountain ACEC.....		4-227
4.7.1.1	Methods and Assumptions.....	4-228
4.7.1.2	Analysis of Alternatives.....	4-228
4.7.1.3	Conclusion.....	4-229
Special Status Plant Species Habitat ACEC/RNA (Proposed).....		4-229
4.7.1.4	Methods and Assumptions.....	4-229
4.7.1.5	Analysis of Alternatives.....	4-229
4.7.1.6	Conclusion.....	4-231
Cushion Plant Communities ACEC/RNA (Proposed).....		4-231
4.7.1.7	Methods and Assumptions.....	4-232
4.7.1.8	Analysis of Alternatives.....	4-232
4.7.1.9	Conclusion.....	4-233
Bridger Butte ACEC (Proposed).....		4-233
4.7.1.10	Methods and Assumptions.....	4-233
4.7.1.11	Analysis of Alternatives.....	4-233
4.7.1.12	Conclusion.....	4-234
White-tailed Prairie Dog ACEC (Proposed).....		4-234
4.7.1.13	Methods and Assumptions.....	4-234
4.7.1.14	Analysis of Alternatives.....	4-234
4.7.1.15	Conclusion.....	4-235
Dry Fork Watershed ACEC (Proposed).....		4-235
4.7.1.16	Methods and Assumptions.....	4-235
4.7.1.17	Analysis of Alternatives.....	4-236

## Table of Contents

---

4.7.1.18	Conclusion	4-236
	Upper Tributary Watershed ACEC (Proposed)	4-236
4.7.1.19	Methods and Assumptions	4-237
4.7.1.20	Analysis of Alternatives	4-237
4.7.1.21	Conclusion	4-237
	Lower Tributary Watershed ACEC (Proposed)	4-237
4.7.1.22	Methods and Assumptions	4-238
4.7.1.23	Analysis of Alternatives	4-238
4.7.1.24	Conclusion	4-238
	Fossil Basin ACEC/MA (Proposed)	4-238
4.7.1.25	Methods and Assumptions	4-239
4.7.1.26	Analysis of Alternatives	4-239
4.7.1.27	Conclusion	4-240
	Rock Creek/Tunp MA (Proposed)	4-240
4.7.1.28	Methods and Assumptions	4-240
4.7.1.29	Analysis of Alternatives	4-240
4.7.1.30	Conclusion	4-241
	Bear River Divide MA (Proposed)	4-242
4.7.1.31	Methods and Assumptions	4-242
4.7.1.32	Analysis of Alternatives	4-242
4.7.1.33	Conclusion	4-243
4.7.2	Wild and Scenic Rivers	4-243
4.7.2.1	Methods and Assumptions	4-243
4.7.2.2	Analysis of Alternatives	4-243
4.7.2.3	Conclusion	4-244
4.7.3	Wilderness Study Areas	4-244
	Raymond Mountain WSA (Existing)	4-244
4.7.3.1	Methods and Assumptions	4-244
4.7.3.2	Analysis of Alternatives	4-245
4.7.3.3	Conclusion	4-246
4.7.4	Back Country Byways	4-246
	Emigrant Springs Back Country Byway (Proposed)	4-246
4.7.4.1	Methods and Assumptions	4-246
4.7.4.2	Analysis of Alternatives	4-246
4.7.4.3	Conclusion	4-247
4.8	Socioeconomic Resources	4-248
4.8.1	Social Conditions	4-248
4.8.1.1	Methods and Assumptions	4-248
4.8.1.2	Analysis of Alternatives	4-249
4.8.1.3	Conclusion	4-255
4.8.2	Economic Conditions	4-256
4.8.2.1	Methods and Assumptions	4-256
4.8.2.2	Analysis of Alternatives	4-258
4.8.2.3	Conclusion	4-263
4.8.3	Health and Safety	4-264
	Health and Safety – Landslides	4-264
4.8.3.1	Methods and Assumptions	4-264
4.8.3.2	Analysis of Alternatives	4-264
4.8.3.3	Conclusion	4-264
	Health and Safety – Abandoned Mine Lands	4-264
4.8.3.4	Methods and Assumptions	4-264
4.8.3.5	Analysis of Alternatives	4-264
4.8.3.6	Conclusion	4-265
	Health and Safety – Hazardous Materials and Waste	4-265
4.8.3.7	Methods and Assumptions	4-265
4.8.3.8	Analysis of Alternatives	4-265

