



**Bureau of Land Management**

Anchorage Field Office  
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Anchorage, AK 99507  
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**Administrative Determination (AD)/Documentation of NEPA Adequacy (DNA)  
Reindeer Grazing Permit**

**Applicant:** Fred Goodhope, Jr.

**Case File No.:** F-30183

**AK-040-06-AD/DNA-020**

**Location:**

T. 9 N., R. 32 W., Sections 2-11, K.R.M.

T. 9 N., R. 33 W., Sections 1 & 2, K.R.M.

T. 10 N., R. 33 W., Sections 1,2, 9-16,22-27,35 &36, K.R.M.

T. 11 N., R. 33 W., Sections 25, 26, 35, & 36, K.R.M.

**Prepared By:**

Thomas S. Sparks

Natural Resource Program Coordinator

2/15/06

**Administrative Determination (AD)**  
**Documentation of Land Use Plan Conformance and NEPA Adequacy (DNA)**  
U.S. Department of the Interior - Bureau of Land Management  
Anchorage Field Office

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**A. BLM Office:** Anchorage Field Office      **Lease/Serial Case File No.:** F-30183

**Proposed Action Title/Type:** Reauthorization of Reindeer Grazing Permit for a four (4) year period/4300

**Location of Proposed Action:** Traditional boundary of the Goodhope Reindeer Grazing Allotment described as:

Beginning on the westerly shore of Goodhope Bay at the mouth of the Pish River; thence southwesterly along the western limit of the Pish River following the most easterly tributary to its headwaters; thence southwesterly to the divide between the headwaters of Humboldt Creek and the headwaters of Hot Springs Creek; thence southerly along the divide of Reindeer Creek and Midnight Mountain; thence due west to Bryan Creek; thence northeasterly following the eastern limit of Bryan Creek to Hot Springs Creek; thence northwesterly along the northern limit of the Serpentine River to Shishmaref Inlet; thence along the northeast shore of Shishmaref Inlet to the Chukchi Sea; thence northeasterly along the shore of the Chukchi Sea to Cape Espenburg; thence southerly along the shore of Kotzebue Sound and Goodhope Bay to the mouth of the Pish River, the point of beginning.

In addition to the above described parcel, the spit of land that lies between the Chukchi Sea and unnamed lagoon and is northwest of the above described parcel is also included in the grazing allotment.

**Description of the Proposed Action**

The proposed action is to renew a Reindeer Grazing Permit to Mr. Fred Goodhope Jr. from 1/4/06 to 12/31/09, a four (4) year period, in accordance with the Memorandum of Understanding (MOU, AK 025-2003-05) signed between the Bureau of Land Management, National Park Service and State of Alaska Department of Natural Resources.

**Applicant (if any):** Fred Goodhope Jr.

**B. Conformance with the Land Use Plan (LUP) and Consistency with Related Subordinate Implementation Plans**

The proposed action is consistent with the Northwest Management Framework Plan completed in 1982. The objective for range management of the Northwest Management Framework Plan was to encourage proper utilization of range by livestock. Reindeer grazing was recognized as an important use by livestock on public lands. Conflicts between reindeer and caribou were identified by allowing for adjustments of reindeer allotment boundaries and/or designating non use areas to avoid conflict with caribou winter range. The area of potential conflict concern at the time of the Plan was east and west of the Buckland River. The Northwest Management Framework Plan also called for the development of an Allotment Management Plan to support objectives to maintain and improve the range resource and reduce fire control costs. Only one Allotment Management Plan has ever been signed, that of Mr. Henry, for the lands near Koyuk.

**C. Identify applicable NEPA documents and other related documents that cover the Proposed Action.**

EA-070-92-11 and the MOU, AK 025-2003-05

**D. NEPA Adequacy Criteria**

- 1. Is the current Proposed Action substantially the same action (or is a part of that action) as previously analyzed? Is the current Proposed Action located at a site specifically analyzed in an existing document?**

The proposed action is identical as that analyzed in EA-070-92-11. The proposed action is located on the same lands as previously analyzed.

