

**ZION**  
**MANAGEMENT**  
**FRAMEWORK PLAN**

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UNITED STATES  
DEPARTMENT OF THE INTERIOR  
BUREAU OF LAND MANAGEMENT

MANAGEMENT FRAMEWORK PLAN  
TITLE PAGE

State Utah	District Cedar City
Resource Area Kanab	
Planning Unit Zion	Number 04-16

ORIGINALLY APPROVED

Original MFP Recommended (Step 2) 6/19/79 *Richard E. Fogans*  
Date Area Manager

Original MFP Approved (Step 2) 6/19/79 *M. A. Hansen*  
Date District Manager

Original MFP Approved (MFP Step 2) 6/19/79 *Paul L. Howard*  
Date State Director

Original MFP Approved (MFP Step 3) 4/22/81 *Ken St. James*  
Date State Director

REVISIONS

Area Mgr. (Step 2)		Dist. Mgr. (Step 3)		State Director	
Date	Recommended	Date	Approved	Date	Approved

Reconciliation. Only those management opportunities in URA Step 4 which require specific management decisions or policy determinations have been carried across as MFP Step 1 recommendations. Those management opportunities which are covered by existing BLM policy and administrative procedures, are documented in this reconciliation.

URA Step 4

Page 5, Paragraph 4: Agricultural trespass lands.

The disposal of these lands is covered under Unauthorized Use Termination and are shown on the MFP as L-1.2a,b,c,d.

Page 2, Paragraph 5 : Utility Corridors.

There is not enough specific information on future demand to be able to clearly analysis of the interactions associated with these corridors. They are being deferred until such time as enough specific demand exists to justify their establishment.

Page 3, Paragraph 5: Contest of Class D road system.

The issue of which road belongs under who's jurisdiction will have to be handled administratively on a case-by-case basis.

Page 4, Paragraph 3: Acquisition of legal access to the public lands.

Documented access needs for specific resource problems are contained in the recommendation sections for those resources.

Page 5, Paragraph 1: Review of Public Water Reserves.

Specific recommendation for the revocation or establishment of Public Water Reserves is deferred until a field review can be done to establish just which reserves need to be addressed to specific action.

Page 5, Paragraph 3: Cancellation of C&MU Multiple Use Classifications.

Action on these classifications requires further, specific instructions from the Washington Office.

Page 6, Paragraph 6: Unauthorized Use #8, Advertising Sign.

This action can be settled under existing administrative procedures.

Page 7, Paragraph 4: Lands Quality #3, Advertising Sign.

This problem can be handled under existing administrative procedures.

Page 7, Paragraph 5: Lands Quality #4, Surface disturbance.

This problem can be handled under existing administrative procedures.

Page 7, Paragraph 6: Lands Quality #5, Pollution of the Virgin River.

This problem can best be solved through the granting of the R&PP application filed by the Long Valley Sewer District on lands in the Vermilion Planning Unit.

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MANAGEMENT FRAMEWORK PLAN - STEP 1  
ACTIVITY OBJECTIVES

Name (MFP)	Zion
Activity	Lands
Objective Number	L-2

Durkee  
Swain  
Fagan  
Jensen  
Dec 1978

Objective: Make public lands within the Zion Planning Unit available for small scale rights-of-way serving local transportation and utility needs. The suitability of applied for rights-of-way will be judged on a case-by-case basis. Use of authority for the termination of rights-of-way will be used as needed to assure compliance with the conditions and stipulations of rights-of-way grants.

Rationale: Demand for rights-of-way on public lands within the planning unit will increase as population levels in the area increase. BLM policy, as stated in Section 1602.1 of the manual, is to provide public lands where appropriate to help peoples' needs for the growth and stability of their communities.

Authority for this policy is provided by Title V of the Federal Land Policy and Management Act of 1976. FLPMA also addresses unauthorized use of rights-of-way on the public lands in Section 506, stating that nonuse or noncompliance may be grounds for suspension or termination of rights-of-way.

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MANAGEMENT FRAMEWORK PLAN  
RECOMMENDATION-ANALYSIS-DECISION

Name (B/LP)	
Zion	
Activity	
Lands	
Overlay Reference	
Step 1	Step 3

Durkee  
Jan 1979      Recommendation L-2.1. Make public lands in T. 40 S., R. 4.5 W., SLBM, Sections 19,20,21, and 33 available to Kane County for use as a road right-of-way (table L-2).

Support Needs:

Realty Specialist - Field Exam, Trespass Settlement and Land Reports  
Archaeologist - Field Exam and Reports

Rationale: The lands in question are already in use by the county which maintains a road across them. The authorization of RS-4477 under which the county has claimed these roads, in fact, does not operate on these lands which have been withdrawn since 1910 pending their classification for coal values. Because of the segregative effect of these withdrawals, Kane County will require a right-of-way under Title V of FLPMA in order to properly authorize the continued use of these roads.

Team  
Jan 1979      Interactions: See attachment.

Alternative 1 - Accept L-2.1 as written

Team  
Jan 1979      Interactions: Watershed 1.4 - treatment of stream channels

Alternative 2 - Reject L-2.1 in its entirety

Team  
Jan 1979      Interactions: Eliminates all conflicts

Alternative 3 - Accept L-2.1 with special stipulations, as identified in an EAR, to protect watershed values addressed in W-1.4

Team  
Jan 1979      Interactions: Protects watershed values

Comparative Analysis - This county road already exists, although not in a legally authorized manner. BLM is going to have to take some step to see that it is given such authorization.

Team  
Feb 1979      Multiple Use Recommendation - Accept Alternative 3

Fagan  
June 1979      Area Manager's Multiple Use Recommendation. Accept team recommendation.

Jensen  
Jan 1981      Decision. Approve the Area Manager's multiple use recommendation.

Note: Attach additional sheets, if needed

TABLE L-2

Priority	Number	Type	Location	Allotment
1	L-2.1	R/W	T. 40 S., R. 4,5 W. SLBM, Sections 19, 20 21, 29, 30 & 33.	Mill Creek Deer Spring Point