4.8.3.9	Conclusion .....	4-266
4.8.4	Environmental Justice .....	4-266
4.8.4.1	Methods and Assumptions .....	4-266
4.8.4.2	Analysis of Alternatives.....	4-267
4.8.4.3	Conclusion .....	4-267
4.9	Cumulative Impacts.....	4-268
4.9.1	Methods and Assumptions .....	4-269
4.10	Irreversible and Irretrievable Commitment of Resources.....	4-279
4.11	Unavoidable Adverse Impacts.....	4-281
<b>CHAPTER 5</b>	<b>REFERENCES .....</b>	<b>5-1</b>
<b>CHAPTER 6</b>	<b>LIST OF PREPARERS .....</b>	<b>6-1</b>

**MAPS IN VOLUME 1**

Map A.	Kemmerer Field Office Planning Area .....	1-2
Map B.	Off-Highway Vehicle Open Areas in the Kemmerer Planning Area Under Alternative C and (or) Alternative D .....	2-28
Map C.	General Soil Groups in the Planning Area .....	3-13
Map D.	Kemmerer Planning Area Regional Coal Fields .....	3-29
Map E.	Abandoned Mine Lands .....	3-181
Map F.	Availability of Wind Energy Projects in the Kemmerer Planning Area. ....	4-193

**LIST OF TABLES**

Table 1-1.	Acreage of Surface Land Within Each Jurisdiction of the Kemmerer Planning Area .....	1-3
Table 1-2.	Acreage of Subsurface Mineral Ownership Within Each Jurisdiction of the Kemmerer Planning Area.....	1-3
Table 1-3.	Meetings with Cooperating Agencies .....	1-17
Table 1-4.	Public Involvement, Coordination, and Consultation Meetings .....	1-20
Table 2-1.	Comparative Summary of Proposed Land Use Decisions for Physical, Biological, and Heritage Resources and Resource Uses and Support by Alternative in the Kemmerer Planning Area.....	2-8
Table 2-2.	Comparative Summary of Proposed Special Designations by Alternative for the Kemmerer Planning Area.....	2-12
Table 2-3.	Detailed Table of Alternatives .....	2-36
Table 2-4.	Summary of Environmental Consequences by Alternative.....	2-113
Table 3-1.	Summary of the Climate in the Kemmerer Planning Area.....	3-4
Table 3-2.	National and Wyoming Ambient Air Quality Standards .....	3-6
Table 3-3.	National Parks, Wilderness Areas, and National Monuments in the Vicinity of the Kemmerer Planning Area.....	3-7
Table 3-4.	Year 2001 Annual Emissions for Activities on BLM-Administered Land and Federal Mineral Estate within the Kemmerer Planning Area .....	3-11
Table 3-5.	Functioning Condition Ratings of Streams on Public Land in the Planning Area .....	3-19
Table 3-6.	Field Statistics for Oil and Gas Production in the Kemmerer Planning Area as of 2003.....	3-26
Table 3-7.	Summary of Oil and Gas Reserve Estimates for the Kemmerer Planning Area .....	3-27
Table 3-8.	Kemmerer Mine Production, 2001 - 2005 .....	3-30
Table 3-9.	Mined and Unmined Coal Leases and Lease By Applications as of 2003 (acres) .....	3-31
Table 3-10.	Acres or Facilities Potentially Affected by the Unsuitability Criteria in the Kemmerer Planning Area.....	3-32
Table 3-11.	Areas that May Require Special Lease or Mine Permit Stipulations to Mitigate the Multiple Use Conflict in the Kemmerer Planning Area.....	3-33
Table 3-12.	Acres of Unleased Federal Coal Processed through the Coal Screening Process .....	3-33