- 2. Is the range of alternatives analyzed in the existing NEPA document(s) appropriate with respect to the current Proposed Action, given current environmental concerns, interests, and resource values?**

The range of alternatives analyzed in of EA No. AK-070-92-11 is appropriate with respect to the proposed action given current circumstances. The Goodhope family has been in the reindeer business since 1962. In the past 10 years, the Goodhope herd has declined to a manageable zero due to the relatively recent westerly migration of the Western Arctic Caribou Herd (WACH) onto the Seward Peninsula in the winter months. The Goodhope herd was struck hard during 1999 and 2000 when the western front of the WACH ranged unto the Goodhope traditional grazing eras. The BLM lands within the Goodhope Grazing Allotment

area are minor, comprising less than 25,000 acres out of approximately 1.1 million acres. The National Park Service has issued a Special Use Permit to Mr. Goodhope for a four year period (1/4/06-12/31/09). The adjacent landowner, Shishmaref Native Corporation has issued a letter of non objection. Other than intermittent use as winter caribou range, there are no competing resource values, environmental concerns or interests in the BLM administered lands.

**3. Is the existing analysis valid in light of any new information or circumstances?**

Although the WACH had entered onto the Seward Peninsula when EA-070-92-11 was completed, only in 1999 and 2000 did the WACH overtake the Goodhope range. Given the cyclical nature of the WACH and its traditional wintering grounds within the far eastern Seward Peninsula the existing analysis is appropriate given the over 40 year history of the Goodhope's use of the range for reindeer herding activities over that of the competing WACH interests. The existing analysis acknowledged the potential for overgrazing of vegetation (lichen) and the potential impact on the plant ecosystem.

**4. Do the methodology and analytical approach used in the existing NEPA document(s) continue to be appropriate for the current Proposed Action?**

The methodology and analytical approach used in the existing EA is appropriate for the current proposed action.

**5. Are the direct and indirect impacts of the current Proposed Action substantially unchanged from those identified in the existing NEPA document(s)? Does the existing NEPA document analyze site-specific impacts related to the current Proposed Action?**

The direct and indirect impacts of the proposed action are substantially unchanged from those identified in the existing EA. Analyzing the impacts of the proposed action under a new EA would result in the same conclusions drawn by the existing EA. The existing EA addresses the critical elements and sufficiently analyzes site-specific impacts of the proposed action by addressing impacts related to soils, vegetation, cultural resources, socioeconomic conditions, terrestrial wildlife, wastes, hazardous substances, and subsistence.

**6. Are the cumulative impacts that would result from implementation of the current Proposed Action substantially unchanged from those analyzed in the existing NEPA document(s)?**

The cumulative impacts that would result from implementation of the current proposed action would have the same results as those analyzed in the existing EA.

**7. Are the public involvement and interagency review associated with existing NEPA document(s) adequate for the current Proposed Action?**

The existing EA was publicized in the Anchorage Daily News on 9/1/92. Agencies consulted for the existing EA included Bering Straits Native Corporation, Shishmaref Native Corporation, National Park Service, State of Alaska, Departments of Fish and Game, Habitat Division, and Division of Governmental Coordination.

**E. Interdisciplinary Analysis:**

The following individuals of the Anchorage Field Office and their disciplines were consulted in the analysis of the proposed action:

*ACECs	Kelley
*Air Quality	Chuck Denton
*Cultural Resources (Paleontology)	Redding
*Environmental Justice	Sparks
*Farmlands, Prime/Unique	Lead Preparer
Fire	Sterbenz
Fisheries	Scott
*Floodplains	Chuck Denton
Forestry	Sterbenz
Iditarod Trail	Svejnoha/Schlapfer
*Invasive, Nonnative Species	Kelley/Seppi
Land Status	Sparks
Lands/Realty	Realty Specialist
Minerals	Persson

*Native American Religious Concerns	Redding
Recreation	Ballou
Soils	Kelley
*Subsistence	Jeff Denton
Surface Protection	Kelley
*T&E Species	Seppi
Vegetation	Kelley
Visual Resources	Ballou
*Wastes, Hazardous/Solid	Beck
*Water Quality, Surface & Ground	Chuck Denton
*Wetlands/Riparian Zones	Seppi
*Wild & Scenic Rivers	Ballou
*Wilderness	Ballou
Wildlife	Seppi

**F. Mitigation Measures:**

Mitigation measures enacted by the National Park Service, under Permit # ARO WEAR 2600 001, “conditions of permit” and “Additional Conditions of the Goodhope Reindeer Grazing Permit” are recognized by the BLM as per the MOU.

**G. Conclusion**

Based on the review documented above, I conclude that this proposal conforms to the applicable land use plan and that the NEPA documentation fully covers the Proposed Action and constitute BLM's compliance with the requirements of NEPA.

Gary Reimer  
 Anchorage Field Manager

May 1, 2006  
 Date