

<b>Comment/Response Summary-Draft Planning Handbook</b>		
<b>Subject/Issue</b>	<b>Comment Summary</b>	<b>Response to Comments</b>
<b>Implementation vs. Activity Plans</b>	<p>Changed references from implementation to activity level planning . . . terms are used inconsistently.</p> <p>If the term “implementation plan” is used, will need to revise the BLM Manual 1601.</p> <p>An implementation strategy sounds like an activity plan - do implementation strategies require NEPA analysis or decisions?</p>	<p>We have attempted to clear up the inconsistent use of both terms throughout the draft revision. Both terms are retained and the final draft has been clarified so that activity-level and project-specific plans are considered types of implementation plans (as the term “land use plan” includes both RMPs and MFPs).</p> <p>Implementation plans are distinct from implementation strategies. The latter serve as a means to prioritize decisions for implementation, develop support from partners for implementation, and establish links to the budget process. They do not require NEPA analysis.</p>
<b>Collaboration/Cooperation/Coordination</b>	<p>Handbook hasn’t consistently dealt with definitions for collaboration, cooperation, and coordination - the terms are often mixed and used interchangeably.</p> <p>Re: Cooperating Agency Status - many rural counties don’t have the resources to commit to anything other than briefings....</p> <p>Need to qualify limitations of collaborative planning.</p>	<p>We have attempted to clearly define each term and eliminate their inconsistent use. It is also acknowledged that staffing and resource constraints may limit the involvement of some potential cooperators. See Section I.</p>
<b>Desired Future Conditions vs. Desired Outcomes</b>	<p>The way we’ve used this term in the past, it’s more like management actions than desired future conditions...desired future conditions are more like objectives.</p> <p>Desired outcomes should pertain to resources...and resources uses and (add) should include social and economic goals and objectives.</p> <p>Make use of both terms consistent.</p>	<p>The term Desired Future Conditions has been removed entirely. This term was only used a few times in the original handbook. Desired Outcomes (which includes both goals and objectives) is the preferred term. Consistent use of one term will be less confusing.</p>
<b>Land Health Standards</b>	<p>Why are we eliminating the “Standards discussion” from the discussion on desired outcomes?</p>	<p>The intent was not to eliminate consideration of land health standards. Land health standards should be expressed as desired outcomes (goals) in land use plans. This has</p>

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		been clarified and a specific example added to the final draft.
<b>Adjusting Purpose &amp; Need</b>	<p>Adjusting the language of the purpose and need is new and “unwelcome.” It is defined at the outset of the process and helps define the reasonable alternative.</p> <p>Purpose\need should be defined using information from scoping, issues, and the AMS process.</p> <p>Purpose\Need: Should clearly tell that they set the boundaries for the range of alternatives.</p>	Several reviewers correctly noted that the purpose and need should not change among the alternatives. The final draft has been clarified to eliminate this confusion. See Section III.
<b>Selecting a Preferred Alternative</b>	<p>Selection criteria should be defined and documented prior to identifying a Preferred Alternative.</p> <p>What does a “refined and modified version of the alternatives and analysis” look like?</p> <p>Discussion and analysis of all reasonable alternatives is incomplete w\o discussing purpose and need. (See purpose and need above.)</p> <p>Replace “Full” range of alternatives with “Reasonable.”</p>	This section has been expanded to include a discussion of developing selection criteria. See Section III.
<b>Monitoring &amp; Adaptive Management</b>	<p>Monitoring section needs to be rewritten and terms better defined, including steps for monitoring to ensure consistency.</p> <p>CEQ is developing guidance for agencies using adaptive mgmt.-should this be addressed?</p>	This section has been re-written and clarified. See section V. A reserved section has been added for Adaptive Management which contains the current DOI definition.
<b>Recreation (Appendix C)</b>	<p>Recreation - 1<sup>st</sup> paragraph\entire section too long; edit\shorten in clear, concise language.</p> <p>Improve definitions of recreation terms for consistency in application/ understanding.</p>	This section has been extensively revised and separated into two parts – one titled Recreation and Visitor Services and the other Comprehensive Trails and Travel Management. Glossary terms have also been revised.