## Table of Contents

---

Table 3-13.	Trona Production by Mine, 2005 .....	3-35
Table 3-14.	Mineral Material Disposal Types and Commodities for Fiscal Year 2003 .....	3-37
Table 3-15.	Salable Mineral Production in the Kemmerer Planning Area for Fiscal Year 2003 .....	3-38
Table 3-16.	Wildland Fire History in the Kemmerer Planning Area, Wyoming (1980 to 2002) .....	3-41
Table 3-17.	Vegetation Types in the Kemmerer Planning Area.....	3-48
Table 3-18.	Riparian and Wetland Area Assessment of Proper Functioning Condition on Public Surface within the Kemmerer Planning Area.....	3-56
Table 3-19.	Special Status Plant Species Known to or Potentially Occurring in the Kemmerer Planning Area.....	3-70
Table 3-20.	Endangered and Sensitive Fish Species Potentially Impacted by BLM Activities in the Kemmerer Planning Area.....	3-78
Table 3-21.	Streams in Which Sensitive Fish Species Occur in the Kemmerer Planning Area .....	3-80
Table 3-22.	Special Status Wildlife Species Occurring or Potentially Occurring in the Kemmerer Planning Area.....	3-82
Table 3-23.	Wyoming Weed and Pest Control Act Designated Noxious and Prohibited Weeds.....	3-91
Table 3-24.	Wyoming Weed and Pest Control Act Designated Pests .....	3-91
Table 3-25.	Declared List of Weeds and Pests by Counties in the Kemmerer Planning Area for 2006.....	3-92
Table 3-26.	NRHP-Listed Sites Associated with National Historic Trails in the Kemmerer Planning Area.....	3-104
Table 3-27.	Existing Access Easements in the Kemmerer Planning Area .....	3-114
Table 3-28.	Existing Other Agency Withdrawals within the Kemmerer Field Office Planning Area .....	3-115
Table 3-29.	Existing BLM Withdrawals within the Kemmerer Field Office Planning Area .....	3-115
Table 3-30.	Wind Energy Potential by Wind Power Class.....	3-118
Table 3-31.	Hunting and Fishing Recreation Days <sup>1</sup> .....	3-127
Table 3-32.	Current VRM Classes, Associated Objectives, and Acreage of BLM-Administered Surface Lands.....	3-133
Table 3-33.	Existing and Proposed Areas Designated, Proposed, or Eligible for Consideration as ACECs, MAs, or RNAs in the Kemmerer Planning Area .....	3-135
Table 3-34.	Kemmerer Planning Area List of Eligible Waterways.....	3-142
Table 3-35.	Population for Counties and Towns in the Study Area Over Time.....	3-149
Table 3-36.	Change in Population Age Groups in Study Area Counties, 1990 to 2000.....	3-150
Table 3-37.	Housing and Population Over Time in the Study Area.....	3-150
Table 3-38.	Median Family Income and Average Home Sales Price in the Study Area.....	3-151
Table 3-39.	Monthly Rent and Median Family Income 2006, and Change from 2000 in the Study Area.....	3-152
Table 3-40.	Housing and Population Over Time in the Study Area.....	3-153
Table 3-41.	Arrests by Type in the Study Area and for Wyoming, 1999-2005.....	3-157
Table 3-42.	School Enrollment Trends in the Study Area.....	3-161
Table 3-43.	Estimated Mineral Production and Value by County in the Study Area, Production Year 2005 .....	3-163
Table 3-44.	Personal Income by Source of Income in Study Area Counties for the Year 2004 (Percentage of Total).....	3-168
Table 3-45.	Earnings and Employment for Mining Activities in Study Area Counties for 2004.....	3-169
Table 3-46.	Employment by Industry in Study Area Counties for the Year 2004 (Percentage of Total).....	3-172
Table 3-47.	Average Earnings Per Job for Study Area Counties, Wyoming, and U.S. in 2004.....	3-173
Table 3-48.	First-Quarter 2006 Average Monthly Employment and Average Weekly Wage .....	3-173
Table 3-49.	Estimated State Severance Tax Collections on Mineral Production in the Study Area Counties, Production Year 2005 .....	3-176

Table 3-50.	Local and State Tax Receipts Due to Travel and Tourism in Study Area Counties and Wyoming in 2005 (\$ millions) <sup>1</sup> .....	3-178
Table 3-51.	Racial and Ethnic Groups for Planning Area Counties, and Wyoming (Percent of Population in 2000).....	3-182
Table 4-1.	Total Projected Surface Disturbance from BLM Reasonable Foreseeable Actions in the Kemmerer Planning Area.....	4-3
Table 4-2.	Total Annual Emissions Summary for BLM Activities within the Kemmerer Planning Area.....	4-7
Table 4-3.	Constraints on Oil and Gas Leasing and Development on Federal Mineral Estate by Soil Group .....	4-15
Table 4-4.	Summary of Constraints that Limit Oil and Gas Development.....	4-16
Table 4-5.	Projected Oil and Gas Development and Constraints by River Basin Under Each Alternative.....	4-21
Table 4-6.	Acres of Federal Mineral Estate Administratively Unavailable and Available for Oil and Gas Leasing Subject to Constraints by Alternative in the Kemmerer Planning Area .....	4-31
Table 4-7.	Acres of Federal Mineral Estate Administratively Unavailable for Oil and Gas Leasing by Resource in the Kemmerer Planning Area.....	4-32
Table 4-8.	Projected BLM Federal Wells Drilled by Alternative through 2020 in the Kemmerer Planning Area.....	4-32
Table 4-9.	Summary of Select Conservation Measures and Potential Habitat Impacts for Wildlife.....	4-92
Table 4-10.	BLM Actions and Potential Water Depletions in the Colorado River Watershed During Implementation of the Kemmerer Field Office Resource Management Plan .....	4-127
Table 4-11.	Summary of Select Conservation Measures and Potential Habitat Impacts for Special Status Species – Wildlife .....	4-136
Table 4-12.	Recreation Management Areas by Alternative .....	4-209
Table 4-13.	Proposed and Existing Special Designations and MAs by Alternative.....	4-227
Table 4-14.	Overall Impacts on Social Conditions in the Kemmerer Planning Area by Alternative, Compared to Alternative A .....	4-255
Table 4-15.	Average Annual Impacts on Earnings and Output by Sector and Alternative for the Kemmerer Planning Area.....	4-259
Table 4-16.	Average Annual Impacts on Employment by Sector and Alternative for the Kemmerer Planning Area.....	4-260
Table 4-17.	Estimated Oil and Gas Tax Revenues by Alternative for the Kemmerer Planning Area (millions of 2004 \$).....	4-261
Table 4-18.	Summary of Reasonable Foreseeable Future Actions and Management Plans*.....	4-268
Table 4-19.	Cumulative Surface Disturbance (Acres) from BLM and Non-BLM Reasonable Foreseeable Actions over the Life of the Plan in the Kemmerer Planning Area.....	4-270
Table 4-20.	Reasonable Foreseeable Development Well Number Projections .....	4-273
Table 4-21.	Projected Cumulative Annual Water Depletion from BLM and Non-BLM Actions over the Life of the Plan.....	4-274
Table 4-22.	Cumulative (including state and private) Impacts of Oil and Gas Development over the Life of the Plan in the Kemmerer Planning Area <sup>1</sup> .....	4-277
Table 4-23.	Cumulative Annual Emissions for BLM Activities within the Kemmerer Planning Area – Baseline Year 2001 .....	4-282
Table 4-24.	Cumulative Annual Emissions Associated with Alternative A.....	4-284
Table 4-25.	Cumulative Annual Emissions Associated with Alternative B .....	4-286
Table 4-26.	Cumulative Annual Emissions Associated with Alternative C.....	4-288
Table 4-27.	Cumulative Annual Emissions Associated with Alternative D (Proposed RMP).....	4-290

**LIST OF FIGURES**

Figure 1-1. Nine-Step Planning Process ..... 1-8

Figure 2-1. Reasonable Range of Alternatives for the Kemmerer Planning Area ..... 2-1

Figure 3-1. Mean Annual Particulate Matter Concentrations in Rock Springs, Wyoming ..... 3-7

Figure 3-2. Annual Visibility (Standard Visual Range) in Bridger Wilderness ..... 3-8

Figure 3-3. Mean Annual Wet Deposition near Pinedale, Wyoming ..... 3-9

Figure 3-4. Mean Annual Wet Deposition on the Western Edge of the Kemmerer Planning Area..... 3-9

Figure 3-5. Mean Annual Dry Deposition near Pinedale, Wyoming .....3-10

Figure 3-6. Population Trends in Lincoln, Sweetwater, and Uinta Counties, Wyoming, from 1970 to 2004 .....3-148

Figure 3-7. Change in Median Family Income and Average Home Price Since 2000 in the Study Area.....3-151

Figure 3-8. Cost of Living Change in the Study Area, 1996-2006 .....3-156

Figure 3-9. Arrests Per 10,000 Persons in the Study Area, 1999-2005 .....3-157

Figure 3-10. Annual Vehicle Miles Traveled Per County in the Study Area, 1996-2005 .....3-159

Figure 3-11. Reported Vehicle Crashes Per County in the Study Area, 1996-2005 .....3-159

Figure 3-12. School Enrollment Trends by District in Lincoln, Sweetwater, and Uinta Counties, Wyoming, 1996-2005 .....3-160

Figure 3-13. Assessed Property Valuation Trends by School District in Lincoln, Sweetwater, and Uinta Counties, Wyoming, 1996-2005 .....3-161

Figure 3-14. Assessed Valuation of Oil Production by County in the Study Area .....3-164

Figure 3-15. Assessed Valuation of Gas Production by County in the Study Area .....3-164

Figure 3-16. Assessed Valuation of Coal Production by County in the Study Area .....3-165

Figure 3-17. Assessed Valuation of Trona Production in the Study Area .....3-165

Figure 3-18. Travel and Tourism Spending in the Study Area, 2000-2005 .....3-166

Figure 3-19. Percent of Total Personal Income from Dividends, Interest, Rent, and Transfer Payments .....3-170

Figure 3-20. Amount of Dividends, Interest, Rent, and Transfer Payments .....3-171

Figure 3-21. Residence Adjustment Over Time .....3-172

Figure 3-22. Unemployment Rates, 2000 to 2005 .....3-175

Figure 3-23. Estimated State Severance Taxes, 1997-2005.....3-177

Figure 4-1. Projected Emissions from Activities on BLM-Administered Land and Mineral Estate in the Kemmerer Planning Area: Year 2011 .....4-10

Figure 4-2. Projected Emissions from Activities on BLM-Administered Land and Mineral Estate in the Kemmerer Planning Area: Year 2020 .....4-10

**VOLUME 2  
TABLE OF CONTENTS**

**APPENDICES**

Appendix A	Conservation Measures, Conservation for Threatened or Endangered Species; Conservation Agreements, and BLM Endorsed Management Strategies for Sensitive Species
Appendix B	Priority Use and Management of Forage Reserve Areas
Appendix C	Public Involvement, Consultation, and Coordination
Appendix D	Water Disposal Requirements
Appendix E	Common and Scientific Names of Plant and Wildlife Species Identified in this Proposed RMP and Final Environmental Impact Statement
Appendix F	Exception, Modification, and Waiver Criteria
Appendix G	Lands Identified for Disposal
Appendix H	Standard Oil and Gas Stipulations
Appendix I	Recreation and Travel Management
Appendix J	Technical Support Document for Air Quality
Appendix K	Economic Impact Analysis Methodology
Appendix L	Air Quality Mitigation Matrix
Appendix M	Surface Disturbance and Reasonable Foreseeable Actions
Appendix N	Wyoming Bureau of Land Management Mitigation Guidelines for Surface-Disturbing and Disruptive Activities
Appendix O	Best Management Practices
Appendix P	Relevant Statutes, Limitations, and Guidelines
Appendix Q	Alternative B1 Analysis
Appendix R	Draft Resource Management Plan and Environmental Impact Statement Final Comment Analysis
Appendix S	Addendum to the Reasonable Foreseeable Development Scenario for Oil and Gas
<b>GLOSSARY</b>	The glossary is located at the end of Volume 2 following Appendix S.

**VOLUME 2**

**MAPS**

Maps are included in electronic format. In hardcopy documents, maps can be found on a compact disk (CD) attached to the inside back cover of Volume 2. For CD versions of the document, maps are provided as a separate file on the CD.

Map 01	Surface Ownership within the Kemmerer Field Office Planning Area
Map 02	Federal Mineral Estate within the Kemmerer Planning Area
Map 03	Federal Mineral Estate within the Kemmerer Jurisdictional Planning Area
Map 04	Physical Resources Soil Slopes in Excess of 25 Percent
Map 05	Physical Resources Soil Slopes in Excess of 10 Percent
Map 06	Physical Resources Soil Slopes in Excess of 20 Percent
Map 07	Physical Resources Water
Map 08	Mineral Resources Leasable – Oil and Gas Constraints Alternative A
Map 08A	Mineral Resources Leasable – Oil and Gas Stipulations Alternative A
Map 09	Mineral Resources Leasable – Oil and Gas Constraints Alternative B
Map 09A	Mineral Resources Leasable – Oil and Gas Stipulations Alternative B
Map 10	Mineral Resources Leasable – Oil and Gas Constraints Alternative C
Map 10A	Mineral Resources Leasable – Oil and Gas Stipulations Alternative C
Map 11	Mineral Resources Leasable – Oil and Gas Constraints Alternative D (Proposed RMP)
Map 11A	Mineral Resources Leasable – Oil and Gas Stipulations Alternative D (Proposed RMP)
Map 12	Mineral Resources Coal All Alternatives Mineral Resources – Locatables (Please refer to Maps 34 through 36)
Map 13	Mineral Resources Known Sodium Leasing Area and Mechanically Mineable Trona Area
Map 14	Mineral Resources Other Solid Leasable Minerals, Sodium, Phosphate Alternatives A and C
Map 15	Mineral Resources Other Solid Leasable Minerals, Sodium, Phosphate Alternative B
Map 16	Mineral Resources Other Solid Leasable Minerals, Sodium, Phosphate Alternative D (Proposed RMP)
Map 17	Mineral Resources Salable Alternative B
Map 18	Mineral Resources Salable Alternative D (Proposed RMP)
Map 19	Mineral Resources Oil and Gas Existing Oil and Gas Leases
Map 20	Fire and Fuels Management All Alternatives
Map 21	Biological Resources Vegetation All Alternatives
Map 22	Biological Resources Fish and Wildlife – Crucial Big Game Winter Range All Alternatives
Map 23	Biological Resources Special Status Species – Plants All Alternatives
Map 24	Biological Resources Special Status Species – Wildlife Alternatives A and C
Map 25	Biological Resources Special Status Species – Wildlife Alternative B
Map 26	Biological Resources Special Status Species – Wildlife Alternative D (Proposed RMP)
Map 27	Heritage Resources Cultural Subregions
Map 28	Heritage Resources Physical Protection Zones for Cultural Alternative A
Map 29	Heritage Resources Physical Protection Zones for Cultural Alternative B

**Maps (Continued)**

Map 30 Heritage Resources Physical Protection Zones for Cultural Alternative c

Map 31 Heritage Resources Physical Protection Zones for Cultural Alternative D (Proposed RMP)

Map 32 Land Resources Lands and Realty – Disposal Alternatives A and C

Map 33 Land Resources Lands and Realty – Disposal Alternative D (Proposed RMP)

Map 34 Land Resources Lands and Realty Withdrawals from Locatable Mineral Entry Alternative A

Map 35 Land Resources Lands and Realty Withdrawals from Locatable Mineral Entry Alternative B

Map 36 Land Resources Lands and Realty Withdrawals from Locatable Mineral Entry Alternative D (Proposed RMP)

Map 37 Land Resources Renewable Energy Alternative B

Map 38 Land Resources Renewable Energy Alternative C

Map 39 Land Resources Renewable Energy Alternative D (Proposed RMP)

Map 40 Land Resources Rights-of-Way and Corridors Alternative B

Map 41 Land Resources Rights-of-Way and Corridors Alternative D (Proposed RMP)

Map 42 Land Resources Livestock Grazing All Alternatives

Map 43 Land Resources Recreation Alternatives A and C

Map 44 Land Resources Recreation Alternative B

Map 45 Land Resources Recreation Alternative D (Proposed RMP)

Map 46 Land Resources Travel Management – Off-Highway Vehicles Alternative A

Map 47 Land Resources Travel Management – Off-Highway Vehicles Alternative B

Map 48 Land Resources Travel Management – Off-Highway Vehicles Alternative C

Map 49 Land Resources Travel Management – Off-Highway Vehicles Alternative D (Proposed RMP)

Map 50 Land Resources Travel Management Snowmobiles Alternative A

Map 51 Land Resources Travel Management Snowmobiles Alternative B

Map 52 Land Resources Travel Management Snowmobiles Alternative C

Map 53 Land Resources Travel Management Snowmobiles Alternative D (Proposed RMP)

Map 54 Land Resources Visual Resource Management Alternative A

Map 55 Land Resources Visual Resource Management Alternative B

Map 56 Land Resources Visual Resource Management Alternative C

Map 57 Land Resources Visual Resource Management Alternative D (Proposed RMP)

Map 58 Land Resources Visual Resource Management National Historic Trails/Cultural Sites Viewshed Alternative B

Map 59 Land Resources Visual Resource Management National Historic Trails/Cultural Sites Viewshed Alternative C

Map 60 Land Resources Visual Resource Management National Historic Trails/Cultural Sites Viewshed Alternative D (Proposed RMP)

Map 61 Special Designations Alternative A

Map 62 Special Designations Alternative B

Map 63 Special Designations Alternative C

Map 64 Special Designations Alternative D (Proposed RMP)

Map 65 Special Designations Back Country Byways Alternative B

Map 66 Key Observation Points